

# STATE OF ILLINOIS OFFICE OF THE AUDITOR GENERAL

Frank J. Mautino, Auditor General

# SUMMARY REPORT DIGEST

# **DEPARTMENT OF CENTRAL MANAGEMENT SERVICES**

# **Financial Audit**

For the Year Ended June 30, 2024

# Release Date: March 13, 2025

FINDINGS THIS AUDIT: 1				AGING SCHEDULE OF REPEATED FINDINGS			
	New	Repeat	<u>Total</u>	<b>Repeated Since</b>	Category 1	Category 2	Category 3
Category 1:	0	0	0	2019		24-1*	
Category 2:	0	1	1	* Finding 2019-002 was reported in the Department's State			
Category 3:	_0	0	0	Compliance Examination for the two years ended June 30,			
TOTAL	0	1	1	2019.			
FINDINGS LAST AUDIT: 1							

# **INTRODUCTION**

This digest covers the Department of Central Management Services' (Department) Financial Audit as of and for the year ended June 30, 2024.

# **SYNOPSIS**

• (24-1) The Department failed to determine premiums that will allow for the establishment of an actuarially sound reserve for the Community College Health Insurance Program.

Category 1: Findings that are material weaknesses in internal control and/or a qualification on compliance with State laws and regulations (material noncompliance).
Category 2: Findings that are significant deficiencies in internal control and noncompliance with State laws and regulations.

Category 3: Findings that have no internal control issues but are in noncompliance with State laws and regulations.

