# **SUMMARY REPORT DIGEST**

# **ILLINOIS STATE BOARD OF INVESTMENT**

COMPLIANCE EXAMINATION

For the Year Ended: June 30, 2010

Total this audit:

Total this audit: 1
Total last audit: 2
Repeated from last audit: 0

Release Date: March 24, 2011

## **SYNOPSIS**

• ISBI did not comply with certain statutory mandate requirements.

{Expenditures and Activity Measures are summarized on the reverse page.}

# ILLINOIS STATE BOARD OF INVESTMENT COMPLIANCE EXAMINATION

For The Year Ended June 30, 2010

SCHEDULE OF OPERATIONS	FY 2010		FY 2009
REVENUE: Investment Income - Interest	\$ 128,588,561	\$	145,432,334
Investment Income - Dividends	114,725,819	Ψ	116,732,339
Investment Income - Securities Lending	6,605,329		17,578,262
Realized Gain / (Loss) on Investments	178,915,029		(1,304,768,681)
Unrealized Gain / (Loss) on Investments	455,098,197		(1,287,700,460)
Total Investment Income / (Loss)	\$ 883,932,935	\$	(2,312,726,206)
External Support (Investment Expense)	(35,210,736)	Ψ	(39,068,759)
Net Investment Income / (Loss)	\$ 848,722,199	\$	(2,351,794,965)
EXPENSES: Operating Expenses	\$ (2,474,041)	э \$	(2,203,924)
Revenue Over / (Under) Expenses	\$ 846,248,158	\$	(2,353,998,889)
INVESTMENT PORTFOLIO ANALYSIS - Fair Value	June 30, 2010	Ψ	June 30, 2009
		¢	
Total Government and Agency Obligations	\$ 810,739,312	\$	665,018,889
Total Corporate Obligations	925,668,388		668,047,761
Foreign Obligations.	44,409,906		33,237,090
U.S. Common Stock & Equities & Commingled Funds	3,127,655,201		2,945,702,917
Preferred Stock	517,676		286,429
Non - U.S. Equity Securities	1,733,357,594		1,482,642,287
Real Estate Investments	750,210,957		875,929,700
Private Equity	542,441,291		450,491,810
Infrastructure Funds	320,293,041		305,969,947
Hedge Funds	917,854,201		880,939,190
Money Market Investments	270,231,935		235,126,490
Bank Loans	222,623,999		197,259,098
Forward Foreign Currency Contracts	(266,410)	_	(5,594,545)
Total Investment Portfolio	<u>\$ 9,665,737,091</u>	<u>\$</u>	8,735,057,063
INVESTMENT ALLOCATION	June 30, 2010		June 30, 2009
U.S. Equity & Commingled Funds	32%		34%
U.S. Equity & Commingled Funds U.S. Equity Hedge Funds	32% 10%		34% 10%
U.S. Equity & Commingled Funds U.S. Equity Hedge Funds International Equity	32% 10% 18%		34% 10% 17%
U.S. Equity & Commingled Funds U.S. Equity Hedge Funds International Equity Fixed Income	32% 10% 18% 18%		34% 10% 17% 16%
U.S. Equity & Commingled Funds U.S. Equity Hedge Funds International Equity Fixed Income Real Estate	32% 10% 18% 18% 8%		34% 10% 17% 16% 10%
U.S. Equity & Commingled Funds. U.S. Equity Hedge Funds. International Equity. Fixed Income. Real Estate. Private Equity.	32% 10% 18% 18% 8% 6%		34% 10% 17% 16% 10% 5%
U.S. Equity & Commingled Funds.  U.S. Equity Hedge Funds.  International Equity.  Fixed Income.  Real Estate.  Private Equity.  Infrastructure	32% 10% 18% 18% 8%		34% 10% 17% 16% 10%
U.S. Equity & Commingled Funds. U.S. Equity Hedge Funds. International Equity. Fixed Income. Real Estate. Private Equity.	32% 10% 18% 18% 8% 6%		34% 10% 17% 16% 10% 5% 4% 2%
U.S. Equity & Commingled Funds.  U.S. Equity Hedge Funds.  International Equity.  Fixed Income.  Real Estate.  Private Equity.  Infrastructure	32% 10% 18% 18% 8% 6% 3% 2% <u>3%</u>		34% 10% 17% 16% 10% 5%
