

## STATE OF ILLINOIS OFFICE OF THE AUDITOR GENERAL

Frank J. Mautino, Auditor General

### SUMMARY REPORT DIGEST

### **UNIVERSITY OF ILLINOIS**

Single Audit and State Compliance Examination For the Year Ended June 30, 2019 Release Date: March 17, 2020

FINDINGS THIS AUDIT: 12				AGING SCHEDULE OF REPEATED FINDINGS			
	New	Repeat	Total	<b>Repeated Since</b>	Category 1	Category 2	Category 3
Category 1:	0	0	0	2018		19-11, 19-12	
				2017		19-3, 19-7,	
Category 2:	1	11	12			19-10	
				2016		19-9	
Category 3:	0	0					
TOTAL	1	11	12	2015		19-5	
				2009		19-1, 19-4	
				2008		19-2	
FINDINGS I	LAST A	UDIT: 18	6	2005		19-8	

### **INTRODUCTION**

This digest covers our federal Single Audit and State Compliance Examination of the University of Illinois for the year ended June 30, 2019. A separate Financial Audit as of and for the year ended June 30, 2019 was previously released on January 16, 2020. In total, this report contains 12 findings, two of which were reported in the Financial Audit.

### **SYNOPSIS**

- (19-3) The University did not use at least 7% of its Federal Work Study funds for students employed in community service activities.
- (19-6) The University did not have proper review and apply indirect cost rates for the Research and Development Cluster and Cooperative Extension Services Cluster program awards.
- (19-9) The University did not establish adequate internal controls over travel card transactions.

Category 1: Findings that are material weaknesses in internal control and/or a qualification on compliance with State laws and regulations (material noncompliance).
Category 2: Findings that are significant deficiencies in internal control and noncompliance with State laws and regulations.
Category 3: Findings that have no internal control issues but are in noncompliance with State laws and regulations.

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#### UNIVERSITY OF ILLINOIS SINGLE AUDIT AND COMPLIANCE EXAMINATION For the Year Ended June 30, 2019

