#### STATE OF ILLINOIS FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21

FINANCIAL AUDIT (In Accordance with the Single Audit Act and OMB Circular A-133) For the Year Ended June 30, 2008

Performed as Special Assistant Auditors For the Auditor General, State of Illinois

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#### **OFFICIALS**

Regional Superintendent R. Matthew Donkin

(Current and during audit period)

Assistant Regional Superintendent Kurt Endebrock

(Current and during audit period)

Offices are located at:

202 West Main Street Benton, IL 62812

404 North Monroe Marion, IL 62959

Franklin/Williamson Project ECHO 900 Washington Johnston City, IL 62951

S.T.A.R. Quest Academy 410 West 5<sup>th</sup> Benton, IL 62812

#### **COMPLIANCE REPORT**

#### **SUMMARY**

The compliance testing performed in this audit was conducted in accordance with *Government Auditing Standards* and in accordance with the Illinois State Auditing Act.

#### AUDITORS' REPORTS

The auditors' reports on compliance and on internal controls do not contain scope limitations, disclaimers, or other significant nonstandard language.

#### SUMMARY OF AUDIT FINDINGS

Number of	This Audit	<b>Prior Audit</b>
Audit findings	3	5
Repeated audit findings	3*	3
Prior recommendations implemented		
or not repeated	2	6

<sup>\*</sup> Finding 08-01 is a partial repeat of a prior year finding.

Details of audit findings are presented in a separately tabbed report section.

An additional 7 matters which are less than a significant deficiency or material weakness but more than inconsequential, have been reported in a Management Letter of Comments to the Regional Superintendent. In prior years, these issues may have been included as immaterial findings in the auditors' reports.

#### SUMMARY OF FINDINGS AND QUESTIONED COSTS

#### FINDINGS (GOVERNMENT AUDITING STANDARDS)

Item No.	<u>Page</u>	Description	<u>Finding Type</u>
08-01	14	Failure to remit interest earned	Significant Deficiency
08-02	16	Inadequate controls over property	Material Weakness
		and equipment	
08-03	18	Controls over financial statement	
		preparation	Material Weakness

#### FINDINGS AND QUESTIONED COSTS (FEDERAL COMPLIANCE)

The following finding which is reported as a current finding and questioned cost relating to *Government Auditing Standards* also meets the reporting requirements for Federal Compliance.

08-01	14	Failure to remit interest earned	Significant Deficiency -
			Compliance

#### PRIOR FINDINGS NOT REPEATED (GOVERNMENT AUDITING STANDARDS)

Item No.	<u>Page</u>	Description
07-01	25	Improper allocation of costs
07-02	25	Controls over compliance with laws and regulations

#### PRIOR FINDINGS NOT REPEATED (FEDERAL COMPLIANCE)

Item No.	<u>Page</u>	Description
07-01	25	Improper allocation of costs

#### **EXIT CONFERENCE**

The findings and recommendations appearing in this report were discussed with Regional Office personnel at a formal exit teleconference on April 13, 2009. Attending were R. Matthew Donkin, Regional Superintendent and Kurt Endebrock, Assistant Regional Superintendent from the Regional Office, Thomas R. Krehbiel, Partner and Leslie Ruyle, Manager from Sikich LLP, and Kelly Mittelstaedt, Audit Manager, from the Office of the Auditor General. Responses to the recommendations had previously been provided by R. Matthew Donkin, Regional Superintendent in a letter dated February 17, 2009.

#### FINANCIAL STATEMENT REPORT

#### **SUMMARY**

The audit of the accompanying basic financial statements of the Franklin/Williamson Counties Regional Office of Education No. 21 was performed by Sikich LLP.

Based on their audit, the auditors expressed an unqualified opinion on the Franklin/Williamson Counties Regional Office of Education No. 21's basic financial statements.



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#### INDEPENDENT AUDITORS' REPORT

Honorable William G. Holland Auditor General State of Illinois

As Special Assistant Auditors for the Auditor General, we have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Franklin/Williamson Counties Regional Office of Education No. 21, as of and for the year ended June 30, 2008, which collectively comprise the Franklin/Williamson Counties Regional Office of Education No. 21's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Regional Office of Education No. 21's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Franklin/Williamson Counties Regional Office of Education No. 21, as of June 30, 2008, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated April 23, 2009 on our consideration of the Franklin/Williamson Counties Regional Office of Education No. 21's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis and Illinois Municipal Retirement Fund Schedule of Funding Progress on pages 26 through 32 and 69 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Franklin/Williamson Counties Regional Office of Education No. 21's basic financial statements. The combining and individual nonmajor fund financial statements and budgetary comparison schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is also not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements, budgetary comparison schedules, and the Schedule of Expenditures of Federal Awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Springfield, Illinois April 23, 2009

Sikich LLP



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## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable William G. Holland Auditor General State of Illinois

As Special Assistant Auditors for the Auditor General, we have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Franklin/Williamson Counties Regional Office of Education No. 21, as of and for the year ended June 30, 2008, which collectively comprise the Franklin/Williamson Counties Regional Office of Education No. 21's basic financial statements and have issued our report thereon dated April 23, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Franklin/Williamson Counties Regional Office of Education No. 21's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Franklin/Williamson Counties Regional Office of Education No. 21's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Franklin/Williamson Counties Regional Office of Education No. 21's internal control over financial reporting.

Our consideration of the internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the

entity's internal control. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs to be significant deficiencies in internal control over financial reporting (08-01, 08-02, and 08-03).

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered material weaknesses. However, of the significant deficiencies described above, we consider items 08-02 and 08-03 to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Franklin/Williamson Counties Regional Office of Education No. 21's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We also noted certain matters which we have reported to management of the Franklin/Williamson Counties Regional Office of Education No. 21 in a separate letter dated April 23, 2009.

The Franklin/Williamson Counties Regional Office of Education No. 21's response to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. We did not audit the Franklin/Williamson Counties Regional Office of Education No. 21's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, agency management, others within the organization, Illinois State Board of Education, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Springfield, Illinois April 23, 2009

Sikich LLP

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## REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Honorable William G. Holland Auditor General State of Illinois

#### **Compliance**

We have audited the compliance of the Franklin/Williamson Counties Regional Office of Education No. 21 with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2008. The Franklin/Williamson Counties Regional Office of Education No. 21's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the Franklin/Williamson Counties Regional Office of Education No. 21's management. Our responsibility is to express an opinion on the Franklin/Williamson Counties Regional Office of Education No. 21's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Franklin/Williamson Counties Regional Office of Education No. 21's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the Franklin/Williamson Counties Regional Office of Education No. 21's compliance with those requirements.

In our opinion, the Franklin/Williamson Counties Regional Office of Education No. 21 complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2008. However, the results of our auditing procedures disclosed instances of noncompliance with those requirements, which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying Schedule of Findings and Questioned Costs as item 08-01.

#### **Internal Control Over Compliance**

The management of the Franklin/Williamson Counties Regional Office of Education No. 21 is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Franklin/Williamson Counties Regional Office of Education No. 21's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Franklin/Williamson Counties Regional Office of Education No. 21's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses as defined below. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as item 08-01 to be a significant deficiency.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control. We did not consider any of the deficiencies described in the accompanying Schedule of Findings and Questioned Costs to be material weaknesses.

The Franklin/Williamson Counties Regional Office of Education No. 21's response to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. We did not audit the Franklin/Williamson Counties Regional Office of Education No.21's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, agency management, others within the organization, Illinois State Board of Education, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Springfield, Illinois April 23, 2009

Sikich LLP

## FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended June 30, 2008

#### Section I – Summary of Auditor's Results

#### **Financial Statements**

Type of auditor's rep	oort issued:	unqualified	
_	- <del>-</del>	xyes	no none reported
Noncompliance mate	erial to financial statements noted?	yes	
Federal Awards			
		yesx yes	
Type of auditor's rep for major programs:	port issued on compliance	unqualified	
Any audit findings d to be reported in acc Circular A-133, Sec		xyes	no
Identification of maj	or programs:		
CFDA Number(s)	Name of Federal Program or Cluster	<u>er</u>	
84.196A 84.287C	McKinney Education for Homeless 21 <sup>st</sup> Century Community Learning		
Dollar threshold used between Type A and	_	\$ 300,000	
Auditee qualified as	low-risk auditee?	yes	<u>x</u> no

**FINDING 08-01** – Failure to remit interest earned (Partial repeat of prior year findings: 07-03, 06-08, 05-08)

**Federal Program Name:** (a) School Breakfast Program (b) National School Lunch Program (c) WIA Youth Activities (d) Title I – Grants to Local Educational Agencies (e) McKinney Education for Homeless Children (f) Tech-Prep Education (g) 21<sup>st</sup> Century Community Learning Centers (h) Mathematics and Science Partnerships (i) Substance Abuse Prevention and Treatment Block Grant

**Project Number:** (a) 07-4220-00 and 08-4220-00 (b) 07-4210-00 and 08-4210-00 (c) n/a (d) 08-4331-SS and 08-4331-00 (e) 08-4920-00 (f) 08TP7540 (g) 08-4421-05 (h) 08-4936-00 (i) 811G8200000

**CFDA Number:** (a) 10.553 (b) 10.555 (c) 17.259 (d) 84.010A (e) 84.196A (f) 84.243 (g) 84.287C (h) 84.366B (i) 93.959

**Passed Through:** (a) Illinois State Board of Education (b) Illinois State Board of Education (c) Man-Tra-Con Corp. (d) Regional Office of Education No. 02 and Regional Office of Education No. 25 (e) Illinois State Board of Education (f) Illinois Community College Board (g) Illinois State Board of Education (h) Regional Office of Education No. 02 (i) Illinois Department of Human Services

**Federal Agency:** (a) Dept. of Agriculture (b) Dept. of Agriculture (c) Dept. of Labor (d) Dept. of Education (e) Dept. of Education (f) Dept. of Education (g) Dept. of Education (h) Dept. of Education (i) Dept. of Health and Human Services

#### **CRITERIA/SPECIFIC REQUIREMENT:**

U.S. Department of Education (USDE) regulations appear in 34 Code of Federal Regulations (CFR). Part 80.21 of 34 CFR is titled: "Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments." It is also known as the "Common Rule" because most federal agencies have adopted it in their regulations. The "Common Rule" states that annual interest earned in excess of \$100.00 on advances of funds must be submitted promptly, at least quarterly, to the granting agency. Additionally, the Grant Funds Recovery Act (30 ILCS 705/1 et seq.) states that interest earned on grant funds becomes part of the grant principal and is treated accordingly for all purposes unless the grant agreement and/or the grant regulations provides otherwise. The Act further states that any grant funds not expended (or legally obligated) by the end of the grant period must be returned to the grantor. This applies to State and federal grants.

#### FINDING 08-01 - Continued

#### **CONDITION:**

The ROE implemented an approved interest allocation plan during fiscal year 2008. However, the ROE did not remit interest earned on grant funds to the granting agency. The ROE earned interest on both State and federal awards that should have been remitted at least quarterly to the granting agency in the following amounts:

State grants	\$387
Federal awards	\$520

#### **QUESTIONED COSTS:**

The amount of questioned costs would be approximately \$118.

#### **CONTEXT:**

The ROE received various grant funds from State and federal sources.

#### **EFFECT:**

The ROE was not in compliance with 34 Code of Federal Regulations or the Grant Funds Recovery Act.

#### **CAUSE:**

According to ROE Officials, it was understood that interest should be returned in a "timely manner" as indicated on previous audits and from their research on the matter, rather than quarterly.

#### **RECOMMENDATION:**

The Regional Office of Education No. 21 should follow the appropriate State and federal statutes and regulations and remit any interest earned back to the granting agency in accordance with the requirements of the Grant Funds Recovery Act and 34 Code of Federal Regulations.

#### **MANAGEMENT'S RESPONSE:**

- 1. The interest earned on said grant funds had not been returned prior to the completion of fieldwork. However, since that time, 100% of the interest earned for those funds requiring repayment was returned. The funds were McKinney Vento, which received a refund of \$360.29; Carl Perkins, which received a refund of \$115.12; and Tech Prep, which received a refund of \$164.40.
- 2. With regards to the quarterly remittance of interest earned, the ROE had requested clarification from numerous sources regarding the correct process that was required. The ROE did not ever receive information related to quarterly remittance of payments. The ROE will move to a quarterly schedule.

**FINDING 08-02** – Inadequate controls over property and equipment (Repeat of prior year finding: 07-04)

#### **CRITERIA/SPECIFIC REQUIREMENT:**

The Regional Office of Education (ROE) Accounting Manual requires each ROE to maintain detailed fixed asset records for both accounting purposes as well as insurance purposes, for fixed assets costing \$500 or more. Generally accepted accounting principles require that an inventory of all fixed assets and depreciation schedules for assets meeting the capitalization threshold for reporting be maintained.

In addition, sound internal controls require that policies and procedures on fixed assets should cover acquisition and tagging, recording and reporting, depreciation (if applicable), transfers and dispositions, an annual physical inventory, and that they should be formally documented and consistently applied.

#### **CONDITION:**

The Regional Office of Education No. 21 (Regional Office) did not have adequate controls over the recording and reporting of fixed assets. The Regional Office did not maintain a complete listing of fixed assets and did not have procedures in place to ensure that acquisitions over the established capitalization threshold were added to the Regional Office's fixed asset records, resulting in the omission of 12 items totaling \$24,887 that were inadvertently expensed. The Regional Office also incorrectly recorded costs associated with training and web services in the purchase price for a fiscal year 2008 addition, overstating the listing of fixed assets by \$10,200.

The Regional Office attempted to create a more complete listing of fixed assets during the fiscal year; however, this resulted in using cost amounts for existing assets that were inconsistent with prior year amounts, modifying useful lives for existing assets, modifying depreciation methods for existing assets, and not documenting disposals of assets. These actions resulted in the need for many corrections to the current year listing and corrections to prior year assets. A prior period adjustment of \$7,548 was necessary to correct the understated financial statements.

Additionally, the Regional Office did not have a formal policy in place regarding useful lives of fixed assets and did not provide complete information as to the useful lives of the above acquisitions.

#### **EFFECT:**

The absence of a sound system of internal controls over fixed assets resulted in inaccurate reporting of fixed assets and inadequate physical control for equipment items. An incomplete fixed asset listing does not provide an adequate basis for physical control and losses may occur without being detected.

#### FINDING 08-02 - Continued

#### **CAUSE:**

The Regional Office has insufficient controls over recording and reporting fixed assets due to turnover in the custodian position.

#### **RECOMMENDATION:**

The Regional Office should adhere to its fixed asset policy and procedures manual to effectively and efficiently monitor property acquisitions, transfers and disposals, and provide for accurate reporting of fixed asset balances. The Regional Office should also update the fixed asset policies and procedures manual to address their standard useful lives for various types of fixed assets.

The fixed asset listing should be checked for accuracy and existence through an annual physical inventory. A reconciliation should be performed between the fixed asset listing and the recorded capital outlay expenditures for the year. All reconciling items should be addressed in a timely manner.

