

# **State Employees' Retirement System of the State of Illinois**

## **Compliance Examination of Census Data – Employer OPEB**

For the Year Ended June 30, 2023  
Performed as Special Assistant Auditors for  
the Auditor General, State of Illinois

**State Employees' Retirement System  
of the State of Illinois  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**State of Illinois, Office of the Secretary of State**

**State of Illinois  
Office of the Secretary of State  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Agency Officials**

Secretary of State (through 1/8/23)	The Honorable Jesse White
Secretary of State (1/9/23 – present)	The Honorable Alexi Giannoulis
Deputy Secretary of State/Chief of Staff (through 1/8/23)	Mr. Thomas N. Benigno
Deputy Secretary of State (1/9/23 – present)	Ms. Hanah Jubeh
Deputy Secretary of State (1/9/23 – present)	Mr. Scott Burnham
Director of Internal Audit	Ms. Stell Mallios
General Counsel (through 1/8/23)	Ms. Irene Lyons
General Counsel (1/9/23 – present)	Mr. Rob Gamrath
Inspector General	Mr. Paul Thompson
Director of Budget and Fiscal Management/Chief Fiscal Officer (through 2/28/23)	Ms. Jacqueline Price
Director of Budget and Fiscal Management/Chief Fiscal Officer (3/1/23 – present)	Ms. Amanda Trimmer
Director of Accounting Revenue (through 11/30/22)	Mr. John Grzymiski
Director of Accounting Revenue (Acting 12/1/11 – 6/4/23)	Mr. Adam Ausmus
Director of Accounting Revenue (6/5/23 – present)	Ms. Dana Homer

**Agency Offices**

The Agency's primary administrative offices are located at:

Howlett Building  
501 S. 2nd St.  
Springfield, Illinois 62756

Capitol Building  
401 S. 2nd St., Room 213  
Springfield, Illinois 62701

Chicago Location  
115 S. Lasalle St., Suite 300  
Chicago, Illinois 60603



# OFFICE OF THE SECRETARY OF STATE

ALEXI GIANNOULIAS ● Secretary of State

## MANAGEMENT ASSERTION LETTER

May 21, 2025

RSM US LLP  
1450 American Lane, Suite 1400  
Schaumburg, IL 60173

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, rules, and regulations applicable to identifying and enrolling eligible employees of the State of Illinois, Office of the Secretary of State (Office) and reporting their significant elements of census data and related employer contributions within the State Employees' Retirement System (System) and the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS). We are responsible for and we have established and maintained an effective system of internal controls over the specified requirements. We have performed an evaluation of the Office's compliance with the specified requirements during the applicable periods noted below. Based on this evaluation, we assert the Office has materially complied with the specified requirements listed below.

- A. All of the Office's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.
- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Office to CMS through the System. The significant elements of census data of the Plan include each member's:
  - social security number;
  - first and last name;
  - date of birth; and,
  - gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Office for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Office and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund and

General Revenue Fund payroll under detail object code 1120 are the basis for determining the Office's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Sincerely,

State of Illinois, Office of the Secretary of State

**SIGNED ORIGINAL ON FILE**

C:\FBI\3\FEB06\412  
Alexi Giannoulis, Secretary of State

**SIGNED ORIGINAL ON FILE**

7A0229D06\47C0438  
Amanda Trimmer, Chief Fiscal Officer

**SIGNED ORIGINAL ON FILE**

4F05D7E29C\4134  
Rob Gamrath, General Counsel

**State of Illinois  
Office of the Secretary of State  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Compliance Report**

**Summary**

The compliance testing of census data and related employer contributions within the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) performed during this examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the *Audit Guide*.

**Accountant's Report**

The Independent Accountant's Report on Compliance and on Internal Control Over Compliance does not contain scope limitations, disclaimers or other significant non-standard language.

**Summary of Findings**

<b>Number of</b>	<b>Current Report</b>	<b>Prior Report</b>
Findings	0	2
Repeated findings	0	1
Prior recommendations implemented or not repeated	2	0

**Schedule of Findings**

<u>Item No.</u>	<u>Page</u>	<u>Last/First Reported</u>	<u>Description</u>	<u>Finding Type</u>
<b>Prior Findings Not Repeated</b>				
A.	8	2022/2021	Inaccurate Census Data	
B.	8	2022/2022	Failure to Pay Correct Employer Group Insurance Contributions	

**Exit Conference**

The Office waived an exit conference in correspondence from Amanda Trimmer, Director of Budget and Fiscal Management/Chief Fiscal Officer, on April 29, 2025.



**Independent Accountant’s Report  
on Compliance and on Internal Control Over Compliance**

RSM US LLP

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

Honorable Susana M. Mendoza  
Comptroller  
State of Illinois

Honorable Alexi Giannoulas  
Secretary of State  
State of Illinois, Office of the Secretary of State

External Auditors  
State of Illinois, Office of the Secretary of State

Ms. Raven DeVaughn  
Director  
State of Illinois, Department of Central Management Services

External Auditors  
State of Illinois, Department of Central Management Services

**Report on Compliance**

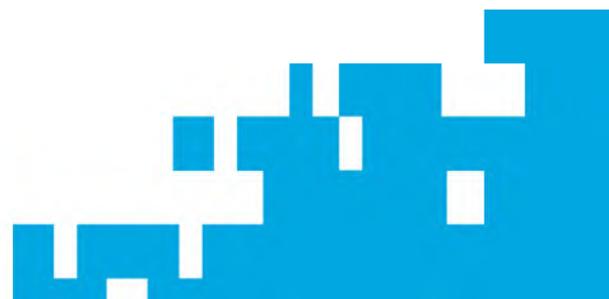
As Special Assistant Auditors for the Auditor General of the State Employees’ Retirement System (System), we have examined compliance by management of the State of Illinois, Office of the Secretary of State (Office) with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide)* as adopted by the Auditor General, during:

- 1) the census data accumulation year for the State Employees’ Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) ended June 30, 2023; and,
- 2) the proportionate share allocation year for the Plan ended June 30, 2024.

Management of the Office is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the Office’s compliance with the specified requirements based on our examination.

The specified requirements are:

- A. All of the Office’s employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.



- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Office to CMS through the System.

The significant elements of census data of the Plan include each member's:

- a. social security number;
  - b. first and last name;
  - c. date of birth; and,
  - d. gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Office for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Office and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund and General Revenue Fund payroll under detail object code 1120 are the basis for determining the Office's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the Office complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the Office complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Office's compliance with the specified requirements.

In our opinion, the Office complied with the specified requirements, in all material respects, during:

- 1) the census data accumulation year for the Plan administered by CMS ended June 30, 2023; and,
- 2) the proportionate share allocation year for the Plan ended June 30, 2024.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

### **Report on Internal Control Over Compliance**

Management of the Office is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control). In planning and performing our examination, we considered the Office's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Office's compliance with the specified requirements and to test and report on the Office's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. *A material weakness in internal control* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our examination, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
May 21, 2025

**State of Illinois  
Office of the Secretary of State  
Compliance Examination of Census Data – Employer OPEB  
Schedule of Findings**

**For the Year Ended June 30, 2023**

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**Prior Findings Not Repeated**

**A. Inaccurate Census Data**

In the prior compliance examination, the Office of the Secretary of State (Office) had certain deficiencies in its internal control to ensure accurate census data was provided to the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) for use in the applicable annual actuarial valuations.

During the current compliance examination, we did not detect any errors in our testing which would indicate noncompliance or inadequate controls over the census data that is provided to the Plan for use in the annual actuarial valuation process. As a result, this finding is not repeated. (Finding Code No. 2022-001, 2021-001)

**B. Failure to Pay Correct Employer Group Insurance Contributions**

In the prior compliance examination, the Office of the Secretary of State (Office) failed to ensure employer group insurance contributions remitted by the Office for the State Employees' Group Insurance Program (SEGIP) to the Department of Central Management Services (CMS) during the allocation year ended June 30, 2023, were in accordance with employer group insurance contribution rates published.

During the current compliance examination, we did not detect any errors in our testing which would indicate noncompliance in the employer group insurance contributions remitted by the Office for the SEGIP to CMS. As a result, this finding is not repeated. (Finding Code No. 2022-002)

**State of Illinois, Department of Children and Family Services**

**State of Illinois  
Department of Children and Family Services  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Department Officials**

Director	Heidi E. Mueller (March 22, 2024 – present) Heidi E. Mueller (Acting) (February 1, 2024 – March 21, 2024) Marc D. Smith (June 15, 2021 – January 31, 2024)
Executive Deputy Director <sup>1</sup>	Tierney Colson Stutz (September 5, 2023 – December 5, 2024) Tierney Colson Stutz (Acting) (March 6, 2023 – September 4, 2023) Vacant (January 14, 2023 – March 5, 2023) Meaghan Jorgensen (August 16, 2022 – January 13, 2023) Vacant (January 1, 2022 – August 15, 2022)
Chief of Staff <sup>2</sup>	Jacquelyn Dortch (December 16, 2024 – present) Vacant (October 19, 2024 - December 15, 2024) Jassen Strokosch (July 16, 2020 – October 18, 2024)
Chief Financial Officer	Kiersten Neswick (February 16, 2022 – present)
General Counsel	Brian Dougherty (March 13, 2023 – present) Carol Melton (Acting) (September 22, 2022 – March 12, 2023) Amanda Wolfman (June 18, 2019 – September 21, 2022)
Chief Internal Auditor	Phillip Dasso (January 4, 2021 – present)
Assistant Director of Youth and Families in Care	Timothy Snowden (December 6, 2024 – present)
Assistant Director of Prevention, Child Protection and SCR	Tierney Colson Stutz (December 6, 2024 – present)
Assistant Director of Strategy, Performance and Innovation	Julie Barbosa (December 6, 2024 – present)
Chief Operating Officer	Andrew Munemoto (December 16, 2024 – present)

1 – Executive Deputy Director position was split into three positions on December 6, 2024: Assistant Director of Youth and Families in Care; Assistant Director of Prevention, Child Protection and SCR, and; Assistant Director of Strategy, Performance and Innovation.

2 - Chief of Staff position was split into two positions on December 16, 2024: Chief of Staff and Chief Operating Officer.

**Administrative Offices**

Springfield Office  
406 East Monroe  
Springfield, Illinois 62701

Chicago Office  
60 E. Van Buren St, Suite 1300  
Chicago, Illinois 60605

MANAGEMENT ASSERTION LETTER

May 21, 2025

RSM US LLP  
1450 American Lane, Suite 1400  
Schaumburg, IL 60173

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, rules, and regulations applicable to identifying and enrolling eligible employees of the State of Illinois, Department of Children and Family Services (Department) and reporting their significant elements of census data and related employer contributions within the State Employees' Retirement System (System) and the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS). We are responsible for and we have established and maintained an effective system of internal controls over the specified requirements. We have performed an evaluation of the Department's compliance with the specified requirements during the applicable periods noted below. Based on this evaluation, we assert the Department has materially complied with the specified requirements listed below.

- A. All of the Department's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.
- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Department to CMS through the System. The significant elements of census data of the Plan include each member's:
  - social security number;
  - first and last name;
  - date of birth; and,
  - gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Department for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Department and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue

Fund and General Revenue Fund payroll under detail object code 1120 are the basis for determining the Department's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Sincerely,

State of Illinois, Department of Children and Family Services

**SIGNED ORIGINAL ON FILE**

Heidi E. Mueller, Director

**SIGNED ORIGINAL ON FILE**

Kiersten Neswick, Chief Financial Officer

**SIGNED ORIGINAL ON FILE**

Brian Dougherty, General Counsel

**State of Illinois  
 Department of Children and Family Services  
 Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Compliance Report**

**Summary**

The compliance testing of census data and related employer contributions within the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) performed during this examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the *Audit Guide*.

**Accountant's Report**

The Independent Accountant's Report on Compliance and on Internal Control Over Compliance does not contain scope limitations, disclaimers or other significant non-standard language.

**Summary of Findings**

<b>Number of</b>	<b>Current Report</b>	<b>Prior Report</b>
Findings	0	1
Repeated findings	0	0
Prior recommendations implemented or not repeated	1	0

**Schedule of Findings**

<u>Item No.</u>	<u>Page</u>	<u>Last/First Reported</u>	<u>Description</u>	<u>Finding Type</u>
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**Prior Finding Not Repeated**

A.	16	2022/2022	Failure to Pay Correct Employer Group Insurance Contributions	
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**Exit Conference**

The Department waived an exit conference in correspondence from Clayton Murphy, Audit Liaison, on April 29, 2025.

**Independent Accountant's Report  
on Compliance and on Internal Control Over Compliance**

RSM US LLP

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

Honorable Susana M. Mendoza  
Comptroller  
State of Illinois

Heidi E. Mueller  
Director  
State of Illinois, Department of Children and Family Services

External Auditors  
State of Illinois, Department of Children and Family Services

Ms. Raven DeVaughn  
Director  
State of Illinois, Department of Central Management Services

External Auditors  
State of Illinois, Department of Central Management Services

**Report on Compliance**

As Special Assistant Auditors for the Auditor General of the State Employees' Retirement System (System), we have examined compliance by management of the State of Illinois, Department of Children and Family Services (Department) with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide)* as adopted by the Auditor General, during:

- 1) the census data accumulation year for the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) ended June 30, 2023; and
- 2) the proportionate share allocation year for the Plan ended June 30, 2024.

Management of the Department is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the Department's compliance with the specified requirements based on our examination.

The specified requirements are:

- A. All of the Department's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.

- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Department to CMS through the System.

The significant elements of census data of the Plan include each member's:

- a. social security number;
  - b. first and last name;
  - c. date of birth; and,
  - d. gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Department for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Department and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund and General Revenue Fund payroll under detail object code 1120 are the basis for determining the Department's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the Department complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the Department complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Department's compliance with the specified requirements.

