



**STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD**

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**FINANCIAL AUDIT**

**For the Year Ended June 30, 2019**

**Performed as Special Assistant Auditors for the  
Auditor General, State of Illinois**

**SIKICH.COM**

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**FINANCIAL AUDIT**  
For the Year Ended June 30, 2019

**TABLE OF CONTENTS**

	<u>Page(s)</u>
Board Officials .....	1-2
Financial Statement Report	
Summary .....	3
Independent Auditor's Report.....	4-6
Basic Financial Statements	
Statement of Net Position.....	7
Statement of Activities .....	8
Balance Sheet - Governmental Funds .....	9
Reconciliation of Governmental Funds Balance Sheet	
to Statement of Net Position .....	10
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds.....	11
Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to Statement of Activities.....	12
Notes to Financial Statements .....	13-40
Supplementary Information	
Combining Schedule of Accounts – General Fund .....	41
Combining Schedule of Revenues, Expenditures and Changes in Fund Balance – General Fund.....	42
Combining Balance Sheet – Nonmajor Governmental Funds .....	43
Combining Statement of Revenues, Expenditures and Changes in Fund Balance – Nonmajor Governmental Funds .....	44
Combining Balance Sheets – Special Revenue Funds .....	45
Combining Statement of Revenues, Expenditures and Changes in Fund Balance – Special Revenue Funds .....	46
Combining Balance Sheets – Capital Project Funds .....	47
Combining Statement of Revenues, Expenditures and Changes in Fund Balance – Capital Project Funds .....	48
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> .....	49-50
Schedule of Findings.....	51
Prior Findings Not Repeated.....	52

**STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
FINANCIAL AUDIT  
For the Year Ended June 30, 2019**

**BOARD OFFICIALS**

Director (05/14/19 – Present)	James Underwood
Director (Acting) (01/01/19 - 5/13/19)	Amy Romano
Director (retired 12/31/18)	Jeff Heck
Chief Financial Officer	Paula Sorensen
General Counsel	Amy Romano
Deputy Director of Operations	Kathryn Martin
Deputy Director of Construction	Michael A. Wilson
Chief Internal Auditor (08/16/2019 – Present)	Jennifer Boen
Chief Internal Auditor (4/16/2019 – 8/15/2019)	Vacant
Chief Internal Auditor (6/16/2017 – 4/15/2019)	Tracy Allen

**CDB BOARD MEMBERS**

Chair (04/22/2019 – Present)	Eileen Rhodes
Chair (05/24/2015 – 04/21/2019)	James Reilly
Member (08/30/2002- Present)	Glyn Ramage
Member (11/02/2015 – Present)	Pamela McDonough
Member (04/22/2019 – Present)	Martesha Brown
Member (04/22/2019 – Present)	David Arenas
Member (08/23/2019 - Present)	Beverly Potts
Member (01/10/2012 – 04/22/2019)	Miles Beatty, III
Member (02/15/2016 – 04/22/2019)	Jack V. Carney
Member (05/02/2014 – 04/22/2019)	William Lowry, Sr.
Member (05/24/2015 – 04/22/2019)	Steve Orlando

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
FINANCIAL AUDIT  
For the Year Ended June 30, 2019

**BOARD OFFICE**

The Board's office is located at:

300 William G. Stratton Building  
401 South Spring Street  
Springfield, Illinois 62706

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
FINANCIAL AUDIT  
For the Year Ended June 30, 2019

**FINANCIAL STATEMENT REPORT**

**SUMMARY**

The audit of the accompanying financial statements of the State of Illinois, Capital Development Board (Board) was performed by Sikich LLP.

Based on their audit, the auditors expressed an unmodified opinion on the Board's basic financial statements.

**EXIT CONFERENCE**

The Board waived an exit conference in correspondence from Jennifer Boen, Chief Internal Auditor, on January 10, 2020,



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**SIKICH.COM**

## INDEPENDENT AUDITOR'S REPORT

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

and

Capital Development Board  
State of Illinois

### **Report on the Financial Statements**

As Special Assistant Auditors for the Auditor General, we have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the State of Illinois, Capital Development Board (Board), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information for the Board as of June 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 2, the financial statements of the Board are intended to present the financial position and the changes in financial position of only that portion of the governmental activities, each major fund, and the aggregate remaining fund information of the State that is attributable to the transactions of the Board. These financial statements do not purport to, and do not, present fairly the financial position of the State of Illinois as of June 30, 2019, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Management has omitted a management's discussion and analysis, budgetary comparison information, pension-related, and other postemployment benefit-related supplementary information that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Board's basic financial statements.

The accompanying supplementary information are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 17, 2020 on our consideration of the Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Board's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board internal control over financial reporting and compliance.

### **Restricted Use of this Auditor's Report**

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, the Comptroller, Board management, and Board members, and is not intended to be and should not be used by anyone other than these specified parties.

**SIGNED ORIGINAL ON FILE**

Springfield, Illinois  
January 17, 2020

## **BASIC FINANCIAL STATEMENTS**

**State of Illinois**  
**Capital Development Board**

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**Statement of Net Position**

June 30, 2019

(Expressed in Thousands)

	<b>Governmental Activities</b>
<b>ASSETS</b>	
Unexpended appropriations	\$ 42,580
Cash equity with State Treasurer	21,783
Cash and cash equivalents	3,538
Intergovernmental receivables, net	3,629
Other receivables, net	1,613
Due from other State funds	6,725
Capital assets not being depreciated	166,620
Capital assets being depreciated, net	27
<b>TOTAL ASSETS</b>	<b>246,515</b>
<b>DEFERRED OUTFLOWS OF RESOURCES - PENSIONS</b>	20,060
<b>DEFERRED OUTFLOWS OF RESOURCES - OPEB</b>	9,588
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>29,648</b>
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	<b>\$ 276,163</b>
<b>LIABILITIES</b>	
Accounts payable and accrued liabilities	52,472
Due to other State funds	1,436
Unearned revenue	1,058
Pension Liability	
Due subsequent to one year	73,286
OPEB Liability	
Due within one year	2,282
Due subsequent to one year	35,526
Capital Lease Obligation	
Due within one year	9
Due subsequent to one year	1
Compensated Absences	
Due within one year	92
Due subsequent to one year	834
<b>TOTAL LIABILITIES</b>	<b>166,996</b>
<b>DEFERRED INFLOWS OF RESOURCES - PENSIONS</b>	21,267
<b>DEFERRED INFLOWS OF RESOURCES - OPEB</b>	24,490
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>45,757</b>
<b>TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>	<b>\$ 212,753</b>
<b>NET POSITION</b>	
Invested in capital assets	166,637
Unrestricted net position	(103,227)
<b>TOTAL NET POSITION</b>	<b>\$ 63,410</b>

The accompanying notes to the financial statements are an integral part of this statement.

**State of Illinois**  
**Capital Development Board**  
**Statement of Activities**  
FOR THE YEAR ENDED JUNE 30, 2019  
(Expressed in Thousands)

FUNCTIONS/PROGRAMS	Program Revenues			Net (Expense) Revenue
	Expenses	Charges for Services	Capital Grants and Contributions	
<b>GOVERNMENTAL ACTIVITIES</b>				
Education	\$ 63,832	\$ 23,686	\$ 10,926	\$ (29,220)
General government	25,040	-	-	(25,040)
Total governmental activities	<u>\$ 88,872</u>	<u>\$ 23,686</u>	<u>\$ 10,926</u>	<u>(54,260)</u>
<b>GENERAL REVENUES</b>				
Appropriations from State Resources				2,775,184
Reappropriations to future year(s)				(2,496,449)
Lapsed appropriations				(93,964)
Net change in liabilities for reappropriated accounts				13,300
<b>TRANSFERS</b>				
Receipts collected and transmitted to State Treasury				(311)
Capital transfers to other State Agencies				(52,972)
Transfers-out/Transfers In				<u>2,250</u>
Total general revenues and transfers				<u>147,038</u>
<b>CHANGE IN NET POSITION</b>				92,778
<b>NET POSITION, JULY 1, 2018</b>				(29,368)
<b>NET POSITION, JUNE 30, 2019</b>				<u><u>\$ 63,410</u></u>

The accompanying notes to the financial statements are an integral part of this statement.

**State of Illinois**  
**Capital Development Board**

**Balance Sheet -  
 Governmental Funds**

June 30, 2019 (Expressed in Thousands)

	<b>General Fund</b>	<b>Nonmajor funds</b>	<b>Total Governmental Funds</b>
<b>ASSETS</b>			
Unexpended appropriations	\$ 465	\$ 42,115	\$ 42,580
Cash equity with State Treasurer	-	21,783	21,783
Cash and cash equivalents	-	3,538	3,538
Intergovernmental receivables, net	-	3,629	3,629
Other receivables, net	-	1,613	1,613
Due from other State funds	-	6,725	6,725
<b>TOTAL ASSETS</b>	<b>\$ 465</b>	<b>\$ 79,403</b>	<b>\$ 79,868</b>
<b>LIABILITIES AND FUND BALANCES</b>			
<b>LIABILITIES</b>			
Accounts payable and accrued liabilities	\$ 465	\$ 52,007	\$ 52,472
Due to other State funds	-	1,436	1,436
Unearned revenue	-	1,058	1,058
<b>TOTAL LIABILITIES</b>	<b>465</b>	<b>54,501</b>	<b>54,966</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenue	-	1,184	1,184
Total deferred inflows of resources	-	1,184	1,184
<b>FUND BALANCES (DEFICITS)</b>			
Restricted	-	217	217
Committed	-	23,526	23,526
Unassigned	-	(25)	(25)
Total fund balances (deficits)	-	23,718	23,718
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 465</b>	<b>\$ 79,403</b>	<b>\$ 79,868</b>

The accompanying notes to the financial statements are an integral part of this statement.

