

STATE OF ILLINOIS

OFFICE OF THE AUDITOR GENERAL

Release Date: April 6, 2023

Frank J. Mautino, Auditor General

SUMMARY REPORT DIGEST

DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

Financial Audit For the Year Ended June 30, 2022

FINDINGS LAST AUDIT: 3

FINDINGS THIS AUDIT: 3			AGING SCHEDULE OF REPEATED FINDINGS					
	New	Repeat	<u>Total</u>	Repeated Since	Category 1	Category 2	Category 3	
Category 1:	0	0	0	2019		22-1*		
Category 2:	2	1	3	* Finding 2019-002 was reported in the Department's State				
Category 3:	0	_0	0	Compliance Examination for the two years ended June 30,				
TOTAL	2	1	3	2019.				

INTRODUCTION

This digest covers the Department of Central Management Services' (Department) Financial Audit as of and for the year ended June 30, 2022.

SYNOPSIS

- (22-1) The Department failed to determine premiums that will allow for the establishment of an actuarially sound reserve for the Community College Health Insurance Program.
- (22-3) The Department did not have sufficient controls over their change management procedures.

Category 1: Findings that are **material weaknesses** in internal control and/or a **qualification** on compliance with State laws and regulations (material noncompliance).

Category 2: Findings that are significant deficiencies in internal control and noncompliance with State laws and regulations.

Category 3: Findings that have no internal control issues but are in noncompliance with State laws and regulations.