In our opinion, the Department complied with the specified requirements, in all material respects, during:

- 1) the census data accumulation year for the Plan administered by CMS ended June 30, 2023; and,
- 2) the proportionate share allocation year for the Plan ended June 30, 2024.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

### **Report on Internal Control Over Compliance**

Management of the Department is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control). In planning and performing our examination, we considered the Department's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Department's compliance with the specified requirements and to test and report on the Department's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. *A material weakness in internal control* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our examination, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
May 21, 2025

**State of Illinois  
Department of Children and Family Services  
Compliance Examination of Census Data – Employer OPEB  
Schedule of Findings**

**For the Year Ended June 30, 2023**

---

**Prior Finding Not Repeated**

**A. Failure to Pay Correct Employer Group Insurance Contributions**

In the prior compliance examination, the Department of Children and Family Services (Department) failed to ensure employer group insurance contributions remitted by the Department for the State Employees' Group Insurance Program (SEGIP) to the Department of Central Management Services (CMS) during the allocation year ended June 30, 2023, were in accordance with employer group insurance contribution rates published.

During the current compliance examination, we did not detect any errors in our testing which would indicate noncompliance in the employer group insurance contributions remitted by the Department for the SEGIP to CMS. As a result, this finding is not repeated. (Finding Code No. 2022-001)

**State of Illinois, Department of Corrections**

**State of Illinois  
Department of Corrections  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Department Officials**

Director (02/14/25 - Present)	Ms. Latoya Hughes
Director – Acting (04/01/23 – 02/13/25)	Ms. Latoya Hughes
Director (07/01/22 – 03/31/23)	Mr. Rob Jeffreys
Assistant Director (04/11/24 – Present)	Ms. Alyssa Williams
Assistant Director – Acting (07/08/22 – 04/10/24)	Ms. Alyssa Williams
Assistant Director (07/01/22 – 07/07/22)	Vacant
Chief of Staff (01/01/25 – Present)	Mr. Daniel Monti
Chief of Staff (04/01/23 – 12/31/24)	Vacant
Chief of Staff (08/16/22 – 03/31/23)	Ms. Latoya Hughes
Chief of Staff (07/02/22 – 08/15/22)	Vacant
Chief of Staff (07/01/21 – 07/01/22)	Ms. Camile Lindsay
Chief Legal Counsel	Mr. Robert Fanning
Chief Administrative Officer	Mr. Jared Brunk
Chief Fiscal Officer	Mr. James Deen
Chief Internal Auditor	Ms. Amy Jenkins
Chief Information Officer (06/16/24 – Present)	Mr. Jerald Setnicky***
Chief Information Officer – Acting (05/4/24 – 06/15/24)	Vacant
Chief Information Officer (07/01/22 – 05/03/24)	Mr. Christopher McDaniel***

\*\*\* Position transitioned to DoIT – No longer IDOC employee

**Correctional Industries**

Chief Executive Officer (07/1/22 – Present)	Ms. Kim Larson
Assistant Chief Executive Officer (07/01/23 – Present)	Mr. Greg Runyan
Assistant Chief Executive Officer (07/01/22 – 06/30/23)	Vacant
Chief Financial Manager (07/01/22 – Present)	Vacant

**Department Office**

1301 Concordia Court  
Springfield, Illinois 62794



## The Illinois Department of Corrections

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1301 Concordia Court, P.O. Box 19277 • Springfield, IL 62794-9277 • (217) 558-2200 TDD: (800) 526-0844

### MANAGEMENT ASSERTION LETTER

May 21, 2025

RSM US LLP  
1450 American Lane, Suite 1400  
Schaumburg, IL 60173

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, rules, and regulations applicable to identifying and enrolling eligible employees of the State of Illinois, Department of Corrections (Department) and reporting their significant elements of census data and related employer contributions within the State Employees' Retirement System (System) and the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS). We are responsible for and we have established and maintained an effective system of internal controls over the specified requirements. We have performed an evaluation of the Department's compliance with the specified requirements during the applicable periods noted below. Based on this evaluation, we assert the Department has materially complied with the specified requirements listed below.

- A. All of the Department's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.
- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Department to CMS through the System. The significant elements of census data of the Plan include each member's:
  - social security number;
  - first and last name;
  - date of birth; and,
  - gender.

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*Mission: To serve justice in Illinois and increase public safety by promoting positive change for those in custody, operating successful reentry programs, and reducing victimization.*

- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Department for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Department and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund and General Revenue Fund payroll under detail object code 1120 are the basis for determining the Department's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Sincerely,

State of Illinois, Department of Corrections

**SIGNED ORIGINAL ON FILE**

FCF0F4F096C7046A...  
Latoya Hughes, Director

**SIGNED ORIGINAL ON FILE**

0BF7A2300EE9D49K  
James Deen, Chief Fiscal Officer

**SIGNED ORIGINAL ON FILE**

0008F1E2A00B407  
Robert Fanning, Chief Legal Counsel

**State of Illinois  
Department of Corrections  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Compliance Report**

**Summary**

The compliance testing of census data and related employer contributions within the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) performed during this examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the *Audit Guide*.

**Accountant's Report**

The Independent Accountant's Report on Compliance and on Internal Control Over Compliance does not contain scope limitations, disclaimers or other significant non-standard language.

**Summary of Findings**

<b>Number of</b>	<b>Current Report</b>	<b>Prior Report</b>
Findings	0	0
Repeated findings	0	0
Prior recommendations implemented or not repeated	0	0

**Exit Conference**

The Department waived an exit conference in correspondence from Amy Jenkins, Chief Internal Auditor, on April 30, 2025.

**Independent Accountant's Report  
on Compliance and on Internal Control Over Compliance**

RSM US LLP

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

Honorable Susana M. Mendoza  
Comptroller  
State of Illinois

Ms. Latoya Hughes  
Acting Director  
State of Illinois, Department of Corrections

External Auditors  
State of Illinois, Department of Corrections

Ms. Raven DeVaughn  
Director  
State of Illinois, Department of Central Management Services

External Auditors  
State of Illinois, Department of Central Management Services

**Report on Compliance**

As Special Assistant Auditors for the Auditor General of the State Employees' Retirement System (System), we have examined compliance by management of the State of Illinois, Department of Corrections (Department) with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide)* as adopted by the Auditor General, during:

- 1) the census data accumulation year for the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) ended June 30, 2023; and
- 2) the proportionate share allocation year for the Plan ended June 30, 2024.

Management of the Department is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the Department's compliance with the specified requirements based on our examination.

The specified requirements are:

- A. All of the Department's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.

- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Department to CMS through the System.

The significant elements of census data of the Plan include each member's:

- a. social security number;
  - b. first and last name;
  - c. date of birth; and,
  - d. gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Department for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Department and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund and General Revenue Fund payroll under detail object code 1120 are the basis for determining the Department's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the Department complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the Department complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Department's compliance with the specified requirements.

In our opinion, the Department complied with the specified requirements, in all material respects, during:

- 1) the census data accumulation year for the Plan administered by CMS ended June 30, 2023; and,
- 2) the proportionate share allocation year for the Plan ended June 30, 2024.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

### **Report on Internal Control Over Compliance**

Management of the Department is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control). In planning and performing our examination, we considered the Department's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Department's compliance with the specified requirements and to test and report on the Department's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. A *material weakness in internal control* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our examination we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
May 21, 2025

**State of Illinois, Department of Human Services**

**State of Illinois  
Department of Human Services  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Department Officials**

Secretary	Dulce Quintero (10/9/2023 – Present) Grace B. Hou (through 10/8/2023)
Assistant Secretary (Operations)	Ryan Thomas (10/9/2023 – Present) Dulce Quintero (through 10/8/2023)
Assistant Secretary (Programs)	John Schomberg, Designate (1/21/2025 – Present) Vacant (9/14/2024 – 1/20/2025) Kirstin Chernawsky (5/1/2024 – 9/13/2024) Vacant (through 4/30/2024)
Budget Director	Adam Morrow (9/16/2024 – Present) Tiffany Blair (through 9/15/2024)
Business Services Director	Paul Hartman
Chief of Staff	Tiffany Blair (9/16/2024 – Present) Amanda Elliott (12/24/2022 – 9/15/2024) Ryan Croke (through 12/31/2022)
Chief Financial Officer	Joseph Wellbaum (1/1/2025 – Present) Robert Brock (through 12/31/2024)
Chief Operating Officer	Stacy Howlett (2/1/2024 – Present) Vacant (1/1/2024 – 1/31/2024) Francisco DuPrey (4/29/2019 – 12/31/2023)
Chief Internal Auditor	Amy Macklin
General Counsel	Amy Crawford (4/1/2025 – Present) Rob Grindle, Interim (1/21/2025 = 6/30/2025) – Interim until 6/30/2025 to assist in onboarding new GC John F. Schomberg (through 1/20/2025)
Inspector General	Charles Wright (8/17/2023 – Present) Peter Neumer (through 8/16/2023)

**Department Offices**

Springfield Office  
100 South Grand Avenue, East  
Springfield, Illinois 62726

Chicago Office  
401 South Clinton Street  
Chicago, Illinois 60607



100 South Grand Avenue, East • Springfield, Illinois 62762  
401 South Clinton Street • Chicago, Illinois 60607

MANAGEMENT ASSERTION LETTER

May 21, 2025

RSM US LLP  
1450 American Lane, Suite 1400  
Schaumburg, IL 60173

All:

We are responsible for the identification of, and compliance with, all aspects of laws, rules, and regulations applicable to identifying and enrolling eligible employees of the State of Illinois, Department of Human Services (Department) and reporting their significant elements of census data and related employer contributions within the State Employees' Retirement System (System) and the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS). We are responsible for and we have established and maintained an effective system of internal controls over the specified requirements. We have performed an evaluation of the Department's compliance with the specified requirements during the applicable periods noted below. Based on this evaluation, we assert the Department has materially complied with the specified requirements listed below.

- A. All of the Department's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.
- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Department to CMS through the System. The significant elements of census data of the Plan include each member's:
  - social security number;
  - first and last name;
  - date of birth; and,
  - gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Department for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Department and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund and General Revenue Fund payroll under detail object code 1120 are the basis for

determining the Department's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Sincerely,

State of Illinois, Department of Human Services

**SIGNED ORIGINAL ON FILE**

Dulce M. Quintero, Secretary

**SIGNED ORIGINAL ON FILE**

B3D02E79D794C9...  
Joseph Welbaum, Chief Financial Officer

**SIGNED ORIGINAL ON FILE**

01C81CCBE776474  
Amy Crawford, General Counsel

**State of Illinois  
 Department of Human Services  
 Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Compliance Report**

**Summary**

The compliance testing of census data and related employer contributions within the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) performed during this examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the *Audit Guide*.

**Accountant's Report**

The Independent Accountant's Report on Compliance and on Internal Control Over Compliance does not contain scope limitations, disclaimers or other significant non-standard language.

**Summary of Findings**

<b>Number of</b>	<b>Current Report</b>	<b>Prior Report</b>
Findings	1	1
Repeated findings	0	0
Prior recommendations implemented or not repeated	1	0

**Schedule of Findings**

<u>Item No.</u>	<u>Page</u>	<u>Last/First Reported</u>	<u>Description</u>	<u>Finding Type</u>
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**Current Finding**

2023-001	31	New	Inaccurate Census Data	Significant Deficiency and Noncompliance
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**Prior Finding Not Repeated**

A.	33	2022/2022	Failure to Pay Correct Employer Group Insurance Contributions	
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**Exit Conference**

The Department waived an exit conference in correspondence from Christopher Finley, Internal Auditor and Audit Liaison, on April 28, 2025. The response to the recommendation was provided by Christopher Finley, Audit Liaison, in a correspondence dated May 6, 2025.

**Independent Accountant's Report  
on Compliance and on Internal Control Over Compliance**

RSM US LLP

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

Honorable Susana M. Mendoza  
Comptroller  
State of Illinois

Dulce Quintero  
Secretary Designate  
State of Illinois, Department of Human Services

External Auditors  
State of Illinois, Department of Human Services

Ms. Raven DeVaughn  
Director  
State of Illinois, Department of Central Management Services

External Auditors  
State of Illinois, Department of Central Management Services

**Report on Compliance**

As Special Assistant Auditors for the Auditor General of the State Employees' Retirement System (System), we have examined compliance by management of the State of Illinois, Department of Human Services (Department) with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide)* as adopted by the Auditor General, during:

- 1) the census data accumulation year for the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) ended June 30, 2023; and
- 2) the proportionate share allocation year for the Plan ended June 30, 2024.

Management of the Department is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the Department's compliance with the specified requirements based on our examination.

The specified requirements are:

- A. All of the Department's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.

- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Department to CMS through the System.

The significant elements of census data of the Plan include each member's:

- a. social security number;
  - b. first and last name;
  - c. date of birth; and,
  - d. gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Department for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Department and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund and General Revenue Fund payroll under detail object code 1120 are the basis for determining the Department's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the Department complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the Department complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Department's compliance with the specified requirements.

In our opinion, the Department complied with the specified requirements, in all material respects, during:

- 1) the census data accumulation year for the Plan administered by CMS ended June 30, 2023; and,
- 2) the proportionate share allocation year for the Plan ended June 30, 2024.

However, the results of our procedures disclosed instances of noncompliance with the specified requirements, which are required to be reported in accordance with criteria established by the *Audit Guide* and are described in the accompanying Schedule of Findings as item 2023-001.

The Department's response to the census data compliance finding identified in our examination is described in the accompanying Schedule of Findings. The Department's response was not subjected to the procedures applied in the examination and, accordingly, we express no opinion on the response.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

## **Report on Internal Control Over Compliance**

Management of the Department is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control). In planning and performing our examination, we considered the Department's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Department's compliance with the specified requirements and to test and report on the Department's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. A *material weakness in internal control* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did not identify any deficiencies in internal control that we consider to be material weaknesses. However, we did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings as item 2023-001 that we consider to be a significant deficiency.

