

#### OFFICE OF THE AUDITOR GENERAL

MARRIAGE DIVISIONS OF THE ILLINOIS COURTS

SPECIAL COMPLIANCE AUDIT TESTING IN CONJUNCTION WITH THE FINANCIAL AND COMPLIANCE AUDIT OF THE ILLINOIS SUPREME COURT

FOR THE TWO YEARS ENDED JUNE 30, 1999

WILLIAM G. HOLLAND

AUDITOR GENERAL

#### REPORT DIGEST

#### MARRIAGE DIVISIONS OF THE ILLINOIS COURTS

## SPECIAL COMPLIANCE AUDIT TESTING

For the Two Years Ended: June 30, 1999

#### **Summary of Findings:**

Total this audit 5

Release Date: April 12, 2000



State of Illinois
Office of the Auditor General

#### WILLIAM G. HOLLAND AUDITOR GENERAL

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#### **SYNOPSIS**

- ◆ The Marriage Divisions of the Illinois Courts were not in compliance with all aspects of Supreme Court Rule 40.
- ◆ Marriage Divisions of the Court did not have adequate controls to ensure payments to vendors, made from the locally-held Marriage Funds, were proper.

{Expenditures and Activity Measures are summarized on the reverse page.}

## MARRIAGE DIVISIONS OF THE ILLINOIS COURTS SPECIAL COMPLIANCE AUDIT TESTING IN CONJUNCTION WITH THE FINANCIAL AND COMPLIANCE AUDIT OF THE ILLINOIS SUPREME COURT FOR THE TWO YEARS ENDED JUNE 30, 1999

EXPENDITURES (By Category)	FY 1999	FY 1998
Meals	\$ 39,381	\$ 37,416
Conferences and Training	62,126	91,491
Judicial Robes	9.863	3,991
Equipment	21,253	41,062
Subscriptions and Dues	16,687	11,745
Travel	26,408	22,358
Supplies	13,145	20,493
Donations	3,650	6,196
Printing	841	61
Flowers	468	314
Insurance	1,597	1,686
Bank Fees	427	674
Ceremonies	1,824	1,664
Paintings and Photography	3,984	1,353
Transfers to County	315,790	10,800
Payroll	53,768	56,858
Other	29,839	32,293
Total Expenditures	<u>\$ 601,051</u>	<u>\$ 340,455</u>

Expenditures (By Division)					
Division	FY 1999	Division	FY 1998		
Cook	\$437,905	Cook	\$155,199		
Lake	17,313	Kane	68,666		
Kane	13,348	Will	15,623		
10th Circuit	12,305	DuPage	11,769		
DuPage	11,177	Lake	11,099		
Kendall	8,700	St. Clair	8,980		
St. Clair	7,519	14th Circuit	8,893		
Kankakee	7,018	10th Circuit	6,752		
McHenry	6,966	Madison	6,296		
14th Circuit	2,985	Winnebago	5,969		
All Others	<u>76,403</u>	All Others	41,209		
Total Expenditures	<u>\$ 601,051</u>		<u>\$ 340,455</u>		

## FINDINGS, CONCLUSIONS, AND RECOMMENDATIONS

## DIVISIONS WERE IN NON-COMPLIANCE WITH SUPREME COURT RULE 40

The Marriage Divisions of the Illinois Courts were not in compliance with Supreme Court Rule 40. We noted the following:

Marriage Divisions were not in compliance with all provisions of Supreme Court Rule 40

- ◆ Three of the sixty-two Divisions were comprised of more than one county;
- ◆ Five Divisions were unable to locate administrative orders that established their Marriage Division;
- ◆ Ten Divisions were collecting fees in excess of amounts allowed by Rule 40;
- ◆ Four Divisions did not have the required number of trustees;
- ◆ Eleven Divisions did not maintain the fees they collected in the proper bank accounts;
- Only three Divisions submitted annual audit reports as required.

We recommended that the Supreme Court review the requirements of Supreme Court Rule 40 and make amendments as deemed necessary. We also recommended the implementation of additional controls to monitor each Division's compliance with Supreme Court Rules. (Finding 99-1, page 4)

The Supreme Court responded that the Director and the Chief Internal auditor have begun coordinating with the circuit courts to resolve the differences between the requirements of Rule 40 and the circuit's procedures. In addition, the Supreme Court responded that it would continue to monitor each Division's compliance with Supreme Court Rules.

## INADEQUATE CONTROLS OVER DISBURSEMENTS

Marriage Divisions of the Court did not have adequate controls to ensure payments to vendors, made from the locally-held Marriage Funds, were proper.

### **Unusual expenditures were noted**

We noted unusual expenditures in nine of the sixty-two Divisions totaling \$15,111. These expenditures were grouped into the following categories:

- ♦ Donations to various organizations......\$9,846
- ♦ Flowers and gifts for employees and retirees.....\$2,517
- ♦ Award plaques.....\$2,087
- Receptions for elected county officials.....\$610
- ♦ Alcoholic beverages on restaurant bills............\$51

#### **Unsupported disbursements**

Twenty-four Divisions lacked sufficient supporting documentation for all of their expenditures. These 173 expenditures totaled \$36,361.

We recommended the Supreme Court establish a set of policies that provide clear and specific guidance for the appropriate use of the Marriage Funds, for required documentation to support disbursements, and for record retention. We also recommended that Divisions maintain sufficient documentation for all disbursements. (Finding 99-3, page 10)

The Supreme Court responded that the Director and the Chief Internal Auditor would provide assistance to the trustees to determine what procedures are necessary to address the use of the fund and the requirements for supporting documentation and record retention.

#### **OTHER FINDINGS**

The remaining findings were less significant and officials have responded that appropriate corrective action is in progress.

WILLIAM G. HOLLAND, Auditor General

WGH:GSS:pp

#### **SPECIAL ASSISTANT AUDITORS**

This audit was conducted by the Auditor General's staff.

## STATE OF ILLINOIS MARRIAGE DIVISIONS OF THE ILLINOIS COURTS

#### SPECIAL COMPLIANCE AUDIT TESTING IN CONJUNCTION WITH THE FINANCIAL AND COMPLIANCE AUDIT OF THE ILLINOIS SUPREME COURT

# STATE OF ILLINOIS MARRIAGE DIVISIONS OF THE ILLINOIS COURTS SPECIAL COMPLIANCE AUDIT TESTING IN CONJUNCTION WITH THE FINANCIAL AND COMPLIANCE AUDIT OF THE ILLINOIS SUPREME COURT

#### FOR THE TWO YEARS ENDED JUNE 30, 1999

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#### **REPORT SUMMARY**

The special State compliance testing performed in this audit was conducted in accordance with the Illinois State Auditing Act.

#### **AUDITORS' REPORT**

The auditors' report on special State compliance testing does not contain scope limitations, disclaimers or other significant non-standard language.

#### **SUMMARY OF AUDIT FINDINGS**

Number of	<u>This Audit</u>
Audit findings	5
Repeated audit findings	N/A
Prior recommendations implemented or not repeated	N/A

#### **SUMMARY OF FINDINGS**

Item No.	<u>Page</u>	<u>Description</u>	Prior Finding Code
		FINDINGS (STATE COMPLIANCE)	
99-1	4	Non-compliance with Supreme Court Rule 40	N/A
99-2	7	Inadequate controls over local funds	N/A
99-3	10	Inadequate controls over disbursements	N/A
99-4	12	Investment of locally-held funds	N/A
99-5	14	Lack of formal personnel policies and procedures	s N/A

#### **EXIT CONFERENCE**

The findings and recommendations appearing in this report were discussed with judicial personnel at an exit conference on February 17, 2000. Those in attendance were:

Administrative Office of the Illinois Courts
Rusti Cummings, Chief Internal Auditor
Kathy Gazda, Assistant Director of Administrative Services

Office of the Auditor General Georgine Stephens, Audit Manager Candice Lingleo, Audit Supervisor

Responses to the recommendations were provided by Ms. Rusti Cummings, Chief Internal Auditor for the Administrative Office of the Illinois Courts, in a letter dated February 24, 2000.

