STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER

COMPLIANCE EXAMINATION

For the Two Years Ended June 30, 2008

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER COMPLIANCE EXAMINATION For the Two Years Ended June 30, 2008

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STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER COMPLIANCE EXAMINATION For the Two Years Ended June 30, 2008

AGENCY OFFICIALS

OFFICE OF THE STATE APPELLATE DEFENDER

State Appellate Defender (1/1/08 through Present)	Michael J. Pelletier
State Appellate Defender (7/1/06 through 12/31/07)	Theodore A. Gottfried
Deputy State Appellate Defender (2/1/08 through Present)	David P. Bergschneider
Deputy State Appellate Defender (2/1/08 through Present)	Daniel D. Yuhas
Legal Director (7/1/06 through 1/31/08)	David P. Bergschneider
Chief Fiscal Officer	Tonya Janecek

Agency administrative office is located at:

400 W. Monroe Suite 202 Springfield, Illinois



OFFICE OF THE STATE APPELLATE DEFENDER ADMINISTRATIVE OFFICE

400 West Monroe • Suite 202 PO Box 5240 Springfield, Illinois 62705-5240 Telephone: 217/782-7203 • Fax: 217/782-5385 www.state.il.us/defender/ • E-mail: osad@osad.state.il.us

MANAGEMENT ASSERTION LETTER

June 3, 2009

Honorable William G. Holland Auditor General Iles Park Plaza 740 East Ash Street Springfield, IL 62703

Dear Auditor General Holland:

We are responsible for the identification of, and compliance with, all aspects of laws, regulations, contracts, or grant agreements that could have a material effect on the operations of the Office of the State Appellate Defender (Agency). We are responsible for and we have established and maintained an effective system of internal controls over compliance requirements. We have performed an evaluation of the Agency's compliance with the following assertions during the two-year period ended June 30, 2008. Based on this evaluation, we assert that during the years ended June 30, 2007 and June 30, 2008, the Agency has materially complied with the assertions below.

- A. The agency has obligated, expended, received and used public funds of the State in accordance with the purpose for which such funds have been appropriated or otherwise authorized by law.
- B. The agency has obligated, expended, received and used public funds of the State in accordance with any limitations, restrictions, conditions or mandatory directions imposed by law upon such obligation, expenditure, receipt or use.
- C. The agency has complied, in all material respects, with applicable laws and regulations, including the State uniform accounting system, in its financial and fiscal operations.
- D. State revenues and receipts collected by the agency are in accordance with applicable laws and regulations and the accounting and recordkeeping of such revenues and receipts is fair, accurate and in accordance with law.

MICHAEL J. PELLETIER STATE APPELLATE DEFENDER

DAVID P. BERGSCHNEIDER DANIEL D. YUHAS DEPUTY STATE APPELLATE DEFENDERS

AGENCY OFFICES:

FIRST JUDICIAL DISTRICT 203 North LaSalle Street, 24th Floor Chicago, IL 60601 (312) 814-5472 1stDistrict@osad.state.il.us

SECOND JUDICIAL DISTRICT 2010 Larkin Avenue Elgin, IL 60123 (847) 695-8822 2ndDistrict@osad.state.i.us

THIRD JUDICIAL DISTRICT 1100 Columbus Street Ottawa, IL 61350 (815)434-5531 3rdDistrict@osad.state.il us

FOURTH JUDICIAL DISTRICT 4C0 West Monroe Street, 3rd Floor Springfield, IL 62704 (217) 782-3654 4thDistrict@osad.state.il.us

FIFTH JUDICIAL DISTRICT 117 North Tenth Street, Suite 300 Mt. Vernon, IL 62864 (618) 244-8471 5thDistrict@osad.state.il.us

SUPREME COURT UNIT 400 West Monroe Street, 3rd Floor Springfield, IL 62704 (217) 782-1989 scu@osad.state.il.us

CAPITAL TRIAL ASSISTANCE UNIT 20 North Clark, 28th Floor Chicago, IL 60602 (312) 793-2056 ctau@osad.state.il.us

CAPITAL POST-CONVICTION UNIT 20 North Clark Street, 28th Floor Chicago, IL 60602 (312) 814-5100 cpc@osad.state.il.us

EXPUNGEMENT UNIT

Springfield Office (866) 431-4907 expungement.springfield@osad.state.il.us Chicago Office (866) 787-1776 expungement.chicago@osad.state.il.us E. Money or negotiable securities or similar assets handled by the agency on behalf of the State or held in trust by the agency have been properly and legally administered, and the accounting and recordkeeping relating thereto is proper, accurate and in accordance with law.

Yours very truly,

Office of the State Appellate Defender

Bel eter

Michael J. Pelletier, State Appellate Defender

Janoria Tonya L. Janecek, Chief Fiscal Officer

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER COMPLIANCE EXAMINATION For the Two Years Ended June 30, 2008

COMPLIANCE REPORT

SUMMARY

The compliance testing performed during this examination was conducted in accordance with *Government Auditing Standards* and in accordance with the Illinois State Auditing Act.

ACCOUNTANTS' REPORTS

The Independent Accountants' Report on State Compliance, on Internal Control Over Compliance and on Supplementary Information for State Compliance Purposes does not contain scope limitations, disclaimers, or other significant non-standard language.

SUMMARY OF FINDINGS

Number of	This Report	Prior Report
Findings	7	2
Repeated findings	1	0
Prior recommendations implemented		
or not repeated	1	0

Details of findings are presented in the separately tabbed report section of this report.

SCHEDULE OF FINDINGS

Item No.	Page	Description	Finding Type
		FINDINGS (STATE COMPLIANCE)	
08-1	9	Inadequate control over travel expenditures	Significant Deficiency and Noncompliance
08-2	11	Inadequate controls over employees' activity and timekeeping reports	Significant Deficiency and Noncompliance

SCHEDULE OF FINDINGS, continued

<u>Item No</u> . 08-3	Page 13	<u>Description</u> Employee performance evaluations not conducted timely	Finding Type Significant Deficiency and Noncompliance
08-4	14	Failure to adopt administrative rules	Significant Deficiency and Noncompliance
08-5	15	Inadequate controls over State property	Significant Deficiency and Noncompliance
08-6	17	Failure to conduct sexual harassment prevention training	Significant Deficiency and Noncompliance
08-7	18	Noncompliance with the Capital Crimes Litigation Act	Significant Deficiency and Noncompliance
		PRIOR FINDINGS NOT REPEATED	
А	20	Lack of formal flex-time policies and procedure	

EXIT CONFERENCE

A formal exit conference was waived by Tonya Janecek, Chief Fiscal Officer, in correspondence dated May 14, 2009. Responses to the recommendations were provided on May 22, 2009 by Tonya Janecek, Chief Fiscal Officer.

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CHICAGO OFFICE: MICHAEL A. BILANDIC BLDG. · SUITE S-900 160 NORTH LASALLE · 60601-3103 PHONE: 312/814-4000 FAX: 312/814-4006

OFFICE OF THE AUDITOR GENERAL WILLIAM G. HOLLAND

INDEPENDENT ACCOUNTANTS' REPORT ON STATE COMPLIANCE, ON INTERNAL CONTROL OVER COMPLIANCE, AND ON SUPPLEMENTARY INFORMATION FOR STATE COMPLIANCE PURPOSES

Honorable William G. Holland Auditor General State of Illinois

Compliance

We have examined the State of Illinois, Office of the State Appellate Defender's (Office) compliance with the requirements listed below, as more fully described in the Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide) as adopted by the Auditor General, during the two years ended June 30, 2008. The management of the Office is responsible for compliance with these requirements. Our responsibility is to express an opinion on the Office's compliance based on our examination.

