



**STATE OF ILLINOIS  
DEPARTMENT OF  
CENTRAL MANAGEMENT SERVICES**

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**FINANCIAL AUDIT**

**For the Year Ended June 30, 2021**

**Performed as Special Assistant Auditors for the  
Auditor General, State of Illinois**

**SIKICH.COM**

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES  
FINANCIAL AUDIT  
For the Year Ended June 30, 2021

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STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES  
FINANCIAL AUDIT  
For the Year Ended June 30, 2021

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STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES  
FINANCIAL AUDIT  
For the Year Ended June 30, 2021

**AGENCY OFFICIALS**

Director	Ms. Janel Forde
Assistant Director (Acting) (9/7/2021 – Present)	Ms. Raven DeVaughn
Assistant Director (3/28/2022 – Present)	Mr. Mark Mahoney
Assistant Director (Acting) (5/1/2021 – 3/27/2022)	Mr. Mark Mahoney
Assistant Director (12/4/2020 – 4/30/2021)	Vacant
Assistant Director (Acting) (7/1-2020 – 12/3/2020)	Mr. Michael Merchant
Chief of Staff	Mr. Anthony Pascente
Chief Administrative Officer (5/1/2021 – Present)	Ms. Sarah Kerley
Chief Administrative Officer (7/1/2020 – 4/30/2021)	Mr. Mark Mahoney
Chief Operating Officer	Ms. Aysegul Kalaycioglu
Chief Fiscal Officer (1/21/2021 – Present)	Ms. Karen Pape
Chief Fiscal Officer (Acting) (7/1/2020 – 1/20/2021)	Ms. Karen Pape
General Counsel	Mr. Terrence Glavin
Chief Internal Auditor	Mr. Jack Rakers

Agency main offices are located at:

702 Stratton Office Building  
401 South Spring Street  
Springfield, IL 62706

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES  
FINANCIAL AUDIT  
For the Year Ended June 30, 2021

**FINANCIAL STATEMENT REPORT**

**SUMMARY**

The audit of the accompanying financial statements of the State of Illinois, Department of Central Management Services (Department) was performed by Sikich LLP.

Based on their audit, the auditors expressed an unmodified opinion on the Department's basic financial statements.

**SUMMARY OF FINDINGS**

<b>Number of</b>	<b><u>Current Report</u></b>	<b><u>Prior Report</u></b>
Findings	3	2
Repeated Findings	2	1
Prior Recommendations Implemented or Not Repeated	1	0

**SCHEDULE OF FINDINGS**

<u>Item No.</u>	<u>Pages</u>	<u>Last/First Report</u>	<u>Description</u>	<u>Finding Type</u>
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CURRENT FINDINGS

2021-001	64-66	2019/2019*	Failure to determine premiums that allow for establishment of actuarial sound reserve	Significant Deficiency/ Noncompliance
2021-002	67-69	New	Inadequate monitoring of internal service fund billings	Significant Deficiency/ Noncompliance
2021-003	70-72	2020/2020	Lack of Census Data Reconciliations	Significant Deficiency

\* 2019-002 was reported in the Department's compliance examination for the two years ended June 30, 2019.

PRIOR FINDING NOT REPEATED

A	73	2020/2019**	Inadequate Review of External Service Providers
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\*\*2019-009 was reported in the Department's compliance examination for the two years ended June 30, 2019.

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES  
FINANCIAL AUDIT  
For the Year Ended June 30, 2021

**EXIT CONFERENCE**

The Department waived an exit conference in a correspondence from Amy Lange, Audit Liaison, on April 26, 2022. The responses to the recommendations were provided by Jack Rakers, Chief Internal Auditor, in a correspondence dated May 5, 2022.

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Springfield, IL 62704  
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## INDEPENDENT AUDITOR'S REPORT

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

### **Report on the Financial Statements**

As Special Assistant Auditors for the Auditor General, we have audited the accompanying financial statements of the governmental activities, the business-type activities, the major fund, and the aggregate remaining fund information of the State of Illinois, Department of Central Management Services (Department), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the major fund, and the aggregate remaining fund information of the Department, as of June 30, 2021, and the respective changes in its financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 2 to the financial statements, the financial statements of the Department are intended to present the financial position, the changes in financial position, and, where applicable, cash flows of only that portion of the governmental activities, the business-type activities, the major fund, and the aggregate remaining fund information of the State of Illinois that is attributable to the transactions of the Department. These financial statements do not purport to, and do not, present fairly the financial position of the State of Illinois as of June 30, 2021, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Further, as discussed in Note 2 to the financial statements, in Fiscal Year 2021, the Department adopted new accounting guidance from GASB Statement No. 84, *Fiduciary Activities*, which is intended to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The requirements of this statement resulted in the restatement of beginning net position for governmental funds as discussed in Note 14. Previously reported agency funds are no longer reported as fiduciary activities. Our opinions are not modified with respect to this matter.

Lastly, as discussed in Note 14 to the financial statements, prior to Fiscal Year 2021, the Illinois State Toll Highway Authority (Tollway) and the Department did not separately state OPEB balances for Tollway employees who only partake in the State Employees Group Insurance Program (SEGIP) upon their retirement from the Tollway from other employees accounted for within SEGIP's cost-sharing proportionate share allocation of OPEB balances. This error impacted SEGIP's cost-sharing proportionate share allocation, which is used by the State of Illinois' agencies and public universities to record their OPEB activity. The Department's financial statements have been restated to correct a material misstatement. Our opinions are not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Management has omitted a management's discussion and analysis, budgetary comparison information for the General Revenue Fund, pension-related supplementary information, and other postemployment benefits (OPEB) related supplementary information that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements.

Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Department's basic financial statements.

The accompanying supplementary combining financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 6, 2022, on our consideration of the Department's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Department's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Department's internal control over financial reporting and compliance.

#### **Restricted Use of this Auditor's Report**

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, the Comptroller, and Department management, and is not intended to be and should not be used by anyone other than these specified parties.

**SIGNED ORIGINAL ON FILE**

Springfield, Illinois  
May 6, 2022

## BASIC FINANCIAL STATEMENTS

**State of Illinois**  
**Department of Central Management Services**

**Statement of Net Position**

June 30, 2021 (Expressed in Thousands)

	Governmental Activities	Business-Type Activities	Total
<b>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>			
Unexpended appropriations	\$ 34,130	\$ -	\$ 34,130
Cash equity with State Treasurer	155,802	7,245	163,047
Cash and cash equivalents	70,928	879	71,807
Securities lending collateral equity of State Treasurer	47,588	2,389	49,977
Receivables, net:			
Intergovernmental	995	253	1,248
Other	30,019	424	30,443
Due from other Department funds	4	-	4
Due from other Department fiduciary funds	7	-	7
Due from other State funds	670,023	-	670,023
Due from other State fiduciary funds	1	-	1
Due from State of Illinois component units	12,251	-	12,251
Prepaid expenses	-	1,488	1,488
Inventories	2,005	-	2,005
Capital assets not being depreciated	42,762	-	42,762
Capital assets being depreciated, net	212,740	-	212,740
<b>Total assets</b>	<b>1,279,255</b>	<b>12,678</b>	<b>1,291,933</b>
Deferred outflows of resources - pensions	16,244	-	16,244
Deferred outflows of resources - OPEB	9,576	-	9,576
<b>Total deferred outflows of resources</b>	<b>25,820</b>	<b>-</b>	<b>25,820</b>
<b>Total assets and deferred outflows of resources</b>	<b>1,305,075</b>	<b>12,678</b>	<b>1,317,753</b>
<b>LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>			
Accounts payable and accrued liabilities	1,192,157	3,390	1,195,547
Intergovernmental payables	5,229	1	5,230
Due to Department funds	-	4	4
Due to other State fiduciary funds	1,422	8	1,430
Due to other State funds	230,529	47	230,576
Due to State of Illinois component units	418	-	418
Obligations under securities lending of State Treasurer	47,588	2,389	49,977
Unearned revenue	-	52	52
Long term obligations:			
Due within one year	107,295	4	107,299
Due subsequent to one year	463,941	24	463,965
Net pension liability	63,580	-	63,580
Total OPEB liability			
Due within one year	1,125	-	1,125
Due subsequent to one year	51,705	-	51,705
<b>Total liabilities</b>	<b>2,164,989</b>	<b>5,919</b>	<b>2,170,908</b>
Deferred inflows of resources - pensions	83,981	-	83,981
Deferred inflows of resources - OPEB	31,548	-	31,548
<b>Total deferred inflows of resources</b>	<b>115,529</b>	<b>-</b>	<b>115,529</b>
<b>Total liabilities and deferred inflows of resources</b>	<b>2,280,518</b>	<b>5,919</b>	<b>2,286,437</b>
<b>NET POSITION</b>			
Net investment in capital assets	255,502	-	255,502
Restricted for:			
General government	2,331	-	2,331
Other purposes	254	-	254
Unrestricted	(1,233,530)	6,759	(1,226,771)
<b>Total net position</b>	<b>\$ (975,443)</b>	<b>\$ 6,759</b>	<b>\$ (968,684)</b>

The accompanying notes to the financial statements are an integral part of this statement.

**State of Illinois**  
**Department of Central Management Services**

**Statement of Activities**

For the Year Ended June 30, 2021 (Expressed in Thousands)

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenues and Changes in Net Position		Total
		Charges for Services	Federal	Governmental Activities	Business-Type Activities	
<b>Primary government</b>						
Governmental activities						
General government	\$ 3,459,377	\$ 3,074,951	\$ 2,254	\$ (382,172)		\$ (382,172)
Education	780,950	-	-	(780,950)		(780,950)
Employment and economic development	27,392	-	-	(27,392)		(27,392)
Health and social services	326,487	-	-	(326,487)		(326,487)
Transportation	184,043	-	-	(184,043)		(184,043)
Public protection and justice	349,744	-	-	(349,744)		(349,744)
Environment and business regulation	59,623	-	-	(59,623)		(59,623)
Total governmental activities	<u>5,187,616</u>	<u>3,074,951</u>	<u>2,254</u>	<u>(2,110,411)</u>		<u>(2,110,411)</u>
Business type activities						
Insurance program	\$ 34,604	\$ 36,065			\$ 1,461	1,461
Total business-type activities	<u>34,604</u>	<u>36,065</u>			<u>1,461</u>	<u>1,461</u>
<b>Total primary government</b>	<u>\$ 5,222,220</u>	<u>\$ 3,111,016</u>				<u>\$ (2,108,950)</u>
<b>General revenues</b>						
Appropriations from State Resources				2,261,009	-	2,261,009
Lapsed appropriations				(7,034)	-	(7,034)
Receipts collected and transmitted to State Treasury				(1,946)	-	(1,946)
Interest and investment income				451	20	471
Other revenues				13,488	38	13,526
Capital contributions				92,384	-	92,384
Amount of SAMS transfers-in				(924)	-	(924)
Amount of SAMS transfers-out				13,000	-	13,000
Total general revenues and transfers				<u>2,370,428</u>	<u>58</u>	<u>2,370,486</u>
Change in net position				260,017	1,519	261,536
Net position, July 1, 2020, as restated				(1,235,460)	5,240	(1,230,220)
<b>Net position, June 30, 2021</b>				<u>\$ (975,443)</u>	<u>\$ 6,759</u>	<u>\$ (968,684)</u>

The accompanying notes to the financial statements are an integral part of this statement.

**State of Illinois**  
**Department of Central Management Services**

**Balance Sheet -**  
**Governmental Funds**

June 30, 2021 (Expressed in Thousands)

	<u>General Fund</u>	<u>Nonmajor Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>			
Unexpended appropriations	\$ 34,130	\$ -	\$ 34,130
Cash equity with State Treasurer	26,311	144	26,455
Cash and cash equivalents	1,436	-	1,436
Receivables, net:			
Other receivables	1,345	-	1,345
Due from other Department funds	108	-	108
Due from other State funds	46	-	46
Securities lending collateral equity of State Treasurer	3,402	-	3,402
Inventories	-	-	-
<b>Total assets</b>	<u>\$ 66,778</u>	<u>\$ 144</u>	<u>\$ 66,922</u>
<b>LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>			
Accounts payable and accrued liabilities	\$ 24,104	\$ -	\$ 24,104
Intergovernmental payables	74	-	74
Due to other State fiduciary funds	10	-	10
Due to other Department funds	941,699	46,400	988,099
Due to other State funds	219,193	-	219,193
Due to State of Illinois component units	145	-	145
Matured portion of long-term obligations	238	-	238
Obligations under securities lending of State Treasurer	3,402	-	3,402
<b>Total liabilities</b>	<u>1,188,865</u>	<u>46,400</u>	<u>1,235,265</u>
Deferred inflows of resources - unavailable revenue	91	-	91
<b>Total liabilities and deferred inflows of resources</b>	<u>1,188,956</u>	<u>46,400</u>	<u>1,235,356</u>
<b>FUND BALANCES (DEFICITS)</b>			
Restricted - General Government	2,331	-	2,331
Unassigned	(1,124,509)	(46,256)	(1,170,765)
<b>Total fund balances (deficits)</b>	<u>(1,122,178)</u>	<u>(46,256)</u>	<u>(1,168,434)</u>
<b>Total liabilities, deferred inflows of resources and fund balances (deficits)</b>	<u>\$ 66,778</u>	<u>\$ 144</u>	<u>\$ 66,922</u>

The accompanying notes to the financial statements are an integral part of this statement.

**State of Illinois**  
**Department of Central Management Services**  
**Reconciliation of Governmental Funds Balance Sheet**  
**to Statement of Net Position**  
**June 30, 2021**  
**(Expressed in Thousands)**

**Total fund balances-governmental funds** \$ (1,168,434)

Amounts reported for governmental activities in the  
Statement of Net Position are different because:

Capital assets used in governmental activities are not financial  
resources and therefore are not reported in the funds. 12,869

Revenues in the Statement of Activities that do not provide  
current financial resources are deferred in governmental funds. 91

Internal service funds are used to charge costs of certain  
activities to individual funds. The assets and liabilities of the  
internal service funds are reported as governmental activities  
in the Statement of Net Position. 393,424

Deferred outflows of resources related to pensions. 16,244

Deferred inflows of resources related to pensions. (83,981)

Deferred outflows of resources related to OPEB. 9,576

Deferred inflows of resources related to OPEB. (31,548)

Some liabilities reported in the Statement of Net Position do not  
require the use of current financial resources and therefore are  
not reported as liabilities in governmental funds. These  
liabilities consist of:

Compensated absences	(625)	
Auto liability claims	(6,649)	
Total OPEB liability	(52,830)	
Net pension liability	(63,580)	
	(123,684)	(123,684)

**Net position of governmental activities** \$ (975,443)

The accompanying notes to the financial statements are an integral part of this statement.

**State of Illinois**  
**Department of Central Management Services**

**Statement of Revenues, Expenditures**  
**and Changes in Fund Balances - Governmental Funds**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	<u>General Fund</u>	<u>Nonmajor Funds</u>	<u>Total Governmental Funds</u>
<b>REVENUES</b>			
Interest and other investment income	\$ 14	\$ -	\$ 14
Other	1,950	737	2,687
Federal operating revenues	2,254	-	2,254
<b>Total revenues</b>	<u>4,218</u>	<u>737</u>	<u>4,955</u>
<b>EXPENDITURES</b>			
General government	175,283	-	175,283
Education	881,756	-	881,756
Employment and economic development	30,928	-	30,928
Health and social services	368,614	-	368,614
Transportation	30,345	164,332	194,677
Public protection and justice	394,874	-	394,874
Environment and business regulation	67,304	-	67,304
<b>Total expenditures</b>	<u>1,949,104</u>	<u>164,332</u>	<u>2,113,436</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(1,944,886)</u>	<u>(163,595)</u>	<u>(2,108,481)</u>
<b>OTHER SOURCES (USES) OF FINANCIAL RESOURCES</b>			
Appropriations from State resources	2,089,501	171,508	2,261,009
Lapsed appropriations	(7,034)	-	(7,034)
Receipts collected and transmitted to State Treasury	(1,353)	(593)	(1,946)
Amount of SAMS transfers-in	(924)	-	(924)
Amount of SAMS transfers-out	13,000	-	13,000
<b>Net other sources (uses) of financial resources</b>	<u>2,093,190</u>	<u>170,915</u>	<u>2,264,105</u>
<b>Net change in fund balances</b>	148,304	7,320	155,624
Fund balances (deficits), July 1, 2020, as restated	<u>(1,270,482)</u>	<u>(53,576)</u>	<u>(1,324,058)</u>
<b>Fund Balances (Deficits), June 30, 2021</b>	<u>\$ (1,122,178)</u>	<u>\$ (46,256)</u>	<u>\$ (1,168,434)</u>

The accompanying notes to the financial statements are an integral part of this statement.