#### **MANAGEMENT'S RESPONSE:**

- 1. ROE 21 has hired a new employee with an accounting degree who has experience in the area of fixed asset capitalization and depreciation who will be helping with the maintenance of fixed assets. This employee will be utilizing a new Fixed Assets software program recently purchased by the ROE. This program will facilitate the maintenance of a fixed assets inventory, the computation of annual depreciation, and the reconciliation of annual fixed asset additions to recorded capital outlay expenditures for the year.
- 2. The ROE is in the process of updating its policy regarding maintenance of fixed assets and internal control procedures to adequately address issues regarding acquisitions, transfers, dispositions, capitalization, depreciation, useful lives, and the taking of annual inventory. Due to the hiring of this employee, the ROE will be able to separate the duties of maintaining the fixed asset inventory and performing the physical walk-through which will reduce the risk of possible omission of assets.

**FINDING 08-03** – Controls over financial statement preparation (Repeat of prior year finding 07-05)

#### **CRITERIA/SPECIFIC REQUIREMENT:**

The Franklin/Williamson Counties Regional Office of Education No. 21 (Regional Office) is required to maintain a system of controls over the preparation of financial statements in accordance with generally accepted accounting principles (GAAP). Regional Office internal controls over GAAP financial reporting should include adequately trained personnel with the knowledge and expertise to prepare and/or thoroughly review GAAP based financial statements to ensure that they are free of material misstatements and include all disclosures as required by the Governmental Accounting Standards Board (GASB).

#### **CONDITION**:

The Regional Office does not have sufficient internal controls over the financial reporting process. The Regional Office maintains their accounting records on the cash basis of accounting during the fiscal year and posts year end accrual entries for audit purposes. While the Regional Office maintains controls over the processing of most accounting transactions, there are not sufficient controls over the preparation of the GAAP based financial statements for management or employees in the normal course of performing their assigned functions to prevent or detect financial statement misstatements and disclosure omissions in a timely manner. For example, auditors, in their review of the Regional Office's accounting records, noted the following:

- Numerous adjustments were required to present financial statements in accordance with generally accepted accounting principles.
- The Regional Office did not have adequate controls over the maintenance of complete records of accounts receivable, grants receivable, accounts payable and deferred revenues. While the Regional Office did make entries to record year-end accruals, they were not complete.
- The Regional Office did not report two accounts (Title III Tech Prep and Vocational Ed Tech Prep) as Education Fund accounts in prior years and, instead, reported them as Agency Funds.

#### **EFFECT:**

Management or employees in the normal course of performing their assigned functions may not prevent or detect financial statement misstatements and disclosure omissions in a timely manner.

#### FINDING 08-03 - Continued

#### **CAUSE:**

According to Regional Office officials, they did not have adequate funding to hire and/or train their accounting personnel in order to comply with these requirements.

#### **RECOMMENDATION:**

As part of its internal control over the preparation of financial statements, including disclosures, the Regional Office should implement a comprehensive preparation and/or review procedure to ensure that the financial statements, including disclosures, are complete and accurate. Such procedures should be performed by a properly trained individual(s) possessing a thorough understanding of applicable generally accepted accounting principles, GASB pronouncements, and knowledge of the Regional Office's activities and operations.

#### **MANAGEMENT'S RESPONSES:**

The ROE will review, approve, and accept responsibility for the proposed audit adjustments and the financial statements and related notes. It has hired an employee with an accounting degree with governmental accounting background to serve as accounting / internal control officer. It is believed that this will help to meet this requirement.

#### **INSTANCES OF NON COMPLIANCE:**

1. **FINDING 08-01** – Failure to remit interest earned (finding details on pages 14-15)

#### SIGNIFICANT DEFICIENCIES:

1. **FINDING 08-01** – Failure to remit interest earned (finding details on pages 14-15)

#### **Corrective Action Plan**

**FINDING 08-01** – Failure to remit interest earned

#### **CONDITION:**

The ROE implemented an approved interest allocation plan during fiscal year 2008. However, the ROE did not remit interest earned on grant funds to the granting agency. The ROE earned interest on both State and federal awards that should have been remitted at least quarterly to the granting agency in the following amounts:

State grants	\$387
Federal awards	\$520

#### **PLAN:**

Since fieldwork was completed, the ROE has returned 100% of the interest earned for those funds requiring repayment. The funds were McKinney Vento, which received a refund of \$360.29; Carl Perkins, which received a refund of \$115.12; and Tech Prep, which received a refund of \$164.40.

Now that the ROE is aware of the quarterly remittance requirement, it will utilize the interest allocation plan that was implemented in FY 07-08 and will monitor interest earned on grant funds. On a quarterly basis, the ROE will analyze its grant funds for interest earned in an amount over \$100. The ROE will return the entire interest amount to the grant agency when the earned amount is greater than \$100.

#### ANTICIPATED DATE OF COMPLETION:

Implemented and completed on an on-going basis in FY 08-09.

#### **CONTACT PERSON:**

R. Matthew Donkin, Regional Superintendent

#### **Corrective Action Plan**

FINDING 08-02 – Inadequate controls over property and equipment

#### **CONDITION:**

The Regional Office of Education No. 21 (Regional Office) did not have adequate controls over the recording and reporting of fixed assets. The Regional Office did not maintain a complete listing of fixed assets and did not have procedures in place to ensure that acquisitions over the established capitalization threshold were added to the Regional Office's fixed asset records, resulting in the omission of 12 items totaling \$24,887 that were inadvertently expensed. The Regional Office also incorrectly recorded costs associated with training and web services in the purchase price for a fiscal year 2008 addition, overstating the listing of fixed assets by \$10,200.

The Regional Office attempted to create a more complete listing of fixed assets during the fiscal year; however, this resulted in using cost amounts for existing assets that were inconsistent with prior year amounts, modifying useful lives for existing assets, modifying depreciation methods for existing assets, and not documenting disposals of assets. These actions resulted in the need for many corrections to the current year listing and corrections to prior year assets. A prior period adjustment of \$7,548 was necessary to correct the understated financial statements.

Additionally, the Regional Office did not have a formal policy in place regarding useful lives of fixed assets and did not provide complete information as to the useful lives of the above acquisitions.

#### **PLAN:**

ROE 21 is continuing its work based upon the best information available to it to address inventory issues. It has hired a new employee with an accounting degree who has experience in the area of fixed asset capitalization and depreciation who will be helping with the maintenance of fixed assets. This employee will utilize a new Fixed Assets software program recently purchased by the ROE. This program will facilitate the maintenance of a fixed assets inventory, the computation of annual depreciation, and the reconciliation of annual fixed asset additions to recorded capital outlay expenditures for the year.

The ROE is in the process of updating its policy regarding maintenance of fixed assets and internal control procedures to adequately address issues regarding acquisitions, transfers, dispositions, capitalization, depreciation, useful lives, and the taking of annual inventory. Due to the hiring of new staff, the ROE will be able to separate the duties of maintaining the fixed asset inventory and performing the physical walk-through which will reduce the risk of possible omission of assets.

#### **Corrective Action Plan** – continued

#### **ANTICIPATED DATE OF COMPLETION:**

On-going project completed in FY 08-09.

#### **CONTACT PERSON:**

R. Matthew Donkin, Regional Superintendent

#### **Corrective Action Plan**

**FINDING 08-03** – Controls over financial statement preparation

#### **CONDITION:**

The Regional Office does not have sufficient internal controls over the financial reporting process. The Regional Office maintains their accounting records on the cash basis of accounting during the fiscal year and posts year end accrual entries for audit purposes. While the Regional Office maintains controls over the processing of most accounting transactions, there are not sufficient controls over the preparation of the GAAP based financial statements for management or employees in the normal course of performing their assigned functions to prevent or detect financial statement misstatements and disclosure omissions in a timely manner. For example, auditors, in their review of the Regional Office's accounting records, noted the following:

- Numerous adjustments were required to present financial statements in accordance with generally accepted accounting principles.
- The Regional Office did not have adequate controls over the maintenance of complete records of accounts receivable, grants receivable, accounts payable and deferred revenues. While the Regional Office did make entries to record year-end accruals, they were not complete.
- The Regional Office did not report two accounts (Title III Tech Prep and Vocational Ed Tech Prep) as Education Fund accounts in prior years and, instead, reported them as Agency Funds.

#### **PLAN:**

ROE 21 contracted with a local auditing firm to assist in preparing for the FY 07-08 audit. With the departure of one employee, the ROE was in position to hire an employee with an accounting degree with governmental accounting background to serve as accounting / internal control officer. The ROE believes this will help in addressing this finding in FY 08-09.

#### ANTICIPATED DATE OF COMPLETION:

Completed November 2008.

#### **CONTACT PERSON:**

R. Matthew Donkin, Regional Superintendent

#### FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

Finding No.	Condition	Current Status
07-01	Improper allocation of costs	(See Note Below)
07-02	Controls over compliance with laws and regulation	ns (See Note Below)
07-03	Failure to allocate interest earned	Partial repeat 08-01
07-04	Inadequate controls over property and equipment	Repeat 08-02
07-05	Controls over financial statement preparation	Repeat 08-03

**NOTE:** Although the Regional Office of Education No. 21 has not fully implemented the corrective action plan associated with this finding during the fiscal year 2008, they have made significant progress in addressing the condition. Therefore, the effect of the condition is inconsequential to the specific programs and the overall financial statements and is now being addressed with management in a separate letter dated April 23, 2009.

Franklin-Williamson Counties Regional Office of Education (ROE) No. 21 provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2008. We encourage readers to consider this information in conjunction with the Agency's financial statements, which follow.

This report will include past year financial activity, along with fiscal year 2008 activity, making comparisons of the financial position and results of operations more meaningful.

#### 2008 FINANCIAL HIGHLIGHTS

General Fund balance increased from \$(23,900) in fiscal year 2007 to \$190,750 in fiscal year 2008. General Fund revenues increased from \$236,823 to \$274,272 (excluding on-behalf payments), which is attributable to an increase in state grant revenue and revenues from local sources. General Fund expenditures decreased from \$299,320 to \$280,486 (excluding on-behalf payments) due primarily to a decrease in capital outlay and other expenditures and slight decreases in salary and benefit expenses.

#### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the Office's financial activities.
- The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of the ROE No. 21 as a whole and present an overall view of the Office's finances.
- The fund financial statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the Office's operations in more detail than the government-wide statements by providing information about the most significant funds.
- Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements.
- Supplementary Information further explains and supports the financial statements with a comparison of the Office's detailed information for each category of funds and also provides detailed information about the non-major funds.

#### Reporting the Franklin-Williamson Counties Regional Office of Education as a Whole

The Statement of Net Assets and the Statement of Activities

The government-wide statements report information about the ROE No. 21 as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the ROE No. 21 assets and liabilities. All of the current year revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the Office's net assets and how they have changed. Net assets – the difference between the assets and liabilities – are one way to measure the Office's financial health or position.

- Over time, increases or decreases in the net assets can be an indicator of whether financial position is improving or deteriorating, respectively.
- To assess the Office's overall health, additional non-financial factors, such as new laws, rules, regulations, and actions by officials at the State level need to be considered.

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the Regional Office's funds, focusing on its most significant or "major" funds. Funds are accounting devices which allow the tracking of specific sources of funding and spending on particular programs. Some funds are required by State law. The Regional Office of Education No. 21 established other funds to control and manage money for particular purposes.

The Office has three kinds of fund classifications:

Governmental funds account for a majority of the Office's services. These focus
on how cash and other financial assets that can be readily converted to cash flow in
and out and the balances left at year-end that are available for spending.
Consequently, the governmental fund statements provide a detailed short-term
view that helps determine whether there are more or fewer resources that can be
spent in the near future to finance the Office's programs. The Office's
governmental funds include: the General Fund and the Special Revenue Funds.

The governmental fund's required financial statements include a Balance Sheet and a Statement of Revenue, Expenditures and Changes in Fund Balances.

- 2) Proprietary funds account for services for which the Regional Office of Education No. 21 charges fees under a cost-reimbursement method. These fees cover the costs of certain services it provides.
  - The proprietary fund's required financial statements include a Statement of Net Assets, a Statement of Revenues, Expenses and Changes in Fund Net Assets, and a Statement of Cash Flows.
- 3) Fiduciary funds account for services for which the ROE No. 21 acts as fiscal agent for individuals and private or governmental organizations.

The fiduciary funds required financial statements include a Statement of Fiduciary Net Assets.

A summary reconciliation between the government-wide financial statements and the fund financial statements are included after each fund financial statement.

#### **Government-Wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of financial position. ROE No. 21's net assets at the end of fiscal year 2007 totaled \$846,261. At the end of fiscal year 2008, the net assets were \$1,047,422. The analysis that follows provides a summary of the Office's net assets at June 30, 2008 and 2007.

### CONDENSED STATEMENT OF NET ASSETS June 30, 2008 and 2007

	Governmental Activities				Busine Activ	ss-typ vities	e	Total			
	2008	2007		2008		2007		2008	2007		
ASSETS Current assets Capital assets, net of	\$ 1,157,578	\$	777,409	\$	(738)	\$	_	\$ 1,156,840	\$	777,409	
depreciation	91,152		113,566					91,152	-	113,566	
TOTAL ASSETS	<u>\$ 1,248,730</u>	\$	890,975	\$	(738)	<u>\$</u>		\$ 1,247,992	\$	890,975	
LIABILITIES Current liabilities	\$ 200,570	\$	44,714	\$		\$	<u>-</u>	\$ 200,570	\$	44,714	
TOTAL LIABILITIES	200,570		44,714					200,570		44,714	
NET ASSETS Investments in capital assets, net of related debt	91,152		113,566		-		_	91,152		113,566	
Restricted for teacher professional development Unrestricted	27,014 929,994		24,997 707,698		(738)		- 	27,014 929,256		24,997 707,698	
TOTAL NET ASSETS	<u>\$ 1,048,160</u>	\$	846,261	\$	(738)	\$		\$ 1,047,422	\$	846,261	

The Regional Office of Education's net assets increased by \$201,161 from Fiscal Year 2007 to Fiscal Year 2008. This increase occurred as a result of an increase in grant funds from Illinois State Board of Education and other governments and as a result of insurance proceeds received in Fiscal Year 2008 related to noncompliance noted in audits of fiscal years ending June 30, 2002 through 2007 and restatement of Fiscal Year 2007 beginning net assets due errors noted in capital assets. In addition, Institute Funds are restricted for teacher professional development.

The following analysis shows the changes in net assets for the years ended June 30, 2007 and 2008.