**State of Illinois  
Capital Development Board  
Reconciliation of Governmental Funds Balance Sheet  
to Statement of Net Position  
(Expressed in Thousands)  
June 30, 2019**

<b>Total fund balances-governmental funds</b>	\$ 23,718
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Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	166,647
Revenues in the Statement of Activities that do not provide current financial resources are deferred in the funds.	1,184
Deferred Outflows of Resources for Pensions that do not use current financial resources are deferred in the funds.	20,060
Deferred Outflows of Resources for OPEB that do not use current financial resources are deferred in the funds.	9,588
Deferred Inflows of Resources for Pensions do not require the use of current financial resources in the funds.	(21,267)
Deferred Inflows of Resources for OPEB do not require the use of current financial resources in the funds.	(24,490)
Some liabilities reported in the Statement of Net Assets do not require the use of current financial resources and therefore are not reported as liabilities in governmental funds. These liabilities consist of:	
Net Pension Liability	(73,286)
Net OPEB Liability	(37,808)
Compensated Absenses	(926)
Capital Lease Obligation	(10)

<b>Net position of governmental activities</b>	<b>\$ 63,410</b>
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***State of Illinois******Capital Development Board*****Statement of Revenues, Expenditures  
and Changes in Fund Balance - Governmental Funds**

For the Year Ended June 30, 2019

(Expressed in Thousands)

	<b>General Fund</b>	<b>Nonmajor funds</b>	<b>Total Governmental Funds</b>
<b>REVENUES</b>			
Federal capital grants	\$ -	\$ 10,926	\$ 10,926
Licenses and fees	-	8,043	8,043
Other charges for services	-	15,802	15,802
<b>Total revenues</b>	<b>-</b>	<b>34,771</b>	<b>34,771</b>
<b>EXPENDITURES</b>			
Current:			
Education	13,272	50,560	63,832
General government	465	27,789	28,254
Capital outlays	-	139,530	139,530
<b>Total expenditures</b>	<b>13,737</b>	<b>217,879</b>	<b>231,616</b>
<b>Deficiency of revenues over expenditures</b>	<b>(13,737)</b>	<b>(183,108)</b>	<b>(196,845)</b>
<b>OTHER SOURCES (USES) OF FINANCIAL RESOURCES</b>			
Appropriations from State resources	101,065	2,674,119	2,775,184
Reappropriation to future year(s)	-	(2,496,449)	(2,496,449)
Lapsed appropriations	(87,328)	(6,636)	(93,964)
Receipts collected and transmitted to State Treasury	-	(311)	(311)
Net change in liabilities for reappropriated accounts	-	13,300	13,300
Transfers-out/Transfers-in	-	2,250	2,250
<b>Net other sources of financial resources</b>	<b>13,737</b>	<b>186,273</b>	<b>200,010</b>
<b>Net change in fund balances</b>	<b>-</b>	<b>3,165</b>	<b>3,165</b>
<b>FUND BALANCES, JULY 1, 2018</b>	<b>-</b>	<b>20,553</b>	<b>20,553</b>
<b>FUND BALANCES, JUNE 30, 2019</b>	<b>\$ -</b>	<b>\$ 23,718</b>	<b>\$ 23,718</b>

The accompanying notes to the financial statements are an integral part of this statement.

**State of Illinois**  
**Capital Development Board**  
**Reconciliation of Statement of Revenues, Expenditures and Changes in**  
**Fund Balances of Governmental Funds to Statement of Activities**  
**For the Year Ended June 30, 2019**  
**(Expressed in Thousands)**

<b>Net change in fund balances</b>	\$ 3,165
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. This is the amount by which capital outlays exceeded depreciation in the current period.	139,497
Some capital assets were transferred out to other State agencies and, therefore, were removed from net position without any corresponding proceeds.	(52,972)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. This amount represents the decrease in unavailable revenue over the prior year.	(159)
Loss from disposal of capital assets. This is the salvage value of capital assets, which were disposed of.	(14)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. Below are such activities.	
Decrease in compensated absences obligation	52
Decrease in net pension liability	3,091
Decrease in OPEB liability	9,508
Increase in Capital Lease Obligation	(10)
Change in deferred outflows of resources related to pensions	(8,798)
Change in deferred outflows of resources related to OPEB	(2,029)
Change in deferred inflows of resources related to pensions	5,001
Change in deferred inflows of resources related to OPEB	<u>(3,554)</u>
<b>Change in net position of governmental activities</b>	<u>\$ 92,778</u>

The accompanying notes to the financial statements are an integral part of this statement.

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**NOTES TO FINANCIAL STATEMENTS**  
JUNE 30, 2019

## **NOTE 1 – ORGANIZATION**

The Capital Development Board (CDB) is a part of the executive branch of government of the State of Illinois (State) and operates under the authority of and review by the Illinois General Assembly. The CDB operates under a budget approved by the General Assembly in which resources primarily from the Capital Development Fund and the School Construction Fund are appropriated for the use of the CDB. Activities of the CDB are subject to the authority of the Office of the Governor, the State's chief executive officer, and other departments of the executive and legislative branches of government (such as the Department of Central Management Services, the Governor's Office of Management and Budget, the State Treasurer's Office, and the State Comptroller's Office) as defined by the Illinois General Assembly. All funds appropriated to the CDB and all other cash received are under the custody and control of the State Treasurer with the exception of locally held retainage accounts as authorized by State law.

The CDB's principal statutory functions and responsibilities are:

- To build or otherwise provide capital facilities and improvements for which money has been appropriated by the General Assembly.
- To conduct continuous studies into the costs of building or otherwise providing capital facilities.
- To conduct research for improvements in choice of materials and systems and in construction methods for reducing construction costs and operating and maintenance costs of capital expenditure plans.
- To review and recommend periodic revisions in establishing building and construction codes, to promote public safety, energy efficiency and economy, including the use of solar energy, and reduce construction costs and operating and maintenance costs of capital facilities.
- To advise State agencies and units of local government, on request, on any matter related to the purpose of CDB and to assist State agencies in the preparation of their annual long-range capital expenditure plans.

## **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the CDB have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB). To facilitate the understanding of data included in the financial statements, summarized below are the more significant accounting policies.

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2019

**A. Financial Reporting Entity**

As defined by GAAP, the financial reporting entity consists of a primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as:

- (1) Appointment of a voting majority of the component unit's board and either (a) the primary government's ability to impose its will, or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or
- (2) Fiscal dependency on the primary government.

Based upon the required criteria, the CDB has no component units and is not a component unit of any other entity. However, because the CDB is not legally separate from the State of Illinois, the financial statements of the CDB are included in the financial statements of the State of Illinois. The State of Illinois' Comprehensive Annual Financial Report (CAFR) may be obtained by writing to the State Comptroller's Office, Financial Reporting Department, 325 West Adams Street, Springfield, Illinois 62704-1871.

**B. Basis of Presentation**

The financial statements of the CDB are intended to present the financial position and the changes in financial position of only that portion of the governmental activities, each major fund of the State of Illinois, and the aggregate remaining fund information of the State of Illinois that is attributable to the transactions of the CDB. They do not purport to, and do not, present fairly the financial position of the State of Illinois as of June 30, 2019, and the changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The financial activities of the CDB, which consist only of governmental activities, are reported under the general government and education functions in the CAFR. A brief description of the CDB's government-wide and fund financial statements is as follows:

*Government-Wide Statements*

The government-wide Statement of Net Position and Statement of Activities report the overall financial activity of the CDB. Eliminations have been made to minimize the double-counting of internal activities of the CDB.

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2019

The Statement of Net Position presents the assets and liabilities of the CDB's governmental activities with the difference being reported as Net Position. The assets and liabilities are presented in order of their relative liquidity by class of asset or liability with liabilities whose average maturities are greater than one year reported in two components – the amount due within one year and the amount due in more than one year.

The Statement of Activities presents a comparison between direct expenses and program revenues for the general government and education functions of the CDB's governmental activities. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

*Fund Financial Statements*

The fund financial statements provide information about the CDB's funds. The emphasis on fund financial statements is the major governmental fund, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The CDB administers the following major governmental fund (or portion thereof in the case of shared funds – see Note 2 (D) of the State):

General – This is the State's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The services which are administered by the CDB and accounted for in the general fund include, among others, general government and education. CDB's portion of the General Fund is composed of two primary sub-accounts (General Revenue and School Infrastructure).

Additionally, CDB administers the following fund types:

Governmental Fund Types:

Special Revenue Funds – Transactions to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes pursuant to the Capital Development Board Revolving Fund Act and the Capital Development Board Act are accounted for in the special revenue fund. The special revenue funds in the report are appropriated and held in the State Treasury except, Fund 170 CDB Special Projects which is nonappropriated. The special revenue fund type includes the following funds:

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2019

CDB Special Projects Fund (170) is a non-shared fund that accounts for the receipts of grant funds from other State agencies and is governed by the Capital Development Board Act.

CDB Revolving Fund (215) is a non-shared fund that accounts for a three (3) percent contract administration fee assessed on most CDB contracts in order to fund the internal operations of the CDB.

