

STATE OF ILLINOIS OFFICE OF THE AUDITOR GENERAL

Frank J. Mautino, Auditor General

SUMMARY REPORT DIGEST

ILLINOIS STATE BOARD OF INVESTMENT

State Compliance Examination For the Year Ended June 30, 2019 Release Date: March 17, 2020

FINDINGS THIS AUDIT: 3				AGING SCHEDULE OF REPEATED FINDINGS			
Catagory 1:	<u>New</u>	Repeat	Total	Repeated Since	Category 1	Category 2	Category 3
Category 1: Category 2:	3	0	3				
Category 3:	0	0	0				
TOTAL	3	0	3				
FINDINGS I	AST A	UDIT: 2					

INTRODUCTION

This digest covers our Compliance Examination of the Illinois State Board of Investment (Board or ISBI) for the year ended June 30, 2019. A separate Financial Audit as of and for the year ending June 30, 2019 was previously released on December 19, 2019. In total, this report contains three findings, none of which were reported in the Financial Audit.

SYNOPSIS

• (19-02) The Board did not properly complete the Employment Eligibility Verification Form I-9 for its employees during the fiscal year ended June 30, 2019.

Category 1:Findings that are material weaknesses in internal control and/or a qualification on compliance with State laws and
regulations (material noncompliance).Category 2:Findings that are significant deficiencies in internal control and noncompliance with State laws and regulations.Category 3:Findings that have no internal control issues but are in noncompliance with State laws and regulations.

ILLINOIS STATE BOARD OF INVESTMENT COMPLIANCE EXAMINATION For the Year Ended June 30, 2019