#### SPECIAL REPORT ON STATE COMPLIANCE TESTING

Honorable William G. Holland Auditor General State of Illinois

We have performed special State compliance testing of the Marriage Divisions of the Illinois Courts for the years ended June 30, 1999 and 1998.

We conducted our special State compliance testing in accordance with the Illinois State Auditing Act (Act) and in accordance with applicable auditing standards which are set forth in the Audit Guide as adopted by the Auditor General pursuant to the Act.

Our special examination included such tests of the accounting records and such other procedures as we considered necessary in the circumstances. The procedures for special State compliance testing were designed to determine with reasonable, but not absolute, assurance:

- A. Whether the Marriage Divisions have obligated, expended, received and used public funds in accordance with the purpose for which such funds have been appropriated or otherwise authorized by law.
- B. Whether the Marriage Divisions have obligated, expended, received and used public funds in accordance with any limitations, restrictions, conditions or mandatory directions imposed by law upon such obligation, expenditure, receipt or use.
- C. Whether the Marriage Divisions have generally complied with applicable laws and regulations in their financial and fiscal operations.
- D. Whether the Marriage Divisions are maintaining effective accounting control over expenditures, assets and liabilities.
- E. Whether money or negotiable securities or similar assets handled by the Marriage Divisions have been legally administered, and whether the accounting and record keeping relating thereto is proper, accurate and in accordance with the law.
- F. Whether tests of the Marriage Divisions' operations reveal no evidence of fraud or dishonesty.

- G. Whether the records, books and accounts of the Marriage Divisions adequately record their financial and fiscal operations and provide a basis for review of accountability by external auditors.
- H. Whether financial, program and statistical reports of the Marriage Divisions contain useful data.

The concept of obtaining reasonable, but not absolute, assurance recognizes that the cost of the audit should not exceed the benefits derived and that judgments need to be made regarding the nature and extent of the audit procedures. Special State compliance testing of this type is based upon test samples and would not necessarily disclose all situations of noncompliance which might exist.

Findings of noncompliance were disclosed by our special State compliance audit tests and are required to be reported in accordance with the Audit Guide.

There were no immaterial findings developed relating to the special State compliance audit tests which have been excluded from this report.

The accompanying Schedule of Deposits, Disbursements, and Fund Balances is presented for the purposes of additional analysis. It is not necessary for making compliance determinations. We do not express an opinion on the supplementary information. However, the supplementary information has been subjected to the tests and other auditing procedures applied in our special State compliance testing. With respect to the items tested, no matters were noted that required adjustment to the accompanying supplementary information.

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, and Agency management and is not intended to be or should not be used by anyone other than these specified parties.

Thomas J. Loobey, CPA Compliance Audit Director

September 17, 1999

#### **99-1 FINDING** (Non-compliance with Supreme Court Rule 40)

Marriage Divisions (Divisions) were not in compliance with all provisions of Supreme Court Rule 40.

There were 61 Divisions in FY98 and 62 Divisions in FY99. We noted the following non-compliance issues during our testing of all the Marriage Divisions:

• Three Divisions were composed of more than one county. The 10<sup>th</sup>, 13<sup>th</sup> and 14<sup>th</sup> circuits consolidated their counties into a single Division for the entire circuit. These three Divisions did not comply with Section (a) of Supreme Court Rule 40. Section (a) states that the Chief Judge of any judicial circuit may, by administrative order, establish a marriage division in any county in the circuit. These three Divisions were formed on a circuit-wide level as opposed to the prescribed county level.

It appears that the circuit-wide Divisions were created in an attempt to reduce the administrative tasks of the Division. The schedule below indicates the counties in the three circuits:

10th Circuit	13 <sup>th</sup> Circuit	14 <sup>th</sup> Circuit
Marshall	Bureau	Henry
Peoria	Grundy	Mercer
Putnam	LaSalle	Rock Island
Stark		Whiteside
Tazewell		

• Five Divisions were unable to locate an administrative order that established the Division. These Divisions were: Macon, Union, Cook, Wayne and the 13<sup>th</sup> Circuit.

Section (a) of Supreme Court Rule 40, adopted in 1974 by the Court, states that the Chief Judge of any judicial circuit may, by administrative order, establish a marriage division in any county in the circuit and specify the times and places at which those judges willing to perform marriages will normally be available to do so.

Division personnel were unsure if an order had been issued to formally establish the Divisions in accordance with Supreme Court Rule 40. According to Circuit Court personnel, some Divisions may have existed prior to the adoption of Supreme Court Rule 40, and a formal order was not issued when Supreme Court Rule 40 was adopted due to oversight.

However, in the case of Cook County, officials from the Circuit Court indicate, "The Marriage Court of the Circuit Court of Cook County was established in 1916 pursuant to a trust agreement and order of court by and between the judges of the Circuit and Superior Courts of Cook County." Cook County believed that this action of the Court satisfied Supreme Court Rule 40's requirement for an administrative order

establishing the fund. The Supreme Court personnel did not believe this resolution was consistent with the Rule's requirement for an administrative order detailing the \$10 fee.

• Ten Divisions were collecting fees in excess of amounts set by Supreme Court Rule 40. The following Divisions were collecting \$20 for each marriage: Kane, Adams, Carroll, Jo Daviess, Lee, Ogle, Stephenson, DeKalb, Kendall and Kankakee.

Section (b) of Supreme Court Rule 40 states that the Chief Judge may set a fee to be collected by the Clerk in an amount not to exceed \$10 for each marriage performed. No additional fee or gratuity will be accepted.

According to Circuit Clerk personnel, the additional \$10 fee was collected in accordance with Clerks of Courts Act (705 ILCS 105/27.1). The Act allows all counties having a population of 180,000 or less to collect a \$10 fee for all marriages performed in the court.

• Four Divisions did not have the required number of trustees for bank accounts. The Divisions had only two trustees. Section (c) of Supreme Court Rule 40 requires marriage fees to be deposited into bank accounts and the trustees of the account to be three in number consisting of the Chief Judge, the administrative secretary to the Chief Judge, and a resident circuit judge of the county. Supreme Court Rule 40 also provides that if there is no administrative secretary to the Chief Judge, or if there is no resident circuit judge of the county, the Chief Judge shall designate one or two fellow circuit judges as co-trustees.

The four Divisions were Edgar, Jersey, Jefferson, and the 14<sup>th</sup> Circuit. The lack of three trustees was attributed to no resident judge in three of the Divisions and the Chief Judge not appointing a fellow circuit judge as a co-trustee. In the remaining Division one of the trustees retired and was not replaced.

Eleven Divisions did not maintain fees collected in the proper bank account. Eight Divisions deposited the fees in accounts maintained by the Circuit Clerk or County Treasurer. The remaining three Divisions deposited fees collected within a circuit into one account. Supreme Court Rule 40 section (c) states, "The fees received shall be deposited in a bank account in the name of the 'Marriage Fund of the Circuit Court of \_\_\_\_\_ County."