The Department's response to the internal control finding identified in our examination is described in the accompanying Schedule of Findings. The Department's response was not subjected to the procedures applied in the examination and, accordingly, we express no opinion on the response.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
May 21, 2025

**State of Illinois  
Department of Human Services  
Compliance Examination of Census Data – Employer OPEB  
Schedule of Findings**

**For the Year Ended June 30, 2023**

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**Finding No. 2023-001 Inaccurate Census Data**

The Department of Human Services (Department) had certain deficiencies in its internal control to ensure accurate census data was provided to the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) for use in the applicable annual actuarial valuations.

Census data is demographic data (date of birth, gender, years of service, etc.) of the active, inactive, or retired members of a pension or other postemployment benefit (OPEB) plan. The accumulation of inactive or retired members' census data occurs before the current accumulation period of census data used in the plan's actuarial valuations (which eventually flows into each employer's financial statements), meaning the plan is solely responsible for establishing internal controls over these records and transmitting this data to the plan's actuary. In contrast, responsibility for active members' census data during the current accumulation period is split among the plan and each member's current employer(s). Initially, employers must accurately transmit census data elements of their employees to the plan. Then, the plan must record and retain these records for active employees and then transmit this census data to the plan's actuary.

We noted the Department's employees are members of both the pension plan administered by the State Employees' Retirement System (System) and the Plan sponsored by the State of Illinois which includes OPEB. In addition, we noted these plans have characteristics of different types of pension and OPEB plans, including single employer plans and cost-sharing multiple-employer plans.

During testing of Department records to System and Plan records (backwards testing), we identified 1 of 60 (2%) non-regular employees that was improperly excluded from participating in the System and Plan.

The result of the error above led to inaccurate census data being utilized by the System and the State in the performance of the annual pension and OPEB actuarial valuation processes. The independent actuaries utilized by the System and the State of Illinois for the pension and OPEB plans deemed the error immaterial to the plan level valuations as a whole.

The State Records Act (5 ILCS 160/8) requires the Department to make and preserve records containing adequate and proper documentation of its essential transactions to protect the legal and financial rights of the State and of persons directly affected by the Department's activities.

Further, the Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires the Department to establish and maintain a system, or systems, of internal fiscal and administrative control to provide assurance funds applicable to operations are properly recorded and accounted for to permit the preparation of reliable financial and statistical reports.

Department officials indicated this exception was due to oversight.

Failure to ensure census data reported to the System and State was complete and accurate may result in significant misstatements of the Department's financial statements and reduce the overall accuracy of Plan-related OPEB liabilities, deferred inflows and outflows of resources, and expense recorded by the State and its agencies. (Finding Code No. 2023-001)

**State of Illinois  
Department of Human Services  
Compliance Examination of Census Data – Employer OPEB  
Schedule of Findings**

**For the Year Ended June 30, 2023**

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**Finding No. 2023-001 Inaccurate Census Data (Continued)**

**Recommendation:**

We recommend the Department strengthen controls to ensure accurate census data is provided to the System and State for use in the annual actuarial valuation process. If differences are noted between the Department's data and the System and State's data, these differences should be communicated timely and rectified to ensure the actuarial valuations are using accurate data.

**Department Response:**

The Illinois Department of Human Services (IDHS) accepts the recommendation. The Department will work to continue to train staff and provide oversight to reduce errors resulting from manual processes. The Department will review the annual reconciliation process to identify if any modifications can be made to catch errors of this nature.

**State of Illinois  
Department of Human Services  
Compliance Examination of Census Data – Employer OPEB  
Schedule of Findings**

**For the Year Ended June 30, 2023**

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**Prior Finding Not Repeated**

**A. Failure to Pay Correct Employer Group Insurance Contributions**

In the prior compliance examination, the Department of Human Services (Department) failed to ensure employer group insurance contributions remitted by the Department for the State Employees' Group Insurance Program (SEGIP) to the Department of Central Management Services (CMS) during the allocation year ended June 30, 2023, were in accordance with employer group insurance contribution rates published.

During the current compliance examination, we did not detect any errors in our testing which would indicate noncompliance over the employer group insurance contributions remitted by the Department for SEGIP to CMS. As a result, this finding is not repeated. (Finding Code No. 2022-001)

**State of Illinois, Department of Lottery**

**State of Illinois  
Department of the Lottery  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Department Officials**

Director	Mr. Harold Mays
Chief of Staff	Mr. Scott Gillard
Chief Financial Officer (03/25/24 – Present)	Ms. Amber Chappell
Chief Financial Officer (Acting) (10/07/23 – 03/24/24)	Ms. Amber Chappell
Chief Financial Officer (10/01/23 – 10/06/24)	Vacant
Chief Financial Officer (07/01/21 – 09/30/23)	Ms. Carol Radwine
General Counsel	Mr. Cornell Wilson III
Chief Operations Officer	Mr. Matthew Bell
Chief Transformation Officer	Mr. Joseph Logue
Chief Internal Auditor	Mr. Darick Clark

**Lottery Control Board Officer**

Chair	Ms. Diana Sheehan
-------	-------------------

**Lottery Control Board Members**

Member (01/16/25 – Present)	Vacant
Member (07/01/23 – 01/15/25)	Ms. Sarah Alter
Member	Ms. Alejandra Garza
Member	Ms. Diana Sheehan
Member (08/05/24 – Present)	Ms. Wynona Redmond
Member (07/01/23 – 08/04/24)	Vacant
Member	Vacant

**Department Offices**

Chicago Office  
115 S. LaSalle, Suite 2201  
Chicago, Illinois 60603

Springfield Office  
404 N. 5<sup>th</sup> Street  
Springfield, Illinois 62702



MANAGEMENT ASSERTION LETTER

May 21, 2025

RSM US LLP  
1450 American Lane, Suite 1400  
Schaumburg, IL 60173

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, rules, and regulations applicable to identifying and enrolling eligible employees of the State of Illinois, Department of the Lottery (Department) and reporting their significant elements of census data and related employer contributions within the State Employees' Retirement System (System) and the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS). We are responsible for and we have established and maintained an effective system of internal controls over the specified requirements. We have performed an evaluation of the Department's compliance with the specified requirements during the applicable periods noted below. Based on this evaluation, we assert the Department has materially complied with the specified requirements listed below.

- A. All of the Department's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.
- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Department to CMS through the System. The significant elements of census data of the Plan include each member's:
  - social security number;
  - first and last name;
  - date of birth; and,
  - gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Department for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund are the basis for determining the Department's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

J.B. Pritzker  
Governor

Harold Mays  
Director

Illinois Lottery  
115 S. LaSalle  
Suite 2201  
Chicago, IL 60603  
(312) 793-3030 Main  
(312) 793-5514 Fax

404 N. 5<sup>th</sup> Street  
Springfield, IL 62702  
(217) 524-5147 Main  
(217) 785-3990 Fax

[illinoislottery.com](http://illinoislottery.com)



Sincerely,

State of Illinois, Department of the Lottery

**SIGNED ORIGINAL ON FILE**

Harold Mays, Director

**SIGNED ORIGINAL ON FILE**

Amber Chappell, Chief Financial Officer

**SIGNED ORIGINAL ON FILE**

Cornell Wilson, General Counsel

J.B. Pritzker  
Governor

Harold Mays  
Director

Illinois Lottery  
115 S. LaSalle  
Suite 2201  
Chicago, IL 60603  
(312) 793-3030 Main  
(312) 793-5514 Fax

404 N. 5<sup>th</sup> Street  
Springfield, IL 62702  
(217) 524-5147 Main  
(217) 785-3990 Fax

[illinoislottery.com](http://illinoislottery.com)

**State of Illinois  
 Department of the Lottery  
 Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Compliance Report**

**Summary**

The compliance testing of census data and related employer contributions within the State Employees’ Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) performed during this examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the *Audit Guide*.

**Accountant’s Report**

The Independent Accountant’s Report on Compliance and on Internal Control Over Compliance does not contain scope limitations, disclaimers or other significant non-standard language.

**Summary of Findings**

<b>Number of</b>	<b>Current Report</b>	<b>Prior Report</b>
Findings	0	1
Repeated findings	0	0
Prior recommendations implemented or not repeated	1	0

**Schedule of Findings**

<u>Item No.</u>	<u>Page</u>	<u>Last/First Reported</u>	<u>Description</u>	<u>Finding Type</u>
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**Prior Finding Not Repeated**

A.	41	2022/2022	Failure to Pay Correct Employer Group Insurance Contributions	
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**Exit Conference**

The Department waived an exit conference in correspondence from Darick Clark, Chief Internal Auditor, on April 30, 2025.

**Independent Accountant's Report  
on Compliance and on Internal Control Over Compliance**

RSM US LLP

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

Honorable Susana M. Mendoza  
Comptroller  
State of Illinois

Lottery Control Board  
State of Illinois, Department of Lottery

Mr. Harold Mays  
Director  
State of Illinois, Department of Lottery

External Auditors  
State of Illinois, Department of Lottery

Ms. Raven DeVaughn  
Director  
State of Illinois, Department of Central Management Services

External Auditors  
State of Illinois, Department of Central Management Services

**Report on Compliance**

As Special Assistant Auditors for the Auditor General of the State Employees' Retirement System (System), we have examined compliance by management of the State of Illinois, Department of the Lottery (Department) with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide)* as adopted by the Auditor General, during:

- 1) the census data accumulation year for the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) ended June 30, 2023; and,
- 2) the proportionate share allocation year for the Plan ended June 30, 2024.

Management of the Department is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the Department's compliance with the specified requirements based on our examination.

The specified requirements are:

- A. All of the Department's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.

- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Department to CMS through the System.

The significant elements of census data of the Plan include each member's:

- a. social security number;
  - b. first and last name;
  - c. date of birth; and,
  - d. gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Department for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund are the basis for determining the Department's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the Department complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the Department complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Department's compliance with the specified requirements.

In our opinion, the Department complied with the specified requirements, in all material respects, during:

- 1) the census data accumulation year for the Plan administered by CMS ended June 30, 2023; and,
- 2) the proportionate share allocation year for the Plan ended June 30, 2024.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

#### **Report on Internal Control Over Compliance**

Management of the Department is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control). In planning and performing our examination, we considered the Department's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Department's compliance with the specified requirements and to test and report on the Department's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. *A material weakness in internal control* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our examination we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
May 21, 2025

**State of Illinois  
Department of the Lottery  
Compliance Examination of Census Data – Employer OPEB  
Schedule of Findings**

**For the Year Ended June 30, 2023**

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**Prior Finding Not Repeated**

**A. Failure to Pay Correct Employer Group Insurance Contributions**

In the prior compliance examination, the Department of the Lottery (Department) failed to ensure employer group insurance contributions remitted by the Department for the State Employees' Group Insurance Program (SEGIP) to the Department of Central Management Services (CMS) during the allocation year ended June 30, 2023, were in accordance with employer group insurance contribution rates published.

During the current compliance examination, we did not detect any errors in our testing which would indicate noncompliance in the employer group insurance contributions remitted by the Department for SEGIP to CMS. As a result, this finding is not repeated. (Finding Code No. 2022-001)

**State of Illinois, Department of Healthcare and Family Services**

**State of Illinois  
Department of Healthcare and Family Services  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Department Officials**

Director (Acting) (1/1/24 – Present)	Elizabeth M. Whitehorn
Director (7/1/23 – 12/31/23)	Theresa Eagleson
Assistant Director (2/1/25 – Present)	Vacant
Assistant Director (7/1/23 – 1/31/25)	Jenny Aguirre
Chief of Staff (1/1/24 – Present)	Dana Kelly
Chief of Staff (7/1/23 – 5/16/24)	Ben Winick
Chief Operating Officer (06/01/24 – Present)	Ben Winick
Chief Internal Auditor	Jamie Nardulli
General Counsel (1/6/25 – Present)	Kathryn Muse
General Counsel (10/16/24 – 1/5/25)	Christopher Gange (Interim)
General Counsel (3/1/24 – 10/15/24)	Kathleen Hill
General Counsel (7/1/23 – 3/31/24)	Steffanie Garrett
Inspector General (Acting)	Brian Dunn

**Deputy Directors**

Community Outreach (8/16/24 – Present)	Melishia Bansa
Community Outreach (7/1/23 – 8/15/24)	Vacant
Administrative Operations	Tanya Ford-Davenport
Human Resources (05/01/25 – Present)	Stephanie Snow
Human Resources (11/01/24 – 04/30/25)	Vacant
Human Resources (02/16/21 – 10/31/24)	Terri Shawgo
New Initiatives (5/16/24 – Present)	Laura Phelan
New Initiatives (7/1/23 – 5/15/24)	Vacant

**Division Administrators**

Child Support Services	Bryan Tribble
Finance	Michael Casey
Medical Eligibility (10/16/24 - Present)	Katherine Yager
Medical Eligibility (9/1/24 – 10/15/24)	Vacant
Medical Eligibility (12/10/23 – 8/31/24)	Tracy Keen
Medical Programs	Kelly Cunningham
Personnel & Administrative Services (1/1/25 – Present)	Vacant
Personnel & Administrative Services (Interim) (7/1/23 – 12/31/24)	Ruth Ann Day

**State of Illinois  
Department of Healthcare and Family Services  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

---

**Department Offices**

Springfield Office  
201 South Grand Avenue East  
Springfield, Illinois 62763

Chicago Office  
401 South Clinton  
Chicago, Illinois 62607



**HFS**

Illinois Department of  
Healthcare and Family Services

**JB Pritzker, Governor**  
**Elizabeth M. Whitehorn, Director**

401 South Clinton Street  
Chicago, Illinois 60607

**Telephone:** +1-312-793-4792  
**TTY:** +1-800-526-5812

MANAGEMENT ASSERTION LETTER

May 21, 2025

RSM US LLP  
1450 American Lane, Suite 1400  
Schaumburg, IL 60173

Dear RSM:

We are responsible for the identification of, and compliance with, all aspects of laws, rules, and regulations applicable to identifying and enrolling eligible employees of the State of Illinois, Department of Healthcare and Family Services (Department) and reporting their significant elements of census data and related employer contributions within the State Employees' Retirement System (System) and the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS). We are responsible for and we have established and maintained an effective system of internal controls over the specified requirements. We have performed an evaluation of the Department's compliance with the specified requirements during the applicable periods noted below. Based on this evaluation, we assert the Department has materially complied with the specified requirements listed below.