Capital Projects Funds – Transactions related to resources obtained and used for the acquisition or construction of major capital facilities, including those provided to political subdivisions and other public organizations, are accounted for in capital projects funds. Such resources are derived principally from proceeds of general obligation bond issues, federal grants, public school district contributions, and operating transfers from general funds of the State. All the capital projects funds in the report are held in the State Treasury with the exception of retention trust balances which are held in local bank accounts as retainage due to contractors. Capital expenditures from the capital projects funds, except Fund 617 CDB Contributory Trust Fund which is nonappropriated, are appropriated for projects extending beyond the current budget year. The capital projects fund type includes the following funds:

Capital Development Fund (141) is a shared fund that receives general obligation bond proceeds in order to build capital facilities for the State and is governed by the General Obligation Bond Act.

School Construction Fund (143) is a shared fund that receives general obligation bond proceeds in order to build elementary and secondary schools in the State and is governed by the General Obligation Bond Act.

CDB Contributory Trust Fund (617) is a non-shared fund that receives reimbursements from other State agencies for projects financed under various federal programs, public school district contributions, insurance proceeds, and settlements in order to build capital facilities in the State and is governed by the State Finance Act.

Build Illinois Bond Fund (971) is a shared fund that receives Build Illinois Bond proceeds in order to build capital facilities for State universities and local units of government in the State and is governed by the Build Illinois Bond Act.

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2019

**C. Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flow takes place. Nonexchange transactions in which the CDB gives (or receives) value without receiving (or giving) equal value in exchange include intergovernmental grants. Revenue from grants, entitlements, and similar items are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been met.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the State considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures generally are recorded when the liability is incurred, as under accrual accounting. However, (1) principal and interest on formal debt issues, such as bonds and capital leases, are recorded only when payment is due and (2) compensated absences and claims and judgments are recorded when they are expected to be liquidated with expendable available financial resources. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Significant revenue sources which are susceptible to accrual include fees, charges for services, and intergovernmental grants. All other revenue sources are considered to be measurable and available when cash is received.

**D. Shared Fund Presentation**

The financial statement presentation for the General Revenue Fund, Capital Development Fund, School Construction Fund, School Infrastructure Fund and Build Illinois Bond Fund represents only the portion of certain shared funds that can be directly attributed to the operations of the CDB. Financial statements for total fund operations of the shared State funds are presented in the CAFR.

In presenting these financial statements, certain unique accounts are used for the presentation of shared funds. The following accounts are used in these financial statements to present the CDB's portion of shared funds:

*Unexpended Appropriations*

This "asset" account represents lapse period warrants issued between July and August annually in accordance with the Statewide Accounting Management System (SAMS) records plus any liabilities relating to obligations reappropriated to the subsequent fiscal year.

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2019

*Appropriations from State Resources*

This “other financing source” account represents the final legally adopted appropriation according to SAMS records. The amounts reported are net of any reappropriations to subsequent years and the difference between current and prior year liabilities for reappropriated accounts.

*Reappropriation to Future Year(s)*

This contra revenue account reduces current year appropriations by the amount of the reappropriation to reflect the State’s realignment of the budgetary needs to the subsequent year and avoid double counting of a portion of the appropriation in more than one fiscal year.

*Lapsed Appropriations*

Lapsed appropriations are the legally adopted appropriations less net warrants issued for the 14-month period from July to August of the following year and reappropriations to subsequent years according to SAMS records. For fiscal year 2019, the lapse period was extended through October.

*Receipts Collected and Transmitted to State Treasury*

This “other financing use” account represents all cash receipts received during the fiscal year from SAMS records.

*Net Change in Liabilities for Reappropriated Accounts*

This account reflects the amount which should be added to or subtracted from the current year appropriation for shared funds to reflect the increase or decrease from prior year to current year for amounts included in obligations for reappropriated accounts which are liabilities at June 30 of the prior year and June 30 of the current year.

**E. Eliminations**

Eliminations have been made in the government-wide Statement of Net Position to minimize the “grossing-up” effect on assets and liabilities within the governmental activities’ column of the CDB. As a result, amounts reported in the governmental funds balance sheet as interdepartmental interfund receivables and payables have been eliminated in the government-wide Statement of Net Position.

**F. Cash Equity with State Treasurer**

Cash equity with State Treasurer consists of deposits held in the State Treasury.

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2019

**G. Cash and Cash Equivalents**

Cash equivalents are defined as short-term, highly liquid investments readily convertible to cash with maturities of less than 90 days at the time of purchase. Cash and cash equivalents consist principally of cash held in local bank accounts as retainage due to contractors.

**H. Interfund Transactions and Transactions with State of Illinois Component Units**

The CDB has the following types of interfund transactions between CDB funds and funds of other State agencies:

*Services provided and used* – sales and purchases of goods and services between funds for a price approximating their external exchange value. Interfund services provided and used are reported as revenues in seller funds and expenditures or expenses in purchaser funds. Unpaid amounts are reported as interfund receivables and payables in the governmental funds Balance Sheet or the government-wide Statements of Net Position.

*Reimbursements* – repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them. Reimbursements are reported as expenditures in the reimbursing fund and as a reduction of expenditures in the reimbursed fund.

*Transfers* – flows of assets (such as cash or goods) without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers.

The CDB also has activity with various component units of the State of Illinois for capital programs appropriated by the General Assembly.

**I. Capital Assets**

Capital assets, which include construction in progress and equipment, are reported at cost. Contributed assets are reported at acquisition value at the time received. Capital assets are depreciated using the straight-line method. Construction in progress is capitalized as project costs are incurred and is transferred to the administering State agency upon substantial completion.

Capitalization thresholds and the estimated useful lives are as follows:

<i>Capital Asset Category</i>	<i>Capitalization Threshold</i>	<i>Estimated Useful Life (In Years)</i>
Construction in progress	\$ 25,000	N/A
Equipment	\$ 5,000	3-25

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2019

**J. Compensated Absences**

The liability for compensated absences reported in the government-wide Statement of Net Position consists of unpaid, accumulated vacation and sick leave balances for CDB employees. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. The liability has been calculated based on the employees' current salary level and includes salary related costs (e.g., Social Security and Medicare taxes).

Legislation that became effective January 1, 1998 capped the paid sick leave for all State Employees' Retirement System (SERS) members at December 31, 1997. Employees continue to accrue twelve sick days per year but will not receive monetary compensation for any additional time earned after December 31, 1997. Sick days earned between 1984 and December 31, 1997 (with a 50 percent cash value) would only be used after all days with no cash value are depleted. Any sick days earned and unused after December 31, 1997 will be converted to service time for purposes of calculating employee pension benefits.

**K. Pensions**

In accordance with CDB's adoption of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, the net pension liability, deferred outflows of resources, deferred inflows of resources and pension expense have been recognized in the government-wide financial statements.

The net pension liability is calculated as the difference between the actuarially calculated value of the projected benefit payments attributed to past periods of service and the plans' fiduciary net position. The total pension expense is comprised of the service cost or actuarial present value of projected benefit payments attributed to the valuation year, interest on the total pension liability, plan administrative expenses, current year benefit changes, and other changes in plan fiduciary net position less employee contributions and projected earnings on plan investments. Additionally, the total pension expense includes the annual recognition of outflows and inflows of resources due to pension assets and liabilities.

For purposes of measuring the net pension liability, deferred outflows of resources, deferred inflows of resources, pension expense and expenditures associated with CDB's contribution requirements, information about the fiduciary net position of the plans and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported within the separately issued plan financial statements. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with terms of the plan. Investments are reported at fair value.

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2019

**L. Post-Employment Benefits Other Than Pensions (OPEB)**

The State provides health, dental, vision and life insurance benefits for certain retirees and their dependents through the State Employees Group Insurance Program (“SEGIP”). The total OPEB liability, deferred outflows of resources, deferred inflows of resources, expense, and expenditures associated with the program have been determined through an actuarial valuation using certain actuarial assumptions as applicable to the current measurement period. (See Note 8).

The OPEB liabilities, deferred outflows of resources, deferred inflows of resources, and OPEB expense have been recognized in the government-wide financial statements.

**M. Governmental Fund Balances**

In the fund financial statements, governmental funds report fund balances in the following categories:

*Nonspendable* – This consists of amounts that cannot be spent because they are either a) not in spendable form or b) legally or contractually required to be maintained intact. There were no nonspendable fund balances as of June 30, 2019.

*Restricted* – This consists of amounts that are restricted to specific purposes, that is, when constraints placed on the use of resources are either a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or b) imposed by law through constitutional provisions or enabling legislation. The Build Illinois Bond Fund (971) comprises the restricted fund balance as of June 30, 2019.

*Committed* – This consists of amounts with self-imposed constraints or limitations that have been placed at the highest level of decision making. The following funds comprise committed fund balances as of June 30, 2019: CDB Special Projects Fund (170), CDB Revolving Fund (215) and CDB Contributory Trust Fund (617). These funds are restricted through enabling legislations but have been subject to fund sweeps in previous years and therefore are classified as committed. These committed funds cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* – This consists of net amounts that are constrained by the CDB’s intent to be used for specific purposes, but that are neither restricted nor committed. There were no assigned fund balances as of June 30, 2019.

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2019

*Unassigned* – This consists of amounts that are available financial resources and are not designated for a specific purpose. The Capital Development Fund (141) comprises the unassigned fund balance as of June 30, 2019.