- A. The Office has obligated, expended, received, and used public funds of the State in accordance with the purpose for which such funds have been appropriated or otherwise authorized by law.
- B. The Office has obligated, expended, received, and used public funds of the State in accordance with any limitations, restrictions, conditions or mandatory directions imposed by law upon such obligation, expenditure, receipt or use.
- C. The Office has complied, in all material respects, with applicable laws and regulations, including the State uniform accounting system, in its financial and fiscal operations.
- D. State revenues and receipts collected by the Office are in accordance with applicable laws and regulations and the accounting and recordkeeping of such revenues and receipts is fair, accurate and in accordance with law.
- E. Money or negotiable securities or similar assets handled by the Office on behalf of the State or held in trust by the Office have been properly and legally administered and the accounting and recordkeeping relating thereto is proper, accurate, and in accordance with law.

We conducted our examination in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the Audit Guide as adopted by the Auditor General pursuant to the Act; and, accordingly, included examining, on a test basis, evidence about the Office's compliance with those requirements listed in the first paragraph of this report and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Office's compliance with specified requirements.

In our opinion, the Office complied, in all material respects, with the requirements listed in the first paragraph of this report during the two years ended June 30, 2008. However, the results of our procedures disclosed instances of noncompliance, which are required to be reported in accordance with criteria established by the Audit Guide, issued by the Illinois Office of the Auditor General and which are described in the accompanying schedule of findings as findings 08-1, 08-2, 08-3, 08-4, 08-5, 08-6, and 08-7.

Internal Control

The management of the Office is responsible for establishing and maintaining effective internal control over compliance with the requirements listed in the first paragraph of this report. In planning and performing our examination, we considered the Office's internal control over compliance with the requirements listed in the first paragraph of this report in order to determine our examination procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with the Audit Guide issued by the Illinois Office of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses as defined below. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with the requirements listed in the first paragraph of this report on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to comply with requirements listed in the first paragraph of this report such that there is more than a remote likelihood that noncompliance with a requirement that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings as items 08-1, 08-2, 08-3, 08-4, 08-5, 08-6, and 08-7 to be significant deficiencies.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a requirement listed in the first paragraph of this report will not be prevented or detected by the entity's internal control. We did not consider any of the deficiencies described in the accompanying schedule of findings to be material weaknesses.

As required by the Audit Guide, an immaterial finding excluded from this report has been reported in a separate letter.

The Office's responses to the findings identified in our examination are described in the accompanying schedule of findings. We did not examine the Office's response and, accordingly, we express no opinion on it.

Supplementary Information for State Compliance Purposes

Our examination was conducted for the purpose of forming an opinion on compliance with the requirements listed in the first paragraph of this report. The accompanying supplementary information as listed in the table of contents as Supplementary Information for State Compliance Purposes is presented for purposes of additional analysis. We have applied certain limited procedures as prescribed by the Audit Guide as adopted by the Auditor General to the 2008 and 2007 Supplementary Information for State Compliance Purposes, except for information on the Service Efforts and Accomplishments on which we did not perform any procedures. However, we do not express an opinion on the supplementary information.

We have not applied procedures to the 2006 Supplementary Information for State Compliance Purposes, and accordingly, we do not express an opinion thereon.

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, agency management, and the Office's Board of Commissioners, and is not intended to be and should not be used by anyone other than these specified parties.

Bruce L. Bullard, CPA

Director of Financial and Compliance Audits

June 3, 2009

08-1. **<u>FINDING</u>** (Inadequate control over travel expenditures)

The Office of the State Appellate Defender (Office) did not exercise adequate control over its travel expenditures. Our testing of the Office's travel expenditures included a sample of 25 vouchers and all of the travel vouchers for the top ten traveling employees for the examination period. We noted the following:

- Three instances of duplicate payments were made to one employee. In each instance, the employee was reimbursed twice for travel occurring on the same day but reported on separate travel vouchers. The duplicate payments resulted in overpayments to an employee totaling \$249.
- One employee was reimbursed for travel, totaling \$574, to the same six destinations for each of five consecutive days on five consecutive travel vouchers. In addition, the travel destinations, activities, and number of hours worked denoted on three of these five (60%) travel vouchers paid were inconsistent with the employee's daily activity reports as submitted to the Office.
- For two of 25 (8%) travel vouchers tested, we noted errors totaling \$15.

The Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires all State agencies to establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance funds and resources are safeguarded against waste, loss, unauthorized use, and misappropriation. Good internal controls require a thorough review of all travel vouchers and comparison to support to ensure accuracy and to prevent duplicate travel payments.

Office management stated that supervisory staff in one office did not exercise adequate oversight when reviewing travel vouchers. Management stated the current director identified this control weakness upon assuming office in January 2008, and took appropriate corrective action to ensure controls over travel expenditures were properly implemented. The responsible employee and supervisors subsequently left the Office. Management stated other exceptions noted were due to clerical errors.

Inadequate control over travel expenditures could result in overpayments to travelers and is an inefficient use of State resources which may not be prevented or detected in a timely manner. (Finding Code No. 08-1)

RECOMMENDATION

We recommend the Office carefully review travel vouchers to ensure consistency with travel support, reasonableness, mathematical accuracy, and validity of travel claims prior to payment. Further, we recommend the Office consider the need to recoup any travel overpayments.

AGENCY RESPONSE

The agency will take the necessary steps to ensure consistency and accuracy of travel vouchers submitted. Current procedures include a review of travel vouchers by fiscal department staff for travel support and mathematical accuracy. In addition, Management/Supervisors are diligently reviewing and approving travel vouchers for reasonableness and the validity of the travel. Finally, the Agency will implement a process that includes a review of travel vouchers against previously submitted travel vouchers to prevent duplicate payments.

The employees who received duplicate payments are no longer with the Agency, and we believe it would be too time consuming and too costly to attempt to recoup the \$249 in overpayments. With regards to the employee who was reimbursed for travel to the same destinations, totaling \$574, we recognized that the conduct was suspicious. In at least two instances, when confronted with the same situation, we refused to process more than one of the vouchers. However, we made a decision not to spend the time, money, and investigative resources that would have been necessary to conclusively establish that the traveler had submitted false travel vouchers. This employee resigned his position with the Agency.

08-2. **<u>FINDING</u>** (Inadequate controls over employees' activity and timekeeping reports)

The Office of the State Appellate Defender (Office) did not exercise oversight over employees' activity reports and timekeeping reports, which were used to monitor employee attendance, accountability, and performance.

As of June 30, 2008, the Office employed 264 employees. Furthermore, the Office had eleven divisions with 20 employees working in the field, including investigators, attorneys, mitigators, and paralegals. Professional employees were allowed to maintain flexible schedules, which varied on a daily basis at each employee's discretion, conditional upon a minimum 5 hour work day and 35 hour work week.

The Office used an electronic calendar program to record, in half-hour increments, the location and specific work completed by its professional staff. The system also generated monthly activity reports for employee oversight and case management. Further, the Office used a computerized employee attendance tracking system to automatically record the time employees logged into and out of the Office's computer system each day. Supervisors had access to and responsibility for monitoring both the activity and timekeeping reports of their staff.

We selected a sample of eight employees from one division and compared those employees' daily activity reports to their timekeeping reports for one pay period. The Office could not provide one employee's activity report for the pay period selected for testing. In addition, we noted discrepancies between the daily activity reports and timekeeping reports for three of 8 (38%) other employees tested. Specifically, the discrepancies noted included differences in the number of hours worked, the activity types reported, and the work locations reported. For each of the three employees with exceptions noted, entries differed for 2 to 6 of the days in the pay period.

The Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires all State agencies to establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance funds and resources are safeguarded against waste, loss, unauthorized use, and misappropriation. The Office's Policies and Procedures Manual states that all professional staff are required to complete and submit accurate reports, including activity reports, to the State Appellate Defender, with a copy to the Deputy Defender. In addition, good internal controls require monitoring be conducted to ensure that activity and timekeeping reports are accurate and consistent.