mployment Statistics - Full Time Equivalent         Chicago         Springfield         Urbana-Champaign         Total	1,193,419 707,334 211,264 1,037,721 434,532 337,160 13,209 3,934,639 1,449,939 815,345 427,006 546,057 951,286 382,124 334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731 1,045,484	\$ 1,193,322 673,58 207,98 1,041,02 416,319 338,28 13,43 3,883,95 1,682,744 858,57 482,12 619,52 1,044,82 406,300 332,014 310,66 255,00 70,12 249,96 6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48 271,42
Tuition and fees, net	707,334 211,264 1,037,721 434,532 337,160 13,209 3,934,639 1,449,939 815,345 427,006 546,057 951,286 382,124 334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	673,58 207,98 1,041,02 416,31 338,28 13,43 3,883,95 1,682,74 858,57 482,12 619,52 1,044,82 406,30 332,01 310,66 255,00 70,12 249,96 6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48
Federal grants, contracts and appropriations	707,334 211,264 1,037,721 434,532 337,160 13,209 3,934,639 1,449,939 815,345 427,006 546,057 951,286 382,124 334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	673,58 207,98 1,041,02 416,31 338,28 13,43 3,883,95 1,682,74 858,57 482,12 619,52 1,044,82 406,30 332,01 310,66 255,00 70,12 249,96 6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48
State and private gifts, grants and contracts	211,264 1,037,721 434,532 337,160 13,209 3,934,639 1,449,939 815,345 427,006 546,057 951,286 382,124 334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	207,98 1,041,02 416,31 338,28 13,43 3,883,95 1,682,74 858,57 482,12 619,52 1,044,82 406,30 332,01 310,66 255,00 70,12 249,96 6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48
Hospital and medical activities.         Auxiliary enterprises, net.         Educational activities.         Other.         Total Operating Revenues.         perating Expenses         Instruction.         Research.         Public service.         Academic support.         Hospital and medical activities.         Auxiliary enterprises.         Operation and maintenance of plant.         Institutional support.         Depreciation.         Scholarships and fellowships.         Other.         Total Operating Expenses.         perating Loss.         perating Loss.         On behalf payments for fringe benefits.         Other.         Other.         Other.         Other.         S         IPPLEMENTAL INFORMATION (Unaudited)         mployment Statistics - Full Time Equivalent         Chicago.         Springfield.         Urbana-Champaign.	1,037,721 434,532 337,160 13,209 3,934,639 1,449,939 815,345 427,006 546,057 951,286 382,124 334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	1,041,02 416,31 338,28 13,43 3,883,95 1,682,74 858,57 482,12 619,52 1,044,82 406,30 332,01 310,66 255,00 70,12 249,96 6,311,86 (2,427,91 8688,36 18,09 197,87 1,710,48
Auxiliary enterprises, net.       Educational activities.         Other       Total Operating Revenues.         perating Expenses       Instruction.         Research.       Research.         Public service.       Academic support.         Auxiliary enterprises.       Operation and maintenance of plant.         Institutional support.       Depreciation.         Depreciation       Scholarships and fellowships.         Other.       Other.         Total Operating Expenses.       Pertiang Expenses.         Scholarships and fellowships.       Other.         Other.       Total Operating Expenses.         perating Loss.       ONOPERATING REVENUES (EXPENSES)         State appropriations, gifts and grants.       Private gifts and endowments.         On behalf payments for fringe benefits.       Other, net.         Other, net.       S         IPPLEMENTAL INFORMATION (Unaudited)       S         Springfield.       Urbana-Champaign.         Total	434,532 337,160 13,209 3,934,639 1,449,939 815,345 427,006 546,057 951,286 382,124 334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	416,319 338,28 13,43 3,883,95 1,682,744 858,57 482,12 619,52 1,044,82 406,300 332,014 310,66 255,002 70,12 249,96 6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48
Educational activities	337,160 13,209 3,934,639 1,449,939 815,345 427,006 546,057 951,286 382,124 334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	338,28 13,43 3,883,95 1,682,744 858,57 482,12 619,52 1,044,82 406,300 332,014 310,66 255,000 70,12 249,96 6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48
Other	$\begin{array}{r} 13,209\\ \hline 3,934,639\\ \hline 1,449,939\\ 815,345\\ 427,006\\ 546,057\\ 951,286\\ 382,124\\ 334,632\\ 296,934\\ 244,185\\ 57,257\\ 226,016\\ \hline 5,730,781\\ (1,796,142)\\ \hline 580,983\\ 15,474\\ 189,731\\ \end{array}$	13,43           3,883,95           1,682,744           858,57           482,12           619,52           1,044,82           406,300           332,010           310,66           255,000           70,12           249,966           6,311,866           18,097           197,877           1,710,488
Total Operating Revenues	3,934,639 1,449,939 815,345 427,006 546,057 951,286 382,124 334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	3,883,954 1,682,744 858,574 482,12 619,524 1,044,824 406,300 332,010 310,66 255,000 70,122 249,964 6,311,865 (2,427,91 868,36 18,097 197,877 1,710,485
perating Expenses         Instruction         Research         Public service         Academic support.         Hospital and medical activities.         Auxiliary enterprises.         Operation and maintenance of plant.         Institutional support.         Depreciation         Scholarships and fellowships.         Other         Total Operating Expenses.         perating Loss.         ONOPERATING REVENUES (EXPENSES)         State appropriations.         Capital appropriations, gifts and grants.         Private gifts and endowments.         On behalf payments for fringe benefits.         Other, net.         INCREASE IN NET POSITION.         S         IPPLEMENTAL INFORMATION (Unaudited)         mployment Statistics - Full Time Equivalent         Chicago.         Springfield.         Urbana-Champaign.         Total	1,449,939 815,345 427,006 546,057 951,286 382,124 334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	1,682,74 858,57 482,12 619,52 1,044,82 406,30 332,01 310,66 255,00 70,12 249,96 6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48
Instruction	815,345 427,006 546,057 951,286 382,124 334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	858,57/ 482,12 619,52 1,044,82 406,300 332,010 310,66 255,00 70,12 249,96 6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48
Research       Public service         Public service       Academic support.         Hospital and medical activities.       Auxiliary enterprises.         Operation and maintenance of plant.       Institutional support.         Institutional support.       Depreciation.         Scholarships and fellowships.       Other.         Other       Total Operating Expenses.         perating Loss.       ONOPERATING REVENUES (EXPENSES)         State appropriations, gifts and grants.       Private gifts and endowments.         On behalf payments for fringe benefits.       Other.         Other, net.       \$         ICREASE IN NET POSITION.       \$         PPLEMENTAL INFORMATION (Unaudited)       \$         mployment Statistics - Full Time Equivalent       Chicago.         Chicago.       Springfield.         Urbana-Champaign.       Total	815,345 427,006 546,057 951,286 382,124 334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	858,57/ 482,12 619,52 1,044,82 406,300 332,010 310,66 255,00 70,12 249,96 6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48