CDB applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**N. Net Position**

In the government-wide financial statements, equity is displayed in the components as follows:

*Invested in Capital Assets, Net of Related Debt* – This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

*Restricted* – This consists of Net Position that is legally restricted by outside parties or by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, generally it is the CDB's policy to use restricted funds first, then unrestricted resources when they are needed. There was no restricted Net Position as of June 30, 2019.

*Unrestricted* – This consists of Net Position that do not meet the definition of “restricted” or “invested in capital assets, net of related debt.”

**O. Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**P. Adoption of Governmental Accounting Standards Board (GASB) Statements**

Effective for the year ending June 30, 2019, CDB adopted GASB Statement No. 83, *Certain Asset Retirement Obligations*. This Statement addresses accounting and financial reporting for certain asset retirement obligations (ARO's). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A Government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability and a corresponding deferred outflow of resources.

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2019

This statement requires that recognition occur when the liability is both incurred and reasonably estimable. Additionally, this statement requires disclosure of information about the nature of a government's AROs, the methods and assumptions used for the estimates of the liabilities, and the estimated remaining useful life of the associated tangible capital assets. If an ARO has been incurred by a government but is not yet recognized because it is not reasonably estimable, the government is required to disclose that fact and the reasons therefore. There was no significant impact on CDB's financial statements as a result of adopting this Statement.

Effective for the year ending June 30, 2019, CDB adopted GASB Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. There was no significant impact on CDB's financial statements as a result of adopting this Statement.

**Q. Future Adoption of Governmental Accounting Standards Board (GASB) Pronouncements**

GASB Statement No. 84, *Fiduciary Activities*, will be effective for CDB with its year ending June 30, 2020. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. The Statement redefines the fiduciary fund types focusing on the resources to be reported with in each: Pension (and other employee benefit) trust funds, Investment trust funds, Private-purpose trust funds and Custodial trust funds (previously agency funds). Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. A liability to beneficiaries will be recognized when due and payable and any other liabilities should be included in the balance of fiduciary net position.

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2019

GASB Statement No. 90, *Majority Equity Interest – An Amendment of GASB Statements No.14 and No.61*, will be effective for CDB with its year ending June 30, 2020. This Statement defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, an endowment fund or permanent fund. Those governments and funds should measure the majority equity interest at fair value. All other holdings of a majority equity interest should be reported as a component unit, and the government that holds the equity interest should report an asset related to the majority equity interest.

GASB Statement No. 87, *Leases*, will be effective for CDB with its year ending June 30, 2021. This Statement will increase the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities.

GASB Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*, will be effective for CDB with its year ending June 30, 2021. This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5-22 of Statement No. 62, *Codification of Accounting and Financial reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*, which are superseded by this Statement. The Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. The Statement also reiterates that in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles.

Management has not determined the total impact these Statements may have on its financial statements.

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2019**

**NOTE 3 – DEPOSITS AND INVESTMENTS**

The State Treasurer is the custodian of the State's deposit and investments for funds maintained in the State Treasury. Section 2 of the Public Funds Investment Act limits the State's investments, both inside and outside the State Treasury, to securities of the U.S. government or its agencies, short-term obligations of domestic corporations exceeding \$500 million in assets that are rated in the three highest categories by at least two nationally recognized statistical ratings organizations not to exceed ten percent of the domestic corporation's outstanding obligations, money market mutual funds invested in the U.S. government and/or its agencies, and repurchase agreements securities of the U.S. government or money market mutual funds invested in the U.S. government or its agencies. The CDB independently manages cash and cash equivalents maintained outside the State Treasury that are held in trust agreements for the retention of a percentage of construction contract prices.

Cash on deposit for locally held funds has a carrying amount and bank balance of \$3.538 million at June 30, 2019. Custodial credit risk is the risk that, in the event of a bank failure, the government's deposits may not be returned to it. Prior to July 1, 2007, CDB did not have a deposit policy for custodial credit risk. Retention accounts opened subsequent to June 30, 2007 are required to be insured or fully collateralized. Of the total bank balance, \$0 was exposed to custodial credit risk as uninsured with collateral held by the pledging financial institutions in the State's name, and \$1.838 million was exposed to custodial credit risk as uninsured with collateral held by the pledging financial institution's trust department not in the State's name.

Deposits in the custody of the State Treasurer, or in transit, totaled \$21.783 million at June 30, 2019. These deposits are pooled and invested with other State funds in accordance with the Deposit of State Moneys Act of the Illinois Compiled Statutes (15 ILCS 520/11). Funds held by the State Treasurer have not been categorized as to credit risk because the CDB does not own individual securities. Details on the nature of these deposits and investments are available within the CAFR.

**NOTE 4 – INTERFUND BALANCES AND ACTIVITIES**

**A. Due from Other State Funds**

The following balance (amount expressed in thousands) at June 30, 2019 represents amounts due from State of Illinois funds:

Fund	Due From Other State Funds	Description/Purpose
Nonmajor governmental funds	\$ 6,725	Due from nonmajor governmental funds for capital project grants and contracts and for short-term borrowings.

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2019**

**B. Due to Other State Funds**

The following balance (amount expressed in thousands) at June 30, 2019 represents amounts due to other State of Illinois funds:

Fund	Due To Other State Funds	Description/Purpose
Nonmajor governmental funds	\$ 1,436	Due to internal service funds of the State for purchases of services and goods, reimbursements of capital grant to outside entities and for costs incurred, and overpayment of construction costs.

**C. Transfers-out/in Other Funds**

The following balance (amount expressed in thousands) at June 30, 2019 represents amounts transferred-out/in to other State of Illinois funds:

Fund	Transfers-out/ Transfers-in	Description/Purpose
Nonmajor governmental funds	\$ 2,250	Transfers out/in to other State funds pursuant to State Statute/Interagency Agreement.

**NOTE 5 – CAPITAL ASSETS**

Capital asset activities (amounts expressed in thousands) for the year ended June 30, 2019 were as follows:

	Balance July 1, 2018	Additions	Deletions	Net Transfers	Balance June 30, 2019
Governmental activities:					
Capital assets not being depreciated:					
Construction in progress	\$ 80,099	\$ 139,493	\$ -	\$ (52,972)	\$ 166,620
Capital assets being depreciated:					
Equipment	209	37	105	-	141
Less accumulated depreciation	172	33	91	-	114
Capital assets being depreciated, net	37	4	14	-	27
Governmental activity					
Capital assets, net	\$ 80,136	\$ 139,497	\$ 14	\$ (52,972)	\$ 166,647

Depreciation expense charged to governmental activities – general government totaled \$33 (amount expressed in thousands) for the year.

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2019**

**NOTE 6 – LONG-TERM OBLIGATIONS**

Changes in long-term obligations (amounts expressed in thousands) for the year ended June 30, 2019 was as follows:

	Balance July 1, 2018	Additions	Deletions	Balance June 30, 2019	Amount Due Within One Year
Governmental activities:					
Compensated absences	\$ 978	\$ 714	\$ 766	\$ 926	\$ 92
Net pension liability	76,377	-	3,091	73,286	-
Total OPEB liability	47,316	-	9,508	37,808	2,282
Capital lease obligations	-	27	17	10	9
<b>Total governmental activities</b>	<b>\$ 124,671</b>	<b>\$ 741</b>	<b>\$ 13,382</b>	<b>\$ 112,030</b>	<b>\$ 2,383</b>

Compensated absences, the net pension liability and the OPEB liability will be liquidated by the applicable governmental funds that account for the salaries and wages of the related employees.

**NOTE 7 – DEFINED BENEFIT PENSION PLAN**

**A. Plan Description**

Substantially all of CDB's full-time employees who are not eligible for participation in another state-sponsored retirement plan participate in the State Employees' Retirement System (SERS), which is a single-employer defined benefit pension trust fund in the State of Illinois reporting entity and it is treated as a cost sharing plan by CDB. SERS is governed by article 14 of the Illinois Pension Code (40 ILCS 5/1, *et seq.*). The plan consists of two tiers of contribution requirements and benefit levels based on when an employee was hired. Members who first become an employee and participate under any of the State's retirement plans on or after January 1, 2011 are members of Tier 2, while Tier 1 consists of employees hired before January 1, 2011 or those who have service credit prior to January 1, 2011. The provisions below apply to both Tier 1 and 2 members, except where noted. The SERS issues a separate CAFR available at [www.srs.illinois.gov](http://www.srs.illinois.gov) or that may be obtained by writing to the SERS, 2101 South Veterans Parkway, PO Box 19255, Springfield, Illinois, 62794-9255.

**B. Benefit Provisions**

SERS provides retirement benefits based on the member's final average compensation and the number of years of credited service that have been established. The retirement benefit formula available to general State employees that are covered under the Federal Social Security Act is 1.67% for each year of covered service and for noncovered employees it is 2.2% for each year of service. The maximum retirement annuity payable is 75% of final average compensation for regular employees and 80% for alternative formula employees. The minimum monthly retirement annuity payable is \$15.00 for each year of covered service and \$25.00 for each year of noncovered service. Members in SERS under Tier 1 and Tier 2 receive the following levels of benefits based on the respective age and years of service credits.

