STATE OF ILLINOIS DEPARTMENT OF NATURAL RESOURCES

FINANCIAL AUDIT OF CAPITAL ASSET ACCOUNT For the Year Ended June 30, 2019

Performed as Special Assistant Auditors for the Auditor General, State of Illinois

STATE OF ILLINOIS DEPARTMENT OF NATURAL RESOURCES FINANCIAL AUDIT OF CAPITAL ASSET ACCOUNT For the Year Ended June 30, 2019

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STATE OF ILLINOIS DEPARTMENT OF NATURAL RESOURCES FINANCIAL AUDIT OF CAPITAL ASSET ACCOUNT For the Year Ended June 30, 2019

AGENCY OFFICIALS

Director (3/4/19 – Present)	Colleen Callahan
Director (7/1/18 – 3/3/19)	Wayne Rosenthal
Assistant Director $(7/1/19 - Present)$	John Rogner
Assistant Director $(4/1/19 - 6/30/19)$	Vacant
Assistant Director $(7/1/18 - 3/31/19)$	Rich Brauer
Deputy Director (4/1/19 – Present)	Vacant
Deputy Director (10/1/18 – 3/31/19)	Eric Lohrenz
Chief of Staff (6/17/19 – Present)	Kristin DiCenso
Chief of Staff (5/1/19 – 6/16/19)	Vacant
Chief of Staff (7/1/18 – 4/30/19)	Brad Carlson
Deputy Chief of Staff (5/1/19 – Present) Deputy Chief of Staff (1/1/19 – 4/30/19) Deputy Chief of Staff (7/1/18 – 12/31/18)	Rachel Torbert Vacant Steve Ettinger
General Counsel/Legal (10/1/18 – Present)	Renee Snow
General Counsel/Legal (7/1/18 – 9/30/18)	Eric Lohrenz
Chief Fiscal Officer (5/1/19 – Present)	Brad Colantino
Chief Fiscal Officer (7/1/18 – 4/30/19)	Doug Florence
Chief Information Officer	Steve Washko
Chief Internal Auditor (7/16/19 – Present)	Jeff Beals
Chief Internal Auditor (Acting) (7/1/18 – 7/15/19)	Jeff Beals
GAAP Coordinator	Rebecca Wilson
Property Control	Kami Windisch
Office Director – Legislation (7/1/18 – Present)	Vacant
Office Director – Realty and Capital Planning	Bob Appleman
Office Director – Land Management (7/16/19 – Present) Office Director – Land Management (1/1/19 – 7/15/19) Office Director – Land Management (7/1/18 – 12/31/18)	Von Bandy Vacant Regan Ramsey

STATE OF ILLINOIS DEPARTMENT OF NATURAL RESOURCES FINANCIAL AUDIT OF CAPITAL ASSET ACCOUNT

For the Year Ended June 30, 2019

AGENCY OFFICIALS (continued)

Office Director – Law Enforcement (5/1/19 – Present)	Jerry Costello
Office Director – Law Enforcement (7/1/18 – 4/30/19)	Rafael Gutierrez
Office Director – Mines and Minerals (6/17/19 – Present)	Donnie Stewart
Office Director – Mines and Minerals $(6/1/19 - 6/16/19)$	Vacant
Office Director – Mines and Minerals (3/4/19 – 5/31/19)	Michael Falter
Office Director – Mines and Minerals $(2/1/19 - 3/3/19)$	Vacant
Office Director – Mines and Minerals (7/1/18 – 1/31/19)	Tom Brenner
Office Director – Oil and Gas Management (3/4/19 – Present)	Dan Brennan
Office Director – Oil and Gas Management (1/1/19 – 3/3/19)	Vacant
Office Director – Oil and Gas Management (7/1/18 – 12/31/18)	Mike Mankowski
Office Director – Resource Conservation	Chris Young
Illinois State Museum Director (9/1/19 – Present) Illinois State Museum Director (Acting) (7/1/18 – 8/31/19)	Cinnamon Catlin-Legutko Robert Sill
Office Director – Strategic Services (4/16/19 – Present) Office Director – Strategic Services (7/1/18 – 4/15/19)	Tom Selinger Jason Emmett

