Financial Audit

For the Year Ended June 30, 2009

Performed as Special Assistant Auditors for the Auditor General, State of Illinois

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### AGENCY OFFICIALS

Secretary of State	Honorable Jesse White
Deputy Secretary of State and Chief of Staff	Thomas N. Benigno
Chief Auditor	Nancy Bowyer
General Counsel	Irene Lyons
Inspector General	Jim Burns
Accounting Revenue, Director	Carl Forn
Budget and Fiscal Management, Director	Carol Lampard (through May 15, 2009)

Secretary of State offices are located throughout the State of Illinois. Secretary of State financial records are processed and maintained at the Howlett Building, Springfield, Illinois 62756. Executive offices of the Secretary of State are located at Room 213, Capitol Building, Springfield, Illinois, 62756 and Suite 5-400, 100 W. Randolph, Chicago, Illinois 60601.

### FINANCIAL STATEMENT REPORT

### **SUMMARY**

The audit of the accompanying financial statements of the State of Illinois, Office of the Secretary of State was performed by Sikich LLP.

Based on their audit, the auditors expressed an unqualified opinion on the Office's basic financial statements.

### SUMMARY OF FINDINGS

The auditors identified matters involving the Office's internal control over financial reporting that they considered to be significant deficiencies. The significant deficiencies are described in the accompanying Schedule of Findings on pages 49-50 of this report, as finding 09-1, lack of financial reporting review procedures, and finding 09-2, inadequate controls over reporting of accounts receivable. The auditors also consider finding 09-1 to be a material weakness.

### EXIT CONFERENCE

The findings and recommendations appearing in this report were discussed with Office personnel at an exit conference on April 12, 2010. Attending were:

### OFFICE OF THE SECRETARY OF STATE

Terri Coombes Nancy Bowyer Amanda Trimmer Jeffrey Carter Stephan Roth Ernie Dannenberger Stell Mallios James Busick Joseph McDonald Deputy Chief of Staff Chief Auditor Acting Chief Fiscal Officer Director - Information Technology Director - Personnel Director - Vehicle Services Deputy Director - Internal Audit Internal Auditor Accountant - Budget & Fiscal Management

### OFFICE OF THE AUDITOR GENERRAL

Jon Fox Joseph Gudgel Audit Manager Audit Manager

### SIKICH LLP

Thomas Leach

Partner

The responses to the recommendations were provided by Joseph McDonald in a letter dated April 15, 2010.



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### **INDEPENDENT AUDITORS' REPORT**

Honorable William G. Holland Auditor General State of Illinois

As Special Assistant Auditors for the Auditor General, we have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the State of Illinois, Office of the Secretary of State, as of and for the year ended June 30, 2009, which collectively comprise the Office of the Secretary of State's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State of Illinois, Office of the Secretary of State are the responsibility of the State of Illinois, Office of the Secretary of State are the responsibility of the State of Illinois, Office of the Secretary of State are the responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the financial statements of the State of Illinois, Office of the Secretary of State are intended to present the financial position and changes in financial position of only that portion of the governmental activities, each major fund, and the aggregate remaining fund information of the State that is attributable to the transactions of the State of Illinois, Office of the Secretary of State. They do not purport to, and do not, present fairly the financial position of the State of Illinois as of June 30, 2009, and its changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the State of Illinois, Office of the Secretary of State, as of June 30, 2009, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated April 19, 2010 on our consideration of the State of Illinois, Office of the Secretary of State's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The State of Illinois, Office of the Secretary of State has not presented a management's discussion and analysis and budgetary comparison information for any of its funds that accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the basic financial statements.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Illinois, Office of the Secretary of State's basic financial statements. The combining General Fund, Road Fund and nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining General Fund, Road Fund and nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, the Comptroller, and Office management, and is not intended to be and should not be used by anyone other than these specified parties.

Sikich LLP

Decatur, Illinois April 19, 2010

June 30, 2009 (Expressed in Thousands)			erminemar runus balance oneer			_						
	Gen	General		Cons	State Construction Account	N ION	Other Nonmaior	Gove	Total Governmental		St	Statement of
	Fund	pu	Road Fund		0902	ш	Funds		Funds	Adjustments	ž	Net Assets
ASSETS												
Unexpended appropriations	θ	9,302	\$ 5,732	ŝ	•	\$	3,202	<del>ഗ</del>	18,236	' ج	θ	18,236
Cash equity with State Treasurer	<b>(7)</b>	30,789	24,734		65,936		66,627		188,086			188,086
Cash and cash equivalents		ı	86		ı		13		66			66
Taxes receivable, net		4,127			•		ı		4,127			4,127
Intergovernmental receivables, net			I		•		1,655		1,655	ı		1,655
Other receivables, net		2,644	6,132		3,607		22		12,405	•		12,405
Due from other Office funds		101	•		•		•		101	(101)		•
Due from other State funds		•	'		•		5		5	•		5
Inventories			'		•		6,039		6,039	•		6,039
Prepaid expenses					•		ı			5,337		5,337
Capital assets not being depreciated			•		•		•		ı	6,679		6,679
Capital assets being depreciated, net										191,958		191,958
Total assets	\$	46,963	\$ 36,684	ъ	69,543	ω	77,563	s	230,753	203,873		434,626
LIABILITIES												
Accounts payable and accrued liabilities	S	5,105	\$ 5,269	в		ŝ	4,022	ω	14,396	ı		14,396
Intergovermental payables		5,655			ı		2,323		8,306			8,306
Due to other State fiduciary funds		1,681	89		•		256		2,026			2,026
Due to other Office funds			I		•		101		101	(101)		i
Due to other State funds		190	7		•		1,900		2,092	ı		2,092
Due to State of Illinois component units		•	'		•		245		245	•		245
Unavailable revenue		•	'		•		1,086		1,086	(1,086)		•
Unearned revenue		105	9,125		5,268		176		14,674	•		14,674
Long-term obligations:												
Due within one year			ı		•		ı			2,632		2,632
Due subsequent to one year		•	•		•		•			18,841		18,841
Total liabilities	-	12,736	14,813		5,268		10,109		42,926	20,286		63,212
FUND BALANCES/NET ASSETS												
Reserved for:												
Encumbrances		1,212	38		•		2,935		4,185	(4,185)		'
Inventories		ı	ı		•		6,039		6,039	(6:039)		'
Unreserved:	c											
General rund	Ŋ	GTU,55	' 000 F0		- 10 70		· 0		33,015	(33,015)		I
Special revenue tunds		•	21,833		64,275		58,480		144,588	(144,588)		- 100 000
Invested in capital assets, net of related debt		•	I		•		I		'	198,637		198,637
Unrestricted net assets Total fund balances/net assets	ň	- 34,227	- 21,871		- 64,275		- 67,454		- 187.827	\$ 183.587	ŝ	371.414
	e	0000	• • • • •	¢		€		€			¥	

Statement of Net Assets and Governmental Funds Balance Sheet Office of the Secretary of State

State of Illinois

The accompanying notes to the financial statements are an integral part of this statement.

187,827 230,753

67,454 77,563

64,275 69,543

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36,684 21,871

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46,963

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Unrestricted net assets Total fund balances/net assets Total liabilities and fund balances

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### State of Illinois Office of the Secretary of State Reconciliation of Governmental Funds Balance Sheet to Statement of Net Assets June 30, 2009 (Expressed in Thousands)

Total fund balances-governmental funds	\$ 187,827
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	198,637
Prepaid expenses for governmental activities are current uses of financial resources for funds.	5,337
Revenues in the Statement of Activities that do not provide current financial resources are deferred in the funds.	1,086
Some liabilities reported in the Statement of Net Assets do not require the use of current financial resources and therefore are not reported as liabilities in governmental funds. These liabilities consist of:	
Compensated absences	 (21,473)
Net assets of governmental activities	\$ 371,414

The accompanying notes to the financial statements are an integral part of this statement.

Expenditures, and Changes in Fund B For the Year Ended June 30, 2009 (Expressed in Thousands)	alances	5						
	General Fund	Road Fund	State Construction Account 0902	Other Nonmajor Funds	Total Governmental Funds	Adjustments	Statement of Activities	њ I
Expenditures/expenses: General government Capital outlays <b>Total expenditures/expenses</b>	\$ 160,047 3,663 163,710	\$ 128,147 31 128,178	· ' ' '	\$ 73,848 3,765 77,613	\$ 362,042 7,459 369,501	\$ 23,430 (7,459) 15,971	\$ 385,472 - 385,472	
Program revenues: Charges for services: Licenses and fees Other	238,991	818,659	477,657	80,314 1,865	1,615,621 1,884 4.647		1,615,621	- +
l oral charges for services Operating grant revenue: Federal Other Total operating grant revenue <b>Net program revenues</b>	239,010  75,300	616,009 - - 690,481	477,657	6,119 6,149 <u>6,177</u> 10,743	6,110,1 6,149 28 6,177 1,254,181	762 762 - (15,209)	cuc, 11a,1 6,91 85 6,939 1,238,972	
General revenues: Interest and investment income Other taxes Other <b>Total general revenues</b>	204,621 642 205,263	<u>1</u> 5		102 - 806	102 204,621 1,361 206,084		102 204,621 1,361 206,084	
Other sources (uses): Appropriations from State resources Lapsed appropriations Receipts collected and transmitted to State Treasury Capital transfers from other State agencies Amount of SAMS transfers-in Amount of SAMS transfers-out Transfers-in Transfers-out Total other sources (uses)	146,465 (2,485) (442,239) (442,239) 1622 1678 101 (3,200) (285,842)	130,500 (47) (849,595) - - - (719,142)	- - (481,976) - - - - - - - - - - - -	17,535 (1,251) (18,412) - 100 12,577 (9,601) 948	294,500 (3,783) (1,792,222) (162) 15,778 12,678 (12,801) (1,486,012)	5,080 (12,601) (12,601) 5,080	294,500 (3,783) (1,792,222) 5,080 (162) 15,778 77 (1,480,332)	
Change in fund balance/net assets Fund balance/net assets, July 1, 2008 Increase (decrease) for changes in inventories Fund balance/net assets, June 30, 2009	(5,279) 39,506 - - \$ 34,227	(28,646) 50,517 - - \$21,871	(4,319) 68,594 - - \$ 64,275	12,497 55,201 (244) \$ 67,454	(25,747) 213,818 (244) (244) \$ 187,827	(10,129) 193,472 244 \$ 183,587	(35,876) 407,290 - - \$ 371,414	

The accompanying notes to the financial statements are an integral part of this statement.