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2019**

<b>Regular Formula Tier 1</b>	<b>Regular Formula Tier 2</b>
<p>A member must have a minimum of eight years of service credit and may retire at:</p> <ul style="list-style-type: none"> <li>• Age 60, with 8 years of service credit.</li> <li>• Any age, when the member's age (years &amp; whole months) plus years of service credit (years &amp; whole months) equal 85 years (1,020 months) (Rule of 85) with eight years of credited service.</li> <li>• Between ages 55-60 with 25-30 years of service credit (reduced 1/2 of 1% for each month under age 60).</li> </ul> <p>The retirement benefit is based on final average compensation and credited service. Final average compensation is the 48 highest consecutive months of service within the last 120 months of service.</p> <p>Under the Rule of 85, a member is eligible for the first 3% increase on January 1 following the first full year of retirement, even if the member is not age 60. If the member retires at age 60 or older, he/she will receive a 3% pension increase every year on January 1, following the first full year of retirement.</p> <p>If the member retires before age 60 with a reduced retirement benefit, he/she will receive a 3% pension increase every January 1 after the member turns age 60 and has been retired at least one full year. These pension increases are not limited by the 75% maximum.</p>	<p>A member must have a minimum of 10 years of credited service and may retire at:</p> <ul style="list-style-type: none"> <li>• Age 67, with 10 years of credited service.</li> <li>• Between ages 62-67 with 10 years of credited service (reduced 1/2 of 1% for each month under age 67).</li> </ul> <p>The retirement benefit is based on final average compensation and credited service. For regular formula employees, final average compensation is the average of the 96 highest consecutive months of service within the last 120 months of service. The retirement benefit is calculated on a maximum salary of \$106,800. This amount increases annually by 3% or one-half of the Consumer Price Index, whichever is less.</p> <p>If the member retires at age 67 or older, he/she will receive a pension increase of 3% or one-half of the Consumer Price Index for the preceding calendar year, whichever is less, every year on January 1, following the first full year of retirement. The calendar year 2018 rate is \$113,645.</p> <p>If the member retires before age 67 with a reduced retirement benefit, he/she will receive a pension increase of 3% or one-half of the Consumer Price Index for the preceding calendar year, whichever is less, every January 1 after the member turns age 67 and has been retired at least one full year. These pension increases are not limited by the 75% maximum.</p>

Additionally, the Plan provides an alternative retirement formula for State employees in high-risk jobs, such as State policemen, fire fighters, and security employees. Employees qualifying for benefits under the alternative formula may retire at an earlier age depending on membership in Tier 1 or Tier 2. The retirement formula is 2.5% for each year of covered service and 3.0% for each year of non-covered service. The maximum retirement annuity payable is 80% of final average compensation as calculated under the alternative formula.

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2019

SERS also provides occupational and nonoccupational (including temporary) disability benefits. To be eligible for nonoccupational (including temporary) disability benefits, an employee must have at least eighteen months of credited service to the System. The nonoccupational (including temporary) disability benefit is equal to 50% of the monthly rate of compensation of the employee on the date of removal from the payroll. Occupational disability benefits are provided when the member becomes disabled as a direct result of injuries or diseases arising out of and in the course of State employment. The monthly benefit is equal to 75% of the monthly rate of compensation on the date of removal from the payroll. This benefit amount is reduced by Workers' Compensation or payments under the Occupational Diseases Act.

Occupational and nonoccupational death benefits are also available through the System. Certain nonoccupational death benefits vest after eighteen months of credited service. Occupational death benefits are provided from the date of employment.

**C. Contributions**

Contribution requirements of active employees and the State are established in accordance with Chapter 40, section 5/14-133 of the Illinois Compiled Statutes. Member contributions are based on fixed percentages of covered payroll ranging between 4.00% and 12.50%. Employee contributions are fully refundable, without interest, upon withdrawal from State employment. Tier 1 members contribute based on total annual compensation. Tier 2 members contribute based on an annual compensation rate not to exceed \$106,800 with limitations for future years increased by the lesser of 3% or one-half of the annual percentage increase in the Consumer Price Index. For 2019, this amount was \$114,942. The State is required to make payment for the required departmental employer contributions, all allowances, annuities, any benefits granted under Chapter 40, Article 5/14 of the ILCS and all administrative expenses of the System to the extent specified in the ILCS. State law provides that the employer contribution rate be determined based upon the results of each annual actuarial valuation.

For fiscal year 2019, the required employer contributions were computed in accordance with the State's funding plan. This funding legislation provides for a systematic 50-year funding plan with an ultimate goal to achieve 90% funding of the plan's liabilities. In addition, the funding plan provided for a 15-year phase-in period to allow the State to adapt to the increased financial commitment. Since the 15-year phase-in period ended June 30, 2010, the State's contribution will remain at a level percentage of payroll for the next 35 years until the 90% funded level is achieved. For fiscal year 2019, the employer contribution rate was 51.614%. CDB's contribution amount for fiscal year 2019 was \$ 4,826.

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2019**

**D. Pension Liability, Deferred Outflows of Resources, Deferred Inflows of Resources and Expense Related to Pensions.**

At June 30, 2019, CDB reported a liability of \$73.286 million for its proportionate share of the State's net pension liability for SERS on the statement of net position. The net pension liability was measured as of June 30, 2018 (current year measurement date), and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. CDB's portion of the net pension liability was based on CDB's proportion of employer contributions relative to all employer contributions made to the plan during the year ended June 30, 2018. As of the current year measurement date of June 30, 2018, CDB's proportion was .2217%, which was a decrease of .0104% from its proportion measured as of the prior year measurement date of June 30, 2017.

For the year ended June 30, 2019, CDB recognized pension expense of \$706 thousand. At June 30, 2019, the Board reported deferred outflows and deferred inflows of resources related to the pension liability as of the measurement date of June 30, 2019, from the following sources (amounts expressed in thousands):

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ 1,756
Changes of assumptions	4,038	1,682
Net difference between projected and actual investment earnings on pension plan investments	33	-
Changes in proportion	11,163	17,829
Board contributions subsequent to the measurement date	4,826	-
<b>Total</b>	<b>\$ 20,060</b>	<b>\$ 21,267</b>

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2019**

\$4,826 reported as deferred outflows of resources related to pensions resulting from Board contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized as pension expense as follows (amounts expressed in thousands):

<b>Year ended June 30,</b>	
2020	\$ (1,461)
2021	(1,845)
2022	(2,199)
2023	(527)
<b>Total</b>	<b><u>\$ (6,032)</u></b>

**E. Actuarial Methods and Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Mortality: 105 percent of the RP 2014 Healthy Annuitant mortality table, sex distinct, with rates projected to 2015; generational mortality improvement factors were added.

Inflation: 2.50%

Investment Rate of Return: 7.00%, net of pension plan investment expense, including inflation.

Salary increases: Salary increase rates based on age related productivity and merit rates plus inflation.

Post-retirement benefit increases of 3.00%, compounded, for Tier 1 and the lesser of 3.00% or one-half of the annual increase in the Consumer Price Index for Tier 2.

Retirement Age: Experience-based table of rates specific to the type of eligibility condition. Table was last updated for the June 30, 2016, valuation pursuant to an experience study of the period July 1, 2012 to June 30, 2015.

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2019**

The long-term expected real rate of return on pension plan investments was determined using the best estimates of geometric real rates of return for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. For each major asset class that is included in the pension plan's target asset allocation, calculated as of the measurement date of June 30, 2018, the best estimates of the geometric real rates of return as summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
U.S. Equity	23%	5.50%
Developed Foreign Equity	13%	5.30%
Emerging Market Equity	8%	7.80%
Private Equity	7%	7.60%
Intermediate Investment Grade Bonds	14%	1.50%
Long-term Government Bonds	4%	1.80%
TIPS	4%	1.50%
High Yield and Bank Loans	5%	3.80%
Opportunistic Debt	8%	5.00%
Emerging Market Debt	2%	3.70%
Core Real Estate	5.5%	3.70%
Non-core Real Estate	4.5%	5.90%
Infrastructure	<u>2%</u>	5.80%
<b>Total</b>	<b><u>100%</u></b>	

#### F. Discount Rate

A discount rate of 6.81% was used to measure the total pension liability as of the measurement date of June 30, 2018 as compared to a discount rate of 6.78% used to measure the total pension liability as of the prior year measurement date. The June 30, 2018 single blended discount rate was based on the expected rate of return on pension plan investments of 7.00% and a municipal bond rate of 3.62%, based on an index of 20-year general obligation bonds with an average AA credit rating as published by the Federal Reserve. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that contributions will be made based on the statutorily required rates under Illinois law. Based on these assumptions, the pension plan's fiduciary net position and future contributions will be sufficient to finance the benefit payments through the year 2075. As a result, the long-term expected rate of return on pension plan investments was applied to projected benefit payments through the year 2075, and the municipal bond rate was applied to all benefit payments after that date.

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2019**

**G. Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The net pension liability for the plan was calculated using the stated discount rate, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate as shown below (amounts expressed in thousands):

	<b>1% Decrease <u>5.78%</u></b>	<b>Discount Rate <u>6.78%</u></b>	<b>1% Increase <u>7.78%</u></b>
Board's proportionate share of the net pension liability	\$ 88,721	\$ 73,286	\$ 60,641

***Payables to the pension plan.*** At June 30, 2019, CDB reported a payable of \$245 to SERS for the outstanding amount of contributions to the pension plans required for the year ended June 30, 2019.