Loren Wobig

The Department's headquarters are located at:

One Natural Resources Way Springfield, Illinois 62703-1271

Office Director – Water Resources

STATE OF ILLINOIS DEPARTMENT OF NATURAL RESOURCES FINANCIAL AUDIT OF CAPITAL ASSET ACCOUNT For the Year Ended June 30, 2019

FINANCIAL STATEMENT REPORT

SUMMARY

The audit of the accompanying Schedule of Capital Assets of the State of Illinois, Department of Natural Resources (Department) was performed by E.C. Ortiz & Co., LLP.

Based on their audit, the auditors expressed an unmodified opinion on the Department's Schedule of Capital Assets.

SCHEDULE OF FINDINGS

Item No.	Page	Last Reported	Description	Finding Type
			CURRENT FINDINGS	
			None noted.	
A	15	PRIOR 2018	FINDINGS NOT REPEATED Inadequate Control and Oversight over Valuation of Intangibles	

EXIT CONFERENCE

The Department waived an exit conference in a correspondence from Rebecca Wilson, Audit Liaison, on November 1, 2019.



INDEPENDENT AUDITOR'S REPORT

Honorable Frank J. Mautino Auditor General State of Illinois

Report on the Financial Statements

As Special Assistant Auditors for the Auditor General, we have audited the accompanying Schedule of Capital Assets (Schedule) of the State of Illinois, Department of Natural Resources, as of June 30, 2019, and the related notes to the Schedule, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of the Schedule in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the Schedule that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the Schedule based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the Schedule is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the Schedule. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the Schedule, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the Schedule in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the Schedule.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the Schedule referred to above presents fairly, in all material respects, the Capital Asset Account of the State of Illinois, Department of Natural Resources, as of June 30, 2019, in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 2 to the Schedule, the Schedule and its related footnotes are intended to present the financial position and the changes in financial position of only the Capital Asset Account of the State of Illinois, Department of Natural Resources. The Schedule does not purport to, and does not, present fairly the financial position of the State of Illinois or the State of Illinois, Department of Natural Resources as of June 30, 2019, and the changes in either entity's financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 1, 2019, on our consideration of the State of Illinois, Department of Natural Resources' internal control over financial reporting of the Schedule and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters as they relate to the Schedule. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the State of Illinois, Department of Natural Resources' internal control over financial reporting of the Schedule or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State of Illinois, Department of Natural Resources' internal control over financial reporting of the Schedule and its compliance.

Restricted Use of this Auditor's Report

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, the Comptroller, and Department management and is not intended to be and should not be used by anyone other than these specified parties.

SIGNED ORIGINAL ON FILE

Chicago, Illinois November 1, 2019

STATE OF ILLINOIS

DEPARTMENT OF NATURAL RESOURCES

SCHEDULE OF CAPITAL ASSETS

June 30, 2019

	AMOUNTS
	(in thousands)
Capital Assets not being depreciated:	
Land and land improvements	\$ 433,626
Construction in progress	3,100
Internally generated intangible assets in development	372
Easements/rights of way/water-timber-mineral rights	140,551
Total Capital Assets not being depreciated	577,649
Capital Assets being depreciated:	
Site improvements	542,853
Buildings and building improvements	289,006
Equipment	78,139
Capital leases - equipment	58
Infrastructure	65,941
Non-internally generated software	36
Internally generated software	3,360
Easements/rights of way/water-timber-mineral rights	1,511
Other intangible assets	6,939
Total Capital Assets being depreciated	987,843
Less Accumulated Depreciation for:	
Site improvements	402,628
Buildings and building improvements	209,484
Equipment	60,235
Capital leases - equipment	34
Infrastructure	40,486
Non-internally generated software	36
Internally generated software	3,360
Easements/rights of way/water-timber-mineral rights	1,472
Other intangible assets	4,123
Total Accumulated Depreciation	721,858
Total Capital Assets being depreciated, net	265,985
Total Capital Assets, net	\$ 843,634

The accompanying Notes to the Schedule of Capital Assets are an integral part of this schedule.