- A. All of the Department's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.
- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Department to CMS through the System. The significant elements of census data of the Plan include each member's:
  - social security number;
  - first and last name;
  - date of birth; and,
  - gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Department for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Department and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund and General Revenue Fund payroll under detail object code 1120 are the basis for determining the Department's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Sincerely,

State of Illinois, Department of Healthcare and Family Services

**SIGNED ORIGINAL ON FILE**

Elizabeth M. Whitehorn, Acting Director

**SIGNED ORIGINAL ON FILE**

Michael Casey, Chief Fiscal Officer

**SIGNED ORIGINAL ON FILE**

Kathryn Muse, General Counsel

**State of Illinois  
 Department of Healthcare and Family Services  
 Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Compliance Report**

**Summary**

The compliance testing of census data and related employer contributions within the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) performed during this examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the *Audit Guide*.

**Accountant's Report**

The Independent Accountant's Report on Compliance and on Internal Control Over Compliance does not contain scope limitations, disclaimers or other significant non-standard language.

**Summary of Findings**

<b>Number of</b>	<b>Current Report</b>	<b>Prior Report</b>
Findings	1	1
Repeated findings	0	0
Prior recommendations implemented or not repeated	1	0

**Schedule of Findings**

<u>Item No.</u>	<u>Page</u>	<u>Last/First Reported</u>	<u>Description</u>	<u>Finding Type</u>
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**Current Finding**

2023-001	50	New	Inaccurate Census Data	Significant Deficiency and Noncompliance
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**Prior Finding Not Repeated**

A.	52	2022/2022	Failure to Pay Correct Employer Group Insurance Contributions	
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**Exit Conference**

The Department waived an exit conference in correspondence from Jamie Nardulli, Chief Internal Auditor, on April 28, 2025. The response to the recommendation was provided by Jamie Nardulli, Chief Internal Auditor, in a correspondence dated May 7, 2025.

**Independent Accountant's Report  
on Compliance and on Internal Control Over Compliance**

RSM US LLP

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

Honorable Susana M. Mendoza  
Comptroller  
State of Illinois

Ms. Elizabeth M. Whitehorn  
Director  
State of Illinois, Department of Healthcare and Family Services

External Auditors  
State of Illinois, Department of Healthcare and Family Services

Ms. Raven DeVaughn  
Director  
State of Illinois, Department of Central Management Services

External Auditors  
State of Illinois, Department of Central Management Services

**Report on Compliance**

As Special Assistant Auditors for the Auditor General of the State Employees' Retirement System (System), we have examined compliance by management of the State of Illinois, Department of Healthcare and Family Services (Department) with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide)* as adopted by the Auditor General, during:

- 1) the census data accumulation year for the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) ended June 30, 2023; and
- 2) the proportionate share allocation year for the Plan ended June 30, 2024.

Management of the Department is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the Department's compliance with the specified requirements based on our examination.

The specified requirements are:

- A. All of the Department's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.

- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Department to CMS through the System.

The significant elements of census data of the Plan include each employee's:

- a. social security number;
  - b. first and last name;
  - c. date of birth;
  - d. gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Department for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Department and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund and General Revenue Fund payroll under detail object code 1120 are the basis for determining the Department's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the Department complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the Department complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Department's compliance with the specified requirements.

In our opinion, the Department complied with the specified requirements, in all material respects, during:

- 1) the census data accumulation year for the Plan administered by CMS ended June 30, 2023; and,
- 2) the proportionate share allocation year for the Plan ended June 30, 2024.

However, the results of our procedures disclosed instances of noncompliance with the specified requirements, which are required to be reported in accordance with criteria established by the *Audit Guide* and are described in the accompanying Schedule of Findings as item 2023-001.

The Department's response to the census data compliance finding identified in our examination is described in the accompanying Schedule of Findings. The Department's response was not subjected to the procedures applied in the examination and, accordingly, we express no opinion on the response.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

### **Report on Internal Control Over Compliance**

Management of the Department is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control). In planning and performing our examination, we considered the Department's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Department's compliance with the specified requirements and to test and report on the Department's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. A *material weakness in internal control* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did not identify any deficiencies in internal control that we consider to be material weaknesses. However, we did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings as item 2023-001 that we consider to be a significant deficiency.

The Department's response to the internal control finding identified in our examination is described in the accompanying Schedule of Findings. The Department's response was not subjected to the procedures applied in the examination and, accordingly, we express no opinion on the response.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
May 21, 2025

**State of Illinois  
Department of Healthcare and Family Services  
Compliance Examination of Census Data – Employer OPEB  
Schedule of Findings**

**For the Year Ended June 30, 2023**

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**Finding No. 2023-001 Inaccurate Census Data**

The Department of Healthcare and Family Services (Department) had certain deficiencies in its internal control to ensure accurate census data was provided to the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) for use in the applicable annual actuarial valuations.

Census data is demographic data (date of birth, gender, years of service, etc.) of the active, inactive, or retired members of a pension or other postemployment benefit (OPEB) plan. The accumulation of inactive or retired members' census data occurs before the current accumulation period of census data used in the plan's actuarial valuations (which eventually flows into each employer's financial statements), meaning the plan is solely responsible for establishing internal controls over these records and transmitting this data to the plan's actuary. In contrast, responsibility for active members' census data during the current accumulation period is split among the plan and each member's current employer(s). Initially, employers must accurately transmit census data elements of their employees to the plan. Then, the plan must record and retain these records for active employees and then transmit this census data to the plan's actuary.

We noted the Department's employees are members of both the pension plan administered by the State Employees' Retirement System (System) and the Plan sponsored by the State of Illinois which includes OPEB. In addition, we noted these plans have characteristics of different types of pension and OPEB plans, including single employer plans and cost-sharing multiple-employer plans.

During testing of Department records to System and Plan records (backwards testing), we identified 1 of 60 (2%) employees with an incorrect date of birth.

The result of the error above led to inaccurate census data being utilized by the System and the State in the performance of the annual pension and OPEB actuarial valuation processes. The independent actuaries utilized by the System and the State of Illinois for the pension and OPEB plans deemed the error immaterial to the plan level valuations as a whole.

The State Records Act (5 ILCS 160/8) requires the Department to make and preserve records containing adequate and proper documentation of its essential transactions to protect the legal and financial rights of the State and of persons directly affected by the Department's activities.

Further, the Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires the Department to establish and maintain a system, or systems, of internal fiscal and administrative control to provide assurance funds applicable to operations are properly recorded and accounted for to permit the preparation of reliable financial and statistical reports.

Department officials indicated the exception was due to misinformation provided by the employee.

Failure to ensure census data reported to the System and State was complete and accurate may result in significant misstatements of the Department's financial statements and reduce the overall accuracy of Plan-related OPEB liabilities, deferred inflows and outflows of resources, and expense recorded by the State and its agencies. (Finding Code No. 2023-001)

**State of Illinois  
Department of Healthcare and Family Services  
Compliance Examination of Census Data – Employer OPEB  
Schedule of Findings**

**For the Year Ended June 30, 2023**

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**Finding No. 2023-001 Inaccurate Census Data (Continued)**

**Recommendation:**

We recommend the Department strengthen controls to ensure accurate census data is provided to the System and State for use in the annual actuarial valuation process. If differences are noted between the Department's data and the System and State's data, these differences should be communicated timely and rectified to ensure the actuarial valuations are using accurate data.

**Department Response:**

The Department accepts the recommendation. Central Personnel will ensure the employee's personal information is verified with documentation at onboarding.

**State of Illinois  
Department of Healthcare and Family Services  
Compliance Examination of Census Data – Employer OPEB  
Schedule of Findings**

**For the Year Ended June 30, 2023**

---

**Prior Finding Not Repeated**

**A. Failure to Pay Correct Employer Group Insurance Contributions**

In the prior compliance examination, the Department of Healthcare and Family Services (Department) failed to ensure employer group insurance contributions remitted by the Department for the State Employees' Group Insurance Program (SEGIP) to the Department of Central Management Services (CMS) during the allocation year ended June 30, 2023, were in accordance with employer group insurance contribution rates published.

During the current compliance examination, we did not detect any errors in our testing which would indicate noncompliance over the employer group insurance contributions remitted by the Department for SEGIP to CMS. As a result, this finding is not repeated. (Finding Code No. 2022-001)

**State of Illinois, Department of Revenue**

**State of Illinois  
Department of Revenue  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Department Officials**

Director	David Harris
Assistant Director	Vacant
Associate Director	Africa (7/16/2020 – 8/11/2024) Vacant (8/12/2024 – Present)
Chief of Staff	Jim Nichelson
Chief Financial Officer	Cory Staley
Chief Internal Auditor	Nikki Lanier
General Counsel	Colin Bowes-Carlson (9/1/2021 – 5/24/2024) Brian Fliflet, Acting (5/25/2024 – 9/30/2024) Bridget DiBattista (10/1/2024 – Present)

**Department Offices**

Springfield Location  
Willard Ice Building  
101 West Jefferson Street  
Springfield, Illinois 62702

Des Plaines Location  
Maine North Regional Building  
9511 Harrison Avenue  
Des Plaines, Illinois 60016

Marion Location  
2309 West Main Street, Suite 114  
Marion, Illinois 62959

Chicago Location  
555 West Monroe Street, Suite 1100  
Chicago, Illinois 60601

Fairview Heights Location  
15 Executive Drive, Suite 2  
Fairview Heights, Illinois 62208

Rockford Location  
200 South Wyman Street  
Rockford, Illinois 61101

101 West Jefferson Street  
Springfield IL 62702  
217.785.7570

555 West Monroe Street  
Chicago IL 60661  
312.814.3190



JB Pritzker  
Governor

David Harris  
Director

STATE OF ILLINOIS  
**DEPARTMENT OF REVENUE**

MANAGEMENT ASSERTION LETTER

May 21, 2025

RSM US LLP  
1450 American Lane, Suite 1400  
Schaumburg, IL 60173

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, rules, and regulations applicable to identifying and enrolling eligible employees of the State of Illinois, Department of Revenue (Department) and reporting their significant elements of census data and related employer contributions within the State Employees' Retirement System (System) and the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS). We are responsible for and we have established and maintained an effective system of internal controls over the specified requirements. We have performed an evaluation of the Department's compliance with the specified requirements during the applicable periods noted below. Based on this evaluation, we assert the Department has materially complied with the specified requirements listed below.

- A. All of the Department's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.
- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Department to CMS through the System. The significant elements of census data of the Plan include each member's:
  - social security number;
  - first and last name;
  - date of birth; and,
  - gender,
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Department for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Department and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund and General Revenue Fund payroll under detail object code 1120 are the basis for determining the Department's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Sincerely,

State of Illinois, Department of Revenue

**SIGNED ORIGINAL ON FILE**

David Harris, Director

**SIGNED ORIGINAL ON FILE**

Cory Staley, Chief Financial Officer

**SIGNED ORIGINAL ON FILE**

Bridget DiBattista, General Counsel

**State of Illinois  
 Department of Revenue  
 Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Compliance Report**

**Summary**

The compliance testing of census data and related employer contributions within the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) performed during this examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the *Audit Guide*.

**Accountant's Report**

The Independent Accountant's Report on Compliance and on Internal Control Over Compliance does not contain scope limitations, disclaimers or other significant non-standard language.

**Summary of Findings**

<b>Number of</b>	<b>Current Report</b>	<b>Prior Report</b>
Findings	0	1
Repeated findings	0	0
Prior recommendations implemented or not repeated	1	0

**Schedule of Findings**

<u>Item No.</u>	<u>Page</u>	<u>Last/First Reported</u>	<u>Description</u>
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**Prior Finding Not Repeated**

A.	60	2022/2022	Failure to Pay Correct Employer Group Insurance Contributions
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**Exit Conference**

The Department waived an exit conference in correspondence from Nikki Lanier, Chief Internal Auditor, on April 25, 2025.

**Independent Accountant's Report  
on Compliance and on Internal Control Over Compliance**

RSM US LLP

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

Honorable Susana M. Mendoza  
Comptroller  
State of Illinois

Mr. David Harris  
Director  
State of Illinois, Department of Revenue

External Auditors  
State of Illinois, Department of Revenue

Ms. Raven DeVaughn  
Director  
State of Illinois, Department of Central Management Services

External Auditors  
State of Illinois, Department of Central Management Services

**Report on Compliance**

As Special Assistant Auditors for the Auditor General of the State Employees' Retirement System (System), we have examined compliance by management of the State of Illinois, Department of Revenue (Department) with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide)* as adopted by the Auditor General, during:

- 1) the census data accumulation year for the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) ended June 30, 2023; and,
- 2) the proportionate share allocation year for the Plan ended June 30, 2024.

Management of the Department is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the Department's compliance with the specified requirements based on our examination.

The specified requirements are:

- A. All of the Department's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.

- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Department to CMS through the System.

The significant elements of census data of the Plan include each employee's:

- a. social security number;
  - b. first and last name;
  - c. date of birth;
  - d. gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Department for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Department and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund and General Revenue Fund payroll under detail object code 1120 are the basis for determining the Department's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the Department complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the Department complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Department's compliance with the specified requirements.