Office management stated the discrepancies noted during our testing for one employee were due to employee oversight. Management also stated monthly reports were not submitted timely due to a lack of supervision and oversight in one division. Office management stated that with new management in January 2008, weaknesses were noted and corrective action was taken, including a subsequent review of activity and timekeeping reports. According to agency management, as a result of this review, five employees, including supervisors, resigned from their employment with the Office.

Failure to ensure the accuracy of employee activity and attendance reporting limits the monitoring usefulness of the reports and increases the risk the Office is paying for services not rendered by an employee. (Finding Code No. 08-2)

RECOMMENDATION

We recommend the Office ensure supervisory staff promptly review employee activity and timekeeping reports for accuracy and consistency. Further, the Office should consider implementing spot checks or other administrative controls to ensure employees are present at reported locations and to investigate any discrepancies noted.

AGENCY RESPONSE

The agency will take steps to review and establish procedures that will allow supervisory staff to ensure that employees are present at reported locations. Further, a review of employee activity and timekeeping reports for accuracy and consistency will be completed with spot checks on a regular basis.

08-3. **<u>FINDING</u>** (Employee performance evaluations not conducted timely)

The Office of the State Appellate Defender (Office) did not conduct employee performance evaluations timely.

We tested 25 employee files, some of which required multiple (2 to 4) evaluations during the two year period. We noted eleven evaluations for eight different employees (32%) were conducted 2 to 172 days late. We also noted two evaluations for two different employees (8%) were not conducted at all.

The Office's Policies and Procedures Manual states all attorneys with 5 or less years of service with the Office shall be evaluated at least once every 6 months and all other employees shall be evaluated at least once every 12 months. Further, the Office's Policies and Procedures Manual allowed 75 days following the close of the evaluation period to complete the performance evaluation process.

Office management stated statistical reports used to conduct performance evaluations were not completed and available until two weeks after the end of the month. Management further stated evaluation feedback was gathered from each of the employee's supervisors. In addition, the deputy defender reviewed all of the employee's briefs filed and other work products prior to completing evaluations. Management noted that it was difficult to timely complete evaluations due to the large number of attorneys and time required to do so. Further, management stated some of the most untimely evaluations were the responsibility of an office manager who neglected his administrative duties and is no longer with the Office.

Performance evaluations are a systematic and uniform approach used for the development of employees and communication of performance expectations to employees. Performance evaluations should serve as a foundation for salary adjustments, promotion, demotion, and discharge decisions. (Finding Code No. 08-3, 06-1)

RECOMMENDATION

We recommend that the Office implement internal controls to ensure required employee performance evaluations are completed for all employees in a timely manner.

AGENCY RESPONSE

The agency will implement stronger internal controls to ensure that employee evaluations are completed timely. The Human Resource Department will provide reports to supervisors a minimum of 45 days prior to evaluation due dates.

08-4. **<u>FINDING</u>** (Failure to adopt administrative rules)

The Office of the State Appellate Defender (Office) did not adopt any administrative rules, including rules related to the expungement program.

The Office did not adopt any Administrative Rules required by Illinois Administrative Procedure Act (5 ILCS 100/5 <u>et seq</u>.) and rules related to the expungement program required by the State Appellate Defender Act (725 ILCS 105/10.6e).

Although the Office had implemented the mandated expungement program, it had not adopted formal administrative rules, which are necessary to adequately inform third parties of their rights in this regard.

The Illinois Administrative Procedure Act (5 ILCS 100/5 <u>et seq.</u>) states that each agency shall maintain and file organizational rules, including a current description of the agency's organization, current procedures for information requests, and a current description of the agency's rulemaking procedures. The State Appellate Defender Act (725 ILCS 105/10.6e) states the Office shall adopt the necessary rules for implementation of an expungement program to provide information to persons eligible to have their arrest or criminal history records information ordered expunged, sealed, or impounded.

Office management stated the agency was not aware of the requirement regarding administrative rules. Office management also stated they did not believe rules for implementation of the expungement program were necessary since the statutory directives regarding that program were so clear.

Agency rules inform third parties of their rights, prescribe policy, and establish procedures to assist management in decision making. Formal administrative rules can also help protect agencies from legal challenges and give additional legitimacy to agency actions and agency requests of external parties. (Finding Code No. 08-4)

RECOMMENDATION

We recommend the Office adopt administrative rules regarding the agency's organization, information requests, rulemaking, and the expungement program as required by statute.

AGENCY RESPONSE

The agency will adopt administrative rules regarding the agency's organization, information requests, rulemaking, and the expungement program as required by statute.

08-5. **<u>FINDING</u>** (Inadequate controls over State property)

The Office of the State Appellate Defender (Office) did not exercise adequate control over the recording and reporting of State property. During our testing, we noted the following:

• Equipment transfers out, totaling \$25,323, were incorrectly reported as deletions on 2 of 8 (25%) Quarterly Reports of State Property (C-15's).

Good business practices require an agency to review all reported information for accuracy before submission. Statewide Accounting Management System (SAMS) (Procedure 29.20.10) requires an agency to report items that have been moved between agencies as property transfers.

• Equipment additions and net transfers were incorrectly reported on 1 of 8 (13%) C-15's. The equipment additions and net transfers were overstated by \$1,267 and \$3,831, respectively, resulting in a \$5,098 overstatement of the Office's equipment inventory as of June 30, 2008.

Good business practices require an agency to review all reported information for accuracy before submission. SAMS (Procedure 29.10.30) states the C-15 should present the total cost of State property, by category, reflected on the agency's records as of the reporting date.

• Two of 25 (8%) equipment items tested were understated on property records by a total of \$117.

SAMS (Procedure 03.30.20) states the cost of equipment should include all of the costs necessary to acquire the asset and place it into service, including net invoice costs and freight charges.

Office personnel stated items were not properly recorded on C-15 reports and property records due to agency oversight.

Failure to maintain accurate property control records increases the potential for fraud and possible loss or theft of State property. (Finding Code No. 08-5)

RECOMMENDATION

We recommend the Office ensure all equipment is accurately recorded on the Office's property records. In addition, we recommend the Office thoroughly review all reports prepared from internal records for accuracy before submission to the State Comptroller.

AGENCY RESPONSE

The Agency will evaluate and correct our internal reporting procedures to ensure that reports submitted to the Office of the Comptroller are accurate.

08-6. **<u>FINDING</u>** (Failure to conduct sexual harassment prevention training)

The Office of the State Appellate Defender (Office) did not provide sexual harassment prevention training for all employees as a component of all ongoing or new employee training programs.

During the current examination period, we noted the Office only provided sexual harassment prevention training for the attorneys employed by the Office. However, the Office did not provide sexual harassment prevention training for 38 newly hired employees or 84 staff other than attorneys during the examination period.

The Illinois Human Rights Act (775 ILCS 5/2-105(B)(5)) requires every State agency to "establish, maintain, and carry out a continuing sexual harassment program that shall include... training on sexual harassment prevention and the agency's sexual harassment policy as a component of all ongoing or new employee training programs."

Office personnel stated sexual harassment training was not given to non-professional employees and new employees due to a funding shortage.

Failure to provide sexual harassment prevention training to all employees hinders employees from being informed of their rights and responsibilities in the workplace and increases the agency's risk of liability. (Finding Code No. 08-6)

RECOMMENDATION

We recommend the Office comply with the Illinois Human Rights Act by providing sexual harassment prevention training to all new and existing employees as a component of all ongoing or new employee training programs.

AGENCY RESPONSE

The agency will comply with the Illinois Human Rights Act by providing sexual harassment training to all new and existing employees as a component of all ongoing or new employee training programs.