### <u>CHANGES IN NET ASSETS</u> For the Years Ended June 30, 2008 and 2007

	Governmental Activities				Business-type Activities				Total			
	20	08		2007		2008	2007		2008		2007	
Revenues:												
Program revenues:												
Charges for services	\$	44,287	\$	56,975	\$	173,958	\$139,143	\$	218,245	\$	196,118	
Operating grants &												
contributions	2,4	30,086		2,394,976		_	_		2,430,086		2,394,976	
<b>Total Program revenues</b>		74,373		2,451,951		173,958	139,143		2,648,331		2,591,094	
General revenues:												
Local sources		29,615		189,250		-	-		229,615		189,250	
On-behalf payments	5	25,740		366,899		-	-		525,740		366,899	
Investment income		9,336		10,021		-	-		9,336		10,021	
Loss on disposal of												
capital assets		(5,937)		-		-	-		(5,937)		-	
Insurance proceeds	2	00,000							200,000		<u> </u>	
Total General revenues	0	58,754		566,170					958,754		566 170	
Total General levenues	9.	36,734	_	300,170	_				930,734		566,170	
Total Revenues	3,4	33,127		3,018,121		173,958	139,143		3,607,085		3,157,264	
Expenses:												
Salaries	1,39	90,547		1,217,902		_	-		1,390,547		1,217,902	
Benefits	2	40,592		228,985		-	-		240,592		228,985	
Purchased services	6	18,502		640,990		_	-		618,502		640,990	
Supplies and materials	1	62,840		83,042		174,696	139,143		337,536		222,185	
Depreciation	4	41,358		106,808		-	-		41,358		106,808	
Other		20,667		34,371		_	_		20,667		34,371	
Transfers-payments to												
other governmental units	2:	38,530		206,321		_	_		238,530		206,321	
On-behalf payments		25,740		366,899		_	_		525,740		366,899	
1 0						_					_	
Total expenses	3,2	<u>38,776</u>		2,885,318		174,696	139,143		3,413,472		3,024,461	
Change in net assets	19	94,351		132,803		(738)	_		193,613		132,803	
Change in net assets	1.	77,331		132,003		(730)	_		173,013		132,003	
Net Assets – beginning	8	46,261		713,458		-	-		846,261		713,458	
Restatement		7,548							7,548			
Restatement		1,540			_				1,540	-	<u>-</u>	
Net Assets – beginning –												
restated	8	53,809		713,458					853,809	_	713,458	
Net Assets – ending	\$ 1,0	<u>48,160</u>	\$	846,261	\$	(738)	<u>\$</u>	\$	1,047,422	\$	846,261	

#### **Governmental Activities**

Revenues for governmental activities were \$3,433,127 and expenses were \$3,238,776. The Regional Office of Education No. 21 will be able to use some of the carryover balances to pay for the additional services offered to and needed by local school districts in future fiscal years.

#### **Business-Type Activities**

Revenues and expenses for the Regional Office of Education No. 21's business-type activities increased from the prior fiscal year due to an increase in quantity of paper requested and purchased in fiscal year 2008 for the local school districts.

#### Financial Analysis of the Regional Office of Education No. 21 Funds

As previously noted, the Regional Office of Education No. 21 uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Office's governmental funds reported combined fund balances of \$957,008 significantly above last year's ending fund balance of \$732,695. The primary reason for the increase in combined fund balances in fiscal year 2008 was due to insurance proceeds received in the amount of \$200,000.

#### **Governmental Fund Highlights**

- Regional Office of Education No. 21 received a one-time payment from insurance proceeds in the amount of \$200,000.
- The State financial support for school services was slightly increased for 2007-2008.

#### **Budgetary Highlights**

The Regional Office of Education No. 21 annually adopts program budgets on a basis consistent with U.S. generally accepted accounting principles. The Illinois State Board of Education reviews the proposed budgets and either grants approval or returns them without approval with comments. Any unapproved budget must be resubmitted to the Illinois State Board of Education for final approval. The budgets may be amended during the year utilizing procedures prescribed by the Illinois State Board of Education.

#### **Capital Assets**

Capital Assets of the Regional Office of Education No. 21 include office equipment, computers, audio-visual equipment, office furniture, and a building. The Regional Office of Education No. 21 maintains an inventory of capital assets, which have been accumulated over time. The decrease for fiscal year 2008 was a result of not receiving grant monies to purchase new equipment and the depreciation of existing assets. There were also substantial dispositions during the fiscal year. The Regional Office of Education No. 21's ending net asset balance for fiscal year 2008 is \$91,152 which is the total original cost of the capital assets less accumulated depreciation. More detailed information about capital assets is available in Note No. 4 to the financial statements.

#### **Economic Factors And Next Year's Budget**

At the time these financial statements were prepared and audited, the Office was aware of several existing circumstances that could significantly affect its financial health in the future:

- The State of Illinois Foundation level has increased to \$5,959 per student.
- The interest rate on investments remains low and will impact interest earned.
- Several grants have remained near or at previous funding levels. In addition, the School Services funding levels have slightly decreased.
- The number of students served by the Regional Office of Education No. 21 is expected to remain constant.

#### **Contacting the Regional Office's Financial Management**

This financial report is designed to provide the Regional Office's citizens, taxpayers, clients, and other constituents with a general overview of its finances and to demonstrate the accountability for the money it receives. If the reader has questions concerning this report or needs additional financial information, please contact the Regional Superintendent of the Regional Office of Education No. 21 at 202 W. Main, Benton, IL 62812.



#### FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 STATEMENT OF NET ASSETS June 30, 2008

	Governmental Activities		5.1		 Total
ASSETS					
CURRENT ASSETS					
Cash and cash equivalents	\$	881,917	\$	-	\$ 881,917
Accounts receivable		16,106		-	16,106
Due from Illinois State Board of Education		346		-	346
Due from other governments		179,382		79,089	258,471
Internal balances		79,827		(79,827)	-
Total current assets		1,157,578		(738)	1,156,840
NONCURRENT ASSETS					
Capital assets, net of depreciation		91,152			 91,152
TOTAL ASSETS		1,248,730		(738)	 1,247,992
LIABILITIES					
CURRENT LIABILITIES					
Accounts payable		25,543		-	25,543
Due to other governments		109,030		-	109,030
Deferred revenue		65,997		-	65,997
Total current liabilities		200,570		-	200,570
TOTAL LIABILITIES		200,570			 200,570
NET ASSETS					
Invested in capital assets, net of related debt		91,152		-	91,152
Restricted for teacher professional development		27,014		-	27,014
Unrestricted		929,994	-	(738)	 929,256
TOTAL NET ASSETS	\$	1,048,160	\$	(738)	\$ 1,047,422

#### FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 STATEMENT OF ACTIVITIES For the Year Ended June 30, 2008

Net (Expense) Revenue and Changes in Net Assets

			Program Revenues				_	Government			
				Charges		Operating	Go	vernmental		ess-Type	
FUNCTIONS/PROGRAMS		Expenses			Grants	Activities		Activities		Total	
PRIMARY GOVERNMENT	-										
Governmental Activities:											
Instructional Services:											
Salaries	\$	1,390,547	\$	5,306	\$	1,339,943	\$	(45,298)	\$	-	\$ (45,298)
Benefits		240,592		406		229,434		(10,752)		-	(10,752)
Purchased services		618,502		4,136		443,322		(171,044)		-	(171,044)
Supplies and materials		162,840		785		173,203		11,148		-	11,148
Depreciation		41,358		-		-		(41,358)		-	(41,358)
Other		20,667		33,654		600		13,587		-	13,587
Transfers - payments to other governmental units Administrative:		238,530		-		243,584		5,054		-	5,054
On-behalf payments		525,740	-	-	_	-		(525,740)	-		 (525,740)
Total Governmental Activities		3,238,776		44,287		2,430,086		(764,403)		-	 (764,403)
Business-type Activities:											
Other		174,696		173,958				-		(738)	 (738)
Total Business-type Activities		174,696		173,958		<u>-</u>		<u> </u>		(738)	 (738)
Total Primary Government	\$	3,413,472	\$	218,245	\$	2,430,086		(764,403)		(738)	 (765,141)
					General Re	venues:					
					Local sou	irces		229,615		-	229,615
					On-behal	f payments		525,740		-	525,740
					Investme	nt income		9,336		-	9,336
					Loss on d	lisposal of					
					capital	assets		(5,937)		-	(5,937)
					Insurance	proceeds		200,000			200,000
					Total	General Revenues		958,754	-		 958,754
					Chan	ige in net assets		194,351		(738)	 193,613
					Net Assets	- beginning		846,261		-	846,261
					Restatem	ent		7,548			 7,548
					Net Assets	- beginning - restated	d	853,809			853,809
					Net Assets	- ending	\$	1,048,160	\$	(738)	\$ 1,047,422

# FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 GOVERNMENTAL FUNDS BALANCE SHEET June 30, 2008

	General Fund	Education Fund	Institute Fund	Nonmajor Special Revenue Funds	Total Governmental Funds
ASSETS					
Cash and cash equivalents	\$ 205,910	\$ 613,881	\$ 59,759	\$ 2,367	\$ 881,917
Accounts receivable	16,046	-	60	-	16,106
Due from Illinois State Board of Education	-	346	-	-	346
Due from other governments	51,280	126,990	-	1,112	179,382
Due from other funds		182,819			182,819
TOTAL ASSETS	\$ 273,236	\$ 924,036	\$ 59,819	\$ 3,479	\$ 1,260,570
LIABILITIES AND FUND BALANCE					
LIABILITIES					
Accounts payable	\$ 3,200	\$ 20,550	\$ 55	\$ 1,738	\$ 25,543
Due to other governments	77,743	31,287	-	-	109,030
Due to other funds	1,543	94,395	1,924	5,130	102,992
Deferred revenue		65,997			65,997
Total liabilities	82,486	212,229	1,979	6,868	303,562
FUND BALANCE					
Unreserved and undesignated					
General fund	190,750	-	-	-	190,750
Special revenue funds		711,807	57,840	(3,389)	766,258
Total fund balance	190,750	711,807	57,840	(3,389)	957,008
TOTAL LIABILITIES AND FUND BALANCE	\$ 273,236	\$ 924,036	\$ 59,819	\$ 3,479	\$ 1,260,570

### FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 GOVERNMENTAL FUNDS

## RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS

June 30, 2008

Total fund balances - governmental funds

\$ 957,008

Amounts reported for governmental activities in the Statement of Net Assets are different because:

Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.

91,152

Net assets of governmental activities

\$ 1,048,160

#### FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21

#### GOVERNMENTAL FUNDS

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

For the Year Ended June	30, 2008
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	(	General Fund	Education Fund		I	Nonmajor Institute Special Revenue Fund Funds		Total Governmental Funds		
REVENUES										
Local sources	\$	182,705	\$	46,910	\$	32,686	\$	11,601	\$	273,902
State sources		82,231		1,655,263		-		2,600		1,740,094
Federal sources		-		689,992		-		-		689,992
Interest income		9,336		-		-		-		9,336
On-behalf payments		525,740								525,740
Total revenues		800,012		2,392,165		32,686		14,201		3,239,064
EXPENDITURES										
Instructional services:										
Salaries		78,682		1,286,215		14,500		11,150		1,390,547
Benefits		13,580		221,294		4,865		853		240,592
Purchased services		174,441		405,201		27,114		11,746		618,502
Supplies and materials		11,958		134,470		· -		1,651		148,079
Other		_		15,154		5,513		-		20,667
Transfers - payments to other governmental units		_		238,530		· -		_		238,530
On-behalf payments		525,740		-		_		-		525,740
Capital outlay		1,825		28,918		1,351				32,094
Total expenditures		806,226		2,329,782		53,343	-	25,400		3,214,751
Revenues over (under) expenditures		(6,214)		62,383		(20,657)		(11,199)		24,313
Other financing sources (uses)										
Insurance proceeds		200,000		-		-		-		200,000
Transfers in		135,345		32,255		-		10,752		178,352
Transfers out		(114,481)		(50,473)		(13,398)		-		(178,352)
Total other financing sources (uses)		220,864		(18,218)		(13,398)		10,752		200,000
Net change in fund balances		214,650		44,165		(34,055)		(447)		224,313
FUND BALANCE (DEFICIT), BEGINNING OF YEAR		(23,900)		667,642		91,895		(2,942)		732,695
FUND BALANCE (DEFICIT), END OF YEAR	\$	190,750	\$	711,807	\$	57,840	\$	(3,389)	\$	957,008

### FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 GOVERNMENTAL FUNDS

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2008

Net change in fund balances		\$ 224,313
Amounts reported for governmental activities in the Statement of are different because:	Activities	
Governmental funds report capital outlays as expenditure	res.	
However, in the Statement of Activities the cost of tho	ose	
assets is allocated over their estimated useful lives and	1	
reported as depreciation expense.		
Capital outlay	\$ 17,333	
Depreciation expense	(41,358)	(24,025)
The net effect of various miscellaneous transactions inv	volving	
capital assets (i.e., sales, trade-ins, donations, and dispo	· ·	
is to increase/decrease net assets:	-	

Disposals of capital assets

Change in net assets of governmental activities

(5,937)

\$ 194,351

# FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 PROPRIETARY FUNDS STATEMENT OF NET ASSETS

#### June 30, 2008

	A	Business-type Activities Enterprise Fund			
	Pa	aper Bid			
Assets					
Current assets					
Due from other governments	\$	79,089			
Total current assets		79,089			
Total Assets		79,089			
Liabilities					
Due to other funds		79,827			
Total Liabilities		79,827			
Net Assets					
Unrestricted	\$	(738)			

### FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 PROPRIETARY FUNDS

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS For the Year Ended June 30, 2008

		iness-type Activities
	Ente	rprise Fund
	P	aper Bid
Operating revenues		
Local sources	\$	173,958
Operating expenses		
Supplies and materials		174,696
Change in Net Assets		(738)
Net Assets, Beginning of year		
Net Assets (Deficit), End of year	\$	(738)

### FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 PROPRIETARY FUNDS

#### STATEMENT OF CASH FLOWS

#### For the Year Ended June 30, 2008

	A	siness-type Activities rprise Fund
	Pa	aper Bid
Cash Flows from Operating Activities:		
Receipts from customers	\$	95,522
Payments to suppliers and providers of goods and services		(05 522)
Net cash used for operating activities		(95,522)
Net decrease in cash and cash equivalents		-
Cash and cash equivalents - Beginning of year		
Cash and cash equivalents - End of year	\$	
Reconciliation of operating income to net cash		
from operating activities:		
Operating income	\$	(738)
Adjustments to reconcile operating income to net cash from operating activities:		
(Increase)/decrease in assets:		
Due from other governments		(78,436)
Increase/(decrease) in liabilities:		, , ,
Due to other funds		79,174
Net cash used for operating activities	\$	

# FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET ASSETS June 30, 2008

		gency Funds
ASSETS Cash and cash equivalents	\$	1,499
Due from Illinois State Board of Education		6,526
TOTAL ASSETS	\$	8,025
LIABILITIES  Due to primary government  Due to other governments	\$	5,594 2,431
TOTAL LIABILITIES	_ \$	8,025

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Franklin/Williamson Counties Regional Office of Education No. 21 (ROE) substantially comply with the rules prescribed by the Illinois State Board of Education (ISBE). These accounting policies conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB). The following is a summary of the significant accounting policies.

#### A. Reporting Entity

The ROE operates under the School Code (Articles 5/3 and 5/3A of *Illinois Compiled Statutes*, Chapter 105). The ROE encompasses Franklin and Williamson Counties. The Regional Superintendent of Schools (Regional Superintendent) serves as chief administrative officer of the ROE and is elected pursuant to Article 3, *Illinois Compiled Statutes*, Chapter 105. The principal financial duty of the Regional Superintendent is to receive and distribute monies due to school districts from general state aid, state categorical grants, and various other sources.

The Regional Superintendent is charged with the responsibility for township fund lands; registration of the names of applicants for scholarships to State controlled universities; examinations and related duties; visitation of public schools; direction of teachers and school officers; to serve as the official advisor and assistant of school officers and teachers; to conduct teachers' institutes as well as to aid and encourage the formation of other teachers meetings and assist in their management; evaluate the schools in the region; examine school treasurer's books, accounts, and vouchers; examine evidence of indebtedness; file and keep returns of elections required to be returned to the Regional Superintendent's office; and file and keep the reports and statements returned by school treasurers and trustees.