In our opinion, the Department complied with the specified requirements, in all material respects, during:

- 1) the census data accumulation year for the Plan administered by CMS ended June 30, 2023; and,
- 2) the proportionate share allocation year for the Plan ended June 30, 2024.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

### **Report on Internal Control Over Compliance**

Management of the Department is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control). In planning and performing our examination, we considered the Department's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Department's compliance with the specified requirements and to test and report on the Department's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. *A material weakness in internal control* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our examination we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
May 21, 2025

**State of Illinois  
Department of Revenue  
Compliance Examination of Census Data – Employer OPEB  
Schedule of Findings**

**For the Year Ended June 30, 2023**

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**Prior Finding Not Repeated**

**A. Failure to Pay Correct Employer Group Insurance Contributions**

In the prior compliance examination, the Department of Revenue (Department) failed to ensure employer group insurance contributions remitted by the Department for the State Employees' Group Insurance Program (SEGIP) to the Department of Central Management Services (CMS) during the allocation year ended June 30, 2023, were in accordance with employer group insurance contribution rates published.

During the current compliance examination, we did not detect any errors in our testing which would indicate noncompliance in the employer group insurance contributions remitted by the Department for SEGIP to CMS. As a result, this finding is not repeated. (Finding Code No. 2022-001)

**State of Illinois, Capital Development Board**

**State of Illinois  
Capital Development Board  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Board Officials**

Director (5/27/2024 – Present)	Tamakia Edwards
Acting Director (5/1/2024 – 5/26/2024)	Amy Romano
Director (7/1/2022 – 4/30/2024)	James Underwood
Chief of Staff (9/1/2023 – Present)	Darnita A. Lee
Chief of Staff (5/13/2023 – 8/31/2023)	Vacant
Chief of Staff (7/1/2022 – 5/12/2023)	Tamakia Edwards
Chief Financial Officer (1/27/2025 – Present)	Joe Meints
Chief Financial Officer (1/1/2025 – 1/26/2025)	Vacant
Chief Financial Officer (7/1/2022 – 12/31/2024)	Paula Sorensen
General Counsel	Amy Romano
Deputy Director of Operations	Kathryn Martin
Deputy Director of Construction (1/1/2023 – present)	Lisa Hennigh
Deputy Director of Construction (7/1/2022 – 12/31/2022)	Vacant
Chief Internal Auditor	Jennifer Boen

**Board Members**

Chair	Eileen Rhodes
Member	Glyn Ramage
Member	Pamela McDonough
Member	Beverly Potts
Member	Saul J. Morse
Member (7/1/2022 – 5/1/2024)	Hipolito (Paul) Roldan
Member (1/28/2022 – 6/30/2023)	David Sidney
Member (11/09/2023 – 5/14/2024)	Tamakia Edwards
Member (6/11/2024 – Present)	Ama Addai
Member (12/10/2024 – Present)	Araceli Garza

**Board Office**

300 William G. Stratton Building  
401 South Spring Street  
Springfield, Illinois 62706



MANAGEMENT ASSERTION LETTER

May 21, 2025

RSM US LLP  
1450 American Lane, Suite 1400  
Schaumburg, IL 60173

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, rules, and regulations applicable to identifying and enrolling eligible employees of the State of Illinois, Capital Development Board (Board) and reporting their significant elements of census data and related employer contributions within the State Employees' Retirement System (System) and the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS). We are responsible for and we have established and maintained an effective system of internal controls over the specified requirements. We have performed an evaluation of the Board's compliance with the specified requirements during the applicable periods noted below. Based on this evaluation, we assert the Board has materially complied with the specified requirements listed below.

- A. All of the Board's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.
- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Board to CMS through the System. The significant elements of census data of the Plan include each member's:
  - social security number;
  - first and last name;
  - date of birth; and,
  - gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Board for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund are the basis for determining the Board's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Sincerely,

State of Illinois, Capital Development Board

  
**SIGNED ORIGINAL ON FILE**

Tamakia Edwards, Director

**SIGNED ORIGINAL ON FILE**

Joe Meints, Chief Financial Officer

**SIGNED ORIGINAL ON FILE**

Amy Romano, General Counsel

**State of Illinois  
Capital Development Board  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Compliance Report**

**Summary**

The compliance testing of census data and related employer contributions within the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) performed during this examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the *Audit Guide*.

**Accountant's Report**

The Independent Accountant's Report on Compliance and on Internal Control Over Compliance does not contain scope limitations, disclaimers or other significant non-standard language.

**Summary of Findings**

<b>Number of</b>	<b>Current Report</b>	<b>Prior Report</b>
Findings	0	1
Repeated findings	0	0
Prior recommendations implemented or not repeated	1	0

**Schedule of Findings**

<u>Item No.</u>	<u>Page</u>	<u>Last/First Reported</u>	<u>Description</u>
<b>Prior Finding Not Repeated</b>			
A.	68	2022/2022	Failure to Pay Correct Employer Group Insurance Contributions

**Exit Conference**

The Board waived an exit conference in a correspondence from Jennifer Boen, Chief Internal Auditor, on April 30, 2025.

**Independent Accountant's Report  
on Compliance and on Internal Control Over Compliance**

RSM US LLP

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

Honorable Susana M. Mendoza  
Comptroller  
State of Illinois

Governing Board  
State of Illinois, Capital Development Board

Ms. Tamakia Edwards  
Director  
State of Illinois, Capital Development Board

External Auditors  
State of Illinois, Capital Development Board

Ms. Raven DeVaughn  
Director  
State of Illinois, Department of Central Management Services

External Auditors  
State of Illinois, Department of Central Management Services

**Report on Compliance**

As Special Assistant Auditors for the Auditor General of the State Employees' Retirement System (System) we have examined compliance by management of the State of Illinois, Capital Development Board (Board) with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide)* as adopted by the Auditor General, during:

1. the census data accumulation year for the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) ended June 30, 2023; and
2. the proportionate share allocation year for the Plan ended June 30, 2024.

Management of the Board is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the Board's compliance with the specified requirements based on our examination.

The specified requirements are:

- A. All of the Board's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.

- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Board to CMS through the System.

The significant elements of census data of the Plan include each employee's:

- a. social security number;
  - b. first and last name;
  - c. date of birth; and,
  - d. gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Board for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund are the basis for determining the Board's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the Board complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the Board complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Board's compliance with the specified requirements.

In our opinion, the Board complied with the specified requirements, in all material respects, during:

1. the census data accumulation year for the Plan administered by CMS ended June 30, 2023; and,
2. the proportionate share allocation year for the Plan ended June 30, 2024.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

#### **Report on Internal Control Over Compliance**

Management of the Board is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control). In planning and performing our examination, we considered the Board's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Board's compliance with the specified requirements and to test and report on the Board's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. *A material weakness in internal control* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our examination we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
May 21, 2025

**State of Illinois  
Capital Development Board  
Compliance Examination of Census Data – Employer OPEB  
Schedule of Findings**

**For the Year Ended June 30, 2023**

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**Prior Finding Not Repeated**

**A. Failure to Pay Correct Employer Group Insurance Contributions**

In the prior compliance examination, the Capital Development Board (Board) failed to ensure employer group insurance contributions remitted by the Board for the State Employees' Group Insurance Program (SEGIP) to the Department of Central Management Services (CMS) during the allocation year ended June 30, 2023, were in accordance with employer group insurance contribution rates published.

During the current compliance examination, we did not detect any errors in our testing which would indicate noncompliance in the employer group insurance contributions remitted by the Board for SEGIP to CMS. As a result, this finding is not repeated. (Finding Code No. 2022-001)

**State of Illinois, Environmental Protection Agency, Fund 270 – Water Revolving Fund**

**State of Illinois  
Environmental Protection Agency  
Fund 270 - Water Revolving Fund  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Agency Officials**

Acting Director (09/13/2024 – Present)	Mr. James Jennings
Interim Director (07/16/2024 – 09/12/2024)	Mr. James Jennings
Director (through 07/15/2024)	Mr. John J. Kim
Deputy Director (07/16/2024 – Present)	Vacant
Deputy Director (04/04/2023 – 7/15/2024)	Mr. James Jennings
Deputy Director (07/01/2020 – 04/03/2023)	Mr. Todd Rettig
Chief of Staff	Ms. Laura Roche
Chief Legal Counsel (07/01/2024 – Present)	Mr. Andrew Armstrong
Chief Legal Counsel (through 06/30/2024)	Mr. Charles W. Gunnarson
Chief Financial Officer	Mr. Jacob Poeschel
Chief Internal Auditor (06/01/2024 – Present)	Ms. Sally Burton
Chief Internal Auditor (02/01/2024 – 05/31/2024)	Vacant
Chief Internal Auditor (01/01/2021 – 01/31/2024)	Ms. Ellen Jennings Fairfield

**Agency Office**

2520 West Iles Avenue  
Springfield, Illinois 62794



# ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

2520 WEST ILES AVENUE, P.O. BOX 19276, SPRINGFIELD, ILLINOIS 62794-9276 • (217) 782-3397  
JB PRITZKER, GOVERNOR JAMES JENNINGS, ACTING DIRECTOR

## MANAGEMENT ASSERTION LETTER

May 21, 2025

RSM US LLP  
1450 American Lane, Suite 1400  
Schaumburg, IL 60173

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, rules, and regulations applicable to identifying and enrolling eligible employees of the Water Revolving Fund of the State of Illinois, Environmental Protection Agency (Agency) and reporting their significant elements of census data and related employer contributions within the State Employees' Retirement System (System) and the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS). We are responsible for and we have established and maintained an effective system of internal controls over the specified requirements. We have performed an evaluation of the Agency's compliance with the specified requirements during the applicable periods noted below. Based on this evaluation, we assert the Agency has materially complied with the specified requirements listed below.

- A. All of the Agency's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.
- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Agency to CMS through the System. The significant elements of census data of the Plan include each member's:
  - social security number;
  - first and last name;
  - date of birth; and,
  - gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Agency for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund are the basis for determining the Agency's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

2125 S. First Street, Champaign, IL 61820 (217) 278-5800  
115 S. LaSalle Street, Suite 2203, Chicago, IL 60603  
1101 Eastport Plaza Dr., Suite 100, Collinsville, IL 62234 (618) 346-5120  
9511 Harrison Street, Des Plaines, IL 60016 (847) 294-4000

595 S. State Street, Elgin, IL 60123 (847) 608-3131  
2309 W. Main Street, Suite 116, Marion, IL 62959 (618) 993-7200  
412 SW Washington Street, Suite D, Peoria, IL 61602 (309) 671-3022  
4302 N. Main Street, Rockford, IL 61103 (815) 987-7760

Sincerely,

State of Illinois, Environmental Protection Agency

**SIGNED ORIGINAL ON FILE**

James Jennings, Acting Director

**SIGNED ORIGINAL ON FILE**

Jacob Poeschel, Chief Financial Officer

**SIGNED ORIGINAL ON FILE**

Andrew Armstrong, Chief Legal Counsel

**State of Illinois  
Environmental Protection Agency  
Fund 270 - Water Revolving Fund  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Compliance Report**

**Summary**

The compliance testing of census data and related employer contributions within the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) performed during this examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the *Audit Guide*.

**Accountant's Report**

The Independent Accountant's Report on Compliance and on Internal Control Over Compliance does not contain scope limitations, disclaimers or other significant non-standard language.

**Summary of Findings**

<b>Number of</b>	<b>Current Report</b>	<b>Prior Report</b>
Findings	0	1
Repeated findings	0	0
Prior recommendations implemented or not repeated	1	0

**Schedule of Findings**

<u>Item No.</u>	<u>Page</u>	<u>Last/First Reported</u>	<u>Description</u>
<b>Prior Finding Not Repeated</b>			
A.	76	2022/2022	Failure to Pay Correct Employer Group Insurance Contributions

**Exit Conference**

The Agency waived an exit conference in correspondence from Sally Burton, Chief Internal Auditor, on April 28, 2025.

**Independent Accountant's Report  
on Compliance and on Internal Control Over Compliance**

RSM US LLP

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

Honorable Susana M. Mendoza  
Comptroller  
State of Illinois

Mr. James Jennings  
Acting Director  
State of Illinois, Environmental Protection Agency

External Auditors  
State of Illinois, Environmental Protection Agency

Ms. Raven DeVaughn  
Director  
State of Illinois, Department of Central Management Services

External Auditors  
State of Illinois, Department of Central Management Services

**Report on Compliance**

As Special Assistant Auditors for the Auditor General of the State Employees' Retirement System (System), we have examined compliance by management of the Water Revolving Fund of the State of Illinois, Environmental Protection Agency (Agency) with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide)* as adopted by the Auditor General, during:

1. the census data accumulation year for the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) ended June 30, 2023; and
2. the proportionate share allocation year for the Plan ended June 30, 2024.

Management of the Agency is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the Agency's compliance with the specified requirements based on our examination.

The specified requirements are:

- A. All of the Agency's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.

- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Agency to CMS through the System.

The significant elements of census data of the Plan include each employee's:

- a. social security number;
  - b. first and last name;
  - c. date of birth; and,
  - d. gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Agency for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund are the basis for determining the Agency's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the Agency complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the Agency complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Agency's compliance with the specified requirements.

In our opinion, the Agency complied with the specified requirements, in all material respects, during:

1. the census data accumulation year for the Plan administered by CMS ended June 30, 2023; and,
2. the proportionate share allocation year for the Plan ended June 30, 2024.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

#### **Report on Internal Control Over Compliance**

Management of the Agency is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control). In planning and performing our examination, we considered the Agency's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Agency's compliance with the specified requirements and to test and report on the Agency's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. *A material weakness in internal control* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our examination we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
May 21, 2025

**State of Illinois  
Environmental Protection Agency  
Fund 270 - Water Revolving Fund  
Compliance Examination of Census Data – Employer OPEB  
Schedule of Findings**

**For the Year Ended June 30, 2023**

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**Prior Finding Not Repeated**

**A. Failure to Pay Correct Employer Group Insurance Contributions**

In the prior compliance examination, the Environmental Protection Agency (Agency) failed to ensure employer group insurance contributions remitted by the Agency for the State Employees' Group Insurance Program (SEGIP) to the Department of Central Management Services (CMS) during the allocation year ended June 30, 2023, were in accordance with employer group insurance contribution rates published.

