Performed as Special Assistant Auditors For the Auditor General, State of Illinois

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CENTER OFFICIALS

Warden	Mr. Steven Mensing
Assistant Warden - Programs (Current)	Ms. Casandra Wright
Assistant Warden - Programs (7/1/06 to 5/31/07)	Ms. Patricia West
Assistant Warden - Operations	Mr. Gregory Schwartz
Acting Business Office Administrator	Ms. Belinda Francois

The Center is located at:

Vandalia Correctional Center Rt. 51 North P.O. Box 500 Vandalia, IL 62471



Rod R. Blagojevich Governor

Roger E. Walker Jr. Director

Vandalia Correctional Center / Rt. 51 North / P.O. Box 500 / Vandalia, IL 62471 / Telephone: (618) 283-4170 / TDD: (800) 526-0844

MANAGEMENT ASSERTION LETTER

Glass and Shuffett, Ltd. Certified Public Accountants 1819 W. McCord, Box 489 Centralia, IL 62801

January 23, 2009

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, regulations, contracts, or grant agreements that could have a material effect on the operations of the Center. We are responsible for and we have established and maintained an effective system of internal controls over compliance requirements. We have performed an evaluation of the Center's compliance with the following assertions during the two years ended June 30, 2008. Based on this evaluation, we assert that during the years ended June 30, 2008 and June 30, 2007, the Center has materially complied with the assertions below.

- A. The Center has obligated, expended, received and used public funds of the State in accordance with the purpose for which such funds have been appropriated or otherwise authorized by law.
- B. The Center has obligated, expended, received and used public funds of the State in accordance with any limitations, restrictions, conditions or mandatory directions imposed by law upon such obligation, expenditure, receipt or use.
- C. The Center has complied, in all material respects, with applicable laws and regulations, including the State uniform accounting system, in its financial and fiscal operations.
- D. State revenues and receipts collected by the Center are in accordance with applicable laws and regulations and the accounting and recordkeeping of such revenues and receipts is fair, accurate and in accordance with law.
- E. Money or negotiable securities or similar assets handled by the Center on behalf of the State or held in trust by the Center have been properly and legally administered, and the accounting and recordkeeping relating thereto is proper, accurate, and in accordance with law.

Yours very truly, Vandalia Correctional Center

Steven Mensing Warden

Belinda Francois, Acting Business Administrator

3

COMPLIANCE REPORT

SUMMARY

The limited scope compliance testing performed during this examination was conducted in accordance with *Government Auditing Standards* and in accordance with the Illinois State Auditing Act.

ACCOUNTANTS' REPORT

The Independent Accountants' Report on State Compliance, on Internal Control Over Compliance and on Supplementary Information for State Compliance Purposes (Report) relates only to those chapters of the "Audit Guide for Performing Financial Audits and Compliance Attestation Engagements of Illinois State Agencies" (*Audit Guide*) which are identified in the Report as having testing performed and does not contain scope limitations, disclaimers, or other significant non-standard language.

SUMMARY OF FINDINGS

Number of	This Report	Prior Report
Findings	0	1
Repeated findings	0	0
Prior recommendations implemented		
or not repeated	1	1

There were no findings noted in our testing which are required to be included in the report.

SCHEDULE OF FINDINGS

CURRENT FINDINGS

There were no current findings.

PRIOR FINDINGS NOT REPEATED

Item No.	
A	

<u>Page</u> 10 <u>Description</u> Lack of adequate segregation of duties.

EXIT CONFERENCE

Center management waived having an exit conference per a correspondence dated December 24, 2008.

GLASS AND SHUFFETT, LTD.

Members: American Institute of Certified Public Accountants Illinois Society of Certified Public Accountants Certified Public Accountants 1819 West McCord P.O. Box 489 Centralia, Illinois 62801 (618) 532-5683 FAX (618) 5684

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INDEPENDENT ACCOUNTANTS' REPORT ON STATE COMPLIANCE, ON INTERNAL CONTROL OVER COMPLIANCE, AND ON SUPPLEMENTARY INFORMATION FOR STATE COMPLIANCE PURPOSES

Honorable William G. Holland Auditor General State of Illinois

Compliance

As Special Assistant Auditors for the Auditor General, we performed a limited scope compliance examination of the State of Illinois Department of Corrections - Vandalia Correctional Center's compliance with the requirements listed below, as more fully described in the Audit Guide for Performing Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (*Audit Guide*) as adopted by the Auditor General, during the two years ended June 30, 2008. The management of the State of Illinois Department of Corrections - Vandalia Correctional Center is responsible for compliance with these requirements. Our responsibility is to express an opinion on the State of Illinois Department of Corrections - Vandalia Center's compliance based on our examination.

- A. The State of Illinois Department of Corrections Vandalia Correctional Center has obligated, expended, received, and used public funds of the State in accordance with the purpose for which such funds have been appropriated or otherwise authorized by law.
- B. The State of Illinois Department of Corrections Vandalia Correctional Center has obligated, expended, received, and used public funds of the State in accordance with any limitations, restrictions, conditions or mandatory directions imposed by law upon such obligation, expenditure, receipt or use.
- C. The State of Illinois Department of Corrections Vandalia Correctional Center has complied, in all material respects, with applicable laws and regulations, including the State uniform accounting system, in its financial and fiscal operations.
- D. For the locally held funds examined the State revenues and receipts collected by the State of Illinois Department of Corrections Vandalia Correctional Center are in accordance with applicable laws and regulations and the accounting and recordkeeping of such revenues and receipts is fair, accurate and in accordance with law.
- E. Money or negotiable securities or similar assets handled by the State of Illinois Department of Corrections Vandalia Correctional Center on behalf of the State or held in trust by the State of Illinois Department of Corrections Vandalia Correctional Center have been properly and legally administered and the accounting and recordkeeping relating thereto is proper, accurate, and in accordance with law.

