#### STATE OF ILLINOIS

# OFFICE OF THE AUDITOR GENERAL

Frank J. Mautino, Auditor General

### **SUMMARY REPORT DIGEST**

### **GOVERNORS STATE UNIVERSITY**

Financial Audit For the Year Ended June 30, 2023

FINDINGS THIS AUDIT: 1				AGING SCHEDULE OF REPEATED FINDINGS			
	New	Repeat	<u>Total</u>	Repeated Since	Category 1	Category 2	Category 3
Category 1:	0	0	0				
Category 2:	1	0	1		No repeated	d findings	
Category 3:	_0	_0	_0				
TOTAL	1	0	1				
FINDINGS LAST AUDIT: 1							

#### **INTRODUCTION**

This digest covers the Governors State University's (University) Financial Audit as of and for the year ended June 30, 2023. The University's Single Audit covering the year ended June 30, 2023 was separately released. The University's State Compliance Examination covering the year ended June 30, 2023, will be separately released at a later date.

### **SYNOPSIS**

• (23-1) The University did not have adequate controls around its change control process and had not adequately controlled developer access to its production environment.

Category 1: Findings that are **material weaknesses** in internal control and/or a **qualification** on compliance with State laws and regulations (material noncompliance).

Category 2: Findings that are significant deficiencies in internal control and noncompliance with State laws and regulations.

Category 3: Findings that have no internal control issues but are in noncompliance with State laws and regulations.