DEPARTMENT OF CENTRAL MANAGEMENT SERVICES FINANCIAL AUDIT

For the Year Ended June 30, 2022

FINANCIAL INFORMATION - Governmental funds (in thousands)	F	FY 2022	F	Y 2021
REVENUES				
Interest and other investment income	\$	19	\$	14
Other		3,438		2,687
Federal Operating Revenues		4,490		2,254
Total revenues		7,947		4,955
EXPENDITURES				
General government		178,911		175,283
Education		888,225		881,756
Employment and economic development		31,680		30,928
Health and social services		375,081		368,614
Transportation		116,594		194,677
Public protection and justice.		390,139		394,874
Environment and business regulation		68,250		67,304
Debt service - principal		2		-
Capital outlays		3		-
Total expenditures		2,048,885		2,113,436
OTHER SOURCES (USES)				
Appropriations from State resources		2,990,235		2,261,009
Lapsed appropriations		(2,125)		(7,034)
Receipts collected and transmitted to State Treasury		(2,103)		(1,946)
Amount of SAMS transfers-in		-		(924)
Amount of SAMS transfers-out		218,000		13,000
Proceeds from lease financing		3		-
Transfers-out		(30,000)		-
Total other sources (uses)		3,174,010		2,264,105
Net change in fund balance		1,133,072		155,624
Fund balance (deficit) July 1, as restated		(1,168,434)		(1,324,058)
		(1,100,101)		(1,021,000)
Fund balance (deficit) June 30	\$	(25.262)	¢.	(1,168,434)
	Ψ ====	(35,362)	\$	(1,100,131)
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)		ine 30, 2022		ine 30, 2021
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)				
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS	Ju	ine 30, 2022	Ju	ine 30, 2021
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations	Ju	23,973	Ju	me 30, 2021 34,130
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations	Ju	23,973 17,553	Ju	34,130 26,455
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations	Ju	23,973 17,553 4,732	Ju	34,130 26,455 1,436
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations	Ju	23,973 17,553 4,732 73 3,423	Ju	34,130 26,455 1,436 1,345
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations	Ju	23,973 17,553 4,732 73 3,423 - 1,202	Ju	34,130 26,455 1,436 1,345 108
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations. Cash equity with State Treasurer. Cash and cash equivalents. Other receivables, net. Due from other Department funds. Due from other State funds.	Ju	23,973 17,553 4,732 73 3,423	Ju	34,130 26,455 1,436 1,345 108 46
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations Cash equity with State Treasurer Cash and cash equivalents Other receivables, net Due from other Department funds Due from other State funds Securities lending collateral equity of State Treasurer	J u \$	23,973 17,553 4,732 73 3,423 - 1,202	J u	34,130 26,455 1,436 1,345 108 46 3,402
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations Cash equity with State Treasurer Cash and cash equivalents Other receivables, net Due from other Department funds Due from other State funds Securities lending collateral equity of State Treasurer. Total assets	J u \$	23,973 17,553 4,732 73 3,423 - 1,202	J u	34,130 26,455 1,436 1,345 108 46 3,402
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations	\$	23,973 17,553 4,732 73 3,423 - 1,202 50,956	\$	34,130 26,455 1,436 1,345 108 46 3,402 66,922
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations	\$	23,973 17,553 4,732 73 3,423 - 1,202 50,956	\$	34,130 26,455 1,436 1,345 108 46 3,402 66,922
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations	\$	23,973 17,553 4,732 73 3,423 - 1,202 50,956	\$	34,130 26,455 1,436 1,345 108 46 3,402 66,922
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations. Cash equity with State Treasurer Cash and cash equivalents Other receivables, net Due from other Department funds Due from other State funds Securities lending collateral equity of State Treasurer Total assets LIABILITIES AND DEFERRED INFLOWS OF RESOURCES Accounts payable and accrued liabilities Intergovernmental payables Due to other State fiduciary funds	\$	23,973 17,553 4,732 73 3,423 - 1,202 50,956	\$	34,130 26,455 1,436 1,345 108 46 3,402 66,922 24,104 74
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations. Cash equity with State Treasurer. Cash and cash equivalents. Other receivables, net. Due from other Department funds. Due from other State funds. Securities lending collateral equity of State Treasurer. Total assets. LIABILITIES AND DEFERRED INFLOWS OF RESOURCES Accounts payable and accrued liabilities. Intergovernmental payables. Due to other State fiduciary funds. Due to other Department funds. Due to other Department funds. Due to other State funds.	\$	23,973 17,553 4,732 73 3,423 - 1,202 50,956 17,793 47 - 66,293	\$	34,130 26,455 1,436 1,345 108 46 3,402 66,922 24,104 74 10 988,099
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations Cash equity with State Treasurer Cash and cash equivalents Other receivables, net Due from other Department funds Due from other State funds Securities lending collateral equity of State Treasurer. Total assets LIABILITIES AND DEFERRED INFLOWS OF RESOURCES Accounts payable and accrued liabilities Intergovernmental payables Due to other State fiduciary funds Due to other State fiduciary funds Due to other State funds Due to other State funds Due to State of Illinois component units	\$	23,973 17,553 4,732 73 3,423 - 1,202 50,956 17,793 47 - 66,293 586	\$	34,130 26,455 1,436 1,345 108 46 3,402 66,922 24,104 74 10 988,099 219,193
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations. Cash equity with State Treasurer. Cash and cash equivalents. Other receivables, net. Due from other Department funds. Due from other State funds. Securities lending collateral equity of State Treasurer. Total assets. LIABILITIES AND DEFERRED INFLOWS OF RESOURCES Accounts payable and accrued liabilities. Intergovernmental payables. Due to other State fiduciary funds. Due to other Department funds. Due to other Department funds. Due to other State funds.	\$	23,973 17,553 4,732 73 3,423 - 1,202 50,956 17,793 47 - 66,293 586 266	\$	34,130 26,455 1,436 1,345 108 46 3,402 66,922 24,104 74 10 988,099 219,193 145