The Regional Superintendent is also charged with the responsibilities of conducting a special census, when required; providing notice of money distributed to treasurers, board presidents, clerks, and secretaries of school districts on or before each September 30; maintenance of a map and numbering of the Regional Office of Education No. 21 districts; providing township treasurers with a list of district treasurers; to inspect and approve building plans which comply with State law; to perform and report on annual building inspections; investigate bus drivers for valid bus driver permits and take related action as may be required; to maintain a list of unfilled teaching positions and to carry out other related duties required or permitted by law.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### A. Reporting Entity - Continued

The Regional Superintendent is responsible for inspection and approval or rejection of school treasurer's bonds. The Regional Superintendent is also required to provide the State Board of Education with an affidavit showing that the treasurers of school districts under his control are properly bonded.

The Regional Superintendent is also responsible for apportionment and payment of funds received from the State for districts in the region, or see that no payments are made unless the treasurer has filed or renewed appropriate bond and that the district has certified publication of the annual financial report. The Regional Superintendent is required to provide opinions and advice related to controversies under school law.

For the period ended June 30, 2008, the ROE applied for, received, and administered numerous State and federal programs and grants in assistance and support of the educational activities of the school districts in Regional Office of Education No. 21. Such activities are reported as a single major special revenue fund (Education Fund).

The ROE also acts as the administrative agent for the Franklin County Regional Delivery System (a joint agreement). As administrative agent, the ROE is responsible for the receipt and distribution of the System's funding, as well as all necessary reporting requirements for the Illinois State Board of Education and other granting agencies.

The ROE reporting entity includes all related organizations for which they exercise oversight responsibility.

These are the only activities considered to be part of (controlled by or dependent on) the ROE, as determined by the application of the criteria set forth in Governmental Accounting Standards Board Statement No. 14, *The Financial Reporting Entity*. The criteria for inclusion of an entity include, but are not limited to, legal standing, fiscal dependency, imposition of will, and potential for financial benefit or burden.

The districts and joint agreements have been determined not to be a part of the reporting entity after applying the manifesting of oversight, scope of public service, and special financing relationships criteria and are therefore excluded from the accompanying financial statements because the ROE does not control the assets, operations, or management of the districts or joint agreements. In addition, the ROE is not aware of any entity which would exercise such oversight as to result in the ROE being considered a component unit of the entity.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### A. Reporting Entity - Continued

Based on this criteria, the expenditures paid through the funds of Franklin and Williamson Counties, for operation of the ROE, are not included in the reporting entity since it is the county boards that authorize, oversee, and control these expenditures.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government. The effect of interfund activity has been removed from these statements. Governmental activities are supported by intergovernmental revenues and are reported separate from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and reported in a single column.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation – Continued

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay current liabilities. The ROE considers revenues to be available if they are collected within 90 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Revenues from local sources consist primarily of fees charged to school districts for services rendered by the ROE. Miscellaneous revenues are recorded when received in cash because they are generally not measurable until actually received. Grant funds from the State of Illinois are considered to be earned to the extent of expenditures made under the provisions of the grant. Investment earnings are recorded as earned since they are measurable and available.

The proprietary fund type is accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operation of this fund are included on the Statement of Net Assets. Proprietary fund type operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets. The accrual basis of accounting is utilized by the proprietary fund type. Under this basis of accounting, revenues are recognized when earned and expenses are recognized when the related liability is incurred.

Under the provisions of GASB Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, the ROE applies all GASB pronouncements and has elected to apply only the pronouncements issued on or before November 30, 1989 for the following: Statements and Interpretations of the Financial Accounting Standards Board (FASB), Accounting Principles Board (APB) Opinions, and Accounting Research Bulletins (ARBs) of the Committee on Accounting Procedure.

When both restricted and unrestricted resources are available for use, it is the ROE's policy to use restricted resources first, then unrestricted resources as they are needed.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

C. <u>Measurement Focus, Basis of Accounting, and Financial Statement Presentation</u> – Continued

The ROE reports the following major governmental funds:

*General Fund* - The General Fund is used to account for resources traditionally associated with government which are not required, legally or by sound financial management, to be accounted for in another fund. The ROE's General Fund accounts include the following:

- <u>Computer Maintenance</u> Monies received from local districts for computer maintenance and technical assistance.
- <u>County Budget</u> Monies received from the Franklin and Williamson County Boards to help support the day to day expenses of the ROE.
- <u>ROE/ISC Operations</u> Monies received from local and State sources to help support the day to day operating expenses of the ROE.
- Working Cash Interest received from the Illinois Funds and local bank accounts, as well as other miscellaneous receipts used to support the day to day expenses of the ROE.
- <u>Interest Allocation</u> Accumulated interest earned on ROE funds from the Illinois Funds and local banks. The interest accumulated is to be allocated on a monthly basis to funds having cash balances.
- <u>General Operating</u> Used to accumulate miscellaneous receipts used to support the day to day expenses of the ROE.
- <u>Combined Fee</u> Used to account for monies that had accumulated over time in funds that were no longer active and were closed out.

Education Fund - The Education Fund includes proceeds from specific revenue sources (generally all State and federal grants except Supervisory and ROE/ISC Operations) that are legally restricted to expenditures for specified purposes. The ROE's Education Fund accounts include the following:

- <u>Career Awareness and Development</u> Offers teachers strategies for integrating career awareness into their daily classroom instruction.
- <u>Social/Emotional Standards</u> Funds received to provide services to schools who have received a Social/Emotional Learning Standards Grant. These services include training for teacher teams, trainer fees, and workshop materials.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

- C. <u>Measurement Focus</u>, <u>Basis of Accounting</u>, and <u>Financial Statement Presentation</u> Continued
  - <u>21<sup>st</sup> Century Community Learning Centers</u> Funds received to administer the U.S. Department of Education 21<sup>st</sup> Century Learning Center after school program.
  - Exceptional Children Have Opportunities (ECHO) Funds received for students attending the two alternative schools.
  - <u>Family Violence</u> Registration fees from violence prevention workshops.
  - <u>Special Education Grants to States</u> Provides supplemental services to children to expand community based capacity that allows children to remain in their community.
  - <u>Illinois Violence Prevention</u> Provides training costs and salary for a representative of the Family Violence Coordinating Council to represent the council at meetings in the nine county area of the 1<sup>st</sup> Circuit.
  - <u>Substance Abuse Prevention and Treatment Block Grant</u> The ROE is the administrative agent for the Department of Human Services funded In Touch program which supports prevention professionals trained to assist communities and schools with the knowledge and skills for effective alcohol, tobacco, and other drug prevention.
  - <u>Scientific Literacy Workshop</u> Funds include registration fees received from Scientific Literacy workshops.
  - <u>McKinney Education for Homeless Children</u> This grant provides funds for providing information to schools, community members and government entities about the educational rights of homeless students.
  - <u>Regional Gifted</u> Gifted services range from student oriented programs like the Gifted Olympiads, to professional development services such as the Gifted Program Coordinators' meeting.
  - <u>Regional Safe Schools</u> These funds provide programs for disruptive students
    who are eligible for suspension or expulsion. The programs provide
    individually designed curriculum, social skills training, career exploration and
    work experience opportunities, and opportunities to work toward re-entry into
    the traditional programs, if appropriate.
  - <u>Title I Reading First Part B State Education Agency (SEA)</u> This program is designed to plan and implement Reading First Academies and provide professional development for teachers in Reading First Schools.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

- C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation Continued
  - <u>State Administrative Expenses (SAE) Nutrition Education Loan Library</u> This program contains nutrition resource materials available for check out to Illinois public schools, daycare facilities, and community groups.
  - <u>Scientific Literacy Catalyst</u> Grant awarded to provide training to teachers on the topic of how to incorporate science in other core curriculums.
  - <u>Special Needs</u> –A program that was established to help students meet their needs such as purchasing school supplies, clothing, coats, etc.
  - <u>Standards Aligned</u> The Standards Aligned Classroom initiative helps educators rethink the relationship between assessment and effective schools. It focuses on how student achievement is assessed and how the assessment is used in the service of student success.
  - <u>Tech Prep Academy</u> Program set up to handle registration fees from participants wanting to take professional development workshops.
  - <u>Test Center</u> The testing center provides services and technical assistance to schools on matters related to student assessment. Such services include group purchasing of achievement tests, scoring and reporting results of achievement tests, and data interpretation.
  - <u>Test Cooperative</u> A local fund set up to provide assistance with development and scoring of local assessment.
  - <u>Title IV Community Service</u> The Community Service program is part of the No Child Left Behind Title IV Illinois Community Service Grant. The grant partners students with community service projects to enhance learning through service work.
  - Truants Alternative Optional Education Program (TAOEP) This program is
    devoted to ensuring that each referred at-risk student will be provided with
    individualized educational and supplemental services that meet the holistic
    needs of students in pursuit of their education development. TAOEP offerings
    include: identification of at-risk students and dropouts, truancy intervention
    services, academic intervention and remediation, parental skills development,
    and network with community agencies and businesses.
  - <u>Williamson County Film Library</u> Funding for the film library is based on an annual assessment fee from each school district in Williamson County. Funds are used to cover salary and travel expenses for the media assistant.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

- C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation Continued
  - <u>Math Professional Development</u> Provides training for local math teachers using the Materials for Teaching Teachers (M2T2) training program.
  - <u>Technology Enhancing Education Competitive</u> Competitive grant awarded to provide scientific literacy workshops to local teachers.
  - Area VI Technology Hub A local fund to track State dollars received through Jackson/Perry ROE No. 30 Area VI South Technology Center program.
  - <u>Community Technology Center</u> A grant to create or expand community technology centers that will provide access to information technology and the training to use it and to promote the academic achievement of low-achieving high school students.
  - <u>Learn and Serve</u> Grant funds received so that students may create, monitor, and learn from an outdoor classroom at the Project ECHO building.
  - System of Support Grant monies in this fund are used to provide professional development activities to schools that are on Illinois' Academic Watch List. To be on the list, students in the buildings have not made Adequate Yearly Progress for at least two years. The funding sources for this grant are Title I, Title II, and State appropriated monies.
  - <u>Eliminate Digital Divide</u> Funding received through the Illinois Department of Commerce and Economic Opportunity to provide computer career and job skills through the community technology centers.
  - ROE State Grant Funding received through the ROE No. 56 in Will County through the Department of Commerce and Economic Opportunity as an entitlement based upon 02-03 enrollment.
  - <u>Team Nutrition Grant</u> Funding received through the Herrin Community Unit School District #4 through the Department of Agriculture to promote nutrition curriculum and education in schools.
  - <u>Kindergarten Standards Training</u> These funds were generated through collaboration between the Illinois State Board of Education and kindergarten teachers throughout the State. This was the first opportunity for kindergarten teachers and administrators to access the new standards specifically designed for kindergarten. In addition to releasing the standards on Kindergarten Day, training sessions on the standards are being provided at various locations throughout the state in collaboration with ISBE Education and Regional Office of Education.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

- C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation Continued
  - New Principal Mentoring Program This program provides for the selection and training of experienced principals to serve as mentors for new principals and for the new principals' participation in the mentoring program designed for them. Funds flow through the Illinois Principals Association from the Illinois State Board of Education.
  - <u>Title III Tech Prep</u> Funding received through the Illinois Community College Board to ensure that all students are college and career ready and provided with the academic and technical competencies to transition from secondary to postsecondary education in order to pursue high skill, high demand, or high wage careers. The program will emphasize comprehensive career preparation and provide a collaborative environment that engages and retains students in learner-centered instruction.
  - <u>Vocational Ed Tech Prep</u> These funds are utilized to pay the salary of the Partnerships for College and Career Success Director. Additional funds are to be used for benefits, workman's compensation, supplies and materials, software, and professional development.

*Institute Fund* – Used to account for examination, registration and renewal fees, and to defray expenses incidental to teacher's institutes, workshops, and professional meetings. The ROE's Institute Fund accounts include the following:

- <u>Certification</u> Fees received from teachers when registering for their teaching certificates.
- <u>Institute</u> The Teacher Institute Fund accounts for teacher registration fees.
   These funds are to be used to defray expenses connected with improving the technology necessary for the efficient processing of certificates as well as any expenses incidental to teacher institutes, workshops, or meetings of a professional nature that are designed to promote the professional growth of teachers. All funds generated remain restricted until expended only on the aforementioned activities.
- <u>ISO Workshops</u> Registration fees received from participants attending staff development workshops.
- <u>Network Internet</u> Monies received are used for computer workshops and trainings and technical support for local districts.
- <u>Local Workshop Prevention</u> Registration fees from the In Touch Prevention conference.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

C. <u>Measurement Focus</u>, <u>Basis of Accounting</u>, and <u>Financial Statement Presentation</u> – Continued

Additionally, the ROE reports the following fund types:

#### Governmental

Special Revenue Funds - Special Revenue Funds are used to account for the collection and disbursement of earmarked monies. The ROE's nonmajor Special Revenue Funds include the following:

- <u>Bus Driver Permit</u> Experienced drivers must take a two-hour refresher course annually, while all new drivers must take an eight-hour course in bus driver safety and first aid, prescribed by the Illinois State Board of Education and administered by the ROE.
- General Education Development (GED) and GED Scoring Illinois law requires the Regional Superintendent of Schools of each county/counties to administer the GED test. The GED tests are given once a month in each county. GED scoring fees provide for testing materials and staff salaries.
- <u>Supervisory</u> Used to account for travel and other expenditures necessary to perform the duty of supervising the school districts in the region.

#### **Proprietary**

Proprietary funds account for activities whose costs are funded by fees and charges. These fees and charges are paid by external users for goods or services. The ROE utilizes the following proprietary fund:

• <u>Paper Bid</u> – This program is used to purchase paper in bulk for the schools in order to reduce their costs.

#### **Fiduciary**

Agency Funds – Fiduciary funds account for assets held by the ROE in a trustee or agency capacity. Agency funds are custodial in nature and do not involve measurement of results of operations. The ROE utilizes the following agency fund:

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

- C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation Continued
  - Franklin County Regional Delivery System (Joint Agreement) The Franklin County Regional Delivery System consists of six Franklin County high schools whose students generate vocational credits which are reimbursed through a CTE grant and Perkins grant. The systems' governing board consists of the six superintendents and the ROE Superintendent who hires a system director, special population's coordinator, and technical preparation director who oversees the compliance with the grants and distribution of grant allocations.

#### D. Budgetary Data

The grant budgets are submitted to grantor agencies for approval and funding; however, no legal budget is required or adopted. A funding agreement is entered into upon approval of the budget by the grantor. Any subsequent budget revisions must be approved by the grantor. The following accounts prepare budgets:

ROE/ISC Operations

Social/Emotional Standards

21<sup>st</sup> Century Community Learning Centers
ECHO

Illinois Violence Prevention

McKinney Education for Homeless
Children

Regional Safe Schools
TAOEP

Title III Tech Prep
Vocational Ed Tech Prep

Budgets for the other funds of the ROE are not legally required and have not been prepared. Accordingly, no actual to budget comparison is included in the basic financial statements. The actual to budget comparisons are prepared on the modified accrual basis of accounting.

#### E. Cash and Cash Equivalents

Cash consists of demand deposits. For purposes of the Statement of Cash Flows, the ROE considers highly liquid investments (including restricted assets) with an original maturity of three months or less when purchased to be cash equivalents.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### F. Investments

Investments are stated at fair value using quoted market prices at June 30, 2008.

#### G. Due From Other Governments

Due from other governmental units and agencies is reported at gross with no allowance for uncollectibles since management believes the amount of any uncollectible accounts is immaterial.