Public service.       Academic support.         Academic support.       Hospital and medical activities.         Auxiliary enterprises.       Operation and maintenance of plant.         Institutional support.       Depreciation.         Scholarships and fellowships.       Other.         Other.       Total Operating Expenses.         perating Loss.       ONOPERATING REVENUES (EXPENSES)         State appropriations.       Capital appropriations, gifts and grants.         Private gifts and endowments.       Other, net.         Other, net.       §         IPPLEMENTAL INFORMATION (Unaudited)       2         mployment Statistics - Full Time Equivalent       Chicago.         Springfield.       Urbana-Champaign.         Total	427,006 546,057 951,286 382,124 334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	482,12 619,52 1,044,82 406,30 332,01 310,66 255,00 70,12 249,96 6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48
Academic support       Hospital and medical activities         Hospital and medical activities       Auxiliary enterprises         Auxiliary enterprises       Operation and maintenance of plant         Institutional support       Institutional support         Depreciation       Scholarships and fellowships         Other       Total Operating Expenses         perating Loss       Percentions         ONOPERATING REVENUES (EXPENSES)       State appropriations         Capital appropriations, gifts and grants       Private gifts and endowments         On behalf payments for fringe benefits       §         ICREASE IN NET POSITION       §         IPPLEMENTAL INFORMATION (Unaudited)       g         mployment Statistics - Full Time Equivalent       Chicago         Springfield       Urbana-Champaign         Total	546,057 951,286 382,124 334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	619,52- 1,044,82- 406,300 332,010 310,66 255,00 70,12: 249,96 6,311,86 (2,427,91 868,36 18,09 197,87' 1,710,48
Hospital and medical activities.         Auxiliary enterprises.         Operation and maintenance of plant.         Institutional support.         Depreciation.         Scholarships and fellowships.         Other.         Total Operating Expenses.         perating Loss.         ONOPERATING REVENUES (EXPENSES)         State appropriations.         Capital appropriations, gifts and grants.         Private gifts and endowments.         On behalf payments for fringe benefits.         Other, net.         iCREASE IN NET POSITION.         \$         IPPLEMENTAL INFORMATION (Unaudited)         mployment Statistics - Full Time Equivalent         Chicago.         Springfield.         Urbana-Champaign.         Total.	951,286 382,124 334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	1,044,82 406,30 332,01 310,66 255,00 70,12 249,96 6,311,86 (2,427,91 8688,36 18,09 197,87 1,710,48
Auxiliary enterprises       Operation and maintenance of plant.         Institutional support.       Institutional support.         Depreciation       Scholarships and fellowships.         Other.       Total Operating Expenses.         perating Loss.       Properations.         ONOPERATING REVENUES (EXPENSES)       State appropriations.         State appropriations, gifts and grants.       Private gifts and endowments.         On behalf payments for fringe benefits.       Other, net.         IVPLEMENTAL INFORMATION (Unaudited)       \$         mployment Statistics - Full Time Equivalent       Chicago.         Springfield       Urbana-Champaign.         Total       —	382,124 334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	406,30 332,01 310,66 255,00 70,12 249,96 6,311,86 (2,427,91 8688,36 18,09 197,87 1,710,48
Operation and maintenance of plant	334,632 296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	332,01 310,66 255,00 70,12 249,96 6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48
Institutional support	296,934 244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	310,66 255,00 70,12 249,96 6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48
Depreciation.       Scholarships and fellowships.         Other.       Total Operating Expenses.         Total Operating Expenses.       perating Loss.         ONOPERATING REVENUES (EXPENSES)       State appropriations.         Capital appropriations.       Capital appropriations, gifts and grants.         Private gifts and endowments.       On behalf payments for fringe benefits.         Other, net.       S         ICREASE IN NET POSITION.       S         IPPLEMENTAL INFORMATION (Unaudited)       2         mployment Statistics - Full Time Equivalent       Chicago.         Springfield.       Urbana-Champaign.         Total	244,185 57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	255,00 70,12 249,96 6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48
Scholarships and fellowships	57,257 226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	70,12 249,96 6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48
Other	226,016 5,730,781 (1,796,142) 580,983 15,474 189,731	249,96 6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48
Total Operating Expenses	5,730,781 (1,796,142) 580,983 15,474 189,731	6,311,86 (2,427,91 868,36 18,09 197,87 1,710,48
perating Loss ONOPERATING REVENUES (EXPENSES) State appropriations	(1,796,142) 580,983 15,474 189,731	(2,427,91 868,36 18,09 197,87 1,710,48
ONOPERATING REVENUES (EXPENSES)         State appropriations.         Capital appropriations, gifts and grants.         Private gifts and endowments.         On behalf payments for fringe benefits.         Other, net.         ICREASE IN NET POSITION.         \$         IPPLEMENTAL INFORMATION (Unaudited)         mployment Statistics - Full Time Equivalent         Chicago.         Springfield.         Urbana-Champaign.         Total.	580,983 15,474 189,731	868,36 18,09 197,87 1,710,48
State appropriations.   Capital appropriations, gifts and grants.   Private gifts and endowments.   On behalf payments for fringe benefits.   Other, net.   ICREASE IN NET POSITION.   ICREMENTAL INFORMATION (Unaudited)   mployment Statistics - Full Time Equivalent   Chicago.   Springfield.   Urbana-Champaign.   Total.	15,474 189,731	18,09 197,87 1,710,48
Capital appropriations, gifts and grants Private gifts and endowments On behalf payments for fringe benefits Other, net ICREASE IN NET POSITION ICREASE IN NET POSITION (Unaudited) IPPLEMENTAL INFORMATION (Unaudited) Ipployment Statistics - Full Time Equivalent Chicago Springfield Urbana-Champaign Total	15,474 189,731	18,09 197,87 1,710,48
Private gifts and endowments	189,731	197,87 1,710,48
On behalf payments for fringe benefits		1,710,48
Other, net	1,045,484	
S       \$         JPPLEMENTAL INFORMATION (Unaudited)       2         mployment Statistics - Full Time Equivalent       2         Chicago		271,42
JPPLEMENTAL INFORMATION (Unaudited)       2         mployment Statistics - Full Time Equivalent       2         Chicago	341,994	
mployment Statistics - Full Time Equivalent         Chicago         Springfield         Urbana-Champaign         Total	377,524	\$ 638,33
mployment Statistics - Full Time Equivalent         Chicago         Springfield         Urbana-Champaign         Total		
Chicago Springfield Urbana-Champaign Total	2019	2018
Springfield Urbana-Champaign Total	1.4.400	14.05
Urbana-Champaign Total	14,480	14,06
Total	945	92
	14,872	14,69
	30,297	29,68
nrollment Statistics - Fall		
Undergraduate		
Chicago	20,783	19,44
Springfield	2,814	2,93
Urbana-Champaign	33,915	33,95
Subtotal	57,512	56,33
Graduate		
Chicago	10,900	11,09
	,	2,02
Springfield	1,761	
Urbana-Champaign		14,26
Subtotal	15,787	27,37
Total	15,787 28,448	03,/1
RESIDENT	15,787	· · · · ·
uring Audit Period and Current: Timothy L. Killeen	15,787 28,448	