Office of the Secretary of State Statement of Activities and Governmental Revenues,

State of Illinois

### State of Illinois Office of the Secretary of State Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to Statement of Activities For the Year Ended June 30, 2009 (Expressed in Thousands)

Net change in fund balances Change in inventories	\$	(25,747) (244) (25,991)
Amounts reported for governmental activities in the Statement of Activities are different because:	Ψ	(23,331)
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. This is the amount by which depreciation in the current period exceeded capital outlays.		(14,960)
Some capital assets were transferred in from other State agencies and therefore, were received at no cost.		5,080
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. This amount represents the increase in unavailable revenue over the prior year.		762
Prepaid expenses in the Statement of Activities are not reported as expenses in governmental funds. This amount represents the decrease in prepaid expenses over the prior year.		(1,121)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. Below are such activities:		
Decrease in compensated absences obligation		354
Change in net assets of governmental activities	\$	(35,876)

The accompanying notes to the financial statements are an integral part of this statement.

### State of Illinois Office of the Secretary of State Statement of Fiduciary Net Assets

June 30, 2009 (Expressed in Thousands)

	Agenc	y Funds
ASSETS		
Cash equity with State Treasurer	\$	5,598
Cash and cash equivalents		117
Investments		1,248
Other receivables, net		19
Total assets	\$	6,982
LIABILITIES		
Other liabilities	\$	6,982
Total liabilities	\$	6,982

The accompanying notes to the financial statements are an integral part of this statement.

### Notes to Financial Statements

June 30, 2009

### (1) Organization

The Office of the Secretary of State (the Office) is a part of the executive branch of government of the State of Illinois (State) and operates under the authority of and review by the Illinois General Assembly. The Office operates under a budget approved by the General Assembly in which resources primarily from the Road Fund and General Revenue Fund are appropriated for the use of the Office. Activities of the Office are subject to the authority of the Office of the Governor, the State's chief executive officer, and other departments of the executive and legislative branches of government (such as the Department of Central Management Services, the Governor's Office of Management and Budget, the State Treasurer's Office, and the State Comptroller's Office) as defined by the Illinois General Assembly. All funds appropriated to the Office and all other cash received are under the custody and control of the State Treasurer, with the exception of the Go-Back Fund, a fiduciary fund, and the Special Advance Fund, a subaccount of the Road Fund, which are both locally held funds, and various petty cash funds, which are under the direct control of the Office.

The Office has a broad range of responsibilities for the maintenance of official records of the acts of the General Assembly and of the Executive Branch as provided by law as well as to perform other duties as may be prescribed by law, including administration of the Illinois Vehicle Code. The Office is organized into twenty-five departments under three broad operating divisions to carry out its responsibilities. The operating divisions of the Office are the Executive, General and Administrative, and Motor Vehicle divisions.

### (2) Summary of Significant Accounting Policies

The financial statements of the Office have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB). To facilitate the understanding of data included in the financial statements, summarized below are the more significant accounting policies.

### (a) Financial Reporting Entity

As defined by GAAP, the financial reporting entity consists of a primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as:

- 1) Appointment of a voting majority of the component unit's board and either (a) the primary government's ability to impose its will, or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or
- 2) Fiscal dependency on the primary government.

Based upon the required criteria, the Office has no component units and is not a component unit of any other entity. However, because the Office is not legally separate from the State of Illinois, the financial statements of the Office are included in the financial statements of the State of Illinois. The State of Illinois' Comprehensive Annual Financial Report may be obtained by writing to the State Comptroller's Office, Division of Financial Reporting, 325 West Adams Street, Springfield, Illinois, 62704-1871.

### Notes to Financial Statements

### June 30, 2009

### (b) Basis of Presentation

The financial statements of the State of Illinois, Office of the Secretary of State, are intended to present the financial position and the changes in financial position of only that portion of the governmental activities, each major fund of the State of Illinois, and the aggregate remaining fund information of the State of Illinois that is attributable to the transactions of the Office. They do not purport to, and do not, present fairly the financial position of the State of Illinois as of June 30, 2009 and the changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The financial activities of the Office, which consist only of governmental activities, are reported under the general government function in the State of Illinois' Comprehensive Annual Financial Report. For reporting purposes, the Office has combined the fund and government-wide financial statements using a columnar format that reconciles individual line items of fund financial data to government-wide data in a separate column. A brief description of the Office's government-wide and fund financial statements is as follows:

*Government-wide Statements*. The government-wide statement of net assets and statement of activities report the overall financial activity of the Office, excluding fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities of the Office. The financial activities of the Office consist only of governmental activities, which are primarily supported by taxes, charges for services, and other nonexchange transactions.

The statement of net assets presents the assets and liabilities of the Office's governmental activities with the difference being reported as net assets. The assets and liabilities are presented in order of their relative liquidity by class of asset or liability with liabilities whose average maturities are greater than one year reported in two components - the amount due within one year and the amount due in more than one year.

The statement of activities presents a comparison between direct expenses and program revenues for the general government function of the Office's governmental activities. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

*Fund Financial Statements.* The fund financial statements provide information about the Office's funds, including fiduciary funds. Separate statements for each fund category - governmental and fiduciary - are presented. The emphasis on fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The Office administers the following major governmental funds (or portions thereof in the case of shared funds – see note 2(d)) of the State:

**General** – This is the State's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The

Notes to Financial Statements

June 30, 2009

services which are administered by the Office and accounted for in the general fund include, among others, the operations of various Executive and General and Administrative departments throughout the Office. Certain resources obtained from federal grants and used to support general governmental activities are accounted for in the General Fund consistent with applicable legal requirements. The Office's portion of the General Fund is composed of two primary sub-accounts (General Revenue and Common School) and two secondary sub-accounts (Live and Learn and Corporate Franchise Tax Refund).

**Road** – This fund accounts for the activities of the State highway programs including highway maintenance and construction, traffic control and safety, and administering motor vehicle laws and regulations. Funding sources include federal aid, State motor fuel taxes and various license and fee charges. The Office's portion of the Road Fund is composed of a primary sub-account (Road) and a secondary sub-account (Special Advance).

**State Construction Account** – This fund accounts for the construction, reconstruction, and maintenance of the State maintained highway system. Funding sources include a portion of motor vehicle registration fees, weight taxes, and transfers from the Motor Fuel Tax Fund.

Additionally, the Office administers the following fund types:

### **Governmental Funds:**

**Special Revenue** – These funds account for resources obtained from specific revenue sources that are legally restricted to expenditures for specified purposes. Special revenue funds account for, among other things, federal grant programs, taxes levied with statutorily defined distributions and other resources restricted as to purpose.

**Debt Service** – These funds account for governmental resources obtained and accumulated to pay interest and principal on general long-term debt (other than capital leases, workers' compensation and unfunded retirement costs).

**Capital Projects** – These funds account for resources obtained and used for the acquisition or construction of major capital facilities. Such resources are derived principally from proceeds of general and special obligation bond issues and certificates of participation.

### **Fiduciary Funds:**

**Agency** – These funds account for the following activities in which the Office acts in the capacity of an agent and distributes any revenue collected to other governmental units or designated beneficiaries: collection of registration fees from truckers of other states and disbursement of funds to other states under reciprocity agreements; collection of deposits from uninsured motorists as proof of financial responsibility and reimbursement of those funds in the absence of a court judgment; and the repayment of fees collected by the Office in excess of the required fees.

### Notes to Financial Statements

### June 30, 2009

### (c) Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flow takes place. Nonexchange transactions, in which the Office gives (or receives) value without directly receiving (or giving) equal value in exchange, include corporate taxes and intergovernmental grants. Revenue from grants, entitlements, and similar items are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been met.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the State considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures generally are recorded when the liability is incurred, as under accrual accounting. However, principal and interest on formal debt issues, claims and judgments, and compensated absences are recorded only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Significant revenue sources which are susceptible to accrual include corporate taxes and certain fees. All other revenue sources including licenses, fines, and certain fees, are considered to be measurable and available only when cash is received.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

### (d) Shared Fund Presentation

The financial statement presentation for the General Revenue Account and Common School Account of the General Fund and the Road Fund, Motor Fuel Tax Fund, Drivers Education Fund, General Obligation Bond Retirement and Interest Fund, Capital Development Fund, Build Illinois Bond Fund, State College and University Trust Fund, Alternative Fuels Fund, Off Highway Vehicle Trails Fund, State Parking Facility Maintenance Fund, Cycle Rider Safety Training Fund, Vehicle Inspection Fund, and State Construction Account Fund represents only the portion of the shared fund that can be directly attributed to the operations of the Office. Financial statements for total fund operations of the shared State funds are presented in the State of Illinois' Comprehensive Annual Financial Report.

In presenting these financial statements, certain unique accounts are used for the presentation of shared funds. The following accounts are used in these financial statements to present the Office's portion of shared funds:

### Notes to Financial Statements

### June 30, 2009

### Unexpended Appropriations

This "asset" account represents lapse period warrants issued between July and August annually in accordance with the Statewide Accounting Management System (SAMS) records plus any liabilities relating to obligations re-appropriated to the subsequent fiscal year.

### Appropriations from State Resources

This "other financing source" account represents the final legally adopted appropriation according to SAMS records.