08-7. **<u>FINDING</u>** (Noncompliance with the Capital Crimes Litigation Act)

The Office of the State Appellate Defender (Office) did not fully comply with the Capital Crimes Litigation Act (Act).

The Office made its annual appropriations request from the General Revenue Fund rather than the Capital Litigation Trust Fund (Trust Fund) as required for the following items:

- Expenses incurred by the Office in representing petitioners incurred in capital cases in postconviction proceedings under Article 122 of the Code of Criminal Procedure of 1963;
- Expenses incurred by the Office in relation to petitions filed under Section 2-1401 of the Code of Civil Procedure in relation to capital cases; and
- Expenses incurred by the Office for the representation of those petitioners by attorneys approved by or contracted with the Office.

Capital cases comprised 1 of 41 (3%) and 3 of 41 (7%) Capital Post-Conviction Unit (Unit) cases in Fiscal Years 2007 and 2008, respectively. As of June 30, 2008, the Trust Fund had a balance of \$3,670,240.

The Act (725 ILCS 124/15(d)(3)) requires the Office to request a direct appropriation from the Trust Fund for expenses incurred by the Office in providing assistance to trial attorneys under item (c)(5) of Section 10 of the State Appellate Defender Act and for expenses incurred by the Office in representing petitioners in capital cases in post-conviction proceedings under Article 122 of the Code of Criminal Procedure of 1963; expenses incurred by the Office in relation to petitions filed under Section 2-1401 of the Code of Civil Procedure in relation to capital cases; and expenses incurred by the Office for the representation of those petitioners by attorneys approved by or contracted with the Office.

Office management stated that due to the former governor's commutation of all death sentences in 2003, former Unit capital cases had become non-capital and few new capital cases were received. As a result, the Director determined it would be difficult to allocate costs between capital and non-capital cases, particularly due to uncertainty regarding the timing and extent of work required on the recent capital cases. Management had not quantified the dollar amount that should have been requested from the Trust Fund for capital cases. Further, management did not think funding capital cases from the Trust Fund was mandated.

Failure to request appropriations from the Trust Fund is noncompliance with the Capital Crimes Litigation Act and shifts costs of capital case defense to the General Revenue Fund when funds are available in the Trust Fund. (Finding Code No. 08-7)

RECOMMENDATION

We recommend the Office request appropriations from the proper fund as required by the Act.

AGENCY RESPONSE

In future budget years we will comply with the Capital Crimes Litigation Act and make an appropriation request from the Capital Litigation Trust Fund for capital post conviction cases.

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER **PRIOR FINDINGS NOT REPEATED** For the Two Years Ended June 30, 2008

A. **<u>FINDING</u>** (Lack of formal flex-time policies and procedures)

During the prior period, the Office of the State Appellate Defender (Office) had not adopted formal policies and procedures over employees' flex-time schedules.

During the current period, the Office adopted formal policies and procedures over employees' flex-time schedules. (Finding Code No. 06-2)

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER COMPLIANCE EXAMINATION For the Two Years Ended June 30, 2008

SUPPLEMENTARY INFORMATION FOR STATE COMPLIANCE PURPOSES

SUMMARY

Supplementary Information for State Compliance Purposes presented in this section of the report includes the following:

• Fiscal Schedules and Analysis:

Schedule of Expenditures of Federal Awards Notes to the Schedule of Expenditures of Federal Awards Schedule of Appropriations, Expenditures and Lapsed Balances Comparative Schedule of Net Appropriations, Expenditures and Lapsed Balances Schedule of Changes in State Property Comparative Schedule of Cash Receipts Reconciliation Schedule of Cash Receipts to Deposits Remitted to the State Comptroller Analysis of Significant Variations in Expenditures Analysis of Significant Variations in Receipts Analysis of Significant Lapse Period Spending

• Analysis of Operations:

Agency Functions and Planning Program Average Number of Employees Service Efforts and Accomplishments (Not Examined)

The accountants' report that covers the Supplementary Information for State Compliance Purposes presented in the Compliance Report Section states the auditors have applied certain limited procedures as prescribed by the Audit Guide as adopted by the Auditor General, except for information on Service Efforts and Accomplishments on which they did not perform any procedures. However, the accountants do not express an opinion on the supplementary information.

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended June 30, (in thousands)

FISCAL YEAR 2008	Federal	Pass-Through Entity Identifying	Federal
Federal Grantor/Program Title	CFDA No.	Number	Expenditures
U.S. Department of Justice Pass Through from Illinois Criminal Justice Information Authority			
Edward Byrne Memorial Formula Grant Program:			
Systemic Sentencing Appeals	16.579	404106	\$64
Edward Byrne Memorial Justice Assistance Grant Program:			
Systemic Sentencing Appeals	16.738	405106	138
Total Expenditures of Federal Awards			\$202
FISCAL YEAR 2007	Federal CFDA	Pass-Through Entity Identifying	Federal
Federal Grantor/Program Title	No.	Number	Expenditures
U.S. Department of Justice Pass Through from Illinois Criminal Justice Information Authority			
Edward Byrne Memorial Formula Grant Program:			
Rural Defense Services	16.579	403102	\$32
Systemic Sentencing Appeals	16.579	404106	241
Total Expenditures of Federal Awards			\$273

Note: The accompanying notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Two Years Ended June 30, 2008

For the Two Years Ended June 30, 2008

1. Significant Accounting Policies

(a) Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards presents all the federal financial assistance programs of the State of Illinois, Office of the State Appellate Defender (Office), for the two years ended June 30, 2008.

(b) Basis of Accounting

The accompanying Schedule of Expenditures of Federal Awards is prepared on the cash basis of accounting.

2. Description of Grant Programs

The following is a brief description of the grant programs included in the Schedule of Expenditures of Federal Awards:

Edward Byrne Memorial Formula Grant Program – CFDA #16.579 Edward Byrne Justice Assistance Grant Program – CFDA #16.738

Grant Identification <u>Number:</u>	Program Title:
403102	<u>Rural Defense Services</u> – The agency received 75% federal funds passed through the Illinois Criminal Justice Information Authority, and the Office provided 25% matching funds. The purpose of this program is to provide funding for Illinois public defenders and court-appointed counsel to hire experts to assist in the defense of their clients.
404106/ 405106	<u>Systemic Sentencing Appeals</u> – The agency received 75% federal funds passed through the Illinois Criminal Justice Information Authority, and the Office provided 25% matching funds during Fiscal Year 2007 and 2008. The purpose of this program is to provide funding for attorneys to work on cases that involve sentencing issues.

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER **NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** For the Two Years Ended June 30, 2008

3. Pass Through and Subrecipient Awards

The Office received funds passed through the Illinois Criminal Justice Information Authority. The Office did not provide any awards to subrecipients.

4. Noncash Awards

The Office did not receive any noncash awards.

5. Cash Returned to Grantor

The Office returned \$16,622 and \$3,458 of unused funds to the Illinois Criminal Justice Information Authority during fiscal years 2007 and 2008, respectively.

Fourteen Months Ended August 31, 2008

P.A. 95-0348	· •		xpenditures ough 6/30/08	Exp	ose Period benditures - 8/31/08	Ez	Total xpenditures	Balances Lapsed		
APPROPRIATED FUNDS										
General Revenue Fund - 001										
General Operations:	¢	12 (00 000	¢	10 (05 0(5	¢	5 00 4	¢	10 (00 051	¢	
Personal Services	\$	13,698,000	\$	13,625,267	\$	5,084	\$	13,630,351	\$	67,649
State Contribution to State										
Employees' Retirement System		2,268,800		2,259,662		1285		2,260,947		7,853
State Contributions to Social Security		990,010		989,359		594		989,953		57
Contractual Services		2,112,496		2,003,474		86,572		2,090,046		22,450
Travel		97,300		71,994		4,019		76,013		21,287
Commodities		49,500		42,988		144		43,132		6,368
Printing		46,100		40,692		1,787		42,479		3,621
Equipment		79,400		43,593		24,748		68,341		11,059
Electronic Data Processing		788,864		547,021		215,452		762,473		26,391
Telecommunications		155,256		134,611		20,267		154,878		378
Expungement Program		250,200		228,846		5,450		234,296		15,904
Public Defender Training Program		20,000		19,867		50		19,917		83
Total General Operations	\$	20,555,926	\$	20,007,374	\$	365,452	\$	20,372,826	\$	183,100

Note: Appropriations, expenditures, and lapsed balances were obtained from Agency records and have been reconciled to records of the State Comptroller.

