

STATE OF ILLINOIS OFFICE OF THE AUDITOR GENERAL

Frank J. Mautino, Auditor General

SUMMARY REPORT DIGEST

DEPARTMENT OF REVENUE

Financial Audit For the Year Ended June 30, 2021 Release Date: June 8, 2022

FINDINGS THIS AUDIT: 1				AGING SCHEDULE OF REPEATED FINDINGS				
	New	<u>Repeat</u>	<u>Total</u>	Repeated Since	Category 1	Category 2	Category 3	
Category 1:	0	1	1	2020	1			
Category 2:	0	0	0					
Category 3:	0	0	0					
TOTAL	0	1	1					
FINDINGS L	AST A	UDIT: 2						

SYNOPSIS

• (21-01) The Department had weaknesses in internal control over reporting its census data and did not have a reconciliation process to provide assurance census data submitted to its pension and other postemployment benefits (OPEB) plans was complete and accurate.

Category 1: Findings that are **material weaknesses** in internal control and/or a **qualification** on compliance with State laws and regulations (material noncompliance).

Category 2: Findings that are significant deficiencies in internal control and noncompliance with State laws and regulations.

Category 3: Findings that have no internal control issues but are in noncompliance with State laws and regulations.

DEPARTMENT OF REVENUE FINANCIAL AUDIT For the Year Ended June 30, 2021

REVENUES Program revenue: charges for service. \$ Program revenue: operating grants. General revenue: taxes. General revenue: taxes. General revenue: interest and other.	91,566 1,468 45,251,654 22,915 45,367,603 792,055 15,340 1,513 5,000 - 2,200 7,035,912 9,001 7,861,021 744,967 - (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685) 876,645	\$	99,784 40,648,262 72,663 40,820,709 404,279 15,296 1,523 5,000 - 1,797 5,813,495 8,336 6,249,726 206,646 (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024 (459,379
Program revenue: operating grants	1,468 45,251,654 22,915 45,367,603 792,055 15,340 1,513 5,000 7,035,912 9,001 7,861,021 744,967 (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)	\$	40,648,262 72,663 40,820,709 40,820,709 15,296 1,523 5,000 - 1,797 5,813,495 8,336 6,249,726 206,646 - (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
General revenue: taxes	45,251,654 22,915 45,367,603 792,055 15,340 1,513 5,000 7,035,912 9,001 7,861,021 744,967 (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		72,663 40,820,709 404,279 15,296 1,523 5,000 - 1,797 5,813,495 8,336 6,249,726 206,646 (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
General revenue: interest and other	22,915 45,367,603 792,055 15,340 1,513 5,000 2,200 7,035,912 9,001 7,861,021 744,967 (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		72,663 40,820,709 404,279 15,296 1,523 5,000 - 1,797 5,813,495 8,336 6,249,726 206,646 (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
Total revenues \$ EXPENDITURES General government. Health and social services. Education Education Employment and economic development. Environment and business regulation Public protection and justice. Intergovernmenal Capital outlays Total expenditures. Total expenditures. OTHER SOURCES (USES) Appropriations from State resources. Transfers in Transfers out. Receipts collected & transmitted to the State treasury. Lapsed appropriations. Amount of SAMS transfer in/out. Total other sources (uses). Net change in fund balance. Fund balance (deficit) July 1. Fund balance (deficit) July 1. \$ SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) J ASSETS Cash and cash equivalents & investments. \$ Taxes receivable, net. Intergovernmential and other receivables, net. Due from other State funds. Loans and notes receivables, long term. Loans and notes receivables, long term. \$	45,367,603 792,055 15,340 1,513 5,000 2,200 7,035,912 9,001 7,861,021 744,967 (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		40,820,709 404,279 15,296 1,523 5,000 - 1,797 5,813,495 8,336 6,249,726 206,646 (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
EXPENDITURES General government. Health and social services. Education. Employment and economic development. Environment and business regulation. Public protection and justice. Intergovernmenal. Capital outlays Total expenditures. OTHER SOURCES (USES) Appropriations from State resources. Transfers out. Receipts collected & transmitted to the State treasury. Lapsed appropriations. Amount of SAMS transfer in/out. Total other sources (uses). Net change in fund balance. Fund balance (deficit) July 1. Fund balance (deficit) July 3. S StELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Cash and cash equivalents & investments. Taxes receivable, net. Intergovernmental and other receivables, net. Due from other State funds. Loans and notes receivables,	792,055 15,340 1,513 5,000 - 2,200 7,035,912 9,001 7,861,021 744,967 - (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		404,279 15,296 1,523 5,000 - 1,797 5,813,495 8,336 6,249,726 206,646 (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