### <u>Reappropriations to Future Year(s)</u>

This contra revenue account reduces current year appropriations by the amount of the reappropriation to reflect the State's realignment of the budgetary needs to the subsequent year and avoid double counting of a portion of the appropriation in more than one fiscal year.

### Lapsed Appropriations

Lapsed appropriations are the legally adopted appropriations less net warrants issued for the 14 month period from July to August of the following year and re-appropriations to subsequent years according to SAMS records.

### Receipts Collected and Transmitted to State Treasury

This "other financing use" account represents all cash receipts received during the fiscal year from SAMS records.

### Amount of SAMS Transfers-In

This "other financing use" account represents cash transfers made by the Office of the Comptroller in accordance with statutory provisions to the corresponding fund during the fiscal year per SAMS records in which the Office did not make a deposit into the State Treasury.

### Amount of SAMS Transfers-Out

This "other financing source" account represents cash transfers made by the Office of the Comptroller in accordance with statutory provision from the corresponding fund during the fiscal year per SAMS records in which a legally adopted appropriation was not charged.

### (e) Eliminations

Eliminations have been made in the government-wide statement of net assets to minimize the "grossing-up" effect on assets and liabilities within the governmental activities column of the Office. As a result, amounts reported in the governmental funds balance sheet as interdepartmental interfund receivables and payables have been eliminated in the government-wide statement of net assets. Amounts reported in the governmental funds balance sheet as receivable from or payable to fiduciary funds have been included in the government-wide

### Notes to Financial Statements

### June 30, 2009

statement of net assets as receivable from and payable to external parties, rather than as internal balances.

### (f) Cash and Cash Equivalents

Cash equivalents are defined as short-term, highly liquid investments readily convertible to cash with maturities of less than 90 days at the time of purchase. Cash and cash equivalents consist of cash on hand and cash in banks for locally held funds.

### (g) Inventories

Inventories, consisting primarily of license plates, are valued at cost, principally on the first-in, first-out (FIFO) method. The cost of inventories is recognized as expenditures when purchased. Significant inventories balances in governmental funds are reported on the balance sheet.

### (h) Interfund Transactions

The Office has the following types of interfund transactions between Office funds and funds of other State agencies:

*Services provided and used*—sales and purchases of goods and services between funds for a price approximating their external exchange value. Interfund services provided and used are reported as revenues in seller funds and expenditures or expenses in purchaser funds. Unpaid amounts are reported as interfund receivables and payables in the governmental fund balance sheets or the government-wide statements of net assets.

**Reimbursements**—repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them. Reimbursements are reported as expenditures in the reimbursing fund and as a reduction of expenditures in the reimbursed fund.

*Transfers*—flows of assets (such as cash or goods) without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers.

The Office also has activity with various component units of the State of Illinois for professional services received and payments of State and Federal programs.

### (i) Capital Assets

Capital assets, which include property, plant, and equipment, are reported at cost or estimated historical cost based on appraisals. Contributed assets are reported at estimated fair value at the time received. Capital assets are depreciated using the straight-line method.

Notes to Financial Statements

### June 30, 2009

Capitalization thresholds and the estimated useful lives are as follows:

Capital Asset Category	Capitalization Threshold	Estimated Useful Life (in Years)
Land Land Improvements Site Improvements Buildings Building Improvements Equipment	\$100,000 25,000 25,000 100,000 25,000 5,000	N/A N/A 5-20 30-75 10-25 3-10
Works of Art, Historical Treasures	5,000	N/A

### (j) Compensated Absences

The liability for compensated absences reported in the government-wide statement of net assets consists of unpaid, accumulated vacation and sick leave balances for Office employees. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. The liability has been calculated based on the employees' current salary level and includes salary related costs (e.g., Social Security and Medicare taxes).

Legislation that became effective January 1, 1998 capped the paid sick leave for all State Employees' Retirement System members at December 31, 1997. Employees continue to accrue twelve sick days per year, but will not receive monetary compensation for any additional time earned after December 31, 1997. Sick days earned between 1984 and December 31, 1997 (with a 50% cash value) would only be used after all days with no cash value are depleted. Any sick days earned and unused after December 31, 1997 will be converted to service time for purposes of calculating employee pension benefits.

### (k) Fund Balances

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties as to use for specific purposes. Designations of fund balances represent tentative State plans that are subject to change.

### Notes to Financial Statements

### June 30, 2009

### (*l*) Net Assets

In the government-wide statement of net assets, equity is displayed in three components as follows:

*Invested in Capital Assets, Net of Related Debt* – This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

**Restricted** – This consists of net assets that are legally restricted by outside parties or by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, generally it is the State's policy to use restricted resources first, then unrestricted resources when they are needed.

**Unrestricted** – This consists of net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

### (m) Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### (n) Future Adoption of GASB Statements

Effective for the year ending June 30, 2010 the Office will adopt GASB Statement No. 51, Accounting and Financial Reporting for Intangible Assets, which establishes guidance for recognition and amortization of intangible assets in the financial statements of governments. The Office has not yet determined the impact of the Office's financial statements as a result of adopting this statement.

### (3) **Deposits**

### (a) Deposits

The State Treasurer is the custodian of the State's deposits and investments for funds maintained in the State Treasury. The Office independently manages deposits and investments maintained outside the State Treasury.

Deposits in the custody of the State Treasurer are pooled and invested with other State funds in accordance with the Deposit of State Moneys Act of the Illinois Compiled Statutes (15 ILCS 520/11). Funds held by the State Treasurer have not been categorized as to credit risk because the Office does not own individual securities. Detail on the nature of these deposits and investments is available within the State of Illinois' Comprehensive Annual Financial Report.

Notes to Financial Statements

### June 30, 2009

Deposits for locally-held funds of governmental activities had a carrying amount and a bank balance of \$22 thousand at June 30, 2009, respectively. Deposits of locally-held funds of fiduciary funds had a carrying amount and a bank balance of \$1.315 million and \$1.314 million at June 30, 2009, respectively.

Cash on hand totaled \$77 thousand at June 30, 2009.

### (b) Investments

As of June 30, 2009, the Office had the following investments outside of the State Treasury:

			Weighted
	F	Fair	Average
	V	alue	Maturity
	(Tho	usands)	(Years)
Fiduciary Funds			
U.S. Treasury Notes	\$	50	4.92

On the fiduciary statement of net assets, the Office has an additional amount of \$1.198 million in certificates of deposit which are recorded as investments since their maturity dates were greater than 90 days at the time of purchase.

Interest Rate Risk: The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

### (4) Taxes Receivable

Taxes receivable (amounts expressed in thousands) at June 30, 2009 are as follows:

	General Fund
Taxes receivables: Other	\$ 4,127

Notes to Financial Statements

June 30, 2009

### (5) Interfund Balances and Activity

### (a) Balances Due to/from Other Funds

The following balances (amounts expressed in thousands) at June 30, 2009 represent amounts due from other Office and State funds.

	 Due	from		
Fund	 r Office unds		er State unds	Description/Purpose
General	\$ 101	\$	-	Due from other State funds for transfers of excess balances.
Nonmajor governmental funds	-		5	Due from other State funds for reimbursements of expenditures incurred and refunds of grants.
	\$ 101	\$	5	

The following balances (amounts expressed in thousands) at June 30, 2009 represent amounts due to other Office and State of Illinois funds.

			D	ue to			
Fund	0	ther ffice 1nds		er State unds	Fic	er State luciary Funds	Description/Purpose
General	\$	-	\$	190	\$	1,681	Due to other State funds for purchases of services and to other State fiduciary funds for payment of retirement costs.
Road		-		2		89	Due to other State funds for purchases of services and to other State fiduciary funds for payment of retirement costs.
Nonmajor governmental							
funds		101		1,900		256	Due to other Office Funds for transfers of excess balances; to other State funds for statutorily required transfers, unspent grant proceeds, and purchases of services; and to other State fiduciary funds for payment of retirement costs.
	\$	101	\$	2,092	\$	2,026	

Notes to Financial Statements

June 30, 2009

### (b) Transfers to/from Other Funds

Interfund transfers in (amounts expressed in thousands) for the year ended June 30, 2009, were as follows:

-	Transfers	in from		
Fund	Department Funds	Other s	State Funds	Description/Purpose
General	\$ 101	\$	-	Transfer from other Office funds of excess balances.
Nonmajor governmental funds	12,500		77	Transfer from other Office funds and other State funds pursuant to State statute.
	\$ 12,601	\$	77	State funds pursuant to State statute.

Interfund transfers out (amounts expressed in thousands) for the year ended June 30, 2009, were as follows:

	. <u></u>	Transfers	out to	
Fund		Department Funds		er State unds
General	\$	3,000	\$	200
Nonmajor governmental				
funds		9,601		-
	\$	12,601	\$	200

Notes to Financial Statements

June 30, 2009

### (c) Balances due from/to State of Illinois Component Units

The following balances (amounts expressed in thousands) at June 30, 2009 represent amounts due to State of Illinois Component Units for reimbursement of expenses incurred.