**NOTE 8 – POST-EMPLOYMENT BENEFITS**

***Plan description.*** The State Employees Group Insurance Act of 1971 (“Act”), as amended, authorizes the Illinois State Employees Group Insurance Program (“SEGIP”) to provide health, dental, vision, and life insurance benefits for certain retirees and their dependents. Substantially all of the CDB’s full-time employees are members of SEGIP. Members receiving monthly benefits from the General Assembly Retirement System (“GARS”), Judges Retirement System (“JRS”), State Employees’ Retirement System of Illinois (“SERS”), Teachers’ Retirement System (“TRS”), and State Universities Retirement System of Illinois (“SURS”) are eligible for these other post-employment benefits (“OPEB”). The eligibility provisions for each of the retirement systems are defined within their financial statements. Certain TRS members eligible for coverage under SEGIP include: certified teachers employed by certain State agencies, executives employed by the Board of Education, regional superintendents, regional assistant superintendents, TRS employees and members with certain reciprocal service.

The Department of Central Management Services administers these benefits for annuitants with the assistance of the public retirement systems sponsored by the State (GARS, JRS, SERS, TRS and SURS). The State recognizes SEGIP OPEB benefits as a single-employer defined benefit plan and is treated as a cost sharing plan by CDB. The plan does not issue a stand-alone financial report.

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2019

**Benefits provided.** The health, dental, and vision benefits provided to and contribution amounts required from annuitants are the result of collective bargaining between the State and the various unions representing the State's and the university component units' employees in accordance with limitations established in the Act. Therefore, the benefits provided, and contribution amounts are subject to periodic change. Coverage through SEGIP becomes secondary to Medicare after Medicare eligibility has been reached. Members must enroll in Medicare Parts A and B to receive the subsidized SEGIP premium available to Medicare eligible participants. The Act requires the State to provide life insurance benefits for annuitants equal to their annual salary as of the last day of employment until age 60, at which time; the benefit amount becomes \$5,000.

**Funding policy and annual other postemployment benefit cost.** OPEB offered through SEGIP are financed through a combination of retiree premiums, State contributions and Federal government subsidies from the Medicare Part D program. Contributions are deposited in the Health Insurance Reserve Fund, which covers both active State employees and retirement members. Annuitants may be required to contribute towards health and vision benefits with the amount based on factors such as date of retirement, years of credited service with the State, whether the annuitant is covered by Medicare, and whether the annuitant has chosen a managed health care plan. Annuitants who retired prior to January 1, 1998, and who are vested in the State Employee's Retirement System do not contribute toward health and vision benefits. For annuitants who retired on or after January 1, 1998, the annuitant's contribution amount is reduced five percent for each year of credited service with the State allowing those annuitants with twenty or more years of credited service to not have to contribute towards health and vision benefits. All annuitants are required to pay for dental benefits regardless of retirement date. The Director of Central Management Services shall, on an annual basis, determine the amount the State shall contribute toward the basic program of group health benefits. State contributions are made primarily from the General Revenue Fund on a pay-as-you-go basis. No assets are accumulated or dedicated to funding the retiree health insurance benefit and a separate trust has not been established for the funding of OPEB.

For fiscal year 2019, the annual cost of the basic program of group health, dental, and vision benefits before the State's contribution was \$11,269.44 (\$6,698.64 if Medicare eligible) if the annuitant chose benefits provided by a health maintenance organization and \$13,823.52 (\$4,983.60 if Medicare eligible) if the annuitant chose other benefits. The State is not required to fund the plan other than the pay-as-you-go amount necessary to provide the current benefits to retirees.

**Total OPEB liability, deferred outflows of resources, deferred inflows of resources and expense related to OPEB.** The total OPEB liability, as reported at June 30, 2019, was measured as of June 30, 2018, with an actuarial valuation as of June 30, 2017. At June 30, 2019, CDB recorded a liability of \$37.808 million for its proportionate share of the State's total OPEB liability. CDB's portion of the OPEB liability was based on CDB's proportion of employer contributions relative to all employer contributions made to the plan during the year ended June 30, 2018. As of the current year measurement date of June 30, 2018, the Board's proportion was .0943%, which was a decrease of .0202% from its proportion measured as of the prior year measurement date of June 30, 2017.

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2019**

The Board recognized a credit to OPEB expense for the year ended June 30, 2019, of \$(2,849) thousand. At June 30, 2019, the Board reported deferred outflows and deferred inflows of resources, as of the measurement date of June 30, 2018, from the following sources (amounts expressed in thousands):

<b>Deferred outflows of resources</b>		
Differences between expected and actual experience	\$	10
Changes in proportion and differences between employer contributions and proportionate share of contributions		7,296
Board contributions subsequent to the measurement date		2,282
<b>Total deferred outflows of resources</b>	<b>\$</b>	<b>9,588</b>
 <b>Deferred inflows of resources</b>		
Differences between expected and actual experience	\$	833
Changes of assumptions		3,551
Changes in proportion and differences between employer contributions and proportionate share of contributions		20,106
<b>Total deferred inflows of resources</b>	<b>\$</b>	<b>24,490</b>

The amounts reported as deferred outflows of resources related to OPEB resulting from Board contributions subsequent to the measurement date will be recognized as a reduction to the OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (amounts expressed in thousands):

<b>Year ended June 30,</b>		
2020	\$	(4,554)
2021		(4,554)
2022		(4,554)
2023		(3,225)
2024		(297)
<b>Total</b>	<b>\$</b>	<b>(17,184)</b>

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2019**

**Actuarial methods and assumptions.** The total OPEB liability was determined by an actuarial valuation using the following actuarial assumptions, applied to all periods included in the measurement unless otherwise specified. The actuarial valuation for the SEGIP was based on GARS, JRS, SERS, TRS, and SURS active, inactive, and retiree data as of June 30, 2017, for eligible SEGIP employees, and SEGIP retiree data as of June 30, 2017.

<b>Valuation Date</b>	June 30, 2017
<b>Measurement Date</b>	June 30, 2018
<b>Actuarial Cost Method</b>	Entry Age Normal
<b>Inflation Rate</b>	2.75%
<b>Projected Salary Increases*</b>	3.00% – 15.00%
<b>Discount Rate</b>	3.62%

<b>Healthcare Cost Trend Rate:</b>	
Medical (Pre-Medicare)	8.0 % grading down 0.5% in the first year to 7.5%, then grading down 0.08% in the second year to 7.42%, followed by grading down of 0.5% per year over 5 years to 4.92% in year 7
Medical (Post-Medicare)	9.0% grading down 0.5% per year over 9 years to 4.5%
Dental	6.0% grading down 0.5% per year over 3 years to 4.5%
<b>Retirees' share of benefit-related costs</b>	Healthcare premium rates for members depend on the date of retirement and the years of service earned at retirement. Members who retired before January 1, 1998, are eligible for single coverage at no cost to the member. Members who retire after January 1, 1998, are eligible for single coverage provided they pay a portion of the premium equal to 5 percent for each year of service under 20 years. Eligible dependents receive coverage provided they pay 100 percent of the required dependent premium. Premiums for plan year 2018 and 2019 are based on actual premiums. Premiums after 2019 were projected based on the same healthcare cost trend rates applied to per capita claim costs but excluding the additional trend rate that estimates the impact of the Excise Tax.
* Dependent upon service and participation in the respective retirement systems. Includes inflation rate listed.	

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2019**

Additionally, the demographic assumptions used in the OPEB valuation are identical to those used in the June 30, 2017 valuations for GARS, JRS, SERS, TRS, and SURS as follows:

<u>Retirement age experience study^</u>		<u>Mortality^^</u>
<b>GARS</b>	July 2012 - June 2015	RP-2014 White Collar Total Healthy Annuitant mortality table, sex distinct, set forward 1 year for males and set back 1 year for females and generational mortality improvements using MP-2014 two-dimensional mortality improvement scales
<b>JRS</b>	July 2012 - June 2015	RP-2014 White Collar Total Healthy Annuitant mortality table, sex distinct, set forward 1 year for males and set back 1 year for females and generational mortality improvements using MP-2014 two-dimensional mortality improvement scales
<b>SERS</b>	July 2009 - June 2013	105 percent of the RP 2014 Healthy Annuitant mortality table, sex distinct, with rates projected to 2015; generational mortality improvement factors were added
<b>TRS</b>	July 2011 - June 2017	RP-2014 with future mortality improvements on a fully generational basis using projection table MP-2017
<b>SURS</b>	July 2010 - June 2017	RP-2014 White Collar, gender distinct, projected using MP-2014 two-dimensional mortality improvement scale, set forward one year for male and female annuitants

<sup>^</sup> The actuarial assumptions used in the respective actuarial valuations are based on the results of actuarial experience studies for the periods defined. A modified experience review was completed for SERS for the 3-year period ending June 30, 2015. Changes were made to the assumptions regarding investment rate of return, projected salary increases, inflation rate, and mortality based on this review. All other assumptions remained unchanged.

<sup>^^</sup> Mortality rates are based on mortality tables published by the Society of Actuaries' Retirement Plans Experience Committee.

**Discount rate.** Retirees contribute a percentage of the premium rate based on service at retirement. The State contributes additional amounts to cover claims and expenses in excess of retiree contributions. Because plan benefits are financed on a pay-as-you-go basis, the single discount rate is based on a tax-exempt municipal bond rate index of 20-year general obligation bonds with an average AA credit rating as of the measurement date. A single discount rate of 3.56% at June 30, 2017, and 3.62% at June 30, 2018, was used to measure the total OPEB liability.