## GOVERNORS STATE UNIVERSITY FINANCIAL AUDIT

For the Year Ended June 30, 2023

STATEMENT OF NET POSITION	2023	2022
Assets and Deferred Outflows of Resources		
Cash and cash equivalents	\$ 15,396,605	\$ 59,421,692
Accounts, grants, student loan, and other receivables and due from, net	10,175,735	11,206,396
Capital assets, net	116,871,494	115,466,293
Investments, Inventories, prepaid expenses, and other assets	43,233,834	7,981,908
Pension	267,959	237,831
Other postemployment benefits	3,747,546	915,091
Debt refunding	93,083	109,196
Total Assets and Deferred Outflows of Resources	189,786,256	195,338,407
Liabilities and Deferred Inflows of Resources		
Accounts payable and other accrued liabilities	9,079,447	10,758,631
Unearned revenues	5,280,758	2,716,516
Accrued compensated absences	4,634,737	4,337,994
Revenue bonds payable, net	20,073,200	21,131,093
Certificates of participation, net	15,510,412	17,646,599
Finance lease, Subscriptions and Intangible asset payable	2,065,010	758,077
Refundable grants	1,652,392	2,102,905
Other postemployment benefits, deferred	11,388,707	10,256,491
Debt refunding	3,709	4,451
Total Liabilities and Deferred Inflows of Resources	69,688,372	69,712,757
	07,000,372	07,712,737
Net Position	01.010.406	00.440.670
Net investment in capital assets	81,212,496	80,449,670
Restricted, expendable	2,277,196	2,341,795
Unrestricted	36,608,192	42,834,185
Total Net Position	\$ 120,097,884	\$ 125,625,650
REVENUES, EXPENSES, AND CHANGES IN NET POSITION	2023	2022
Revenues		
Tuition and fees, net	\$ 32,386,052	\$ 33,150,597
State appropriations	24,353,300	24,353,300
Federal grants and contracts	5,458,808	4,087,943
	2,454,559	970,097
State and local grants or other grants		21 022 262
Nongovernmental grants and contracts or other grants	11,751,770	31,032,262
Nongovernmental grants and contracts or other grants	11,751,770 18,148,520	26,722,337
Nongovernmental grants and contracts or other grants	11,751,770 18,148,520 3,983,448	26,722,337 2,480,695
Nongovernmental grants and contracts or other grants	11,751,770 18,148,520	26,722,337 2,480,695 2,429,185
Nongovernmental grants and contracts or other grants	11,751,770 18,148,520 3,983,448	26,722,337 2,480,695 2,429,185 1,998,017
Nongovernmental grants and contracts or other grants	11,751,770 18,148,520 3,983,448 1,421,257	26,722,337 2,480,695 2,429,185
Nongovernmental grants and contracts or other grants  Non-operating grants or funding - Federal and State  Auxiliary enterprises  Capital appropriations and grants  Other revenues  Total	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943	26,722,337 2,480,695 2,429,185 1,998,017
Nongovernmental grants and contracts or other grants  Non-operating grants or funding - Federal and State  Auxiliary enterprises  Capital appropriations and grants  Other revenues  Total	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943	26,722,337 2,480,695 2,429,185 1,998,017
Nongovernmental grants and contracts or other grants  Non-operating grants or funding - Federal and State  Auxiliary enterprises  Capital appropriations and grants  Other revenues  Total  Expenses	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943 104,090,657	26,722,337 2,480,695 2,429,185 1,998,017 127,224,433
Nongovernmental grants and contracts or other grants  Non-operating grants or funding - Federal and State  Auxiliary enterprises  Capital appropriations and grants  Other revenues  Total  Expenses  Instruction	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943 104,090,657	26,722,337 2,480,695 2,429,185 1,998,017 127,224,433 49,464,551
Nongovernmental grants and contracts or other grants.  Non-operating grants or funding - Federal and State.  Auxiliary enterprises.  Capital appropriations and grants.  Other revenues.  Total  Expenses  Instruction.  Research.  Public service.	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943 104,090,657 40,907,370 2,086,907	26,722,337 2,480,695 2,429,185 1,998,017 127,224,433 49,464,551 1,290,694
Nongovernmental grants and contracts or other grants.  Non-operating grants or funding - Federal and State.  Auxiliary enterprises.  Capital appropriations and grants.  Other revenues.  Total  Expenses  Instruction.  Research  Public service.  Academic support.	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943 104,090,657 40,907,370 2,086,907 4,896,342	26,722,337 2,480,695 2,429,185 1,998,017 127,224,433 49,464,551 1,290,694 4,872,553 8,896,422
Nongovernmental grants and contracts or other grants.  Non-operating grants or funding - Federal and State.  Auxiliary enterprises.  Capital appropriations and grants.  Other revenues.  Total  Expenses  Instruction.  Research.  Public service.  Academic support.  Student services.	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943 104,090,657 40,907,370 2,086,907 4,896,342 7,425,636 10,798,887	26,722,337 2,480,695 2,429,185 1,998,017 127,224,433 49,464,551 1,290,694 4,872,553 8,896,422 11,609,981
Nongovernmental grants and contracts or other grants  Non-operating grants or funding - Federal and State  Auxiliary enterprises  Capital appropriations and grants  Other revenues  Total  Expenses  Instruction  Research  Public service  Academic support  Student services  Institutional support	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943 104,090,657 40,907,370 2,086,907 4,896,342 7,425,636	26,722,337 2,480,695 2,429,185 1,998,017 127,224,433 49,464,551 1,290,694 4,872,553 8,896,422
Nongovernmental grants and contracts or other grants.  Non-operating grants or funding - Federal and State.  Auxiliary enterprises.  Capital appropriations and grants.  Other revenues.  Total.  Expenses  Instruction.  Research.  Public service.  Academic support.  Student services.  Institutional support.  Operation and maintenance of plant.	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943 104,090,657 40,907,370 2,086,907 4,896,342 7,425,636 10,798,887 17,497,272	26,722,337 2,480,695 2,429,185 1,998,017 127,224,433 49,464,551 1,290,694 4,872,553 8,896,422 11,609,981 19,880,765 9,945,099
Nongovernmental grants and contracts or other grants.  Non-operating grants or funding - Federal and State.  Auxiliary enterprises.  Capital appropriations and grants.  Other revenues.  Total  Expenses  Instruction.  Research.  Public service.  Academic support.  Student services.  Institutional support.  Operation and maintenance of plant.  Auxiliary enterprises.	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943 104,090,657 40,907,370 2,086,907 4,896,342 7,425,636 10,798,887 17,497,272 8,846,485 3,207,073	26,722,337 2,480,695 2,429,185 1,998,017 127,224,433 49,464,551 1,290,694 4,872,553 8,896,422 11,609,981 19,880,765 9,945,099 2,627,911
Nongovernmental grants and contracts or other grants.  Non-operating grants or funding - Federal and State.  Auxiliary enterprises.  Capital appropriations and grants.  Other revenues.  Total  Expenses  Instruction.  Research.  Public service.  Academic support.  Student services.  Institutional support.  Operation and maintenance of plant.  Auxiliary enterprises.  Student aid.	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943 104,090,657 40,907,370 2,086,907 4,896,342 7,425,636 10,798,887 17,497,272 8,846,485 3,207,073 6,804,995	26,722,337 2,480,695 2,429,185 1,998,017 127,224,433 49,464,551 1,290,694 4,872,553 8,896,422 11,609,981 19,880,765 9,945,099 2,627,911 10,996,154
Nongovernmental grants and contracts or other grants.  Non-operating grants or funding - Federal and State.  Auxiliary enterprises.  Capital appropriations and grants.  Other revenues.  Total  Expenses  Instruction.  Research.  Public service.  Academic support.  Student services.  Institutional support.  Operation and maintenance of plant.  Auxiliary enterprises.  Student aid.  Depreciation.	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943 104,090,657 40,907,370 2,086,907 4,896,342 7,425,636 10,798,887 17,497,272 8,846,485 3,207,073 6,804,995 5,939,996	26,722,337 2,480,695 2,429,185 1,998,017 127,224,433 49,464,551 1,290,694 4,872,553 8,896,422 11,609,981 19,880,765 9,945,099 2,627,911 10,996,154 4,991,581
Nongovernmental grants and contracts or other grants.  Non-operating grants or funding - Federal and State.  Auxiliary enterprises.  Capital appropriations and grants.  Other revenues.  Total  Expenses  Instruction.  Research.  Public service.  Academic support.  Student services.  Institutional support.  Operation and maintenance of plant.  Auxiliary enterprises.  Student aid.	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943 104,090,657  40,907,370 2,086,907 4,896,342 7,425,636 10,798,887 17,497,272 8,846,485 3,207,073 6,804,995 5,939,996 1,207,460	26,722,337 2,480,695 2,429,185 1,998,017 127,224,433 49,464,551 1,290,694 4,872,553 8,896,422 11,609,981 19,880,765 9,945,099 2,627,911 10,996,154 4,991,581 1,361,915
Nongovernmental grants and contracts or other grants Non-operating grants or funding - Federal and State Auxiliary enterprises Capital appropriations and grants. Other revenues Total  Expenses Instruction Research Public service Academic support Student services Institutional support. Operation and maintenance of plant. Auxiliary enterprises Student aid Depreciation Interest expense Total	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943 104,090,657  40,907,370 2,086,907 4,896,342 7,425,636 10,798,887 17,497,272 8,846,485 3,207,073 6,804,995 5,939,996 1,207,460 109,618,423	26,722,337 2,480,695 2,429,185 1,998,017 127,224,433 49,464,551 1,290,694 4,872,553 8,896,422 11,609,981 19,880,765 9,945,099 2,627,911 10,996,154 4,991,581 1,361,915 125,937,626
Nongovernmental grants and contracts or other grants Non-operating grants or funding - Federal and State Auxiliary enterprises Capital appropriations and grants. Other revenues Total  Expenses Instruction Research Public service Academic support Student services. Institutional support Operation and maintenance of plant Auxiliary enterprises Student aid Depreciation Interest expense Total  Change in net position	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943 104,090,657  40,907,370 2,086,907 4,896,342 7,425,636 10,798,887 17,497,272 8,846,485 3,207,073 6,804,995 5,939,996 1,207,460	26,722,337 2,480,695 2,429,185 1,998,017 127,224,433 49,464,551 1,290,694 4,872,553 8,896,422 11,609,981 19,880,765 9,945,099 2,627,911 10,996,154 4,991,581 1,361,915
Nongovernmental grants and contracts or other grants Non-operating grants or funding - Federal and State Auxiliary enterprises Capital appropriations and grants. Other revenues Total  Expenses Instruction Research Public service Academic support Student services. Institutional support Operation and maintenance of plant Auxiliary enterprises Student aid Depreciation Interest expense Total	11,751,770 18,148,520 3,983,448 1,421,257 4,132,943 104,090,657  40,907,370 2,086,907 4,896,342 7,425,636 10,798,887 17,497,272 8,846,485 3,207,073 6,804,995 5,939,996 1,207,460 109,618,423	26,722,337 2,480,695 2,429,185 1,998,017 127,224,433 49,464,551 1,290,694 4,872,553 8,896,422 11,609,981 19,880,765 9,945,099 2,627,911 10,996,154 4,991,581 1,361,915 125,937,626