#### H. Capital Assets

Capital assets, which include buildings and furniture and equipment, are reported in the applicable governmental column in the government-wide financial statements. General capital assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction are reflected as expenditures in governmental funds. All purchased capital assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received. The ROE records all capital items, which are individually greater than \$500, with a useful life of greater than one year, as capital assets.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable.

Depreciation is computed using the straight-line method over the following estimated useful lives:

Assets	Years
Furniture and equipment	3-10
Buildings	40

#### I. Accrued Absences

Compensated absences do not vest or accumulate and are recorded as expenditures when paid.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### J. Fund Equity

In the government-wide financial statements fund equity is displayed in three components:

<u>Invested in capital assets, net of related debt</u> – Consists of capital assets, net of accumulated depreciation and related debt.

<u>Restricted net assets</u> – Consists of net assets with constraints placed on the use either by (1) outside parties such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

<u>Unrestricted net assets</u> – All other net assets which do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designated fund balances represent tentative plans for future use of financial resources that are subject to change.

#### K. <u>Use of Estimates</u>

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenditures, gains, losses, and other changes in fund balance during the reporting period. Actual results could differ from those estimates.

#### L. New Accounting Pronouncements

The GASB has issued the following pronouncements effective for the ROE's fiscal year ending June 30, 2008. However, there was no significant impact on the ROE's financial statements as a result of adopting these statements.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### L. New Accounting Pronouncements – Continued

GASB Statement No. 48, Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues, which establishes criteria that governments will use to ascertain whether certain transactions should be regarded as a sale or a collateralized borrowing. This Statement also includes a provision that stipulates that governments should not revalue assets that are transferred between financial reporting entity components. In addition to clarifying guidance on accounting for sales and pledges of receivables and future revenues, the Statement requires enhanced disclosures pertaining to future revenues that have been pledged or sold, provides guidance on sales of receivables and future revenues within the same financial reporting entity, and provides guidance on recognizing other assets and liabilities arising from the sale of specific receivables or future revenues.

GASB Statement No. 50, *Pension Disclosures – an amendment of GASB Statements No. 25 and No. 27*, which more closely aligns the financial reporting requirements for pensions with those for other postemployment benefits (OPEB) and, in doing so, enhances information disclosed in notes to financial statements or presented as required supplementary information (RSI) by pension plans and by employers that provide pension benefits.

#### 2. DEPOSITS AND INVESTMENTS

The *Illinois Compiled Statutes* authorize the ROE to invest in U.S. Government, State of Illinois, and municipal securities; certificates of deposit or time savings deposits insured by the FDIC; mortgage notes, bonds, or debentures issued by the Federal Housing Administration; bonds and other obligations of the Federal National Mortgage Association; commercial paper rated within the three highest classifications by at least two standard rating services; credit union shares; and the Illinois Funds.

#### **Bank Deposits**

At June 30, 2008, the government-wide and agency fund's carrying amounts of the ROE's various bank deposits totaled \$881,917 and \$1,499, respectively. The bank balances totaled \$1,116,369. Included in the bank balance is \$1,411 invested in the Illinois Funds. All of the bank balances are covered by federal depositor insurance or by collateral held by the ROE, or its agent, in the ROE's name.

#### 2. DEPOSITS AND INVESTMENTS – Continued

Custodial Credit Risk - Custodial credit risk for deposits with financial institutions is the risk that, in the event of bank failure, the ROE's deposits may not be returned to it. The ROE does not have a formal investment policy to guard against custodial credit risk for deposits with financial institutions.

#### Investments

The ROE does not have a formal investment policy but requires that funds be invested solely in investments authorized by the Public Funds Investment Act, 30 ILCS 235/2.

Custodial Credit Risk - Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the ROE will not be able to recover the value of its investments that are in possession of an outside party.

*Interest Rate Risk* - The ROE invests solely in investments authorized by the Public Funds Investment Act, 30 ILCS 235/2.

Credit Risk - The Illinois Funds (the Fund) is an external investment pool authorized by the Illinois General Assembly. The Fund is exempt from registering with the Securities and Exchange Commission. The Fund is rated by Standard and Poors upon the request of the Fund's management. The most recent money market rating issued by Standard and Poors was AAAm. The fair value of the position in the Illinois Funds Investment Pool is the same as the value of the pool shares. Illinois State Statute provides the Illinois State Treasurer with regulatory oversight over the Pool.

#### 3. COMMON BANK ACCOUNT

Separate bank accounts are not maintained for all Regional Office of Education No. 21 funds. Certain funds maintain their uninvested cash balance in a common checking account with accounting records being maintained to show the portion of the common bank account balance attributable to each participating fund.

#### 4. CAPITAL ASSETS

#### Governmental Activities

Capital asset activity for the year ended June 30, 2008 is as follows:

	Balance July 1,			Balance June 30,
	2007*	Additions	Deletions	2008
Furniture and equipment	\$2,725,163	\$ 17,333	\$2,299,168	\$ 443,328
Building	47,000	<u> </u>		47,000
Total capital assets	2,772,163	17,333	2,299,168	490,328
Less accumulated depreciation for	:			
Furniture and equipment	2,641,649	40,183	2,293,231	388,601
Building	9,400	1,175	-	10,575
Total accumulated depreciation	2,651,049	41,358	2,293,231	399,176
Total capital assets, net of				
accumulated depreciation	<u>\$ 121,114</u>	<u>\$ (24,025)</u>	\$ 5,937	<u>\$ 91,152</u>

Depreciation was charged to the Instructional Services activity.

#### 5. EMPLOYEE'S RETIREMENT PLANS

The Regional Office of Education No. 21 participates in two retirement systems: The Teachers' Retirement System of the State of Illinois (TRS) and the Illinois Municipal Retirement Fund (IMRF). Members of TRS include all active non-annuitants who are employed by a TRS-covered employer to provide services for which teacher certification is required. Employees, other than teachers, who meet prescribed annual hourly standards, are members of IMRF.

#### A. Teachers' Retirement System of the State of Illinois (TRS)

TRS is a cost-sharing multiple-employer defined benefit pension plan that was created by the Illinois legislature for the benefit of Illinois public school teachers employed outside the City of Chicago. The Illinois Pension Code outlines the benefit

<sup>\*</sup>Beginning of the year furniture and equipment and the related accumulated depreciation has been restated to reflect the omission of assets and incorrect values assigned to certain existing assets.

#### 5. EMPLOYEE'S RETIREMENT PLANS – Continued

provisions of TRS, and amendments to the plan can be made only by legislative action with the Governor's approval. The State of Illinois maintains primary responsibility for the funding of the plan, but contributions from participating employers and members are also required. The TRS Board of Trustees is responsible for the system's administration. TRS members include all active nonannuitants who are employed by a TRS-covered employer to provide services for which teacher certification is required. The active member contribution rate through June 30, 2008 was 9.4 percent of creditable earnings. These contributions, which may be paid on behalf of employees by the employer, are submitted to TRS by the employer.

In addition, virtually all members pay a contribution to the Teachers' Health Insurance Security (THIS) Fund, a separate fund in the State Treasury that is not a part of this retirement plan. The member THIS Fund contribution was 0.63 percent during the year ended June 30, 2008, and the member THIS Fund health insurance contribution was 0.84 percent.

The State of Illinois makes contributions directly to TRS on behalf of the ROE's TRS-covered employees:

#### On Behalf Contributions

The State of Illinois makes employer pension contributions on behalf of the ROE. For the year ended June 30, 2008, State of Illinois contributions were based on 13.11 percent of creditable earnings not paid from federal funds, and the ROE recognized revenue and expenditures of \$155,547 in pension contributions that the State of Illinois paid directly to TRS. For the years ended June 30, 2007 and June 30, 2006, the State of Illinois contribution rates as percentages of creditable earnings not paid from federal funds were 9.78 percent (\$107,075) and 7.06 percent (\$81,003), respectively.

The ROE makes three other types of employer contributions directly to TRS:

#### • 2.2 Formula Contributions

Employers contribute .58 percent of total creditable earnings for the 2.2 formula change. This rate is specified by statute. Contributions for the year ended June 30, 2008 were \$5,750. Contributions for the years ending June 30, 2007 and June 30, 2006 were \$5,625 and \$5,679, respectively.

#### 5. EMPLOYEE'S RETIREMENT PLANS – Continued

#### • Federal and Special Trust Fund Contributions

When TRS members are paid from federal and special trust funds administered by the ROE, there is a statutory requirement for the ROE to pay an employer pension contribution from those funds. Under a policy adopted by the TRS Board of Trustees that was first effective for the fiscal year ended June 30, 2006, employer contributions for employees from federal and special trust funds will be the same as the State contribution rate to TRS.

For the year ended June 30, 2008, the employer pension contribution was 13.11 percent of salaries paid from federal and special trust funds. For the year ended June 30, 2007 and 2006, the employer pension contribution was 9.78 and 7.06 percent of salaries paid from federal and special trust funds, respectively. For the year ended June 30, 2008, salaries totaling \$148,650 were paid from federal and special trust funds that required employer contributions of \$19,488. For the years ended June 30, 2007 and June 30, 2006, required ROE contributions were \$13,241 and \$10,134, respectively.

#### • Early Retirement Option

The ROE is also required to make one-time employer contributions to TRS for members retiring under the Early Retirement Option (ERO). The payments vary depending on the age and salary of the member and under which ERO program the member retires.

Under Public Act 94-0004, a "Pipeline ERO" program was provided for members to retire under the same terms as the ERO program that expired June 30, 2005, provided they met certain conditions and retired on or before July 1, 2007. If members did not meet these conditions, they can retire under the "Modified ERO" program which requires higher member and employer contributions to TRS. Also, under Modified ERO, Public Act 94-0004 eliminates the waiver of member and employer ERO contributions that had been in effect for members with 34 years of service (unless the member qualified for the Pipeline ERO).

Under the Pipeline ERO, the maximum employer contribution was 100 percent of the member's highest salary used in the final average salary calculation. Under the Modified ERO, the maximum employer contribution is 117.5 percent. Both the 100 percent and 117.5 percent maximums apply when the member is age 55 at retirement.

For the year ended June 30, 2008, the ROE paid no amounts to TRS for employer contributions under the ERO program. For the years ended June 30, 2007 and June 30, 2006, the ROE paid \$0 and \$68,569 in employer ERO contributions, respectively.

#### 5. EMPLOYEE'S RETIREMENT PLANS – Continued

New Employer Contributions -

Public Act 94-0004 added two additional employer contributions to TRS.

#### • Salary increases over 6 percent

If an employer grants salary increases over 6 percent and those salaries are used to calculate a retiree's final average salary, the employer makes a contribution to TRS. The contribution will cover the difference in the actuarial cost of the benefit based on actual salary increases and the benefit based on salary increase of up to 6 percent.

For the year ended June 30, 2008, the ROE paid \$0 to TRS for employer contributions due on salary increases in excess of 6 percent. For the year ended June 30, 2007 and June 30, 2006, the ROE paid \$0 and \$0 to TRS for employer contributions due on salary increases in excess of 6 percent, respectively.

#### • Sick leave in excess of normal allotment

If an employer grants sick leave days in excess of the normal annual allotment and those days are used as TRS service credit, the employer makes a contribution to TRS. The contribution is based on the number of excess sick leave days used as service credit, the highest salary used to calculate final average salary, and the TRS total normal cost rate (17.62 percent of pay during the year ended June 30, 2008).

For the year ended June 30, 2008, the ROE paid \$0 to TRS for sick leave days granted in excess of the normal annual allotment. For the years ended June 30, 2007 and June 30, 2006, the ROE paid \$0 and \$0 in employer contributions granted for sick leave days, respectively.

TRS financial information, an explanation of TRS benefits, and descriptions of member, employer, and state funding requirements can be found in the TRS *Comprehensive Annual Financial Report* for the year ended June 30, 2008. The reports may be obtained by writing to the Teachers' Retirement System of the State of Illinois, P.O. Box 19253, 2815 West Washington Street, Springfield, Illinois 62794-9253. The most current report is also available on the TRS Web site at trs.illinois.gov.

#### 5. EMPLOYEE'S RETIREMENT PLANS – Continued

#### B. Illinois Municipal Retirement Fund

Plan Description. The ROE's defined benefit pension plan for regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The ROE's plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole, but not for individual employers. That report may be obtained online at www.imrf.org.

Funding Policy. As set by statute, employees participating in IMRF are required to contribute 4.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The employer contribution rate for calendar year 2007 was 10.62 percent of annual covered payroll. The ROE also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Annual Pension Cost. For 2007, the ROE's annual pension cost of \$32,908 for the regular plan was equal to the ROE's required and actual contributions.

Three-Year Trend Information for the Regular Plan

Actuarial	Annual	Percentage	
Valuation	Pension	of APC	Net Pension
Date	Cost (APC)	Contributed	Obligation
12/31/07	\$ 32,908	100%	\$0
12/31/06	46,381	100	0
12/31/05	54,968	100	0

The required contribution was determined as part of the December 31, 2005 actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2005, included (a) 7.50 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00 percent a year, attributable to inflation, (c) additional projected

#### 5. EMPLOYEE'S RETIREMENT PLANS – Continued

#### B. <u>Illinois Municipal Retirement Fund – continued</u>

salary increases ranging from 0.4 to 10.0 percent per year depending on age and service, attributable to seniority/merit, and (d) post-retirement benefit increases of 3 percent annually. The actuarial value of the ROE's plan assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period with a 15 percent corridor between the actuarial and market value of assets. The ROE's regular plan's overfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at December 31, 2007 was 5 years.

Funding Status and Funding Progress. As of December 31, 2007, the most recent actuarial valuation date, the plan was 115.61 percent funded. The actuarial accrued liability for benefits was \$744,713 and the actuarial value of assets was \$860,985, resulting in an overfunded actuarial accrued liability (UAAL) of \$116,272. The covered payroll (annual payroll of active employees covered by the plan) was \$309,872 and since the plan is overfunded, there is no ratio of the UAAL to covered payroll.

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### 6. INTERFUND RECEIVABLES/PAYABLES

Funds periodically borrow from other funds to cover temporary cash shortages. These loans are usually paid in full within a few months. No interest is charged on the loans outstanding. Following is a summary of the outstanding amounts due from (to) other funds as of June 30, 2008:

<u>Fund</u>	ue from er Funds	<u>Ot</u>	Due to ther Funds
General Fund	\$ -	\$	1,543
Education Fund	182,819		94,395
Institute Fund	-		1,924
Non-major Special Revenue Fund	-		5,130
Paper Bid Fund	 		79,827
Total	\$ 182,819	\$	182,819

#### 7. DUE TO/FROM OTHER GOVERNMENTS

A summary of amounts due from other governments from general, special revenue, proprietary, and agency funds at June 30, 2008 follows:

General Fund: Franklin County Regional Delivery System Williamson County Regional Delivery System Total General Fund	\$ 13,938 37,342 51,280
Education Fund:	
MAN-TRA-CON Corp. (DCEO)	72,800
Illinois State Board of Education	346
Illinois Department of Human Services	13,987
ROE #2	14,501
ROE #30	15,608
Illinois Principals Association	4,500
Franklin County Regional Delivery System	5,594
Total Education Fund	127,336
Nonmajor Special Revenue Fund:	
Illinois Community College Board	1,112
Total Nonmajor Special Revenue Fund	1,112
Enterprise Fund:	
School Districts	79,089
A conqui Fundo	
Agency Funds: Illinois State Board of Education	6 526
innois state board of Education	6,526
Total	<u>\$ 265,343</u>

A summary of amounts due to other governments from general, special revenue, and agency funds at June 30, 2008 follows:

# General Fund:\$ 39,624Franklin County\$ 37,899Illinois State Board of Education220Total General Fund77,743

#### 7. DUE TO/FROM OTHER GOVERNMENTS – Continued

Education Fund: ROE #2	\$ 31,287
Agency Fund:	
Primary government (ROE #21)	5,594
Illinois State Board of Education	2,431
Total Agency Fund	8,025
Total	\$ 117.055

#### 8. RISK MANAGEMENT

The ROE is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Insurance to cover these risks is provided through Franklin and Williamson Counties. Claims from these risks have not exceeded commercial insurance coverage during the current fiscal year and the previous two fiscal years.