NOTE 1 - DESCRIPTION OF CAPITAL ASSET ACCOUNT

The State of Illinois, Department of Natural Resources (Department) maintains a Capital Asset Account. Capital assets include construction in progress, infrastructure, intangibles, land and land improvements, site improvements, buildings and building improvements, equipment, and all other tangible assets that are used in operations and that have expected useful lives extending beyond a single reporting period.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Schedule of Capital Assets (Schedule) maintained by the Department has been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB). To facilitate the understanding of data included in the Schedule, summarized below are the more significant accounting policies.

(a) Reporting Entity

As defined by GAAP, the financial reporting entity consists of a primary government, as well as its component units, which are legally separate organizations for which elected officials of the primary government are financially accountable. Financial accountability is defined as:

- (1) Appointment of a voting majority of the component unit's board and either (a) the primary government's ability to impose its will, or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or,
- (2) Fiscal dependency on the primary government.

Based upon the required criteria, the Capital Asset Account does not have component units, nor is it a component unit of any other entity. However, because the Capital Asset Account is not legally separate from the State of Illinois (State), it is included in the financial statements of the State. The State's Comprehensive Annual Financial Report may be obtained from the Office of the Comptroller's website (www.illinoiscomptroller.gov) or by writing to the State Comptroller's Office, Financial Reporting Department, 325 West Adams Street, Springfield, Illinois, 62704-1871.

The Schedule presents only the capital assets administered by the Department and does not purport to, and does not, present fairly the financial position of the State or the Department as of June 30, 2019, and changes in its financial position, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

(b) Basis of Presentation

The Capital Asset Account balances are reported in the State's Comprehensive Annual Financial Report. For its reporting purposes, the Department has presented the Schedule of Capital Assets using a columnar format that presents capital assets, net of accumulated depreciation, as of June 30, 2019.

(c) Basis of Accounting

The Capital Asset Account is reported using the economic resources measurement focus and the accrual basis of accounting.

(d) Use of Estimates

The preparation of the Schedule of Capital Assets in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and accumulated depreciation at the date of the Schedule. Actual results could differ from those estimates.

(e) Valuation

Capital assets are reported at cost or estimated historical cost or, if donated, at their acquisition value. Historical costs include the amount paid for the asset and ancillary charges necessary to place the asset into its intended location and condition for use. Assets acquired in various amounts for a single purpose which may not individually meet the capitalization threshold are capitalized if the estimated total of the project exceeds the capitalization threshold.

For capital assets that are depreciated, expenditures that extend the useful lives of capital assets beyond their initial estimated useful lives (preservation costs), improve their efficiency (improvements), or capacity (additions) are capitalized whereas expenditures for repairs and maintenance are expensed.

Capital assets are depreciated using the straight-line method.

(f) Capitalization Policies

Capitalization thresholds and the estimated useful lives are as follows:

	Capitalization	Estimated Useful
Capital Asset Category	Threshold	Life (in years)
Land	\$100,000	N/A
Infrastructure	250,000	30
Site Improvements	25,000	30
Buildings	100,000	30
Building Improvements	25,000	30
Equipment	5,000	7
Capital Leases – Equipment	5,000	Varies/depends on
		contract

	Capitalization	Estimated Useful
Intangible Asset Type	Threshold	Life (in years)
Easement other than right of way	\$25,000	Indefinite
indefinite		
Water rights indefinite	25,000	Indefinite
Right of way indefinite	25,000	Indefinite
Software internally generated	1,000,000	3
Software websites	1,000,000	3
Land easements finite	25,000	Varies/depends on
		contract
Software purchased	25,000	3
Conservation land rights finite	25,000	Varies/depends on
		contract
Right of way finite	25,000	Varies/depends on
		contract

(g) Infrastructure

The Department maintains infrastructure assets, including waterways, dams, tunnels, and drainage systems.