### FINDINGS, CONCLUSIONS, AND RECOMMENDATIONS

#### WEAKNESSES IN CHANGE CONTROL PROCESSES

The University did not have adequate controls around its change control process and had not adequately controlled developer access to its production environment.

The University established a change management process describing the process from initiation until post-implementation review. However, during the review of the University's change control policies and procedures, we noted the following:

### Change policy lacking requirements for some changes

- The change policy did not describe testing and documentation requirements for each type of change.
- One (2%) of 46 changes was deployed to the production environment prior to obtaining the Change Control Board's approval.

### Inadequate segregation of duties noted

• Developers had access to the production environment, resulting in a segregation of duties weakness. (Finding 1, Pages 5-6)

We recommended the University update its policies and procedures to describe testing and documentation requirements for each type of change. Further, we recommended the University strengthen controls to ensure proper segregation of duties are established by restricting developers' access to the production environment and ensure Change Control Board's approval is obtained prior to deploying changes to the production environment.

### University agreed with the auditors

University officials agreed with the finding and stated the University has been working to address the issues identified.

#### **AUDITOR'S OPINION**

The auditors stated the financial statements of the University as of and for the year ended June 30, 2023 are fairly stated in all material respects.

This financial audit was conducted by Adelfia, LLC.

SIGNED ORIGINAL ON FILE

JANE CLARK Division Director This report is transmitted in accordance with Section 3-14 of the Illinois State Auditing Act.

### SIGNED ORIGINAL ON FILE

FRANK J. MAUTINO Auditor General

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