Our limited scope compliance examination of the Center was limited to the following areas of the *Audit Guide*:

Chapter 8 – Personal Services Expenditures
Chapter 9 – Contractual Services Expenditures
Chapter 11 – Commodities Expenditures
Chapter 18 – Appropriations, Transfers and Expenditures
Chapter 22 – Review of Agency Functions and Planning Program
Chapter 30 – Auditing Compliance with Agency Specific Statutory Mandates

The areas of the *Audit Guide* not examined at the Center have had procedures performed on a Department-wide basis through the compliance examination of the State of Illinois Department of Correction's - General Office, and accordingly, any findings from the results of those procedures have been included in the State of Illinois Department of Corrections – General Office compliance report.

We conducted our examination in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the *Audit Guide* as adopted by the Auditor General pursuant to the Act; and, accordingly, included examining, on a test basis, evidence about the State of Illinois Department of Corrections - Vandalia Correctional Center's compliance with those requirements listed in the first paragraph of this report and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the State of Illinois Department of Corrections - Vandalia Correctional Center's compliance with specified requirements.

In our opinion, the State of Illinois Department of Corrections - Vandalia Correctional Center complied, in all material respects, with the requirements listed in the first paragraph of this report during the two years ended June 30, 2008.

Internal Control

The management of the State of Illinois Department of Corrections - Vandalia Correctional Center is responsible for establishing and maintaining effective internal control over compliance with the requirements listed in the first paragraph of this report. In planning and performing our limited scope compliance examination, we considered the State of Illinois Department of Corrections - Vandalia Correctional Center's internal control over compliance with the requirements listed in the first paragraph of this report in order to determine our examination procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with the *Audit Guide*, issued by the Illinois Office of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of the State of Illinois Department of Corrections - Vandalia Correctional Center's internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the State of Illinois Department of Corrections - Vandalia Correctional Center's internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the State of Illinois Department of Corrections - Vandalia Correctional Center's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses as defined below. A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with the requirements listed in the first paragraph of this report on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to comply with the requirements listed in the first paragraph of this report such that there is more than a remote likelihood that noncompliance with a requirement that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a requirement listed in the first paragraph of this report will not be prevented or detected by the entity's internal control.

Our consideration of internal control over compliance with the requirements listed in the first paragraph of this report was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

As required by the Audit Guide, immaterial findings excluded from this report have been reported in a separate letter to your office.

Supplementary Information for State Compliance Purposes

Our examination was conducted for the purpose of forming an opinion on compliance with the requirements listed in the first paragraph of this report. The accompanying supplementary information as listed in the table of contents as Supplementary Information for State Compliance Purposes is presented for purposes of additional analysis. We have applied certain limited procedures as prescribed by the Audit Guide, as adopted by the Auditor General to the 2008 and 2007 Supplementary Information for State Compliance Purposes, except for information on the Annual Cost Statistics and Service Efforts and Accomplishments on which we did not perform any procedures. However, we do not express an opinion on the supplementary information.

We have not applied procedures to the 2006 Supplementary Information for State Compliance Purposes, and accordingly, we do not express an opinion thereon.

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, Center and Department management, and is not intended to be and should not be used by anyone other than these specified parties.

Glass and Shuffett, Ltd.

January 23, 2009

Current Findings

There were no current findings noted during the Limited Scope Compliance Examination for the two years ended June 30, 2008.

Prior Findings Not Repeated

A. <u>Finding</u>:

The Center's procedures for handling cash removed form debit card machines did not provide for an effective segregation of duties.

Disposition:

Recommendation implemented. The Center has reassigned the duty of reconciling cash collected to an employee not responsible for collecting cash directly from the machines. (Finding Code 06-1)

STATE OF ILLINOIS DEPARTMENT OF CORRECTIONS VANDALIA CORRECTIONAL CENTER LIMITED SCOPE COMPLIANCE EXAMINATION SUPPLEMENTARY INFORMATION FOR STATE COMPLIANCE PURPOSES For the Two Years Ended June 30, 2008

SUMMARY

Supplementary Information for State Compliance Purposes presented in this section of the report includes the following:

Fiscal Schedules and Analysis:

Schedule of Appropriations, Expenditures and Lapsed Balances Comparative Schedule of Net Appropriations, Expenditures and Lapsed Balances Description of Locally Held Funds Schedule of Locally Held Funds Schedule of Changes in State Property (not examined) Comparative Schedule of Cash Receipts and Deposits (not examined) Analysis of Significant Variations in Expenditures Analysis of Significant Lapse Period Spending Schedule of Changes in Inventories (not examined)

Analysis of Operations

Center Functions and Planning Program Average Number of Employees Employee Overtime (not examined) Inmate Commissary Operation Annual Cost Statistics Center Inmate Statistics (not examined) Center Employee Statistics (not examined) Cell Square Feet Per Inmate (not examined) Food Services (not examined) Medical and Clergy Service Contracts (not examined) Service Efforts and Accomplishments (not examined)

The accountants' report that covers the Supplementary Information for State Compliance Purposes presented in the Compliance Report Section states the auditors have applied certain limited procedures as prescribed by the *Audit Guide*, as adopted by the Auditor General, except for information on the Annual Cost Statistics and Service Efforts and Accomplishments on which they did not perform any procedures. However, the accountants do not express an opinion on the supplementary information.

BALANCES	LAPSED	AUGUST 31, 2008	
TOTAL EXPENDITURES	14 MONTHS	ENDED AUGUST 31, 2008	
LAPSE PERIOD EXPENDITURES	JULY 1	TO AUGUST 31, 2008	
EXPENDITURES	THROUGH	JUNE 30, 2008	
	APPROPRIATIONS	NET OF TRANSFERS	

PUBLIC ACT 95-0348

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22,466,611 \$ 89		3,723,184 16	1,662,135 65	3,874,087 13	11,004 96		13,739 61	2,007,496 104	12,767 33	17,932 68	- 52,100	146,523 77	3 375 778
\$													er er
1,088,365	27,593	180,408	81,132	301,402	1,804		236	76,910	190	3,024		12,098	1 773 167
÷													¥
21,378,246	311,607	3,542,776	1,581,003	3,572,685	9,200		13,503	1,930,586	12,577	14,908	52,100	134,425	37 553 616
÷													¥
22,466,700	339,200	3,723,200	1,662,200	3,874,100	11,100		13,800	2,007,600	12,800	18,000	52,100	146,600	31 327 100
S													÷
GENERAL REVENUE FUND - 001 Personal services	Student, member and inmate compensation	State contributions to State Employees' Retirement System	State contributions to Social Security	Contractual services	Travel	Travel and allowances for committed,	paroled and discharged prisoners	Commodities	Printing	Equipment	Telecommunications services	Operation of automotive equipment	Total - Fiscal Vear 2008

Note: The information reflected in this schedule was taken from the Center's records and reconciled to records of the State Comptroller.