P.A. 95-0348	1	propriations (Net after Transfers)		xpenditures ough 6/30/08	Exp	ose Period penditures (– 8/31/08	E	Total xpenditures		alances Lapsed
General Revenue Fund - 001 (Cont.)										
Post Conviction Unit:										
Personal Services	\$	810,000	\$	732,060	\$	0	\$	732,060	\$	77,940
State Contribution to State	Ŧ		Ŧ	,	Ŧ	-	Ŧ	,	Ŧ	,
Employees' Retirement System		134,144		121,279		0		121,279		12,865
State Contributions to Social Security		53,615		53,613		0		53,613		2
Contractual Services		167,758		152,302		9,374		161,676		6,082
Travel		29,000		26,337		1,962		28,299		701
Commodities		3,000		2,788		0		2,788		212
Printing		1,000		729		129		858		142
Equipment		6,500		2,242		3,545		5,787		713
Electronic Data Processing		37,834		17,798		17,112		34,910		2,924
Telecommunications		16,900		13,528		1,025		14,553		2,347
Total Post Conviction Unit	\$	1,259,751	\$	1,122,676	\$	33,147	\$	1,155,823	\$	103,928
Systemic Sentencing Appeals - State Match Expenses Related to Federally Assisted Programs to Work on Systemic Sentencing Issues Appeals	ning P									
Cases	\$	65,000	\$	63,636	\$	-	\$	63,636	\$	1,364
Total Fund 001	\$	21,880,677	\$	21,193,686	\$	398,599	\$	21,592,285	\$	288,392

P.A. 95-0348	Appropriations (Net after Transfers)	xpenditures ough 6/30/08	Ex ₁	pse Period penditures 1 – 8/31/08	E	Total Expenditures	Balances Lapsed
<u>State Appellate Defender Federal</u> <u>Trust Fund - 117</u> Systemic Sentencing Appeals - Federal Por Expenses Related to Federally Assisted Programs to Work on Systemic Sentencing Issues Appeals Cases	tion: <u>\$ 300,000</u>	\$ 201,553	\$		\$	201,553	\$ 98,447
Capital Litigation Trust Fund - 614 Expenses Incurred in Providing Assistance to Trial Attorneys Under Item (c) (5) of Section 10 of the State Appellate Defender Act.	\$ 2,922,843	\$ 2,560,601	\$	70,035	\$	2,630,636	\$ 292,207
TOTAL ALL APPROPRIATED FUNDS	\$ 25,103,520	\$ 23,955,840	\$	468,634	\$	24,424,474	\$ 679,046

P.A. 95-0348	Expenditures Through 6/30/08			ose Period penditures 8/31/08	E۶	Total spenditures	
NON-APPROPRIATED FUNDS							
<u>State Appellate Defender Federal Trust Fund - 117</u>							
Refund of Unused Federal Funds to the Illinois Criminal Justice Information Authority	\$	3,458	\$	0	\$	3,458	
TOTAL NON-APPROPRIATED FUNDS	\$	3,458	\$	0	\$	3,458	
GRAND TOTAL ALL FUNDS	\$	23,959,298	\$	468,634	\$	24,427,932	

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER SCHEDULE OF APPROPRIATIONS, EXPENDITURES, AND LAPSED BALANCES

Appropriations for Fiscal Year 2007

Fourteen Months Ended August 31, 2007

P.A. 94-798	Appropriations (Net after Transfers)		Expenditures Through 6/30/07		Lapse Period Expenditures 7/01 -8/31/07		Total Expenditures		Balances Lapsed	
APPROPRIATED FUNDS										
<u>General Revenue Fund - 001</u>										
General Operations:	¢	10 ((1 500	¢	10 (17 00 1	¢	100	¢	12 (17 122	¢	14 10 1
Personal Services	\$	13,661,533	\$	13,647,234	\$	198	\$	13,647,432	\$	14,101
State Contribution to State										
Employees' Retirement System		1,574,913		1,574,890		23		1,574,913		0
State Contributions to Social Security		991,686		991,173		15		991,188		498
Contractual Services		2,266,626		2,129,356		85,839		2,215,195		51,431
Travel		111,800		63,285		2,030		65,315		46,485
Commodities		35,000		30,009		1,618		31,627		3,373
Printing		36,100		33,991		352		34,343		1,757
Equipment		62,400		53,408		4,685		58,093		4,307
Electronic Data Processing		712,935		583,206		110,053		693,259		19,676
Telecommunications		159,800		143,946		13,236		157,182		2,618
Expungement Program		250,200		233,492		8,195		241,687		8,513
Public Defender Training Program		40,000		37,630		387		38,017		1,983
Total General Operations	\$	19,902,993	\$	19,521,620	\$	226,631	\$	19,748,251	\$	154,742

Note: Appropriations, expenditures, and lapsed balances were obtained from Agency records and have been reconciled to records of the State Comptroller.

P.A. 94-798	1	propriations (Net after Transfers)	er Expenditures Expenditures		oenditures	Total Expenditures		Balances Lapsed		
<u>General Revenue Fund - 001 (Cont.)</u>										
Post Conviction Unit:										
Personal Services	\$	804,007	\$	803,041	\$	825	\$	803,866	\$	141
State Contribution to State	·	,		, -			I	,		
Employees' Retirement System		92,710		92,582		95		92,677		33
State Contributions to Social Security		60,344		58,526		63		58,589		1,755
Contractual Services		193,601		145,861		3,902		149,763		43,838
Travel		35,000		25,560		1,517		27,077		7,923
Commodities		3,500		2,168		348		2,516		984
Printing		3,000		559		0		559		2,441
Equipment		10,500		4,402		4,436		8,838		1,662
Electronic Data Processing		26,170		20,565		1,502		22,067		4,103
Telecommunications		16,900		14,709		1,191		15,900		1,000
Total Post Conviction Unit	\$	1,245,732	\$	1,167,973	\$	13,879	\$	1,181,852	\$	63,880
Systemic Sentencing Appeals - State Match Expenses Related to Federally Assisted Programs to Work on Systemic Sentencing Issues Appeals	ning P	ortion:								
Cases	\$	80,000	\$	78,853	\$	-	\$	78,853	\$	1,147
Total Fund 001	\$	21,228,725	\$	20,768,446	\$	240,510	\$	21,008,956	\$	219,769

STATE OF ILLINOIS OFFICE OF THE STATE APPELATE DEFENDER SCHEDULE OF APPROPRIATIONS, EXPENDITURES, AND LAPSED BALANCES

Appropriations for Fiscal Year 2007

P.A. 94-798	Appropriations (Net after Transfers)	Expenditures Through 6/30/07		Lapse Period Expenditures 7/01 – 8/31/08		Total Expenditures		Balances Lapsed	
<u>State Appellate Defender Federal</u> <u>Trust Fund - 117</u> Systemic Sentencing Appeals - Federal Por Expenses Related to Federally Assisted Programs to Work on Systemic Sentencing Issues Appeals Cases	tion: <u>\$ 300,000</u>	\$	252,016	\$		\$	252,016	\$	47,984
<u>Capital Litigation Trust Fund - 614</u> Expenses Incurred in Providing Assistance to Trial Attorneys Under Item (c) (5) of Section 10 of the State Appellate Defender Act.	\$ 2,782,600	\$	2,623,480	\$	89,249	\$	2,712,729	\$	69,871
TOTAL ALL APPROPRIATED FUNDS	\$ 24,311,325	\$	23,643,942	\$	329,759	\$	23,973,701	\$	337,624