#### 9. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Generally accepted accounting principles require disclosure of certain information concerning individual funds (which are presented only in combination on the financial statements). Funds having deficit fund balances/net assets and funds which over-expended appropriations during the year are required to be disclosed.

The following funds/fund accounts had deficit fund balances/net assets at June 30, 2008:

#### General Fund:

ROE/ISC Operations	\$ 1,873
Education Fund:	
Substance Abuse Prevention & Treatment Block Grant	165
TAOEP	7
Math Professional Development	9,198

#### 9. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY – Continued

Institute Fund:	
Certification	\$ 1,924
Nonmajor Special Revenue Fund:	
General Education Development	5,436
Supervisory	320
Enterprise Fund:	
Paper Bid	738

#### 10. ON-BEHALF SALARIES AND BENEFITS

As previously noted, the State of Illinois makes employer pension contributions on behalf of the ROE. The salaries, benefits, and TRS contributions of the Regional Superintendent and the Assistant Superintendent are paid by the State of Illinois. The amounts paid by the State of Illinois are as follows:

Regional Superintendent salary	\$ 98,266
Regional Superintendent benefits	12,377
(Includes State paid insurance)	
Assistant Regional Superintendent salary	96,882
Assistant Regional Superintendent benefits	 20,256
Total	\$ 227,781

Salary and benefit data for the Regional Superintendent and Assistant Regional Superintendent was calculated based on data provided by the Illinois State Board of Education.

Franklin and Williamson Counties provide the Regional Office of Education No. 21 with staff on behalf of the Regional Office of Education No. 21. The expenditures paid on the Regional Office of Education No. 21's behalf for the year ended June 30, 2008, were as follows:

Salaries	\$ 132,292
Benefits	 10,120
Total	\$ 142,412

These awards are included in the financial statements of the General Fund as on-behalf payments. In addition to the \$227,781 and \$142,412 above, on-behalf payments include \$155,547 for TRS contributions for other employees, for a total of \$525,740 for the year ended June 30, 2008.

#### 11. LEASES

The ROE leased office space for their Marion satellite location, office space for their S.T.A.R. Quest location, and office equipment during the fiscal year. Future minimum rental payments under noncancellable operating leases are as follows:

2009	\$ 38,599
2010	43,599
2011	19,599
2012	14,599
2013 and thereafter	8,842
Total	<u>\$ 125,238</u>

Rent expense for the year ended June 30, 2008 was \$62,718.

#### 12. INTERFUND TRANSFERS

During the year ended June 30, 2008, the following interfund transfers occurred:

	Transfers		
	In	Out	
General Fund:			
County Budget \$	33,178	\$ -	
Working Cash	28,217	-	
General Operating	17,009	114,481	
Combined Fee	56,941		
	135,345	114,481	
Education Fund:			
Career Awareness & Development	-	8	
21 <sup>st</sup> Century Community Learning Centers	-	3	
ECHO	30,337	22	
Special Education – Grants to States	-	1	
Scientific Literacy Workshop	-	13,715	
McKinney Education for Homeless Children	-	2	
Title I – Reading First Part B SEA	-	2,475	
SAE Nutrition Education Loan Library	4	-	
Scientific Literacy Catalyst	1,502	-	
Special Needs	-	695	
Tech Prep Academy	-	2,170	
Test Center	-	23,877	

#### FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 NOTES TO FINANCIAL STATEMENTS – Continued

#### 12. INTERFUND TRANSFERS – Continued

		Trans	sfers		
		In		Out	
Test Cooperative	\$	_	\$	1,305	
Title IV – Community Service		10		-	
Technology – Enhancing Education –					
Competitive		307		-	
Community Technology Center		2		_	
Learn and Serve		46		-	
Eliminate Digital Divide		46		-	
ROE State Grant		1		-	
Team Nutrition Grant		-		6,043	
Kindergarten Standards Training				157	
Total Education Fund		32,255		50,473	
Institute Fund:					
ISO Workshops		<u> </u>		13,398	
Nonmajor Special Revenue Funds:					
General Education Development		10,752	_		
Total	\$	178,352	<u>\$</u>	178,352	
Total	<u>\$</u>	1/8,352	\$	1/8,35	

#### 13. OTHER MATTERS

#### Federal and State Grants Compliance

In the normal course of operations, the Regional Office of Education No. 21 receives grants from various State and federal agencies. The grant programs are subject to audit by the granting authority, the purpose of which is to ensure compliance with conditions precedent to granting of funds. Instances of noncompliance were noted in the audits of fiscal years ending June 30, 2002, 2003, 2004, 2005, 2006, and 2007. The ROE sought to recover all known costs related to these instances from their insurance company and received \$200,000 in June 2008.

REQUIRED SUPPLEMENTARY INFORMATION (Other than Management's Discussion and Analysis)

# FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF FUNDING PROGRESS June 30, 2008

(Unaudited - See Accompanying Independent Auditors' Report)

#### **IMRF**

		Actuarial				
		Accrued				UAAL as a
	Actuarial	Liability	Unfunded			Percentage
Actuarial	Value of	(AAL)-	AAL	Funded	Covered	of Covered
Valuation	Assets	Entry	(UAAL)	Ratio	Payroll	Payroll
Date	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
12/31/2007	\$ 860,985	\$ 744,713	\$ (116,272)	115.61%	\$ 309,872	(37.52)%
12/31/2006	758,041	680,530	(77,511)	111.39%	392,728	(19.74)%
12/31/2005	675,969	737,133	61,164	91.70%	444,004	13.78 %

On a market basis, the actuarial value of assets as of December 31, 2007 is \$902,662. On a market basis, the funded ratio would be 121.21%.



#### GENERAL FUND COMBINING SCHEDULE OF ACCOUNTS June 30, 2008

ASSETS	omputer intenance	County Budget		ROE/ISC Operations		Working Cash		Interest Allocation		General  Operating		Combined Fee		 Total
Cash and cash equivalents Accounts receivable Due from other governments	\$ 20,741	\$	28,158 - 51,280	\$	220	\$	- - -	\$	9,029 207	\$	91,041 15,619	\$	56,941 - -	\$ 205,910 16,046 51,280
TOTAL ASSETS	\$ 20,741	\$	79,438	\$	220	\$		\$	9,236	\$	106,660	\$	56,941	\$ 273,236
LIABILITIES AND FUND BALANCE														
Liabilities														
Accounts payable	\$ 1,063	\$	-	\$	330	\$	-	\$	-	\$	1,807	\$	-	\$ 3,200
Due to other governments	-		77,523		220		-		-		-		-	77,743
Due to other funds	 				1,543									 1,543
Total Liabilities	 1,063		77,523		2,093						1,807			 82,486
Fund Balance (Deficit)														
Unreserved and undesignated	 19,678		1,915		(1,873)				9,236		104,853		56,941	 190,750
Total Fund Balance (Deficit)	 19,678		1,915		(1,873)				9,236		104,853		56,941	 190,750
TOTAL LIABILITIES AND FUND BALANCE	\$ 20,741	\$	79,438	\$	220	\$		\$	9,236	\$	106,660	\$	56,941	\$ 273,236

	Computer Maintenance	County Budget	ROE/ISC Operations	Working Cash	Interest Allocation	General Operating	Combined Fee	Total
REVENUES Local sources State sources Interest income	\$ 38,270	\$ 105,201 - -	\$ - 82,231	\$ 6,913	\$ - - 9,336	\$ 32,321	\$ - - -	\$ 182,705 82,231 9,336
On-behalf payments			525,740					525,740
Total revenues	38,270	105,201	607,971	6,913	9,336	32,321		800,012
EXPENDITURES	45 422		22.250					70.600
Salaries Benefits	45,432 6,895	-	33,250 4,582	2,103	-	-	-	78,682 13,580
Purchased services Supplies and materials	10,814	92,546	34,908 9,536	9,779 545	100	26,294 1,877	-	174,441 11,958
Capital outlay On-behalf payments	<u>-</u>		525,740	<u> </u>	- -	1,825	<u>-</u>	1,825 525,740
Total expenditures	63,141	92,546	608,016	12,427	100	29,996		806,226
Revenues over (under) expenditures	(24,871)	12,655	(45)	(5,514)	9,236	2,325		(6,214)
Other financing sources (uses) Insurance proceeds Transfers in	- -	33,178	- -	- 28,217	- -	200,000 17,009	- 56,941	200,000 135,345
Transfers out						(114,481)		(114,481)
Total other financing sources (uses)		33,178		28,217		102,528	56,941	220,864
Net change in fund balances	(24,871)	45,833	(45)	22,703	9,236	104,853	56,941	214,650
FUND BALANCE (DEFICIT), BEGINNING OF YEAR	44,549	(43,918)	(1,828)	(22,703)		<u> </u>		(23,900)
FUND BALANCE (DEFICIT), END OF YEAR	\$ 19,678	\$ 1,915	\$ (1,873)	\$ -	\$ 9,236	\$ 104,853	\$ 56,941	\$ 190,750

#### ${\bf FRANKLIN/WILLIAMSON\ COUNTIES\ REGIONAL\ OFFICE\ OF\ EDUCATION\ NO.\ 21}$

### ROE/ISC OPERATIONS BUDGETARY COMPARISON SCHEDULE

#### GENERAL FUND ACCOUNTS

		Original Budget	1	Final Budget	 Actual	Variance Favorable (Unfavorable)		
REVENUES					 		_	
State sources	\$	82,451	\$	82,451	\$ 82,231	\$	(220)	
On-behalf payments from State					 525,740		525,740	
Total revenues		82,451		82,451	 607,971		525,520	
EXPENDITURES								
Salaries		33,250		33,250	33,250		-	
Benefits		4,590		4,590	4,582		8	
Purchased services		33,461		33,461	34,908		(1,447)	
Supplies and materials		11,150		11,150	9,536		1,614	
On-behalf payments made to State					 525,740		(525,740)	
Total expenditures		82,451		82,451	 608,016		(525,565)	
Net change in fund balance	\$	_	\$		(45)	\$	(45)	
FUND BALANCE (DEFICIT), BEGINNING OF YEAR	AR				 (1,828)			
FUND BALANCE (DEFICIT), END OF YEAR					\$ (1,873)			

ASSETS	Car Aware & Devel	eness	Eı	Social/ motional andards	Co <sub>1</sub>	t Century mmunity earning Centers	 ЕСНО	nmily blence	Educati	oecial on - Grants States	Vi	llinois iolence evention
Cash and cash equivalents Due from Illinois State Board of Education Due from other governments Due from other funds	\$	- - - -	\$	15,084 - - -	\$	5,193 - - -	\$ 421,477 346 78,394 182,819	\$ 294 - - -	\$	- - - -	\$	8,907 - - -
Total Assets	\$		\$	15,084	\$	5,193	\$ 683,036	\$ 294	\$	<del>-</del>	\$	8,907
LIABILITIES AND FUND BALANCE												
Liabilities												
Accounts payable	\$	-	\$	2,753	\$	115	\$ 14,162	\$ -	\$	-	\$	-
Due to other governments		-		-		-	-	-		-		-
Due to other funds		-		-		399	64,042	-		-		-
Deferred revenue				10,331			 23,819	 				8,517
Total Liabilities				13,084		514	 102,023	 				8,517
Fund Balance (Deficit)												
Unreserved and undesignated				2,000		4,679	 581,013	 294				390
Total Fund Balance (Deficit)				2,000		4,679	 581,013	 294				390
TOTAL LIABILITIES AND FUND BALANCE	\$	<u>-</u>	\$	15,084	\$	5,193	\$ 683,036	\$ 294	\$		\$	8,907

ASSETS	Abuse & T	Prevention reatment ck Grant	Scier Liter Work		Ed for F	Kinney ucation Homeless nildren	egional Gifted	egional e Schools	Readi	ele I - ng First B SEA	SA Nutr Educ Loan I	ition
Cash and cash equivalents  Due from Illinois State Board of Education  Due from other governments  Due from other funds	\$	- - 13,987	\$	- - - -	\$	5,381	\$ 12,216	\$ 98,978 - - -	\$	- - - -	\$	- - - -
Total Assets	\$	13,987	\$		\$	5,381	\$ 12,216	\$ 98,978	\$		\$	
LIABILITIES AND FUND BALANCE												
Liabilities Accounts payable Due to other governments Due to other funds Deferred revenue	\$	165 - 13,987 -	\$	- - - -	\$	7 - - 5,265	\$ 470 - - -	\$ 571 - 359 -	\$	- - - -	\$	- - - -
Total Liabilities		14,152				5,272	 470	 930				
Fund Balance (Deficit) Unreserved and undesignated		(165)				109	 11,746	 98,048				
Total Fund Balance (Deficit)		(165)				109	 11,746	 98,048				
TOTAL LIABILITIES AND FUND BALANCE	\$	13,987	\$		\$	5,381	\$ 12,216	\$ 98,978	\$		\$	

ASSETS	Scienti Literac Cataly	су	Special Needs		Standards Aligned		Tech Prep Academy		Test Center		Test Cooperative		Title IV - Community Service
Cash and cash equivalents Due from Illinois State Board of Education Due from other governments Due from other funds	\$	- - - -	\$	- - - -	\$	7,567 - - -	\$	- - - -	\$	- - - -	\$	- - - -	\$ - - - -
Total Assets	\$		\$		\$	7,567	\$		\$		\$		\$ -
LIABILITIES AND FUND BALANCE													
Liabilities Accounts payable Due to other governments Due to other funds Deferred revenue Total Liabilities	\$	- - - -	\$	- - - -	\$	7,276	\$	- - - -	\$	- - - -	\$	- - - -	\$ - - - -
Fund Balance (Deficit) Unreserved and undesignated		-				291		<u>-</u>		_		<u>-</u>	
Total Fund Balance (Deficit)  TOTAL LIABILITIES AND FUND BALANCE	\$	<u>-</u>	\$	<u>-</u>	\$	7,567	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	<u>-</u> \$ <u>-</u>