During the current compliance examination, we did not detect any errors in our testing which would indicate noncompliance in the employer group insurance contributions remitted by the Agency for SEGIP to CMS. As a result, this finding is not repeated. (Finding Code No. 2022-001)

**Illinois State Board of Education**

**State of Illinois  
Illinois State Board of Education  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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State Superintendent of Education (02/23/23 – Present)	Dr. Tony Sanders
State Superintendent of Education (Interim) (02/01/23 – 02/22/23)	Krish Mohip
State Superintendent of Education (Through 01/31/23)	Dr. Carmen I. Ayala
Chief of Staff (07/01/23 – Present)	Dr. Kimako Patterson
Chief Legal Officer (10/01/23 – Present)	Kristen Kennedy
Chief Legal Officer (Interim) (07/01/23 – 09/30/23)	Kristen Kennedy
Legal Officer (Through 06/30/23)	Jeremy Duffy
Chief Internal Audit Officer	Tassi Maton
Chief Education Officer - Instruction (07/01/23 – Present)	Jason Helfer, Ph.D.
Chief Education Officer - Operations (05/28/24 – Present)	Jennifer Saba
Chief Education Officer - Operations (07/01/23 – 06/28/24)	Krish Mohip
Education Officer (Through 09/23/22)	Dr. Ernesto Matias
Chief Financial Officer (04/17/23 – Present)	Dr. Matthew Seaton
Financial Officer (Interim) (02/15/23 – 04/30/23)	Scott Harry
Financial Officer (02/11/23 – 02/14/23)	Vacant
Financial Officer (Through 02/10/23)	Robert Wolfe
Chief Operating Officer (01/01/25 – Present)	Miguel Calderon
Chief Operating Officer (Through 02/02/25)	Melissa Oller
Chief Policy & Communications Officer	Irma Snopek
Chief Information Officer (11/01/23 – Present)	Edobor Efam
Chief Advisor to Early Childhood Transition (11/06/23 – 04/03/25)	Ann Whalen
Chief Advisor to Early Childhood Transition (07/01/23 – 11/05/23)	Vacant
Research & Evaluation Officer (Interim) (03/01/23 – 06/30/23)	Dr. Melissa DiGangi
Research & Evaluation Officer (Through 03/06/23)	Dr. Brenda M. Dixon
<b>Board Officers</b>	
Chairperson (09/16/22 – Present)	Dr. Steven Isoye
Chairperson (08/01/22 – 09/15/22)	Vacant
Chairperson (Through 07/31/22)	Dr. Darren Reisberg
Vice-Chairperson	Dr. Donna S. Leak
Secretary (02/20/25 – Present)	Dr. Sherly Chavarria
Secretary (02/16/23 – 01/15/25)	Dr. Christine Benson
Secretary (Through 01/18/23)	Jaime Guzman

**State of Illinois  
Illinois State Board of Education  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Governing Board Members**

Member (01/19/23 – Present)  
Member (Through 01/18/23)

Dr. James D. Anderson  
Dr. David Lett

Member (01/23/23 – Present)  
Member (Through 01/23/23)

Dr. Patricia Marie Nugent  
Susie Morrison

Member (03/09/25 – Present)  
Member (01/13/23 – 03/09/25)  
Member (Through 01/12/23)

Vacant  
Dr. Anna Grassellino  
Vacant

Member (4/16/25 – Present)  
Member (Through 03/09/25)

Dr. Jonah Rice  
Roger Eddy

Member (07/21/23 – Present)  
Member (03/13/23 – 07/20/23)  
Member (Through 03/12/23)

Laura Gonzalez  
Vacant  
Dr. Nike Vielle

Member (06/26/23 – Present)  
Member (01/19/23 – 06/25/23)  
Member (Through 01/18/23)

Dr. Sherly Chavarria  
Vacant  
Jaime Guzman

**Agency Offices**

555 W. Monroe Street, Suite 900  
Chicago, Illinois 60661

Alzina Building  
100 N. First Street  
Springfield, Illinois 62777

MANAGEMENT ASSERTION LETTER

May 21, 2025

RSM US LLP  
1450 American Lane, Suite 1400  
Schaumburg, IL 60173

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, rules, and regulations applicable to identifying and enrolling eligible employees of the State of Illinois, Illinois State Board of Education (Agency) and reporting their significant elements of census data and related employer contributions within the State Employees' Retirement System (System) and the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS). We are responsible for and we have established and maintained an effective system of internal controls over the specified requirements. We have performed an evaluation of the Agency's compliance with the specified requirements during the applicable periods noted below. Based on this evaluation, we assert the Agency has materially complied with the specified requirements listed below.

- A. All of the Agency's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.
- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Agency to CMS through the System. The significant elements of census data of the Plan include each member's:
  - social security number;
  - first and last name;
  - date of birth; and,
  - gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Agency for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Agency and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund and General Revenue Fund payroll under detail object code 1120 are the basis for determining the Agency's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Sincerely,

State of Illinois, Illinois State Board of Education

  
**SIGNED ORIGINAL ON FILE**

Dr. Tony Sanders, State Superintendent of Education

  
**SIGNED ORIGINAL ON FILE**

Dr. Matthew Seaton, Chief Financial Officer

  
**SIGNED ORIGINAL ON FILE**

Kristen Kennedy, Chief Legal Officer

**State of Illinois  
Illinois State Board of Education  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Compliance Report**

**Summary**

The compliance testing of census data and related employer contributions within the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) performed during this examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the *Audit Guide*.

**Accountant's Report**

The Independent Accountant's Report on Compliance and on Internal Control Over Compliance does not contain scope limitations, disclaimers or other significant non-standard language.

**Summary of Findings**

<b>Number of</b>	<b>Current Report</b>	<b>Prior Report</b>
Findings	0	0
Repeated findings	0	0
Prior recommendations implemented or not repeated	0	0

**Exit Conference**

The Agency waived an exit conference in correspondence from Tassi Maton, Chief Internal Audit Officer, on April 25, 2025.

**Independent Accountant's Report  
on Compliance and on Internal Control Over Compliance**

RSM US LLP

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

Honorable Susana M. Mendoza  
Comptroller  
State of Illinois

Governing Board  
State of Illinois, Illinois State Board of Education

Dr. Tony Sanders  
State Superintendent of Education  
State of Illinois, Illinois State Board of Education

External Auditors  
State of Illinois, Illinois State Board of Education

Ms. Raven DeVaughn  
Director  
State of Illinois, Department of Central Management Services

External Auditors  
State of Illinois, Department of Central Management Services

**Report on Compliance**

As Special Assistant Auditors for the Auditor General of the State Employees' Retirement System (System), we have examined compliance by management of the State of Illinois, Illinois State Board of Education (Agency) with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide)* as adopted by the Auditor General, during:

1. the census data accumulation year for the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) ended June 30, 2023; and
2. the proportionate share allocation year for the Plan ended June 30, 2024.

Management of the Agency is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the Agency's compliance with the specified requirements based on our examination.

The specified requirements are:

- A. All of the Agency's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.

- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Agency to CMS through the System.

The significant elements of census data of the Plan include each employee's:

- a. social security number;
  - b. first and last name;
  - c. date of birth; and,
  - d. gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Agency for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Agency and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund and General Revenue Fund payroll under detail object code 1120 are the basis for determining the Agency's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the Agency complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the Agency complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Agency's compliance with the specified requirements.

In our opinion, the Agency complied with the specified requirements, in all material respects, during:

1. the census data accumulation year for the Plan administered by CMS ended June 30, 2023; and,
2. the proportionate share allocation year for the Plan ended June 30, 2024.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

### **Report on Internal Control Over Compliance**

Management of the Agency is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control). In planning and performing our examination, we considered the Agency's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Agency's compliance with the specified requirements and to test and report on the Agency's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. *A material weakness in internal control* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our examination we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
May 21, 2025

**Illinois Student Assistance Commission**

**State of Illinois  
Illinois Student Assistance Commission  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Commission Officials**

Executive Director	Eric Zarnikow
Chief Financial Officer (01/01/25 – Present)	Rolake Adedara
Chief Financial Officer (Interim) (01/01/24 – 12/31/24)	Rolake Adedara
Chief Financial Officer (Up to 12/31/23)	Shoba Nandhan
Chief Investments Officer (09/25/22 – Present)	Vacant
Chief Investments Officer (07/01/21 – 09/24/22)	Carmen Heredia-Lopez
Director of Investments (09/24/22 – Present)	Roger Rojas
General Counsel (03/21/25 – Present)	Lisa Murphy-Coveny
General Counsel (Interim) (03/21/24 – 03/20/25)	Lisa Murphy-Coven
General Counsel (11/16/23 – 03/21/24)	William G. Farrar
General Counsel (Interim) (Up to 10/31/23)	Richard Nowell
Chief Internal Audit Officer	Kishor Desai

**Governing Board Members**

Chairman	Kevin B. Huber
Vice-Chair of the Board	Elizabeth V. Lopez
Commissioner (09/09/24 – Present)	Caleb Herod
Commissioner (06/08/23 – 09/08/24)	Vacant
Commissioner (Up to 06/07/23)	Niketa Brar
Commissioner	James A. Hibbert
Commissioner	Maureen Amos
Commissioner	Dr. Jonathan “Josh” Bullock
Commissioner	Franciene Sabens
Commissioner	Darryl Arrington
Commissioner	Thomas Dowling
Student Commissioner (01/13/25 – Present)	Samiha Syed
Student Commissioner (Up to 01/12/25)	Payton Ade

**Commission Offices**

Deerfield Office  
1755 Lake Cook Road  
Deerfield, Illinois 60015-5209

Springfield Office  
500 West Monroe  
Springfield, Illinois 62704



MANAGEMENT ASSERTION LETTER

May 21, 2025

RSM US LLP  
1450 American Lane, Suite 1400  
Schaumburg, IL 60173

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, rules, and regulations applicable to identifying and enrolling eligible employees of the State of Illinois, Illinois Student Assistance Commission (Commission) and reporting their significant elements of census data and related employer contributions within the State Employees' Retirement System (System) and the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS). We are responsible for and we have established and maintained an effective system of internal controls over the specified requirements. We have performed an evaluation of the Commission's compliance with the specified requirements during the applicable periods noted below. Based on this evaluation, we assert the Commission has materially complied with the specified requirements listed below.

- A. All of the Commission's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.
- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Commission to CMS through the System. The significant elements of census data of the Plan include each member's:
  - social security number;
  - first and last name;
  - date of birth; and,
  - gender.

The employer group insurance contributions (for funds other than the General Revenue Fund), which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Commission for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Commission and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund and General Revenue Fund payroll under detail object code 1120 are the basis for determining the Commission's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Sincerely,

State of Illinois, Illinois Student Assistance Commission

Eric

**SIGNED ORIGINAL ON FILE**

Eric Zarnikow, Executive Director

**SIGNED ORIGINAL ON FILE**

Rolake Adedara, Chief Financial Officer

**SIGNED ORIGINAL ON FILE**

Lisa Murphy-Coveny, General Counsel

**State of Illinois  
 Illinois Student Assistance Commission  
 Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Compliance Report**

**Summary**

The compliance testing of census data and related employer contributions within the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) performed during this examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the *Audit Guide*.

**Accountant's Report**

The Independent Accountant's Report on Compliance and on Internal Control Over Compliance does not contain scope limitations, disclaimers or other significant non-standard language.

**Summary of Findings**

<b>Number of</b>	<b>Current Report</b>	<b>Prior Report</b>
Findings	0	1
Repeated findings	0	0
Prior recommendations implemented or not repeated	1	0

**Schedule of Findings**

<u>Item No.</u>	<u>Page</u>	<u>Last/First Reported</u>	<u>Description</u>
<b>Prior Finding Not Repeated</b>			
A.	92	2022/2022	Failure to Pay Correct Employer Group Insurance Contributions

**Exit Conference**

The Commission waived an exit conference in correspondence from Dana Mills Danner, Audit Liaison, on April 25, 2025.

**Independent Accountant's Report  
on Compliance and on Internal Control Over Compliance**

RSM US LLP

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

Honorable Susana M. Mendoza  
Comptroller  
State of Illinois

Governing Board  
State of Illinois, Illinois Student Assistance Commission

Mr. Eric Zarnikow  
Executive Director  
State of Illinois, Illinois Student Assistance Commission

External Auditors  
State of Illinois, Illinois Student Assistance Commission

Ms. Raven DeVaughn  
Director  
State of Illinois, Department of Central Management Services

External Auditors  
State of Illinois, Department of Central Management Services

**Report on Compliance**

As Special Assistant Auditors for the Auditor General of the State Employees' Retirement System (System), we have examined compliance by management of the State of Illinois, Illinois Student Assistance Commission (Commission) with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide)* as adopted by the Auditor General, during:

1. the census data accumulation year for the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) ended June 30, 2023; and
2. the proportionate share allocation year for the Plan ended June 30, 2024.

Management of the Commission is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the Commission's compliance with the specified requirements based on our examination.

The specified requirements are:

- A. All of the Commission's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.

- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Commission to CMS through the System.

The significant elements of census data of the Plan include each employee's:

- a. social security number;
  - b. first and last name;
  - c. date of birth; and,
  - d. gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Commission for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, General Revenue Fund payroll paid by the Commission and recorded within the Statewide Accounting Management System under detail object code 1120 was complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund and General Revenue Fund payroll under detail object code 1120 are the basis for determining the Commission's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the Commission complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the Commission complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Commission's compliance with the specified requirements.

