#### STATE OF ILLINOIS

# OFFICE OF THE AUDITOR GENERAL

Release Date: April 2, 2015

William G. Holland, Auditor General

### SUMMARY REPORT DIGEST

### ILLINOIS STUDENT ASSISTANCE COMMISSION

Compliance Examination For the Two Years Ended June 30, 2014

FINDINGS THIS AUDIT: 6			AGING SCHEDULE OF REPEATED FINDINGS					
	New	Repeat	<u>Total</u>	Repeated Since	Category 1	Category 2	Category 3	
Category 1:	0	0	0	2012		14-2, 14-5		
Category 2:	2	3	5	2010		14-3		
Category 3:	0	<u>1</u>	1	2009			14-1	
TOTAL	2	4	6					
FINDINGS I	AST A	IIDIT• 14	L					

### **INTRODUCTION**

This digest covers our compliance examination of the Illinois Student Assistance Commission (Commission) for the two years ended June 30, 2014. A financial audit covering the year ending June 30, 2014 was previously released on February 11, 2015. In total, this report contains 6 findings, one of which was also reported in the Financial Audit.

#### **SYNOPSIS**

• (14-4) The Commission did not perform the required compliance reviews over schools receiving Monetary Award Program funds.

#### GOLDEN APPLE SCHOLARS OF ILLINOIS PROGRAM

Pursuant to the Higher Education Student Assistance Act, the Commission administers the Golden Apple Scholars of Illinois Program which is managed by the Golden Apple Foundation for Excellence in Teaching. During procedures performed, the auditors identified instances of noncompliance related to the Golden Apple Scholars of Illinois Program which is described in the separate agreed-upon procedures report.

Category 1: Findings that are material weaknesses in internal control and/or a qualification on compliance with State laws and regulations (material noncompliance).

Category 2: Findings that are significant deficiencies in internal control and noncompliance with State laws and regulations.

Category 3: Findings that have no internal control issues but are in noncompliance with State laws and regulations.