#### DEPARTMENT OF CENTRAL MANAGEMENT SERVICES FINANCIAL AUDIT For the Year Ended June 30, 2024

FINANCIAL INFORMATION - Governmental funds (in thousands)	FY 2024		FY 2023
REVENUES			
Interest and other investment income	\$ 24		181
Other	3,83		11,330
Federal operating revenues	4,54		8,570
Total revenues	8,62	.3	20,081
EXPENDITURES			
General government	193,37	6	185,032
Education	901,82	5	888,027
Employment and economic development	33,71	5	31,067
Health and social services.	401,55	1	373,773
Transportation	173,94	4	140,337
Public protection and justice	394,28	3	389,599
Environment and business regulation	70,86	2	67,799
Debt service - principal		-	1
Capital outlays	5,92	.7	-
Total expenditures	2,175,48		2,075,635
OTHER SOURCES (USES)			
Appropriations from State resources	2,250,97	7	2,024,161
Lapsed appropriations	(2,43	6)	(2,836
Receipts collected and transmitted to State Treasury	(2,06	5)	(38,521
Amount of SAMS transfers-out		-	14
Transfers-in		-	29,614
Transfers-out	(5,50	0)	-
Total other sources (uses)	2,240,97		2,012,432
Net change in fund balance	74,11		(43,122)
Fund balance (deficit) July 1	(78,48		(35,362)
			(
	¢ (1.26		(70 101)
Fund balance (deficit) June 30	\$ (4,36		
Fund balance (deficit) June 30.         SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)	\$ (4,36 June 30, 2024		(78,484) June 30, 2023
Fund balance (deficit) June 30.         SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)         ASSETS	June 30, 2024	<u>i8)</u>	June 30, 2023
Fund balance (deficit) June 30         SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)         ASSETS         Unexpended appropriations	<b>June 30, 2024</b> \$ 21,36	<u>i8) \$</u> i0 \$	<b>June 30, 2023</b> 27,130
Fund balance (deficit) June 30         SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)         ASSETS         Unexpended appropriations         Cash equity with State Treasurer	<b>June 30, 2024</b> \$ 21,36 32,56	i8) <u>\$</u> i0 \$ i2	<b>June 30, 2023</b> 27,130 29,459
Fund balance (deficit) June 30         SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)         ASSETS         Unexpended appropriations	<b>June 30, 2024</b> \$ 21,36 32,56 2,39	18) \$ 10 \$ 12 12 12	<b>June 30, 2023</b> 27,130 29,459 2,363
Fund balance (deficit) June 30         SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)         ASSETS         Unexpended appropriations	<b>June 30, 2024</b> \$ 21,36 32,56 2,39 13	(8)     \$       (0)     \$       (2)     2       (2)     2	June 30, 2023 27,130 29,459 2,363 85
Fund balance (deficit) June 30         SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)         ASSETS         Unexpended appropriations	<b>June 30, 2024</b> \$ 21,36 32,56 2,39	(8)     \$       (0)     \$       (2)     2       (2)     2	June 30, 2023 27,130 29,459 2,363 85 519
Fund balance (deficit) June 30	<b>June 30, 2024</b> \$ 21,36 32,56 2,39 13 34	8) \$ 60 \$ 72 72 72 74 75 76 75 75 75 75 75 75 75 75 75 75	June 30, 2023 27,130 29,459 2,363 85 519 60
Fund balance (deficit) June 30	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33	8)     \$       i0     \$       i2     2       i2     2       i6     -       i3	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614
Fund balance (deficit) June 30	<b>June 30, 2024</b> \$ 21,36 32,56 2,39 13 34	8)     \$       i0     \$       i2     2       i2     2       i6     -       i3	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614
Fund balance (deficit) June 30	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33 \$ 59,12	8)     \$       60     \$       72     72       72     72       72     72       73     \$       55     \$	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614 62,230
Fund balance (deficit) June 30	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33 \$ 59,12 \$ 34,32	8)     \$       60     \$       72     72       72     72       72     72       72     72       73     \$       75     \$       74     \$	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614 62,230 25,039
Fund balance (deficit) June 30	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33 \$ 59,12 \$ 34,32 6	8)     \$       60     \$       52     \$       66     -       -     3       55     \$       94     \$	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614 62,230
Fund balance (deficit) June 30	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33 \$ 59,12 \$ 34,32 6 1	8)     \$       60     \$       52     \$       72     \$       72     \$       72     \$       72     \$       72     \$       73     \$       74     \$       78     \$	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614 62,230 25,039 50
Fund balance (deficit) June 30	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33 \$ 59,12 \$ 34,32 6 1 25,96	8)     \$       60     \$       72     72       72     72       72     72       73     \$       75     \$       74     \$       78     2       71     \$	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614 62,230 25,039 50 - 111,653
Fund balance (deficit) June 30.         SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)         ASSETS         Unexpended appropriations.         Cash equity with State Treasurer.         Cash and cash equivalents.         Other receivables, net.         Due from other Department funds.         Due from other State funds.         Securities lending collateral equity of State Treasurer.         Total assets.         LIABILITIES AND DEFERRED INFLOWS OF RESOURCES         Accounts payable and accrued liabilities.         Intergovernmental payables.         Due to other State fiduciary funds.         Due to other Department funds.         Due to other State fiduciary funds.         Due to other State funds.	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33 \$ 59,12 \$ 34,32 6 1 25,96 34	8)     \$       60     \$       72     72       72     72       72     72       72     72       73     \$       75     \$       74     \$       78     2       71     0	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614 62,230 25,039 50 - 111,653 254
Fund balance (deficit) June 30	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33 \$ 59,12 \$ 34,32 6 1 25,96 34 21,36 13 34 2,39 34 34 2,39 34 34 2,39 34 34 2,39 34 34 2,39 34 34 2,39 34 34 34 34 34 34 34 34 34 34	8)     \$       60     \$       22     2       22     2       26     -       3     5       55     \$       44     \$       88     2       21     6       -     -	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614 62,230 25,039 50 - 111,653 254 264
Fund balance (deficit) June 30	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33 \$ 59,12 \$ 34,32 6 1 25,96 34 21 25,96 34 21 25,96 34 21 20 34 34 34 34 34 34 34 34 34 34	8)     \$       60     \$       22     2       22     2       26     -       -     -       35     \$       55     \$       44     \$       22     \$       44     \$       56     \$       66     \$       -     \$       66     \$       77     \$	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614 62,230 25,039 50 - 111,653 254 264 772
Fund balance (deficit) June 30	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33 \$ 59,12 \$ 34,32 6 1 25,96 34 21 20 2,33 3 3 3 3 3 3 3 3 3 3 3 3	8)     \$       60     \$       22     2       22     2       26     -       -     -       35     \$       14     \$       18     2       10     6       17     3	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614 62,230 25,039 50 - 111,653 254 264 772 2,614
Fund balance (deficit) June 30	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33 \$ 59,12 \$ 34,32 \$ 34,32 6 1 25,96 34 21 20 2,33 3 3 3 3 3 3 3 3 3 3 3 3	8)     \$       60     \$       22     2       22     2       23     \$       4     \$       88     2       10     6       17     3       12     1	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614 62,230 25,039 50 - 111,653 254 264 772 2,614 68
Fund balance (deficit) June 30	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33 \$ 59,12 \$ 34,32 6 1 25,96 34 21 20 2,33 3 3 3 3 3 3 3 3 3 3 3 3	8)     \$       60     \$       22     2       22     2       23     \$       4     \$       88     2       10     6       17     3       12     1	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614 62,230 25,039 50 - 111,653 254 264 772 2,614
Fund balance (deficit) June 30	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33 \$ 59,12 \$ 34,32 6 1 25,96 34 21 20 2,33 3 63,49	8)     \$       60     \$       72     2       66     \$       73     2       73     2	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614 62,230 25,039 50 - 111,653 254 264 772 2,614 68 140,714
Fund balance (deficit) June 30	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33 \$ 59,12 \$ 34,32 \$ 34,32 6 1 25,96 34 21 20 2,33 3 63,49 (4,36)	8)     \$       60     \$       72     2       66     -       73     2       73     2       73     2       73     2       73     2       88)     -	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614 62,230 25,039 50 - 111,653 254 264 772 2,614 68 140,714 (78,484
Fund balance (deficit) June 30	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33 \$ 59,12 \$ 34,32 6 1 25,96 34 21 20 2,33 3 63,49	8)     \$       60     \$       72     2       66     -       73     2       73     2       73     2       88)     -	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614 62,230 25,039 50 - 111,653 254 264 772 2,614 68 140,714
Fund balance (deficit) June 30	June 30, 2024 \$ 21,36 32,56 2,39 13 34 2,33 \$ 59,12 \$ 34,32 \$ 34,32 6 1 25,96 34 21 20 2,33 3 63,49 (4,36)	8)     \$       60     \$       72     2       66     -       73     2       73     2       73     2       88)     -	June 30, 2023 27,130 29,459 2,363 85 519 60 2,614 62,230 25,039 50 - 111,653 254 264 772 2,614 68 140,714 (78,484