In our opinion, the Commission complied with the specified requirements, in all material respects, during:

1. the census data accumulation year for the Plan administered by CMS ended June 30, 2023; and,
2. the proportionate share allocation year for the Plan ended June 30, 2024.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

### **Report on Internal Control Over Compliance**

Management of the Commission is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control). In planning and performing our examination, we considered the Commission's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Commission's compliance with the specified requirements and to test and report on the Commission's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. *A material weakness in internal control* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our examination we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
May 21, 2025

**State of Illinois  
Illinois Student Assistance Commission  
Compliance Examination of Census Data – Employer OPEB  
Schedule of Findings**

**For the Year Ended June 30, 2023**

---

**Prior Finding Not Repeated**

**A. Failure to Pay Correct Employer Group Insurance Contributions**

In the prior compliance examination, the Illinois Student Assistance Commission (Commission) failed to ensure employer group insurance contributions remitted by the Commission for the State Employees' Group Insurance Program (SEGIP) to the Department of Central Management Services (CMS) during the allocation year ended June 30, 2023, were in accordance with employer group insurance contribution rates published.

During the current compliance examination, we did not detect any errors in our testing which would indicate noncompliance in the employer group insurance contributions remitted by the Commission for SEGIP to CMS. As a result, this finding is not repeated. (Finding Code No. 2022-001)

**Illinois Workers' Compensation Commission, Self-Insurers Security Fund**

**State of Illinois  
Illinois Workers' Compensation Commission  
Self-Insurers Security Fund  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Commission Officials**

Chair	Mr. Michael Brennan
Chief Fiscal Officer	Mr. Paul Fichtner
General Counsel	Mr. Ronald Rascia
Manager of Self-Insurance	Ms. Maria Sarli-Dehlin

**Self-Insurers Advisory Board<sup>1</sup>**

Chair	Mr. Michael Brennan
Public Member (05/18/23 – Present)	Mr. Shuaib Ahmed
Public Member (12/20/22 – 05/17/23)	Vacant
Public Member (07/01/22 – 12/19/22)	Mr. Paul Bergmann
Member (05/18/23 – Present)	Mr. Toni Herwaldt
Member (07/01/22 – 05/17/23)	Vacant
Member (05/18/23 – Present)	Ms. Gina Koenig
Member (12/23/22 – 05/17/23)	Vacant
Member (07/01/22 – 12/22/22)	Mr. Alex Alexandrou
Member	Mr. David Taylor
Member	Ms. Joan Vincenz
Member	Mr. Michael Castro

**Commission Offices**

Chicago Office  
69 W. Washington Street, Suite 900  
Chicago, Illinois 60602

Springfield Office  
400 S. Ninth Street, Suite 106  
Springfield, Illinois 62701

Peoria Office  
401 Main Street, Suite 640  
Peoria, Illinois 61602

Collinsville Office  
1803 Ramada Blvd  
Collinsville, Illinois 62234

<sup>1</sup> The Workers' Compensation Act (Act) (820 ILCS 305/4a-3) requires the Board consist of the Chair of the Commission and six members who are experts in self-insurance for workers' compensation liabilities appointed by the Chair, one of whom is a member of the public. Under the Act (820 ILCS 305/4a-1), the Board provides for the continuation of benefits due from and unpaid by insolvent self-insurers and reviews and recommends a disposition on all initial and renewal applications to self-insure by private entities.



# Illinois Workers' Compensation Commission

69 W. Washington St., Suite 900  
Chicago, IL 60602  
312-814-6500

*JB Pritzker, Governor*

*Michael J. Brennan, Chairman*

May 21, 2025

RSM US LLP

1450 American Lane, Suite 1400  
Schaumburg, IL 60173

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, rules, and regulations applicable to identifying and enrolling eligible employees of the Self-Insurers Security Fund (Fund 940) of the State of Illinois, Illinois Workers' Compensation Commission (Commission) and reporting their significant elements of census data and related employer contributions within the State Employees' Retirement System (System) and the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS). We are responsible for and we have established and maintained an effective system of internal controls over the specified requirements. We have performed an evaluation of the Commission's compliance with the specified requirements during the applicable periods noted below. Based on this evaluation, we assert the Commission has materially complied with the specified requirements listed below.

- A. All of the Commission's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.
- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Commission to CMS through the System. The significant elements of census data of the Plan include each member's:

- social security number;

- first and last name;
- date of birth; and,
- gender.

C. The employer group insurance contributions (for funds other than the General Revenue Fund), which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Commission for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund are the basis for determining the Commission's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Sincerely,

State of Illinois, Illinois Workers' Compensation Commission

**SIGNED ORIGINAL ON FILE**

Michael Brennan, Chair

**SIGNED ORIGINAL ON FILE**

Paul Fichtner, Chief Fiscal Officer

**SIGNED ORIGINAL ON FILE**

Ronald Rascia, General Counsel

**State of Illinois  
 Illinois Workers' Compensation Commission  
 Self-Insurers Security Fund  
 Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Compliance Report**

**Summary**

The compliance testing of census data and related employer contributions within the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) performed during this examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the *Audit Guide*.

**Accountant's Report**

The Independent Accountant's Report on Compliance and on Internal Control Over Compliance does not contain scope limitations, disclaimers or other significant non-standard language.

**Summary of Findings**

<b>Number of</b>	<b>Current Report</b>	<b>Prior Report</b>
Findings	0	1
Repeated findings	0	1
Prior recommendations implemented or not repeated	1	0

**Schedule of Findings**

<u>Item No.</u>	<u>Page</u>	<u>Last/First Reported</u>	<u>Description</u>
<b>Prior Finding Not Repeated</b>			
A.	100	2022/2021	Inaccurate Census Data

**Exit Conference**

The Commission waived an exit conference in correspondence from Paul Fichtner, Chief Fiscal Officer, on April 28, 2025.

**Independent Accountant's Report  
on Compliance and on Internal Control Over Compliance**

RSM US LLP

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

Honorable Susana M. Mendoza  
Comptroller  
State of Illinois

Self-Insurers Advisory Board  
State of Illinois, Illinois Workers' Compensation Commission

Mr. Michael Brennan  
Chair  
State of Illinois, Illinois Workers' Compensation Commission

External Auditors  
State of Illinois, Illinois Workers' Compensation Commission

Ms. Raven DeVaughn  
Director  
State of Illinois, Department of Central Management Services

External Auditors  
State of Illinois, Department of Central Management Services

**Report on Compliance**

As Special Assistant Auditors for the Auditor General of the State Employees' Retirement System (System), we have examined compliance by management of the Self-Insurers Security Fund (Fund 940) of the State of Illinois, Illinois Workers' Compensation Commission (Commission) with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide)* as adopted by the Auditor General, during:

1. the census data accumulation year for the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) ended June 30, 2023; and
2. the proportionate share allocation year for the Plan ended June 30, 2024.

Management of the Commission is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the Commission's compliance with the specified requirements based on our examination.

The specified requirements are:

- A. All of the Commission's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.
- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Commission to CMS through the System.

The significant elements of census data of the Plan include each employee's:

- a. social security number;
  - b. first and last name;
  - c. date of birth; and,
  - d. gender.
- C. The employer group insurance contributions for funds other than the General Revenue Fund, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Commission for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Employer group insurance contributions for funds other than the General Revenue Fund are the basis for determining the Commission's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the Commission complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the Commission complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Commission's compliance with the specified requirements.

In our opinion, the Commission complied with the specified requirements, in all material respects, during:

- 1. the census data accumulation year for the Plan administered by CMS ended June 30, 2023; and,
- 2. the proportionate share allocation year for the Plan ended June 30, 2024.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

### **Report on Internal Control Over Compliance**

Management of the Commission is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control). In planning and performing our examination, we considered the Commission's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Commission's compliance with the specified requirements and to test and report on the Commission's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. *A material weakness in internal control* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our examination, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
May 21, 2025

**State of Illinois  
Illinois Workers' Compensation Commission  
Self-Insurers Security Fund  
Compliance Examination of Census Data – Employer OPEB  
Schedule of Findings**

**For the Year Ended June 30, 2023**

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**Prior Finding Not Repeated**

**A. Inaccurate Census Data**

In the prior compliance examination, the Illinois Workers' Compensation Commission (Commission) had certain deficiencies in its internal controls in place to ensure accurate census data was provided to the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) for use in the applicable annual actuarial valuations.

During the current compliance examination, we did not detect any errors in our testing which would indicate noncompliance or inadequate controls over the census data that is provided to the Plan for use in the annual actuarial valuation process. As a result, this finding is not repeated. (Finding Code No. 2022-001, 2021-001)

**Illinois State Toll Highway Authority**

**Illinois State Toll Highway Authority  
(A Component Unit of the State of Illinois)  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Authority Officials**

Executive Director (08/06/2022 – present)	Ms. Cassandra Rouse
Interim Executive Director (04/01/2022 – 08/05/2022)	Ms. Lanyea Griffin
Chief Financial Officer	Ms. Cathy R. Williams
General Counsel	Ms. Kathleen Pasulka-Brown
Chief of Staff (11/01/2023 – present) *	Mr. John Donato
Chief Operations Officer (11/16/2022 – 03/18/2024) *	Mr. Jeffrey Donoghue
Chief Operations Officer (08/06/2022 – 11/15/2022)	Vacant
Chief Operations Officer (07/22/2021 – 08/05/2022)	Ms. Cassandra Rouse
Controller	Ms. Patricia Pearn

\* Chief Operations Officer position was retired after Mr. Jeffrey Donoghue left, and the Chief of Staff position was created. Therefore, there were no vacancies prior to 11/01/2023 to report for the new position.

**Toll Highway Authority Board Officers**

Chair (02/17/2023 – present)	Mr. Arnaldo Rivera
Chair (02/01/2023 – 02/16/2023)	Vacant
Chair (02/18/2022 – 01/31/2023)	Ms. Dorothy Abreu
Vice Chair	Mr. James Connolly

**Toll Highway Authority Board of Directors**

Director (07/17/2023 – present)	Ms. Melissa Neddermeyer
Director (04/01/2023 – 7/16/2023)	Vacant
Director (07/01/2021 – 03/31/2023)	Ms. Alice Gallagher
Director	Ms. Jacqueline Gomez Fuentes
Director	Ms. Karen McConnaughay
Director	Mr. Scott Paddock
Director	Mr. Gary Perinar
Director	Mr. James Sweeney
Director (07/17/2023 – present)	Mr. Mark Wright
Director (04/02/2022 – 7/16/2023)	Vacant

**Administrative Offices**

2700 Ogden Avenue  
Downers Grove, Illinois 60515



MANAGEMENT ASSERTION LETTER

May 21, 2025

RSM US LLP  
1450 American Lane, Suite 1400  
Schaumburg, IL 60173

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, rules, and regulations applicable to identifying and enrolling eligible employees of the State of Illinois, Illinois State Toll Highway Authority (Authority) and reporting their significant elements of census data and related employer contributions within the State Employees' Retirement System (System) and the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS). We are responsible for and we have established and maintained an effective system of internal controls over the specified requirements. We have jointly performed an evaluation of the Authority's compliance with the specified requirements during the applicable periods noted below. Based on this evaluation, we assert the Authority has materially complied with the specified requirements listed below.

- A. All of the Authority's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.
- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Authority to CMS through the System. The significant elements of census data of the System include each employee's:
  - social security number;
  - first and last name;
  - date of birth;
  - gender;
- C. The employer group insurance contributions for Illinois State Police personnel assigned duties relating to policing and patrolling the Authority's toll roads, which includes contributions for both current personnel and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Authority for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, the annual contributions to CMS for the Authority's average employer's share of the cost of retiree coverage per participating employee in the Plan during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with Section 11 of the State Employees Group Insurance Act of 1971. Employer group insurance contributions and the annual contributions to CMS for the Authority's average employer's share of the cost of retiree coverage per participating employee in the Plan are the basis for determining the Authority's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Yours truly,

Illinois State Toll Highway Authority

**SIGNED ORIGINAL ON FILE**

Cassandra Rouse, Executive Director

**SIGNED ORIGINAL ON FILE**

Cathy R. Williams, Chief Financial Officer

**SIGNED ORIGINAL ON FILE**

Kathleen Pasulka-Brown, General Counsel

**Illinois State Toll Highway Authority  
(A Component Unit of the State of Illinois)  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

---

**Compliance Report**

**Summary**

The compliance testing of census data and related employer contributions within the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) performed during this examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the *Audit Guide*.

**Accountant's Report**

The Independent Accountant's Report on Compliance and on Internal Control Over Compliance does not contain scope limitations, disclaimers or other significant non-standard language.

**Summary of Findings**

<b>Number of</b>	<b>Current Report</b>	<b>Prior Report</b>
Findings	0	0
Repeated findings	0	0
Prior recommendations implemented or not repeated	0	0

**Exit Conference**

The Authority waived an exit conference in correspondence from Patricia Pearn, Controller, on April 25, 2025.

**Independent Accountant's Report  
on Compliance and on Internal Control Over Compliance**

RSM US LLP

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

Honorable Susana M. Mendoza  
Comptroller  
State of Illinois

Board of Directors  
Illinois State Toll Highway Authority

Ms. Cassandra Rouse  
Executive Director

External Auditors  
Illinois State Toll Highway Authority

Ms. Raven DeVaughn  
Director  
State of Illinois, Department of Central Management Services

External Auditors  
State of Illinois, Department of Central Management Services

**Report on Compliance**

As Special Assistant Auditors for the Auditor General of the State Employees' Retirement System (System), we have examined compliance by management of the Illinois State Toll Highway Authority (Authority), a component unit of the State of Illinois, with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide)* as adopted by the Auditor General, during:

1. the census data accumulation year for the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) ended June 30, 2023; and
2. the proportionate share allocation year for the Plan ended June 30, 2024.