STATE OF ILLINOIS OFFICE OF THE STATE APPELATE DEFENDER SCHEDULE OF APPROPRIATIONS, EXPENDITURES, AND LAPSED BALANCES

Appropriations for Fiscal Year 2007

P.A. 94-798	Expenditures Through 6/30/07	Lapse Period Expenditures 7/01 – 8/31/07	Total Expenditures	
NON-APPROPRIATED FUNDS				
State Appellate Defender Federal Trust Fund - 117				
Refund of Unused Federal Funds to the Illinois Criminal Justice Information Authority	\$ 16,622	\$ 0	\$ 16,622	
TOTAL NON-APPROPRIATED FUNDS	\$ 16,622	\$ 0	\$ 16,622	
GRAND TOTAL ALL FUNDS	\$ 23,660,564	\$ 329,759	\$ 23,990,323	

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER

COMPARATIVE SCHEDULE OF NET APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES

For the Fiscal Years Ended June 30,

		Fiscal Year					
		2008	2007		2006		
	P.A	. 95-0348	P.A	A. 94-798	P.A. 94-0015		
General Revenue Fund - 001							
Appropriations (Net of Transfers)	\$	21,880,677	\$	21,228,725	\$	20,367,500	
Expenditures							
General Operations:							
Personal Services	\$	13,630,351	\$	13,647,432	\$	12,933,297	
State Contribution to State							
Employees' Retirement System		2,260,947		1,574,913		1,008,941	
State Contributions to Social Security		989,953		991,188		939,023	
Contractual Services		2,090,046		2,215,195		2,710,786	
Travel		76,013		65,315		78,978	
Commodities		43,132		31,627		44,538	
Printing		42,479		34,343		32,893	
Equipment		68,341		58,093		61,490	
Electronic Data Processing		762,473		693,259		604,082	
Telecommunications		154,878		157,182		155,321	
Expungement Program		234,296		241,687		159,767	
Public Defender Training Program		19,917		38,017		0	
Total General Operations	\$	20,372,826	\$	19,748,251	\$	18,729,116	
Capital Post Conviction Unit:							
Personal Services	\$	732,060	\$	803,866	\$	839,804	
State Contribution to State							
Employees' Retirement System		121,279		92,677		65,484	
State Contributions to Social Security		53,613		58,589		61,305	
Contractual Services		161,676		149,763		107,627	
Travel		28,299		27,077		27,789	
Commodities		2,788		2,516		2,829	
Printing		858		559		2,924	
Equipment		5,787		8,838		11,984	
Electronic Data Processing		34,910		22,067		13,745	
Telecommunications		14,553		15,900		26,820	
Total Post Conviction Unit	\$	1,155,823	\$	1,181,852	\$	1,160,311	

STATE OF ILLINOIS

OFFICE OF THE STATE APPELLATE DEFENDER

COMPARATIVE SCHEDULE OF NET APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES

For the Fiscal Years Ended June 30,

	Fiscal Year					
	2008 P.A. 95-0348			2007		2006
			P.A. 94-798		P.A	. 94-0015
General Revenue Fund - 001 (Cont.)						
Systemic Sentencing Appeals - State Matching Portion: Expenses Related to Federally Assisted						
Programs to Work on Systemic	¢	60 60 f	.		¢	1.51 610
Sentencing Issues Appeals Cases	\$	63,636	\$	78,853	\$	171,649
Total Expenditures Fund 001	\$	21,592,285	\$	21,008,956	\$	20,061,076
Lapsed Balances	\$	288,392	\$	219,769	\$	306,424
State Appellate Defender Federal						
Trust Fund - 117						
Appropriations (Net of Transfers)	\$	300,000	\$	300,000	\$	525,000
Expenditures						
Systemic Sentencing Appeals - Federal Portion:						
Expenses Related to Federally Assisted						
Programs to Work on Systemic						
Sentencing Issues Appeals Cases	\$	201,553	\$	252,016	\$	355,948
Lapsed Balances	\$	98,447	\$	47,984	\$	169,052
Capital Litigation Trust Fund - 614						
Appropriations (Net of Transfers)	\$	2,922,843	\$	2,782,600	\$	2,782,600
Expenditures						
Expenses Incurred in Providing Assistance						
to Trial Attorneys Under Item (c) (5)						
of Section 10 of the State Appellate						
Defender Act.	\$	2,630,636	\$	2,712,729	\$	2,782,555
Lapsed Balances	\$	292,207	\$	69,871	\$	45

STATE OF ILLINOIS

OFFICE OF THE STATE APPELLATE DEFENDER

COMPARATIVE SCHEDULE OF NET APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES

For the Fiscal Years Ended June 30,

	Fiscal Year					
		2008		2007		2006
	P.A.	95-0348	P.A	A. 94-798	P.A	A. 94-0015
TOTAL ALL APPROPRIATED FUNDS						
Appropriations (Net of Transfers)	\$	25,103,520	\$	24,311,325	\$	23,675,100
Total Expenditures	\$	24,424,474	\$	23,973,701	\$	23,199,579
Lapsed Balances	\$	679,046	\$	337,624	\$	475,521
<u>State Appellate Defender Federal Trust Fund - 117</u> Refund of Unused Federal Funds to the Illinois Criminal Justice Information Authority	\$	3,458	\$	16,622	\$	79,757
		5,750		10,022	Ψ	19,191
State Appellate Defender Special Projects Fund - 36	<u>l</u>					
Refund of Unused State Matching Funds to the						
Illinois Criminal Justice Information Authority	\$		\$		\$	255

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER SCHEDULE OF CHANGES IN STATE PROPERTY Ear the Two Years Ended June 20, 2008

For the Two Years Ended June 30, 2008

	Equipment		
Balance at July 1, 2006	\$	2,448,576	
Additions		136,192	
Deletions		(14,816)	
Net Transfers		(199,698)	
Balance at June 30, 2007	\$	2,370,254	
Balance at July 1, 2007	\$	2,370,254	
Additions		233,248	
Deletions		(5,616)	
Net Transfers		(185,093)	
Balance at June 30, 2008	\$	2,412,793	

Note: The above schedule has been derived from Agency records which have been reconciled to property reports submitted to the Office of the Comptroller.

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER **COMPARATIVE SCHEDULE OF CASH RECEIPTS**

For the Fiscal Years Ended June 30,

<u>General Revenue Fund - 001</u>		2008 2007		2006		
Miscellaneous Receipts Prior Year Refunds	\$	154 5,145	\$	563 686	\$	311 1,192
TOTAL	\$	5,299	\$	1,249	\$	1,503
<u>State Appellate Defender Federal Trust Fur</u>	<u>nd – 117</u>					
US Department of Justice - Illinois Criminal	¢	100 500	¢	010.077	¢	126.005
Justice Information Authority Prior Year Refunds	\$	189,529	\$	218,967	\$	436,995 50
Prior Year Warrant Voids		-		-		30 349
TOTAL	\$	189,529	\$	218,967	\$	437,394
<u>Capital Litigation Trust Fund - 614</u>						
Miscellaneous Receipts	\$	30	\$	35	\$	8
Prior Year Refunds		174		-		580
TOTAL	\$	204	\$	35	\$	588
TOTAL RECEIPTS - ALL FUNDS	\$	195,032	\$	220,251	\$	439,485

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER RECONCILIATION SCHEDULE OF CASH RECEIPTS TO DEPOSITS REMITTED TO THE STATE COMPTROLLER