**State of Illinois**  
**Department of Central Management Services**  
**Reconciliation of Statement of Revenues, Expenditures and Changes in**  
**Fund Balances of Governmental Funds to Statement of Activities**  
**For the Year Ended June 30, 2021**  
**(Expressed in Thousands)**

<b>Net change in fund balances</b>	<b>\$</b>	<b>155,624</b>
<p>Amounts reported for governmental activities in the Statement of Activities are different because:</p>		
<p>Capital outlays are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. This amount represents the excess of capital outlay over depreciation expense, including depreciation expense for impairment of capital assets.</p>		(8)
<p>Internal service funds are used to charge the costs of certain activities to individual funds. The change in net position of the internal service funds is reported as governmental activities in the Statement of Activities.</p>		77,064
<p>Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. This amount represents the increase in unavailable revenue from the prior year.</p>		27
Pensions:		
Change in deferred outflows of resources.		(21,848)
Change in deferred inflows of resources.		18,201
OPEB:		
Change in deferred outflows of resources.		(3,752)
Change in deferred inflows of resources.		(24,282)
<p>Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. Below are such activities.</p>		
Decrease in compensated absences obligation		6
Increase in auto liability claims		(836)
Decrease in net other postemployment benefit obligations		31,864
Decrease in net pension liability		27,957
		27,957
<b>Change in net position of governmental activities</b>	<b>\$</b>	<b>260,017</b>

The accompanying notes to the financial statements are an integral part of this statement.

**State of Illinois**  
**Department of Central Management Services**

**Statement of Net Position -**  
**Proprietary Funds**

June 30, 2021 (Expressed in Thousands)

	<b>Governmental Activities - Internal Service Funds</b>	<b>Business-Type Activities - Enterprise Fund Local Government Health Insurance Reserve Fund</b>
<b>ASSETS</b>		
Cash equity with State Treasurer	\$ 129,347	\$ 7,245
Cash and cash equivalents	69,492	879
Securities lending collateral equity of State Treasurer	44,186	2,389
Receivables, net:		
Intergovernmental	995	253
Other	28,674	424
Due from other Department fiduciary funds	7	-
Due from other State fiduciary funds	1	-
Due from other Department funds	989,469	-
Due from other State funds	669,977	-
Due from State of Illinois component units	12,251	-
Prepaid expenses	-	1,488
Inventories	2,005	-
<b>Total current assets</b>	<b>1,946,404</b>	<b>12,678</b>
Capital assets not being depreciated	41,887	-
Capital assets being depreciated, net	200,746	-
<b>Total noncurrent assets</b>	<b>242,633</b>	<b>-</b>
<b>Total assets</b>	<b>2,189,037</b>	<b>12,678</b>
<b>LIABILITIES</b>		
Accounts payable and accrued liabilities	1,168,053	3,390
Intergovernmental payables	5,155	1
Due to other State fiduciary funds	1,412	8
Due to other Department funds	1,474	4
Due to other State funds	11,336	47
Due to State of Illinois component units	273	-
Obligations under securities lending of State Treasurer	44,186	2,389
Unearned Revenue	-	52
Current portion of long-term obligations	105,560	4
<b>Total current liabilities</b>	<b>1,337,449</b>	<b>5,895</b>
Noncurrent portion of long-term obligations	458,164	24
<b>Total liabilities</b>	<b>1,795,613</b>	<b>5,919</b>
<b>NET POSITION</b>		
Net investment in capital assets	242,633	-
Restricted for other purposes	254	-
Unrestricted	150,537	6,759
<b>Total net position</b>	<b>\$ 393,424</b>	<b>\$ 6,759</b>

The accompanying notes to the financial statements are an integral part of this statement.

**State of Illinois**  
**Department of Central Management Services**

**Statement of Revenues, Expenses and Changes in  
Fund Net Position - Proprietary Funds**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	<b>Governmental Activities - Internal Service Funds</b>	<b>Business-Type Activities - Enterprise Fund  Local Government Health Insurance Reserve Fund</b>
<b>OPERATING REVENUES</b>		
Charges for sales and services	\$ 3,276,313	\$ 36,065
Other	17	-
<b>Total operating revenues</b>	<b>3,276,330</b>	<b>36,065</b>
<b>OPERATING EXPENSES</b>		
Cost of sales and services	309,618	-
Claims and judgments	2,850,742	-
Benefit payments and refund	-	33,221
General and administrative	77,086	1,383
Depreciation	23,784	-
Other	36	-
<b>Total operating expenses</b>	<b>3,261,266</b>	<b>34,604</b>
<b>Operating income (loss)</b>	<b>15,064</b>	<b>1,461</b>
<b>NONOPERATING REVENUES (EXPENSES)</b>		
Interest and investment income	437	20
Interest expense	(41,577)	-
Federal government	10,757	38
Other expense	(1)	-
<b>Income (loss) before contributions</b>	<b>(15,320)</b>	<b>1,519</b>
Contributions of capital assets	92,384	-
Transfers-In	2,862	-
Transfers-Out	(2,862)	-
<b>Change in net position</b>	<b>77,064</b>	<b>1,519</b>
Net position, July 1, 2020	316,360	5,240
<b>Net position, June 30, 2021</b>	<b>\$ 393,424</b>	<b>\$ 6,759</b>

The accompanying notes to the financial statements are an integral part of this statement.

**State of Illinois**  
**Department of Central Management Services**

**Statement of Cash Flows -**  
**Proprietary Funds**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	<b>Governmental Activities - Internal Service Funds</b>	<b>Business-Type Activities - Enterprise Fund  Local Government Health Insurance Reserve Fund</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Cash received from sales and services	\$ 170,945	\$ 36,304
Cash received from transactions with other funds	3,323,393	-
Cash payments to internal service funds	(31,170)	(156)
Cash payments to suppliers for goods and services	(3,264,257)	(36,142)
Cash payments to employees for services	(59,905)	(565)
Cash receipts from other operating activities	94,333	1,450
Cash payments for other operating activities	(86,053)	-
Net cash provided (used) by operating activities	<u>147,286</u>	<u>891</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Transfers-in from other funds	2,862	-
Transfers-out to other funds	(2,862)	-
Grants received	15,036	63
Other noncapital financing activities	(84,562)	-
Net cash provided (used) by noncapital financing activities	<u>(69,526)</u>	<u>63</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Acquisition and construction of capital assets	(9,811)	-
Net cash (used) by capital and related financing activities	<u>(9,811)</u>	<u>-</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Interest and dividends on investments	447	22
Net cash provided (used) by investing activities	<u>447</u>	<u>22</u>
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>68,396</b>	<b>976</b>
Cash and cash equivalents, July 1, 2020	130,443	7,148
<b>CASH AND CASH EQUIVALENTS, JUNE 30, 2021</b>	<b><u>198,839</u></b>	<b><u>8,124</u></b>
<b>Reconciliation of cash and cash equivalents to the statement of net assets:</b>		
Total cash and cash equivalents per the statement of net assets	69,492	879
Add: cash equity with State Treasurer	129,347	7,245
<b>CASH AND CASH EQUIVALENTS, JUNE 30, 2021</b>	<b><u>198,839</u></b>	<b><u>8,124</u></b>
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>		
<b>OPERATING INCOME (LOSS)</b>	<b>15,064</b>	<b>1,461</b>
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:		
Depreciation	23,784	-
Changes in assets and liabilities:		
(Increase) decrease in accounts receivable	(2,554)	(128)
(Increase) decrease in intergovernmental receivables	2	206
(Increase) decrease in due from other funds	209,695	-
(Increase) decrease in due from State of Illinois component units	(1,171)	-
(Increase) decrease in inventory	(118)	-
(Increase) decrease in prepaid expenses	40,310	(384)
Increase (decrease) in accounts payable and accrued liabilities	(122,909)	(348)
Increase (decrease) in intergovernmental payables	2,579	-
Increase (decrease) in due to other State funds	3,758	43
Increase (decrease) in due to State of Illinois component units	(432)	-
Increase (decrease) in unearned revenues	-	33
Increase (decrease) in other liabilities	(20,722)	8
Total adjustments	<u>132,222</u>	<u>(570)</u>
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<b><u>\$ 147,286</u></b>	<b><u>\$ 891</u></b>
<b>NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES</b>		
Transfers of assets from (to) other State funds	\$ 92,384	\$ -
Gain (loss) on sale of property and equipment	(1)	-

The accompanying notes to the financial statements are an integral part of this statement.

**State of Illinois**  
**Department of Central Management Services**

**Statement of Fiduciary Net Position**  
**Pension (and Other Employee Benefit) Trust Funds**

June 30, 2021 (Expressed in Thousands)

	<b>Pension (and Other Employee Benefit) Trust Funds</b>
<b>ASSETS</b>	
Cash equity with State Treasurer	\$ 33,471
Cash and cash equivalents	9,361
Intergovernmental receivables	109
Other receivables, net	27,174
Due from other State funds	279,013
Prepaid expenses	7,691
Securities lending collateral equity of State Treasurer	9,481
<b>Total assets</b>	<b>366,300</b>
<b>LIABILITIES</b>	
Accounts payable and accrued liabilities	145,659
Intergovernmental payables	2
Due to other Department funds	7
Due to other State fiduciary funds	16
Due to other State funds	1,916
Obligations under securities lending of State Treasurer	9,481
Current portion of long-term obligations	5
Noncurrent portion of long-term obligations	104
<b>Total liabilities</b>	<b>157,190</b>
<b>NET POSITION</b>	
Unrestricted net position	(104,136)
Restricted for OPEB	313,246
<b>Total net position</b>	<b>\$ 209,110</b>

The accompanying notes to the financial statements are an integral part of this statement.

**State of Illinois**  
**Department of Central Management Services**

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**Statement of Changes in Fiduciary Net Position**  
**Pension (and Other Employee Benefit) Trust Funds**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	<b>Pension (and Other Employee Benefit) Trust Funds</b>
<b>Additions:</b>	
<b>Deposits/Contributions:</b>	
Employer	\$ 105,977
State	142,085
Members/participants	142,085
Other contributions	1,946
Total contributions	<u>392,093</u>
<b>Investment income:</b>	
Interest, dividends and other investment income	56
Net investment income	<u>56</u>
<b>Total additions</b>	<u>392,149</u>
<b>Deductions:</b>	
Benefit payments	269,872
General and administration	14,018
<b>Total deductions</b>	<u>283,890</u>
<b>Net increase in fiduciary net position</b>	108,259
Net position, July 1, 2020, as restated	<u>100,851</u>
<b>Net position, June 30, 2021</b>	<u><u>\$ 209,110</u></u>

The accompanying notes to the financial statements are an integral part of this statement.

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(1) Organization**

The Department of Central Management Services (the Department) is a part of the executive branch of government of the State of Illinois (State) and operates under the authority of and review by the Illinois General Assembly. The Department operates under a budget approved by the General Assembly in which resources are appropriated for the use of the Department. Activities of the Department are subject to the authority of the Office of the Governor, the State's chief executive officer, and other departments of the executive and legislative branches of government (such as the Governor's Office of Management and Budget, the State Treasurer's Office, and the State Comptroller's Office) as defined by the Illinois General Assembly. All funds appropriated to the Department and all other cash received are under the custody and control of the State Treasurer, with the exception of the Facilities Management Fund, the State Employees' Deferred Compensation Plan, the Flexible Spending Account and health insurance funds.

The Department provides a variety of centralized services for the operation of State Government. The Department provides personnel services for State agencies; purchases goods and services for State agencies; manages state property and disseminates information about State Government to the news media and general public. It employs volume purchasing and economies of scale to reduce costs and improve government efficiency. The Department provides healthcare coverage for employees of the State of Illinois, local governments and schools through group insurance plan administration. The Department promotes the economic development of minority and female businesses as well as businesses hiring persons with disabilities.

**(2) Summary of Significant Accounting Policies**

The financial statements of the Department have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB). To facilitate the understanding of data included in the financial statements, summarized below are the more significant accounting policies.

**(a) Financial Reporting Entity**

As defined by GAAP, the financial reporting entity consists of a primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as:

- 1) Appointment of a voting majority of the component unit's board and either (a) the primary government's ability to impose its will, or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or
- 2) Fiscal dependence on the primary government.

Based upon the required criteria, the Department has two component units as summarized in the following paragraph. The Department is not a component unit of any other entity. However, because the Department is not legally separate from the State of Illinois, the financial statements of the Department are included in the financial statements of the State of Illinois. The State of Illinois' Annual Comprehensive Financial Report may be obtained by writing to the State Comptroller's Office, Financial Reporting Department, 325 West Adams Street, Springfield, Illinois, 62704-1871.

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(2) Summary of Significant Accounting Policies (Continued)**

**(a) Financial Reporting Entity (Continued)**

*Fiduciary Component Units*

The Department has two fiduciary component units that administer pension (and other employee benefit) trust funds. These entities are legally separate from the State and meet the definition of a component unit because they impose a financial burden on the State and since no board exists for these entities, the State legislature serves as the de facto governing board; however, due to their fiduciary nature they are presented in the Fiduciary Fund Statements as pension (and other employee benefit) trust funds.

1. Teachers' Health Insurance Security (THIS). The Department is the administrator of a cost-sharing multiple-employer public employee defined benefit OPEB trust fund which provides coverage to teachers employed by public school districts in Illinois (excluding Chicago) even though most covered employees are not State employees. The State is legally mandated to make contributions to THIS.
2. Community College Health Insurance Security (CCHIS). The Department is the administrator of a cost-sharing multiple-employer public employee defined benefit OPEB trust fund which provides coverage to faculty and staff of community colleges even though most covered employees are not State employees. The State is legally mandated to make contributions to CCHIS.

**(b) Basis of Presentation**

The financial statements of the State of Illinois, Department of Central Management Services, are only intended to present the financial position, the changes in financial position, and the cash flows, when applicable, of that portion of the governmental activities, each major fund of the State of Illinois that is attributable to the transactions of the Department, and the aggregate remaining fund information of the State of Illinois that is attributable to the transactions of the Department. They do not purport to, and do not, present fairly the financial position of the State of Illinois as of June 30, 2021, and the changes in financial position and cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

**Government-wide Statements.** The government-wide statement of net position and statement of activities report the overall financial activity of the Department, excluding fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities of the Department.

The statement of net position presents the assets and deferred outflows of resources and liabilities and deferred inflows of resources of the Department's governmental and business-type activities with the difference being reported as net position. The assets and liabilities are presented in order of their relative liquidity by class of asset or liability with liabilities whose average maturities are greater than one year reported in two components - the amount due within one year and the amount due in more than one year.

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(2) Summary of Significant Accounting Policies (Continued)**

**(b) Basis of Presentation (Continued)**

**Government-wide Statements (Continued)**

The statement of activities presents a comparison between direct expenses and program revenues for the general government function of the Department's governmental activities. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include charges paid by the recipients of goods or services offered by the programs. Revenues that are not classified as program revenues, including sales of surplus State property, are presented as general revenues.

**Fund Financial Statements.** The fund financial statements provide information about the Department's funds, including fiduciary funds. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis on fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as non-major funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies and investment earnings, result from non-exchange transactions or ancillary activities.

The Department administers the following major governmental fund (or portions thereof in the case of shared funds) - see note 2(d):

**General** – This is the State's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund. The services which are administered by the Department and accounted for in the general fund include, among others, general government services and healthcare benefits for State employees. The Department's General Fund grouping contains three primary sub-accounts (General Revenue – 001, Flexible Spending – 202, Group Insurance Premium – 457, and State Employees' Deferred Compensation - 755).

Additionally, the Department reports the following fund types:

**Governmental Fund Types:**

**Special Revenue** – These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. Special revenue funds account for, among other things, federal grant programs, taxes levied with statutorily defined distributions and other resources restricted as to purpose.

**Proprietary Fund Types:**

**Internal Service** – These funds account for fleet management, facilities management, professional services, workers compensation claims, and life insurance payments for State employees provided to agencies of the State on a reimbursement basis.

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(2) Summary of Significant Accounting Policies (Continued)**

**(b) Basis of Presentation (Continued)**

**Fund Financial Statements (Continued)**

**Proprietary Fund Types: (Continued)**

**Enterprise** – This fund accounts for operations where the intent of the Department is that the cost providing goods or services for health insurance programs on a continuing basis be financed or recovered primarily through user charges.