### FINDINGS, CONCLUSIONS, AND RECOMMENDATIONS

## FAILURE TO MEET COMMUNITY SERVICE REQUIREMENT

The University did not use at least 7% of its Federal Work Study (FWS) funds for students employed in community service activities.

At the University of Illinois at Chicago, we noted the federal share of FWS funds used for community service totaled \$96,505, from a statistically valid sample. The total amount of federal funds spent on FWS funds totaled \$2,824,193. The University is reporting at 3.4% of community service used for FWS funds out of the minimum 7% requirement. The University should have used at least 7%, or \$197,694, of its FWS funds toward community service or obtained a waiver from the US Department of Education.

At the University of Illinois at Springfield, we noted the federal share of FWS funds used for community service totaled \$15,227, from a statistically valid sample. The total amount of federal funds spent on FWS funds totaled \$246,595. The University is reporting at 6.2% of community service used for FWS funds out of the minimum 7% requirement. The University should have used at least 7%, or \$17,262, of its FWS funds toward community service or obtained a waiver from the US Department of Education. (Finding 3, pages 22-23) **This finding has been repeated since 2017.** 

We recommended the University review current processes for calculating and tracking the students employed in community service activities for its FWS funds to meet the minimum 7% requirement.

University agrees with the auditors

University officials accepted our recommendation.