The Eleven Divisions were Franklin, Jefferson, Wayne, Clark, Edgar, Vermilion, Ogle, Winnebago, the 10<sup>th</sup> Circuit, the 13<sup>th</sup> Circuit, and the 14<sup>th</sup> Circuit. It appeared the alternative accounts were used in an effort to decrease administrative tasks and fees associated with separate bank accounts.

Divisions did not submit annual audit reports as required by Supreme Court Rule. Except for Iroquois, each Division reported annual financial activity of its marriage fund to the Administrative Offices of Illinois Courts (AOIC). However, only three Divisions submitted annual audit reports (Cook, DuPage, and Winnebago). In addition, Kane submitted an independent audit report to the AOIC for the two years

ended November 30, 1998. The  $10^{th}$  Circuit was audited during the audit period, but did not file the report with the AOIC.

The Iroquois Division had not filed annual reports for the Marriage Fund due to unfamiliarity with the filing requirements.

Supreme Court Rule 40 section (d) states that in December of each year, all marriage funds will be audited and a copy of the audit report will be filed with the Chief Judge of the Circuit and with the Administrative Director of the Illinois Courts.

The Divisions that did not submit auditor reports believed that the annual financial reports were sufficient to fulfill the requirement of Supreme Court Rule 40.

Supreme Court Rule 40 has not been amended since it was adopted effective April 1, 1974. In addition, sufficient internal controls had not been established to monitor activity of the Divisions.

#### **RECOMMENDATION**

We recommend the Supreme Court review the requirements of Supreme Court Rule 40 and make amendments as deemed necessary. We further recommend the Supreme Court implement additional controls to monitor each Division's compliance with Supreme Court Rules.

#### **AGENCY RESPONSE**

The Director, together with the Chief Internal Auditor, has begun to coordinate with the circuit courts to resolve the differences between the requirements of Rule 40 and the circuits' procedures. In addition, we will continue to monitor each Division's compliance with Supreme Court Rules.

#### **99-2 FINDING** (Inadequate controls over local funds)

Marriage Divisions (Divisions) did not have adequate internal controls over locally-held Marriage Funds.

There were 61 Divisions in FY98 and 62 Divisions in FY99. Fifty-three Divisions in FY98 and 54 Divisions in FY99 maintained local bank accounts to deposit fees collected and to make disbursements. Cash receipts from these accounts during FY99 ranged from \$47 to \$132,625. The remaining eight Divisions maintained accounts with the Circuit Clerk or County Treasurer for financial transactions of the Division. We noted the following control deficiencies related to the local bank accounts maintained by the Divisions:

- Thirteen Divisions lacked adequate segregation of duties over local bank accounts. Problems noted during our testing include the following:
  - Individuals with approval authority for disbursements also prepared disbursement checks and had access to records;
  - Individuals responsible for maintaining the records for the fund performed bank reconciliations; and
  - Individuals with check writing authority also maintained the records for the fund.

Lack of adequate segregation of duties was noted for the following Divisions:

McLean	St. Clair	Kane
Union	Shelby	Clay
Montgomery	Logan	Randolph
Christian	Carroll	Washington
Monroe		_

Good business practices require that the Divisions maintain adequate segregation of duties in order to prevent or detect improper expenditures and ensure the accuracy and reliability of accounting data.

A lack of adequate segregation of duties increases the likelihood that a loss from errors or irregularities could occur and would not be found in the normal course of employees carrying out their assigned duties.

• Twenty-two Divisions did not require two signatures on disbursements from local funds. These Divisions were: Johnson, Massac, Carroll, Clay, St. Clair, Saline, Union, Franklin, Lawrence, Bond, Effingham, Fayette, Christian, Jasper, 10th Circuit, Montgomery, Shelby, Clark, Jersey, Randolph, Will and Washington.

It was also noted that Kane and Madison County Divisions required two signatures on all disbursement checks, however the policy was not always followed.

Good internal controls require two signatures on disbursements from local funds. Dual signatures decrease the risk of inappropriate disbursements.

Four Divisions (Clay, Clinton, Monroe and Fayette) did not have policies or procedures prohibiting cash withdrawals from the bank accounts. The remaining Divisions (with the exception of Coles and Iroquois) did not have formal restrictions with the banks to prevent cash withdrawals, only informal, internal restrictions. Coles and Iroquois Divisions had formal withdrawal restrictions with their banks.

Good internal controls require that access to cash from a bank account be restricted and that all expenditures be paid with a check when possible. Such controls decrease risk of abuse and provide additional supporting documentation for disbursements.

• Six Divisions were not reconciling internal records with bank statements on a timely basis. The six Divisions were: Effingham, Montgomery, Kendall, Monroe, Randolph and 10<sup>th</sup> Circuit. In addition, two Divisions, Jasper and Jo Daviess, did not reconcile internal records with bank statements during the audit period.

Good internal controls require that an independent individual reconcile internal records with bank statements on a monthly basis to detect and correct errors and omissions. Failure to perform reconciling procedures increases the risk of incorrect internal records as well as loss, misuse or theft of funds.

• The 10<sup>th</sup> Circuit Marriage Division did not maintain a general ledger or register of its fund activity. The Division relied upon bank statements to be accurate.

Good business practices require up-to-date records to be maintained to show fund activity including deposits, withdrawals and current balances. The lack of such records decreases the Division's ability to manage its fund.

• A separate record of equipment items purchased with local funds was not maintained. During the audit period, we noted 46 equipment purchases that totaled \$58,744 were made using local funds. These purchases were made by the following 20 Divisions:

Kane	Lake	Macon
Franklin	Christian	Effingham
Marion	Montgomery	Shelby
Edgar	14 <sup>th</sup> Circuit	Carroll
Ogle	Stephenson	Monroe
Iroquois	10 <sup>th</sup> Circuit	Morgan
Clinton	Vermilion	_

Good internal controls require equipment purchases be recorded in detailed records, which are compared with existing assets at reasonable intervals. Lack of such records increases the risk of theft, loss and unauthorized use.

 All Divisions except Coles and Cook Counties lacked formal written procedures regarding the use, accounting and maintenance of the local account. Good internal controls require written procedures to guide employees in the performance of job duties. The lack of written procedures increases the risk that funds will not be administered in a manner consistent with management's intent.

Weak internal controls can be attributed to the lack of personnel allocated to local fund duties, minimal account activity and unfamiliarity with internal control issues.

#### **RECOMMENDATION**

We recommend the Supreme Court provide additional policies and procedures to Marriage Divisions relating to maintenance of local funds.

#### **AGENCY RESPONSE**

The Director and the Chief Internal Auditor have begun to coordinate with the circuit courts to strengthen the internal controls of the local funds. Many of the circuits are reviewing their existing procedures to identify the measures necessary to resolve this audit concern.

#### **99-3 FINDING** (Inadequate controls over disbursements)

Marriage Divisions (Divisions) of the Court did not have adequate controls to ensure payments to vendors, made from the locally-held Marriage Funds (Funds), were proper.

• We noted 9 of 62 Divisions made unusual expenditures from the Marriage Funds during the audit period. These Divisions were:

Madison	Lake	DuPage
Will	Edgar	Kankakee
10th Circuit	Randolph	Carroll

These expenditures totaled \$15,111 and included the following:

Donations to various organizations	\$ 9,846
Flowers and gifts for employees and retirees	2,517
Award plaques	2,087
Receptions for elected county officials	610
Alcoholic beverages on restaurant bills	51

We also noted St. Clair and Madison used Marriage Funds to pay travel expenses for judges in advance. These expenses were for judges' travel to perform judicial duties in Cook County. In most instances, the expenses were reimbursed to the Marriage Fund after judges were reimbursed with State funds. We noted St. Clair made advance payments to a vendor to provide lodging for a specified period of time. The lodging was not used for the entire term of the contract and the State did not reimburse St. Clair for \$1.295 of the advance related to the unused time.

