

Resolution No 165  
Presented by Representative Elik

**WHEREAS**, it was recently reported that the Department of Healthcare and Family Services (HFS) released information dated March 31, 2023 (Report) regarding updated enrollment and cost estimates related to Medicaid benefits for undocumented immigrant seniors and adults; and

**WHEREAS**, The Report highlights serious runaway costs in recent Medicaid expansions to undocumented immigrants; and

**WHEREAS**, The Report shows dramatic growth in undocumented immigrant participation which will require \$990 million in general revenue funds (GRF) to support the Medicaid Expansion in State Fiscal Year 2024; and

**WHEREAS**, Public Act 101-636 expanded Medicaid coverage to undocumented immigrants over the age of 65 as part of the Fiscal Year 2021 State Budget; and

**WHEREAS**, Preliminary cost estimates for this initial Medicaid expansion to undocumented immigrants over the age of 65 was estimated to be between \$70-\$100 million in State Fiscal Year 2021; and

**WHEREAS**, Public Act 102-16 expanded Medicaid coverage to undocumented immigrants for ages 55-64 as part of the Fiscal Year 2022 State Budget; and

**WHEREAS**, Initial cost estimates for this second Medicaid expansion to undocumented immigrants was estimated to be \$70-\$80 million for Fiscal Year 2022; and

**WHEREAS**, Public Act 102-1037 expanded Medicaid coverage to undocumented immigrants for ages 42-54 as part of the Fiscal Year 2023 State Budget; and

**WHEREAS**, Initial cost estimates for this third Medicaid expansion to undocumented immigrants was estimated to be \$70-\$80 million; and

**WHEREAS**, The recently released Report shows initial cost overruns in Fiscal Year 2021 related to the first expansion specifically stating that "In 2020, the Health Benefits for Immigrant Seniors (HBIS) program exceeded its appropriation in the first month of implementation"; and

**WHEREAS**, Original estimates for Fiscal Year 2023 included assumptions that 53,700 eligible undocumented immigrants would qualify for Medicaid coverage, with an assumed 33,500 enrolled into the program; and

**WHEREAS**, Actual active case enrollees through February 2023 was 51,914, which is 55% higher than original estimates for Fiscal Year 2023; and

**WHEREAS**, Fiscal Year 2024 estimates now show growth in Medicaid coverage for eligible undocumented immigrants totaling 108,400 over original Fiscal Year 2023 estimates, and enrollees totaling 65,000 over original Fiscal Year 2023 estimates, a 202% and 94% increase respectively; and

**WHEREAS,** The Report indicates that HFS' contracted actuarial firm, Milliman, originally projected the estimate for this Medicaid expansion will total \$221.8 million in Fiscal Year 2023, and then balloon to \$990 million in Fiscal Year 2024, which represents a \$768.2 million increase, equaling 346% year over year; and

**WHEREAS,** The State of Illinois receives federal matching Medicaid funds totaling no less than 50% of the total cost of coverage for citizens and legal residents of the United States; and

**WHEREAS,** Undocumented immigrants are ineligible for any federal Medicaid match resulting in State GRF being used to pay for the entirety of services provided; and

**WHEREAS,** The General Assembly believes there should be more transparency in how State funds are used to fund Medicaid, specifically Medicaid coverage that does not include federal matching funds; therefore, be it

**RESOLVED,** BY THE LEGISLATIVE AUDIT COMMISSION OF THE ONE HUNDRED THIRD GENERAL ASSEMBLY OF THE STATE OF ILLINOIS, that the Auditor General is directed to conduct a performance audit of HFS' administration of the program of Medicaid services and coverage provided to undocumented immigrants; and be it further

**RESOLVED,** that the audit include, but not be limited to, the following determinations:

1. A review of HFS' initial program enrollment and cost estimates for fiscal years 2021, 2022, and 2023 for Medicaid services for undocumented immigrants;
2. A review of the actual program enrollment numbers and amount of money expended for fiscal years 2021, 2022, and 2023 for Medicaid services for undocumented immigrants;
3. The cost for each level of expansion of Medicaid services for undocumented immigrants for fiscal years 2021, 2022, and 2023;
4. The cost by category of service for Medicaid services for undocumented immigrants for fiscal years 2021, 2022, and 2023;
5. An examination of inpatient reimbursement through fee-for-service payments for undocumented immigrants using enhanced rates; and be it further

**RESOLVED,** that the Department of Healthcare and Family Services and any other entity having information relevant to the audit cooperate fully and promptly with the Auditor General's Office in the conduct of this audit; and be it further

**RESOLVED,** that the Auditor General commence this audit as soon as possible and report his findings and recommendations upon completion in accordance with the provisions of Section 3-14 of the Illinois State Auditing Act; and be it further

**RESOLVED,** that a copy of this resolution be delivered to the Auditor General and the Department of Healthcare and Family Services.

Adopted this 7<sup>th</sup> day of November 2023

**SIGNED ORIGINAL ON FILE**

Senator Chapin Rose  
Co-Chair, Legislative Audit Commission

**SIGNED ORIGINAL ON FILE**

Representative Fred Crespo  
Co-Chair, Legislative Audit Commission