**Fiduciary Fund Types:**

**Pension (and other Employee Benefit) Trust** – These funds account for resources that are required to be held in trust for payment of postemployment benefits on-behalf of beneficiaries.

**(c) Measurement Focus and Basis of Accounting**

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues and additions are recorded when earned and expenses and deductions are recorded at the time liabilities are incurred, regardless of when the related cash flow takes place. Non-exchange transactions, in which the Department gives (or receives) value without directly receiving (or giving) equal value in exchange, include grants and donations. Revenue from grants and donations are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been met.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the State considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures generally are recorded when the liability is incurred, as under accrual accounting. However, principal and interest on formal debt issues, claims and judgments, and compensated absences are recorded only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Significant revenue sources which are susceptible to accrual include interest and other charges for services. All other revenue sources including fines, penalties, licenses and other miscellaneous revenues are considered to be measurable and available only when cash is received.

**(d) Shared Fund Presentation**

The financial statement presentation for the General Revenue Account of the General Fund and the Road Fund represent only the portion of shared funds that can be directly attributed to the operations of the Department. Financial statements for total fund operations of the shared State funds are presented in the State of Illinois' Annual Comprehensive Financial Report.

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(2) Summary of Significant Accounting Policies (Continued)**

**(d) Shared Fund Presentation (Continued)**

In presenting these financial statements, certain unique accounts are used for the presentation of shared funds. The following accounts are used in these financial statements to present the Department's portion of shared funds:

Unexpended Appropriations

This "asset" account represents lapse period expenditure transactions processed by the State Comptroller's Office after June 30 annually in accordance with the Statewide Accounting Management System (SAMS) records plus any liabilities relating to obligations re-appropriated to the subsequent fiscal year and voucher, interfund payment and mandatory SAMS transfers transactions held by the State Comptroller's Office at June 30.

Appropriations from State Resources

This "other financing source" account represents the final legally adopted appropriation according to SAMS records.

Lapsed Appropriations

Lapsed appropriations are the legally adopted appropriations less net warrants issued for the 14-month period from July to August of the following year and re-appropriations to subsequent years according to SAMS records. In fiscal year 2021, the lapse period was extended through September.

Receipts Collected and Transmitted to State Treasury

This "other financing use" account represents all cash receipts received during the fiscal year from SAMS records.

Amount of SAMS Transfers-In

This "other financing use" account represents all cash transfers-in received during the fiscal year from SAMS records.

Amount of SAMS Transfers-Out

This "other financing use" account represents all cash transfers-out paid during the fiscal year from SAMS records.

**(e) Eliminations**

Eliminations have been made in the government-wide statement of net position to minimize the "grossing-up" effect on assets and liabilities within the governmental activity's column of the Department. As a result, amounts reported in the governmental funds balance sheet as interdepartmental inter-fund receivables and payables have been eliminated in the government-wide statement of net position.

Amounts reported in the governmental funds balance sheet and proprietary statement of net position as receivable from or payable to fiduciary funds have been included in the government-wide statement of net position as receivable from and payable to external parties, rather than as internal balances. Eliminations have also been made in the government-wide statement of activities to remove the "doubling-up" effect on revenues and expenses of Department internal service fund activity.

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(2) Summary of Significant Accounting Policies (Continued)**

**(f) Cash and Cash Equivalents**

Cash equivalents are defined as short-term, highly liquid investments readily convertible to cash with maturities of 90 days or less at time of purchase. Cash equivalents include cash on hand, petty cash funds, and cash in banks for locally held funds.

**(g) Inventories**

Inventories of the State Garage Revolving Fund, consisting primarily of automotive parts, accessories, and supplies, are valued at cost, principally on the weighted average method.

**(h) Inter-fund Transactions**

The Department has the following types of inter-fund transactions between Department funds and funds of other State agencies:

**Services provided and used** - sales and purchases of goods and services between funds for a price approximating their external exchange value. Inter-fund services provided and used are reported as revenues in seller funds and expenditures or expenses in purchaser funds. Unpaid amounts are reported as inter-fund receivables and payables in the governmental funds balance sheet or the government-wide and proprietary fund statements of net position.

**Reimbursements** - repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them. Reimbursements are reported as expenditures in the reimbursing fund and as a reduction of expenditures in the reimbursed fund.

**Transfers** - flows of assets (such as cash or goods) without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers. In proprietary funds, transfers are reported after non-operating revenues and expenses.

The Department also has activity with various component units of the State of Illinois for professional services rendered and on-behalf employee benefits paid.

**(i) Capital Assets**

Capital assets, which consist of equipment, automobiles, and real property, are reported at cost or estimated historical cost based on appraisals. Contributed assets are reported at acquisition value at the time received. Capital assets are depreciated using the straight-line method.

Capitalization thresholds and the estimated useful lives are as follows:

Capital Asset Category	Capitalization Threshold	Estimated Useful Life
Land	\$100,000	N/A
Land Improvements	25,000	N/A
Buildings	100,000	10-60
Building Improvements	25,000	10-45
Site Improvements	25,000	20
Equipment	5,000	3-25

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(2) Summary of Significant Accounting Policies (Continued)**

**(i) Capital Assets (Continued)**

The Department does not capitalize its collections of works of art or historical treasures held for public exhibition, education, or research in furtherance of public service rather than capital gain. The collections are protected, kept unencumbered, cared for, and preserved. Proceeds from the sale, exchange, or other disposal of any item belonging to non-capitalized collections of works of art or historical treasures for the Department must be applied to the acquisition of additional items for the same collection.

**(j) Compensated Absences**

The liability for compensated absences reported in the government-wide, proprietary and fiduciary fund financial statements consists of unpaid, accumulated vacation and sick leave balances for Department employees. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. The liability has been calculated based on the employees' current salary level and includes salary related costs (e.g., Social Security and Medicare taxes).

Legislation that became effective January 1, 1998 capped the paid sick leave for all State Employees' Retirement System members at December 31, 1997. Employees continue to accrue twelve sick days per year but will not receive monetary compensation for any additional time earned after December 31, 1997. Sick days earned between 1984 and December 31, 1997 (with a 50% cash value) would only be used after all days with no cash value are depleted. Any sick days earned and unused after December 31, 1997 will be converted to service time for purposes of calculating employee pension benefits.

**(k) Pensions**

In accordance with the Department's adoption of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, the net pension liability, deferred outflows of resources, deferred inflows of resources, appropriations from State resources, and pension expense have been recognized in the government-wide financial statements.

The net pension liability is calculated as the difference between the actuarially calculated value of the projected benefit payments attributed to past periods of service and the plans' fiduciary net position. The total pension expense is comprised of the service cost or actuarial present value of projected benefit payments attributed to the valuation year, interest on the total pension liability, plan administrative expenses, current year benefit changes, and other changes in plan fiduciary net position less employee contributions and projected earnings on plan investments. Additionally, the total pension expense includes the annual recognition of outflows and inflows of resources due to pension assets and liabilities. Pension payments made on-behalf of the Department are recognized in governmental funds in accordance with GASB 85, par 9.

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(2) Summary of Significant Accounting Policies (Continued)**

**(k) Pensions (Continued)**

For purposes of measuring the net pension liability, deferred outflows of resources, deferred inflows of resources, pension expense and expenditures associated with the Department's contribution requirements, information about the fiduciary net position of the plans and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported within the separately issued plan financial statements. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with terms of the plan. Investments are reported at fair value.

**(l) Post-Employment Benefits Other Than Pensions (OPEB)**

The State provides health, dental, vision and life insurance benefits for certain retirees and their dependents through the State Employees Group Insurance Program ("SEGIP"). The total OPEB liability, deferred outflows of resources, deferred inflows of resources, expense, and expenditures associated with the program have been determined through an actuarial valuation using certain actuarial assumptions as applicable to the current measurement period. See Note 9. The OPEB liabilities, deferred outflows of resources, deferred inflows of resources, and OPEB expense have been recognized in the government-wide financial statements.

**(m) Deferred Outflows/Inflows of Resources**

A deferred outflow/inflow of resources is a consumption/acquisition of net assets that is applicable to a future reporting period. The Department has recorded deferred outflows/inflows of resources in the government-wide financial statements in connection with the net pension liability and total OPEB liability reported and explained in Notes 8 and 9, respectively. In addition, the Department has recorded deferred inflows in the governmental funds financial statements in connection with unavailable revenues.

**(n) Fund Balances**

In the fund financial statements, governmental funds report fund balances in the following categories:

**Non-spendable-** This consists of amounts that cannot be spent because they are either a) not in spendable form or b) legally or contractually required to be maintained intact.

**Restricted-** This consists of amounts that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or b) imposed by law through constitutional provisions or enabling legislation.

**Committed-** This consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Department's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the Department removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. The Department's highest level of decision-making authority rests with the Illinois State legislature and the Governor. The State passes "Public Acts", to commit their fund balances.

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(2) Summary of Significant Accounting Policies (Continued)**

**(n) Fund Balances (Continued)**

**Assigned-** This consists of net amounts that are constrained by the Department's intent to be used for specific purposes, but that are neither restricted nor committed.

**Unassigned-** This consists of residual fund balance that has not been restricted, committed, or assigned within the general fund and deficit fund balances of other governmental funds.

When both restricted and unrestricted (committed, assigned, and unassigned) resources are available for use, it is the Department's policy to use restricted resources first. When only unrestricted resources are available, the Department uses committed resources first, followed by assigned, and then unassigned.

**(o) Net Position**

In the government-wide, proprietary fund, and fiduciary fund financial statements, equity is displayed in three components as follows:

**Net Investment in Capital Assets** – This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

**Restricted** – This consists of amounts restricted for specific purposes, that is, containing constraints placed on the use of the resources either by an external party or by imposition of law through constitutional provisions or enabling legislation.

**Unrestricted** – This consists of net position that does not meet the definition of "restricted" or "net investment in capital assets."

**(p) Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**(q) State Employees' Deferred Compensation Plan Administration**

By State statute the Department is responsible for administering the State Employees' Deferred Compensation Plan (Plan). The Department contracts with Invesco Ltd. for investment management services and T. Rowe Price Retirement Plan Services, Inc. to provide recordkeeping services for the Plan. Additional investment management fees are paid to mutual fund managers before any dividends are declared in accordance with customary industry practices. Asset charges intended to cover the costs of administration, including investment management and recordkeeping fees, are computed monthly and withdrawn from participants' accounts on a monthly or quarterly basis.

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(2) Summary of Significant Accounting Policies (Continued)**

**(r) Health Benefits Claim Processing**

By State statute, the Department is responsible for administering the State's health benefit programs. The Department contracts with third party administrators to process health, dental, and prescription claims submitted by healthcare service providers relating to the applicable self-insured portions of the health benefit programs accounted for in the Local Government Health Insurance Reserve Fund, Teacher Health Insurance Security Fund, Community College Health Insurance Security Fund and Health Insurance Reserve Fund. It is the Department's policy to recognize claims expense and accrue any unpaid liability relating to claims incurred but not reported (IBNR) based on actuarial projections and reports of processed claims provided by the third-party administrators.

**(s) New Accounting Pronouncements**

Effective for the year ending June 30, 2021, the Department adopted the following GASB statements:

Statement No. 84, *Fiduciary Activities*, which is intended to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. In addition, this statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The requirements of this statement resulted in the restatement of beginning net position for governmental funds as discussed in Note 14. Additionally, previously reported agency funds are no longer reported as fiduciary activities

Statement No. 90, *Majority Equity Interests – An Amendment of GASB Statements No. 14 and No. 61*, is intended to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The implementation of this statement had no financial impact on the Department's net position or results of operations.

The portion of Statement No. 93, *Replacement of Interbank Offered Rates*, which is intended to address accounting and financial reporting implications that result from the replacement of an interbank offered rate as an appropriate benchmark interest rate. The implementation of this statement had no financial impact on the Department's net position or results of operations.

**(t) Future Adoption of GASB Statements**

Effective for the year ending June 30, 2022, the Department will adopt the following GASB statements:

Statement No. 87, *Leases*, which is intended to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources and or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset.

STATE OF ILLINOIS  
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NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(2) Summary of Significant Accounting Policies (Continued)**

**(t) Future Adoption of GASB Statements (Continued)**

Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*, which is intended to (1) enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) simplify accounting for interest cost incurred before the end of a construction period.

The portion of Statement No. 92, *Omnibus 2020*, which is intended to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements related to (a) intra-entity transfers of assets, (b) reporting assets accumulated for defined benefit postemployment benefits provided through plans that are not administered through trusts that meet specified criteria, (c) applicability of certain requirements of Statement No. 84 to postemployment benefit arrangements, (d) exception to acquisition value in a government acquisition and (e) nonrecurring fair value measurements.

The portion of Statement No. 93, *Replacement of Interbank Offered Rates*, which is intended to remove the London Interbank Offered Rate (LIBOR) as an appropriate benchmark interest rate.

The portion of Statement 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – An Amendment of GASB Statements No. 14 and No. 84, and a Supersession of GASB Statement No. 32*, which is intended to enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans.

Effective for the year ending June 30, 2023, the Department will adopt the following GASB statements:

Statement No. 91, *Conduit Debt Obligations*, which is intended to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures.

Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, which is intended to improve financial reporting by addressing issues related to public-private and public-public partnerships (PPPs). This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs).

Statement No. 96, *Subscription-Based Information Technology Arrangements*, which is intended to provide guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments).

The Department has not yet determined the impact of adopting these statements on its financial statements.

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(3) Deposits and Investments**

**(a) Deposits**

The State Treasurer is the custodian of the State's cash and cash equivalents for funds maintained in the State Treasury. Deposits in the custody of the State Treasurer are pooled and invested with other State funds in accordance with the investment authority and guidelines for the Treasurer's published investment policy found in Section 22.8 of the Deposit of State Moneys Act (15 ILCS 520/11). Funds held by the State Treasurer have not been categorized as to credit risk because the Department does not own individual securities. Detail on the nature of these deposits and investments is available within the State of Illinois' Annual Comprehensive Financial Report.

Funds maintained outside the State Treasury have independent statutory authority to manage their own deposits and investments. The investment authority of the Illinois State Board of Investments ("ISBI") is governed by the Illinois Pension Code (40 ILCS 5). ISBI has published investment policies incorporating these guidelines.

**(b) Investments**

The Department's investments consist of amounts held by trustees and third-party administrators in accordance with debt covenants; tax-free payments of eligible medical and dental expenses, tax-free payments of qualified transportation and/or commuting expenses, and tax-free payments of eligible child and/or adult day care costs.

As of June 30, 2021, the Department had the following fixed income investments outside of the State Treasury

	<u>Book Value (Thousands)</u>	<u>Fair Value (Thousands)</u>	<u>Weighted Average Maturity (Years)</u>
<b>Governmental activities:</b>			
Public Treasurer's Investment Pool	<u>\$ 70,928</u>	<u>\$ 70,928</u>	0.201
Total fixed income investments	<u>\$ 70,928</u>	<u>\$ 70,928</u>	
<b>Fiduciary funds:</b>			
Public Treasurer's Investment Pool	<u>\$ 9,361</u>	<u>\$ 9,361</u>	0.201
Total fixed income investments	<u>\$ 9,361</u>	<u>\$ 9,361</u>	
<b>Business-type activities:</b>			
Public Treasurer's Investment Pool	<u>\$ 879</u>	<u>\$ 879</u>	0.201
Total fixed income investments	<u>\$ 879</u>	<u>\$ 879</u>	

Interest Rate Risk: The Department does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

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NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(3) Deposits and Investments (Continued)**

**(b) Investments (Continued)**

Credit Risk: The Department does not have a formal investment policy that limits investment choices. The Governmental Activities money market mutual funds were rated AAmmf by Fitch Ratings.

Custodial Credit Risk: The Department does not have a formal investment policy which restricts investments to address custodial credit risk. Custodial credit risk is the risk that, in the event of failure of the counterparty to a transaction, the Department would not be able to recover the value of investment or collateral securities in the possession of an outside party. The Department has no investments subject to custodial credit risk.