Supreme Court Rule 40 provides that money in a Marriage Fund may be spent in furtherance of the administration of justice. The spending guidelines in Supreme Court Rule 40 are the only authoritative guidelines that have been issued regarding the use of the fees collected in accordance with Supreme Court Rule 40. Supreme Court Rule 40 provides general, broad guidance concerning the use of the Fund allowing the Divisions latitude in deciding what expenditures can be construed to be in the furtherance of the administration of justice.

The Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires the establishment and maintenance of a system of internal controls to safeguard funds against waste, loss, unauthorized use and misappropriation. Furthermore, strong internal controls and good business practices dictate that policies should be established to delineate appropriate uses of funds.

• Twenty-four Divisions lacked sufficient supporting documentation for 173 expenditures totaling \$36,361. These divisions are as follows:

<b>Division</b>	Qty.	Amt.	<b>Division</b>	Qty.	Amt.	<b>Division</b>	Qty.	Amt.
10 <sup>th</sup> Circuit	21	\$10,522	Madison	18	\$963	Iroquois	3	\$286
St. Clair	57	6,624	Lake	11	777	Boone	3	264
DeKalb	5	4,282	Ogle	1	748	Franklin	2	169
Stephenson	12	2,863	Marion	2	682	Randolph	1	155
Kankakee	7	1,812	Carroll	3	544	13 <sup>th</sup> Circuit	2	140
McHenry	6	1,607	Will	5	354	Jefferson	2	87
Sangamon	4	1,566	Vermilion	1	350	14 <sup>th</sup> Circuit	1	83
Jo Daviess	3	1,117	DuPage	2	348	Winnebago	1	18

The lack of sufficient supporting documentation appeared to be attributed to a lack of a clear understanding regarding sufficient support and misplaced documents.

Strong internal controls dictate that supporting documentation should be maintained for all expenditures to safeguard assets and prevent improper expenditures. The documentation, including requests for payment, cancelled checks, invoices, receipts and any shipping documents, provide sufficient evidence to document the purpose of expenditures. In addition, records should be maintained for a sufficient time-frame to allow for future review.

Internal controls and monitoring the use of Funds is important in achieving the goal of using the Funds in the furtherance of the administration of justice.

#### RECOMMENDATION

We recommend that the Supreme Court establish a set of policies that provides clear and specific guidance for appropriate fund use, required documentation to support disbursements and record retention. We further recommend that Divisions maintain sufficient documentation for disbursements.

#### **AGENCY RESPONSE**

Based upon this finding, the Marriage Fund trustees have an increased awareness of the need for supporting documentation and record retention. In addition, the Director and the Chief Internal Auditor will provide assistance to the trustees to determine what procedures are necessary to address the use of the fund and the requirements for supporting documentation and record retention.

#### **99-4 FINDING** (Investment of locally-held funds)

Marriage Divisions (Divisions) operating under Supreme Court Rule 40 were not investing the locally-held funds in interest bearing accounts to receive the highest possible rate of return. In addition, one Division's bank account exceeded federal deposit insurance coverage.

• Possible interest income was forfeited by 18 of the 62 Divisions because the Marriage Funds (Funds) were held in non-interest-bearing bank accounts. Fund balances at June 30, 1998 ranged from \$1,030 to \$12,581, with an average ending balance of \$4,875. The fund balances at June 30, 1999 ranged from \$1,161 to \$15,760, with an average ending balance of \$5,137. Divisions whose fund balance exceeded \$1,000 at June 30 that were held in non-interest-bearing accounts were:

DuPage	Lake	Johnson
Macon	Madison	Edgar
Massac	Williamson	Logan
Adams	Champaign	Lee
13 <sup>th</sup> Circuit	14 <sup>th</sup> Circuit	Winnebago
Stephenson	Saline	Ogle

The Public Funds Deposit Act (30 ILCS 225) states that any custodian of public funds may deposit such funds in a savings and loan association or State or national bank in this State. When such deposits become collected funds and are not needed for immediate disbursement, they shall be invested within 2 working days at prevailing rates or better. Furthermore, prudent business practices provide that funds collected and not immediately required for disbursement should be invested to provide a secured rate of return.

Marriage Divisions did not seek interest on the funds because they believed the costs would exceed the benefits derived.

• The Marriage Division of Cook County (County) did not maintain adequate safeguards over its local fund. The County had as many as three bank accounts in three separate financial institutions during the audit period each exceeding the amount of federal deposit insurance coverage by a combined total of \$35,302 (consisting of \$21,623, \$7,732 and \$5,947) at June 30, 1998. The two smaller accounts were closed by September 1998. The remaining account consistently exceeded federal deposit insurance coverage through December 1998. No additional collateral was obtained.

According to the State Officers and Employees Money Disposition Act (30 ILCS 230/2c), "Whenever funds deposited with a bank or savings and loan association exceed the amount of federal deposit insurance coverage, a bond or pledged securities shall be obtained." In addition, good business practices dictate that investments that exceed the amount of federal deposit insurance coverage should be adequately protected with bonds or pledged securities.

County personnel stated that no additional collateral had been obtained, because the likelihood of the bank closing and the potential for loss of funds was insignificant.

Failure to ensure locally-held funds are properly collateralized subjects funds to risk of loss in the event of failure of the bank or savings and loan in which the funds are deposited.

#### RECOMMENDATION

We recommend the Supreme Court provide additional policies and procedures to Marriage Divisions regarding investing and safeguarding of local funds.

#### **AGENCY RESPONSE**

We agree that some marriage funds were not invested in interest bearing accounts. Many Chief Circuit Judges have indicated that this was a sound business decision because the service charges associated with the available interest bearing accounts would have exceeded the potential interest income.

The Supreme Court has authorized the Director, together with the Chief Internal Auditor, to proceed with the circuit courts to correct the concerns in this audit report. To resolve this audit concern, the trustees will be encouraged to periodically identify available interest bearing accounts and document the determination as to whether it would be cost beneficial for the marriage funds to be placed in such an account. This determination will be based upon prior marriage fund balances.

As noted in the finding, the concern regarding the accounts that exceeded the federal deposit insurance coverage has already been resolved.

#### **99-5 FINDING** (Lack of formal personnel policies and procedures)

We noted the Cook County Division did not have formal policies and procedures that addressed the following personnel and payroll issues:

- rates of pay,
- employee appointments,
- employment applications,
- evaluations, and
- benefits.

There were 61 Divisions in FY98 and 62 Divisions in FY99. Cook County was the only Division in FY98 and in FY99 that used Marriage Funds for employee salaries.

Good internal controls would require that formal policies and procedures governing personnel transactions be established to ensure transactions are reasonable, appropriately approved, and adequately documented.

According to Cook County personnel, employees of the Cook County Marriage Division are subject to the personnel policies and procedures of the Office of the Chief Judge. Although these policies and procedures address many personnel issues, the policies do not address the areas noted above for the Marriage Division personnel.

Lack of formal policies and procedures increases the risk of unauthorized transactions. During the audit period, the Division employed 14 individuals and made salary disbursements totaling \$56,858 in FY98 and \$53,648 in FY99.

#### **RECOMMENDATION**

We recommend the Supreme Court provide additional policies and procedures to Marriage Divisions relating to personnel and payroll issues.

#### **AGENCY RESPONSE**

The Office of the Chief Judge is considering appropriate policy and procedure changes to address this recommendation. The Director and Chief Internal Auditor will provide assistance to the Chief Judge's personnel in resolving this audit finding.