For the Fiscal Years Ended June 30,

<u>General Revenue Fund - 001</u>	2008	2007
Receipts per Office records Add: deposits in transit, beginning of year Less: deposits in transit, end of year Deposits recorded by Comptroller	\$ 5,299 - (17) <u>\$ 5,282</u>	\$ 1,249 - - <u>\$ 1,249</u>
<u>State Appellate Defender Federal Trust Fund - 117</u>		
Receipts per Office records Add: deposits in transit, beginning of year Less: deposits in transit, end of year Deposits recorded by Comptroller	\$ 189,529 - - <u>-</u> <u>-</u> <u>-</u> <u>-</u> <u>-</u> <u>-</u> - - - - - -	\$ 218,967 - - \$ 218,967
Capital Litigation Trust Fund - 614		
Receipts per Office records Add: deposits in transit, beginning of year Less: deposits in transit, end of year Deposits recorded by Comptroller	\$ 204 - - \$ 204	\$ 35 - - <u>-</u> \$ 35

ANALYSIS OF SIGNIFICANT VARIATIONS IN EXPENDITURES BETWEEN FISCAL YEARS 2008 AND 2007

GENERAL REVENUE FUND (001) – General Operations

State Contribution to State Employees' Retirement System

The increase in State Contribution to State Employees' Retirement System expenditures was due to the contribution percentage increasing from 11.525% in FY07 to 16.561% in FY08.

Commodities

The increase in commodities expenditures was partially due to the timing of office supply orders in early FY08 rather than during FY07. Also, some increased expenditures were due to the replacement of existing stock of some envelopes and accordion files due to changes in postal regulations and storage requirements.

Printing

The increase in printing expenditures was due to an increase in the amount of paper used by agency personnel as well as an increase in costs associated with paper supply.

Public Defender Training Program

The decrease in FY08 expenditures was due to program cutbacks by the legislature, which reduced the Office's appropriation from \$40,000 in FY07 to \$20,000 in FY08.

GENERAL REVENUE FUND (001) – Post Conviction Unit

State Contribution to State Employees' Retirement System

The increase in State Contribution to State Employees' Retirement System expenditures was due to the contribution percentage increasing from 11.525% in FY07 to 16.561% in FY08.

Electronic Data Processing (EDP)

The increase in EDP expenditures was due to the purchase of new monitors, computers, laptops, and a printer to replace outdated EDP equipment.

STATE APPELLATE DEFENDER FEDERAL TRUST FUND (117)

Expenses related to Federally Assisted Programs to Work on Systemic Sentencing Issues Appeals Cases

The decrease in expenditures was due to the Office receiving less funding passed through the Illinois Criminal Justice Information Authority for the Systemic Sentencing Grant. Because grant funding for this type of work decreased, costs associated with these cases were absorbed by the Office's regular operations appropriations.

ANALYSIS OF SIGNIFICANT VARIATIONS IN EXPENDITURES BETWEEN FISCAL YEARS 2008 AND 2007 (Continued)

STATE APPELLATE DEFENDER FEDERAL TRUST FUND (117) (Continued)

<u>Refund of Unused Federal Funds to the Illinois Criminal Justice Information Authority</u> The decrease in FY08 expenditures was due to a higher percentage of grant funds expended during FY08 than in FY07, yielding a smaller refund amount.

STATE APPELLATE DEFENDER SPECIAL PROJECTS FUND (361)

<u>Refund of Unused State Matching Funds to the Illinois Criminal Justice Information Authority</u> During FY08, the Office did not receive matching funds from the Illinois Criminal Justice Information Authority.

ANALYSIS OF SIGNIFICANT VARIATIONS IN EXPENDITURES BETWEEN FISCAL YEARS 2007 AND 2006

GENERAL REVENUE FUND (001) – General Operations

State Contribution to State Employees' Retirement System

The increase in State Contribution to State Employees' Retirement System expenditures was due to the contribution percentage increasing from 7.792% in FY06 to 11.525% in FY07.

Commodities

The decrease in commodities expenditures was due to the timing of office orders.

Expungement Program

The increase in Expungement Information Program expenditures was due to the hiring of an attorney and a legal secretary in November 2005. A full year's worth of costs associated with these hirings was incurred during FY07, whereas approximately seven months worth of costs were incurred during FY06.

Public Defender Training Program

The Agency no longer receives a Public Defender Training Program grant from Illinois Criminal Justice Information Authority. The Agency received this grant from a new appropriation in the General Revenue Fund in FY07.

GENERAL REVENUE FUND (001) – Post Conviction Unit

State Contribution to State Employees' Retirement System

The increase in State Contributions to State Employees' Retirement System expenditures was due to the contribution percentage increasing from 7.792% in FY06 to 11.525% in FY07.

Contractual Services

The Agency relocated its Chicago's Capital Post Conviction Unit and Capital Trial Assistance Unit office to 20 North Clark during FY06. The increase in FY07 expenditures was due to the increase in rent costs associated with the office relocation.

Printing

The decrease in printing expenditures was due to the purchase of large amount of paper at the end of FY06.

Electronic Data Processing

The increase in EDP expenditures was due to the purchase of new software, monitors, computers, and laptops to replace outdated EDP software and equipment.

ANALYSIS OF SIGNIFICANT VARIATIONS IN EXPENDITURES BETWEEN FISCAL YEARS 2007 AND 2006 (Continued)

Telecommunications

The decrease in telecommunications expenditures was due to the costs associated with installing telephone lines at the new office location being incurred during FY06. No such costs were required in FY07.

GENERAL REVENUE FUND (001) – Systemic Sentencing Appeals – State Matching Portion

Expenses Related to Federally Assisted Programs to Work on Systemic Sentencing Issues Appeals Cases

The decrease in FY07 expenditures is due to the Rural Defense Services grant passed through the Illinois Criminal Justice Information Authority ending July 31, 2006. The Office did not receive any new funding for the grant during FY07.

STATE APPELLATE DEFENDER FEDERAL TRUST FUND (117)

Expenses Related to Federally Assisted Programs to Work on Systemic Sentencing Issues Appeals Cases

The decrease in FY07 expenditures is due to the Rural Defense Services grant passed through the Illinois Criminal Justice Information Authority ending July 31, 2006. The Office did not receive any new funding for the grant during FY07.

Refund of Unused Federal Funds to the Illinois Criminal Justice Information Authority

The decrease in FY07 expenditures was due to the Rural Defense Service grant passed through the Illinois Criminal Justice Information Authority ending July 31, 2006. The Agency only received Systemic Sentencing Appeals grant passed through the Illinois Criminal Justice Information Authority.

STATE APPELLATE DEFENDER SPECIAL PROJECTS FUND (361)

<u>Refund of Unused State Matching Funds to the Illinois Criminal Justice Information Authority</u> The Agency did not receive any matching grant funds from the Illinois Criminal Justice Information Authority in FY07.

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER ANALYSIS OF SIGNIFICANT VARIATIONS IN RECEIPTS

For the Two Fiscal Years Ended June 30, 2008

Significant variances in receipts were determined to be changes of \$25,000 and at least 20% between fiscal years, and are explained below.

ANALYSIS OF SIGNIFICANT VARIATIONS IN RECEIPTS BETWEEN FISCAL YEARS 2007 AND 2008

No significant variations in receipts between Fiscal Years 2007 and 2008 noted.

ANALYSIS OF SIGNIFICANT VARIATIONS IN RECEIPTS BETWEEN FISCAL YEARS 2006 AND 2007

<u>State Appellate Defender Federal Trust Fund – 117</u>

US Department of Justice – Illinois Criminal Justice Information Authority

The decrease in federal receipts was primarily due to the end of the Rural Defense Service grant. The Office received \$159,333 in Fiscal Year 2006 for this program but only received \$20,000 in Fiscal Year 2007. In addition, the Office received \$267,662 in Systemic Sentencing Appeal grant monies during Fiscal Year 2006. The Office only received \$198,967 in Systemic Sentencing Appeal grant monies during Fiscal Year 2007. Further, the Office received \$10,000 in Public Defender Training grant monies during Fiscal Year 2006 but did not receive any further funding for this program during Fiscal Year 2007.