General government Health and social services Education Education Employment and economic development Environment and business regulation Public protection and justice Intergovernmenal Capital outlays	15,340 1,513 5,000 2,200 7,035,912 9,001 7,861,021 744,967 (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		15,296 1,523 5,000 - 1,797 5,813,495 8,336 6,249,726 206,646 (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
Health and social services. Education Education Employment and economic development. Environment and business regulation. Public protection and justice. Intergovernmenal. Capital outlays Total expenditures. Total expenditures. OTHER SOURCES (USES) Appropriations from State resources. Transfers out. Transfers out. Receipts collected & transmitted to the State treasury. Lapsed appropriations. Amount of SAMS transfer in/out. Total other sources (uses). Net change in fund balance. Fund balance (deficit) July 1. Fund balance (deficit) July 1. \$ SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) \$ ASSETS \$ Cash and cash equivalents & investments. \$ Taxes receivable, net. Intergovernmental and other receivables, net. Due from other State funds. Loans and notes receivables, long term.	15,340 1,513 5,000 2,200 7,035,912 9,001 7,861,021 744,967 (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		15,296 1,523 5,000 - 1,797 5,813,495 8,336 6,249,726 206,646 (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
Health and social services. Education Employment and economic development. Environment and business regulation. Public protection and justice. Intergovernmenal. Capital outlays Total expenditures. OTHER SOURCES (USES) Appropriations from State resources. Transfers out. Transfers out. Receipts collected & transmitted to the State treasury. Lapsed appropriations. Amount of SAMS transfer in/out. Total other sources (uses). Net change in fund balance. Fund balance (deficit) July 1. Fund balance (deficit) July 1. \$ SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) \$ ASSETS \$ Cash and cash equivalents & investments. \$ Taxes receivable, net. Intergovernmental and other receivables, net. Due from other State funds. Loans and notes receivables, long term.	1,513 5,000 2,200 7,035,912 9,001 7,861,021 744,967 (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		1,523 5,000 - 1,797 5,813,495 8,336 6,249,726 206,646 (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
Employment and economic development. Environment and business regulation. Public protection and justice. Intergovernmenal. Capital outlays Total expenditures. OTHER SOURCES (USES) Appropriations from State resources. Transfers in. Transfers out. Receipts collected & transmitted to the State treasury. Lapsed appropriations. Amount of SAMS transfer in/out. Total other sources (uses). Net change in fund balance. Fund balance (deficit) July 1. Fund balance (deficit) July 1. Fund balance (deficit) July 1. SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Cash and cash equivalents & investments. Intergovernmental and other receivables, net. Due from other State funds. Loans and notes receivables, long term.	5,000 2,200 7,035,912 9,001 7,861,021 744,967 (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		5,000 1,797 5,813,495 8,336 6,249,726 206,646 (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
Environment and business regulation	2,200 7,035,912 9,001 7,861,021 744,967 (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		1,797 5,813,495 8,336 6,249,726 206,646 (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
Public protection and justice Intergovernmenal Capital outlays Total expenditures Total expenditures OTHER SOURCES (USES) Appropriations from State resources Transfers in Transfers out Receipts collected & transmitted to the State treasury Lapsed appropriations Amount of SAMS transfer in/out Total other sources (uses) Total other sources (uses) Net change in fund balance S Fund balance (deficit) July 1 \$ SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) J ASSETS \$ Cash and cash equivalents & investments \$ Taxes receivable, net Intergovernmental and other receivables, net Due from other State funds Loans and notes receivables, long term.	7,035,912 9,001 7,861,021 744,967 (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		5,813,495 8,336 6,249,726 206,646 (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
Intergovernmenal	7,035,912 9,001 7,861,021 744,967 (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		5,813,495 8,336 6,249,726 206,646 (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