Component Unit	Nor Gover	ue to imajor rnmental unds
Eastern Illinois University		58
Illinois State University		29
University of Illinois		158
	\$	245

### Notes to Financial Statements

### June 30, 2009

### (6) Capital Assets

Capital asset activity (amounts expressed in thousands) for the year ended June 30, 2009 was as follows:

	Balance June 30, 2008	Additions	Deletions	Net Transfers	Balance June 30, 2009
Governmental activities: Capital assets not being depreciated: Land and land improvements Historical treasures & works of art	\$	\$-	\$-	\$-	\$
Total capital assets not being depreciated	6,679				6,679
Capital assets being depreciated: Buildings and building improvements Equipment	407,607 43,803	523 6,936	984	5,194 <u>112</u>	413,324 49,867
Total capital assets being depreciated	451,410	7,459	984	5,306	463,191
Less accumulated depreciation: Buildings and building improvements Equipment	212,535 37,037	12,655 9,764	984	114 112	225,304 45,929
Total accumulated depreciation	249,572	22,419	984	226	271,233
Total capital assets being depreciated, net	201,838	(14,960)		5,080	191,958
Governmental activity capital assets, net	\$ 208,517	\$(14,960)	<u>\$ -</u>	\$ 5,080	\$ 198,637

Notes to Financial Statements

June 30, 2009

Depreciation expense for governmental activities (amounts expressed in thousands) for the year ended June 30, 2009 was charged as follows:

General government	\$	22,419
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### (7) Changes in Long-Term Obligations

Changes in long-term obligations (amounts expressed in thousands) for the year ended June 30, 2009 were as follows:

	Balance July 1, 2008	A	dditions	D	eletions	Balance June 30, 2009	Due	nounts e Within ne Year
Governmental activities: Compensated absences	\$ 21,827	\$	14,287	\$	14,641	\$21,473	\$	2,632
Total governmental activities	\$ 21,827	\$	14,287	\$	14,641	\$21,473	\$	2,632

Compensated absences have been liquidated by the applicable governmental funds that account for the salaries and wages of the related employees.

### (8) **Pension Plan**

Substantially all of the Office's full-time employees who are not eligible for participation in another state-sponsored retirement plan participate in the State Employees' Retirement System (SERS), which is a pension trust fund in the State of Illinois reporting entity. The SERS is a single-employer defined benefit public employee retirement system (PERS) in which State employees participate, except those covered by the State Universities, Teachers', General Assembly, and Judges' Retirement Systems. The financial position and results of operations of the SERS for fiscal year 2009 are included in the State of Illinois' Comprehensive Annual Financial Report (CAFR) for the year ended June 30, 2009. The SERS issues a separate CAFR that may be obtained by writing to the SERS, 2101 South Veterans Parkway, Springfield, Illinois, 62794-9255.

A summary of SERS benefit provisions, changes in benefit provisions, employee eligibility requirements including eligibility for vesting, and the authority under which benefit provisions are established are included as an integral part of the SERS' CAFR. Also included is a discussion of employer and employee obligations to contribute and the authority under which those obligations are established.

Notes to Financial Statements

June 30, 2009

The Office pays employer retirement contributions based upon an actuarially determined percentage of their payrolls. For fiscal year 2009, the employer contribution rate was 21.049%. Effective for pay periods beginning after December 31, 1991, the State opted to pay the employee portion of retirement for most State agencies (including the Office) with employees covered by the State Employees' and Teachers' Retirement Systems. However, effective with the fiscal year 2004 budget, the State opted to stop paying the portion or a part of the portion of retirement for many State agencies (including the Office) for certain classes of employees covered by the State Employees' and Teachers' Retirement Systems. The pickup, when applicable, is subject to sufficient annual appropriations and those employees covered may vary across employee groups and State agencies.

### (9) **Post-employment Benefits**

The State provides health, dental, vision, and life insurance benefits for retirees and their dependents in a program administered by the Department of Healthcare and Family Services along with the Department of Central Management Services. Substantially all State employees become eligible for post-employment benefits if they eventually become annuitants of one of the State sponsored pension plans. Health, dental, and vision benefits include basic benefits for annuitants and dependents under the State's self-insurance plan and insurance contracts currently in force. Annuitants may be required to contribute towards health, dental, and vision benefits with the amount based on factors such as date of retirement, years of credited service with the State, whether the annuitant is covered by Medicare, and whether the annuitant has chosen a managed health care plan. Annuitants who retired prior to January 1, 1998, and who are vested in the State Employee's Retirement System do not contribute towards health, dental, and vision benefits. For annuitants who retired on or after January 1, 1998, the annuitant's contribution amount is reduced five percent for each year of credited service with the State allowing those annuitants with twenty or more years of credited service to not have to contribute towards health, dental, and vision benefits. Annuitants also receive life insurance coverage equal to the annual salary of the last day of employment until age 60, at which time the benefit becomes \$5,000.

The total cost of the State's portion of health, dental, vision, and life insurance benefits of all members, including post-employment health, dental, vision, and life insurance benefits, is recognized as an expenditure by the State in the Illinois Comprehensive Annual Financial Report. The State finances the costs on a pay-as-you-go basis. The total costs incurred for health, dental, vision, and life insurance benefits are not separated by department or component unit for annuitants and their dependents nor active employees and their dependents.

A summary of post-employment benefit provisions, changes in benefit provisions, employee eligibility requirements including eligibility for vesting, and the authority under which benefit provisions are established are included as an integral part of the financial statements of the Department of Healthcare and Family Services. A copy of the financial statements of the Department of Healthcare and Family Services may be obtained by writing to the Department of Healthcare and Family Services, 201 South Grand Ave., Springfield, Illinois, 62763-3838.

### Notes to Financial Statements

### June 30, 2009

### (11) Risk Management

The Office is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; workers compensation and natural disasters. The State retains the risk of loss (i.e. self insured) for these risks.

The Office's risk management activities for workers' compensation, self-insurance and unemployment insurance are financed through appropriations to the Illinois Department of Central Management Services and are accounted for in the General Fund of the State. The claims are not considered to be a liability of the Office; and accordingly, have not been reported in the Office's financial statements for the year ended June 30, 2009.

### (12) Commitments and Contingencies

### (a) Operating leases

The Office leases certain office facilities and equipment under the terms of noncancelable operating lease agreements that require the Office to make minimum lease payments plus pay a pro rata share of certain operating costs. Rent expense under operating leases was \$13.759 million for the year ended June 30, 2009.

The following is a schedule of future minimum lease payments under the operating lease (amounts expressed in thousands):

Year ending June 30,	 Amount
2010	\$ 7,075
2011 2012	6,000 4,792
2012	4,792 3,909
2014	2,503
2015-2019	 4,382
	\$ 28,661

### (b) Federal Funding

The Office receives federal grants which are subject to review and audit by federal grantor agencies. Certain costs could be questioned as not being an eligible expenditure under the terms of the grants. At June 30, 2009, there were no material questioned costs that have not been resolved with the federal awarding agencies. However, questioned costs could still be identified during audits to be conducted in the future. Management of the Office believes there will be no material adjustments to the federal grants and, accordingly, has not recorded a provision for possible repayment.

### Notes to Financial Statements

June 30, 2009

### (c) Litigation

The Office is a defendant in two class action suits – one in Federal court and the other in State court. The cases are *The American Civil Liberties Union of Illinois v. Jess White*, Case No. 09 CV 7706 and *Illinois Society of Association of Executives V. Jess White*, Case No. 09 MR-892, respectively, and are constitutional challenges to the recently amended Lobbyist Registration Act. The Federal Court permanently enjoined the Office from charging the \$1,000 fee as provided in the amended Lobbyist Registration Act thereby ruling in the plaintiffs' favor and retained jurisdiction of unresolved claims, including the plaintiffs' claims for attorneys' fees and costs. The aggregate claims, including plaintiffs' claims for attorneys' fees and costs, involve an unknown significant exposure to the Office collected and recognized revenue of approximately \$3.863 million from the beginning of fiscal year 2004 through June 30, 2009. At this time, the size of any award is unknown. In the opinion of management, the outcome of these matters is expected to have a material adverse effect on the financial position of the Office.

Additionally, the Office is routinely involved in a number of legal proceedings and claims that cover a wide range of matters. In the opinion of management, the outcome of these matters is not expected to have any material adverse effect on the financial position or results of operations of the Office.

### unts General Fund June 30, 2009 (Expressed in Thousands)

		General	Live and	Cor Frai		Common			
	Y	Kevenue 0001	Learn 0026	lax 0	lax Ketund 0380	School 0412	Eliminations	ttions	Total
ASSETS									
Unexpended appropriations	ω	9,302	' ه	φ	ۍ ۱	•	ŝ	<del>دی</del> י	9,302
Cash equity with State Treasurer		27,762	180		2,815	32		ı	30,789
Taxes receivable, net		4,127	•			'			4,127
Other receivables, net		2,644	'			'			2,644
Due from other Office funds		101	5,226			'		(5,226)	101
Total assets	θ	43,936	\$ 5,406	θ	2,815 \$	32	\$	(5,226) \$	46,963
LIABILITIES									
Accounts payable and accrued liabilities	θ	4,866	\$ 239	θ	\$ '	·	\$	\$ '	5,105
Intergovernmental payables		1,395	4,260		'	•			5,655
Due to other State fiduciary funds		1,679	0		·	•			1,681
Due to other Office funds		5,226	•		·	•		(5,226)	ı
Due to other State funds		188	0		·	•			190
Unearned revenue		105	•		·	•			105
Total liabilities		13,459	4,503					(5,226)	12,736
FUND BALANCES (DEFICITS)									
reserved for. Encumbrances		1,176	36		I	ı		ı	1,212
Unreserved, undesignated		29,301	867		2,815	32			33,015
Total fund balances (deficits)		30,477	903		2,815	32			34,227
Total liabilities and fund balances (deficits)	ϧ	43,936	\$ 5,406	<del>ഗ</del>	2,815 \$	32	:) \$	(5,226) \$	46,963
									Ī

Combining Schedule of Revenues, Office of the Secretary of State State of Illinois