STATE OF ILLINOIS DEPARTMENT OF CORRECTIONS VANDALIA CORRECTIONAL CENTER LIMITED SCOPE COMPLIANCE EXAMINATION SCHEDULE OF APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES For The Year Ended June 30, 2007

RAL ANCES	LAPSED	AUGUST 31, 2007		
TOTAL EXPENDITI IRES	14 MONTHS	ENDED AUGUST 31, 2007		
LAPSE PERIOD exdenditiees	JULY 1	TO AUGUST 31, 2007		
E X DENIDITI IR ES	THROUGH	JUNE 30, 2007		
	APPROPRIATIONS	NET OF TRANSFERS		

PUBLIC ACT 94-0798

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GENERAL REVENUE FUND - 001 Personal services	↔	21,676,600	÷	20,571,317	S	1,105,183	÷	21,676,500	\$	100
Student, member and										
inmate compensation		346,400		317,326		29,066		346,392		8
State contributions to State										
Employees' Retirement System		2,500,000		2,372,551		127,425		2,499,976		24
State contributions to Social Security		1,603,000		1,520,651		82,253		1,602,904		96
Contractual services		3,808,992		3,544,661		264,133		3,808,794		198
		10,610		10,096		514		10,610		·
Travel and allowances for committed,										
paroled and discharged prisoners		21,500		21,133		364		21,497		б
Commodities		1,902,500		1,694,784		207,716		1,902,500		ı
Printing		15,600		15,477		90		15,567		33
Equipment										
relecommunications services		85,200		58,446		26,754		85,200		·
Operation of automotive equipment		120,300		112,360		7,940		120,300		,
Total - Fiscal Year 2007	÷	32,090,702	÷	30,238,802	÷	1,851,438	÷	32,090,240	÷	462

Note: The information reflected in this schedule was taken from the Center's records and reconciled to records of the State Comptroller.

STATE OF ILLINOIS DEPARTMENT OF CORRECTIONS VANDALIA CORRECTIONAL CENTER LIMITED SCOPE COMPLIANCE EXAMINATION COMPARATIVE SCHEDULE OF NET APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES For The Years Ended June 30,

		FISCAL YEAR	
	2008	2007	2006
	P.A. 95-0348	P.A. 94-0798	P.A. 94-0015
GENERAL REVENUE FUND - 001			
Appropriations (net of transfers)	\$ 34,327,400	\$ 32,090,702	\$ 31,116,600
EXPENDITURES			
Personal services	\$ 22,466,611	\$ 21,676,500	\$ 21,052,233
Employee retirement contributions paid by employer	-	-	271,413
Student, member and inmate compensation	339,200	346,392	340,065
State contributions to State Employees' Retirement System	3,723,184	2,499,976	1,640,336
State contributions to Social Security	1,662,135	1,602,904	1,553,512
Contractual services	3,874,087	3,808,794	4,004,627
Travel	11,004	10,610	5,711
Travel and allowances for committed, paroled and			
discharged prisoners	13,739	21,497	27,757
Commodities	2,007,496	1,902,500	1,990,324
Printing	12,767	15,567	15,389
Equipment	17,932	-	11,122
Telecommunications services	52,100	85,200	53,737
Operation of automotive equipment	146,523	120,300	130,564
Total Expenditures	\$ 34,326,778	\$ 32,090,240	\$ 31,096,790
LAPSED BALANCES	\$ 622	\$ 462	\$ 19,810

STATE OF ILLINOIS DEPARTMENT OF CORRECTIONS VANDALIA CORRECTIONAL CENTER LIMITED SCOPE COMPLIANCE EXAMINATION DESCRIPTION OF LOCALLY HELD FUNDS For the Two Years Ended June 30, 2008

The locally held funds of the Center are grouped into two fund categories, Governmental and Fiduciary funds. These are non-appropriated funds with the exception of the Travel and Allowance Revolving Fund, which is an appropriated fund. The funds are not held in the State Treasury and are described as follows:

1. <u>Governmental Funds</u>

General Revenue Fund

The Travel and Allowance Revolving Fund is a cash imprest fund located at the Center and is used to provide cash for travel and allowances for discharged inmates and to pay out inmate Trust Fund balances under \$50 upon inmates being paroled or discharged. The Travel and Allowance Revolving Fund is replenished from the Center's Inmate Benefit Fund account and the Trust Fund. The Center's Inmate Benefit Fund account is reimbursed from the General Revenue Fund appropriation on a monthly basis upon submission of a duly authorized voucher.

Special Revenue Funds

Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes. The Center maintains four special revenue funds.

The Employees' Commissary Fund and Residents' Commissary Fund are used to maintain stores for selling food, candy, health and beauty aids and other personal items. The inmate commissary sells solely to inmates and the employees' commissary sells to employees. Profits derived from commissary sales are allocated 60% to pay the wages and benefits of employees who work at the commissaries and 40% to either the Residents' Benefit Fund for sales from the Inmate Commissary or the Employees' Benefit Fund for sales from the Employees' Commissary.

Residents' Benefit Fund and Employees' Benefit Fund are used to provide entertainment and recreational activities and equipment for inmates and employees. The Employees' Benefit Fund can also be used to provide travel expense reimbursement for correctional officers while travel vouchers are being processed. Beginning in fiscal year 2006 the locally held Residents' Benefit Fund account at each Center was closed and the balance transferred to a single locally held Residents' Benefit Fund bank account administered by the General Office. The Center has a sub-account within the Residents' Benefit Fund account at the General Office that records their specific transactions.