Capital outlays	9,001 7,861,021 744,967 (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		8,336 6,249,726 206,646 (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
Total expenditures. S OTHER SOURCES (USES) Appropriations from State resources. Transfers in. Transfers out. Transfers out. Receipts collected & transmitted to the State treasury. Lapsed appropriations. Amount of SAMS transfer in/out. Total other sources (uses) Net change in fund balance. Fund balance (deficit) July 1. Fund balance (deficit) July 1. Fund balance (deficit) June 30. \$ SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) J ASSETS Cash and cash equivalents & investments. \$ Taxes receivable, net. Intergovernmental and other receivables, net. Due from other State funds. Loans and notes receivables, long term.	7,861,021 744,967 (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		6,249,726 206,646 (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
OTHER SOURCES (USES) Appropriations from State resources	744,967 (280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		206,646 (187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
Appropriations from State resources	(280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		(187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
Transfers in	(280,618) (37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		(187,366 (30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
Transfers out Receipts collected & transmitted to the State treasury Lapsed appropriations Amount of SAMS transfer in/out Total other sources (uses) Net change in fund balance	(37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		(30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
Receipts collected & transmitted to the State treasury	(37,105,924) (170,062) (2,485,630) (39,297,267) (1,790,685)		(30,678,538 (49,202 (2,526,499 (33,234,959 1,336,024
Lapsed appropriations. Amount of SAMS transfer in/out. Total other sources (uses). Net change in fund balance. Fund balance (deficit) July 1. Fund balance (deficit) June 30. \$ SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Cash and cash equivalents & investments. Taxes receivable, net. Intergovernmental and other receivables, net. Due from other State funds. Loans and notes receivables, long term.	(170,062) (2,485,630) (39,297,267) (1,790,685)		(49,202 (2,526,499 (33,234,959 1,336,024
Amount of SAMS transfer in/out Total other sources (uses) Net change in fund balance Fund balance (deficit) July 1 Fund balance (deficit) July 1 \$ SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) J ASSETS Cash and cash equivalents & investments	(2,485,630) (39,297,267) (1,790,685)		(2,526,499 (33,234,959 1,336,024
Total other sources (uses) Net change in fund balance Fund balance (deficit) July 1	(39,297,267) (1,790,685)		(33,234,959
Net change in fund balance Fund balance (deficit) July 1	(1,790,685)		1,336,024
Fund balance (deficit) July 1 Fund balance (deficit) June 30			
Fund balance (deficit) June 30	876,645		(150 270
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) J ASSETS Cash and cash equivalents & investments	,		(439,379
ASSETS Cash and cash equivalents & investments Taxes receivable, net Intergovernmental and other receivables, net Due from other State funds Loans and notes receivables, long term	(914,040)	\$	876,645
ASSETS Cash and cash equivalents & investments Taxes receivable, net Intergovernmental and other receivables, net Due from other State funds Loans and notes receivables, long term	une 30, 2021	Ъ	ıne 30, 2020
Taxes receivable, net Intergovernmental and other receivables, net Due from other State funds Loans and notes receivables, long term	une 00, 2021		iiic 00, 2020
Intergovernmental and other receivables, net Due from other State funds Loans and notes receivables, long term	2,264,703	\$	1,879,665
Due from other State funds Loans and notes receivables, long term	2,118,555		3,754,258
Loans and notes receivables, long term	26,521		22,727
	432,309		425,074
Inventories	35,833		36,687
Inventories	-		-
Unexpended appropriations	6,189		7,928
Total assets	4,884,110	\$	6,126,339
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES			
Accounts payable and other liabilities\$	458,729	\$	549,295
Income tax refunds payable	1,839,078		1,597,811
Intergovernmental payables	1,391,840		1,045,914
Unearned revenue	1,242,830		1,278,525
Due to other funds - Department and State	570,766		540,708
Unavailable revenue	294,907		237,441
Total liabilities and deferred inflows of resources	5,798,150		5,249,694
FUND BALANCE (DEFICIT)			
Fund balance (deficit)			876,645
Total liabilities, deferred inflows of resources and fund balance (deficit)	(914,040)	\$	6,126,339