#### MARRIAGE DIVISIONS OF THE ILLINOIS COURTS

#### SCHEDULE OF DEPOSITS, DISBURSEMENTS, AND FUND BALANCES (CASH BASIS)

DIVISIONS:	10th Circ			14th Circuit	Adams	Bond	Boone	Carroll	Champaign	Christian	Clark	Clay	Clinton	Coles
FUND BALANCES:	(Notes 2	2, 4)	(Note 5)	(Note 6)										
July 1, 1998 (per books)	\$ 12	2,851	\$ 12,581	\$ 12,130	\$ 6,325	\$ 86	\$ 4,049	\$ 1,603	\$ 2,945	\$ 3,442	\$ 390 \$	867 5	5 2,297 \$	,
July 1, 1998 (per books)	\$ 12	2,631	\$ 12,361	\$ 12,130	\$ 0,323	\$ 60	\$ 4,049	\$ 1,005	\$ 2,943	\$ 3,442	<b>3</b> 390 1	007 3	2,291 \$	-
DEPOSITS, (per books):														
Fees & Other Deposits	(	6,280	3,600	7,069	1,640	330	710	620	2,700	800	230	200	350	790
Interest		210			19		24	26		52		23	55	
TOTAL DEPOSITS		6,490	3,600	7,069	1,659	330	734	646	2,700	852	230	223	405	790
DISBURSEMENTS:														
Meals	]	1,913	2,490	1,348			312	176						
Conferences & Training	]	1,556	366	774	1,198		220	524		375		95	145	
Judicial Robes		,	1,940		,				341					
Equipment	2	2,300		120				373	182	588			679	
Subscriptions and Dues	]	1,440	340	125						935		393	922	
Travel							98	442						
Supplies				618									203	
Donations		500												
Printing														
Flowers														
Insurance														
Bank Fees		6												
Ceremonies														
Paintings and Photography		997				227				1,751			246	
Transfer to County (Note 3)														790
Payroll														
Other	3	3,593	96					250						
TOTAL DISBURSEMENTS	12	2,305	5,232	2,985	1,198	227	630	1,765	523	3,649	-	488	2,195	790
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	(:	5,815)	(1,632)	4,084	461	103	104	(1,119)	2,177	(2,797)	230	(265)	(1,790)	
FUND BALANCES:														
June 30, 1999, (per books)	\$ 7	7,036	\$ 10,949	\$ 16,214	\$ 6,786	\$ 189	\$ 4,153	\$ 484	\$ 5,122	\$ 645	\$ 620 \$	602 5	507 \$	<u>-</u>

#### MARRIAGE DIVISIONS OF THE ILLINOIS COURTS

#### SCHEDULE OF DEPOSITS, DISBURSEMENTS, AND FUND BALANCES (CASH BASIS)

DIVISIONS:	Cook	DeKalb	DeWitt	DuPage	Edgar	Effingham	Fayette	Ford	Franklin	Greene	Iroquois	Jackson	Jasper
	(Note 1)												
FUND BALANCES:													
July 1, 1998 (per books)	\$ 345,412	\$ 6,705	\$ 1,936	\$ 6,032	3,731	\$ 4,632	\$ 2,742	\$ -	\$ 777	\$ 420	\$ 481	\$ 5,569	\$ 219
DEPOSITS, (per books):													
Fees & Other Deposits	127,870	3,140	310	11,090	850	790	630	250	790	260	570	1,260	40
Interest	4,755	119				204	51				19	104	7
TOTAL DEPOSITS	132,625	3,259	310	11,090	850	994	681	250	790	260	589	1,364	47
DISBURSEMENTS:													
Meals	10,073	820		5,368					143		105		
Conferences & Training	34,299	40		- ,		375	230		200			561	25
Judicial Robes	,	816							100				
Equipment		1,108			1,431	250							
Subscriptions and Dues		500			,	863	569					750	200
Travel	10,220								179				
Supplies	3,276	2,968							252				
Donations				3,150									
Printing													
Flowers													
Insurance	108											89	
Bank Fees		8		34									
Ceremonies				631									
Paintings and Photography							734		29				
Transfer to County (Note 3)	315,000												
Payroll	53,648												
Other	11,281			1,994	1,989				148				
TOTAL DISBURSEMENTS	437,905	6,260	-	11,177	3,420	1,488	1,533	-	1,051	-	105	1,400	225
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	(305,280)	(3,001)	310	(87)	(2,570)	(494)	(852)	250	(261)	260	484	(36)	(178)
FUND BALANCES: June 30, 1999, (per books)	\$ 40,132	\$ 3,704	\$ 2,246	\$ 5,945	1,161	\$ 4,138	\$ 1,890	\$ 250	\$ 516	\$ 680	\$ 965	\$ 5,533	\$ 41

### STATE OF ILLINOIS MARRIAGE DIVISIONS OF THE ILLINOIS COURTS

#### SCHEDULE OF DEPOSITS, DISBURSEMENTS, AND FUND BALANCES (CASH BASIS)

DIVISIONS:	Je	fferson	Jersey	Jo	Daviess	Joh	nson	K	Cane	Ka	ınkakee	Ke	endall	Lake	Lav	vrence	Lee	I	Logan	N	Iacon	Ma	dison
FUND BALANCES: July 1, 1998 (per books)	\$	529	\$ 2,005	\$	2,864	\$	1,030 \$	;	8,815	\$	21,779	\$	8,077	\$ 13,471	\$	26 \$	3,617	\$	1,545	\$	8,531	\$	1,716
DEPOSITS, (per books):																							
Fees & Other Deposits		1,087	540		1,240		150		24,575		5,299		1,260	10,890		440	1,620	)	710		1,940		5,880
Interest			51		52				277		221		78										
TOTAL DEPOSITS		1,087	591		1,292		150		24,852		5,520		1,338	10,890		440	1,620	1	710		1,940		5,880
DISBURSEMENTS:																							
Meals		121			276						739			7,374			110	1					1,209
Conferences & Training		87							7,513		295		3,060	3,597			80	)			215		
Judicial Robes					407				543					597		90	24		414		517		684
Equipment									240		1,052					100			85		2,485		
Subscriptions and Dues					875				115		345			2,340		249							1,500
Travel			136						3,217		4,273		4,840				52						
Supplies		947							226							8					440		
Donations																							
Printing									301					540									
Flowers											182			144									
Insurance													800										
Bank Fees											3			119			13						
Ceremonies									1,193														
Paintings and Photography																							
Transfer to County (Note 3)																							
Payroll																							
Other					250						129			2,602			250				359		1,217
TOTAL DISBURSEMENTS		1,155	136		1,808		-		13,348		7,018		8,700	17,313		447	529		499		4,016		4,610
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS		(68)	455		(516)		150		11,504		(1,498)		(7,362)	(6,423)		(7)	1,091		211		(2,076)		1,270
FUND BALANCES: June 30, 1999, (per books)	\$	461	\$ 2,460	\$	2,348	\$	1,180 \$	<u> </u>	20,319	\$	20,281	\$	715	\$ 7,048	\$	19 \$	4,708	\$	1,756	\$	6,455	\$	2,986