STATE OF ILLINOIS DEPARTMENT OF CORRECTIONS VANDALIA CORRECTIONAL CENTER LIMITED SCOPE COMPLIANCE EXAMINATION DESCRIPTION OF LOCALLY HELD FUNDS For the Two Years Ended June 30, 2008

Expenditures from the Residents' Benefit Fund are initiated at the Center but all the transactions are processed through the General Office. All of the financial accounting for the Center's Residents' Benefit Fund transactions are also performed and maintained at the General Office. Because the Center does not maintain the financial records a summary of the Center's Residents' Benefit Fund activity for fiscal years 2008 and 2007 will be presented in the General Office Compliance Report for the two years ending June 30, 2008.

2. Fiduciary Fund

Agency Fund

An agency fund is used to account for assets held as the agent for others. The Center maintains one such fund, the Residents' Trust Fund. The Residents' Trust Fund is maintained as a depository for funds of inmates while incarcerated at the Center. Receipts and disbursements of the inmates are recorded in each inmate's individual account within the Residents' Trust Fund.

STATE OF ILLINOIS DEPARTMENT OF CORRECTIONS VANDALIA CORRECTIONAL CENTER LIMITED SCOPE COMPLIANCE EXAMINATION SCHEDULE OF LOCALLY HELD FUNDS - SPECIAL REVENUE FUNDS For the the Year ended June 30, 2008

	Employees' Commissary Fund	Residents' Commissary Fund	Employees' Benefit Fund
<u>REVENUES</u>			
Income from Sales	\$ 47,646	\$1,397,163	\$ 4,901
Interest / Investment Income	27	592	13
Miscellaneous:			
Other	-	-	1,520
Donations			
Total Revenues	47,673	1,397,755	6,434
EXPENDITURES			
Purchases	43,300	1,140,011	-
General and Administrative	-	-	-
Contractual	-	-	315
Equipment	-	-	-
Donations	-	-	1,448
Other	1,980	7,411	5,371
Total Expenditures	45,280	1,147,422	7,134
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	2,393	250,333	(700)
OTHER FINANCING SOURCES			
Transfers In	-	-	888
Transfers (Out)	(2,393)	(250,333)	
Total Other Financing Sources	(2,393)	(250,333)	888
Net Change in Fund Balance	-	-	188
Fund Balance July 1, 2007	-	-	6,119
Fund Balance June 30, 2008	\$ -	\$-	\$ 6,307

Note: Schedule is presented on the accrual basis of accounting.

STATE OF ILLINOIS DEPARTMENT OF CORRECTIONS VANDLIA CORRECTIONAL CENTER LIMITED SCOPE COMPLIANCE EXAMINATION SCHEDULE OF LOCALLY HELD FUNDS - SPECIAL REVENUE FUNDS For the the Year ended June 30, 2007

	Employees' Commissary Fund	Residents' Commissary Fund	Employees' Benefit Fund
<u>REVENUES</u>			
Income from Sales	\$ 72,758	\$1,259,836	\$ 5,173
Interest / Investment Income	37	910	21
Miscellaneous:			
Other	-	-	2,904
Donations	-		
Total Revenues	72,795	1,260,746	8,098
EXPENDITURES			
Purchases	66,090	1,018,281	-
General and Administrative	-	-	-
Contractual	-	-	1,406
Equipment	-	-	-
Donations	-	-	2,177
Other	2,249	12,150	8,016
Total Expenditures	68,339	1,030,431	11,599
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	4,456	230,315	(3,501)
OTHER FINANCING SOURCES			
Transfers In	-	-	1,693
Transfers (Out)	(4,456)	(230,315)	
Total Other Financing Sources	(4,456)	(230,315)	1,693
Net Change in Fund Balance	-	-	(1,808)
Fund Balance July 1, 2006	-	-	7,927
Fund Balance June 30, 2007	\$ -	\$ -	\$ 6,119

Note: Schedule is presented on the accrual basis of accounting.

STATE OF ILLINOIS DEPARTMENT OF CORRECTIONS VANDALIA CORRECTIONAL CENTER LIMITED SCOPE COMPLIANCE EXAMINATION SCHEDULE OF LOCALLY HELD FUNDS - CASH BASIS (NOT EXAMINED) For The Years Ended June 30

	20	08	2007		
	Travel and	Residents'	Travel and	Residents'	
	Allowance	Trust	Allowance	Trust	
	Rev. Fund	Fund	Rev. Fund	Fund	
Balance - July 1	\$ 967	\$ 75,785	\$ -	\$ 80,178	
Receipts					
Investment Income	-	1,681	-	1,854	
Inmate Account Receipts	-	1,838,786	-	1,670,176	
Appropriations from General					
Revenue Fund	27,400	-	22,100	-	
TOTAL RECEIPTS	27,400	1,840,467	22,100	1,672,030	
Disbursements					
Inmate Account Disbursements	-	1,841,752	-	1,674,569	
Disbursements for released		_,,		-,,	
inmates	13,870	-	21,133	_	
TOTAL DISBURSEMENTS	13,870	1,841,752	21,133	1,674,569	
Fund Transfers					
Fund Transfers In	_	_	_	_	
Fund Transfers (Out)	(14,200)	(1,681)		(1,854)	
TOTAL TRANSFERS	(14,200)	(1,681)		(1,854)	
IOTAL INAUSTERS	(14,200)	(1,001)		(1,034)	
Balance - June 30	\$ 297	\$ 72,819	\$ 967	\$ 75,785	

Note: Schedule is presented on the cash basis of accounting

STATE OF ILLINOIS DEPARTMENT OF CORRECTIONS VANDALIA CORRECTIONAL CENTER LIMITED SCOPE COMPLIANCE EXAMINATION SCHEDULE OF CHANGES IN STATE PROPERTY (NOT EXAMINED) For The Years Ended June 30,