In the majority of cases, a legal title document was not created when these assets were constructed or placed into service. The Department capitalizes all infrastructure assets supported by purchasing documentation (e.g., contracts, requisitions, purchase orders, payment documents, etc.). In cases where infrastructure assets are jointly developed or constructed by the Department and neighboring states or local municipalities, the Department capitalizes only those assets which are maintained by the Department and legal title has not been established by another legal entity.

(h) Historical Treasures and Works of Art

The Department maintains extensive collections of historical treasures and works of art. Items meeting the following conditions are not capitalized: 1) held for public exhibition, education, or research in furtherance of public service, rather than financial gain; 2) protected, kept unencumbered, cared for, and preserved; and, 3) subject to an organizational policy that requires the proceeds from sales of collection items to be used to acquire other items for collections. All Department historical treasures and works of art meet these conditions and are not capitalized in the Schedule of Capital Assets.

(i) Intangible Assets

The Department maintains various types of intangible assets. These assets lack physical substance, are nonfinancial in nature, and have an initial useful life extending beyond a single reporting period. Examples of intangible assets include, but are not limited to, software (both internally generated and non-internally generated), easements and rights of way, and water and land use rights. Intangible assets are capitalized and depreciated based on conventions in the Capitalization Policies table.

(j) Construction in Progress

The Department maintains assets that are constructions in progress. This includes costs incurred during construction of assets. Those accumulated costs are held in the Construction in Progress category until such time as the project is determined to be "substantially complete" (i.e. ready for its intended use). At that time, the asset is moved to the proper asset category, capitalized, and depreciated based on conventions listed in the Capitalization Policies table. The Department considers infrastructure and bikeways to be a series of networks and sub-systems. As such, those assets have met the requirement of being ready for intended use, and therefore, are not held in the Construction in Progress category.

(k) Networks and Sub-Systems

The Department maintains networks and sub-systems. A network is composed of all assets that provide a particular type of service for the State or an agency. A network of assets may be only one asset that is composed of many components. A sub-system is composed of all assets that make up a portion or segment of a network. Assets acquired in various amounts for a single purpose, which may not individually meet the capitalization threshold, may be capitalized if the estimated total of the project exceeds the capitalization threshold. Also, for capital assets that are depreciated, expenditures that extend the useful lives of capital assets beyond their initial estimated useful lives (preservation costs), improve their efficiency (improvements), or capacity (additions) are capitalized whereas expenditures for repairs and maintenance are expensed.

(1) Adoption of New Accounting Pronouncement

The Department adopted the provisions of GASB Statement No. 83, Certain Asset Retirement Obligations. This statement establishes standards for the accounting and financial reporting for certain asset retirement obligations. An asset retirement obligation (ARO) is defined as a legally enforceable liability associated with the retirement or permanent removal of a tangible capital asset from service (such as from sale, abandonment, recycling, or disposal). The Department has completed its evaluation of the impact of GASB Statement No. 83 and determined that the Department has no ARO as of June 30, 2019.

NOTE 3 - CAPITAL ASSET MANAGEMENT SYSTEM

The Department maintains a capital asset management system which includes, for all capital assets, the major asset category, description of the asset, date of acquisition, method of acquisition, cost or other value, responsible organizational unit, location of the asset, identification of applicable network or sub-system (for infrastructure assets), estimated life, estimated salvage value, annual accumulated depreciation, and appropriation.

NOTE 4 - REPORTING REQUIREMENTS

The Department is required to complete and submit the Capital Asset Summary (SCO-538) form, which now includes the SAMS to GAAP Reconciliation for Capital Assets (formerly SCO-537), to the Office of the Comptroller as part of the year-end reporting process related to capital assets. Amounts reported on this forms have been reconciled to the Schedule of Capital Assets.