#### MARRIAGE DIVISIONS OF THE ILLINOIS COURTS

#### SCHEDULE OF DEPOSITS, DISBURSEMENTS, AND FUND BALANCES (CASH BASIS)

DIVISIONS:	N	Marion	N	Massac	Мо	Henry	M	cLean	Me	enard	Mo	nroe	Mon	tgomery	N	Morgan	Ogle		Perry	Ra	ndolph	S	Saline	Sang	gamon
FUND BALANCES: July 1, 1998 (per books)	\$	3,034	\$	2,536	\$	8,896	\$	666	\$	216	\$	300	\$	1,975	\$	5,416	\$ 3,	914	\$ 912	\$	4,990	\$	1,594	\$	5,322
DEPOSITS, (per books):				250		4040				450		2.10				0.40			240				250		
Fees & Other Deposits		630		270		4,940		1,620		170		340		770		940	1,	580	310		660		370		5,357
Interest		35		270		407		1.620		170		15		59 829		135			25 335		139 799		270		74
TOTAL DEPOSITS		665		270		5,347		1,620		170		355		829		1,075	1,	580	335		799		370		5,431
DISBURSEMENTS:																									
Meals						1,258		1,582		16											99				
Conferences & Training		883				200								335											886
Judicial Robes						694		7										294							
Equipment		1,208				1,762								1,248		2,866		350							
Subscriptions and Dues		1,131								125				837									450		
Travel				1,191		560																			109
Supplies						1,280																			
Donations																									
Printing																									
Flowers																					85				
Insurance						600																			
Bank Fees														4							3				
Ceremonies																									
Paintings and Photography																									
Transfer to County (Note 3)																									
Payroll																									
Other						612		21										250							
TOTAL DISBURSEMENTS		3,222		1,191		6,966		1,610		141		-		2,424		2,866		394	-		187		450		995
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS		(2,557)		(921)		(1,619)		10		29		355		(1,595)		(1,791)		786	335		612		(80)		4,436
FUND BALANCES: June 30, 1999, (per books)	\$	477	\$	1,615	\$	7,277	\$	676	\$	245	\$	655	\$	380	\$	3,625	\$ 4,	700	\$ 1,247	\$	5,602	\$	1,514	\$	9,758

#### MARRIAGE DIVISIONS OF THE ILLINOIS COURTS

#### SCHEDULE OF DEPOSITS, DISBURSEMENTS, AND FUND BALANCES (CASH BASIS)

DIVISIONS:		Shelby	St. Clair	Sto	ephenson	Un	ion	V	ermilion	Wash	ington	W/	ayne	Will	Will	iamson	Wi	nnebago	(	TOTAL Memorandum Only)
DIVISIONS.	- 10	пстоу	ot. Cian	Sic	phenson	Oii	1011	* (	CHIIIIOII	vv asii.	ington	**	ayııc	VV 111	VV 111	namson	** 11	inicoago	(.	ivieniorandum Omy)
FUND BALANCES: July 1, 1998 (per books)	\$	1,808	\$ 6,544	\$	4,319	\$	463	\$	348	\$	483	\$	824	\$ 1,972	\$	2,499	\$	8,148	\$	579,406
DEPOSITS, (per books): Fees & Other Deposits Interest		380 44	6,813		1,860		270		550		190		130	6,850 22		800		5,440		270,140 7,302
TOTAL DEPOSITS		424	6,813		1,860		270		550		190		130	6,872		800		5,440		277,442
DISBURSEMENTS: Meals Conferences & Training		195	386		234									1,153 2,768				2,310 795		39,381 62,126
Judicial Robes Equipment		1,237	230		1,389				350					34 200		165		1,616		9,863 21,253
Subscriptions and Dues Travel		602	429 388		295		62		387							107		250 703		16,687 26,408
Supplies Donations Printing			2,478				62		387											13,145 3,650 841
Flowers Insurance Bank Fees		12	57 82											143						468 1,597 427
Ceremonies Paintings and Photography Transfer to County (Note 3)			02											1.0						1,824 3,984 315,790
Payroll Other			3,469		250									1,034		165				53,648 29,959
TOTAL DISBURSEMENTS		2,046	7,519		2,168		62		737		_		_	5,332		437		5,674		601,051
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS		(1,622)	(706)		(308)		208		(187)		190		130	1,540		363		(234)		(323,609)
DISBURSEMENTS	_	(1,022)	(706)		(308)		208		(10/)		190		150	1,340		303		(234)		(323,009)
FUND BALANCES: June 30, 1999, (per books)	\$	186	\$ 5,838	\$	4,011	\$	671	\$	161	\$	673	\$	954	\$ 3,512	\$	2,862	\$	7,914	\$	255,797

#### MARRIAGE DIVISIONS OF THE ILLINOIS COURTS

#### SCHEDULE OF DEPOSITS, DISBURSEMENTS, AND FUND BALANCES (CASH BASIS)

DIVISIONS:	10th Circuit	13th Circuit	14th Circuit	Adams	Bond	Boone	Carroll	Champaign	Christian	Clark	Clay	Clinton	Coles
	(Note 4)	(Note 5)	(Note 6)										
FUND BALANCES:													
July 1, 1997 (per books)	\$ 11,384	\$ 12,459	\$ 13,618 \$	5,129	\$ 65 5	3,517	\$ 1,247	\$ 657	\$ 3,140	\$ 190 5	817 \$	2,250	\$ -
DEPOSITS, (per books):													
Fees & Other Deposits	7,948	4,320	7,405	1,680	150	940	660	2,470	880	200	280	460	800
Interest	271					30	30		77		25	72	
TOTAL DEPOSITS	8,219	4,320	7,405	1,680	150	970	690	2,470	957	200	305	532	800
DISBURSEMENTS:													
Meals	603	2,249	2,537			290	70						
Conferences & Training	2,308	1,289	2,855	484		148			430		205	285	
Judicial Robes			245				14						
Equipment			2,646					182	150				
Subscriptions and Dues	1,465	660	125										
Travel	815												
Supplies													
Donations	500												
Printing													
Flowers													
Insurance													
Bank Fees	7												
Ceremonies													
Paintings and Photography					125				75		50	200	
Transfer to County (Note 3)													800
Payroll													
Other	1,054		485		4		250						
TOTAL DISBURSEMENTS	6,752	4,198	8,893	484	129	438	334	182	655	-	255	485	800
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	1,467	122	(1,488)	1,196	21	532	356	2,288	302	200	50	47	-
				, .				,					
FUND BALANCES: June 30, 1998, (per books)	\$ 12,851	\$ 12,581	\$ 12,130 \$	6,325	\$ 86 5	4,049	\$ 1,603	\$ 2,945	\$ 3,442	\$ 390 5	867 \$	2,297	\$ -