			2008					2007		
				Land					Land	
	Land	Buildings	Equipment	Improvements	Total	Land	Buildings	Equipment	Improvements	Total
Balance, beginning	\$ 4,707,542	\$28,866,240	\$ 3,362,944	\$ -	\$36,936,726	\$ 4,707,542	\$28,866,240	\$ 3,444,500	\$ -	\$37,018,282
Additions:										
Purchases	-	-	16,262	-	16,262	-	-	14,892	-	14,892
Transfers-in	-	-	193,634	-	193,634	-	-	33,203	-	33,203
Capital Development Board	-	35,706	-	-	35,706	-	-	-	-	-
Residents' Benefit Fund	-	-	6,198	-	6,198	-	-	11,885	-	11,885
Donations	-	-	2,547	-	2,547	-	-	2,339	-	2,339
Total Additions		35,706	218,641	-	254,347	-	-	62,319		62,319
Deductions:										
Scrap property	-	-	12,205	-	12,205	-	-	45,461	-	45,461
Surplus property	-	-	-	-	-	-	-	98,327	-	98,327
Adjustment	-	-	-	-	-	-	-	87	-	87
Total Deductions		-	12,205	-	12,205	-	-	143,875	-	143,875
Balance, ending	\$ 4,707,542	\$28,901,946	\$ 3,569,380	<u>\$</u> -	\$37,178,868	\$ 4,707,542	\$28,866,240	\$ 3,362,944	\$-	\$36,936,726

Note: The property balances at June 30, 2008 and 2007 have been reconciled to the property reports submitted to the Office of the Comptroller.

STATE OF ILLINOIS DEPARTMENT OF CORRECTIONS VANDALIA CORRECTIONAL CENTER LIMITED SCOPE COMPLIANCE EXAMINATION COMPARATIVE SCHEDULE OF CASH RECEIPTS AND DEPOSITS (NOT EXAMINED) For The Years Ended June 30,

FISCAL YEAR 2008 2007 2006 RECEIPTS \$ \$ Jury Duty 640 \$ 487 256 **Inmate Restitution** 13,610 Dormant Inmate Accounts 1,065 1,030 1,154 Funeral Furlough 325 791 Miscellaneous 631 380 TOTAL RECEIPTS 2,336 \$ 2,222 15,811 REMITTANCES General Revenue Fund - 001 2,336 \$ 1,897 \$ \$ 1,410 Department of Corrections Reimbursement Fund - 523 325 14,401 TOTAL RECEIPTS REMITTED DIRECTLY TO STATE TREASURER 2,222 2,336 15,811 \$ **DEPOSITS** Receipts recorded by Center \$ 2,336 \$ 1,897 \$ 1,410 Add: Deposits in transit - Beginning of year 380 266 35 Deduct: Deposits in transit - End of year (380)(266)DEPOSITS RECORDED BY THE STATE COMPTROLLER \$ 2,716 \$ 1,783 \$ 1,179

Note: The Deposits reconciliation section of this schedule is a reconciliation of the Center's General Revenue Fund receipts to the Comptroller's General Revenue Fund deposits only. The Comptroller's records do not provide a detail breakdown of deposits into the Department of Corrections Reimbursement Fund #523 by Center.

Fiscal Year 2008

A comparative schedule of significant variations in expenditures (20% or more) for the fiscal years ended June 30, 2008 and June 30, 2007 are shown below:

	F	FISCAL YEAR ENDED				INCREASE		
EXPENDITURE ITEM		JUN	E 30			(DECREASE)		
		2008		2007	A	MOUNT	%	
State Contribution to State								
Employees Retirement								
System	\$3	,723,184	\$ 2	2,499,976	\$1	,223,203	48.93%	
Travel and Allowances for								
Committed, Paroled and								
Discharged Prisoners	\$	13,739	\$	21,497	\$	(7,758)	(36.09)%	
Equipment	\$	17,932	\$	-	\$	17,932	100.00%	
Telecommunications Services	\$	52,100	\$	85,200	\$	(33,100)	(38.85)%	
Operation of Automotive								
Equipment	\$	146,523	\$	120,300	\$	26,300	21.80%	

Center management provided the following explanations for the significant variations identified above.

State Contribution to State Employees Retirement System

The significant increase in State retirement contributions resulted from an increase in the required employees contribution rate from 11.53% in fiscal year 2007 to 16.561% in fiscal year 2008.

Travel and Allowances for Committed, Paroled and Discharged Prisoners

Center officials attribute the decrease in travel and allowance expenditures to spending restrictions placed on inmate accounts 60 days prior to release. As a result, more inmates had sufficient funds in their trust accounts to pay for their own transportation at time of release.

Equipment

Equipment expenditures are based on an amount allocated to each Center from the General Office. No money was allocated in fiscal year 2007.

Telecommunications Services

Telecommunications charges from the State Telecommunication Revolving Fund for the last quarter of fiscal year 2006 were paid in fiscal year 2007 resulting in the significant increase in telecommunication expenditures in fiscal year 2007.

Operation of Automotive Equipment

Per Center officials, higher costs for the operation of automotive equipment is reflective of an older vehicle fleet and higher fuel costs. Additionally, \$8,500 of fiscal year 2007 expenditures were paid with fiscal year 2008 monies.

Fiscal Year 2007

A comparative schedule of significant variations in expenditures (20% or more) for the fiscal years ended June 30, 2007 and June 30, 2006 are shown below:

	FISCAL YEAR ENDED			INCREASE		EASE	
EXPENDITURE ITEM	JUNE 30			(DECREASE)			
		2007		2006	A	MOUNT	%
Employee Retirement							
Contributions Paid by Employees	\$	-	\$	271,413	\$	(271,413)	(100.00)%
State Contributions to State							
Employees Retirement System	\$2	,499,976	\$	1,640,336	\$	859,640	52.41%
Travel	\$	10,610	\$	5,711	\$	4,899	85.78%
Travel and Allowances for Committed,							
Paroled and Discharged Prisoners	\$	21,497	\$	27,757	\$	(6,260)	(22.55)%
Equipment	\$	-	\$	11,122	\$	(11,122)	(100.00)%
Telecommunications Services	\$	85,200	\$	53,737	\$	31,463	58.55%

Center management provided the following explanations for the significant variations identified above.