### Expenditures and Changes in Fund Balance -General Fund For the Year Ended June 30, 2009 (Expressed in Thousands)

			Corporate			
	General Revenue 0001	Live and Learn 0026	Franchise Tax Refund 0380	Common School 0412	Eliminations	Total
REVENUES Licenses and fees	\$ 238,581	י ج	י ب	\$ 410	ۍ ب	238,991
Other charges for services	19	-	I	•	•	19
Other taxes	200,979	'	3,642	ı	ı	204,621
Other revenue	642	'		1		642
Total revenues	440,221	1	3,642	410		444,273
EXPENDITURES General government	139,914 3 662	t 20,133				160,047 3 663
Capital Outage Total expenditures	143,576	20,134				163,710
Excess (deficiency) of revenues over (under) expenditures	296,645	5 (20,134)	3,642	410		280,563
OTHER SOURCES (USES) OF FINANCIAL RESOURCES Appropriations from State resources	146.465	1	,			146.465
Lapsed appropriations	(2,485)	- (9		ı	·	(2,485)
Receipts collected and transmitted to State Treasury	(441,834)	- (†	ı	(402)	ı	(442,239)
Amount of SAMS Transfers-in	(162)	- ()	•	•		(162)
Amount of SAMS Transfers-out	15,678	۱ ۵۵	ı	I	·	15,678
Transfers-in	101	20,904			(20,904)	101
Transfers-out	(20,904)	- (†	(3,200)		20,904	(3,200)
Net other sources (uses) of financial resources	(303,141)	) 20,904	(3,200)	(405)		(285,842)
Net change in fund balances	(6,496)	) 770	442	5		(5,279)
	020 90		040 C	Υ. ΓC		
runa parances (dencits), July 1, 2008	30,973	133	2,373	17	•	39,500
FUND BALANCES (DEFICITS), JUNE 30, 2009	\$ 30,477	*\$ 903	\$ 2,815	\$ 32	\$ -	34,227

State of Illinois Office of the Secretary of State Combining Schedule of Accounts -

### Combining Schedule of Accounts -Road Fund

June 30, 2009 (Expressed in Thousands)

		Road 0011	Special Advance 1198	Eliminations		Total
ASSETS						
Unexpended appropriations	S	5,732 \$		\$	\$ '	5,732
Cash equity with State Treasurer		24,734	•		ı	24,734
Cash and cash equivalents		77	6		ı	86
Other receivables, net		6,132	•			6,132
Due from other Office funds		•	9		(9)	•
Total assets	φ	36,675 \$	15	\$	(6) \$	36,684
LIABILITIES						
Accounts payable and accrued liabilities	\$	5,269 \$	·	S	ۍ ۲	5,269
Intergovernmental payables		328	•			328
Due to other State fiduciary funds		89	•		ı	89
Due to other Office funds		9	•		(9)	
Due to other State funds		2	•			2
Unearned revenue		9,125	•		·	9,125
Total liabilities		14,819	•		(9)	14,813
FUND BALANCES (DEFICITS)						
Reserved for encumbrances		38	•		·	38
Unreserved, undesignated		21,818	15		ı	21,833
Total fund balances (deficits)		21,856	15			21,871
Total liabilities and fund balances (deficits)	S	36,675 \$	15	\$	(9)	36,684

Office of the Secretary of State Combining Schedule of Revenues, State of Illinois

## Expenditures and Changes in Fund Balance -For the Year Ended

()	
housands	
ed in Tł	
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), 2009 (Ex	
une 30,	
Ended J	
Year I	
· the	

		Road	Special Advance	
		0011	1198	Total
REVENUES				
Licenses and fees	⇔	818,659 \$	\$ <del>9</del>	818,659
Other		15		15
Total revenues		818,674		818,674
EXPENDITURES				
General government		128,147		128,147
Capital outlays		31		31
Total expenditures		128,178		128,178
Excess (deficiency) of revenues over (under) expenditures		690,496	ı	690,496
OTHER SOURCES (USES) OF FINANCIAL RESOURCES				
Appropriations from State resources		130,500		130,500
Lapsed appropriations		(47)		(47)
Receipts collected and transmitted to State Treasury		(849,595)		(849,595)
Net other sources (uses) of		(011 012)		(710110)
		(113,142)		(113,142)
Net change in fund balances		(28,646)	T	(28,646)
Fund balances (deficits), July 1, 2008		50,502	15	50,517
FUND BALANCES (DEFICITS), JUNE 30, 2009	θ	21,856 \$	15 \$	21,871

State of Illinois

## Office of the Secretary of State Combining Balance Sheet -

Non-major Governmental Funds June 30, 2009 (Expressed in Thousands)

						Special Revenue	evenue					
	Ŭ	Motor Fuel Tax 0012	Drivers Education 0031		Lobbyist Registration Administration 0044	Accessible Electronic Information Services 0106	CDLIS/ AAMVA Net Trust 0109		Registered Limited Liability Partnership 0167	Secretary of State Federal Projects 0176	Secre State S Lice Pla 01	Secretary of State Special License Plate 0185
ASSETS Unexpended appropriations Cash equity with State Treasurer	\$		Ϋ́	- 1068	- '''' \$	۲ در ج	÷	\$ - 200	- 503	ی ' چ	φ	
Cash and cash equivalents Intergovernmental receivables, net					)					) ' '		
Other receivables, net Due from other State funds				15								- 5 - 5
Inventories Total assets	ω		` ب	1,083 \$	- \$ 570	\$ 82	φ	- 299 \$	503	\$ 68	ω	2,092 4,710
LIABILITIES Accounts pavable and accrued liabilities	¢.	1	e.		\$ 27	÷	ۍ د	65 \$	e	, 8	<del>6</del>	26
Intergovernmental payables Due to other State fiduciany funde	•		÷						· ' <del>~</del>	•	ŀ	0 4
Due to other Office funds					י c				101			י ר
Due to other state runds Due to State of Illinois component units					י מ				·			ית
Unavariable revenue Unearned revenue												' 88
Total liabilities				ı	39		0	65	106			130
FUND BALANCES (DEFICITS) Reserved for encumbrances					·	·		52	ı			89
Reserved for inventories		•		•				• •	'	' :		2,692
Unreserved, undesignated Total fund balances				1,083 1.083	531 531	82 82		182 234	397 397	68 68		1,799 4.580
Total liabilities and fund balances (deficits)	Υ		` ۍ		\$ 570	φ	Υ	299 \$	503	\$ 68	Υ	4,710

					Special Revenue	Seveni	le		
	Ser Inv Edt	Securities Investors Education 0292	Interagency Grant 0295	Family Financial Responsibility 0322	Motor Vehicle Review Board 0323		Securities Audit and D362	Department of Business Services Special Operations 0363	Secretary of State Evidence 0374
ASSETS Unexpended appropriations Cash equity with State Treasurer	÷	- 2,995	\$ 586	\$ 27	\$ - 171	- <del>د</del> ج	- 7,531	\$ 2,186	ч , Ф
Casn and cash equivalents Intergovernmental receivables, net Other receivables, net							- מיי		
Due nom other state tunds Inventories <b>Total assets</b>	θ	- - 2,995	\$ 586	- - 27	- - 171	- ' <sup>-</sup>	- - 7,536	- - \$ 2,186	· · · •
LIABILITIES Accounts payable and accrued liabilities	\$	21	\$	۰ ب	ŝ	4 \$	318	\$ 129	۰ ب
Intergovernmental payables Due to other State fiduciary funds		<del>0</del> Г	0 2	• •		ı ۲0	← '	97 23	
Due to other Office funds Due to other State funds		υ Ω	- 283				- 22	- 28	
Due to State of Illinois component units Unavailable revenue Unearned revenue									
Total liabilities		33	333	•		6	341	277	•
FUND BALANCES (DEFICITS) Reserved for encumbrances Reserved for inventories		18 '				N '	115 -	÷ ،	
Unreserved, undesignated		2,944 2,062	253	27	160	160 162	7,080	1,908	
Total liabilities and fund balances (deficits)	ω	2,995	\$ 586	ŝ	\$ 171	- 1 -	7,536	\$ 2,186	· ، ه

State of Illinois Office of the Secretary of State

## Combining Balance Sheet -

Non-major Governmental Funds June 30, 2009 (Expressed in Thousands)

					Special	Special Revenue				
	State College and University Trust 0417	te and sity 7	Alternative Fuels 0422	Charitable Trust Stabilization 0435	Monitoring Device Driving Permit Adminstration 0453	Illinois Professional Golfers Association Junior Golf 0463	Boy Scout and Girl Scout Fund 0464	Agriculture in the Classroom 0466	Lib Serv 04	Library Services 0470
ASSETS Unexpended appropriations Cash equity with State Treasurer	θ	- 27	\$ 61 468	\$ 1.446	\$ 469 -	53 ' 53 '	ۍ י بې	\$ - 04	θ	- 96
Cash and cash equivalents Intergovernmental receivables, net										- 269
Other receivables, net Due from other State funds		• •		~ '						
Inventories Total assets	φ	- 27	- \$ 529	- \$ 1,447	- \$ 469	\$ 23	ۍ ، ۵	\$ 40	ŝ	-
LIABILITIES Accounts payable and accrued liabilities	θ	,	' ب	، ب	÷	ب	' ب	ب	<del>о</del>	147
Intergovernmental payables		ı	60	I		I	I	I		280
Due to other Office funds Due to other Office funds Duo to othor State funds				· · 000						
Due to State of Illinois component units										245
Unavailable revenue Unearned revenue		יס								
Total liabilities		თ	60	1,000						672
FUND BALANCES (DEFICITS) Reserved for encumbrances			~		7					
Reserved for inventories Unreserved, undesignated		' 4	- 468	- 447	- 467	- 23	- 9	- 40		- (2)
Total fund balances Total liabilities and fund balances (deficits)	Ś	18 27	469 \$ 529	447 \$ 1,447	469 \$ 469	\$ 23	9 \$	\$ 40	φ	(7) 665

State of Illinois

# Office of the Secretary of State Combining Balance Sheet -Non-major Governmental Funds June 30, 2009 (Expressed in Thousands)