ASSETS	<u> </u>	- AOEP	Cou	lliamson inty Film ibrary	Pro	Math fessional relopment	Enha Educ	ology - ancing ation - petitive	Tec	rea VI hnology Hub	Techi	munity nology nter	Learı Sei			System of Support
ASSETS																
Cash and cash equivalents  Due from Illinois State Board of Education  Due from other governments  Due from other funds	\$	- - 15,608 -	\$	9,385 - - -	\$	1,891 - - -	\$	- - - -	\$	1,404	\$	- - - -	\$	- - - -	\$	25,104 - 14,501 -
Total Assets	\$	15,608	\$	9,385	\$	1,891	\$		\$	1,404	\$		\$		\$	39,605
LIABILITIES AND FUND BALANCE																
Liabilities																
Accounts payable	\$	7	\$	-	\$	300	\$	-	\$	-	\$	-	\$	-	\$	-
Due to other governments		-		-		-		-		-		-		-		31,287
Due to other funds		15,608		-		-		-		-		-		-		-
Deferred revenue						10,789							-			
Total Liabilities		15,615				11,089										31,287
Fund Balance (Deficit)																
Unreserved and undesignated		(7)		9,385		(9,198)				1,404					_	8,318
Total Fund Balance (Deficit)		(7)		9,385		(9,198)				1,404						8,318
TOTAL LIABILITIES AND FUND BALANCE	\$	15,608	\$	9,385	\$	1,891	\$		\$	1,404	\$		\$		\$	39,605

ASSETS	Elimi Digi Div	tal	RC Sta Gra	ite	Nutr	am rition ant	Kinder Stand Trai	dards	Pr Me	New incipal entoring ogram	e III Prep	Ed 7	tional Fech ep	 Total
Cash and cash equivalents  Due from Illinois State Board of Education  Due from other governments  Due from other funds	\$	- - - -	\$	- - - -	\$	- - - -	\$	- - - -	\$	1,000 - 4,500 -	\$ - - - -	\$	- - - -	\$ 613,881 346 126,990 182,819
Total Assets	\$		\$		\$		\$		\$	5,500	\$ 	\$		\$ 924,036
LIABILITIES AND FUND BALANCE														
Liabilities Accounts payable Due to other governments Due to other funds Deferred revenue	\$	- - - -	\$	- - - -	\$	- - - -	\$	- - - -	\$	2,000	\$ - - - -	\$	- - - -	\$ 20,550 31,287 94,395 65,997
Total Liabilities										2,000	 			 212,229
Fund Balance (Deficit) Unreserved and undesignated		<u>-</u>								3,500	 			 711,807
Total Fund Balance (Deficit)										3,500	 			 711,807
TOTAL LIABILITIES AND FUND BALANCE	\$		\$		\$		\$		\$	5,500	\$ <u>-</u>	\$	<u>-</u>	\$ 924,036

	Career Awareness & Development	Social/ Emotional Standards	21st Century Community Learning Centers	ЕСНО	Family Violence	Special Education - Grants to States	Illinois Violence Prevention
REVENUES							
Local sources	\$ -	\$ 2,000	\$ 14,000	\$ 6,998	\$ -	\$ -	\$ -
State sources	-	58,607	-	1,068,072	-	-	19,234
Federal sources			218,400	98,566			
Total revenues		60,607	232,400	1,173,636			19,234
EXPENDITURES							
Salaries	-	35,000	139,777	657,838	-	-	12,595
Benefits	-	4,607	24,176	113,593	-	-	964
Purchased services	-	19,000	58,354	188,763	75	-	4,747
Supplies and materials	-	-	9,234	57,682	-	-	928
Capital outlay	-	-	-	183	-	-	-
Other	-	-	-	-	-	-	-
Transfers - payments to other governmental units				72,000			
Total expenditures		58,607	231,541	1,090,059	75		19,234
Revenues over (under) expenditures		2,000	859	83,577	(75)		
Other financing sources (uses)							
Transfers in	-	-	-	30,337	-	-	-
Transfers out	(8)		(3)	(22)		(1)	
Total other financing sources (uses)	(8)		(3)	30,315		(1)	
Net change in fund balances	(8)	2,000	856	113,892	(75)	(1)	-
FUND BALANCE (DEFICIT), BEGINNING OF YEAR	8		3,823	467,121	369	1	390
FUND BALANCE (DEFICIT), END OF YEAR	\$ -	\$ 2,000	\$ 4,679	\$ 581,013	\$ 294	\$ -	\$ 390

	Substance Abuse Prevention & Treatment Block Grant	Scientific Literacy Workshop	McKinney Education for Homeless Children	Regional Gifted	Regional Safe Schools	Title I - Reading First Part B SEA	SAE Nutrition Education Loan Library
REVENUES							
Local sources	\$ -	\$ -	\$ 116	\$ 11,003	\$ -	\$ -	\$ -
State sources	81,787	-	-	-	231,765	-	-
Federal sources	91,700		148,162				
Total revenues	173,487		148,278	11,003	231,765		
EXPENDITURES							
Salaries	110,811	-	29,677	-	169,272	-	-
Benefits	15,307	-	9,342	-	31,175	-	-
Purchased services	33,793	-	11,769	-	41,914	-	-
Supplies and materials	7,038	-	10,048	-	14,447	-	-
Capital outlay	6,703	-	-	-	1,430	-	-
Other	-	-	-	15,154	-	-	-
Transfers - payments to other governmental units			87,333				
Total expenditures	173,652		148,169	15,154	258,238		
Revenues over (under) expenditures	(165)		109	(4,151)	(26,473)		
Other financing sources (uses)							
Transfers in	-	-	-	-	-	-	4
Transfers out		(13,715)	(2)			(2,475)	
Total other financing sources (uses)		(13,715)	(2)			(2,475)	4
Net change in fund balances	(165)	(13,715)	107	(4,151)	(26,473)	(2,475)	4
FUND BALANCE (DEFICIT), BEGINNING OF YEAR		13,715	2	15,897	124,521	2,475	(4)
FUND BALANCE (DEFICIT), END OF YEAR	\$ (165)	\$ -	\$ 109	\$ 11,746	\$ 98,048	\$ -	\$ -

	Lit	entific eracy talyst	ecial eeds	ndards igned	ch Prep	 Test Center	Test perative	Title Comn Serv	
REVENUES					100				
Local sources	\$	-	\$ -	\$ -	\$ 600	\$ 2,758	\$ -	\$	-
State sources		-	-	-	-	-	-		-
Federal sources			 	 7,777	 	 	 		
Total revenues			 	7,777	 600	 2,758	 		
EXPENDITURES									
Salaries		-	-	-	-	-	-		-
Benefits		-	-	-	-	-	-		-
Purchased services		-	-	177	150	-	-		-
Supplies and materials		-	-	-	420	-	-		-
Capital outlay		-	-	-	-	-	-		-
Other		-	-	-	-	-	-		-
Transfers - payments to other governmental units			 	 7,600	 	 	 		
Total expenditures	_		 	 7,777	 570	 	 		
Revenues over (under) expenditures			-	 	 30	 2,758	 		
Other financing sources (uses)									
Transfers in		1,502	-	-	-	-	-		10
Transfers out			 (695)	 	 (2,170)	 (23,877)	 (1,305)		
Total other financing sources (uses)		1,502	 (695)	 	 (2,170)	 (23,877)	 (1,305)		10
Net change in fund balances		1,502	(695)	-	(2,140)	(21,119)	(1,305)		10
FUND BALANCE (DEFICIT), BEGINNING OF YEAR		(1,502)	 695	 291	 2,140	 21,119	 1,305		(10)
FUND BALANCE (DEFICIT), END OF YEAR	\$		\$ _	\$ 291	\$ -	\$ _	\$ _	\$	_

	TAOEP	Cou	lliamson nty Film ibrary	Math Professional Development	Enha Educa	ology - ncing ation - etitive	Tecl	ea VI nnology Hub	Techr	nunity nology nter	n and rve	System of Support
REVENUES												
Local sources	\$ -	\$	3,935	\$ -	\$	-	\$	-	\$	-	\$ -	\$ -
State sources	56,167		-	-		-		-		-	-	54,789
Federal sources		· —		5,046				-			 -	53,750
Total revenues	56,167		3,935	5,046							 	108,539
EXPENDITURES												
Salaries	42,124		233	-		-		-		-	-	18,380
Benefits	5,788		-	_		-		-		-	-	2,419
Purchased services	6,954		110	250		-		-		-	-	11,150
Supplies and materials	1,308		3,170	959		-		-		-	-	8,831
Capital outlay	-		-	-		-		-		-	-	-
Other	-		-	_		-		-		-	-	-
Transfers - payments to other governmental units		<u> </u>		3,837							 	67,760
Total expenditures	56,174	<u> </u>	3,513	5,046							 	108,540
Revenues over (under) expenditures	(7)		422								 	(1)
Other financing sources (uses)												
Transfers in	-		-	-		307		-		2	46	-
Transfers out						-					 	
Total other financing sources (uses)						307				2	 46	
Net change in fund balances	(7)		422	-		307		-		2	46	(1)
FUND BALANCE (DEFICIT), BEGINNING OF YEAR			8,963	(9,198)		(307)		1,404	-	(2)	(46)	8,319
FUND BALANCE (DEFICIT), END OF YEAR	\$ (7)	\$	9,385	\$ (9,198)	\$		\$	1,404	\$		\$ 	\$ 8,318

	Elimir Digit Divid	al	RO Stat Gra	ie	Nut	eam rition rant	Star	ergarten ndards ining	Pri Me	New incipal intoring ogram		tle III h Prep	Е	ocational d Tech Prep	Total
REVENUES															
Local sources	\$	-	\$	-	\$	-	\$	-	\$	5,500	\$	-	\$	-	\$ 46,910
State sources		-		-		-		-		-		-		84,842	1,655,263
Federal sources												66,591			689,992
Total revenues										5,500		66,591		84,842	2,392,165
EXPENDITURES															
Salaries		-		_		-		-		-		11,102		59,406	1,286,215
Benefits		-		-		-		-		-		2,998		10,925	221,294
Purchased services		-		-		-		-		2,000		25,995		-	405,201
Supplies and materials		-		-		-		-		-		5,894		14,511	134,470
Capital outlay		-		-		-		-		-		20,602		-	28,918
Other		-		-		-		-		-		-		-	15,154
Transfers - payments to other governmental units															238,530
Total expenditures						<u> </u>		<u>-</u>		2,000		66,591		84,842	2,329,782
Revenues over (under) expenditures										3,500					62,383
Other financing sources (uses)															
Transfers in		46		1		_		_		_		_		_	32,255
Transfers out		-		-		(6,043)		(157)		_		_		_	(50,473)
	-				-	(0,010)		(== -)			-				(00,110)
Total other financing sources (uses)		46		1		(6,043)		(157)		-					(18,218)
Net change in fund balances		46		1		(6,043)		(157)		3,500		-		-	44,165
FUND BALANCE (DEFICIT), BEGINNING OF YEAR		(46)		(1)		6,043		157							667,642
FUND BALANCE (DEFICIT), END OF YEAR	\$		\$	-	\$		\$		\$	3,500	\$		\$		\$ 711,807

#### FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 SOCIAL/EMOTIONAL STANDARDS BUDGETARY COMPARISON SCHEDULE

### **EDUCATION FUND ACCOUNTS**For the Year Ended June 30, 2008

	D. 1		Variance Favorable
REVENUES	Budget	Actual	(Unfavorable)
Local sources	\$ -	\$ 2,000	\$ 2,000
State sources	126,500	58,607	(67,893)
State sources	120,300	30,007	(07,073)
Total revenues	126,500	60,607	(65,893)
EXPENDITURES			
Salaries	53,600	35,000	18,600
Benefits	8,806	4,607	4,199
Purchased services	58,411	19,000	39,411
Supplies and materials	3,935	-	3,935
Capital outlay	1,748		1,748
Total expenditures	126,500	58,607	67,893
Net change in fund balance	\$ -	2,000	\$ 2,000
FUND BALANCE, BEGINNING OF YEAR			
FUND BALANCE, END OF YEAR		\$ 2,000	

# FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 21st CENTURY COMMUNITY LEARNING CENTERS BUDGETARY COMPARISON SCHEDULE EDUCATION FUND ACCOUNTS

	Budget	Actual	Variance Favorable (Unfavorable)
REVENUES		<b>.</b>	
Local sources	\$ -	\$ 14,000	\$ 14,000
Federal sources	218,400	218,400	
Total revenues	218,400	232,400	14,000
EXPENDITURES			
Salaries	139,777	139,777	-
Benefits	24,176	24,176	-
Purchased services	41,812	58,354	(16,542)
Supplies and materials	8,635	9,234	(599)
Transfers - payments to other governmental units	4,000		4,000
Total expenditures	218,400	231,541	(13,141)
Revenues over (under) expenditures	-	859	859
Other financing (uses) Transfers out		(3)	(3)
Net change in fund balance	\$ -	856	\$ 856
FUND BALANCE, BEGINNING OF YEAR		3,823	
FUND BALANCE, END OF YEAR		\$ 4,679	

### BUDGETARY COMPARISON SCHEDULE EDUCATION FUND ACCOUNTS

			Variance Favorable
	Budget	Actual	(Unfavorable)
REVENUES			
Local sources	\$ -	\$ 6,998	\$ 6,998
State sources	-	1,068,072	1,068,072
Federal sources	72,800	98,566	25,766
Total revenues	72,800	1,173,636	1,100,836
EXPENDITURES			
Salaries	55,000	657,838	(602,838)
Benefits	16,891	113,593	(96,702)
Purchased services	425	188,763	(188,338)
Supplies and materials	-	57,682	(57,682)
Capital outlay	-	183	(183)
Other	484	-	484
Transfers - payments to other governmental units		72,000	(72,000)
Total expenditures	72,800	1,090,059	(1,017,259)
Revenues over (under) expenditures		83,577	83,577
Other financing sources (uses)			
Transfers in	-	30,337	30,337
Transfers out		(22)	(22)
Total other financing sources (uses)		30,315	30,315
Net change in fund balance	\$ -	113,892	\$ 113,892
FUND BALANCE, BEGINNING OF YEAR		467,121	
FUND BALANCE, END OF YEAR		\$ 581,013	

# FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 ILLINOIS VIOLENCE PREVENTION BUDGETARY COMPARISON SCHEDULE EDUCATION FUND ACCOUNTS

			Variance Favorable
	Budget	Actual	(Unfavorable)
REVENUES			
State sources	\$ 19,500	\$ 19,234	\$ (266)
Total revenues	19,500	19,234	(266)
EXPENDITURES			
Salaries	12,595	12,595	-
Benefits	1,306	964	342
Purchased services	5,325	4,747	578
Supplies and materials	274	928	(654)
Total expenditures	19,500	19,234	266
Net change in fund balance	\$ -	-	\$ -
FUND BALANCE, BEGINNING OF YEAR		390	
FUND BALANCE, END OF YEAR		\$ 390	

## FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 MCKINNEY EDUCATION FOR HOMELESS CHILDREN BUDGETARY COMPARISON SCHEDULE

#### **EDUCATION FUND ACCOUNTS**

	Budget	Actual	Variance Favorable (Unfavorable)
REVENUES			
Local sources	\$ -	\$ 116	\$ 116
Federal sources	155,503	148,162	(7,341)
Total revenues	155,503	148,278	(7,225)
EXPENDITURES			
Salaries	29,677	29,677	-
Benefits	7,975	9,342	(1,367)
Purchased services	20,838	11,769	9,069
Supplies and materials	9,248	10,048	(800)
Transfers - payments to other governmental units	87,765	87,333	432
Total expenditures	155,503	148,169	7,334
Revenues over (under) expenditures		109	109
Other financing (uses)			
Transfers out		(2)	(2)
Total other financing (uses)		(2)	(2)
Net change in fund balance	\$ -	107	\$ 107
FUND BALANCE, BEGINNING OF YEAR		2	
FUND BALANCE, END OF YEAR		\$ 109	

## FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 REGIONAL SAFE SCHOOLS BUDGETARY COMPARISON SCHEDULE

#### EDUCATION FUND ACCOUNTS

			Variance Favorable
	Budget	Actual	(Unfavorable)
REVENUES			
State sources	\$ 162,384	\$ 231,765	\$ 69,381
Total revenues	162,384	231,765	69,381
EXPENDITURES			
Salaries	124,970	169,272	(44,302)
Benefits	26,695	31,175	(4,480)
Purchased services	8,971	41,914	(32,943)
Supplies and materials	1,748	14,447	(12,699)
Capital outlay		1,430	(1,430)
Total expenditures	162,384	258,238	(95,854)
Net change in fund balance	\$ -	(26,473)	\$ (26,473)
FUND BALANCE, BEGINNING OF YEAR		124,521	
FUND BALANCE, END OF YEAR		\$ 98,048	

### BUDGETARY COMPARISON SCHEDULE EDUCATION FUND ACCOUNTS

			Variance Favorable
	Budget	Actual	(Unfavorable)
REVENUES			
State sources	\$ 56,167	\$ 56,167	\$ -
Total revenues	56,167	56,167	
EXPENDITURES			
Salaries	41,019	42,124	(1,105)
Benefits	7,099	5,788	1,311
Purchased services	7,119	6,954	165
Supplies and materials	930	1,308	(378)
Total expenditures	56,167	56,174	(7)
Net change in fund balance	\$ -	(7)	\$ (7)
FUND BALANCE, BEGINNING OF YEAR			
FUND BALANCE (DEFICIT), END OF YEAR		\$ (7)	

### FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 TITLE III TECH PREP

#### BUDGETARY COMPARISON SCHEDULE

#### **EDUCATION FUND ACCOUNTS**

			Variance Favorable
	Budget	Actual	(Unfavorable)
REVENUES			
Federal sources	\$ 56,167	\$ 66,591	\$ 10,424
Total revenues	56,167	66,591	10,424
EXPENDITURES			
Salaries	11,102	11,102	-
Benefits	2,998	2,998	-
Purchased services	25,995	25,995	-
Supplies and materials	5,894	5,894	-
Capital outlay	20,602	20,602	
Total expenditures	66,591	66,591	
Net change in fund balance	\$ (10,424)	-	\$ 10,424
FUND BALANCE, BEGINNING OF YEAR			
FUND BALANCE, END OF YEAR		\$ -	

#### FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 **VOCATIONAL ED TECH PREP**

#### **BUDGETARY COMPARISON SCHEDULE EDUCATION FUND ACCOUNTS**

For the	Year	<b>Ended</b>	June	30,	2008

			Variance Favorable
	Budget	Actual	(Unfavorable)
REVENUES	Φ 04.042	Φ 04.042	Φ.
State sources	\$ 84,842	\$ 84,842	\$ -
Total revenues	84,842	84,842	
EXPENDITURES			
Salaries	59,406	59,406	-
Benefits	13,000	10,925	2,075
Supplies and materials	12,436	14,511	(2,075)
Total expenditures	84,842	84,842	
Net change in fund balance	\$ -	-	\$ -
FUND BALANCE, BEGINNING OF YEAR			
FUND BALANCE, END OF YEAR		\$ -	

## INSTITUTE FUND COMBINING SCHEDULE OF ACCOUNTS June 30, 2008

ASSETS	Certific	ation	<u>I</u> 1	nstitute	IS Work	O shops	letwork nternet	Workshop vention	Total
ABBLIB									
Cash and cash equivalents Accounts receivable	\$	- -	\$	27,014	\$	- -	\$ 32,409 60	\$ 336	\$ 59,759 60
TOTAL ASSETS	\$		\$	27,014	\$		\$ 32,469	\$ 336	\$ 59,819
LIABILITIES AND FUND BALANCE									
Liabilities									
Accounts payable	\$	-	\$	-	\$	-	\$ 55	\$ -	\$ 55
Due to other funds		1,924		-		-	-	-	1,924
Total Liabilities		1,924					 55	-	 1,979
Fund Balance (Deficit)									
Unreserved and undesignated	(	1,924)		27,014			 32,414	336	 57,840
Total Fund Balance (Deficit)	(	1,924)		27,014			 32,414	336	 57,840
TOTAL LIABILITIES AND FUND BALANCE (DEFICIT)	\$		\$	27,014	\$	<u>-</u>	\$ 32,469	\$ 336	\$ 59,819

	Cert	Certification		Certification		Certification		Certification		Certification Ins		Institute		ISO Workshops						Network Internet		Local Workshop Prevention		Total
REVENUES																								
Local sources	\$	5,504	\$	6,193	\$		\$	20,989	\$		\$	32,686												
Total revenues		5,504		6,193			-	20,989				32,686												
EXPENDITURES																								
Salaries		-		-		-		14,500		-		14,500												
Benefits		-		1,611		-		3,254		-		4,865												
Purchased services		-		2,565		-		24,549		-		27,114												
Capital outlay		-		-		-		1,351		-		1,351												
Other		5,513										5,513												
Total expenditures		5,513		4,176				43,654				53,343												
Revenues over (under) expenditures		(9)		2,017				(22,665)				(20,657)												
Other financing (uses)																								
Transfers out						(13,398)						(13,398)												
Total other financing (uses)						(13,398)						(13,398)												
Net change in fund balances		(9)		2,017		(13,398)		(22,665)		-		(34,055)												
FUND BALANCE (DEFICIT), BEGINNING OF YEAR		(1,915)		24,997		13,398		55,079		336		91,895												
FUND BALANCE (DEFICIT), END OF YEAR	\$	(1,924)	\$	27,014	\$		\$	32,414	\$	336	\$	57,840												

#### NONMAJOR SPECIAL REVENUE FUNDS COMBINING BALANCE SHEET June 30, 2008

	Bus Driver Permit		General Education Development		Supervisory		Total		
ASSETS									
Cash and cash equivalents  Due from other governments	\$	2,367	\$	1,112	\$	- -	\$	2,367 1,112	
TOTAL ASSETS	\$	2,367	\$	1,112	\$		\$	3,479	
LIABILITIES AND FUND BALANCE									
Liabilities									
Accounts payable	\$	-	\$	1,418	\$	320	\$	1,738	
Due to other funds				5,130				5,130	
Total Liabilities				6,548		320		6,868	
Fund Balance (Deficit)									
Unreserved and undesignated	·	2,367		(5,436)		(320)		(3,389)	
Total Fund Balance (Deficit)		2,367		(5,436)		(320)		(3,389)	
TOTAL LIABILITIES AND FUND BALANCE (DEFICIT)	\$	2,367	\$	1,112	\$	_	\$	3,479	

## NONMAJOR SPECIAL REVENUE FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES For the Year Ended June 30, 2008

	Bus Driver Permit		General Education Development		Supervisory		 Total
REVENUES							
Local sources	\$	968	\$	10,633	\$	-	\$ 11,601
State sources		600				2,000	 2,600
Total revenues		1,568		10,633		2,000	 14,201
EXPENDITURES							
Salaries		-		11,150		-	11,150
Benefits		-		853		-	853
Purchased services		735		8,691		2,320	11,746
Supplies and materials				1,651			1,651
Total expenditures		735		22,345		2,320	 25,400
Revenues over (under) expenditures		833		(11,712)		(320)	(11,199)
Other financing sources Transfers in				10,752		_	10,752
Total other financing sources				10,752			 10,752
Net change in fund balances		833		(960)		(320)	(447)
FUND BALANCE (DEFICIT), BEGINNING OF YEAR		1,534		(4,476)			 (2,942)
FUND BALANCE (DEFICIT), END OF YEAR	\$	2,367	\$	(5,436)	\$	(320)	\$ (3,389)

See accompanying Independent Auditors' Report.

## GENERAL EDUCATION DEVELOPMENT FUND BY SUB-ACCOUNT COMBINING SCHEDULE OF ACCOUNTS June 30, 2008

	GED		Scoring			Total
ASSETS						
Due from other governments	\$	1,112	\$		\$	1,112
TOTAL ASSETS	\$	1,112	\$		\$	1,112
LIABILITIES AND FUND BALANCE						
Liabilities						
Accounts payable	\$	1,418	\$	-	\$	1,418
Due to other funds		5,130			-	5,130
Total Liabilities		6,548				6,548
Fund Balance (Deficit)						
Unreserved and undesignated		(5,436)				(5,436)
Total Fund Balance (Deficit)		(5,436)				(5,436)
TOTAL LIABILITIES AND						
FUND BALANCE	\$	1,112	\$		\$	1,112

## GENERAL EDUCATION DEVELOPMENT FUND BY SUB-ACCOUNT COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

	GED	Scoring	Total		
REVENUES					
Local sources	\$ 10,633	\$ -	\$ 10,633		
Total revenues	10,633		10,633		
EXPENDITURES					
Salaries	11,150	-	11,150		
Benefits	853	-	853		
Purchased services	8,691	-	8,691		
Supplies and materials	1,651		1,651		
Total expenditures	22,345	<u>-</u>	22,345		
OTHER FINANCING SOURCES					
Transfers in		10,752	10,752		
Total other financing sources		10,752	10,752		
Net change in fund balances	(11,712)	10,752	(960)		
FUND BALANCE (DEFICIT), BEGINNING OF YEAR	6,276	(10,752)	(4,476)		
FUND BALANCE (DEFICIT), END OF YEAR	\$ (5,436)	\$ -	\$ (5,436)		

# FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 STATEMENT OF FIDUCIARY NET ASSETS FRANKLIN COUNTY REGIONAL DELIVERY SYSTEM June 30, 2008

ASSETS	Franklin County Regional Delivery System				
Cash and cash equivalents  Due from Illinois State Board of Education	\$	1,499 6,526			
TOTAL ASSETS	\$	8,025			
LIABILITIES					
Liabilities  Due to primary government  Due to other governments	\$	5,594 2,431			
TOTAL LIABILITIES	\$	8,025			

#### FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 STATEMENT OF CHANGES IN ASSETS AND LIABILITIES FRANKLIN COUNTY REGIONAL DELIVERY SYSTEM

ASSETS	Balance July 1, 2007		A	dditions	D	eductions	Balance June 30, 2008		
Cash and cash equivalents Due from Illinois State Board of Education	\$	4,831 51	\$	320,433 6,526	\$	323,765 51	\$	1,499 6,526	
TOTAL ASSETS	\$	4,882	\$	326,959	\$	323,816	\$	8,025	
LIABILITIES									
Due to primary government  Due to other governments	\$	51 4,831	\$	5,594 321,365	\$	51 323,765	\$	5,594 2,431	
TOTAL LIABILITIES	\$	4,882	\$	326,959	\$	323,816	\$	8,025	

## FRANKLIN COUNTY REGIONAL DELIVERY SYSTEM ACCOUNTS COMBINING STATEMENT OF FIDUCIARY NET ASSETS June 30, 2008

	T	itle IIC	Vo	ocation	
	Secondary		D	elivery	Total
ASSETS					
Cash and cash equivalents	\$	-	\$	1,499	\$ 1,499
Due from Illinois State Board of Education		6,526		-	 6,526
TOTAL ASSETS	\$	6,526	\$	1,499	\$ 8,025
LIABILITIES					
Liabilities					
Due to primary government	\$	5,594	\$	-	\$ 5,594
Due to other governments		932		1,499	 2,431
TOTAL LIABILITIES	\$	6,526	\$	1,499	\$ 8,025



#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended June 30, 2008

Federal Grantor/Pass-Through Grantor, Program or Cluster Title	CFDA Number	ISBE Project # (1st 8 digits) or Contract #	Exp	Federal enditures 7 - 6/30/08
U.S. DEPARTMENT OF AGRICULTURE:				
Passed through Illinois State Board of Education: School Breakfast Program		07-4220-00	\$	6,229
School Breakfast Program		08-4220-00	Ф	2,432
Total School Breakfast Program (ECHO)	10.553	00-4220-00		8,661
Passed through Illinois State Board of Education:				
National School Lunch Program		07-4210-00		11,152
National School Lunch Program		08-4210-00		5,953
Total National School Lunch Program (ECHO)	10.555			17,105
U.S. DEPARTMENT OF LABOR:				
Passed through Man-Tra-Con Corp.:				
WIA Youth Activities	17.259	n/a		72,800
U.S. DEPARTMENT OF EDUCATION:				
Passed through Regional Office of Education No. 02:				
Title I - Grants to Local Educational Agencies				
(System of Support)		08-4331-SS		42,996
Passed through Regional Office of Education No. 25:				
Title I - Grants to Local Educational Agencies				
(Standards Aligned)	0.4.04.0.4	08-4331-00		7,777
Total Title I - Grants to Local Educational Agencies	84.010A			50,773
Passed through Illinois State Board of Education:				
(M) McKinney Education for Homeless Children	84.196A	08-4920-00		148,162
Passed through Illinois Community College Board:				
Tech-Prep Education	84.243	08TP7540		66,591
Passed through Illinois State Board of Education:				
(M) 21st Century Community Learning Centers	84.287C	08-4421-05	-	218,400
Passed through Regional Office of Education No. 02:				
Mathematics and Science Partnerships				
(Math Professional Development)	84.366B	08-4936-00		5,046
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES:				
Passed through Illinois Department of Human Services:				
Substance Abuse Prevention & Treatment Block Grant	93.959	811G8200000		91,700
Total Expenditures of Federal Awards			\$	679,238
			-	

(M) Program was audited as a major program.

# FRANKLIN/WILLIAMSON COUNTIES REGIONAL OFFICE OF EDUCATION NO. 21 NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS JUNE 30, 2008

#### 1. BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the Franklin/Williamson Counties Regional Office of Education No. 21 and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit* Organizations. Therefore, some amounts presented on this schedule may differ from amounts presented in, or used in the preparation of the basic financial statements.

#### 2. DESCRIPTION OF FEDERAL PROGRAMS AUDITED AS A MAJOR PROGRAM

The major federal programs of the Franklin/Williamson Counties Regional Office of Education No. 21 are the 21<sup>st</sup> Century Community Learning Centers (CFDA # 84.287C) and the McKinney Education for Homeless Children grant (CFDA # 84.196A). The 21<sup>st</sup> Century Community Learning Centers funds are used to provide after-school academic enrichment opportunities for children, particularly students who attend high-poverty and low-performing schools. The McKinney Education for Homeless Children grant funds are used for providing information to schools, community members and government entities about the educational rights of homeless students.

#### 3. SUBRECIPIENTS

Of the expenditures in this schedule, the Franklin/Williamson Counties Regional Office of Education No. 21 provided awards to subrecipients in the amount of \$87,333 under the McKinney Education for Homeless Children grant, CFDA # 84.196A.

#### 4. INSURANCE

Franklin/Williamson Counties Regional Office of Education No. 21 did not receive any Federal insurance as part of any Federal award during the year ended June 30, 2008.

#### 5. LOANS AND LOAN GUARANTEES

Franklin/Williamson Counties Regional Office of Education No. 21 had no loans or loan guarantees as of or for the year ended June 30, 2008.

#### 6. NON-MONETARY FEDERAL AWARDS

Franklin/Williamson Counties Regional Office of Education No. 21 did not receive any non-monetary federal awards as of or for the year ended June 30, 2008.