Employee Retirement Contributions Paid by Employees

This appropriation was eliminated in fiscal year 2005. Only a small amount was paid by the State in fiscal year 2006, as per union contract and none was paid in fiscal year 2007.

State Contributions to State Employees Retirement System

The significant increase in state retirement contributions resulted from an increase in the required employer contribution rate from 7.795% in fiscal year 2006 to 11.53% in fiscal year 2007.

Travel

In December, 2005, a memorandum of understanding was signed by the Director of the Department and the union allowing employees on escort duty the option of refusing a sack lunch. Instead, employees could submit for a paid lunch that resulted in higher travel cost in 2007.

Travel Allowances for Committed, Paroled and Discharged Prisoners

Center officials attribute the decrease in travel and allowance expenditures to spending restrictions placed on inmates' accounts 60 days prior to release. As a result more inmates had sufficient funds in their trust accounts to pay for their own transportation at time of release.

Equipment

Equipment expenditures are based on an amount allocated to each Center from the General Office. No money was allocated in fiscal year 2007.

Telecommunications Services

Per Center officials, fiscal year 2006 invoices from the State Telecommunications Revolving Fund totaling \$23,831 were paid with fiscal year 2007 monies.

Fiscal Year 2008

Our testing of lapse period expenditures for fiscal year ended June 30, 2008 disclosed two appropriation line items with significant (10% or more) lapse period expenditures, as scheduled below:

	Fiscal Year Ended June 30, 2008					
	TOTAL	LAPSE PERIOD				
EXPENDITURE ITEM	EXPENDITURES	EXPENDITURES	PERCENTAGE			
Travel	\$11,000	\$1,804	16.40%			
Equipment	\$17,932	\$3,024	16.86%			

Center management provided the following explanations for the significant lapse period expenditures identified above.

<u>Travel</u>

Per Center officials, delays in processing travel vouchers occurred because the Center was waiting for the Department to move money to the necessary line items.

<u>Equipment</u>

Purchases of equipment were delayed until the end of the year pending availability of funds.

Fiscal Year 2007

Our testing of lapse period expenditures for fiscal year ended June 30, 2007 disclosed two appropriation line items with significant (10% or more) lapse period expenditures, as scheduled below:

	Fiscal Year Ended June 30, 2007					
	TOTAL	LAPSE PERIOD				
EXPENDITURE ITEM	EXPENDITURES	EXPENDITURES	PERCENTAGE			
Commodities	\$1,902,500	\$207,716	10.92%			
Telecommunications Services	\$ 85,200	\$ 26,754	31.40%			

Center management provided the following explanations for the significant lapse period expenditures identified above.

Commodities

Per Center officials, delays in processing commodities vouchers occurred because the Center was waiting for the Department to move money to the necessary line items.

Telecommunications Services

Lapse period spending was due to timing of billings from the Department of Central Management Services for telecommunications services used during the fiscal year.

STATE OF ILLINOIS DEPARTMENT OF CORRECTIONS VANDALIA CORRECTIONAL CENTER LIMITED SCOPE COMPLIANCE EXAMINATION SCHEDULE OF CHANGES IN INVENTORIES (NOT EXAMINED) Two Years Ended June 20, 2008

Two Years Ended June 30, 2008

	Balance			Balance
	July 1, 2007	Additions	Deletions	June 30, 2008
GENERAL REVENUE FUND				
General Stores	\$ 193,465	\$1,790,891	\$ 1,782,634	\$ 201,722
Mechanical Stores	164,120	257,758	262,360	159,518
Resident/Inmate Clothing	67,090	123,889	146,459	44,520
Officers' Clothing	2,387	24,028	24,067	2,348
Office Supplies	1,180	14,555	13,934	1,801
Postage	1,540	23,445	24,610	375
Surplus Inventory	8,034		8,034	
	\$ 437,816	\$2,234,566	\$ 2,262,098	\$ 410,284
LOCAL FUNDS				
Employees' Commissary Fund	\$ 4,961	\$ 41,997	\$ 43,299	\$ 3,659
Residents' Commissary Fund	68,639	1,136,385	1,140,011	65,013
	\$ 73,600	\$1,178,382	\$ 1,183,310	\$ 68,672
	Balance			Balance
	July 1, 2006	Additions	Deletions	June 30, 2007
GENERAL REVENUE FUND				
General Stores	\$ 228,429	\$1,627,408	\$ 1,662,372	\$ 193,465
General Stores Mechanical Stores	\$ 228,429 164,825	\$1,627,408 277,095	\$ 1,662,372 277,800	\$ 193,465 164,120
				, , ,
Mechanical Stores	164,825	277,095	277,800	164,120
Mechanical Stores Resident Clothing	164,825 85,240	277,095 175,469	277,800 193,619	164,120 67,090
Mechanical Stores Resident Clothing Officers' Clothing	164,825 85,240 2,439	277,095 175,469 10,375	277,800 193,619 10,427	164,120 67,090 2,387
Mechanical Stores Resident Clothing Officers' Clothing Office Supplies	164,825 85,240 2,439 1,166	277,095 175,469 10,375 18,699	277,800 193,619 10,427 18,685	164,120 67,090 2,387 1,180
Mechanical Stores Resident Clothing Officers' Clothing Office Supplies Postage	164,825 85,240 2,439 1,166 1,876	277,095 175,469 10,375 18,699 24,600	277,800 193,619 10,427 18,685	164,120 67,090 2,387 1,180 1,540
Mechanical Stores Resident Clothing Officers' Clothing Office Supplies Postage	164,825 85,240 2,439 1,166 1,876 8,016	277,095 175,469 10,375 18,699 24,600 18	277,800 193,619 10,427 18,685 24,936	164,120 67,090 2,387 1,180 1,540 8,034
Mechanical Stores Resident Clothing Officers' Clothing Office Supplies Postage Surplus Inventory	164,825 85,240 2,439 1,166 1,876 8,016	277,095 175,469 10,375 18,699 24,600 18	277,800 193,619 10,427 18,685 24,936	164,120 67,090 2,387 1,180 1,540 8,034
Mechanical Stores Resident Clothing Officers' Clothing Office Supplies Postage Surplus Inventory LOCAL FUNDS	164,825 85,240 2,439 1,166 1,876 8,016 \$ 491,991	277,095 175,469 10,375 18,699 24,600 18 \$2,133,664	277,800 193,619 10,427 18,685 24,936 - \$ 2,187,839	164,120 67,090 2,387 1,180 1,540 8,034 \$ 437,816

Note: The inventory balances at June 30 were reconciled to the records of the Center.