{Expenditures and Activity Measures are summarized on next page.}

### ILLINOIS STUDENT ASSISTANCE COMMISSION COMPLIANCE EXAMINATION

For the Two Years Ended June 30, 2014

EXPENDITURE STATISTICS		2014		2013		2012
Total Expenditures	\$	756,559,066	\$	757,185,279	\$	829,218,053
OPERATIONS TOTAL	\$	168,959,787	\$	167,223,783	\$	204,943,704
% of Total Expenditures		22.3%		22.1%		24.7%
Personal Services		14,109,623		13,836,803		12,145,634
Other Payroll Costs (FICA, Retirement)		10,948,637		11,409,392		8,707,305
Contractual Services		4,174,707		7,125,375		6,584,042
Governor's Discretionary Appropriation		-		-		33,393,354
Prepaid Tuition		135,797,559		128,839,590		139,160,870
Designated Account Purchase Program		1,063,114		2,845,126		1,999,947
All Other Operating Expenditures		2,866,147		3,167,497		2,952,552
AWARDS AND GRANTS	\$	587,599,279	\$	589,961,496	\$	624,274,349
% of Total Expenditures		77.7%		77.9%		75.3%
Monetary Award Program Grant Awards		372,328,050		370,922,890		386,057,837
Golden Apple Scholars		6,467,917		4,895,000		324,660
All Other Awards and Grants		208,803,312		214,143,606		237,891,852
Total Receipts	\$	380,755,000	\$	384,470,000	\$	395,657,000
	Ψ		4			
Average Number of Employees (Unaudited)	Ψ	362	•	356		351
-	<b></b>	362	Ť	356 2013		351 2012
Average Number of Employees (Unaudited)  SELECTED ACTIVITY MEASURES  Net Cost of Property and Equipment (in millions)	\$	<b>2014</b> 14.17	\$	<b>2013</b> 17.96	\$	
Average Number of Employees (Unaudited)  SELECTED ACTIVITY MEASURES  Net Cost of Property and Equipment (in millions)  Investment Management Fees (in millions)		2014 14.17 7.33		2013 17.96 7.74	\$ \$	2012 15.72 7.54
Average Number of Employees (Unaudited)  SELECTED ACTIVITY MEASURES  Net Cost of Property and Equipment (in millions)  Investment Management Fees (in millions)  Number of Students Receiving MAP Awards *	\$	14.17 7.33 136,563	\$ \$	2013 17.96 7.74 140,973		2012 15.72 7.54 158,119
Average Number of Employees (Unaudited)  SELECTED ACTIVITY MEASURES  Net Cost of Property and Equipment (in millions)  Investment Management Fees (in millions)  Number of Students Receiving MAP Awards *  MAP Award Grant Dollars (in millions) *	\$	2014 14.17 7.33	\$	2013 17.96 7.74 140,973 370.78		2012 15.72 7.54 158,119 386.68
Average Number of Employees (Unaudited)  SELECTED ACTIVITY MEASURES  Net Cost of Property and Equipment (in millions) Investment Management Fees (in millions) Number of Students Receiving MAP Awards * MAP Award Grant Dollars (in millions) * Number of Illinois Veterans Grants *	\$	14.17 7.33 136,563 372.19 7,516	\$ \$ \$	2013 17.96 7.74 140,973 370.78 8,148	\$	2012 15.72 7.54 158,119
Average Number of Employees (Unaudited)  SELECTED ACTIVITY MEASURES  Net Cost of Property and Equipment (in millions)  Investment Management Fees (in millions)  Number of Students Receiving MAP Awards *  MAP Award Grant Dollars (in millions) *  Number of Illinois Veterans Grants *  Illinois Veterans Grant Dollars (in millions) *	\$	14.17 7.33 136,563 372.19 7,516 31.03	\$ \$	2013 17.96 7.74 140,973 370.78 8,148 32.69	\$	15.72 7.54 158,119 386.68 8,628 6.00
Average Number of Employees (Unaudited)  SELECTED ACTIVITY MEASURES  Net Cost of Property and Equipment (in millions) Investment Management Fees (in millions) Number of Students Receiving MAP Awards * MAP Award Grant Dollars (in millions) * Number of Illinois Veterans Grants * Illinois Veterans Grant Dollars (in millions) * Number of National Guard Grants *	\$ \$ \$	14.17 7.33 136,563 372.19 7,516	\$ \$ \$	2013 17.96 7.74 140,973 370.78 8,148	\$ \$ \$	15.72 7.54 158,119 386.68 8,628 6.00 1,907
Average Number of Employees (Unaudited)  SELECTED ACTIVITY MEASURES  Net Cost of Property and Equipment (in millions) Investment Management Fees (in millions) Number of Students Receiving MAP Awards * MAP Award Grant Dollars (in millions) * Number of Illinois Veterans Grants * Illinois Veterans Grant Dollars (in millions) * Number of National Guard Grants * National Guard Grant Dollars (in millions) *	\$ \$ \$	14.17 7.33 136,563 372.19 7,516 31.03 1,855 7.52	\$ \$ \$	2013 17.96 7.74 140,973 370.78 8,148 32.69	\$	15.72 7.54 158,119 386.68 8,628 6.00 1,907 2.81
Average Number of Employees (Unaudited)  SELECTED ACTIVITY MEASURES  Net Cost of Property and Equipment (in millions) Investment Management Fees (in millions) Number of Students Receiving MAP Awards * MAP Award Grant Dollars (in millions) * Number of Illinois Veterans Grants * Illinois Veterans Grant Dollars (in millions) * Number of National Guard Grants * National Guard Grant Dollars (in millions) * Number of Teacher Scholarships *	\$ \$ \$	14.17 7.33 136,563 372.19 7,516 31.03 1,855	\$ \$ \$	2013 17.96 7.74 140,973 370.78 8,148 32.69 1,856	\$ \$ \$	15.72 7.54 158,119 386.68 8,628 6.00 1,907
Average Number of Employees (Unaudited)  SELECTED ACTIVITY MEASURES  Net Cost of Property and Equipment (in millions) Investment Management Fees (in millions) Number of Students Receiving MAP Awards * MAP Award Grant Dollars (in millions) * Number of Illinois Veterans Grants * Illinois Veterans Grant Dollars (in millions) * Number of National Guard Grants * National Guard Grant Dollars (in millions) * Number of Teacher Scholarships * Teacher Scholarships Dollars (in millions) *	\$ \$ \$	14.17 7.33 136,563 372.19 7,516 31.03 1,855 7.52 486 2.34	\$ \$ \$	2013 17.96 7.74 140,973 370.78 8,148 32.69 1,856 7.48 523 2.49	\$ \$ \$	15.72 7.54 158,119 386.68 8,628 6.00 1,907 2.81
Average Number of Employees (Unaudited)  SELECTED ACTIVITY MEASURES  Net Cost of Property and Equipment (in millions) Investment Management Fees (in millions) Number of Students Receiving MAP Awards * MAP Award Grant Dollars (in millions) * Number of Illinois Veterans Grants * Illinois Veterans Grant Dollars (in millions) * Number of National Guard Grants * National Guard Grant Dollars (in millions) * Number of Teacher Scholarships * Teacher Scholarships Dollars (in millions) * Number of Golden Apple Scholarships *	\$ \$ \$ \$	14.17 7.33 136,563 372.19 7,516 31.03 1,855 7.52 486 2.34 360	\$ \$ \$ \$	2013 17.96 7.74 140,973 370.78 8,148 32.69 1,856 7.48 523	\$ \$ \$	15.72 7.54 158,119 386.68 8,628 6.00 1,907 2.81 1,059 3.71 204
Average Number of Employees (Unaudited)  SELECTED ACTIVITY MEASURES  Net Cost of Property and Equipment (in millions) Investment Management Fees (in millions) Number of Students Receiving MAP Awards * MAP Award Grant Dollars (in millions) * Number of Illinois Veterans Grants * Illinois Veterans Grant Dollars (in millions) * Number of National Guard Grants * National Guard Grant Dollars (in millions) * Number of Teacher Scholarships * Teacher Scholarships Dollars (in millions) * Number of Golden Apple Scholarships * Golden Apple Scholarship Dollars (in millions)*	\$ \$ \$	14.17 7.33 136,563 372.19 7,516 31.03 1,855 7.52 486 2.34	\$ \$ \$	2013 17.96 7.74 140,973 370.78 8,148 32.69 1,856 7.48 523 2.49	\$ \$ \$	15.72 7.54 158,119 386.68 8,628 6.00 1,907 2.81 1,059 3.71
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Average Number of Employees (Unaudited)  SELECTED ACTIVITY MEASURES  Net Cost of Property and Equipment (in millions) Investment Management Fees (in millions) Number of Students Receiving MAP Awards * MAP Award Grant Dollars (in millions) * Number of Illinois Veterans Grants * Illinois Veterans Grant Dollars (in millions) * Number of National Guard Grants * National Guard Grant Dollars (in millions) * Number of Teacher Scholarships * Teacher Scholarships Dollars (in millions) * Number of Golden Apple Scholarships * Golden Apple Scholarship Dollars (in millions)* * Unaudited  AGENCY DIRECTOR	\$ \$ \$ \$	14.17 7.33 136,563 372.19 7,516 31.03 1,855 7.52 486 2.34 360	\$ \$ \$ \$	2013 17.96 7.74 140,973 370.78 8,148 32.69 1,856 7.48 523 2.49 165	\$ \$ \$	15.72 7.54 158,119 386.68 8,628 6.00 1,907 2.81 1,059 3.71 204
Average Number of Employees (Unaudited)  SELECTED ACTIVITY MEASURES  Net Cost of Property and Equipment (in millions) Investment Management Fees (in millions) Number of Students Receiving MAP Awards * MAP Award Grant Dollars (in millions) * Number of Illinois Veterans Grants * Illinois Veterans Grant Dollars (in millions) * Number of National Guard Grants * National Guard Grant Dollars (in millions) * Number of Teacher Scholarships * Teacher Scholarships Dollars (in millions) * Number of Golden Apple Scholarships * Golden Apple Scholarship Dollars (in millions) * * Unaudited	\$ \$ \$ \$	14.17 7.33 136,563 372.19 7,516 31.03 1,855 7.52 486 2.34 360	\$ \$ \$ \$	2013 17.96 7.74 140,973 370.78 8,148 32.69 1,856 7.48 523 2.49 165	\$ \$ \$	15.72 7.54 158,119 386.68 8,628 6.00 1,907 2.81 1,059 3.71 204