Management of the Authority is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the Authority's compliance with the specified requirements based on our examination.

The specified requirements are:

- A. All of the Authority's employees required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023.

- B. The changes in significant elements of census data for employees required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Authority to CMS through the System.

The significant elements of census data of the System include each employee's:

- a. social security number;
  - b. first and last name;
  - c. date of birth;
  - d. gender;
- C. The employer group insurance contributions for Illinois State Police personnel assigned duties relating to policing and patrolling the Authority's toll roads, which includes contributions for both current personnel and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Authority for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, the annual contributions to CMS for the Authority's average employer's share of the cost of retiree coverage per participating employee in the Plan during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with Section 11 of the State Employees Group Insurance Act of 1971. Employer group insurance contributions and the annual contributions to CMS for the Authority's average employer's share of the cost of retiree coverage per participating employee in the Plan are the basis for determining the Authority's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the Authority complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the Authority complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Authority's compliance with the specified requirements.

In our opinion, the Authority complied with the specified requirements, in all material respects, during:

1. the census data accumulation year for the Plan administered by CMS ended June 30, 2023; and,
2. the proportionate share allocation year for the Plan ended June 30, 2024.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

### **Report on Internal Control Over Compliance**

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control). In planning and performing our examination, we considered the Authority's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Authority's compliance with the specified requirements and to test and report on the Authority's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. *A material weakness in internal control* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our examination we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
May 21, 2025

**State of Illinois, Illinois State Police**

**State of Illinois, Illinois State Police  
Illinois State Toll Highway Authority  
(A Component Unit of the State of Illinois)  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Department Officials**

Director	Mr. Brendan Kelly
First Deputy Director (12/01/2023 – present)	Ms. Rebecca Hooks
First Deputy Director (07/01/2022 – 11/30/2023)	Mr. Matt Davis
Chief Financial Officer, Interim (06/01/2024 – present)	Ms. Michelle Dankoski
Chief Financial Officer (10/18/2021 – 05/31/2024)	Mr. Benjamin Dieterich
Chief Legal Counsel (04/01/2023 – present)	Ms. Steffanie Garrett
Acting Chief Legal Counsel (06/02/2022 – 03/31/2023)	Ms. Kelly Griffith
Chief Internal Auditor	Ms. Denise Caldwell

**Administrative Offices**

801 South Seventh Street  
Springfield, Illinois 62703

**Authority Officials**

Executive Director (08/06/2022 – present)	Ms. Cassandra Rouse
Interim Executive Director (04/01/2022 – 08/05/2022)	Ms. Lanyea Griffin
Chief Financial Officer	Ms. Cathy R. Williams
General Counsel	Ms. Kathleen Pasulka-Brown
Chief of Staff (11/01/2023 – present) *	Mr. John Donato
Chief Operations Officer (11/16/2022 – 03/18/2024) *	Mr. Jeffrey Donoghue
Chief Operations Officer (08/06/2022 – 11/15/2022)	Vacant
Chief Operations Officer (07/22/2021 – 08/05/2022)	Ms. Cassandra Rouse
Controller	Ms. Patricia Pearn

\* Chief Operations Officer position was retired after Mr. Jeffrey Donoghue left, and the Chief of Staff position was created. Therefore, there were no vacancies prior to 11/01/2023 to report for the new position.

**Toll Highway Authority Board Officers**

Chair (02/17/2023 – present)	Mr. Arnaldo Rivera
Chair (02/01/2023 – 02/16/2023)	Vacant
Chair (02/18/2022 – 01/31/2023)	Ms. Dorothy Abreu
Vice Chair	Mr. James Connolly

**State of Illinois, Illinois State Police  
Illinois State Toll Highway Authority  
(A Component Unit of the State of Illinois)  
Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

---

**Toll Highway Authority Board of Directors**

Director (07/17/2023 – present)	Ms. Melissa Neddermeyer
Director (04/01/2023 – 07/16/2023)	Vacant
Director (07/01/2021 – 03/31/2023)	Ms. Alice Gallagher
Director	Ms. Jacqueline Gomez Fuentes
Director	Ms. Karen McConnaughay
Director	Mr. Scott Paddock
Director	Mr. Gary Perinar
Director	Mr. James Sweeney
Director (07/17/2023 – present)	Mr. Mark Wright
Director (04/02/2022 – 07/16/2023)	Vacant

**Administrative Offices**

2700 Ogden Avenue  
Downers Grove, Illinois 60515



**ILLINOIS STATE POLICE**  
*Office of the Director*

JB Pritzker  
Governor

Brendan F. Kelly  
Director

**MANAGEMENT ASSERTION LETTER**

May 28, 2025

RSM US LLP  
1450 American Lane, Suite 1400  
Schaumburg, IL 60173

Ladies and Gentlemen:

The State of Illinois, Illinois State Police (Department) and the Illinois State Toll Highway Authority (Authority), a component unit of the State of Illinois, have shared responsibilities for processing the payroll of Department personnel assigned duties relating to policing and patrolling the Authority's toll roads. The Department and the Authority are responsible for the identification of, and compliance with, all aspects of laws, rules, and regulations, and the intergovernmental agreement between the Department and the Authority outlining the duties, roles, functions, and responsibilities of the parties as allowed for by the Illinois State Police Act (20 ILCS 2610/20), applicable to reporting their significant elements of census data and related employer contributions within the State Employees' Retirement System (System) and the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS). The Authority is responsible for processing and paying the payroll for the Department and, therefore, is responsible for reporting the Department's significant elements of census data and authorizing the Comptroller to pay the related employer contributions to the Plan. We are responsible for, and we have established and maintained an effective system of internal controls over the specified requirements. We have jointly performed an evaluation of our compliance based on the delineated responsibilities of the Department and the Authority with the specified requirements during the applicable periods noted below. Based on this evaluation, we assert the Department and the Authority have materially complied with the specified requirements listed below.

- A. All of the Department's personnel, assigned duties relating to policing and patrolling the Authority's toll roads, required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023. The enrollment of these personnel within the System occurred through payroll transactions which were processed by the Authority using information provided by the Department.
- B. The changes in significant elements of census data for Department personnel, assigned duties relating to policing and patrolling the Authority's toll roads, required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Department through the Authority's payroll transactions to CMS through the System. The significant elements of census data of the System include each employee's:
  - social security number;
  - first and last name;
  - date of birth;
  - gender;

801 South Seventh Street • Suite 1100-S  
Springfield, IL 62703-2487  
(217) 782-7263 (voice) • 1 (800) 255-3323 (TDD)  
www.illinois.gov • www.isp.illinois.gov

C. The employer group insurance contributions for Illinois State Police personnel assigned duties relating to policing and patrolling the Authority's toll roads, which includes contributions for both current employees and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Authority for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, the annual contributions to CMS for the Authority's average employer's share of the cost of retiree coverage per participating employee in the Plan during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with Section 11 of the State Employees Group Insurance Act of 1971. Employer group insurance contributions and the annual contributions to CMS for the Authority's average employer's share of the cost of retiree coverage per participating employee in the Plan are the basis for determining the Authority's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Yours truly,

State of Illinois, Illinois State Police

Illinois State Toll Highway Authority

**SIGNED ORIGINAL ON FILE**

Brendan Kelly, Director

**SIGNED ORIGINAL ON FILE**

Cassandra Rouse, Executive Director

**SIGNED ORIGINAL ON FILE**

Małgorzata Dankoski, Chief Financial Officer

**SIGNED ORIGINAL ON FILE**

Cathy R. Williams, Chief Financial Officer

**SIGNED ORIGINAL ON FILE**

Abby L. Sero, Deputy Chief Legal Counsel

**SIGNED ORIGINAL ON FILE**

Kathleen Pasulka-Brown, General Counsel

**State of Illinois, Illinois State Police  
 Illinois State Toll Highway Authority  
 (A Component Unit of the State of Illinois)  
 Compliance Examination of Census Data – Employer OPEB**

**For the Year Ended June 30, 2023**

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**Compliance Report**

**Summary**

The compliance testing of census data and related employer contributions within the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) performed during this examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the *Audit Guide*.

**Accountant's Report**

The Independent Accountant's Report on Compliance and on Internal Control Over Compliance does not contain scope limitations, disclaimers or other significant non-standard language.

**Summary of Findings**

<b>Number of</b>	<b>Current Report</b>	<b>Prior Report</b>
Findings	0	2
Repeated findings	0	0
Prior recommendations implemented or not repeated	2	0

**Schedule of Findings**

<u>Item No.</u>	<u>Page</u>	<u>Last/First Reported</u>	<u>Description</u>
<b>Prior Findings Not Repeated</b>			
A.	116	2022/2022	Failure to Pay Correct Employer Group Insurance Contributions
B.	116	2022/2022	Inaccurate Census Data

**Exit Conference**

The Department waived an exit conference in correspondence from Missy Westbrook, Payroll and Timekeeping Manager, on May 15, 2025.

**Independent Accountant's Report  
on Compliance and on Internal Control Over Compliance**

RSM US LLP

Honorable Frank J. Mautino  
Auditor General  
State of Illinois

Honorable Susana M. Mendoza  
Comptroller  
State of Illinois

Board of Directors  
Illinois State Toll Highway Authority

Ms. Cassandra Rouse  
Executive Director  
Illinois State Toll Highway Authority

Mr. Brendan Kelly  
Director  
State of Illinois, Illinois State Police

External Auditors  
Illinois State Toll Highway Authority

External Auditors  
State of Illinois, Illinois State Police

Ms. Raven DeVaughn  
Director  
State of Illinois, Department of Central Management Services

External Auditors  
State of Illinois, Department of Central Management Services

**Report on Compliance**

As Special Assistant Auditors for the Auditor General of the State Employees' Retirement System (System), we have examined compliance by management of the State of Illinois, Illinois State Police (Department) and the Illinois State Toll Highway Authority (Authority), a component unit of the State of Illinois, with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide)* as adopted by the Auditor General, during:

1. the census data accumulation year for the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) ended June 30, 2023; and
2. the proportionate share allocation year for the Plan ended June 30, 2024.

Management of the Department and Authority are responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the Authority's compliance with the specified requirements based on our examination.

The specified requirements are:

- A. All of the Department's personnel, assigned duties relating to policing and patrolling the Authority's toll roads, required to be enrolled in the System in accordance with applicable laws, rules, and regulations were properly enrolled in the System during the census data accumulation year ended June 30, 2023. The enrollment of these personnel within the System occurred through payroll transactions which were processed by the Authority using information provided by the Department.
- B. The changes in significant elements of census data for Department personnel, assigned duties relating to policing and patrolling the Authority's toll roads, required to be enrolled in the Plan, in accordance with the individual employee's election to participate, occurring during the census data accumulation year ended June 30, 2023, were completely and accurately reported by the Department through the Authority's payroll transactions to CMS through the System.

The significant elements of census data of the System include each employee's:

- a. social security number;
  - b. first and last name;
  - c. date of birth;
  - d. gender;
- C. The employer group insurance contributions for Illinois State Police personnel assigned duties relating to policing and patrolling the Authority's toll roads, which includes contributions for both current personnel and an additional amount to cover retiree benefits under a pay as you go methodology, remitted by the Authority for the Plan to CMS during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with applicable laws, rules, and regulations. Further, the annual contributions to CMS for the Authority's average employer's share of the cost of retiree coverage per participating employee in the Plan during the allocation year ended June 30, 2024, were complete, accurate, and in accordance with Section 11 of the State Employees Group Insurance Act of 1971. Employer group insurance contributions and the annual contributions to CMS for the Authority's average employer's share of the cost of retiree coverage per participating employee in the Plan are the basis for determining the Authority's proportionate share of the OPEB liability, deferred inflows of resources, deferred outflows of resources and OPEB expense.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the Department and Authority complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the Department and Authority complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Department and Authority's compliance with the specified requirements.

In our opinion, the Department and Authority complied with the specified requirements, in all material respects, during:

1. the census data accumulation year for the Plan administered by CMS ended June 30, 2023; and,
2. the proportionate share allocation year for the Plan ended June 30, 2024.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

### **Report on Internal Control Over Compliance**

Management of the Department and Authority are responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control). In planning and performing our examination, we considered the Department and Authority's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Department and Authority's compliance with the specified requirements and to test and report on the Department and Authority's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. A *material weakness in internal control* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our examination we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
May 28, 2025

**State of Illinois, Illinois State Police  
Illinois State Toll Highway Authority  
(A Component Unit of the State of Illinois)  
Compliance Examination of Census Data – Employer OPEB  
Schedule of Findings**

**For the Year Ended June 30, 2023**

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**Prior Findings Not Repeated**

**A. Failure to Pay Correct Employer Group Insurance Contributions**

In the prior compliance examination, the Illinois State Police (Department) failed to ensure employer group insurance contributions remitted by the Illinois State Toll Highway Authority (Authority), a component unit of the State of Illinois, for the State Employees' Group Insurance Program (SEGIP) to the Department of Central Management Services (CMS) during the allocation year ended June 30, 2023, were in accordance with employer group insurance contribution rates published.

During the current compliance examination, we did not detect any errors in our testing which would indicate noncompliance in the employer group insurance contributions remitted by the Authority for the SEGIP to CMS. As a result, this finding is not repeated. (Finding Code No. 2022-001)

**B. Inaccurate Census Data**

In the prior compliance examination, the Illinois State Police, (Department) had certain deficiencies in its internal control to ensure accurate census data was provided to the State Employees' Group Insurance Program (Plan) administered by the State of Illinois, Department of Central Management Services (CMS) for use in the applicable annual actuarial valuations.

During the current compliance examination, we did not detect any errors in our testing which would indicate noncompliance or inadequate controls over the census data that is provided to the Plan for use in the annual actuarial valuation process. As a result, this finding is not repeated. (Finding Code No. 2022-002)