**(c) Reconciliation to Statement of Net Position and Statement of Fiduciary Net Position**

The Statement of Net Position and Statement of Fiduciary Net Position cash and cash equivalents contain certain short-term investments (included as investments above) to reflect their liquidity. A reconciliation (amounts expressed in thousands) follows:

	<u>Deposits</u>	<u>Investments</u>
<b>Governmental activities</b>		
Amounts Per Note 3(a) & (b)	\$ -	\$ 70,928
Cash equivalents	<u>70,928</u>	<u>(70,928)</u>
<b>Amounts per Statement of Net Position</b>	<u>\$ 70,928</u>	<u>\$ -</u>
<b>Fiduciary funds</b>		
Amounts Per Note 3(a) & (b)	\$ -	\$ 9,361
Cash equivalents	<u>9,361</u>	<u>(9,361)</u>
<b>Amounts per Statement of Fiduciary Net Position</b>	<u>\$ 9,361</u>	<u>\$ -</u>
<b>Business-type activities</b>		
Amounts Per Note 3(b)	\$ -	\$ 879
Cash equivalents	<u>879</u>	<u>(879)</u>
<b>Amounts per Statement of Net Position</b>	<u>\$ 879</u>	<u>\$ -</u>

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(3) Deposits and Investments (Continued)**

**(d) *Securities Lending Transactions***

The State Treasurer lends securities to broker-dealers and other entities for collateral that will be returned for the same securities in the future. The State Treasurer has, through a Securities Lending Agreement, authorized Deutsche Bank AG to lend the State Treasurer's securities to broker-dealers and banks pursuant to a form of loan agreement.

During Fiscal Year 2021, Deutsche Bank AG lent U.S. Agency securities and U.S. Treasury securities and received as collateral U.S. dollar denominated cash. Borrowers were required to deliver collateral for each loan equal to at least 100% of the aggregate fair value of the loaned securities. Loans are marked to market daily. If the fair value of collateral falls below 100%, the borrower must provide additional collateral to raise the fair value to 100%.

The State Treasurer did not impose any restrictions during Fiscal Year 2021 on the amount of loans of available, eligible securities. In the event of borrower default, Deutsche Bank AG provides the State Treasurer with counterparty default indemnification. In addition, Deutsche Bank AG is obligated to indemnify the State Treasurer if Deutsche Bank AG loses any securities, collateral or investments of the State Treasurer in Deutsche Bank AG's custody. There were no losses during Fiscal Year 2021 resulting from a default of the borrowers or Deutsche Bank AG.

During Fiscal Year 2021, the State Treasurer and the borrowers maintained the right to terminate all securities lending transactions on demand. The cash collateral received on each loan was invested in repurchase agreements with approved counterparties collateralized with securities approved by Deutsche Bank AG and marked to market daily at no less than 102%. Because the loans are terminable at will, their duration did not generally match the duration of the investments made with cash collateral. The State Treasurer had no credit risk as a result of its securities lending program as the collateral held exceeded the fair value of the securities lent. The securities lending collateral received that was invested in repurchase agreements and the fair value of securities on loan for the State Treasurer as of June 30, 2021 were \$5,491,725,001 and 5,417,669,749.

In accordance with GASB Statement No. 28, Accounting and Financial Reporting for Securities Lending Transactions, paragraph 9, the Office of the State Treasurer has allocated the assets and obligations at June 30, 2021 arising from securities lending agreements to the various funds of the State. The total allocated to the Agency at June 30, 2021 was \$59.458 million.

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NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(4) Inter-fund Balances and Activity**

**(a) Balances Due to/from Other Funds**

The following balances (amounts expressed in thousands) at June 30, 2021 represent amounts due from other Department and State of Illinois funds.

Fund	Due from				Description/Purpose
	Other Department Funds	Other Department Fiduciary Funds	Other State Funds	Other State Fiduciary Funds	
General	\$ 108	\$ -	\$ 46	\$ -	Due from other Department funds for internal service fund services provided and other State funds for grant reimbursements.
Internal service	989,469	7	669,977	1	Due from other Department funds, other Department fiduciary funds, other State funds, and other State fiduciary funds for services provided.
Fiduciary	-	-	279,013	-	Due from other State funds for insurance benefits
	<u>\$ 989,577</u>	<u>\$ 7</u>	<u>\$ 949,036</u>	<u>\$ 1</u>	

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(4) Inter-fund Balances and Activity (Continued)**

**(a) Balances Due to/from Other Funds (Continued)**

The following balances (amounts expressed in thousands) at June 30, 2021 represent amounts due to other Department and State of Illinois funds.

Fund	Due to			Description/Purpose
	Other Department Funds	Other State Funds	Other State Fiduciary Funds	
General	\$ 941,699	\$ 219,193	\$ 10	Due to other Department funds for internal service fund services received including healthcare claims, other State funds for services received, and interfund borrowing. Due to other State fiduciary funds for retirement contributions.
Non-major governmental	46,400	-	-	Due to other Department funds for internal service fund services received including healthcare claims.
Internal service	1,474	11,336	1,412	Due to other Department funds for internal service fund services received and excess net position, other State funds for services received and other State fiduciary funds for retirement contributions.
Fiduciary	7	1,916	16	Due to other Department funds for internal service fund services received, other State funds for services received and other State fiduciary funds for retirement contributions.
Non-major enterprise	4	47	8	Due to other Department funds for internal service fund services received, other State funds for services received and other State fiduciary funds for retirement contributions.
	<u>\$ 989,584</u>	<u>\$ 232,492</u>	<u>\$ 1,446</u>	

STATE OF ILLINOIS  
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NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(4) Inter-fund Balances and Activity (Continued)**

**(a) Transfers from/to Other Funds**

Inter-fund transfers in/out (amounts expressed in thousands) from/to other Department funds for the year ended June 30, 2021 were as follows:

<u>Fund</u>	<u>Transfers-in from Other Department Funds</u>	<u>Description/Purpose</u>
Internal service	\$ 2,862	Healthcare payments
	<u>\$ 2,862</u>	

<u>Fund</u>	<u>Transfers-out to Other Department Funds</u>	<u>Description/Purpose</u>
Internal service	\$ (2,862)	Healthcare payments
	<u>\$ (2,862)</u>	

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(5) Capital Assets**

Capital asset activity (amounts expressed in thousands) for the year ended June 30, 2021 was as follows:

	<u>Balance June 30, 2020</u>	<u>Additions</u>	<u>Deletions</u>	<u>Net Transfers</u>	<u>Balance June 30, 2021</u>
<b>Governmental activities:</b>					
Capital assets not being depreciated:					
Land and land improvements	\$ 39,049	\$ -	\$ -	\$ -	\$ 39,049
Nondepreciable historical treasures and works of art	4	-	-	-	4
Construction in progress	660	-	-	3,049	3,709
Total capital assets not being depreciated	<u>39,713</u>	<u>-</u>	<u>-</u>	<u>3,049</u>	<u>42,762</u>
Capital assets being depreciated:					
Site improvements	3,761	-	-	-	3,761
Buildings and building improvements	750,280	1,150	-	89,335	840,765
Equipment	73,012	6,810	39	-	79,783
Depreciable historical treasures and works of art	970	-	-	-	970
Total capital assets being depreciated	<u>828,023</u>	<u>7,960</u>	<u>39</u>	<u>89,335</u>	<u>925,279</u>
Less accumulated depreciation:					
Site improvements	3,756	5	-	-	3,761
Buildings and building improvements	635,364	13,525	-	-	648,889
Equipment	48,695	10,262	38	-	58,919
Depreciable historical treasures and works of art	970	-	-	-	970
Total accumulated depreciation	<u>688,785</u>	<u>23,792</u>	<u>38</u>	<u>-</u>	<u>712,539</u>
Total capital assets being depreciated, net	<u>139,238</u>	<u>(15,832)</u>	<u>1</u>	<u>89,335</u>	<u>212,740</u>
Governmental activity capital assets, net	<u>\$ 178,951</u>	<u>\$ (15,832)</u>	<u>\$ 1</u>	<u>\$ 92,384</u>	<u>\$ 255,502</u>

Depreciation expense for governmental activities (amounts expressed in thousands) for the year ended June 30, 2021 was charged to functions as follows:

Governmental activities – General Government \$ 23,792

The carrying amount of idled, impaired capital assets, included above as capital assets being depreciated at June 30, 2021, was \$12.288 million. Certain idled, impaired capital assets have not been subject to a formal valuation process to determine their fair value as of the date of this report.

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(6) Long-Term Obligations**

Changes in long-term obligations (amounts expressed in thousands) for the year ended June 30, 2021 were as follows:

	Balance June 30, 2020 as restated	Additions	Deletions	Balance June 30, 2021	Amounts Due Within One Year
<b>Governmental activities:</b>					
Compensated absences	\$ 5,831	\$ 7,129	\$ 6,807	\$ 6,153	\$ 789
Workers' compensation claim obligations	579,246	61,545	82,595	558,196	104,908
Auto liability claim obligations	6,204	2,168	1,485	6,887	1,598
Total OPEB liability	84,694	-	31,864	52,830	1,125
Net pension liability	91,537	-	27,957	63,580	-
<b>Total governmental activities</b>	<b>\$ 767,512</b>	<b>\$ 70,842</b>	<b>\$ 150,708</b>	<b>\$ 687,646</b>	<b>\$ 108,420</b>
<b>Business-type activities:</b>					
Compensated absences	\$ 20	\$ 46	\$ 38	\$ 28	\$ 4
<b>Total business-type activities</b>	<b>\$ 20</b>	<b>\$ 46</b>	<b>\$ 38</b>	<b>\$ 28</b>	<b>\$ 4</b>
<b>Fiduciary funds:</b>					
Compensated absences	\$ 101	\$ 109	\$ 101	\$ 109	\$ 5
<b>Total fiduciary funds</b>	<b>\$ 101</b>	<b>\$ 109</b>	<b>\$ 101</b>	<b>\$ 109</b>	<b>\$ 5</b>

Compensated absences will be liquidated by the applicable fund that accounts for the salaries and wages of the related employees.

**(7) Risk Management**

The Department administers the State of Illinois' risk management except for minimal commercial insurance purchased on certain capital assets by other State agencies and auto liability for the Department of Transportation. The State is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; workers compensation; auto liability exposure; and natural disasters. The State retains the risk of loss (i.e. self-insured) for these risks except minimal commercial insurance purchased on certain capital assets by other State agencies. There were no significant reductions in insurance coverage for the State from the prior fiscal year. The amount of settlements has not exceeded insurance coverage in the past three fiscal years for the State.

Liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). Claims liabilities are based upon the estimated ultimate cost of settling the claims including specific, incremental claim adjustment expenses, salvage, and subrogation and considering the effects of inflation and recent claim settlement trends including frequency and amount of payouts and other economic and social factors.

The Department's risk financing of auto liability for the State's non-Department of Transportation liability, \$6.887 million, has been determined using an estimate of claims outstanding. Claims that will be liquidated with expendable available financial resources have been recorded as a liability in the General Revenue Fund, a subaccount of the General Fund, in the amount of \$0.238 million. The remaining portion of the liability, \$6.649 million, as of June 30, 2021, is included in the Department-wide financial statements and is expected to be paid from future resources of the General Fund.

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(7) Risk Management (Continued)**

The Department's workers' compensation liability, \$558.196 million, is based on third-party actuarial estimates using information provided by the Department. The actuaries have used claims outstanding, a projection of claims to be submitted, payroll and headcount data combined with state benefit provisions. The projection is also based on actuarial assumptions predicting paid loss development, claim inflation, mortality, and other factors.

The Department administers the State of Illinois' risk management for employee health and dental insurance benefit programs of the State. The Health Insurance Reserve Fund, an internal service fund, is used to account for these benefit programs, which are partially self-funded. Employees of the State may obtain health care services through participation in the State's group health insurance plan or through membership in one of eight health maintenance organization plans under contract with the State. The State maintains the risk of insurance for employees who participate in the State's group health insurance plan. Expenses and liabilities for claims, which include incurred but not reported or not processed benefit claims, have been recorded as liabilities in the amount of \$408.450 million. Payments to the Health Insurance Reserve Fund are based on estimates of amounts needed to pay prior year unprocessed and current year claims.

The following is a reconciliation of the Department's claims liabilities for the years June 30, 2020 and June 30, 2021 (amounts expressed in thousands):

Year Ended June 30	Changes in Claims Liability Balances			
	Beginning Balance	Current Year Claims and Changes in Estimates	Claim Payments	Ending Balance
Primary Government-Governmental Activities:				
2020				
Auto Liability	\$ 7,410	\$ 51	\$ 1,257	\$ 6,204
Workers' Compensation	596,102	86,854	103,710	579,246
Active Employee Health				
Claims for Self-Insured Plans	599,666	880,851	1,195,644	284,873
Total:	\$ 1,203,178	\$ 967,756	\$ 1,300,611	\$ 870,323
2021				
Auto Liability	\$ 6,204	\$ 2,168	\$ 1,485	\$ 6,887
Workers' Compensation	579,246	61,545	82,595	558,196
Active Employee Health				
Claims for Self-Insured Plans	284,873	1,065,558	941,981	408,450
Total:	\$ 870,323	\$ 1,129,271	\$ 1,026,061	\$ 973,533

**(8) Pension**

**Plan description.** Substantially all of the Department's full-time employees who are not eligible for participation in another state-sponsored retirement plan participate in the State Employees' Retirement System (SERS), which is a single-employer defined benefit pension trust fund in the State of Illinois reporting entity.

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(8) Pension (Continued)**

***Plan description (Continued)***

SERS is governed by article 14 of the Illinois Pension Code (40 ILCS 5/1, et al.). The plan consists of two tiers of contribution requirements and benefit levels based on when an employee was hired. Members who first become an employee and participate under any of the State's retirement plans on or after January 1, 2011 are members of Tier 2, while Tier 1 consists of employees hired before January 1, 2011 or those who have service credit prior to January 1, 2011. The provisions below apply to both Tier 1 and 2 members, except where noted. The SERS issues a separate Annual Comprehensive Financial Report available at [www.srs.illinois.gov](http://www.srs.illinois.gov) or that may be obtained by writing to the SERS, 2101 South Veterans Parkway, PO Box 19255, Springfield, Illinois, 62794-9255.

***Benefit provisions.*** SERS provides retirement benefits based on the member's final average compensation and the number of years of service credit that have been established. The retirement benefit formula available to general State employees that are covered under the Federal Social Security Act is 1.67% for each year of service and for noncovered employees it is 2.2% for each year of service. The maximum retirement annuity payable is 75% of final average compensation for regular employees and 80% for alternative formula employees. The minimum monthly retirement annuity payable is \$15 for each year of covered service and \$25 for each year of noncovered service.

Members in SERS under the Tier 1 and Tier 2 receive the following levels of benefits based on the respective age and years of service credits.

<b>Regular Formula Tier 1</b>	<b>Regular Formula Tier 2</b>
<p>A member must have a minimum of eight years of service credit and may retire at:</p> <ul style="list-style-type: none"> <li>• Age 60, with 8 years of service credit.</li> <li>• Any age, when the member's age (years &amp; whole months) plus years of service credit (years &amp; whole months) equal 85 years (1,020 months) (Rule of 85) with 8 years of credited service.</li> <li>• Between ages 55-60 with 25-30 years of service credit (reduced 1/2 of 1% for each month under age 60).</li> </ul> <p>The retirement benefit is based on final average compensation and credited service. Final average compensation is the 48 highest consecutive months of service within the last 120 months of service.</p> <p>Under the Rule of 85, a member is eligible for the first 3% increase on January 1 following the first full year of retirement, even if the member is not age 60. If the member retires at age 60 or older, he/she will receive a 3% pension increase every year on January 1, following the first full year of retirement.</p> <p>If the member retires before age 60 with a reduced retirement benefit, he/she will receive a 3% pension increase every January 1 after the member turns age 60 and has been retired at least one full year. These pension increases are not limited by the 75% maximum.</p>	<p>A member must have a minimum of 10 years of credited service and may retire at:</p> <ul style="list-style-type: none"> <li>• Age 67, with 10 years of credited service.</li> <li>• Between ages 62-67 with 10 years of credited service (reduced 1/2 of 1% for each month under age 67).</li> </ul> <p>The retirement benefit is based on final average compensation and credited service. For regular formula employees, final average compensation is the average of the 96 highest consecutive months of service within the last 120 months of service. The retirement benefit is calculated on a maximum salary of \$106,800. This amount increases annually by 3% or one-half of the Consumer Price Index, whichever is less.</p> <p>If the member retires at age 67 or older, he/she will receive a pension increase of 3% or one-half of the Consumer Price Index for the preceding calendar year, whichever is less, every year on January 1, following the first full year of retirement. The calendar year 2020 rate is \$115,929.</p> <p>If the member retires before age 67 with a reduced retirement benefit, he/she will receive a pension increase of 3% or one-half of the Consumer Price Index for the preceding calendar year, whichever is less, every January 1 after the member turns age 67 and has been retired at least one full year. These pension increases are not limited by the 75% maximum.</p>

STATE OF ILLINOIS  
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NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(8) Pension (Continued)**

***Benefit provisions (Continued)***

Additionally, the Plan provides an alternative retirement formula for State employees in high-risk jobs, such as State policemen, fire fighters, and security employees. Employees qualifying for benefits under the alternative formula may retire at an earlier age depending on membership in Tier 1 or Tier 2. The retirement formula is 2.5% for each year of covered service and 3.0% for each year of non-covered service. The maximum retirement annuity payable is 80% of final average compensation as calculated under the alternative formula.