#### MARRIAGE DIVISIONS OF THE ILLINOIS COURTS

#### SCHEDULE OF DEPOSITS, DISBURSEMENTS, AND FUND BALANCES (CASH BASIS)

DIVISIONS:	Cook	DeKalb	DeWitt	DuPage	Edgar	Effingha	m F	Fayette	Ford	Fr	anklin	Greene	Iroquois	J	Jackson	Jasper	Jefferson
	(Note 1)																_
FUND BALANCES:																	
July 1, 1997 (per books)	\$ 314,939	\$ 5,993	\$ 1,656 \$	5,841	4,021	\$ 4,39	97 \$	2,387 \$		- \$	626	\$ 160	\$ 23	7 \$	5,669 \$	246	\$ 710
DEPOSITS, (per books):																	
Fees & Other Deposits	173,890	3,820	280	11,960	580	6.	30	630		_	1,070	260	45	0	1,110	40	1,257
Interest	11,782	216						60					1		142	8	
TOTAL DEPOSITS	185,672	4,036	280	11,960	580	6.	30	690		-	1,070	260	46		1,252	48	1,257
DISBURSEMENTS:																	
Meals	10,404	486		3,220							144						237
Conferences & Training	47,199	908		20	447	30	95	260								25	169
Judicial Robes	,.,,	,,,,		20	,	0,		200							150	20	10)
Equipment					317						84		19	9	100		
Subscriptions and Dues		250									-				750		
Travel	9,698																
Supplies	13,297	1,650															901
Donations	-,	,		5,000													
Printing				•													
Flowers																	
Insurance	108														178		
Bank Fees				422													
Ceremonies				915													
Paintings and Photography								75			329					50	
Transfer to County (Note 3)																	
Payroll	56,858																
Other	17,635	30		2,192	106						362		2	0	274		131
TOTAL DISBURSEMENTS	155,199	3,324	-	11,769	870	39	95	335		-	919	-	21	9	1,352	75	1,438
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER)	20.452		•	404	(200)			222				2.0			(400)	(A.E.)	404)
DISBURSEMENTS	30,473	712	280	191	(290)	2.	35	355		-	151	260	24	4	(100)	(27)	(181)
FUND BALANCES:																	
June 30, 1998, (per books)	\$ 345,412	\$ 6,705	\$ 1,936 \$	6,032	3,731	\$ 4,6	32 \$	2,742 \$		- \$	777	\$ 420	\$ 48	1 \$	5,569 \$	219	\$ 529

#### MARRIAGE DIVISIONS OF THE ILLINOIS COURTS

#### SCHEDULE OF DEPOSITS, DISBURSEMENTS, AND FUND BALANCES (CASH BASIS)

DIVISIONS:	Jerse	:y	Jo Daviess	Joh	nnson	Kane	Ka	ankakee	K	Cendall	La	ıke	Law	rence	Lee	I	ogan	N	Iacon	Ma	adison	Marion
FUND BALANCES:																						
July 1, 1997 (per books)	\$ 1,	,348 5	2,410	\$	930 \$	47,641	\$	20,136	\$	9,988 \$	1	12,240	\$	108	\$ 2,399	\$	1,160	\$	5,999	\$	3,447 \$	2,745
DEPOSITS, (per books):																						
Fees & Other Deposits		620	1,280		100	28,759		5,040		1,640	1	12,330		300	1,700		730		2,532		4,565	680
Interest		37	59			1,081		220		259												13
TOTAL DEPOSITS		657	1,339		100	29,840		5,260		1,899	1	12,330		300	1,700		730		2,532		4,565	693
DISBURSEMENTS:																						
Meals						1,127		709		3,000		3,558			232						1,356	
Conferences & Training			450			12,720		335				898										320
Judicial Robes						1,003						59					160				870	
Equipment						32,901						2,794		111			116					34
Subscriptions and Dues			185			1,178		216		10		860		271							3,200	
Travel						8,370		1,166														
Supplies						316																
Donations								696														
Printing						61																
Flowers								264														
Insurance										800												
Bank Fees								12				13									81	
Ceremonies						749																
Paintings and Photography																	69					50
Transfer to County (Note 3)						10,000																
Payroll																						
Other			250			241		219				2,917			250						789	
TOTAL DISBURSEMENTS		-	885		-	68,666		3,617		3,810	1	11,099		382	482		345		-		6,296	404
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER)																						
DISBURSEMENTS		657	454		100	(38,826)		1,643		(1,911)		1,231		(82)	1,218		385		2,532		(1,731)	289
FUND BALANCES: June 30, 1998, (per books)	\$ 2,	,005 5	5 2,864	\$	1,030 \$	8,815	\$	21,779	\$	8,077 \$	5 1	13,471	\$	26	\$ 3,617	\$	1,545	\$	8,531	\$	1,716 \$	3,034

#### MARRIAGE DIVISIONS OF THE ILLINOIS COURTS

#### SCHEDULE OF DEPOSITS, DISBURSEMENTS, AND FUND BALANCES (CASH BASIS)

DIVISIONS:	Massac	McHer	nry	McLean	Menard	1	Monroe	Montg	gomery	Morgan	Ogle	I	Perry	Randolph	S	Saline	Sangan	on	Shelby	St.	Clair
FUND BALANCES:																					
July 1, 1997 (per books)	\$ 2,186	\$ 6,	948 \$	658	\$ 23	4 \$	136	\$	1,943	\$ 4,679 \$	3,212	\$	701	\$ 4,436	\$	1,194	\$ 5,3	359 \$	1,640	\$	7,067
DEPOSITS, (per books):																					
Fees & Other Deposits	350	,	180	1,760	14	0	280		630	800	1,700		190	580		400		190	350		8,457
Interest			410				4		72	127			21	129				68	52		
TOTAL DEPOSITS	350	5,	590	1,760	14	0	284		702	927	1,700		211	709		400	4,2	258	402		8,457
DISBURSEMENTS:																					
Meals		9	948	1,733	3	3								155							119
Conferences & Training									320								3,8	313	180		
Judicial Robes			407	19																	230
Equipment			225						213	185	748										
Subscriptions and Dues					12	5															1,849
Travel			502														4	182			899
Supplies			840																		2,555
Donations																					
Printing																					
Flowers																					50
Insurance			600																		
Bank Fees									2	5									4		54
Ceremonies																					
Paintings and Photography			25				120		135										50		
Transfer to County (Note 3)																					
Payroll																					
Other			95								250										3,224
TOTAL DISBURSEMENTS		3,	642	1,752	15	8	120		670	190	998		-	155		-	4,2	295	234		8,980
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	350	1.9	948	8	(1	8)	164		32	737	702		211	554		400		(37)	168		(523)
					(-	-,					. 02			55.				/	- 50		(===)
FUND BALANCES:																					
June 30, 1998, (per books)	\$ 2,536	\$ 8,	896 \$	666	\$ 21	6 \$	300	\$	1,975	\$ 5,416 \$	3,914	\$	912	\$ 4,990	\$	1,594	\$ 5,3	322 \$	1,808	\$	6,544

#### MARRIAGE DIVISIONS OF THE ILLINOIS COURTS

#### SCHEDULE OF DEPOSITS, DISBURSEMENTS, AND FUND BALANCES (CASH BASIS)

DIVISIONS:	Ste	phenson	U	nion	Vermil	ion	Wash	ington	V	Vayne		Will	Will	liamson	Wii	nnebago	TOTAL (Memorandum Only)
FUND BALANCES:	Φ.	2.07.4	Ф	227	Φ.	215	Ф	2.52	Φ.	70.4	•	10.200	Φ.	1.026	Φ.	. 1.00	555 505
July 1, 1997 (per books)	\$	2,874	\$	227	\$	815	\$	363	\$	734	\$	10,308	\$	1,936	\$	6,169	575,725
DEPOSITS, (per books):																	
Fees & Other Deposits		2,140		290	:	540		220		90		7,200		890		7,948	328,771
Interest												87					15,365
TOTAL DEPOSITS		2,140		290		540		220		90		7,287		890		7,948	344,136
DISBURSEMENTS:																	
Meals		25										1,198				2,983	37,416
Conferences & Training		25										12,474				2,529	91,491
Judicial Robes		23										612		191		31	3.991
Equipment						127						0.2		30			41,062
Subscriptions and Dues		395						100						106			11,745
Travel																426	22,358
Supplies				54		880											20,493
Donations																	6,196
Printing																	61
Flowers																	314
Insurance																	1,686
Bank Fees												74					674
Ceremonies																	1,664
Paintings and Photography																	1,353
Transfer to County (Note 3)																	10,800
Payroll																	56,858
Other		250										1,265					32,293
TOTAL DISBURSEMENTS		695		54	1,	007		100		-		15,623		327		5,969	340,455
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER)																	
DISBURSEMENTS		1,445		236	(-	467)		120		90		(8,336)		563		1,979	3,681
FUND BALANCES:																	
June 30, 1998, (per books)	\$	4,319	\$	463	\$	348	\$	483	\$	824	\$	1,972	\$	2,499	\$	8,148	\$ 579,406