U.S. Equity & Commingled Funds U.S. Equity Hedge Funds International Equity Fixed Income Real Estate Private Equity Infrastructure Bank Loans Cash Total.	32% 10% 18% 18% 8% 6% 3% 2%		34% 10% 17% 16% 10% 5% 4% 2%
U.S. Equity & Commingled Funds. U.S. Equity Hedge Funds. International Equity. Fixed Income. Real Estate. Private Equity. Infrastructure Bank Loans. Cash. Total.  SELECTED INVESTMENT RETURNS ACTUAL (bold) &	32% 10% 18% 18% 8% 6% 3% 2% 3% 100%		34% 10% 17% 16% 10% 5% 4% 2% 2% 100%
U.S. Equity & Commingled Funds U.S. Equity Hedge Funds International Equity Fixed Income Real Estate Private Equity Infrastructure Bank Loans Cash Total.  SELECTED INVESTMENT RETURNS ACTUAL (bold) & BENCHMARK (unaudited)	32% 10% 18% 18% 8% 6% 3% 2% 3 <u>%</u> 100% June 30, 2010		34% 10% 17% 16% 10% 5% 4% 2% 20% 100% June 30, 2009
U.S. Equity & Commingled Funds U.S. Equity Hedge Funds International Equity Fixed Income Real Estate Private Equity Infrastructure Bank Loans Cash Total.  SELECTED INVESTMENT RETURNS ACTUAL (bold) & BENCHMARK (unaudited)  Total Fund	32% 10% 18% 18% 8% 6% 3% 2% 30% 100%  June 30, 2010 9.1%		34% 10% 17% 16% 10% 5% 4% 2% 2% 100%  June 30, 2009 (20.1)%
U.S. Equity & Commingled Funds.  U.S. Equity Hedge Funds.  International Equity.  Fixed Income.  Real Estate.  Private Equity.  Infrastructure  Bank Loans.  Cash.  Total  SELECTED INVESTMENT RETURNS ACTUAL (bold) & BENCHMARK (unaudited)  Total Fund.  Composite benchmark.	32% 10% 18% 18% 8% 6% 3% 2% 306 1000  June 30, 2010  9.1% 10.2%		34% 10% 17% 16% 10% 5% 4% 2% 100%  June 30, 2009 (20.1)% (17.0)%
U.S. Equity & Commingled Funds U.S. Equity Hedge Funds International Equity Fixed Income Real Estate Private Equity Infrastructure Bank Loans Cash Total  SELECTED INVESTMENT RETURNS ACTUAL (bold) & BENCHMARK (unaudited)  Total Fund Composite benchmark U.S. Equities	32% 10% 18% 18% 8% 6% 3% 2% 306 100%  June 30, 2010 9.1% 10.2% 17.3%		34% 10% 17% 16% 10% 5% 4% 2% 2009 (20.1)% (17.0)% (25.1)%
U.S. Equity & Commingled Funds U.S. Equity Hedge Funds International Equity Fixed Income Real Estate Private Equity Infrastructure Bank Loans Cash Total  SELECTED INVESTMENT RETURNS ACTUAL (bold) & BENCHMARK (unaudited)  Total Fund Composite benchmark U.S. Equities Russell 300 Index.	32% 10% 18% 18% 8% 6% 3% 2% 3 <u>%</u> 100%  June 30, 2010  9.1% 10.2% 17.3% 15.7%		34% 10% 17% 16% 16% 10% 5% 4% 2% 100%  June 30, 2009 (20.1)% (17.0)% (25.1)% (26.6)%
U.S. Equity & Commingled Funds.  U.S. Equity Hedge Funds.  International Equity  Fixed Income  Real Estate  Private Equity  Infrastructure  Bank Loans  Cash  Total.  SELECTED INVESTMENT RETURNS ACTUAL (bold) & BENCHMARK (unaudited)  Total Fund  Composite benchmark  U.S. Equities  Russell 300 Index  International Equities	32% 10% 18% 18% 8% 6% 3% 2% 3 <u>6</u> 100%  June 30, 2010 9.1% 10.2% 17.3% 15.7% 13.1%		34% 10% 17% 16% 16% 10% 5% 4% 2% 100%  100%  June 30, 2009  (20.1)% (17.0)% (25.1)% (26.6)% (29.1)%
U.S. Equity & Commingled Funds.  U.S. Equity Hedge Funds.  International Equity	32% 10% 18% 18% 8% 6% 3% 2% 300 1000  June 30, 2010  9.1% 10.2% 17.3% 15.7% 13.1% 6.4%		34% 10% 17% 16% 10% 5% 4% 2% 100%  June 30, 2009  (20.1)% (17.0)% (25.1)% (26.6)% (29.1)% (31.0)%
U.S. Equity & Commingled Funds.  U.S. Equity Hedge Funds.  International Equity	32% 10% 18% 18% 8% 6% 3% 2% 3 <u>6</u> 100%  June 30, 2010 9.1% 10.2% 17.3% 15.7% 13.1% 6.4% 5.5%		34% 10% 17% 16% 10% 5% 4% 22% 2009 (20.1)% (17.0)% (25.1)% (26.6)% (31.0)% (2.4)%