					Special Revenue	nue					
	State Library 0471		Secretary of State Indentification and Theft Prevention 0480	Secretary of State Special Services 0483	Franchise Tax and License Fee Amnesty Administration 0490	Master Mason 0508		Illinois and Michigan Canal 0570	Illinois and Off Highway Michigan Vehicle Canal Trails 0570 0574	Pan Hellenic Trust 0584	n st st
ASSETS I Inexnended annronriations	<del>G</del>	÷.		, A	v	<del>G</del>	<del>С</del>		, e	<del>G</del>	'
Cash equity with State Treasurer	÷	) ი	22,903	11,697			23 <del>*</del>	71	* 29	÷	77
Cash and cash equivalents		,	ı				,	,			'
Intergovernmental receivables, net			1,086					•	ı		'
Other receivables, net		<del></del>	•	I	·		ı	ı	•		•
Due non onel State tunas Inventories											
Total assets	÷	4	23,989	\$ 11,697	\$ 2	\$	23 \$	71	\$ 29	\$	77
I IABII ITIES											
Accounts payable and accrued liabilities	S	<del>ن</del> ا	587	\$ 822	۰ ج	÷	<del>ب</del> ۱	ı	ج	<del>ഗ</del>	'
Intergovernmental payables			I	e				•	ı		'
Due to other State fiduciary funds			ı	0	•			·	I		•
Due to other Office funds				•	•			•	•		'
Due to other State funds		,		393	•		ı	•			•
Due to State of Illinois component units			I					·	ı		•
Unavailable revenue		,	1,086		ı			•			'
Unearned revenue					•		-	•			'
Total liabilities			1,673	1,220			+	ı	•		'
FUND BALANCES (DEFICITS)											
Reserved for encumbrances			ı	1,383			ı	ı			22
Keserved for inventories Unreserved, undesignated		· 4	22.316	- 9,094	' ^		- 22	- 17	- 29		22 '
Total fund balances		4	22,316	10,477			2	71	29		22
Total liabilities and fund balances (deficits)	θ	. 4 \$		\$ 11,697	\$	\$	23 \$	71	\$ 29	<del>s</del>	77
										Í	

State of Illinois

### Office of the Secretary of State Combining Balance Sheet -

Non-major Governmental Funds June 30, 2009 (Expressed in Thousands)

				Special Revenue	ne			
	Park District	Illinois Route 66	Police					
	Youth Program 0585	Heritage Project 0594	Memorial Committee 0598	Mammogram 0599	Motor Vehicle License Plate 0622	le Olympics e Illinois Fund 623	FY 09 Budget Relief Fund 0678	idget und
ASSETS Unexpended appropriations	م	י ب	، ص	ب	S	י ب	ო ფ	3,031
Cash equity with State Treasurer	52	34	142	55	7,740			<b>т</b> 1
Intergovernmental receivables, net								I
Other receivables, net Due from other State funds								
Inventories			I	I	3,347	- 2		ı
Total assets	\$ 22	\$ 34	\$ 142	\$ 55	\$ 11,087	7 \$ 11	з З	3,031
LIABILITIES								
Accounts payable and accrued liabilities	، ج	' \$	' \$	۰ \$	\$ 797	- \$ 2	θ	908
Intergovernmental payables	•	ı	·		15		-	1,855
Due to other State fiduciary funds	I	ı	I	1				195
Due to other Office funds			I	I				•
Due to other State funds	•	'	I	1	78	'n		52
Due to State of Illinois component units	•	•	•	•		•		
Unavailable revenue	' -	' (	' (	' (				·
		ς Γ	7	S (				•
Total liabilities	~	ε	2	ĉ	890	-	с С	3,010
FUND BALANCES (DEFICITS)								
Reserved for encumbrances	•	'	•	•	1,182	-		21
Reserved for inventories		•	•	•	3,347	- 2		
Unreserved, undesignated	21	31	140		5,668	3 11		•
Total fund balances	21							21
Total liabilities and fund balances (deficits)	\$ 22	\$ 34	\$ 142	\$	\$ 11,087	7 \$ 11	\$ 3	3,031

State of Illinois Office of the Secretary of S

### Office of the Secretary of State Combining Balance Sheet -

Non-major Governmental Funds June 30, 2009 (Expressed in Thousands)

				0,	Special Revenue	anu				
	Organ Awar	Organ Donor Awareness 0716	Secretary of State DUI Administration 0732	Chicago and Northeast Illinois District Council of Carpenters 0756	t Secretary of State DUI 0758		Secretary of State Police Services 0759	Marine Corps Scholarship 0760	State Parking Facility Maintenance 0782	king
ASSETS						•		,	,	
Unexpended appropriations	ស		• •	\$	\$	ን ነ		' ' ۲	S	
Cash equity with State Treasurer Cash and cash equivalents		124	1,674 -			, <u>1</u>	ית	. 3		
Intergovernmental receivables, net			I				•	I		
Other receivables, net		•								,
Due from other State funds		ı	ı				I	ı		ı
Inventories		•	•							
Total assets	Ś	124	\$ 1,674	\$	\$ S	12 \$	6	\$ 73	<del>s</del>	·
LIABILITIES										
Accounts payable and accrued liabilities	φ	ı	\$ 46	<del>S</del>	\$	Υ '	9	' ډ	ŝ	,
Intergovernmental payables		ı	·			,	1	'		
Due to other State fiduciary funds		•	•				~	•		ı
Due to other Office funds		·	' "				'	'		
Due to other State diffuois component units			י כ							
Unavailable revenue						,				
Unearned revenue		4				,	•	2		ı
Total liabilities		4	51				7	2		•
FUND BALANCES (DEFICITS)										
Reserved for encumbrances		·	39				-	'		
Reserved for inventories		•	•					•		
Unreserved, undesignated		120	1,584			12	~	71		•
Total fund balances		120	-				2	71		•
Total liabilities and fund balances (deficits)	ഗ	124	\$ 1,674	<del>S</del>	÷	12 \$	6	\$ 73	φ	·

State of Illinois Office of the Secretary of State								
Combining Balance Sheet - Non-major Governmental Funds June 30, 2009 (Expressed in Thousands)								
		Specia	Special Revenue		Capital Projects	Debt Service		
	Cycle Rider Safety Training 0863	Secretary of State Grant 0948	Vehicle Inspection 0963	Secretary of State Antique n Vehicle Show 1390	Capital Development 0141	General Obligation Bond Retirement and Interest 0101	Ĕ	Total
ASSETS Unexpended appropriations	, vi	י بى	\$ 110		، ب	<del>6</del>	<del>v</del>	3.202
Cash equity with State Treasurer	÷ 467	÷ 785		•	•	•		66,627
Cash and cash equivalents Intergovernmental receivables. net				- 13				13 1.655
Other receivables, net	·							22
Due from other State funds								5 6 030
Total assets	\$ 467	\$ 785	\$	10 \$ 13	\$	\$	с <del>о</del>	77,563
LIABILITIES Accounts pavable and accrued liabilities	י ب	م	\$	74 \$ -	، ب	ب	<del>ഗ</del>	4.022
Intergovernmental payables	•	•			•	•	÷	2,323
Due to other State fiduciary funds	•	•	£					256
Due to other Office funds Due to other State funds	1 1		~	16				101 1.900
Due to State of Illinois component units	•	'						245
Unavailable revenue	' C L	' "		1	I	·		1,086 476
Unearned revenue Total liabilities	28	2 2	105		.   .		Ì	10,109
FUND BALANCES (DEFICITS) Reserved for encumbrances		5		ى ب	.   			2,935 2,035
Keserved for inventories Unreserved, undesignated	- 409	- 778		- 13 -			4,	6,039 58,480
Total fund balances	409 *			€	'	'		67,454
l otal liabilities and tund balances (dericits)	\$ 467	ca/ \$	\$	10 \$ 13	י א	י א	÷	11,563

State of Illinois Office of the Secretary of State Combining Statement of Revenues,

## Expenditures and Changes in Fund Balance -

Non-major Governmental Funds For the Year Ended June 30, 2009 (Expressed in Thousands)

				Special Revenue	Sevenue				
	Motor Fuel Tax 0012	Drivers Education 0031	Lobbyist Registration Administration 0044	Accessible Electronic Information Services 0106	CDLIS/ AAMVA Net Trust 0109	Registered Limited Liability Partnership 0167	Secretary of State Federal Projects 0176	Secretary of State Special License Plate 0185	ry of ecial se 5
REVENUES Federal government License and fees	۰ ، ج	\$ - 11 504	\$	۰ ، ج	' °°°	\$ 763	' 02 02	\$	- - -
Interest and other investment income Other charges for services			36					T	
Other revenues Other operating grants Total revenues		11.594	- 109		- - 698	463	 65	4	- - 4.749
EXPENDITURES General government	1,200		510	72	627	129	12	CJ CJ	5,037
Capital outlays Total expenditures	- 1,200		510	- 72	639	- 129	12	2	- 5,037
Excess (deficiency) of revenues over (under) expenditures	(1,200)	11,594	26	(72)	59	334	53		(288)
OTHER SOURCES (USES) OF FINANCIAL RESOURCES Appropriations from State resources	1,200						ı		
Lapsed appropriations Receipts collected and transmitted to State Treasury		- (11,503)							
Amount of SAMS transfers-out Transfers-in Transfers-out			- - (100)	- - -		- - (176)			
Net other sources (uses) of financial resources	1,200	(11,503)	(100)	77		(176)			•
Net change in fund balances		91	(3)	5	59	158	53		(288)
Fund balances (deficits), July 1, 2008 Increase (decrease) for changes in inventories		- -	534		175	239	י אַ	4	4,960 (92)
FUND BALANCES (DEFICITS), JUNE 30, 2009	م	\$ 1,083	\$ 531	\$ 82	\$ 234	\$ 397	\$ 68	\$	4,580

State of Illinois Office of the Secretary of State Combining Statement of Revenues, Expenditures and Changes in Fund I

Expenditures and Changes in Fund Balance -Non-major Governmental Funds For the Year Ended June 30, 2009 (Expressed in Thousands)