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations Cash equity with State Treasurer Cash and cash equivalents Other receivables, net Due from other Department funds Due from other State funds Securities lending collateral equity of State Treasurer. Total assets LIABILITIES AND DEFERRED INFLOWS OF RESOURCES Accounts payable and accrued liabilities Intergovernmental payables Due to other State fiduciary funds Due to other State funds Due to other State funds Due to State of Illinois component units Matured portion of long-term obligations	\$	23,973 17,553 4,732 73 3,423 - 1,202 50,956 17,793 47 - 66,293 586 266 78	\$	34,130 26,455 1,436 1,345 108 46 3,402 66,922 24,104 74 10 988,099 219,193 145 238
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations Cash equity with State Treasurer Cash and cash equivalents Other receivables, net Due from other Department funds Due from other State funds Securities lending collateral equity of State Treasurer. Total assets LIABILITIES AND DEFERRED INFLOWS OF RESOURCES Accounts payable and accrued liabilities Intergovernmental payables Due to other State fiduciary funds Due to other Department funds Due to other State funds Due to State of Illinois component units Matured portion of long-term obligations. Obligations under securities lending of State Treasurer	\$	23,973 17,553 4,732 73 3,423 - 1,202 50,956 17,793 47 - 66,293 586 266 78 1,202	\$	34,130 26,455 1,436 1,345 46 3,402 66,922 24,104 74 10 988,099 219,193 145 238 3,402
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations. Cash equity with State Treasurer Cash and cash equivalents Other receivables, net Due from other Department funds Due from other State funds Securities lending collateral equity of State Treasurer Total assets LIABILITIES AND DEFERRED INFLOWS OF RESOURCES Accounts payable and accrued liabilities Intergovernmental payables Due to other State fiduciary funds Due to other Department funds Due to other State funds Due to State of Illinois component units Matured portion of long-term obligations. Obligations under securities lending of State Treasurer. Deferred inflows of resources - unavailable revenue. Total liabilities and deferred inflows of resources.	\$	23,973 17,553 4,732 73 3,423 - 1,202 50,956 17,793 47 - 66,293 586 266 78 1,202 53	\$	34,130 26,455 1,436 1,345 108 46 3,402 66,922 24,104 74 10 988,099 219,193 145 238 3,402 91
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations Cash equity with State Treasurer Cash and cash equivalents Other receivables, net Due from other Department funds Due from other State funds Securities lending collateral equity of State Treasurer Total assets LIABILITIES AND DEFERRED INFLOWS OF RESOURCES Accounts payable and accrued liabilities Intergovernmental payables Due to other State fiduciary funds Due to other Department funds Due to other State funds Due to other State funds Due to State of Illinois component units Matured portion of long-term obligations. Obligations under securities lending of State Treasurer. Deferred inflows of resources - unavailable revenue.	\$	23,973 17,553 4,732 73 3,423 - 1,202 50,956 17,793 47 - 66,293 586 266 78 1,202 53 86,318	\$	34,130 26,455 1,436 1,345 108 46 3,402 66,922 24,104 74 10 988,099 219,193 145 238 3,402 91 1,235,356
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations Cash equity with State Treasurer Cash and cash equivalents Other receivables, net Due from other Department funds Due from other State funds Securities lending collateral equity of State Treasurer Total assets LIABILITIES AND DEFERRED INFLOWS OF RESOURCES Accounts payable and accrued liabilities Intergovernmental payables Due to other State fiduciary funds Due to other Department funds Due to other State funds Due to State of Illinois component units Matured portion of long-term obligations. Obligations under securities lending of State Treasurer. Deferred inflows of resources - unavailable revenue. Total liabilities and deferred inflows of resources.	\$	23,973 17,553 4,732 73 3,423 - 1,202 50,956 17,793 47 - 66,293 586 266 78 1,202 53	\$	34,130 26,455 1,436 1,345 108 46 3,402 66,922 24,104 74 10 988,099 219,193 145 238 3,402 91 1,235,356
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations	\$ \$ \$	23,973 17,553 4,732 73 3,423 - 1,202 50,956 17,793 47 - 66,293 586 266 78 1,202 53 86,318	\$ \$ \$	34,130 26,455 1,436 1,345 108 46 3,402 66,922 24,104 74 10 988,099 219,193 145 238 3,402 91 1,235,356
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations Cash equity with State Treasurer Cash and cash equivalents Other receivables, net Due from other Department funds Due from other State funds Securities lending collateral equity of State Treasurer Total assets LIABILITIES AND DEFERRED INFLOWS OF RESOURCES Accounts payable and accrued liabilities Intergovernmental payables Due to other State fiduciary funds Due to other Department funds Due to other State funds Due to State of Illinois component units Matured portion of long-term obligations. Obligations under securities lending of State Treasurer. Deferred inflows of resources - unavailable revenue Total liabilities and deferred inflows of resources. FUND BALANCE (DEFICIT) Fund balance (deficit) Total liabilities, deferred inflows of resources and fund balance (deficit) AGENCY DIRECTOR	\$ \$ \$	23,973 17,553 4,732 73 3,423 - 1,202 50,956 17,793 47 - 66,293 586 266 78 1,202 53 86,318 (35,362) 50,956	\$ \$ \$	34,130 26,455 1,436 1,345 108 46 3,402 66,922 24,104 74 10 988,099 219,193 145 238 3,402 91 1,235,356 (1,168,434)
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations	\$ \$ \$	23,973 17,553 4,732 73 3,423 - 1,202 50,956 17,793 47 - 66,293 586 266 78 1,202 53 86,318 (35,362) 50,956	\$ \$ \$	34,130 26,455 1,436 1,345 108 46 3,402 66,922 24,104 74 10 988,099 219,193 145 238 3,402 91 1,235,356 (1,168,434) 66,922
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS Unexpended appropriations	\$ \$ \$	23,973 17,553 4,732 73 3,423 - 1,202 50,956 17,793 47 - 66,293 586 266 78 1,202 53 86,318 (35,362) 50,956	\$ \$ \$	34,130 26,455 1,436 1,345 108 46 3,402 66,922 24,104 74 10 988,099 219,193 145 238 3,402 91 1,235,356 (1,168,434) 66,922