For the Year Ended June 30, 2019		
SCHEDULE OF OPERATIONS	FY 2019	FY 2018
REVENUE:		
Investment Income - Interest	\$ 188,699,335	\$ 227,060,817
Investment Income - Dividends	122,301,887	172,658,524
Investment Income - Securities Lending	102	1,817,362
Realized Gain on Investments	1,097,480,189	930,314,393
Unrealized Gain (loss) on Investments	(198,234,113)	26,819,446
Total Investment Income	1,210,247,400	1,358,670,542
External Support (Investment Expense)	(22,790,220)	(23,840,072)
Net Investment Income	1,187,457,180	1,334,830,470
EXPENSES:	(2, 121, 000)	
Operating Expenses	(3,421,889)	(3,369,003)
Revenue Over Expenses	\$ 1,184,035,291	\$ 1,331,461,467
INVESTMENT PORTFOLIO ANALYSIS - Fair Value	June 30, 2019	June 30, 2018
Total Government and Agency Obligations	\$ 249,211,178	\$ 3,772,996,557
Total Corporate Obligations	687,426,898	978,155,830
Commingled Funds - Fixed Income	4,521,009,685	-
Foreign Government and Municiapal Obligations	148,011,205	325,982,520
U.S. Common Stocks, Equities & Commingled Funds	3,194,933,714	6,949,057,380
Non - U.S. Equity Securities	6,270,630,122	2,310,044,822
Real Estate Funds	1,737,430,583	1,594,774,574
Private Equity	779,475,084	706,768,270
Real Assets	316,264,251	408,985,767
Hedge Funds and Opportunistic Debt	647,866,594	585,797,338
Money Market Instruments	156,715,534	231,743,812
Bank Loans	392,020,733	464,315,920
Foreign Currency Forward Contracts	-	(7,847,062)
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Total Investment Portfolio	\$ 19,100,995,581	\$ 18,320,775,728
INVESTMENT ALLOCATION (unaudited)	\$ 19,100,995,581 June 30, 2019	\$ 18,320,775,728 June 30, 2018
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds	June 30, 2019 28%	June 30, 2018 37%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds U.S. Equity Hedge Funds and Opportunistic Debt	June 30, 2019 28% 1%	June 30, 2018 37% 3%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds. U.S. Equity Hedge Funds and Opportunistic Debt. International Equity and Commingled International Equity.	June 30, 2019 28% 1% 21%	June 30, 2018 37% 3% 13%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds U.S. Equity Hedge Funds and Opportunistic Debt International Equity and Commingled International Equity Fixed Income and Commingled Fixed Income	June 30, 2019 28% 1% 21% 29%	June 30, 2018 37% 3% 13% 28%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds U.S. Equity Hedge Funds and Opportunistic Debt International Equity and Commingled International Equity Fixed Income and Commingled Fixed Income Real Estate	June 30, 2019 28% 1% 21% 29% 9%	June 30, 2018 37% 3% 13% 28% 9%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds U.S. Equity Hedge Funds and Opportunistic Debt International Equity and Commingled International Equity Fixed Income and Commingled Fixed Income Real Estate Private Equity	June 30, 2019 28% 1% 21% 29% 9% 4%	June 30, 2018 37% 3% 13% 28% 9% 4%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds. U.S. Equity Hedge Funds and Opportunistic Debt. International Equity and Commingled International Equity. Fixed Income and Commingled Fixed Income. Real Estate. Private Equity. Opportunistic Debt/Infrastructure.	June 30, 2019 28% 1% 21% 29% 9% 4% 5%	June 30, 2018 37% 3% 13% 28% 9% 4% 2%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds. U.S. Equity Hedge Funds and Opportunistic Debt. International Equity and Commingled International Equity. Fixed Income and Commingled Fixed Income. Real Estate. Private Equity. Opportunistic Debt/Infrastructure. Bank Loans.	June 30, 2019 28% 1% 21% 29% 9% 4% 5% 2%	June 30, 2018 37% 3% 13% 28% 9% 4% 2% 3%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds. U.S. Equity Hedge Funds and Opportunistic Debt. International Equity and Commingled International Equity. Fixed Income and Commingled Fixed Income. Real Estate. Private Equity. Opportunistic Debt/Infrastructure. Bank Loans. Cash.	June 30, 2019 28% 1% 21% 29% 9% 4% 5% 2% <u>1%</u>	June 30, 2018 37% 3% 13% 28% 9% 4% 2% 3% <u>1%</u>
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds. U.S. Equity Hedge Funds and Opportunistic Debt. International Equity and Commingled International Equity. Fixed Income and Commingled Fixed Income. Real Estate. Private Equity. Opportunistic Debt/Infrastructure. Bank Loans. Cash. Total.	June 30, 2019 28% 1% 21% 29% 9% 4% 5% 2%	June 30, 2018 37% 3% 13% 28% 9% 4% 2%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds. U.S. Equity Hedge Funds and Opportunistic Debt. International Equity and Commingled International Equity. Fixed Income and Commingled Fixed Income. Real Estate. Private Equity. Opportunistic Debt/Infrastructure. Bank Loans. Cash. Total.	June 30, 2019 28% 1% 21% 29% 9% 4% 5% 2% <u>1%</u> <u>100%</u>	June 30, 2018 37% 3% 13% 28% 9% 4% 2% 3% 1% 100%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds. U.S. Equity Hedge Funds and Opportunistic Debt. International Equity and Commingled International Equity. Fixed Income and Commingled Fixed Income. Real Estate. Private Equity. Opportunistic Debt/Infrastructure. Bank Loans. Cash. Total. SELECTED INVESTMENT RETURNS ACTUAL (bold) AND BENCHMARK (unaudited)	June 30, 2019 28% 1% 21% 29% 9% 4% 5% 2% <u>1%</u> <u>100%</u> June 30, 2019	June 30, 2018 37% 3% 13% 28% 9% 4% 2% 3% <u>1%</u> 100% June 30, 2018