U.S. Equity & Commingled Funds U.S. Equity Hedge Funds International Equity Fixed Income Real Estate Private Equity Infrastructure Bank Loans Cash Total  SELECTED INVESTMENT RETURNS ACTUAL (bold) & BENCHMARK (unaudited)  Total Fund Composite benchmark U.S. Equities Russell 300 Index International Equities MSCI-EAFE Index Fixed Income Barclays Capital Universal Index	32% 10% 18% 18% 8% 6% 3% 2% 3 <u>%</u> 100%  June 30, 2010  9.1% 10.2% 17.3% 15.7% 13.1% 6.4% 5.5% 10.6%		34% 10% 17% 16% 16% 10% 5% 4% 22% 100%  June 30, 2009  (20.1)% (25.1)% (26.6)% (29.1)% (31.0)% (2.4)% 4.9%
U.S. Equity & Commingled Funds  U.S. Equity Hedge Funds  International Equity  Fixed Income  Real Estate  Private Equity  Infrastructure  Bank Loans  Cash  Total  SELECTED INVESTMENT RETURNS ACTUAL (bold) & BENCHMARK (unaudited)  Total Fund  Composite benchmark  U.S. Equities  Russell 300 Index  International Equities  MSCI-EAFE Index  Fixed Income  Barclays Capital Universal Index  Real Estate	32% 10% 18% 18% 8% 6% 3% 2% 3 <u>6</u> 100%  June 30, 2010  9.1% 10.2% 17.3% 15.7% 13.1% 6.4% 5.5% 10.6% (8.2)%		34% 10% 17% 16% 16% 10% 5% 4% 2% 100%  100%  June 30, 2009  (20.1)% (17.0)% (25.1)% (26.6)% (29.1)% (31.0)% 4.9% (31.7)%
U.S. Equity & Commingled Funds  U.S. Equity Hedge Funds  International Equity  Fixed Income  Real Estate  Private Equity  Infrastructure  Bank Loans  Cash  Total.  SELECTED INVESTMENT RETURNS ACTUAL (bold) & BENCHMARK (unaudited)  Total Fund  Composite benchmark  U.S. Equities  Russell 300 Index  International Equities  MSCI-EAFE Index  Fixed Income  Barclays Capital Universal Index  Real Estate  NCRIEF Real Estate Index	32% 10% 18% 18% 8% 6% 3% 2% 3 <u>%</u> 100%  June 30, 2010  9.1% 10.2% 17.3% 15.7% 13.1% 6.4% 5.5% 10.6%		34% 10% 17% 16% 16% 10% 5% 4% 2% 100%  June 30, 2009 (20.1)% (17.0)% (25.1)% (26.6)% (29.1)% (31.0)% (2.4)% 4.9%
U.S. Equity & Commingled Funds  U.S. Equity Hedge Funds International Equity Fixed Income Real Estate Private Equity Infrastructure Bank Loans Cash Total  SELECTED INVESTMENT RETURNS ACTUAL (bold) & BENCHMARK (unaudited)  Total Fund Composite benchmark. U.S. Equities Russell 300 Index International Equities MSCI-EAFE Index Fixed Income Barclays Capital Universal Index Real Estate NCRIEF Real Estate Index  EXECUTIVE DIRECTOR	32% 10% 18% 18% 8% 6% 3% 2% 3 <u>6</u> 100%  June 30, 2010  9.1% 10.2% 17.3% 15.7% 13.1% 6.4% 5.5% 10.6% (8.2)%		34% 10% 17% 16% 16% 10% 5% 4% 2% 100%  100%  June 30, 2009  (20.1)% (17.0)% (25.1)% (26.6)% (29.1)% (31.0)% 4.9% (31.7)%
U.S. Equity & Commingled Funds  U.S. Equity Hedge Funds  International Equity  Fixed Income  Real Estate  Private Equity  Infrastructure  Bank Loans  Cash  Total  SELECTED INVESTMENT RETURNS ACTUAL (bold) & BENCHMARK (unaudited)  Total Fund  Composite benchmark  U.S. Equities  Russell 300 Index  International Equities  MSCI-EAFE Index  Fixed Income  Barclays Capital Universal Index  Real Estate  NCRIEF Real Estate Index	32% 10% 18% 18% 8% 6% 3% 2% 3 <u>6</u> 100%  June 30, 2010  9.1% 10.2% 17.3% 15.7% 13.1% 6.4% 5.5% 10.6% (8.2)%		34% 10% 17% 16% 16% 10% 5% 4% 2% 20/ 100%  June 30, 2009  (20.1)% (17.0)% (25.1)% (26.6)% (29.1)% (31.0)% 4.9% (31.7)%