## INADEQUATE REVIEW AND APPLICATION OF INDIRECT COST RATE

The University did not have proper review and apply indirect cost rates for the Research and Development Cluster and Cooperative Extension Services Cluster program awards.

During our testing we noted 1 out of 40 (3%) indirect cost transactions related to 1 award, from a statistically valid sample, charged to the Research and Development Cluster was not adequately executed or reviewed using the correct rate stated in the award agreement. Specifically, the University used a rate of 25.4% instead of the agreed upon rate of 31.9% which resulted in an under application of the allowed amount of indirect costs totaling \$287.

University of Illinois at Chicago should have used \$197,694 of its Federal Work Study funds toward Community Service

University of Illinois at Springfield should have used \$17,262 of its Federal Work Study funds toward Community Service Indirect cost rates used did not always match the award agreement During our testing we noted 3 out of 24 (13%) indirect cost transactions related to 1 award, from a statistically valid sample, charged to the Cooperative Extension Services Cluster were not adequately executed or reviewed using the correct rate stated in the award agreement. Specifically, the University used a rate of 25.4% instead of the agreed upon rate of 31.9% which resulted in an under application of the allowed amount of indirect costs totaling \$177. (Finding 6, Pages 29-30)

We recommended the University review its procedures relative to entering and reviewing indirect costs rates before entering them into its information systems to ensure the appropriate rates are used to calculate indirect costs charged to its federal programs.

**University agrees with the auditors** University officials accepted our recommendation.

# INADEQUATE CONTROLS OVER UNIVERSITY TRAVEL CARD TRANSACTIONS

The University of Illinois (University) did not establish adequate internal controls over travel card (T-card) transactions.

The University operated a travel card program allowing individuals traveling for University business to pay for qualified travel expenses and business meals, which were then directly reimbursed by the University on a monthly basis. The University's policies require employees assigned a travel card to complete training on University travel card policies, and sign an agreement stipulating they will use the card in accordance with the University policy.

The University's policies also require transactions incurred on a travel card to be approved in the University's travel card system by the individual cardholder and an assigned reviewer. However, during our test work over 102 travel card transactions (totaling \$323,414), including 42 transactions noted for unusual activity, we noted the following:

- One purchase (totaling \$6,959) exceeded the cardholder's single transaction limit amount. This purchase was split between two different T-card transactions. The required *T-Card Exception Request Form* was not properly approved by the Department Head prior to using the T-Card as required by the University travel card policies;
- Fifteen transactions (totaling \$112,573) were paid in multiple installments, exceeding the cardholder's single transaction limit of \$4,999. The required *T*-*Card Exception Request Forms* were not filed prior to using the T-Cards for these purchases; and

Travel card policies were not always followed by University employees

• One transaction (totaling \$8,971) was made prior to completion of the required *T*-*Card Authorization Form*.

The University has approximately 3,756 active travel cards, and the travel card expenditures paid for the year ended June 30, 2019 totaled \$42,458,488. (Finding 9, Pages 34-35) **This finding has been repeated since 2016.** 

We recommended the University review its current process for reviewing and approving travel card transactions and consider any changes necessary to ensure charges are made in accordance with University policies and procedures.

**University agrees with the auditors** University officials accepted the recommendation.

#### **OTHER FINDINGS**

The remaining findings are reportedly being given attention by the University. We will review the University's progress towards the implementation of our recommendations in the next engagement.

#### AUDITOR'S OPINIONS

The financial audit was previously released. Our auditors stated the financial statements of the University of Illinois as of and for the year ended June 30, 2019 are fairly stated in all material respects.

The auditors also conducted a Single Audit of the University as required by the Uniform Guidance. Our auditors stated the University complied, in all material respects, with the types of compliance requirements that could have a direct and material effect on the University's major federal programs for the year ended June 30, 2019.

### ACCOUNTANT'S OPINION

The accountants conducted a compliance examination of the University for the year ended June 30, 2019, as required by the Illinois State Auditing Act. The accountants stated the University complied, in all material respects, with the requirements described in the report.

The Single Audit and State Compliance Examination was conducted by CliftonLarsonAllen LLP.

### SIGNED ORIGINAL ON FILE

JANE CLARK Division Director This report is transmitted in accordance with Section 3-14 of the Illinois State Auditing Act.

### SIGNED ORIGINAL ON FILE

FRANK J. MAUTINO Auditor General

FJM:TLK