CENTER FUNCTIONS AND PLANNING PROGRAM

The Vandalia Correctional Center is a minimum security correctional institution for adult male offenders, which opened in 1921 and is located on 1,715 acres of land in Vandalia, Illinois. In 1980, the Center opened a work camp, which housed up to 50 inmates, and was expanded in 1996 to a 400 bed site. Inmates at the work camp provide services such as mowing, clean-up projects, and public service projects on institutional grounds and to nearby state and local governmental agencies and nonprofit organizations.

The Center was last accredited in 1999 by the Commission on Accreditation for Corrections of the American Correctional Association for a three-year period.

<u>Authority</u>

The Unified Code of Corrections (Chapter 730 ILCS 5/3-2-2) mandates the Department to "accept persons committed to it by the courts of this State for care, custody, treatment and rehabilitation". Within this framework, the Department offers the residents a variety of programs designed to return them to the community with skills to make them useful and productive citizens. These programs include GED classes, vocational training and Junior College level academic courses offered by Correctional School District #428. In addition, the Department strives to create a healthful environment by providing a variety of services such as medical, dental, religious, counseling and library services as well as recreation programs.

Planning Program

The Center has established formal written long and short-term goals with respect to its functions and programs. The formal plan contains a statement concerning the Center's operational and program philosophy. In accordance with this philosophy, the Center has established specific intentions and objectives with which to achieve each goal.

On an annual basis, key personnel responsible for implementation meet to update the plan, assess progress in the attainment of goals and objectives previously established, and to determine if plans are being implemented in accordance with the time schedule set forth. The annual goals and objectives of the administrative staff, as well as department heads, are formulated to comply with the Center's functions and planning program. The goals and objectives of these employees are reviewed and revised as necessary on a quarterly basis.

CENTER FUNCTIONS AND PLANNING PROGRAM (CONTINUED)

Our discussions with Center personnel indicated that alternative approaches are considered in developing goals and objectives, and that plans adopted are geared to authorizing legislation and the needs of State citizens. Center officials feel their goals and objectives are coordinated with those of other Centers providing similar services and that considerable progress has been made at implementing programs pursuant to plans.

Auditors' Assessment of Center's Planning Program

Vandalia Correctional Center appears to be effectively using their planning program to improve their current management of the Center and has established adequate operating programs to meet their defined goals and objectives.

Agency Head and Location

Steve Mensing, Warden Vandalia Correctional Center Rt. 51 North P.O. Box 500 Vandalia, IL 62471

AVERAGE NUMBER OF EMPLOYEES

The following table, prepared from Center records, presents the average number of employees, by function, for the past three years.

	Fiscal Year Ending June 30,				
	2008 2007		2006		
Administrative	7	8	7		
Business office and stores	11	12	12		
Clinical services	13	15	16		
Work Camp	20	20	20		
Recreation	1	1	2		
Maintenance	10	11	12		
Utilities	8	7	8		
Laundry	1	1	1		
Correctional Officers	271	291	305		
Dietary	11	11	10		
Medical/Psychiatric	12	13	13		
Religion	1	1	1		
Total	366	391	407		

An analysis of the activity regarding the changes in staffing of correctional officers, prepared from Center records, is presented in the table below for the fiscal years ending June 30.

	Fiscal Year		
	2008	2007	
Correctional Officers, beginning of the year	289	299	
New Correctional Officers hired	0	0	
Correctional Officers transferred-in	2	1	
Correctional Officers transferred-out	(1)	(5)	
Correctional Officers separated from Department	(24)	(6)	
Correctional Officers, end of the year	266	289	

Correctional Officers for the above schedule is defined as all employees with security related responsibilities.

EMPLOYEE OVERTIME (not examined)

Certain employees are eligible for overtime if the hours worked during a day exceed the employees standard work hours. Correctional Officers receive a ¹/₄-hour of overtime for each day they stand for roll call. The roll call overtime is paid at straight time for all but Correctional Lieutenants who receive 1 ¹/₂ times normal pay.

Overtime is to be distributed as equally as possible among employees who normally perform the work in the position in which the overtime is needed. An employees' supervisor must approve any overtime. In most cases, except for roll call, employees are compensated at 1 ¹/₂ times their normal hourly rate for overtime hours worked. Employees have the opportunity to be compensated either in pay for the overtime or receive compensatory time off.

The following table, prepared from Department records presents the paid overtime and earned compensatory time incurred for the last three fiscal years, ended June 30:

	2008	2007	2006
Paid overtime hours worked during fiscal year	8,065	4,408	3,703
Value of overtime hours worked during fiscal year	\$373,247	\$180,971	\$146,953
Compensatory hours earned during fiscal year	14,508	14,207	11,141
Value of compensatory hours earned during fiscal year	<u>\$422,646</u>	\$386,642	\$292,575
Total paid overtime hours and earned compensatory hours during fiscal year	22,573	18,615	14,844
Total value of paid overtime hours and earned compensatory hours during fiscal year	<u>\$795,893</u>	\$567,613	\$439,528

INMATE COMMISSARY OPERATION

The Center operates a commissary for the benefit of the inmates. The commissary purchases goods from outside vendors and then retails the items to the inmates. The commissary purchases goods at wholesale prices where possible.