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds. U.S. Equity Hedge Funds and Opportunistic Debt. International Equity and Commingled International Equity. Fixed Income and Commingled Fixed Income. Real Estate. Private Equity. Opportunistic Debt/Infrastructure. Bank Loans. Cash. Total. SELECTED INVESTMENT RETURNS ACTUAL (bold) AND BENCHMARK (unaudited) Total Fund.	June 30, 2019 28% 1% 21% 29% 9% 4% 5% 2% <u>1%</u> <u>100%</u> June 30, 2019 7.1%	June 30, 2018 37% 3% 13% 28% 9% 4% 2% 3% <u>1%</u> <u>100%</u> June 30, 2018 7.6%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds. U.S. Equity Hedge Funds and Opportunistic Debt. International Equity and Commingled International Equity. Fixed Income and Commingled Fixed Income. Real Estate. Private Equity. Opportunistic Debt/Infrastructure. Bank Loans. Cash. Total. SELECTED INVESTMENT RETURNS ACTUAL (bold) AND BENCHMARK (unaudited) Total Fund. Composite benchmark.	June 30, 2019 28% 1% 21% 29% 9% 4% 5% 2% <u>1%</u> <u>100%</u> June 30, 2019 7.1% 7.0%	June 30, 2018 37% 3% 13% 28% 9% 4% 2% 3% <u>1%</u> <u>100%</u> June 30, 2018 7.6% 7.4%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds. U.S. Equity Hedge Funds and Opportunistic Debt. International Equity and Commingled International Equity. Fixed Income and Commingled Fixed Income. Real Estate. Private Equity. Opportunistic Debt/Infrastructure. Bank Loans. Cash. Total. SELECTED INVESTMENT RETURNS ACTUAL (bold) AND BENCHMARK (unaudited) Total Fund. Composite benchmark. U.S. Equities.	June 30, 2019 28% 1% 21% 29% 9% 4% 5% 2% <u>1%</u> <u>100%</u> June 30, 2019 7.1% 7.0% 10.3%	June 30, 2018 37% 3% 13% 28% 9% 4% 2% 3% <u>1%</u> <u>100%</u> June 30, 2018 7.6% 7.4% 14.3%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds. U.S. Equity Hedge Funds and Opportunistic Debt. International Equity and Commingled International Equity. Fixed Income and Commingled Fixed Income. Real Estate. Private Equity. Opportunistic Debt/Infrastructure. Bank Loans. Cash. Total SELECTED INVESTMENT RETURNS ACTUAL (bold) AND BENCHMARK (unaudited) Total Fund. Composite benchmark. U.S. Equities. Russell 3000 Index.	June 30, 2019 28% 1% 21% 29% 9% 4% 5% 2% <u>1%</u> <u>100%</u> June 30, 2019 7.1% 7.0% 10.3% 9.0%	June 30, 2018 37% 3% 13% 28% 9% 4% 2% 3% <u>1%</u> 100% June 30, 2018 7.6% 7.4% 14.3% 14.8%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds. U.S. Equity Hedge Funds and Opportunistic Debt. International Equity and Commingled International Equity. Fixed Income and Commingled Fixed Income. Real Estate. Private Equity. Opportunistic Debt/Infrastructure. Bank Loans. Cash. Total. SELECTED INVESTMENT RETURNS ACTUAL (bold) AND BENCHMARK (unaudited) Total Fund. Composite benchmark. U.S. Equities. Russell 3000 Index. International Equities.	June 30, 2019 28% 1% 21% 29% 9% 4% 5% 2% <u>1%</u> <u>100%</u> June 30, 2019 7.1% 7.0% 10.3% 9.0% 1.2%	June 30, 2018 37% 3% 13% 28% 9% 4% 2% 3% <u>1%</u> <u>100%</u> June 30, 2018 7.6% 7.4% 14.3% 14.8% 7.6%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds	June 30, 2019 28% 1% 21% 29% 9% 4% 5% 2% 1% 100% 100% June 30, 2019 7.1% 7.0% 10.3% 9.0% 1.2% 0.3%	June 30, 2018 37% 3% 13% 28% 9% 4% 2% 3% <u>1%</u> 100% June 30, 2018 7.6% 7.4% 14.3% 14.8% 7.6% 7.7%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds U.S. Equity Hedge Funds and Opportunistic Debt International Equity and Commingled International Equity Fixed Income and Commingled Fixed Income. Real Estate Private Equity Opportunistic Debt/Infrastructure Bank Loans Cash	June 30, 2019 28% 1% 21% 29% 9% 4% 5% 2% <u>1%</u> <u>100%</u> June 30, 2019 7.1% 7.0% 10.3% 9.0% 1.2% 0.3% 7.5%	June 30, 2018 37% 3% 13% 28% 9% 4% 2% 3% <u>1%</u> 100% June 30, 2018 7.6% 7.4% 14.8% 7.6% 7.7% 0.9%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds U.S. Equity Hedge Funds and Opportunistic Debt International Equity and Commingled International Equity Fixed Income and Commingled Fixed Income Real Estate Private Equity Opportunistic Debt/Infrastructure Bank Loans Cash Total SELECTED INVESTMENT RETURNS ACTUAL (bold) AND BENCHMARK (unaudited) Total Fund	June 30, 2019 28% 1% 21% 29% 9% 4% 5% 2% <u>1%</u> 100% 100% June 30, 2019 7.1% 7.0% 10.3% 9.0% 1.2% 0.3% 7.5% 8.1%	June 30, 2018 37% 3% 13% 28% 9% 4% 2% 3% 1% 100% June 30, 2018 7.6% 7.4% 14.3% 14.8% 7.6% 7.7% 0.9% -0.3%
INVESTMENT ALLOCATION (unaudited) U.S. Equity & Commingled Funds U.S. Equity Hedge Funds and Opportunistic Debt International Equity and Commingled International Equity Fixed Income and Commingled Fixed Income Real Estate Private Equity Opportunistic Debt/Infrastructure Bank Loans Cash Total. SELECTED INVESTMENT RETURNS ACTUAL (bold) AND BENCHMARK (unaudited) Total Fund Composite benchmark U.S. Equities Russell 3000 Index. International Equities MSCI-ACWI ex US Index Fixed Income Barclays Capital U.S. Universal Index Real Estate	June 30, 2019 28% 1% 21% 29% 9% 4% 5% 2% <u>1%</u> <u>100%</u> June 30, 2019 7.1% 7.0% 10.3% 9.0% 1.2% 0.3% 7.5% 8.1% 5.4%	June 30, 2018 37% 3% 13% 28% 9% 4% 2% 3% <u>100%</u> <u>100%</u> June 30, 2018 7.6% 7.4% 14.3% 14.8% 7.6% 7.7% 0.9% -0.3% 7.3%
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FINDINGS, CONCLUSIONS, AND RECOMMENDATIONS