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER ANALYSIS OF SIGNIFICANT LAPSE PERIOD SPENDING

For the Two Fiscal Years Ended June 30, 2008

FISCAL YEAR 2008

GENERAL REVENUE FUND (001) – General Operations

Equipment

Office furniture was ordered late in Fiscal Year 2008. The related invoices were not received and processed until the lapse period.

Electronic Data Processing

EDP equipment was purchased late in Fiscal Year 2008 to update and replace older equipment. The related invoices were not received and processed until the lapse period.

GENERAL REVENUE FUND (001) – Post Conviction Unit

Equipment

Office furniture was ordered late in Fiscal Year 2008. The related invoices were not received and processed until the lapse period.

Electronic Data Processing

EDP equipment was purchased late in Fiscal Year 2008 to update and replace older equipment. The related invoices were not received and processed until the lapse period.

FISCAL YEAR 2007

GENERAL REVENUE FUND (001) – Post Conviction Unit

Equipment

Office furniture was purchased late in Fiscal Year 2007. The related invoices were not received and processed until the lapse period.

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER **ANALYSIS OF OPERATIONS** For the Two Years Ended June 30, 2008

AGENCY FUNCTIONS AND PLANNING PROGRAM

FUNCTIONS

The Office of the State Appellate Defender was created on August 18, 1972 through the State Appellate Defender Act (725 ILCS 105/10). The primary function of the Office is to represent indigent persons on appeal in criminal cases when appointed by the Illinois Supreme Court, the Appellate Court, or the Circuit Court.

Mr. Michael J. Pelletier is the State Appellate Defender and was appointed by the Illinois Supreme Court to serve a four-year term, effective January 1, 2008. Prior to Mr. Pelletier's appointment, Mr. Theodore A. Gottfried served as the State Appellate Defender from his initial appointment in December 1972 until his retirement on December 31, 2007.

The Office is comprised of the following district offices and special units:

Administrative Office State Appellate Defender Michael Pelletier	First District Office Deputy Defender Patricia Unsinn	Second District Office Deputy Defender Thomas Lilien
400 W. Monroe Suite 202 Springfield, Illinois	203 N. LaSalle, 24 th Floor Chicago, Illinois	2010 Larkin Avenue Elgin, Illinois
Third District Office Deputy Defender Robert Agostinelli	Fourth District Office Deputy Defender Gary R. Peterson	Fifth District Office Deputy Defender Daniel Kirwan
1100 Columbus Street Ottawa, Illinois	400 W. Monroe Suite 303 Springfield, Illinois	117 North Tenth Street Suite #300 Mount Vernon, Illinois
Supreme Court Unit	Capital Post Conviction Unit	Capital Trial Assistance Unit
Deputy Defender Charles Schiedel	Deputy Defender Anna E. Carlson	Deputy Defender Cheryl Bormann
400 W. Monroe Suite 303 Springfield, Illinois	20 N. Clark, 28 th Floor Chicago, Illinois	400 W. Monroe Suite 303 Springfield, Illinois
20 N. Clark, 28 th Floor Chicago, Illinois		20 N. Clark, 28 th Floor Chicago, Illinois

300 West Main Street Belleville, Illinois

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER ANALYSIS OF OPERATIONS For the Two Years Ended June 20, 2008

For the Two Years Ended June 30, 2008

The Supreme Court Unit is responsible for handling death penalty cases which are appealed directly from the Circuit Court to the Illinois Supreme Court. The Capital Post Conviction Unit is responsible for providing trial and appellate representation in capital post-conviction proceedings. The Capital Trial Assistance Unit is to ensure that indigent defendants facing the death penalty receive the assistance of zealous, dedicated attorneys, armed with resources adequate to properly investigate and defend their cases at trial and at sentencing. Each District Office, the Supreme Court Unit, the Capital Post Conviction Unit, and the Capital Trial Assistance Unit have a Deputy Defender who is responsible for the administration and supervision of that office.

PLANNING PROGRAM

The Office's formal planning program is limited because its activities throughout the year are contingent upon the number of appeals cases to which they are appointed. The Office's mission is to provide each client appointed by the Courts with high quality legal services and maintain a staff that is dedicated to its clients' interests and improvement of the criminal justice system.

The Office conducts much of its planning in conjunction with the budget process. Deputy Defenders from each division participate in planning and executing their office's budget. The Chief Fiscal Officer prepares and monitors the agency-wide budget using this information. The State Appellate Defender advises on and approves the budget. The State Appellate Defender holds quarterly meetings with the Deputy Defenders to assess the budget, monitor caseload progress, and to ensure that each division is operating effectively. The Office has documented policies and procedures to ensure attorneys are achieving minimum standards of quality and productivity.

The Office monitors the caseloads handled by the courts and maintains statistical records of all cases handled by each district office, both as a historical record and as a guideline for future expected activity.

BOARD OF COMMISSIONERS

The Office has a Board of Commissioners who meet semi-annually. The Board approves the Office's operational budget and the number of employees. The Board also advises and recommends policies for the operation of the Office. The members of the Board as of June 30, 2008 were:

- Thomas M. Breen, Chairman
- Michael B. Metnick
- Honorable David R. Donnersberger
- Honorable Charles R. Hartman
- Edwin A. Burnette

- David Reid Clark
- Honorable Thomas R. Rakowski
- Honorable Scott D. Drazewski
- Honorable E. Kyle Vantrease

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER ANALYSIS OF OPERATIONS For the Two Years Ended June 20, 2008

For the Two Years Ended June 30, 2008

AVERAGE NUMBER OF EMPLOYEES

The average number of personnel employed by the districts/divisions within the Office of the State Appellate Defender was as follows:

	<u>2008</u>	<u>2007</u>	2006
Administrative Office	13	13	13
First District Office	117	125	125
Second District Office	22	22	20
Third District Office	20	19	19
Fourth District Office	25	27	25
Fifth District Office	15	15	15
Supreme Court Unit	9	9	9
Capital Post Conviction Unit	12	14	13
Capital Trial Assistance Unit	24	25	27
Expungement Program	2	3	3
IT Department	5	5	5
Total	264	277	274

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER SERVICE EFFORTS AND ACCOMPLISHMENTS For the Years Ended June 30,

(Not Examined)

Caseload Activity

	2008	2007	2006
Cases Pending at Beginning of Year	5,168	5,162	5,475
Plus Cases: Appointed	3,081	3,253	3,078
Re-opened	52	62	25
<u>Less Cases:</u> Closed Consolidated	(3,185) (90)	(3,213) (96)	(3,299) (117)
Cases Pending at Year-end	5,026	5,168	5,162
Average Cost per Case Closed	\$7,566	\$7,371	\$7,004

Note: Average cost per case closed calculated as total non-capitalized expenditures divided by the number of cases closed during the fiscal year.

STATE OF ILLINOIS OFFICE OF THE STATE APPELLATE DEFENDER SERVICE EFFORTS AND ACCOMPLISHMENTS For the Years Ended June 30, (Not Examined)

Briefs Filed

The following presents the number and type of briefs filed by the Office of the State Appellate Defender.

	2008	2007	2006
Number of Original Briefs	1,791	1,960	2,084
Number of Anders Briefs	468	512	413
Number of Death Penalty Briefs	5	1	4
Motions to Withdraw/Dismiss Filed	527	607	587
Summary Motions Filed	246	168	150
Total	3,037	3,248	3,238