SERS also provides occupational and nonoccupational (including temporary) disability benefits. To be eligible for nonoccupational (including temporary) disability benefits, an employee must have at least 18 months of credited service with the System. The nonoccupational (including temporary) disability benefit is equal to 50% of the monthly rate of compensation of the employee on the date of removal from the payroll. Occupational disability benefits are provided when the member becomes disabled as a direct result of injuries or diseases arising out of and in the course of State employment. The monthly benefit is equal to 75% of the monthly rate of compensation on the date of removal from the payroll. This benefit amount is reduced by Workers' Compensation or payments under the Occupational Diseases Act.

Occupational and nonoccupational death benefits are also available through the System. Certain nonoccupational death benefits vest after 18 months of credited service. Occupational death benefits are provided from the date of employment.

***Contributions.*** Contribution requirements of active employees and the State are established in accordance with Chapter 40, section 5/14-133 of the Illinois Compiled Statutes. Member contributions are based on fixed percentages of covered payroll ranging between 4.00% and 12.50%. Employee contributions are fully refundable, without interest, upon withdrawal from State employment. Tier 1 members contribute based on total annual compensation. Tier 2 members contribute based on an annual compensation rate not to exceed \$106,800 with limitations for future years increased by the lesser of 3% or one-half of the annual percentage increase in the Consumer Price Index. For 2021, this amount was \$116,740.

The State is required to make payment for the required departmental employer contributions, all allowances, annuities, any benefits granted under Chapter 40, Article 5/14 of the ILCS and all administrative expenses of the System to the extent specified in the ILCS. State law provides that the employer contribution rate be determined based upon the results of each annual actuarial valuation.

For fiscal year 2021, the required employer contributions were computed in accordance with the State's funding plan. This funding legislation provides for a systematic 50-year funding plan with an ultimate goal to achieve 90% funding of the plan's liabilities. In addition, the funding plan provided for a 15-year phase-in period to allow the State to adapt to the increased financial commitment. Since the 15-year phase-in period ended June 30, 2010, the State's contribution will remain at a level percentage of payroll for the next 35 years until the 90% funded level is achieved. For fiscal year 2021, the employer contribution rate was 54.831%. The Department's contribution amount for fiscal year 2021 was \$0.869 million. In addition, the Department recorded \$3.774 million of revenue and expenditures in the General Revenue account of the General Fund to account for payments to SERS for Department employees that were paid from statewide General Revenue Fund appropriations.

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For the Year Ended June 30, 2021

**(8) Pension (Continued)**

***Pension liability, deferred outflows of resources, deferred inflows of resources and expense related to pensions.*** At June 30, 2021, the Department reported a liability of \$63.580 million for its proportionate share of the State's net pension liability for SERS on the statement of net position. The net pension liability was measured as of June 30, 2020 (current year measurement date), and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Department's portion of the net pension liability was based on the Department's proportion of employer contributions relative to all employer contributions made to the plan during the year ended June 30, 2020. As of the current year measurement date of June 30, 2020, the Department's proportion was 0.1823%, which was a decrease of 33.48% from its proportion measured as of the prior year measurement date of June 30, 2019.

For the year ended June 30, 2021, the Department recognized a reduction to pension expense of \$19.786 million. At June 30, 2021, the Department reported deferred outflows and deferred inflows of resources related to the pension liability, as of the measurement date of June 30, 2020, from the following sources (amounts expressed in thousands):

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 163	\$ 250
Changes of assumptions	1,341	375
Net difference between projected and actual investment earnings on pension plan investments	353	-
Changes in proportion	9,744	83,356
Department contributions subsequent to the measurement date	4,643	-
<b>Total</b>	<b>\$ 16,244</b>	<b>\$ 83,981</b>

\$4,643 million reported as deferred outflows of resources related to pensions resulting from Department contributions subsequent to the measurement date will be recognized as a reduction to the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows (amounts expressed in thousands):

<b>Year ending June 30,</b>	<b>Amount</b>
2022	\$ (40,876)
2023	(23,504)
2024	(5,052)
2025	(2,948)
<b>Total</b>	<b>\$ (72,380)</b>

***Actuarial methods and assumptions.*** The total pension liability was determined by an actuarial valuation as of June 30, 2019, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation: 2.25%

Investment Rate of Return: 6.75%, net of pension plan investment expense, including inflation.

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For the Year Ended June 30, 2021

**(8) Pension (Continued)**

***Actuarial methods and assumptions (Continued)***

Projected salary increases: 2.75% - 7.17%, salary increase rates based on age related productivity and merit rates plus inflation.

Post-retirement benefit increases of 3.00%, compounded, for Tier 1 and the lesser of 3.00% or one-half of the annual increase in the Consumer Price Index for Tier 2.

Retirement Age: Experience-based table of rates specific to the type of eligibility condition. Table was last updated for the June 30, 2019 valuation pursuant to an experience study of the period July 1, 2015 – June 2018.

Mortality: Pub-2010 General and Public Safety Healthy Retiree mortality tables, sex distinct, with rates projected to 2018 generational mortality improvement factors were updated to projection scale MP-2018.

The actuarial assumptions used to calculate the total pension liability as of the current year measurement date are consistent with the actuarial assumptions used to calculate the total pension liability as of the prior year measurement date.

The long-term expected real rate of return on pension plan investments is determined using the best estimates of geometric real rates of return for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. For each major asset class that is included in the pension plan's target asset allocation, calculated as of the measurement date of June 30, 2020, the best estimates of geometric real rates of return are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
U.S. Equity	23%	5.5%
Developed Foreign Equity	13%	5.9%
Emerging Market Equity	8%	7.8%
Private Equity	7%	7.5%
Intermediate Investment Grade Bonds	14%	1.1%
Long-Term Government Bonds	4%	1.1%
TIPS	4%	1.0%
High Yield and Bank Loans	5%	3.7%
Opportunistic Debt	8%	4.7%
Emerging Market Debt	2%	2.7%
Real Estate	10.0%	3.2%
Infrastructure	2%	3.9%
Total	<u>100%</u>	

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NOTES TO THE FINANCIAL STATEMENTS

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**(8) Pension (Continued)**

**Discount rate.** A discount rate of 6.35% was used to measure the total pension liability as of the measurement date of June 30, 2020 as compared to a discount rate of 6.47% used to measure the total pension liability as of the prior year measurement date. The June 30, 2020 single blended discount rate was based on the expected rate of return on pension plan investments of 6.75% and a municipal bond rate of 2.45%, based on an index of 20-year general obligation bonds with an average AA credit rating as published by the Federal Reserve. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that contributions will be made based on the statutorily required rates under Illinois law. Based on these assumptions, the pension plan's fiduciary net position and future contributions will be sufficient to finance the benefit payments through the year 2075. As a result, the long-term expected rate of return on pension plan investments was applied to projected benefit payments through the year 2075, and the municipal bond rate was applied to all benefit payments after that date.

**Sensitivity of the net pension liability to changes in the discount rate.** The net pension liability for the plan was calculated using the stated discount rate, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate as shown below (amounts expressed in thousands):

	1% Decrease	Discount Rate 6.35%	1% Increase
Department's proportionate share of the net pension liability	\$76,856	\$63,580	\$52,667

**Payables to the pension plan.** At June 30, 2021, the Department reported a payable of \$0.034 million to SERS for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2021.

**(9) Other Post-Employment Benefits**

**Plan description.** The State Employees Group Insurance Act of 1971 ("Act"), as amended, authorizes the Illinois State Employees Group Insurance Program (SEGIP) to provide health, dental, vision, and life insurance benefits for certain retirees and their dependents. Substantially all of the Department's full-time employees are members of SEGIP. Members receiving monthly benefits from the General Assembly Retirement System (GARS), Judges Retirement System (JRS), State Employees' Retirement System of Illinois ("SERS"), Teachers' Retirement System (TRS), and State Universities Retirement System of Illinois ("SURS") are eligible for these other post-employment benefits (OPEB). The eligibility provisions for each of the retirement systems are defined within Footnote 8. Certain TRS members eligible for coverage under SEGIP include: certified teachers employed by certain State agencies, executives employed by the Board of Education, regional superintendents, regional assistant superintendents, TRS employees, and members with certain reciprocal service.

The Department of Central Management Services administers these benefits for annuitants with the assistance of the public retirement systems sponsored by the State (GARS, JRS, SERS, TRS and SURS). The State recognizes SEGIP OPEB benefits as a single-employer defined benefit plan. The plan does not issue a stand-alone financial report.

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DEPARTMENT OF CENTRAL MANAGEMENT SERVICES

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(9) Other Post-Employment Benefits (Continued)**

**Benefits provided.** The health, dental, and vision benefits provided to and contribution amounts required from annuitants are the result of collective bargaining between the State and the various unions representing the State's and the university component units' employees in accordance with limitations established in the Act. Therefore, the benefits provided and contribution amounts are subject to periodic change. Coverage through SEGIP becomes secondary to Medicare after Medicare eligibility has been reached. Members must enroll in Medicare Parts A and B to receive the subsidized SEGIP premium available to Medicare eligible participants. The Act requires the State to provide life insurance benefits for annuitants equal to their annual salary as of the last day of employment until age 60, at which time, the benefit amount becomes \$5,000.

**Funding policy and annual other postemployment benefit cost.** OPEB offered through SEGIP are financed through a combination of retiree premiums, State contributions and Federal government subsidies from the Medicare Part D program. Contributions are deposited in the Health Insurance Reserve Fund, which covers both active State employees and retirement members. Annuitants may be required to contribute towards health and vision benefits with the amount based on factors such as date of retirement, years of credited service with the State, whether the annuitant is covered by Medicare, and whether the annuitant has chosen a managed health care plan. Annuitants who retired prior to January 1, 1998, and who are vested in the State Employee's Retirement System do not contribute toward health and vision benefits. For annuitants who retired on or after January 1, 1998, the annuitant's contribution amount is reduced five percent for each year of credited service with the State allowing those annuitants with twenty or more years of credited service to not have to contribute towards health and vision benefits. All annuitants are required to pay for dental benefits regardless of retirement date. The Director of Central Management Services shall, on an annual basis, determine the amount the State shall contribute toward the basic program of group health benefits. State contributions are made primarily from the General Revenue Fund on a pay-as-you-go basis. No assets are accumulated or dedicated to funding the retiree health insurance benefit and a separate trust has not been established for the funding of OPEB.

For fiscal year 2021, the annual cost of the basic program of group health, dental, and vision benefits before the State's contribution was \$12,260.64 (\$6,910.32 if Medicare eligible) if the annuitant chose benefits provided by a health maintenance organization and \$15,224.16 (\$6,449.28 if Medicare eligible) if the annuitant chose other benefits. The State is not required to fund the plan other than the pay-as-you-go amount necessary to provide the current benefits to retirees.

**Total OPEB liability, deferred outflows of resources, deferred inflows of resources and expense related to OPEB.** The total OPEB liability, as reported at June 30, 2021, was measured as of June 30, 2020, with an actuarial valuation as of June 30, 2019. At June 30, 2021, the Department recorded a liability of \$52.830 million for its proportionate share of the State's total OPEB liability. The Department's portion of the OPEB liability was based on the Department's proportion of employer contributions relative to all employer contributions made to the plan during the year ended June 30, 2020. As of the current year measurement date of June 30, 2020, the Department's proportion was 0.1247%, which was a decrease of 35.38% from its proportion measured as of the prior year measurement date of June 30, 2019.

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For the Year Ended June 30, 2021

**(9) Other Post-Employment Benefits (Continued)**

***Total OPEB liability, deferred outflows of resources, deferred inflows of resources and expense related to OPEB (Continued)***

The Department recognized a reduction to OPEB expense for the year ended June 30, 2021, of \$3.070 million. In addition, the Department recorded \$0.967 million of revenue and expenditures in the General Revenue account of the General Fund to account for contributions to SEGIP for Department employees that were paid from statewide General Revenue Fund appropriations. At June 30, 2021, the Department reported deferred outflows and deferred inflows of resources, as of the measurement date of June 30, 2020, from the following sources (amounts expressed in thousands):

<b>Deferred outflows of resources</b>	
Differences between expected and actual experience	\$ 299
Changes of assumptions	1,444
Changes in proportion and differences between employer contributions and proportionate share of contributions	6,708
Department contributions subsequent to the measurement date	1,125
<b>Total deferred outflows of resources</b>	<b><u>\$ 9,576</u></b>
<b>Deferred inflows of resources</b>	
Differences between expected and actual experience	\$ 569
Changes of assumptions	5,306
Changes in proportion and differences between employer contributions and proportionate share of contributions	25,673
<b>Total deferred inflows of resources</b>	<b><u>\$ 31,548</u></b>

The amounts reported as deferred outflows of resources related to OPEB resulting from Department contributions subsequent to the measurement date will be recognized as a reduction to the OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (amounts expressed in thousands):

**Year ended June 30,**

2022	\$ (5,959)
2023	(5,354)
2024	(4,446)
2025	(6,454)
2026	(884)
<b>Total</b>	<b><u>\$ (23,097)</u></b>

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NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(9) Other-Post Employment Benefits (Continued)**

**Actuarial methods and assumptions.** The total OPEB liability was determined by an actuarial valuation using the following actuarial assumptions, applied to all periods included in the measurement unless otherwise specified. The actuarial valuation for the SEGIP was based on GARS, JRS, SERS, TRS, and SURS active, inactive, and retiree data as of June 30, 2019, for eligible SEGIP employees, and SEGIP retiree data as of June 30, 2019.

<b>Valuation Date</b>	June 30, 2019
<b>Measurement Date</b>	June 30, 2020
<b>Actuarial Cost Method</b>	Entry Age Normal
<b>Actuarial assumptions:</b>	
<b>Inflation Rate</b>	2.25%
<b>Projected Salary Increases*</b>	2.50% - 12.25%

**Healthcare Cost Trend Rate:**

Medical & Rx (Pre-Medicare & Post-Medicare)	8.25% grading down 0.25% per year over 16 years to 4.25% in year 2037. There is no additional trend rate adjustment due to the repeal of the Excise Tax.
Dental and Vision	4.00% grading up 0.25% in the first year to 4.25% through 2037.

**Retirees' share of benefit-related costs**

Healthcare premium rates for members depend on the date of retirement and the years of service earned at retirement. Members who retired before January 1, 1998, are eligible for single coverage at no cost to the member. Members who retire after January 1, 1998, are eligible for single coverage provided they pay a portion of the premium equal to 5 percent for each year of service under 20 years. Eligible dependents receive coverage provided they pay 100 percent of the required dependent premium. Premiums for plan year 2020 and 2021 are based on actual premiums. Premiums after 2021 were projected based on the same healthcare cost trend rates applied to per capita claim

Note: the above actuarial assumptions were used to calculate the OPEB liability as of the current year measurement date and are consistent with the actuarial assumptions used to calculate the OPEB liability as of the prior year measurement date except for the following:

Inflation Rate	2.50%
Projected Salary Increases*	2.75% - 12.25%
<b>Healthcare Cost Trend Rate:</b>	
Medical and Rx (Pre-Medicare)	8.00% grading down 0.50% in the first year to 7.50%, then grading down 0.11% in the second year to 7.39%, followed by grading down of 0.50% per year over 5 years to 4.89% in year 7
Medical and Rx (Post-Medicare)	9.00% grading down 0.50% per year over 9 years to 4.50%
Dental and Vision	6.00% grading down 0.50% per year over 3 years to 4.50%

\* Dependent upon service and participation in the respective retirement systems. Includes inflation rate listed.