					Special Revenue	er		
	Se	Securities Investors II	Interagency	Family Financial	Motor Vehicle Review	Securities Audit and	Department of Business Services Special	Secretary of
	Ē	Education 0292	Grant 0295	Responsibility 0322	Board 0323	Enforcement 0362	Operations 0363	State Evidence 0374
REVENUES Federal anvenment	<del>v.</del>	<del>6.</del> '	(3)	<del>د:</del> ب		ı چ	, e:	, <del>v.</del>
	•	<del>)</del> 1		6	378	9,6	¢ 8,904	
Interest and other investment income Other charges for services		- 1812	' ~			G) '		
Other revenues		2	- 4		'	674	·	7
Other operating grants		1 0			' (1   	1	1 0	
Total revenues		1,812	2	6	378	10,285	8,904	7
EXPENDITURES General government		820 71	(145)		336	5,702	4,849	
Capital Outlays Total expenditures		891	(134)		336	5,783	- 4,849	- 2
Excess (deficiency) of revenues over (under) expenditures		921	136	σ	42	4,502	4,055	'
OTHER SOURCES (USES) OF FINANCIAL RESOURCES								
Appropriations from State resources			•				•	·
Lapsed appropriations Receipts collected and transmitted to State Treasury								
Amount of SAMS transfers-out		•					1	ı
Transfers-in		I	ı	ı	ı	I	I	
Transfers-out		(200)	•	I		(5,725)	(3,000)	1
ver ourier sources (uses) or financial resources		(200)	ı		ı	(5,725)	(3,000)	
Net change in fund balances		421	136	0	42	(1,223)	1,055	1
Fund balances (deficits), July 1, 2008 Increase (decrease) for changes in inventories		2,541 -	117 -	18 -	120	8,418 -	854	
FUND BALANCES (DEFICITS), JUNE 30, 2009	ω	2,962 \$	253	\$ 27 \$	162	\$ 7,195	\$ 1,909	۰ ب

State of Illinois Office of the Secretary of State Combining Statement of Revenues,

## Expenditures and Changes in Fund Balance -

Non-major Governmental Funds For the Year Ended June 30, 2009 (Expressed in Thousands)

				Special Revenue	er			
	State College and University Trust 0417	Alternative Fuels 0422	Charitable Trust Stabilization 0435	Monitoring Device Driving Permit Adminstration 0453	Illinois Professional Golfers Association Junior Golf 0463	Boy Scout and Girl Scout Fund 0464	Agriculture in the Classroom 0466	Library Services 0470
REVENUES Federal government License and fees Interest and other investment income Other charges for services Other revenues Other operating grants	\$ 240 0	\$ 1,709	\$ 400 - 27 	\$ . 71 	÷	θ	<del>&amp;</del> , 66 , , , , , ,	\$ 6,087  
Total revenues	240	1,709	427	471	20	9	46	6,087
EXPENDITURES General government Capital outlays Total expenditures		224 9 233		2 - 2			10	4,081 2,000 6,081
Excess (deficiency) of revenues over (under) expenditures	240	1,476	427	469	20	9	36	9
OTHER SOURCES (USES) OF FINANCIAL RESOURCES Appropriations from State resources		225						
Receipts collected and transmitted to State Treasury Amount of SAMS transfers-out	(247) -	(1,794) -						
Transfers-in Transfers-out								
Net other sources (uses) of financial resources	(247)	(1,569)	1	ı				
Net change in fund balances	(2)	(63)	427	469	20	Q	36	9
Fund balances (deficits), July 1, 2008 Increase (decrease) for changes in inventories	25	562 -	20 -		ε '		4 '	(13) -
FUND BALANCES (DEFICITS), JUNE 30, 2009	<del>8</del> 18	\$ 469	\$ 447	\$ 469	\$ 23	\$ 0	\$ 40	\$ (7)

Combining Statement of Revenues, Office of the Secretary of State State of Illinois

## Expenditures and Changes in Fund Balance -

Non-major Governmental Funds

For the Year Ended June 30, 2009 (Expressed in Thousands)							
				Special Revenue	evenue		
	State Library 0471	Secretary of State Indentification and Theft Prevention 0480	Secretary of State Special Services 0483	Franchise Tax and License Fee Amnesty Administration 0490	Master Mason 0508	Illinois and Michigan Canal 0570	Off Highway Vehicle Trails 0574
REVENUES							
Federal government	ج	' ج	' \$	' ج	ŝ	' \$ '	ŝ
License and fees		•	23,069	•	44	4	
Interest and other investment income	•	•	•	•		•	
Other charges for services	-	·	•	•			
Other revenues	Ð	. 6	'				
Other operating grants	•	•	•	•			
Total revenues			23,069	•	44	4	
EXPENDITURES							
General government	(180)	0) 2,584	19,638	429	40	- -	
Capital outlays	182		503				
Total expenditures	2	2,584	20,141	429	40	-	
Excess (deficiency) of revenues							
over (under) expenditures	1)	5 (2,584)	2,928	(429)		4	

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Pan Hellenic Trust 0584

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OURCES	L RESOL
OTHER SO	FINANCIAI

Net change in fund balances

Fund balances (deficits), July 1, 2008 Increase (decrease) for changes in inventories

### FUND BALANCES (DEFICITS), JUNE 30, 2009

Office of the Secretary of State							
Combining Statement of Revenues, Expenditures and Changes in Fund Balance - Non-major Governmental Funds For the Year Ended June 30, 2009 (Expressed in Thousands)	- 9 23						
				Special Revenue	le		
	Park District Youth Program 0585	Illinois Route 66 Heritage Project 0594	Police Memorial Committee 0598	Mammogram 0599	Motor Vehicle License Plate 0622	Special Olympics Illinois Fund 623	FY 09 Budget Relief Fund 0678
REVENUES Federal government	۰ ب	θ	ج	ج	ج	ج	۰ ب
License and fees Interest and other investment income		693	130	128 -	10,059 -	t ,	
Other charges for services Other revenues							
Other operating grants	- cc	- 60	- 120	- 001	10.060	' *	1
	62	C B	001	071	0,003	=	
Ceneral government	15	145	80	100	11,311	ı	10,605
Capital outags Total expenditures	15	- 145	80	100	ou 11,371		0/4 11,279
Excess (deficiency) of revenues over (under) expenditures	ω	(52)	50	28	(1,312)	11	(11,279)
OTHER SOURCES (USES) OF FINANCIAL RESOURCES							
Appropriations from State resources		•	•		•		11,300
Lapsed appropriations Receipts collected and transmitted to State Treasury							
Amount of SAMS transfers-out Transfers-in							
Transfers-out			ı	I	ı	I	ı
Net other sources (uses) of financial resources	'	ı	ı	ı			11,300
Net change in fund balances	8	(52)	50	28	(1,312)	11	21
Fund balances (deficits), July 1, 2008 Increase (decrease) for changes in inventories	. 1	83	96	24 -	11,661 (152)		
FUND BALANCES (DEFICITS), JUNE 30, 2009	\$ 21	\$ 31	\$ 140	\$ 52	\$ 10,197	\$	\$ 21

State of Illinois

Office of the Secretary of State Combining Statement of Revenues, State of Illinois

# Expenditures and Changes in Fund Balance -Non-major Governmental Funds For the Year Ended June 30, 2009 (Expressed in Thousands)

			Ø	Special Revenue			
	Organ Donor Awareness 0716	Secretary of Nor State DUI s Administration 0732	Chicago and Northeast Illinois District Council of Carpenters 0756	Secretary of State DUI 0758	Secretary of State Police Services 0759	Marine Corps Scholarship 0760	State Parking Facility Maintenance 0782
REVENUES							
Federal government	Ф	' \$	ج	ج	' \$	ج	' \$
License and fees		167 1,824	•		47	63	2
Interest and other investment income		•		' !			ı
Other charges for services				15	'		
Other operating grants							
Total revenues		167 1,824		15	47	63	2
EXPENDITURES General government	,	125 1,528		59	47	40	33
Capital outlays Total expenditures	ľ	<u>-</u> 125 1.528		- 28	- 47	- 40	33
				3	:	2	8
Excess (deficiency) of revenues over (under) expenditures		42 296	ı	(44)		23	(31)
FINANCIAL RESOURCES Appropriations from State resources				•			40
Lapsed appropriations		•	•	·	•	•	(40)
Receipts collected and transmitted to State Treasury		•	•	•	•	•	(2)
Annum of SAMS nansiers-out Transfers-in							
Transfers-out		1	I	I	I	ı	(100)
Net other sources (uses) of financial resources							(2)
Net change in fund balances		42 296		(44)		23	(33)
Fund balances (deficits), July 1, 2008 Increase (decrease) for chances in inventories		78 1,327 		56	' 5	48 -	33
FUND BALANCES (DEFICITS), JUNE 30, 2009	, Ф	120 \$ 1,623	۔ \$	\$ 12	\$ 2	\$ 71	۰ \$

State of Illinois Office of the Secretary of State							
Combining Statement of Revenues, Expenditures and Changes in Fund Balance - Non-major Governmental Funds For the Year Ended June 30, 2009 (Expressed in Thousands)							
		Specia	Special Revenue		<b>Capital Projects</b>	Debt Service	
	Cycle Rider Safety Training 0863	Secretary of State Grant 0948	Vehicle Inspection 0963	Secretary of State Antique Vehicle Show 1390	Capital Development 0141	General Obligation Bond Retirement and Interest 0101	Total
REVENUES Federal government	ج	י ب	' ب	ب	م	ج	\$ 6,149
License and fees	4,450		ı	12		7	80,314
Interest and other investment income Other charges for services							1,865
Other revenues Other according accords		6 ac	1	4	1		704 20
Outer operating grants Total revenues	- 4,450	37		16	•	-	20 89,162
EXPENDITURES							
General government	•	296	3,473	14	•	•	73,848
cepter outgys Total expenditures		- 296	3,635	14	•		3,703 77,613
Excess (deficiency) of revenues over (under) expenditures	4,450	(259)	(3,635)	2	ſ	7	11,549
OTHER SOURCES (USES) OF FINANCIAL RESOURCES							
Appropriations from State resources			3,770		1,000		17,535
Receipts collected and transmitted to State Treasury	(4,503)		(		-	- (2)	(18,412)
Amount of SAMS transfers-out			•				100
i ransrers-in Transfers-out							12,51 (9,601)
Net other sources (uses) of financial resources	(4,503)		3,559			(7)	948
Net change in fund balances	(53)	(259)	(76)	2		ľ	12,497
Fund balances (deficits), July 1, 2008 Increase (decrease) for changes in inventories	462 -	1,039 -	81	11 -	•••	•••	55,201 (244)
FUND BALANCES (DEFICITS), JUNE 30, 2009	\$ 409	\$ 780	\$	\$ 13	م	م	\$ 67,454