STATE OF ILLINOIS
DEPARTMENT OF NATURAL RESOURCES
NOTES TO THE SCHEDULE OF CAPITAL ASSETS
For the Year Ended June 30, 2019

5. CAPITAL ASSETS
Capital asset activity for the year ended June 30, 2019, was as follows (amounts are in thousands):

	B	Balance At						Ba	Balance At
	Jur	June 30, 2018	Ψ	Additions	Deletions	tions	Net Transfers	lun	June 30, 2019
Capital Assets not being depreciated:									
Land and land improvements	S	412,131	S	21,521	\$	76	•	S	433,626
Construction in progress		2,303		1,666		214	108		3,100
Internally generated intangible assets in development		372		1		•	•		372
Easements/rights of way/water-timber-mineral rights		136,184		4,367		•	•		140,551
Total Capital Assets not being depreciated		550,990		27,554		1,003	108		577,649
Capital Assets being depreciated:									
Site improvements		539,851		2,399		1	603		542,853
Buildings and building improvements		291,788		779		200	(3,361)		289,006
Equipment		73,035		8,291		3,187	1		78,139
Capital leases-equipment		80				22	ı		58
Infrastructure		63,847		2,094		•	1		65,941
Non-internally generated software		36				•	ı		36
Internally generated software		3,360		•		•	ı		3,360
Easements/rights of way/water-timber-mineral rights		1,511		1		1	ı		1,511
Other intangible assets		6,939		1		•	1		6,939
Total Capital Assets being depreciated		980,447		13,563		3,409	(2,758)		987,843
Less Accumulated Depreciation for:									
Site improvements		388,340		14,288		•	1		402,628
Buildings and building improvements		205,130		7,386		18	(3,014)		209,484
Equipment		59,780		3,608		3,153	ı		60,235
Capital leases-equipment		38		18		22	1		34
Infrastructure		38,902		1,584		•	1		40,486
Non-internally generated software		36		•		•	ı		36
Internally generated software		3,360		•		•	1		3,360
Easements/rights of way/water-timber-mineral rights		1,440		32		•	•		1,472
Other intangible assets		3,642		481		1	1		4,123
Total Accumulated Depreciation		700,668		27,397		3,193	(3,014)		721,858
Total Capital Assets being depreciated, net		279,779		(13,834)		216	256		265,985
Total Capital Assets, net	S	830.769	€	13.720	€-	1.219	364	S	843.634
	+	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	+	21:421	+	2-16-		÷	



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Frank J. Mautino Auditor General State of Illinois

Report on the Financial Statements

As Special Assistant Auditors for the Auditor General, we have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the Schedule of Capital Assets of the State of Illinois, Department of Natural Resources, as of June 30, 2019, and the related notes to the Schedule of Capital Assets, and have issued our report thereon dated November 1, 2019.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the State of Illinois, Department of Natural Resources' Schedule of Capital Assets is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of the Schedule of Capital Assets' amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

Internal Control Over Financial Reporting

Management of the State of Illinois, Department of Natural Resources is responsible for establishing and maintaining effective internal control over financial reporting (internal control).

In planning and performing our audit of the Schedule of Capital Assets, we considered the State of Illinois, Department of Natural Resources' internal control to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Schedule of Capital Assets, but not for the purpose of expressing an opinion on the effectiveness of the State of Illinois, Department of Natural Resources' internal control. Accordingly, we do not express an opinion on the effectiveness of the State of Illinois, Department of Natural Resources' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control of the Capital Asset Account that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

SIGNED ORIGINAL ON FILE

Chicago, Illinois November 1, 2019

STATE OF ILLINOIS DEPARTMENT OF NATURAL RESOURCES SCHEDULE OF FINDINGS – PRIOR FINDING NOT REPEATED For the Year Ended June 30, 2019

A. **FINDING** (Inadequate Control and Oversight over Valuation of Intangibles)

During the prior audit, the Department of Natural Resources (Department) did not have adequate control and oversight over the valuation of donated intangible assets and the responsibility to value these assets was not clearly assigned to a responsible individual or division.

During the current audit, our sample testing indicated the Department implemented control and oversight over the valuation of donated intangible assets. The Office of Realty and Capital Planning was assigned the responsibility to value donated intangible assets. (Finding Code No. 2018-001)