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2019**

**Sensitivity of total OPEB liability to changes in the single discount rate.** The following presents the plan's total OPEB liability, calculated using a Single Discount Rate of 3.62%, as well as what the plan's total OPEB liability would be if it were calculated using a Single Discount rate that is one percentage point higher (4.62%) or lower (2.62%) than the current rate (amounts expressed in thousands):

	1% Decrease <u>(2.62%)</u>	Current Single Discount Rate <u>Assumption</u> <u>(3.62%)</u>	1% Increase <u>(4.62%)</u>
Board's proportionate share of total OPEB liability	\$ 44,325	\$ 37,808	\$ 32,634

**Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate.** The following presents the plan's total OPEB liability, calculated using the healthcare cost trend rates as well as what the plan's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point higher or lower, than the current healthcare cost trend rates (amounts in table expressed in thousands). The key trend rates are 8.0% in 2019 decreasing to an ultimate trend rate of 4.92% in 2026, for non-Medicare coverage, and 9.0% decreasing to an ultimate trend rate of 4.5% in 2028 for Medicare coverage.

	1% Decrease <u></u>	Current Healthcare Cost Trend Rates <u>Assumption</u> <u></u>	1% Increase <u></u>
Board's proportionate share of total OPEB liability	\$ 31,933	\$ 37,808	\$ 45,440

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2019**

**NOTE 9 – FUND BALANCE**

At June 30, 2019, CDB's fund balances were classified as follows:

	General Fund	Nonmajor Funds	Total
Restricted:			
Debt service			
Total restricted	\$ -	\$ 217	\$ 217
Committed purpose:			
Education	-	4,024	4,024
General government	-	12,529	12,529
Capital outlays	-	6,973	6,973
Total committed	-	23,526	23,526
Total unassigned	-	(25)	(25)
Total fund balance	<u>\$ -</u>	<u>\$ 23,718</u>	<u>\$ 23,718</u>

At June 30, 2019, the Capital Development Fund (141) had a fund deficit of \$25 thousand. The deficit is expected to be eliminated with future years' State appropriations for capital projects.

**NOTE 10 – RISK MANAGEMENT**

The CDB is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets; errors and omissions; workers compensation; and natural disasters. The State retains the risk of loss (i.e., self-insured).

The CDB's risk management activities for 2019 are financed through appropriations to the Illinois Department of Central Management Services and are accounted for in the general fund of the State. The claims are not considered to be a liability of the CDB and, accordingly, have not been reported in the CDB's financial statements for the year ended June 30, 2019. There have been no settlements that exceeded insurance coverage during the last three fiscal years.

**NOTE 11 – COMMITMENTS AND CONTINGENCIES**

A. Operating Leases

The CDB leases equipment and office space under the terms of noncancelable operating lease agreements not extending past the end of the fiscal year, that require the CDB to make minimum lease payments plus pay a pro rata share of certain operation costs. Rent expense under operating leases was \$227 (amount expressed in thousands) for the year ended June 30, 2019.

**STATE OF ILLINOIS**  
**CAPITAL DEVELOPMENT BOARD**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2019**

**B. Construction Commitments**

The CDB has outstanding construction projects for State and other facilities in which it has entered into future commitments. The amount of CDB's commitment which includes amounts related to projects for the State's component units was \$288.6 million at June 30, 2019.

*Components of Construction in Progress*

Project	As of June 30, 2019 (Expressed in Thousands)				Available Authorization
	Project Authorization	Expended Through June 30	Committed at June 30		
Chicago Veterans' Home - Cook County	\$ 118,524	\$ 51,969	\$ 56,067	\$ 10,488	
Quincy Veterans Home - Renovate 720 Sycamore St	27,364	25,050	2,311		3
Construct New Nursing Home - Quincy Veterans Home -	14,121	1,412	4,186		8,523
Lincoln's Challenge Academy - Military Affairs Rantoul	48,998	41,317	559		7,122
Construct In-Patient Treatment - Center - Joliet	163,357	17,795	145,473		89
Others (less than \$10,000)	<u>622,137</u>	<u>29,077</u>	<u>49,066</u>		<u>543,994</u>
Total	<u><u>\$ 994,501</u></u>	<u><u>\$ 166,620</u></u>	<u><u>\$ 257,662</u></u>		<u><u>\$ 570,219</u></u>

**C. Litigation**

The CDB is routinely involved in a number of legal proceedings and claims that cover a wide range of matters. In the opinion of management, the outcome of these additional matters is not expected to have a material effect on the financial position or results of operations of the CDB.

## **SUPPLEMENTARY INFORMATION**

**State of Illinois**

**Capital Development Board**

**Combining Schedule of Accounts**

**General Fund**

June 30, 2019

(Expressed in Thousands)

	<b>General Revenue 001</b>	<b>School Infrastructure 568</b>	<b>Total</b>
<b>ASSETS</b>			
Unexpected appropriations	\$ 465	\$ -	\$ 465
<b>TOTAL ASSETS</b>	<b>\$ 465</b>	<b>\$ -</b>	<b>\$ 465</b>
<b>LIABILITIES</b>			
Accounts payable and accrued liabilities	\$ 465	\$ -	\$ 465
<b>TOTAL LIABILITIES</b>	<b>\$ 465</b>	<b>\$ -</b>	<b>\$ 465</b>
<b>FUND BALANCES</b>			
Restricted	-	-	-
Committed	-	-	-
Unassigned	-	-	-
<b>TOTAL FUND BALANCES</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 465</b>	<b>\$ -</b>	<b>\$ 465</b>

***State of Illinois***

***Capital Development Board***

**Combining Statement of Revenues,  
Expenditures and Changes in Fund Balance -  
General Fund**

FOR THE YEAR ENDED JUNE 30, 2019

(Expressed in Thousands)

	<b>General Revenue 001</b>	<b>School Infrastructure 568</b>	<b>Total</b>
<b>REVENUES</b>			
<b>TOTAL REVENUES</b>	\$ -	\$ -	\$ -
<b>EXPENDITURES</b>			
Education	-	13,272	13,272
General Government	465	-	465
<b>TOTAL EXPENDITURE</b>	<b>465</b>	<b>13,272</b>	<b>13,737</b>
Deficiency of revenues over expenditures	(465)	(13,272)	(13,737)
<b>OTHER SOURCES (USES) OF FINANCIAL RESOURCES</b>			
Appropriation from State resources	465	100,600	101,065
Lapsed appropriations	-	(87,328)	(87,328)
<b>Net other sources of financial resources</b>	<b>465</b>	<b>13,272</b>	<b>13,737</b>
Net change in fund balances	-	-	-
<b>FUND BALANCES JULY 1, 2018</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES JUNE 30, 2019</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

***State of Illinois******Capital Development Board*****Combining Balance Sheet -  
Nonmajor Governmental Funds**

June 30, 2019

(Expressed in Thousands)

	Special Revenue	Capital Projects	Total
<b>ASSETS</b>			
Unexpended appropriations	\$ -	\$ 42,115	\$ 42,115
Cash equity with State Treasurer	12,680	9,103	21,783
Cash and cash equivalents	-	3,538	3,538
Intergovernmental receivables, net	-	3,629	3,629
Other receivables, net	1,613	-	1,613
Due from other State funds	5,000	1,725	6,725
<b>Total assets</b>	<b>19,293</b>	<b>60,110</b>	<b>79,403</b>
<b>LIABILITIES</b>			
Accounts payable and accrued liabilities	154	51,853	52,007
Due to other State funds	346	1,090	1,436
Unearned revenue	-	1,058	1,058
<b>TOTAL LIABILITIES</b>	<b>500</b>	<b>54,001</b>	<b>54,501</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenue	1,184	-	1,184
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>1,184</b>	<b>-</b>	<b>1,184</b>
<b>FUND BALANCES</b>			
Restricted	-	217	217
Committed	17,609	5,917	23,526
Unassigned	-	(25)	(25)
<b>TOTAL FUND BALANCES</b>	<b>17,609</b>	<b>6,109</b>	<b>23,718</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 19,293</b>	<b>\$ 60,110</b>	<b>\$ 79,403</b>

***State of Illinois******Capital Development Board***


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**Combining Statement of Revenues,  
Expenditures and Changes in Fund Balance -  
Nonmajor Governmental Funds**

FOR THE YEAR ENDED JUNE 30, 2019

(Expressed in Thousands)

	<b>Special Revenue</b>	<b>Capital Projects</b>	<b>Total</b>
<b>REVENUES</b>			
Federal capital grants	\$ -	\$ 10,926	\$ 10,926
Licenses and fees	8,043	-	8,043
Other charges for services	-	15,802	15,802
<b>Total revenues</b>	<b>8,043</b>	<b>26,728</b>	<b>34,771</b>
<b>EXPENDITURES</b>			
Current:			
Education	-	50,560	50,560
General government	1,422	26,367	27,789
Capital outlays	6	139,524	139,530
<b>Total expenditures</b>	<b>1,428</b>	<b>216,451</b>	<b>217,879</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>6,615</b>	<b>(189,723)</b>	<b>(183,108)</b>
<b>OTHER SOURCES (USES) OF FINANCIAL RESOURCES</b>			
Appropriations from State resources	-	2,674,119	2,674,119
Reappropriation to future year(s)	-	(2,496,449)	(2,496,449)
Lapsed appropriations	-	(6,636)	(6,636)
Receipts collected and transmitted to State Treasury	-	(311)	(311)
Net change in liabilities for reappropriated accounts	-	13,300	13,300
Transfers-out/Transfers-In	5,000	(2,750)	2,250
<b>Net other sources of financial resources</b>	<b>5,000</b>	<b>181,273</b>	<b>186,273</b>
<b>Net change in in fund balances</b>	<b>11,615</b>	<b>(8,450)</b>	<b>3,165</b>
<b>FUND BALANCES JULY 1, 2018</b>	<b>5,994</b>	<b>14,559</b>	<b>20,553</b>
<b>FUND BALANCES JUNE 30, 2019</b>	<b>\$ 17,609</b>	<b>\$ 6,109</b>	<b>\$ 23,718</b>