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NOTES TO THE FINANCIAL STATEMENTS

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**(9) Other Post-Employment Benefits (Continued)**

	<u>Retirement age experience study<sup>^</sup></u>	<u>Mortality<sup>^^</sup></u>
<b>GARS</b>	July 2015 - June 2018	Pub-2010 Above-Median Income General Healthy Retiree Mortality tables, sex distinct, scaling factors of 99% for males and females and generational mortality improvements using MP-2018 two-dimensional mortality improvement scales
<b>JRS</b>	July 2015 - June 2018	Pub-2010 Above-Median Income General Healthy Retiree Mortality tables, sex distinct, scaling factors of 102% for males and 98% for females and generational mortality improvements using MP-2018 two-dimensional mortality improvement scales
<b>SERS</b>	July 2015 - June 2018	Pub-2010 General and Public Safety Healthy Retiree mortality tables, sex distinct, with rates projected to 2018 generational mortality improvement factors were updated to projection scale MP-2018
<b>TRS</b>	July 2014 - June 2017	RP-2014 with future mortality improvements on a fully generational basis using projection table MP-2017
<b>SURS</b>	July 2014 - June 2017	RP-2014 White Collar, gender distinct, projected using MP-2014 two dimensional mortality improvement scale, set forward one year for male and female annuitants

<sup>^</sup> The actuarial assumptions used in the respective actuarial valuations are based on the results of actuarial experience studies for the periods defined.

<sup>^^</sup> Mortality rates are based on mortality tables published by the Society of Actuaries' Retirement Plans Experience Committee.

Demographic assumptions used in OPEB valuation are identical to those used in the June 30, 2019 valuations for Pensions. Thus, for GARS, JRS and SERS, the 2019 valuation information for pensions is presented in the FY 2020 ACFR in FN 16. For TRS and SURS, the 2019 valuation information is presented in the FY 2021 ACFR in FN 16.

**Discount rate.** Retirees contribute a percentage of the premium rate based on service at retirement. The State contributes additional amounts to cover claims and expenses in excess of retiree contributions. Because plan benefits are financed on a pay-as-you-go basis, the single discount rate is based on a tax-exempt municipal bond rate index of 20-year general obligation bonds with an average AA credit rating as of the measurement date. A single discount rate of 3.13% at June 30, 2019, and 2.45% at June 30, 2020, was used to measure the total OPEB liability.

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NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 2021

**(9) Other Post-Employment Benefits (Continued)**

**Sensitivity of total OPEB liability to changes in the single discount rate.** The following presents the plan's total OPEB liability, calculated using a Single Discount Rate of 2.45%, as well as what the plan's total OPEB liability would be if it were calculated using a Single Discount rate that is one percentage point higher (3.45%) or lower (1.45%) than the current rate (amounts expressed in thousands):

	1% Decrease (1.45%)	Current Single Discount Rate Assumption (2.45%)	1% Increase (3.45%)
Total OPEB liability	62,185	52,830	45,368

**Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate.** The following presents the plans total OPEB liability, calculated using the healthcare cost trend rates as well as what the plan's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point higher or lower, than the current healthcare cost trend rates (amounts in table expressed in thousands). The key trend rates are 8.25% in 2021 decreasing to an ultimate trend rate of 4.25% in 2037.

	1% Decrease	Current Healthcare Cost Trend Rates Assumption	1% Increase
Department's proportionate share of total OPEB liability	44,226	52,830	64,111

**(10) Commitments and Contingencies**

**(a) Operating leases**

The Department leases parking lots, warehouses, and buildings, under the terms of non-cancelable operating lease agreements that require the Department to make minimum lease payments plus pay a pro rata share of certain operating costs. Rent expense under operating leases was \$80.519 million for the year ended June 30, 2021. The following is a schedule of future minimum lease payments under the operating lease (amounts expressed in thousands):

Year Ending June 30	Total
2022	\$ 61,384
2023	46,821
2024	32,146
2025	22,913
2026	6,957
	\$ 170,221

**(b) Ordered Vehicles and Equipment**

The Department ordered \$1.277 million of vehicles prior to June 30, 2021. The State Garage Revolving Fund (Fund 303) will record an expense for the vehicles when received by the Department.

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**(10) Commitments and Contingencies (Continued)**

**(c) Litigation**

The Department is routinely involved in a number of legal proceedings and claims that cover a wide range of matters. In the opinion of management, the outcome of these matters is not expected to have any material adverse effect on the financial position or results of operations of the Department.

**(11) Local Government Health Insurance Fund Risk Pool Disclosure**

The Local Government Health Insurance Reserve Fund (LGHIRF) was established to provide health and dental insurance to participating local governments entities. Financial statements for the LGHIRF may be obtained from the Department. As of June 30, 2021, there were approximately 1,735 employees, 1,192 dependents and 99 retirees covered. Each participating local governmental unit is required to enter into written agreement with the Department. The agreement sets forth the responsibilities of both parties. The Department issues a publicly available financial report that includes financial statements and required information for LGHIRF. The financial report may be obtained from the Department of Central Management Services, 704 Stratton Office Building, Springfield, Illinois, 62706.

The responsibilities required of the Department are:

- Setting and adjusting premium rates
- Billing and collecting monthly premiums from local governmental units
- Enrollment and termination of members and dependents after notification by the local governmental unit
- Establishment of a Local Government Health Plan Advisory Board, consisting of seven advisors from the participating local governmental units
- Establishment of the Local Government Health Insurance Reserve Fund
- Processing and paying authorized claims

The responsibilities required of the local government units are:

- Enrollment of all employees and dependents that meet eligibility guidelines and who elect to participate
- Collection and transmission of monthly member and dependent premiums
- Designation of a Health Plan Representative
- Participation in the program for a minimum of two years

The LGHIRF had previously contracted with third-party reinsurers for reinsurance coverage. However, no such coverage was in place for the year ended June 30, 2021.

The basis used in calculating the estimated liability for the future claims is based on claims reported but not paid during the fiscal year plus an estimate of claims incurred but not reported (IBNR). The estimate for claims incurred but not reported was calculated using a factor based on historical experience stated as a percentage of claims reported vs. total claims incurred during the policy cycle. For the year ended June 30, 2021, all claims are paid on a two-year claim cycle.

Based on the above method, the liability for future claims (amount expressed in thousands) at June 30, 2021 is as follows:

Claims incurred and reported but not paid as of June 30	\$ 2,244
Estimated liability for claims incurred but not reported	<u>1,068</u>
Total estimated liability for future claims	<u>\$ 3,312</u>

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**(11) Local Government Health Insurance Fund Risk Pool Disclosure (Continued)**

A reconciliation of total benefit payments and refunds including claims adjustment expense is as follows (amount expressed in thousands):

	2020	2021
Payments made for benefit claims	\$ 35,077	\$ 33,528
Less: liability for unpaid claims, beginning of year	4,608	3,619
Subtotal	30,469	29,909
 Add: liability for unpaid claims, end of year	 3,619	 3,312
Total benefit claim payments and refunds	\$ 34,088	\$ 33,221

**(12) Other Post-Employment Benefit Plans**

The Department administers, along with the retirement systems listed below, two funds which account for cost-sharing, multiple-employer defined benefit postemployment benefit plans (other than pension plans) for non-State employees.

For both plans, plan member contributions are recognized in the period in which the contributions are due. Employer contributions to each plan are recognized when due and when the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

The Department issues a publicly available financial report that includes financial statements and required supplementary information for each plan. The financial reports may be obtained from the Department of Central Management Services, 704 Stratton Office Building, Springfield, Illinois, 62706.

**(a) Teacher Retirement Insurance Plan (TRIP)**

The TRIP is accounted for in the Teacher Health Insurance Security Fund which was established to provide health insurance for the Illinois Teachers' Retirement System (TRS) annuitants and dependent beneficiaries. As of June 30, 2021, there were 979 school districts participating with approximately 260,654 plan members. The Department works in conjunction with the Illinois Teachers' Retirement System to administer the TRIP.

The responsibilities required of the Department are:

- Setting and adjusting premium rates
- Establishment of the Teacher Health Insurance Security Fund
- Processing and payment of authorized claims
- Other matters noted in the administration of the fund

The responsibilities required of the TRS are:

- Enrollment of annuitants and dependent that meet eligibility guidelines and who elect to participate
- Termination of membership for annuitants and dependents
- Collection and transmission of monthly annuitant and dependent premiums
- Collection and transmission of 1.24 percent contribution from active teachers and 0.92 percent contributions from school districts for program funding purposes

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**(b) Community College Insurance Plan (CCIP)**

The CCIP is accounted for in the Community College Health Insurance Security Fund which was established to provide health and dental insurance for the Illinois community college retirees and dependent beneficiaries. As of June 30, 2021, there were 39 community colleges and 1 community college association participating with approximately 32,712 plan members. The Department works in conjunction with the State Universities Retirement Systems (SURS) to administer the CCIP.

The responsibilities required of the Department are:

- Setting and adjusting premium rates
- Establishment of the Community College Health Insurance Security Fund
- Processing and payment of authorized claims
- Other matters noted in the administration of the fund

The responsibilities required of the SURS are:

- Enrollment of annuitants and dependents that meet eligibility guidelines and who elect to participate
- Termination of membership for annuitants and dependents
- Collection and transmission of monthly annuitant and dependent premiums
- Collection and transmission of 0.5 percent contributions from active community college employees and community college districts for program funding purposes

**(13) State Employees' Deferred Compensation Plan General Description**

Under State Employees' Deferred Compensation Plan (Plan) provisions, all State employees are eligible to voluntarily elect to contribute a portion of their compensation to the Plan through payroll deduction. The Plan was created in accordance with the Illinois Compiled Statutes (40 ILCS 5/24-101) and Section 457 of the Internal Revenue Code. The Plan issues separate financial statements on a calendar year basis that may be obtained by writing to the Deferred Compensation Plan, 801 S. 7<sup>th</sup> Street, P.O. Box 19208, Springfield, Illinois 62794-9208.

**(14) Fund Deficit**

For the fiscal year ending June 30, 2021 total benefits and expenses were \$30,319 million which were partially financed by \$4.649 million in State contributions, \$4.649 million in employer contributions, \$202 thousand in the federal government Medicare Part D subsidy, and \$4.649 million in active member contributions, resulting in a net shortfall of \$16.165 million or approximately 53.32% of total expenses.

Because contributions made by the State, employers, and employees are defined as a fixed percentage of payroll, and retired member contributions are subject to a 5.0% per year increase, the funding policy does not provide a provision for adverse experience. The following factors contributed to the deficit: total payroll increasing at a rate lower than expected, premium rates increasing by more than 5.0%, overall claim costs increasing at a rate higher than expected, or more retirements occurring than expected. Also, the current financing policy does not provide a specific provision for claims incurred during the fiscal year that are expected to be paid in the following fiscal year. At June 30, the fund deficit was \$104.136 million.

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For the Year Ended June 30, 2021

**(15) Restatement**

The Department's financial statements have been restated as of June 30, 2020. The Governmental Activities beginning net position, General Fund beginning fund balance, and Pension (and Other Employee Benefit) Trust Funds beginning net position were restated as a result of the following:

**(a) Implementation of GASB Statement No. 84, Fiduciary Activities**

The Department's financial statements have been restated as of June 30, 2020 as a result of implementation of GASB Statement No. 84, Fiduciary Activities, which requires fiduciary activity to be evaluated based on improved guidance. The result of this evaluation is a reclassification of certain fund types as well as a determination that certain activity previously considered Fiduciary should no longer be reported by the Department.

**(b) Error correction**

This error correction occurred due to the Illinois State Toll Highway Authority (Tollway) and the Department not separately stating OPEB balances for Tollway employees who only partake in the State Employees Group Insurance Program (SEGIP) upon their retirement from the Tollway from other employees accounted for within SEGIP's cost-sharing proportionate share allocation of OPEB balances. This error impacted SEGIP's cost-sharing proportionate share allocation, which is used by the State of Illinois' agencies and public universities to record their OPEB activity. At the Department, this correction also impacted the beginning OPEB liability and the related deferred inflows of resources and deferred outflows of resources.

	<u>Department-Wide</u>		
	<u>Statement of Activities</u>	<u>Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds</u>	<u>Statement of Changes in Fiduciary Net Position Pension (and Other Employee Benefit) Trust Funds</u>
	<u>Governmental Activities</u>	<u>General Fund</u>	
<b>June 30, 2020, as previously reported</b>	\$ (1,300,922)	\$ (1,277,749)	\$ 4,856,558
<b>Implementation of GASB 84 (a)</b>			
Agency funds reclassified to governmental funds			
Flexible Spending Account 0202	4,624	4,624	-
The portion of:			
Fiduciary funds reclassified to governmental funds			
State Employees' Deferred Compensation 0755	2,588	2,643	(2,588)
Fiduciary Funds no longer considered Department activity			
State Employees' Deferred Compensation 0755	-	-	(4,753,119)
<b>Error correction (b)</b>	<u>58,250</u>	<u>-</u>	<u>-</u>
<b>June 30, 2020, as restated</b>	<u>\$ (1,235,460)</u>	<u>\$ (1,270,482)</u>	<u>\$ 100,851</u>

**(16) Subsequent Events**

Subsequent to June 30, 2021, the Department's General Fund (Fund 0001) paid expenses on behalf of the Illinois Department of Agriculture amounting to \$6.936 million. The payment from the General Fund was receipted into the Facilities Management Revolving Fund (Fund 0314).

SUPPLEMENTARY INFORMATION

**State of Illinois**  
**Department of Central Management Services**  
**Combining Schedule of Accounts - General Fund**  
 June 30, 2021 (Expressed in Thousands)

	General Revenue Account 0001	Flexible Spending Account 0202	Group Insurance Premium 0457	State Employees' Deferred Compensation 0755	Total
<b>ASSETS</b>					
Unexpended appropriations	\$ 34,130	\$ -	\$ -	\$ -	\$ 34,130
Cash equity with State Treasurer	-	9,873	7,276	9,162	26,311
Cash and cash equivalents	-	1,436	-	-	1,436
Receivables, net:					
Other	96	-	1,248	1	1,345
Due from other Department funds	108	-	-	-	108
Due from other State funds	46	-	-	-	46
Securities lending collateral equity of State Treasurer	-	-	2,133	1,269	3,402
Inventories	-	-	-	-	-
<b>Total assets</b>	<b>34,380</b>	<b>11,309</b>	<b>10,657</b>	<b>10,432</b>	<b>66,778</b>
<b>LIABILITIES</b>					
Accounts payable and accrued liabilities	\$ 1,351	\$ 7,459	\$ 8,524	\$ 6,770	\$ 24,104
Intergovernmental payables	73	-	-	1	74
Due to other State fiduciary funds	-	-	-	10	10
Due to other Department funds	941,684	-	-	15	941,699
Due to other State funds	219,157	-	-	36	219,193
Due to State of Illinois component units	89	56	-	-	145
Matured portion of long-term obligations	238	-	-	-	238
Obligations under securities lending of State Treasurer	-	-	2,133	1,269	3,402
<b>Total liabilities</b>	<b>1,162,592</b>	<b>7,515</b>	<b>10,657</b>	<b>8,101</b>	<b>1,188,865</b>
Deferred inflows of resources - unavailable revenue	91	-	-	-	91
<b>Total liabilities and deferred inflows of resources</b>	<b>1,162,683</b>	<b>7,515</b>	<b>10,657</b>	<b>8,101</b>	<b>1,188,956</b>
<b>FUND BALANCES (DEFICITS)</b>					
Restricted - General Government	-	-	-	2,331	2,331
Unassigned	(1,128,303)	3,794	-	-	(1,124,509)
Total fund balances (deficits)	(1,128,303)	3,794	-	2,331	(1,122,178)
<b>Total liabilities, deferred inflows of resources and fund balances (deficits)</b>	<b>\$ 34,380</b>	<b>\$ 11,309</b>	<b>\$ 10,657</b>	<b>\$ 10,432</b>	<b>\$ 66,778</b>

**State of Illinois**  
**Department of Central Management Services**  
**Combining Schedule of Revenues, Expenditures and Changes**  
**in Fund Balances - General Fund**  
For the Year Ended June 30, 2021 (Expressed in Thousands)