FINDINGS, CONCLUSIONS, AND RECOMMENDATIONS

FAILURE TO DETERMINE PREMIUMS THAT ALLOW FOR ESTABLISHMENT OF ACTUARIAL SOUND RESERVE

The Department of Central Management Services (Department) failed to determine premiums that will allow for the establishment of an actuarially sound reserve for the Community College Health Insurance Program (Program).

In the Fiscal Year 2018 and 2019 compliance examination, we first reported the Department had failed to determine premiums that would allow for the establishment of an actuarially sound reserve. During Fiscal Year 2022 testing, we continued to identify exceptions, as noted below:

1.932% of insurance rate that was benefit recipient's responsibility was covered by the Fund

• The State Employees Group Insurance Act of 1971 (Act) (5 ILCS 375/6.9(e)(2)) states the balance of the rate of insurance, including the entire premium for any coverage for community college dependent beneficiaries that has been elected, shall be paid by deductions authorized by the community college benefit recipient. During testing, we noted the Fund covered 1.932% of the total insurance rate for benefit recipients. The projected total additional cost to the Fund was \$42,066.

Fund deficit of \$123.594 million and no reserve

• The Act (5 ILCS 375/6.9(e)) requires the Department to determine premiums that will allow for the establishment of an actuarially sound reserve for the Program. As of June 30, 2022, the Program had a fund deficit of \$123.594 million. Additionally, the Program experienced a loss of \$19.458 million during Fiscal Year 2022. The Program does not have an actuarially sound reserve. (Finding 1, pages 68-69)

We recommended the Department ensure premium rates meet the requirements established by the Act. Additionally, we recommended the Department either comply with the law by working with the Governor's Office of Management and Budget to obtain the necessary appropriation to supplement the Program or seek legislative relief from the statutory requirement.

Department agreed

The Department agreed with the finding and stated it will seek legislative relief as an expected bill is in the process of being introduced.

INADEQUATE CONTROLS OVER CHANGE MANAGEMENT

The Department did not have sufficient controls over their change management procedures.

Complete and accurate population of application changes could not be provided

Change control is the systematic approach to managing changes to an IT environment, applications, or data. The purpose is to prevent unnecessary and/or unauthorized changes, ensure all changes are documented, and minimize any disruptions due to system changes. The Department was unable to provide a complete and accurate population of changes for applications maintained by the Department; therefore, we were unable to perform any testing of the internal controls over changes to the applications and data. (Finding 3, page 72)

We recommended the Department implement controls in order to track the changes made to their applications and data.

Department agreed

The Department agreed with the finding and stated it will work with the Department of Innovation and Technology (DoIT) to obtain the information needed to implement the controls necessary for tracking changes made to its applications.

OTHER FINDING

The remaining finding pertains to inaccurate census data used in actuarial valuations. We will review the Department's progress towards the implementation of our recommendations in our next financial audit.

AUDITOR'S OPINION

The auditors stated the financial statements of the Department as of and for the year ended June 30, 2022, are fairly stated in all material respects.

This financial audit was conducted by Sikich LLP.

SIGNED ORIGINAL ON FILE

JANE CLARK Division Director This report is transmitted in accordance with Section 3-14 of the Illinois State Auditing Act.

SIGNED ORIGINAL ON FILE

FRANK J. MAUTINO Auditor General

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