FINDINGS, CONCLUSIONS, AND RECOMMENDATIONS

WEAKNESSES IN INTERNAL CONTROLS OVER CENSUS DATA

The Department had weaknesses in internal control over reporting its census data and did not have a reconciliation process to provide assurance census data submitted to its pension and other postemployment benefits (OPEB) plans was complete and accurate.

During testing, we noted the following:

- The Department had not performed an initial complete reconciliation of its census data recorded by the State Employees' Retirement System (SERS) to its internal records to establish a base year of complete and accurate census data.
- After establishing a base year, the Department had not developed a process to annually obtain from SERS the incremental changes recorded by SERS in its census data records and reconcile these changes back to the Department's internal supporting records.
- In addition, we noted errors within the Department of Central Management Services (CMS) allocation of OPEB-related balances across the State's funds, public universities, and the Illinois State Toll Highway Authority related to a failure by CMS to account for a separately financed specific OPEB liability for certain groups of employees at one component unit of the State. The impact of these errors resulted in the Department restating its beginning net position to decrease by \$59,537,000 as of July 1, 2020.
- Based on our analysis of transactions reported by the Department to SERS during the census data accumulation period throughout Fiscal Years 2019 and 2020, we noted one of 60 (2%) employees subjected to census data testing had an incorrect deduction code being applied each pay period. (Finding 1, pages 64-66)

We recommended the Department work with SERS to annually reconcile its active members' census data from its underlying records to a report of census data submitted to SERS' actuary and CMS' actuary and after completing an initial full reconciliation, the Department may limit the annual reconciliations to focus on the incremental changes to the census data field from the prior actuarial valuation, provided no risks are identified that incomplete or inaccurate reporting of census data may have occurred during prior periods. We further recommended any errors identified during this process should be promptly corrected by either the Department or SERS, with

Census data reconciliation not performed

Decrease of Beginning Net Position by \$59 million

the impact of these errors communicated to both SERS' actuary and CMS' actuary and implement controls to ensure census data events are timely and accurately reported to SERS.

Department agreed with recommendation

The Department agreed with the recommendation and stated it worked with SERS to complete an initial full reconciliation. The Department further stated it will work with SERS annually to complete reconciliations focusing on the incremental changes to the census datafile from the prior actuarial valuation, and the Department has evaluated internal controls over this process and revised its written procedures to ensure census data reporting to SERS will be completed timely, accurately, and in a consistent manner.

We will review the Department's progress towards the implementation of our recommendation in our next financial audit.

AUDITOR'S OPINION(S)

The auditors stated the financial statements of the Department as of and for the years ended June 30, 2021are fairly stated in all material respects.

This financial audit was conducted by RSM US LLP.

SIGNED ORIGINAL ON FILE

JANE CLARK Division Director

This report is transmitted in accordance with Section 3-14 of the Illinois State Auditing Act.

SIGNED ORIGINAL ON FILE

FRANK J. MAUTINO Auditor General

FJM:jv