	General Revenue Account 0001	Flexible Spending Account 0202	Group Insurance Premium 0457	State Employees' Deferred Compensation 0755	Total
<b>REVENUES</b>					
Interest and other investment income	\$ -	\$ 2	\$ -	\$ 12	\$ 14
Other revenues	1,347	-	-	603	1,950
Federal operating revenues	2,254	-	-	-	2,254
<b>Total revenues</b>	<b>3,601</b>	<b>2</b>	<b>-</b>	<b>615</b>	<b>4,218</b>
<b>EXPENDITURES</b>					
General government	173,524	832	-	927	175,283
Education	881,756	-	-	-	881,756
Employment and economic development	30,928	-	-	-	30,928
Health and social services	368,614	-	-	-	368,614
Transportation	30,345	-	-	-	30,345
Public protection and justice	394,874	-	-	-	394,874
Environment and business regulation	67,304	-	-	-	67,304
<b>Total expenditures</b>	<b>1,947,345</b>	<b>832</b>	<b>-</b>	<b>927</b>	<b>1,949,104</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>(1,943,744)</b>	<b>(830)</b>	<b>-</b>	<b>(312)</b>	<b>(1,944,886)</b>
<b>OTHER SOURCES (USES) OF FINANCIAL RESOURCES</b>					
Appropriations from State resources	2,089,501	-	-	-	2,089,501
Lapsed appropriations	(7,034)	-	-	-	(7,034)
Receipts collected and transmitted to State Treasury	(1,353)	-	-	-	(1,353)
Amount of SAMS transfers-in	(924)	-	-	-	(924)
Amount of SAMS transfers-out	13,000	-	-	-	13,000
<b>Net other sources (uses) of financial resources</b>	<b>2,093,190</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>2,093,190</b>
<b>Net change in fund balances</b>	<b>149,446</b>	<b>(830)</b>	<b>-</b>	<b>(312)</b>	<b>148,304</b>
Fund balances, July 1, 2020, as restated	(1,277,749)	4,624	-	2,643	(1,270,482)
<b>Fund Balances, June 30, 2021</b>	<b>\$ (1,128,303)</b>	<b>\$ 3,794</b>	<b>\$ -</b>	<b>\$ 2,331</b>	<b>\$ (1,122,178)</b>

**State of Illinois**  
**Department of Central Management Services**

**Balance Sheet - Nonmajor Governmental Funds**

**Nonmajor Governmental Funds**

June 30, 2021 (Expressed in Thousands)

	<u>Special Revenue</u>	<u>Total</u>
	<u>Road 0011</u>	<u>Total</u>
<b>ASSETS</b>		
Cash equity with State Treasurer	\$ 144	\$ 144
<b>Total assets</b>	<b>\$ 144</b>	<b>\$ 144</b>
<b>LIABILITIES</b>		
Due to other Department funds	\$ 46,400	\$ 46,400
<b>Total liabilities</b>	<b>\$ 46,400</b>	<b>\$ 46,400</b>
<b>FUND BALANCES (DEFICITS)</b>		
Unassigned	(46,256)	(46,256)
Total fund balances (deficits)	(46,256)	(46,256)
<b>Total liabilities and fund balances (deficits)</b>	<b>\$ 144</b>	<b>\$ 144</b>

**State of Illinois**  
**Department of Central Management Services**

**Schedule of Revenues, Expenditures and Changes  
in Fund Balances - Nonmajor Governmental Funds**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	<u>Special Revenue</u>	<u>Total</u>
	<u>Road 0011</u>	<u>Total</u>
<b>REVENUES</b>		
Other revenues	\$ 737	\$ 737
<b>Total revenues</b>	<u>737</u>	<u>737</u>
<b>EXPENDITURES</b>		
Transportation	164,332	164,332
<b>Total expenditures</b>	<u>164,332</u>	<u>164,332</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(163,595)</u>	<u>(163,595)</u>
<b>OTHER SOURCES (USES) OF FINANCIAL RESOURCES</b>		
Appropriations from State resources	171,508	171,508
Receipts collected and transmitted to State Treasury	(593)	(593)
<b>Net other sources (uses) of financial resources</b>	<u>170,915</u>	<u>170,915</u>
<b>Net change in fund balances</b>	7,320	7,320
Fund balances, July 1, 2020	<u>(53,576)</u>	<u>(53,576)</u>
<b>Fund Balances, June 30, 2021</b>	<u>\$ (46,256)</u>	<u>\$ (46,256)</u>

**State of Illinois**  
**Department of Central Management Services**

**Combining Statement of Net Position**

**Internal Service Funds**

June 30, 2021 (Expressed in Thousands)

	State Garage Revolving 0303	Facilities Management Revolving 0314	Professional Services 0317	Workers' Compensation Revolving 0332	Health Insurance Reserve 0907	Group Life Insurance Premium 1457	Total
<b>ASSETS</b>							
Cash equity with State Treasurer	\$ 4,825	\$ 17,870	\$ 19,299	\$ 39,859	\$ 47,494	\$ -	\$ 129,347
Cash and cash equivalents	-	-	-	4,669	64,823	-	69,492
Securities lending collateral equity of State Treasurer	-	6,282	7,326	13,912	16,666	-	44,186
Receivables, net:							
Intergovernmental	6	-	-	-	989	-	995
Other	-	4	5	10	25,319	3,336	28,674
Due from other Department fiduciary funds	-	-	-	-	7	-	7
Due from other State fiduciary funds	1	-	-	-	-	-	1
Due from other Department funds	80	21,611	-	-	964,265	3,513	989,469
Due from other State funds	14,597	98,898	29,839	514,664	11,760	219	669,977
Due from State of Illinois component units	-	60	-	-	11,913	278	12,251
Inventories	2,005	-	-	-	-	-	2,005
<b>Total current assets</b>	<b>21,514</b>	<b>144,725</b>	<b>56,469</b>	<b>573,114</b>	<b>1,143,236</b>	<b>7,346</b>	<b>1,946,404</b>
Capital assets not being depreciated	-	41,887	-	-	-	-	41,887
Capital assets being depreciated, net	20,262	179,986	498	-	-	-	200,746
<b>Total noncurrent assets</b>	<b>20,262</b>	<b>221,873</b>	<b>498</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>242,633</b>
<b>Total assets</b>	<b>41,776</b>	<b>366,598</b>	<b>56,967</b>	<b>573,114</b>	<b>1,143,236</b>	<b>7,346</b>	<b>2,189,037</b>
<b>LIABILITIES</b>							
Accounts payable and accrued liabilities	3,387	28,897	2,270	922	1,125,339	7,238	1,168,053
Intergovernmental payables	32	5,028	57	1	37	-	5,155
Due to other State fiduciary funds	234	685	417	9	67	-	1,412
Due to other Department funds	471	433	397	3	62	108	1,474
Due to other State funds	3,299	6,907	394	18	718	-	11,336
Due to State of Illinois component units	1	233	-	-	39	-	273
Obligations under securities lending of State Treasurer	-	6,282	7,326	13,912	16,666	-	44,186
Current portion of long-term obligations	141	304	155	104,933	27	-	105,560
<b>Total current liabilities</b>	<b>7,565</b>	<b>48,769</b>	<b>11,016</b>	<b>119,798</b>	<b>1,142,955</b>	<b>7,346</b>	<b>1,337,449</b>
Noncurrent portion of long-term obligations	677	2,217	1,673	453,316	281	-	458,164
<b>Total liabilities</b>	<b>8,242</b>	<b>50,986</b>	<b>12,689</b>	<b>573,114</b>	<b>1,143,236</b>	<b>7,346</b>	<b>1,795,613</b>
<b>NET POSITION</b>							
Net investment in capital assets	20,262	221,873	498	-	-	-	242,633
Restricted for other purposes	-	232	22	-	-	-	254
Unrestricted	13,272	93,507	43,758	-	-	-	150,537
<b>Total net position</b>	<b>\$ 33,534</b>	<b>\$ 315,612</b>	<b>\$ 44,278</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 393,424</b>

**State of Illinois**  
**Department of Central Management Services**  
**Combining Statement of Revenues, Expenses and**  
**Changes in Net Position - Internal Service Funds**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	State Garage Revolving 0303	Facilities Management Revolving 0314	Professional Services 0317	Workers' Compensation Revolving 0332	Health Insurance Reserve 0907	Group Life Insurance Premium 1457	Total
<b>OPERATING REVENUES</b>							
Charges for sales and services	\$ 47,931	\$ 206,464	\$ 44,002	\$ 68,360	\$ 2,869,416	\$ 40,140	\$ 3,276,313
Other	17	-	-	-	-	-	17
<b>Total operating revenues</b>	<b>47,948</b>	<b>206,464</b>	<b>44,002</b>	<b>68,360</b>	<b>2,869,416</b>	<b>40,140</b>	<b>3,276,330</b>
<b>OPERATING EXPENSES</b>							
Cost of sales and services	33,133	198,019	38,313	-	-	40,153	309,618
Claims and judgments	-	-	-	71,302	2,779,440	-	2,850,742
General and administrative	12,557	10,450	-	-	54,072	7	77,086
Depreciation	10,078	13,561	145	-	-	-	23,784
Other	36	-	-	-	-	-	36
<b>Total operating expenses</b>	<b>55,804</b>	<b>222,030</b>	<b>38,458</b>	<b>71,302</b>	<b>2,833,512</b>	<b>40,160</b>	<b>3,261,266</b>
<b>Operating income (loss)</b>	<b>(7,856)</b>	<b>(15,566)</b>	<b>5,544</b>	<b>(2,942)</b>	<b>35,904</b>	<b>(20)</b>	<b>15,064</b>
<b>NONOPERATING REVENUES (EXPENSES)</b>							
Interest and investment income	-	34	48	67	268	20	437
Interest expense	(13)	(560)	(19)	-	(40,985)	-	(41,577)
Federal government	32	2,861	176	13	7,675	-	10,757
Other expenses	-	(1)	-	-	-	-	(1)
<b>Income (loss) before contributions</b>	<b>(7,837)</b>	<b>(13,232)</b>	<b>5,749</b>	<b>(2,862)</b>	<b>2,862</b>	<b>-</b>	<b>(15,320)</b>
Contributions of capital assets	-	92,384	-	-	-	-	92,384
Transfers-In	-	-	-	2,862	-	-	2,862
Transfers-Out	-	-	-	-	(2,862)	-	(2,862)
<b>Change in net position</b>	<b>(7,837)</b>	<b>79,152</b>	<b>5,749</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>77,064</b>
Net position, July 1, 2020	41,371	236,460	38,529	-	-	-	316,360
<b>Net position, June 30, 2021</b>	<b>\$ 33,534</b>	<b>\$ 315,612</b>	<b>\$ 44,278</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 393,424</b>

**State of Illinois**  
**Department of Central Management Services**

**Combining Statement of Cash Flows**  
**Internal Service Funds**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	State Garage Revolving 0303	Facilities Management Revolving 0314	Professional Services 0317	Workers' Compensation Revolving 0332	Health Insurance Reserve 0907	Group Life Insurance Premium 1457	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>							
Cash received from sales and services	\$ 138	\$ 9,377	\$ -	\$ -	\$ 161,430	\$ -	\$ 170,945
Cash received from transactions with other funds	56,614	209,012	55,432	115,079	2,849,703	37,553	3,323,393
Cash payments to internal service funds	(7,393)	(12,417)	(6,999)	(102)	(4,252)	(7)	(31,170)
Cash payments to suppliers for goods and services	(22,156)	(157,055)	(30,823)	(6,107)	(3,010,550)	(37,566)	(3,264,257)
Cash payments to employees for services	(15,957)	(39,616)	-	-	(4,332)	-	(59,905)
Cash receipts from other operating activities	17	-	-	-	94,316	-	94,333
Cash payments for other operating activities	-	-	-	(86,053)	-	-	(86,053)
Net cash provided (used) by operating activities	11,263	9,301	17,610	22,817	86,315	(20)	147,286
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>							
Transfers-in from other funds	-	-	-	2,862	-	-	2,862
Grants received	32	2,629	154	13	12,208	-	15,036
Transfers-out to other funds	-	-	-	-	(2,862)	-	(2,862)
Other noncapital financing activities	(42)	(1,887)	(19)	-	(82,614)	-	(84,562)
Net cash provided (used) by noncapital financing activities	(10)	742	135	2,875	(73,268)	-	(69,526)
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>							
Acquisition and construction of capital assets	(8,476)	(811)	(524)	-	-	-	(9,811)
Net cash (used) by capital and related financing activities	(8,476)	(811)	(524)	-	-	-	(9,811)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>							
Interest and dividends on investments	-	35	45	64	283	20	447
Net cash provided by investing activities	-	35	45	64	283	20	447
<b>Net increase (decrease) in cash and cash equivalents</b>	2,777	9,267	17,266	25,756	13,330	-	68,396
Cash and cash equivalents, July 1, 2020	2,048	8,603	2,033	18,772	98,987	-	130,443
<b>CASH AND CASH EQUIVALENTS, JUNE 30, 2021</b>	\$ 4,825	\$ 17,870	\$ 19,299	\$ 44,528	\$ 112,317	\$ -	\$ 198,839
<b>Reconciliation of cash and cash equivalents to the statement of net position:</b>							
Total cash and cash equivalents per the statement of net assets	-	-	-	4,669	64,823	-	69,492
Add: cash equity with State Treasurer	4,825	17,870	19,299	39,859	47,494	-	129,347
<b>CASH AND CASH EQUIVALENTS, JUNE 30, 2021</b>	\$ 4,825	\$ 17,870	\$ 19,299	\$ 44,528	\$ 112,317	\$ -	\$ 198,839

**State of Illinois**  
**Department of Central Management Services**

**Combining Statement of Cash Flows**  
**Internal Service Funds**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	State Garage Revolving 0303	Facilities Management Revolving 0314	Professional Services 0317	Workers' Compensation Revolving 0332	Health Insurance Reserve 0907	Group Life Insurance Premium 1457	Total
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>							
<b>OPERATING INCOME (LOSS)</b>	\$ (7,856)	\$ (15,566)	\$ 5,544	\$ (2,942)	\$ 35,904	\$ (20)	\$ 15,064
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:							
Depreciation	10,078	13,561	145	-	-	-	23,784
Changes in assets and liabilities:							
(Increase) decrease in accounts receivable	4	-	-	-	(3,518)	960	(2,554)
(Increase) decrease in intergovernmental receivables	2	-	-	-	-	-	2
(Increase) decrease in due from other funds	8,827	3,379	11,431	46,721	142,880	(3,543)	209,695
(Increase) decrease in due from component units	-	(37)	-	-	(1,130)	(4)	(1,171)
(Increase) decrease in inventories	(118)	-	-	-	-	-	(118)
(Increase) decrease in prepaid expenses	-	-	-	-	40,310	-	40,310
Increase (decrease) in accounts payable and accrued liabilities	(872)	1,634	88	77	(127,804)	3,968	(122,909)
Increase (decrease) in intergovernmental payables	1	2,576	5	-	(3)	-	2,579
Increase (decrease) in due to other State funds	1,314	4,082	109	13	(379)	(1,381)	3,758
Increase (decrease) in due to component units	(30)	(408)	(10)	-	16	-	(432)
Increase (decrease) in other liabilities	(87)	80	298	(21,052)	39	-	(20,722)
Total adjustments	19,119	24,867	12,066	25,759	50,411	-	132,222
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	\$ 11,263	\$ 9,301	\$ 17,610	\$ 22,817	\$ 86,315	\$ (20)	\$ 147,286
<b>NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES</b>							
Transfers of assets from (to) other State funds	\$ -	\$ 92,384	\$ -	\$ -	\$ -	\$ -	\$ 92,384
Gain (loss) on sale of property and equipment	-	(1)	-	-	-	-	(1)

**State of Illinois**  
**Department of Central Management Services**

**Combining Statement of Fiduciary Net Position**  
**Pension (and Other Employee Benefit) Trust Funds**

June 30, 2021 (Expressed in Thousands)

	Teacher Health Insurance Security 0203	Community College Health Insurance Security 0577	Total
<b>ASSETS</b>			
Cash equity with State Treasurer	\$ 32,421	\$ 1,050	\$ 33,471
Cash and cash equivalents	7,867	1,494	9,361
Intergovernmental receivables	97	12	109
Other receivables, net	26,143	1,031	27,174
Due from other State funds	279,002	11	279,013
Prepaid expenses	7,691	-	7,691
Securities lending collateral equity of State Treasurer	8,982	499	9,481
<b>Total assets</b>	<b>362,203</b>	<b>4,097</b>	<b>366,300</b>
<b>LIABILITIES</b>			
Accounts payable and accrued liabilities	38,005	107,654	145,659
Intergovernmental payables	2	-	2
Due to other Department funds	6	1	7
Due to other State fiduciary funds	15	1	16
Due to other State funds	1,845	71	1,916
Obligations under securities lending of State Treasurer	8,982	499	9,481
Current portion of long-term obligations	5	-	5
Noncurrent portion of long-term obligations	97	7	104
<b>Total liabilities</b>	<b>48,957</b>	<b>108,233</b>	<b>157,190</b>
<b>NET POSITION</b>			
Unrestricted net position	-	(104,136)	(104,136)
Restricted for OPEB	313,246	-	313,246
<b>Total net position</b>	<b>\$ 313,246</b>	<b>\$ (104,136)</b>	<b>\$ 209,110</b>

**State of Illinois**  
**Department of Central Management Services**

**Combining Statement of Changes in Fiduciary Net Position**  
**Pension (and Other Employee Benefit) Trust Funds**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	Teacher Health Insurance Security 0203	Community College Health Insurance Security 0577	Total
<b>Additions:</b>			
<b>Deposits/Contributions:</b>			
Employer	\$ 101,328	\$ 4,649	\$ 105,977
State	137,436	4,649	142,085
Members/participants	137,436	4,649	142,085
Other contributions	1,744	202	1,946
Total contributions	377,944	14,149	392,093
<b>Investment income:</b>			
Interest, dividends and other investment income	51	5	56
Net investment income	51	5	56
<b>Total additions</b>	377,995	14,154	392,149
<b>Deductions:</b>			
Benefit payments	244,045	25,827	269,872
General and administration	9,526	4,492	14,018
<b>Total deductions</b>	253,571	30,319	283,890
<b>Net increase (decrease) in fiduciary net position</b>	124,424	(16,165)	108,259
Net position, July 1, 2020 - as restated	188,822	(87,971)	100,851
<b>Net position, June 30, 2021</b>	\$ 313,246	\$ (104,136)	\$ 209,110

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

As Special Assistant Auditors for the Auditor General, we have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the major fund, and the aggregate remaining fund information of the State of Illinois, Department of Central Management Services (Department), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements, and have issued our report thereon dated May 6, 2022.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Department's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings as items 2021-001 through 2021-002.