Effective January 1, 2004 the Unified Code of Corrections, 730 ILCS 5/3-7-2a, was amended to change the mark-up of cost on the goods purchased for resale in the commissary. Effective January 1, 2004 the selling price for all goods shall be sufficient to cover the cost of the goods and an additional charge of up to 35% for tobacco products and up to 25% for non-tobacco products. Effective January 1, 2008 the inmate commissaries at all Centers discontinued selling tobacco products.

The financial transactions of the Inmate Commissary are recorded in the Residents' Commissary Fund. A summary of the financial activity of the Residents' Commissary Fund for the years ended June 30, 2008 and 2007 are presented on pages 17 and 18 of this report.

As part of our testing, 48 inmate commissary products were selected and their sale price recomputed to determine compliance with the Unified Code of Corrections regarding the statutorily required mark-up. As a result of our testing, we noted that a 7% operating charge has been added to the purchase price of goods sold in the inmate commissary, resulting in a mark-up of 34% over the purchase price, instead of the statutorily allowed mark-up of 25%.

CENTER INMATE STATISTICS (not examined)

Comparative costs of inmate care, prepared from Center records for the fiscal year ended June 30, are shown below:

-	Fiscal Year			
	2008	2007	2006	
Rated population	1,100	1,100	1,100	
Inmate population (as of May 31)	1,474	1,456	1,505	
Average number of inmates	1,459	1,487	1,488	
Expenditures from appropriations	\$34,326,778	\$32,090,240	\$31,096,790	
Less-equipment and capital improvements	17,932		11,122	
Net expenditures	<u>\$34,308,846</u>	<u>\$32,090,240</u>	<u>\$31,085,668</u>	
Net inmate cost per year	<u>\$ 23,515</u>	<u>\$ 21,581</u>	<u>\$ 20,890</u>	

Net expenditures for computing net inmate cost per year represent total expenditures from appropriations less equipment expenditures divided by average number of inmates.

The rated population and inmate population noted above was taken from the Department of Corrections quarterly reports to the State legislature.

CENTER EMPLOYEE STATISTICS (not examined)

The following comparisons are prepared from Center records for the fiscal years ended June 30:

	2008	2007	2006
Average number of employees	366	391	407
Average number of correctional officers	271	291	305
Average number of inmates	1,459	1,487	1,488
Ratio of employees to inmates	<u>1 to 4</u>	<u>1 to 3.8</u>	<u>1 to 3.7</u>
Ratio of correctional officers to inmates	<u>1 to 5.4</u>	<u>1 to 5.1</u>	<u>1 to 4.9</u>

The following comparison of reported inmate assaults on staff is prepared from Department of Corrections records for the fiscal years ending June 30:

	Fiscal	Fiscal Year		
	2008	2007		
Number of assaults on staff	4	4		

CELL SQUARE FEET PER INMATE (not examined)

The following comparisons are from a report issued by the Department of Corrections to the State legislature:

	2008	2007	2006	
Approximate Square Foot Per Inmate	29	29	28	

FOOD SERVICES (not examined)

The following table, prepared from the Center records, summarizes the number of meals served and the average cost per meal.

	Fiscal Year			
	2008	2007	2006	
Breakfast	185,423	155,550	196,138	
Lunch	452,976	366,000	471,470	
Dinner	345,978	329,400	346,764	
Staff meals	153,387	139,500	147,966	
Vocational School Meals	4,872	4,597	4,432	
Total Meals Served	1,142,636	995,047	1,166,770	
Food Cost	<u>\$1,488,107</u>	<u>\$1,382,918</u>	<u>\$1,470,700</u>	
Cost Per Meal	<u>\$ 1.30</u>	<u>\$ 1.39</u>	<u>\$ 1.26</u>	

MEDICAL AND CLERGY SERVICE CONTRACTS (not examined)

The following table, prepared from Center records, summarizes what was paid to vendors for medical and clergy contractual services for fiscal years 2008, 2007 and 2006.

	Fiscal Year					
	200)8	200	07		2006
Medical Services:						
Health Professionals Ltd.	<u>\$1,75</u>	5, <u>672</u>	<u>\$1,760</u>	5,907	<u>\$1,8</u>	08,287
Clergy Services:						
Masjid Wali Hasan	\$	-	\$	-	\$	3,141
Lubabitch Chedar		_		_		540
	<u>\$</u>		\$		\$	3,681

SERVICE EFFORTS AND ACCOMPLISHMENTS (not examined)

	FISCAL YEAR		
	2008	2007	2006
WORK CAMP SERVICES			
Days of Work Completed by Residents:			
Outside Institution	7,620	13,102	17,770
Inside Institution	14,185	20,680	8,767
Total Days of Work Completed	21,805	33,782	26,537
Outside Institution:			
Hours of Work Performed by Entity Type:			
Disaster	945	25,828	444
Governmental Agencies	23,590	29,152	44,480
Local & State Parks	12,417	16,163	23,449
Non-Profit	14,907	21,925	29,908
Highway	2,098	1,482	1,890
Youth Services	305	589	973
Special Projects	2,889	3,128	5480
Total Hours of Work Performed	57,151	98,267	106,624
Inside Institution:			
Total Hours of Work Performed	49,239	56,838	52,602
Total Hours of Work Camp Services	106,390	155,105	159,226

SERVICE EFFORTS AND ACCOMPLISHMENTS (not examined)

	2008	2007	2006
CLINICAL SERVICES			
Work Release Applications Process	1,926	2,464	3,002
Transfer Reports Processed	342	949	1,159
Mandatory Supervisory Release Placements	1,579	2,020	2,463
HEALTH CARE UNIT SERVICES			
Inmates Seen for Treatment, Sick Call, Etc.	34,872	29,643	36,008
On Site Specialty Services (Clinics, Dental, Etc.)	6,360	6,882	7,334
EDUCATIONAL SERVICES			
Full and Part Time Students Served	1,386	1,401	2,377
Inmates Receiving GED Certificate	93	106	93
Inmates Receiving College Vocational Certificates	113	69	74
Inmates Receiving Associate Degrees	-	-	-
WORK CAMP AND GARDEN HOUSE Value of Fresh Garden Vegetable Grown and			
Provided for Daily Meals	\$ 30,150	\$ 32,032	\$ 32,497