Currently: Raven DeVaughn

# FINDINGS, CONCLUSIONS, AND **RECOMMENDATIONS**

### FAILURE TO DETERMINE PREMIUMS THAT ALLOW FOR ESTABLISHMENT OF ACTUARIAL SOUND RESERVE

The Department of Central Management Services (Department) failed to determine premiums that will allow for the establishment of an actuarially sound reserve for the Community College Health Insurance Program (Program).

In the Fiscal Year 2018 and 2019 compliance examination, we first reported the Department had failed to determine premiums that would allow for the establishment of an actuarially sound reserve. During Fiscal Year 2024 testing, we continued to identify exceptions, as noted below:

The State Employees Group Insurance Act of 1971 (Act) (5 ILCS 375/6(e)(2)) states the balance of the rate of insurance, including the entire premium for any coverage for community college dependent beneficiaries that has been elected, shall be paid by deductions authorized by the community college benefit recipient. During testing, we noted the Fund covered 12.23% of the total insurance rate for benefit recipients. The projected total additional cost to the Fund was \$306,092.

The Act (5 ILCS 375/6.9(e)) requires the Department to determine premiums that will allow for the establishment of an actuarially sound reserve for the Program. As of June 30, 2024, the Program had a fund deficit of \$103.625 million. The Program does not have an actuarially sound reserve. (Finding 1, pages 63-64). This finding has been reported since 2019.

> We recommended the Department ensure premium rates meet the requirements established by the Act. Additionally, we recommended the Department either comply with the law by working with the Governor's Office of Management and Budget (GOMB) to obtain the necessary appropriation to supplement the Program or seek legislative relief from the statutory requirement.

> The Department stated it accepted the finding and recommendation and has worked with GOMB to enact legislation that will allow for increases to the contributions provided by active employees, districts, and the General Revenue Fund. Additionally, the Department stated it worked with GOMB to provide for an additional \$50 million in transfers to the fund which was used to reduce the payment back log. Lastly, the Department stated that these two

12.23% of insurance rate that was benefit recipient's responsibility was covered by the Fund

# Fund deficit of \$103.625 million and no reserve

**Department** agreed

remedies, based upon current projections, are expected to completely eliminate the back log by Fiscal Year 2032. Subsequently, revenues will be accrued in order to establish a sound reserve balance.

#### **AUDITOR'S OPINIONS**

The auditors stated the financial statements of the Department as of and for the year ended June 30, 2024, are fairly stated in all material respects.

This financial audit was conducted by Sikich CPA LLC.

# SIGNED ORIGINAL ON FILE

COURTNEY DZIERWA Division Director

This report is transmitted in accordance with Section 3-14 of the Illinois State Auditing Act.

## SIGNED ORIGINAL ON FILE

FRANK J. MAUTINO Auditor General

FJM:MEG