### **INTRODUCTION**

This digest covers our compliance attestation examination of the Illinois State Board of Investment for the year ended June 30, 2010. A financial audit covering the year ended June 30, 2010 was previously released on January 27, 2011.

# FINDINGS, CONCLUSIONS, AND RECOMMENDATIONS

#### NONCOMPLIANCE WITH STATUTORY MANDATES

The Illinois State Board of Investment (ISBI) did not comply with mandate requirements related to the management of the Power Agency Trust Fund, quarterly and annual financial reporting, and publishing information on their website.

# ISBI did not manage the investments of the Power Agency Trust Fund

We noted that ISBI was not in compliance with the State Finance Act that requires ISBI to manage the investments in the Power Agency Trust Fund once the fund has reached a balance of \$25 million. We noted that the Power Agency Trust Fund amounted to a balance of \$25 million in FY08, but ISBI has not been managing the investments in the Power Agency Trust Fund in the current fiscal year or any prior years.

We also noted that ISBI was not in compliance with the Illinois Pension Code that requires a quarterly report to each pension fund under its jurisdiction and an annual report to each pension fund. The mandate requires that the quarterly reports include a full description of the investments acquired showing average costs and a full description of securities sold or exchanged; however, we noted this information was not provided.

# ISBI did not update its website timely

During our testing of revenues and receipts, we noted that ISBI did not update its monthly financial information to their website by the 15<sup>th</sup> of the following month as required by the Accountability for the Investment of Public Funds Act. Furthermore, ISBI does not have a published list of approved depository institutions, commercial paper issuers, or broker dealers.

According to ISBI management, ISBI was unaware of the specific requirements of these mandates.

We recommended ISBI perform a periodic review of general mandates and those specific to ISBI to ensure compliance with State statutes and regulations. (Finding 1, pages 7-8)

### ISBI agrees with auditors

Management agreed with the recommendation and indicated they will incorporate the Power Agency Trust Fund and the Accountability of the Investment of Public Funds Act into its function. The Power Agency Trust Fund is currently under \$25 million but the Board will work with the Illinois State Treasurer so as to monitor when the fund has a balance of \$25 million or more in order to manage the fund investment. Procedures are also being implemented to ensure that investment summary information is updated by the 15<sup>th</sup> of the month. Also the Board will incorporate sufficient information concerning the investment of public funds held by the Board into the Board website to comply with all of the requirements of the Accountability of the Investment of Public Funds Act.

### **ACCOUNTANTS' REPORT**

We conducted a compliance attestation examination of the Board for the year ended June 30, 2010 as required by the Illinois State Auditing Act. The accountants' report does not contain any scope limitations, disclosures or other significant non-standard language.

WILLIAM G. HOLLAM Auditor General

WGH:AKS

## **SPECIAL ASSISTANT AUDITORS**

McGladrey & Pullen LLP were our Special Assistant Auditors for this engagement.