***State of Illinois******Capital Development Board*****Combining Balance Sheets****Special Revenue Funds**

June 30, 2019

(Expressed in Thousands)

	CDB Special Projects <b>170</b>	CDB Revolving <b>215</b>	Total
<b>ASSETS</b>			
Cash equity with State Treasurer	\$ 86	\$ 12,594	\$ 12,680
Other, receivables, net	-	1,613	1,613
Due from other state funds	5,000	-	5,000
<b>TOTAL ASSETS</b>	<b>5,086</b>	<b>14,207</b>	<b>19,293</b>
<b>LIABILITIES</b>			
Accounts payable and accrued liabilities	6	148	154
Due to other state funds	-	346	346
<b>TOTAL LIABILITIES</b>	<b>6</b>	<b>494</b>	<b>500</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable Revenue	-	1,184	1,184
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>-</b>	<b>1,184</b>	<b>1,184</b>
<b>FUND BALANCE</b>			
Committed	5,080	12,529	17,609
<b>TOTAL FUND BALANCES</b>	<b>5,080</b>	<b>12,529</b>	<b>17,609</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 5,086</b>	<b>\$ 14,207</b>	<b>\$ 19,293</b>

**State of Illinois**

**Capital Development Board**

**Combining Statement of Revenues,  
Expenditures and Changes in Fund Balance -  
Special Revenue Funds**

FOR THE YEAR ENDED JUNE 30, 2019

(Expressed in Thousands)

	CDB Special Projects 170	CDB Revolving 215	Total
<b>REVENUES</b>			
Licenses and Fees	\$ -	\$ 8,043	\$ 8,043
Other charges for services	-	-	-
<b>TOTAL REVENUES</b>	<b>-</b>	<b>8,043</b>	<b>8,043</b>
<b>EXPENDITURES</b>			
Current:			
Education	-	-	-
General government	-	1,422	1,422
Capital outlays	6	-	6
<b>TOTAL EXPENDITURES</b>	<b>6</b>	<b>1,422</b>	<b>1,428</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>(6)</b>	<b>6,621</b>	<b>6,615</b>
<b>OTHER SOURCES (USES) OF FINANCIAL RESOURCES</b>			
Transfers-out/Transfers-in	5,000	-	5,000
<b>Net other sources of financial resources</b>	<b>5,000</b>	<b>-</b>	<b>5,000</b>
<b>Net change in fund balances</b>	<b>4,994</b>	<b>6,621</b>	<b>11,615</b>
<b>FUND BALANCES, JULY 1, 2018</b>	<b>86</b>	<b>5,908</b>	<b>5,994</b>
<b>FUND BALANCES JUNE 30, 2019</b>	<b>\$ 5,080</b>	<b>\$ 12,529</b>	<b>\$ 17,609</b>

**State of Illinois**  
**Capital Development Board**

**Combining Balance Sheets**  
**Capital Project Funds**

June 30, 2019

(Expressed in Thousands)

	Capital Development 141	School Construction 143	CDB Contributory Trust 617	Build Illinois Bond 971	Total
<b>ASSETS</b>					
Unexpended appropriations	\$ 37,943	\$ -	\$ -	\$ 4,172	\$ 42,115
Cash equity with State Treasurer	-	-	9,103	-	9,103
Cash and cash equivalents	3,538	-	-	-	3,538
Intergovernmental receivables, net	-	-	3,629	-	3,629
Due from other State funds	-	-	1,508	217	1,725
<b>TOTAL ASSETS</b>	<b>\$ 41,481</b>	<b>\$ -</b>	<b>\$ 14,240</b>	<b>\$ 4,389</b>	<b>\$ 60,110</b>
<b>LIABILITIES</b>					
Accounts payable and accrued liabilities	\$ 41,437	\$ -	\$ 6,244	\$ 4,172	\$ 51,853
Due to other State funds	69	-	1,021	-	1,090
Unearned revenue	-	-	1,058	-	1,058
<b>TOTAL LIABILITIES</b>	<b>41,506</b>	<b>-</b>	<b>8,323</b>	<b>4,172</b>	<b>54,001</b>
<b>FUND BALANCES</b>					
Restricted	-	-	-	217	217
Committed	-	-	5,917	-	5,917
Unassigned	(25)	-	-	-	(25)
<b>TOTAL FUND BALANCES</b>	<b>(25)</b>	<b>-</b>	<b>5,917</b>	<b>217</b>	<b>6,109</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 41,481</b>	<b>\$ -</b>	<b>\$ 14,240</b>	<b>\$ 4,389</b>	<b>\$ 60,110</b>

**State of Illinois**  
**Capital Development Board**

**Combining Statement of Revenues,  
 Expenditures and Changes in Fund Balance -  
 Capital Project Funds  
 FOR THE YEAR ENDED JUNE 30, 2019  
 (Expressed in Thousands)**

	<b>Capital Development</b> <b>141</b>	<b>School Construction</b> <b>143</b>	<b>CDB Contributory Trust</b> <b>617</b>	<b>Build Illinois Bond</b> <b>971</b>	<b>Total</b>
<b>REVENUES</b>					
Federal capital grants	\$ -	\$ -	\$ 10,926	\$ -	\$ 10,926
Other charges for other services	27	-	15,775	-	15,802
<b>TOTAL REVENUES</b>	<b>27</b>	<b>-</b>	<b>26,701</b>	<b>-</b>	<b>26,728</b>
<b>EXPENDITURES</b>					
Current:					
Education	31,810	3,846	14,904	-	50,560
General government	22,227	-	-	4,140	26,367
Capital outlays	122,825	-	15,464	1,235	139,524
<b>TOTAL EXPENDITURES</b>	<b>176,862</b>	<b>3,846</b>	<b>30,368</b>	<b>5,375</b>	<b>216,451</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	(176,835)	(3,846)	(3,667)	(5,375)	(189,723)
<b>OTHER SOURCES (USES) OF FINANCIAL RESOURCES</b>					
Appropriations from State resources	2,338,412	300,563	-	35,144	2,674,119
Reappropriation to future year(s)	(2,166,386)	(296,688)	-	(33,375)	(2,496,449)
Lapsed appropriations	(6,636)	-	-	-	(6,636)
Receipts collected/transmitted to State Treasury	(304)	-	-	(7)	(311)
Net change in liabilities for reappropriated accounts	9,716	(29)	-	3,613	13,300
Transfers-out/Transfers-in	-	-	(2,750)	-	(2,750)
<b>Net other sources of financial resources</b>	<b>174,802</b>	<b>3,846</b>	<b>(2,750)</b>	<b>5,375</b>	<b>181,273</b>
<b>Net change in fund balances</b>	(2,033)	-	(6,417)	-	(8,450)
<b>FUND BALANCES JULY 1, 2018</b>	<b>2,008</b>	<b>-</b>	<b>12,334</b>	<b>217</b>	<b>14,559</b>
<b>FUND BALANCES JUNE 30, 2019</b>	<b>\$ (25)</b>	<b>\$ -</b>	<b>\$ 5,917</b>	<b>\$ 217</b>	<b>\$ 6,109</b>



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

and

Capital Development Board  
State of Illinois

**Report on the Financial Statements**

As Special Assistant Auditors for the Auditor General, we have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the State of Illinois, Capital Development Board (Board), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements, and have issued our report thereon dated January 17, 2020.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Board's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Internal Control Over Financial Reporting**

Management of the Board is responsible for establishing and maintaining effective internal control over financial reporting (internal control).

In planning and performing our audit of the financial statements, we considered the Board's internal control to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Board's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Springfield, Illinois  
January 17, 2020

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
FINANCIAL AUDIT  
For the Year Ended June 30, 2019

**SCHEDULE OF FINDINGS**

**CURRENT FINDINGS – *Government Auditing Standards***

None.

STATE OF ILLINOIS  
CAPITAL DEVELOPMENT BOARD  
FINANCIAL AUDIT  
For the Year Ended June 30, 2019

**PRIOR FINDINGS NOT REPEATED**

**A. FINDING** (Overstatement of Reappropriated Projects' Accounts Payable and Expenditures)

In the previous audit, the Capital Development Board (Board) did not identify or prevent misstatements in the Generally Accepted Accounting Principles (GAAP) reporting package submitted to the Office of the State Comptroller and the draft financial statements provided to the auditor. The Board records the accounts payable reappropriated projects and related expenditures in its financial statements based on vouchers processed after the fiscal year. The amounts are pro-rated for the period covering the current fiscal year by applying an estimation multiplier derived from methodologies and historical analyses performed by the Board. During testing of the accounts payable for reappropriated projects for the Capital Development Fund (Fund 0141), the auditors noted the Board did not properly prorate the base amounts used for estimation relating to the number of service days in fiscal year 2018.

During the current audit, our testing of the Board's accounts payable appropriated projects and related expenditures noted no such errors in the calculation. The base amounts were properly prorated and included the service days relating to fiscal year 2019.