### FINDINGS, CONCLUSIONS, AND RECOMMENDATIONS

### LACK OF COMPLIANCE REVIEWS OVER MONETARY AWARD PROGRAM FUNDS

The Commission did not perform the required compliance reviews over schools receiving Monetary Award Program (MAP) funds.

### Only 29 of 141 schools required MAP compliance reviews performed

During the examination, it was noted that as of June 30, 2014, only 29 of 141 (21%) schools had their required compliance reviews performed in the preceding three year period. ISAC would have needed to review, on average, 47 schools each year to cover all 141 schools over a three year period.

During Fiscal Year 2014, 2013 and 2012 the Commission awarded \$373, \$371, and \$387 million in MAP funds, respectively.

## The 29 MAP compliance reviews performed resulted in the recovery of funds

In addition, the results of the 29 required compliance reviews indicated that several students had become ineligible after the initial award. The Commission recovered \$70,351, \$72,513, and \$275,124, respectively, in MAP funds from the schools with these students. (Finding 4, pages 15-16)

We recommended the Commission follow the plan to perform timely compliance reviews, so that all schools are reviewed at least every three years as required by the Illinois Administrative Code.

### **Commission agrees with auditors**

Commission officials agreed with the recommendation and are taking steps to review the process and perform the required school reviews on a timely basis going forward.

#### **OTHER FINDINGS**

The remaining findings are reportedly being given attention by the Commission. We will review the Commission's progress towards the implementation of our recommendations in our next engagement.

### **AUDITOR'S OPINION**

A financial audit covering the year ending June 30, 2014 was issued separately. Our auditors stated the financial statements of the Commission are fairly presented in all material respects. Auditors included a paragraph emphasizing that the Illinois Prepaid Tuition Program has a deficit of \$276 million as of June 30, 2014.

### **ACCOUNTANT'S OPINION**

The accountants conducted a compliance examination of the Commission for the two years ended June 30, 2014, as required by the Illinois State Auditing Act. The auditors stated the Commission complied, in all material respects, with the requirements described in the report.

WILLIAM G. HOLLAND

Auditor General

WGH:JGR

### SPECIAL ASSISTANT AUDITORS

Our Special Assistant Auditors for this examination were McGladrey LLP.