## STATE OF ILLINOIS MARRIAGE DIVISIONS OF THE ILLINOIS COURTS NOTES TO SCHEDULE OF DEPOSITS, DISBURSEMENTS, AND FUND BALANCES (CASH BASIS)

- NOTE 1- Cook Division maintains records using the accrual basis method of accounting; amounts have been adjusted to the cash basis method of accounting.
  - NOTE 2- Supporting documentation was not provided to stratify all FY99 expenditures into appropriate categories; expenditures without support were noted as "other" disbursements.
- NOTE 3- "Transfers to County" were excess funds paid into the County General Fund. Coles Division transferred all receipts collected for the Marriage Fund to the County Law Library Fund; \$800 during FY98 and \$790 during FY99. Kane Division transferred \$10,000 to the County General Fund during FY98. In FY99, Cook Division contributed \$290,000 towards the costs of the proposed First Municipal District Domestic Violence/Traffic Center, an additional \$25,000 was transferred to the Cook County Treasury for judicial training initiatives and other conferences, seminars and meetings for judges.
- NOTE 4- The 10<sup>th</sup> Circuit includes the following counties: Marshall, Peoria, Putnam, Stark, and Tazewell.
- NOTE 5- The 13<sup>th</sup> Circuit includes the following counties: Bureau, Grundy, and LaSalle.
- NOTE 6- The 14<sup>th</sup> Circuit includes the following counties: Henry, Mercer, Rock Island, and Whiteside.

#### **Marriage Divisions of Illinois Courts**

																	SI	pecial	Com	ıplia	nce A	Audit	For	the T	wo Ye		Ended	d Jun		1999	Sun	nmary	of F	inding	gs																				
Divisions: Finding Description		13th Circuit		Sams (3)	000 GO	Sario)	Chamber S	Christian Cr	Junit Co	\$ (1)	a de la composición dela composición de la composición dela composición de la compos		Dekell	DeWin	Oup go		Chingham A	, dyou	D G	anklin.	2000	stonto, Secondo	L. Con Lace	.90c.	Joseph Joseph	50 Days	Johnson St.	Lane on	Kankako	Mendall	de de	-awrence	စ္ (	Sean Mac	Wadie	Marion	Assac Assac	ACH CHON'S	CC Con	Pienard Mo	Mon	Words Anery	00%	QUIT I	Kandobh	odline S.	Skanon	St. Color	: Clair Stor:	Thenson Unio	Kemiji Kemiji	Washing Sign	Appe ocon		W. Williamson
99-1 Non-compliance with Supreme Court Rule 40	7 (	<u> </u>	( \( \forall \)	[~	[%]	<u> </u>		<u> </u>	<u>, (O</u>			<u> </u>	<u>~</u>	<u> </u>		<u> </u>	<u> </u>	<u>, («</u>				<u> </u>			_{\street_{\sinet_{\sinet_{\street_{\street_{\street_{\street_{\street_{\sinet_{\sinet_{\street_{\street_{\street_{\street_{\street_{\street_{\sinet_{\sinet_{\sinet_{\street_{\street_{\street_{\street_{\sinet_{\	<u> </u>	<u> </u>		<del>~</del> ~ <u>^</u>	<u> </u>	<u> </u>	4 (	<del>∠</del> (′	<u>₹</u> [*	<u>\$</u> [ <del>*</del>	. ( <del>4</del> .	<u> </u>	<u> </u>	O	<del>''</del>	<u> </u>	<u>ک (ک</u>	<u>) (2</u>	<u>ি (১</u>	<u>्</u> र	<u>~</u>		<u> </u>	4 /2	1 14					
Marriage Division composed of more than one county	Х	X	(																																																				
No Administrative Order		X										X																						X																X			Х		
Collected fees in excess of amount set by Rule			Х	(		X							X													Х		Х	Х	Х		)	X										X						Х						
Lack of required number of trustees		>	(													Х								X	X																														
Bank account not used as directed by Rule	Х	X >	(					>	Κ							X			X	(				X																			X								Х		Х		,
No Annual Report filed																					>	X																																	
Annual Report not audited		X >	( X	<b>(</b> )	X	X	Х	X >	<b>(</b> )	( X	X		Х	X		X .	X Z	X >	( )	( )	( )	X >	( X	( X	X	Х	Х		Х	Х	Х	X Z	X >	< X	X	Х	Х	Х	X	X X	X	Х	Х	Х	X Z	x >	x :	x >	( X	X	Х	Х	X	<b>X</b> 2	<
99-2 Inadequate Controls over ocal funds																																																							
Lack of segregation of duty						X		X	×	<																		Х					>	(					Х	X	X				X		)	XX	<	X		X			
Two signatures not required on disbursements, or if required are not enforced No formal restrictions	Х			×		X		X									X 2		×				X		X		Х					X			X		Х				X				X Z			XX		X		Х		X	
on bank account withdrawals	Х	X	( X	( )	X	X	Х	X	<b>X</b> X	( X	(	X	X	X	Х	X	X .	X )	( X	( )	(	>	( X	( X	X	Х	X	Х	Х	X	Х	X	XX	( X	Х	Х	X	X	X	XX	X	Х	Х	Х	X	X )	X >	<b>X</b> >	( X	X	X	X	X	X )	(
Bank account reconciliations not performed regularly	Х																X						X	(		Х				X										X	X				X										
Equipment purchase records not maintained	Х	>	(			X		X		X	(					X .	X		X	(	)	X						Х			Х			X		Х				X	X	X	X				)	X	Х		X				
Procedures for the marriage fund were not documented	Х	X	( x	<b>(</b> )	X	X	Х	X	<b>(</b> )	( X	(		X	X	Х	X .	X .	x >	< ×	( )	( )	X >	( x	X	. X	Х	Х	Х	X	Х	Х	X Z	X >	< X	X	Х	Х	Х	X	X X	X	X	X	Х	X Z	x >	x )	<b>X</b> >	( X	X	X	X	X	<b>X</b> 2	<
No Ledger	Х																																																						
99-3 Inadequate controls over disbursements																																																							
Unusual Expenditures	Х					X									Х	Х													Х		Х				X										Х			×	(					Х	
Supporting documentation for expenditures was not complete	Х	X >	(		X	X							Х		Х				X	(	)	X		X		Х			Х		X				Х	Х		Х					X		Х	)	X	×	( X		X			Х	)
9-4 Investment of ocally held funds			-	-	-	1		-	-	-	-	1	•					-	<del>'</del>			-		-									-	<del>-  </del>	'					-	-	'	•			-			-	-	'				
Funds were held in non- interest bearing accounts		X	( X	(			Х								Х	Х											Х				Х	)	X	( X	X		Х						X		)	X			X	7				7	<b>X</b> .
Fund balance exceeded FDIC coverage and was not collateralized												X																																											
99-5 Lack of formal poli- cies and procedures for												X																																			+						+	+	+
he personnel function NOTE: (1) 10th Circ	uit co	unties	incl	ude l	Marsh	hall, F	eoria,	Putn	am, S	Stark	, Taze	ewell		(2) 1	   3th (	Circui	t cou	inties	incl	ude	Bure	eau, (	Grund	dy, L	aSalle	).	(3)1	4th C	Circui	t cou	untie	s incl	ude F	Henry,	Mer	cer, R	Rock	Islan	d, W	nitesi	de.														