**Internal Control Over Financial Reporting**

Management of the Department is responsible for establishing and maintaining effective internal control over financial reporting (internal control).

In planning and performing our audit of the financial statements, we considered the Department's internal control to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings as items 2021-001 through 2021-003 that we consider to be significant deficiencies.

### **Department's Responses to the Findings**

The Department's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. The Department's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Springfield, Illinois  
May 6, 2022

STATE OF ILLINOIS  
DEPARTMENT OF CENTRAL MANAGEMENT SERVICES  
FINANCIAL AUDIT  
For the Year Ended June 30, 2021

**SCHEDULE OF FINDINGS**

CURRENT FINDINGS – Government Auditing Standards

**2021-001. FINDING** (Failure to determine premiums that allow for establishment of actuarial sound reserve)

The Department of Central Management Services (Department) failed to determine premiums that will allow for the establishment of an actuarially sound reserve for the Community College Health Insurance Program (Program).

In the Fiscal Year 2018 and 2019 compliance examination, we reported the Department had failed to determine premiums that would allow for the establishment of an actuarially sound reserve. During Fiscal Year 2021 testing, we continued to identify exceptions, as noted below:

- The State Employees Group Insurance Act of 1971(5 ILCS 375/6.9(e)(1) (Act)) states, for a community college benefit recipient, up to 75% of the total insurance rate shall be paid from the Community College Health Insurance Security Fund (Fund). During testing, we noted the Fund covered 75.044% of the total insurance rate for benefit recipients. The projected total additional cost to the Fund was \$10,846.
- The Act (5 ILCS 375/6.(e)(2)) states the balance of the rate of insurance, including the entire premium for any coverage for community college dependent beneficiaries that has been elected, shall be paid by deductions authorized by the community college benefit recipient. During testing, we noted the Fund covered 1.619% of the total insurance rate for benefit recipients. The projected total additional cost to the Fund was \$38,633.

Additionally, the Act (5 ILCS 375/6.9(e)) requires the Department to determine premiums that will allow for the establishment of an actuarially sound reserve for the Community College Health Insurance Program. At June 30, 2021 the Program had a fund deficit of \$104.136 million and the Program experienced a loss of \$16.165 million. The Program does not have an actuarially sound reserve.

The Department’s management stated the methodology utilized to calculate the rates for the Program, given the relatively small population participating in the program, the reliability of the historical claims data and its impact on the unadjusted rate increases were questioned. The resulting adjustment made to the unadjusted rates was to provide for a consistent rate increase across all categories such that the overall expected participant contributions would equal the overall contributions projected utilizing the unadjusted rates which were based upon the language in the statute. This would provide for a revenue stream similar to one provided under that stature while minimizing the significant financial impact to the retired participants of the program.

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**2021-001. FINDING** (Failure to determine premiums that allow for establishment of actuarial sound reserve) – Continued

The Department also stated it calculated rates for the 0-25 age group by taking 40% of the 26-64 rate that was being calculated based on the statutory 25% of cost. The reason the Department did this was due to the size of the self-insured population in the 0-25 range being small enough to make the underlying data not very reliable. Additionally, the contract group negotiates fully insured rates that are based on using the same rate for 0-25 that is used for 26-64. Since it's understood that the underlying costs for the two different age groups would be considerably different, the same 40% ratio is used in the calculation. When the auditors did their calculation, they adhered strictly to the statutory requirement of calculating 25% of the cost (or 100% of the cost for dependents). The difference between the Department's calculation and the auditors is what caused the differences in calculated rates.

Department management further stated that while the Department has historically dealt with a prolonged hold cycle in the Program, the balance between delayed payments and excessive premium increases has been weighed to protect the affordability of coverage for the over 7,000 enrollees while continuing to manage the finances with limited resources prescribed in the Act. The Department continues to seek a legislative remedy to the funding for the program to address the lack of the ability to create an actuarially sound reserve.

This significant deficiency in internal control over financial and fiscal operations poses a reasonable possibility that future misstatements of the Department's financial statements or noncompliance will occur and not be prevented or detected or corrected on a timely basis.

The premiums established for the fund were not in compliance with the Act, resulting in additional costs to the State. Additionally, failure to determine premiums that will allow for the establishment of an actuarially sound reserve makes the Program more vulnerable to negative economic impacts, could result in an inability to pay liabilities, and results in statutory noncompliance. (Finding Code No. 2021-001, 2019-002)

**RECOMMENDATION**

We recommend the Department ensure premium rates meet the requirements established by the Act. Additionally, we recommend the Department either comply with the law by working with the Governor's Office of Management and Budget to obtain the necessary appropriation to supplement the Community College Health Insurance Program or seek legislative relief from the statutory requirement.

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**2021-001. FINDING** (Failure to determine premiums that allow for establishment of actuarial sound reserve) – Continued

**DEPARTMENT RESPONSE**

The Department accepts the finding and recommendation. With the passage of the Fiscal Year 2023 budget, there was established an additional \$25M appropriation from the General Revenue Fund for deposit into the Community College Health Insurance Security Fund. While this will not completely eliminate the backlog of payables, it will provide some reduction. Additionally, the Department will continue to work with the Governor’s Office, the Governor’s Office of Management and Budget, the General Assembly, and the various constituency representative to develop a legislative solution to the funding issues of the program.

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**2021-002. FINDING** (Inadequate monitoring of internal service fund billings)

The Department of Central Management Services (Department) did not adequately monitor billings for the Professional Services Fund and the Health Insurance Reserve Fund.

During testing of internal service fund billings, amounts due from other agencies, and amounts due from component units we noted the following:

- Several State employees are collectively represented by the Downstate Teamsters, Cook County Teamsters Local No. 700, Fox Valley Teamsters Local No. 330, and Teamsters Local No. 916 at the:
  - Department;
  - Department of Corrections (DOC);
  - Department of Innovation and Technology (DoIT);
  - Department of Human Services (DHS);
  - Department of Transportation (DOT);
  - Illinois State Police (ISP), which are paid for by the ISP, Illinois Gaming Board (IGB), Illinois State Toll Highway Authority (ISTHA), and DOT;
  - Department of Veterans' Affairs (DVA);
  - Department of Natural Resources (DNR); and,
  - Department of Employment Security (covered position currently vacant).

Pursuant to the various agreements, these employees covered by these agreements can choose to opt-out of the State Employee Group Insurance Program (SEGIP)'s healthcare benefits and receive their employee healthcare through the union's plan. Those employees who opt-out will participate in SEGIP for vision, dental, and life insurance benefits as an employee and then transition to SEGIP for all of their Other Postemployment Benefits (OPEB), including healthcare benefits, at retirement. In order to pay the unions for these employees' healthcare costs, SEGIP initially pays the union and the Department then prepares supplemental billings for SEGIP to recover these costs and collect the associated retiree portion of group insurance contributions for SEGIP from each employee's employer. These payments are made to the Health Insurance Reserve Fund.

As of June 30, 2021, \$6,522,614 in supplemental billings were due to the Department. We noted the Department did not actively monitor its amounts due from multiple State agencies and ISTHA to ensure amounts due were timely collected. As such, we noted six of nine (67%) agencies made no payments or payments significantly lower than what was due since 2018. A summary of the amount owed by year and agency is as follows:

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**2021-002. FINDING** (Inadequate monitoring of internal service fund billings) – Continued

<b>Agency</b>	<b>Agency Number</b>	<b>FY 2019</b>	<b>FY 2020</b>	<b>FY 2021</b>	<b>Total</b>
CMS*	416	-	-	163,948	163,948
DNR**	422	169,450	252,411	268,947	690,808
DOC**	426	542,138	579,149	276,859	1,398,146
DHS**	444	18,480	217,398	162,016	397,894
DoIT*	448	-	-	42,188	42,188
ISP***	493	93,041	108,497	110,033	311,571
DOT*	494	-	-	598,540	598,540
ISTHA**	557	790,845	785,011	668,251	2,244,107
IGB***	565	340,199	319,110	16,102	675,411
<b>Total</b>		<b>1,954,152</b>	<b>2,261,577</b>	<b>2,306,885</b>	<b>6,522,614</b>

\*Making payments

\*\*No payments made since 2019

\*\*\* Payments significantly lower than amount owed

After these issues were brought to the attention of the Department, \$3,735,687 was collected for these billings by December 2021.

- The Department develops charges for professional services to be paid into the Professional Services Fund by using the last full fiscal year's expenditures, devising a percentage of the total expenditures, and then prorating the amounts to the agencies by fund and dollar amount that receive professional services from the Department. This percentage is then multiplied by the professional services annual budget to determine the amount billed to each agency. During testing we noted agencies receiving professional services from the Department were billed based on the percentages established for Fiscal Year 2020 instead of Fiscal Year 2021. This resulted in 41 of 45 (91%) agencies receiving professional services from the Department being billed for the incorrect amount. The amounts under billed to agencies ranged from \$200 to \$269,200, and the amounts overbilled to agencies ranged from \$200 to \$704,900.

The Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires the Department to establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance resources and funds applicable to operations are properly recorded and accounted for to permit the preparation of accounts and reliable financial reports. Additionally, the Illinois Administrative Code (74 Ill. Adm. Code 1000.20) states the Department shall make reasonable efforts to bill and collect Internal Service Fund receivables in the fiscal year in which the user agency's account liability was incurred.

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**2021-002. FINDING** (Inadequate monitoring of internal service fund billings) – Continued

The Department stated, originally, the invoices were sent to Shared Services which then distributed invoices to respective agencies. Shared Services was subsequently eliminated which caused a disruption in the invoice distribution thus resulting in increased amounts due from agencies. The Department also stated fiscal staff continued to prepare and distribute the invoices to respective agencies during the audit period, but due to key management vacancies the Department was unable to sufficiently monitor and follow up with the non-compliant agencies.

Further, the Department stated issues related to professional service billings were a result of human error. The limited staff did not allow for a thorough review and oversight by supervisory personnel.

Failure to timely collect internal service fund billings result in a reduced cash balance and agencies paying these billings in a fiscal year where the liability was not incurred. Failure to bill agencies receiving professional services from the Department resulted in agencies paying incorrect amounts, which could result in material misstatements in their financial reporting. (Finding Code No. 2021-002)

**RECOMMENDATION**

We recommend the Department ensure internal service fund billings are properly calculated and that the Department timely follows up on outstanding billings.

**DEPARTMENT RESPONSE**

The Department accepts the finding and recommendation. We have implemented processes and procedures to complete timely monitoring and follow up on internal service fund billings to ensure agencies are paying these billings in the fiscal year where the liability is incurred.

Regarding the professional services billing, the Department has updated its procedures and review processes to help ensure billings are properly calculated.

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**2021-003. FINDING** (Lack of census data reconciliations)

The Department of Central Management Services (Department) did not have a reconciliation process to provide assurance census data submitted to its pension and other postemployment benefits (OPEB) plans was complete and accurate.

Census data is demographic data (date of birth, gender, years of service, etc.) of the active, inactive, or retired members of a pension or OPEB plan. The accumulation of inactive or retired members' census data occurs before the current accumulation period of census data used in the plan's actuarial valuation (which eventually flows into each employer's financial statements), meaning the plan is solely responsible for establishing internal controls over these records and transmitting this data to the plan's actuary. In contrast, responsibility for active members' census data during the current accumulation period is split among the plan and each member's current employer(s). Initially, employers must accurately transmit census data elements of their employees to the plan. Then, the plan must record and retain these records for active employees and then transmit this census data to the plan's actuary.

We noted the Department's employees are members of both the State Employees' Retirement System of Illinois (SERS) for their pensions and the State Employees Group Insurance Program sponsored by the Bureau of Benefits within the State of Illinois, Department of Central Management Services (Bureau) for their OPEB. In addition, we noted these plans have characteristics of different types of pension and OPEB plans, including single employer plans and cost-sharing multiple-employer plans.

During testing, we noted the Department had not performed an initial complete reconciliation of its census data recorded by both SERS and its Bureau to the personnel records of the Department's employees to establish a base year of complete and accurate census data.

After establishing a base year, the Department had not developed a process to annually obtain from SERS and CMS the incremental changes recorded by SERS and CMS in their census data records and reconcile these changes back to the Department's internal supporting records.

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**2021-003. FINDING** (Lack of Census Data Reconciliations) – Continued

For employers where their employees participate in plans with multiple-employer and cost-sharing features, the American Institute of Certified Public Accountants' *Audit and Accounting Guide: State and Local Governments* (AAG-SLG) (§ 13.177 for pensions and § 14.184 for OPEB) notes the determination of net pension/OPEB liability, pension/OPEB expense, and the associated deferred inflows and deferred outflows of resources depends on employer-provided census data reported to the plan being complete and accurate along with the accumulation and maintenance of this data by the plan being complete and accurate. To help mitigate against the risk of a plan's actuary using incomplete or inaccurate census data within similar agent multiple-employer plans, the AAG-SLG (§ 13.181 (A-27) for pensions and § 14.141 for OPEB) recommends an employer annually reconcile its active members' census data to a report from the plan of census data submitted to the plan's actuary, by comparing the current year's census data file to both the prior year's census data file and its underlying records for changes occurring during the current year.

Further, the Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires the Department establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance funds applicable to operations are properly recorded and accounted for to permit the preparation of reliable financial and statistical reports.

Department management attributed the lack of an initial complete reconciliation to competing priorities and limited staffing.

Failure to reconcile active members' census data reported to and held by both SERS and its Bureau to the Department's personnel records could result in each plan's actuary relying on incomplete or inaccurate census data in the calculation of the Department's pension and OPEB balances, which may result in a misstatement of these amounts. (Finding Code No.2021-003, 2020-002)

**RECOMMENDATION**

We recommend the Department work with both SERS and its Bureau to develop an annual reconciliation process of its active members' census data from the Department's underlying personnel records to a report from each plan of census data submitted to the plan's actuary. After completing an initial full reconciliation, the Department may limit the annual reconciliation to focus on the incremental changes to the census data file from the prior actuarial valuation, provided no risks are identified that incomplete or inaccurate reporting of census data may have occurred during prior periods.

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**2021-003. FINDING** (Lack of Census Data Reconciliations) – Continued

**DEPARTMENT RESPONSE**

The Department accepts the finding and recommendation. Bureau of Personnel (BoP) has completed the initial reconciliation of census data. BoP is prepared to ensure annual reconciliations are completed in conjunction with SERS.

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**PRIOR YEAR FINDINGS NOT REPEATED**

A. **FINDING** (Inadequate review of external service providers)

During the previous audit, the Department of Central Management Services (Department) did not conduct adequate independent internal control reviews over its external service providers' System and Organization Control (SOC) reports.

During the current audit period, our testing indicated the Department made significant improvements over the review of SOC reports.(Finding Code No. 2020-001, 2019-009)