### State of Illinois Office of the Secretary of State Combining Statement of Fiduciary Net Assets -Agency Funds

June 30, 2009 (Expressed in Thousands)

	Res	Safety sponsibility 0436	 ternational egistration Plan 0890	(	Go-Back 1110	Sa	ifekeeping 1344	Total
ASSETS								
Cash equity with State Treasurer	\$	1,532	\$ 4,066	\$	-	\$	-	\$ 5,598
Cash and cash equivalents		-	-		-		117	117
Investments		-	-		-		1,248	1,248
Other receivables, net		-	19		-		-	19
Total assets	\$	1,532	\$ 4,085	\$	-	\$	1,365	\$ 6,982
LIABILITIES								
Other liabilities	\$	1,532	\$ 4,085	\$	-	\$	1,365	\$ 6,982
Total liabilities	\$	1,532	\$ 4,085	\$	-	\$	1,365	\$ 6,982

### State of Illinois Office of the Secretary of State

### Combining Statement of Changes in Assets and Liabilities -

Agency Funds For the Year Ended June 30, 2009 (Expressed in Thousands)

	Bala	ance at					Ba	lance at
	June	30, 2008	Α	dditions	0	Deletions	June	e 30, 2009
Safety Responsibility (0436) ASSETS								
Cash equity with State Treasurer	\$	1,643	\$	(111)		-	\$	1,532
Total assets	\$	1,643	\$	(111)	\$	-	\$	1,532
LIABILITIES								
Other liabilities	\$	1,643	\$	(111)	\$	-	\$	1,532
Total liabilities	\$	1,643	\$	(111)	\$	-	\$	1,532
nternational Registration Plan (0890) ASSETS								
Cash equity with State Treasurer	\$	3,588	\$	154,379	\$	153,901	\$	4,066
Other receivables, net		19		-		-		19
Total assets	\$	3,607	\$	154,379	\$	153,901	\$	4,085
LIABILITIES								
Other liabilities	\$	3,607	\$	154,379	\$	153,901	\$	4,085
Total liabilities	\$	3,607	\$	154,379	\$	153,901	\$	4,085
Go-Back (1110) ASSETS								
Cash and cash equivalents	\$	-	\$	139	\$	139	\$	
Total assets	\$	-	\$	139	\$	139	\$	-
LIABILITIES								
Other liabilities	\$	-	\$	139	\$	139	\$	-
Total liabilities	\$	-	\$	139	\$	139	\$	-
Safekeeping (1344) ASSETS								
Cash and cash equivalents	\$	53	\$	76	\$	12	\$	117
Investments		1,660		1,360		1,772		1,248
Total assets	\$	1,713	\$	1,436	\$	1,784	\$	1,365
LIABILITIES								
Other liabilities	\$	1,713	\$	1,436	\$	1,784	\$	1,365
Total liabilities	\$	1,713	\$	1,436	\$	1,784	\$	1,365
Total - All Agency Funds ASSETS								
Cash equity with State Treasurer	\$	5,231	\$	154,268	\$	153,901	\$	5,598
Cash and cash equivalents		53		215		151		117
Investments		1,660		1,360		1,772		1,248
Other receivables, net		19		-		-		19
Total assets	\$	6,963	\$	155,843	\$	155,824	\$	6,982
LIABILITIES								
Other liabilities	\$	6,963	\$	155,843	\$	155,824	\$	6,982
Total liabilities	\$	6,963	\$	155,843	\$	155,824	\$	6,982



Members of American Institute of Certified Public Accountants

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### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable William G. Holland Auditor General State of Illinois

As Special Assistant Auditors for the Auditor General, we have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the State of Illinois, Office of the Secretary of State, as of and for the year ended June 30, 2009, which collectively comprise State of Illinois, Office of the Secretary of State's basic financial statements and have issued our report thereon dated April 19, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the State of Illinois, Office of the Secretary of State's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the State of Illinois, Office of the Secretary of State's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the State of Illinois, Office of the Secretary of State of Il

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in the internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying schedule of findings we identified certain deficiencies in internal control over financial reporting that we consider to be a material weakness and other deficiencies that we consider to be a significant deficiency.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in finding 09-1 in the accompanying schedule of findings to be a material weakness.

A *significant deficiency* is a deficiency or combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in finding 09-2 in the accompanying schedule of findings to be a significant deficiency.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the State of Illinois, Office of the Secretary of State's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The State of Illinois, Office of the Secretary of State's response to the findings identified in our audit is described in the accompanying schedule of findings. We did not audit the State of Illinois, Office of the Secretary of State's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, and Office management, and is not intended to be and should not be used by anyone other than these specified parties.

Sikich LLP

Decatur, Illinois April 19, 2010

### STATE OF ILLINOIS OFFICE OF THE SECRETARY OF STATE

### SCHEDULE OF FINDINGS For the Year Ended June 30, 2009

09-1. **FINDING** (Lack of Financial Reporting Review Procedures)

The Office of the Secretary of State (Office) did not have adequate review procedures in place to ensure the Office's annual financial statements were accurately prepared.

The Office's financial statements were adjusted for the following reporting errors identified by our audit:

- An adjustment was made to record revenues receivable from the federal government at June 30, 2009, related to a federal grant program. The amount of the adjustment was \$1.086 million.
- A classification error was identified requiring an adjustment to report the fund balance totalling \$64.275 million, of the State Construction Account, Fund #0902, as unreserved fund balance rather than unrestricted net assets.

The Fiscal Control and Internal Auditing Act (Act) (30 ILCS 10/3001) requires State agencies to establish and maintain a system of internal fiscal and administrative controls, which shall provide assurance that revenues, expenditures, and transfers of assets, resources, or funds applicable to operations are properly recorded and accounted for to permit the preparation of accounts and reliable financial and statistical reports and to maintain accountability over the State's resources. Good internal control procedures require adequate management oversight and review of accounting policies and procedures as well as an overall review of financial reporting for accuracy and compliance with generally accepted accounting principles.

The errors identified above were an oversight by the Office. Although the Office's records accurately accounted for the above noted items, its internal controls did not provide for detection of the errors by management in its preparation of the Office's financial statements.

Failure to implement appropriate internal control procedures over financial reporting could lead to future misstatements of the Office's financial statements. Because the information reported in the Office's financial statements is also reported in the comprehensive annual financial report (CAFR) of the State of Illinois, errors in the Office's financial information could also lead to misstatements in the State's CAFR. (Finding Code No. 09-1)

### **RECOMMENDATION**

We recommend the Office continue in its efforts to implement internal control procedures to assess the risk of material misstatements of the Office's financial statements and to identify such misstatements during the financial statement preparation process.

### AGENCY RESPONSE

The Secretary of State's Office accepts the auditor's recommendation. The Office will continue to look for ways to improve internal control procedures over the preparation and review of its financial statements.

### 09-2. **FINDING** (Inadequate Controls Over Reporting of Accounts Receivable)

The Office of the Secretary of State (Office) did not have adequate internal controls to ensure accounts receivable were accurately reported, and the Office also lacked effective methods of estimating the uncollectible portion of its accounts receivable.

The Office's accounts receivable listing from its Securities Division erroneously reported a balance of approximately \$2.1 million at June 30, 2009 that had actually been received. In addition, the method used by the Office to estimate the portion of its accounts receivable that are not collectible was not adequate to provide for a reasonable estimate.

The Fiscal Control and Internal Auditing Act (Act) (30 ILCS 10/3001) requires State agencies to establish and maintain a system of internal fiscal and administrative controls, which shall provide assurance that revenues, expenditures, and transfers of assets, resources, or funds applicable to operations are properly recorded and accounted for to permit the preparation of accounts and reliable financial and statistical reports and to maintain accountability over the State's resources. In addition, generally accepted accounting procedures require that the methodology used to make estimates be periodically reviewed to ensure that the estimates are reasonable.

Office management stated that the error in its accounts receivable reporting was due to the oversight of the individual preparing the information and that controls to identify the error were not adequate. With regard to the failure to reasonably estimate its uncollectible accounts receivable, Office management stated that the method applied had been recommended to them by a consultant several years ago. However, this methodology had not been reviewed on an annual basis to determine whether it remained valid and appropriate for the circumstances.

Failure to implement appropriate internal control procedures over reporting of accounts receivable could lead to future misstatements of the Office's financial statements. In addition, inaccurate reporting hinders effective management and safeguarding of State resources. (Finding Code No. 09-2)

### **RECOMMENDATION**

We recommend the Office implement procedures to ensure the accuracy of its accounts receivable reporting and annually assess its method of estimation of uncollectible accounts to provide for reasonable estimates.

### AGENCY RESPONSE

The Office accepts this finding. The Office will train its fiscal staff responsible for accounts receivable reporting and review to ensure the accuracy of its reporting. The Office will also develop procedures to review its method of estimation of uncollectible accounts on an annual basis to provide reasonable estimates.

### STATE OF ILLINOIS OFFICE OF THE SECRETARY OF STATE

### PRIOR FINDINGS NOT REPEATED Year Ended June 30, 2009

### A **<u>FINDING</u>** (Financial Reporting Weaknesses)

The Office of the Secretary of State (Office) did not have adequate controls in place to ensure the Office's annual financial statements were prepared in accordance with generally accepted accounting principles (GAAP).

For the year ended June 30, 2009, the Office did not identify errors in its application of GAAP, nor did our audit disclose any such errors in the Office's year financial statements. (Finding Code No. 08-1)