INCOMPLETE PREPARATION OF EMPLOYMENT ELIGIBILITY VERIFICATION FORM I-9'S

The Illinois State Board of Investment (ISBI) did not properly complete the Employment Eligibility Verification Form I-9 for its employees during the fiscal year ended June 30, 2019.

During our testwork over 13 employee files, we noted eight employees whose Form I-9 were not properly completed. Specifically, we identified the following:

- For two ISBI employees, there was no documentation of a completed Form I-9.
- For two ISBI employees, Section 1 of Form I-9 was not completed by the employee on or before his/her first date of employment. Delays in completing the form were 1 to 2 days after the start of employment.
- For two ISBI employees, ISBI did not properly complete and sign Section 2 of Form I-9 to verify employment authorization. As of the date of our testing (October 17, 2019) these forms still have not been signed.
- For two ISBI employees, Section 1 of Form I-9 was not completed by the employee on or before his/her first date of employment and Section 2 of Form I-9 was not completed and signed by ISBI within 3 business days of the employee's hired date. Delays in completing Section 1 were 1 and 4 days. As of the date of our testing (October 17, 2019), Section 2 for one out of the two Form I-9's still has not been signed. Additionally, the delay in completing Section 2 of Form I-9 for one of the two forms was 4 days after the employee's hired date. (Finding 2, pages 12-13)

We recommended ISBI establish procedures to ensure Employment Eligibility Verification Form I-9's are complete for each employee in accordance with State regulations.

ISBI officials agreed with the finding and recommendation.

OTHER FINDINGS

The remaining findings pertain to untimely preparation of employee timesheets and inaccurate recording of vouchers. We will review ISBI's progress towards the implementation of our recommendations in our next compliance examination.

Form I-9 could not be provided by ISBI for 2 employees

ISBI agrees with auditors

AUDITOR'S OPINION

The financial audit was previously released. The auditors stated the financial statements of the Board as of and for the year ended June 30, 2019 are fairly stated in all material respects.

ACCOUNTANT'S OPINION

The accountants conducted a compliance examination of the Board for the year ended June 30, 2019, as required by the Illinois State Auditing Act. The accountants stated the Board complied, in all material respects, with the requirements described in the report.

This compliance examination was conducted by KPMG LLP.

SIGNED ORIGINAL ON FILE

JANE CLARK Division Director

This report is transmitted in accordance with Section 3-14 of the Illinois State Auditing Act.

SIGNED ORIGINAL ON FILE

FRANK J. MAUTINO Auditor General

FJM:TLK