

State of Illinois
Department of Revenue

Financial Audit
For the Year Ended June 30, 2021

Performed as Special Assistant Auditors
for the Auditor General, State of Illinois

**State of Illinois
Department of Revenue**

Financial Audit

For the Year Ended June 30, 2021

Table of Contents

	<u>Page</u>
Agency Officials	1
Financial Statement Report	
Summary	2
Independent Auditor's Report	3 - 4
Basic Financial Statements	
Statement of Net Position	5
Statement of Activities	6
Balance Sheet – Governmental Funds	7
Reconciliation of Governmental Funds Balance Sheet to Statement of Net Position	8
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	9
Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to Statement of Activities	10
Statement of Fiduciary Net Position	11
Statement of Changes in Fiduciary Net Position	12
Notes to Financial Statements	13 - 43
Supplementary Information	
Combining Schedule of Accounts – General Fund	44
Combining Schedule of Revenues, Expenditures and Changes in Fund Balance – General Fund	45
Combining Balance Sheet – Nonmajor Governmental Funds	46 - 49
Combining Statement of Revenues, Expenditures and Changes in Fund Balance – Nonmajor Governmental Funds	50 - 53
Combining Statement of Fiduciary Net Position – Custodial Funds	54 - 57
Combining Statement of Changes in Fiduciary Net Position – Custodial Funds	58 - 61
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	62 - 63
Schedule of Findings	
Current Findings	64 – 66
Prior Finding Not Repeated	67

**State of Illinois
Department of Revenue**

Financial Audit

For the Year Ended June 30, 2021

Agency Officials

Director	David Harris
Assistant Director	Vacant
Associate Director	Africa (7/16/20 – Present) Vacant (7/1/20 – 7/15/20)
Chief of Staff	Jim Nichelson
Chief Financial Officer	Cory Staley
Chief Internal Auditor	Nikki Lanier
General Counsel	Colin Bowes-Carlson (9/1/21 – Present) Brian Fliflet, Acting (7/1/20 – 1/31/22)

IDOR Offices are located at:

Springfield, Illinois

Willard Ice Building
101 West Jefferson Street
Springfield, Illinois 62702

Chicago, Illinois

James R. Thompson Center
100 West Randolph Street
Chicago, Illinois 60601

Des Plaines, Illinois

Maine North Regional Building
9511 Harrison Avenue
Des Plaines, Illinois 60016

Fairview Heights, Illinois

15 Executive Drive, Suite 2
Fairview Heights, Illinois 62208

Marion, Illinois

2309 West Main Street, Suite 114
Marion, Illinois 62959

Rockford, Illinois

200 South Wyman Street
Rockford, Illinois 61101

**State of Illinois
Department of Revenue**

Financial Audit

For the Year Ended June 30, 2021

FINANCIAL STATEMENT REPORT

SUMMARY

The audit of the accompanying financial statements of the State of Illinois, Department of Revenue (Department) was performed by RSM US LLP.

Based on their audit, the auditors expressed unmodified opinions on the Department's basic financial statements.

SUMMARY OF FINDINGS

Number of	<u>Current Report</u>	<u>Prior Report</u>
Findings	1	2
Repeated Findings	1	1
Prior Recommendations Implemented or Not Repeated	1	-

SCHEDULE OF FINDINGS

<u>Item No.</u>	<u>Page</u>	<u>Last/First Reported</u>	<u>Description</u>	<u>Finding Type</u>
Current Findings				
2021-001	64	2020/2020	Inadequate Internal Controls over Census Data	Material Weakness
Prior Findings Not Repeated				
A	67	2020/2018	Inadequate Internal Controls over Access to GenTax	

EXIT CONFERENCE

Department officials waived an exit conference in correspondence from Nikki Lanier, Chief Internal Auditor, dated May 6, 2022. The responses to the recommendations were provided by Nikki Lanier, Chief Internal Auditor, in correspondence dated May 6, 2022.

Independent Auditor's Report

Honorable Frank J. Mautino
Auditor General
State of Illinois

Report on the Financial Statements

As Special Assistant Auditors for the Auditor General, we have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the State of Illinois, Department of Revenue (Department), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Department, as of June 30, 2021, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matters

As discussed in Note 2, the financial statements of the Department are intended to present the financial position and the changes in financial position of only that portion of the governmental activities, the major fund, and the aggregate remaining fund information of the State that is attributable to the transactions of the Department. They do not purport to, and do not, present fairly the financial position of the State of Illinois as of June 30, 2021, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America. Additionally, as discussed in Note 2, the Department adopted GASB Statement No. 84, *Fiduciary Activities*, which impacted the Department's financial statements with the recognition of net position in the Statement of Fiduciary Net Position as well as presentation of a new Statement of Changes in Fiduciary Net Position. As discussed in Note 15, the Department reported a restatement of opening net position for governmental activities (a decrease of \$59.6 million) to correct an error in accounting for the total OPEB liability and related deferred outflows and inflows of resources. Our opinions are not modified with respect to these matters.

Other Matters

Required Supplementary Information

Management has omitted management's discussion and analysis and budgetary comparison information for the general fund and pension and OPEB related information that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Department's basic financial statements. The accompanying supplementary information which consists of combining statements and schedules, and the listing of Agency Officials on page 1, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining statements and schedules are the responsibility of management and are derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole. The listing of Agency Officials on page 1 has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 23, 2022 on our consideration of the Department's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Department's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Department's internal control over financial reporting and compliance.

Restricted Use of this Auditor's Report

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, the Comptroller, and Department management and is not intended to be and should not be used by anyone other than these specified parties.

SIGNED ORIGINAL ON FILE

Schaumburg, Illinois
May 23, 2022

State of Illinois
Department of Revenue
Statement of Net Position
June 30, 2021 (Expressed in Thousands)

	Governmental Activities
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	
Unexpended appropriations	\$ 6,189
Cash equity in State Treasury	2,170,980
Cash and cash equivalents	5
Securities lending collateral equity with State Treasurer	93,718
Taxes receivable, net	2,118,555
Intergovernmental receivables	72
Other receivables, net of allowance of \$304	26,449
Due from State funds	21,014
Loans and notes receivable, long-term	35,833
Due from State of Illinois component units	411,295
Prepaid expenses	6,352
Capital assets being depreciated/amortized, net	31,711
Total assets	4,922,173
Deferred outflow of resources - pension	322,974
Deferred outflow of resources - OPEB	89,037
Total assets and deferred outflows of resources	5,334,184
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	
Accounts payable and accrued liabilities	458,729
Income tax refunds payable	1,839,078
Intergovernmental payables	1,391,840
Obligations under securities lending of State Treasurer	93,718
Due to Department fiduciary funds	44,637
Due to other State fiduciary funds	2,007
Due to other State funds	385,200
Due to State of Illinois component units	45,204
Unearned revenue	1,242,830
Long-term obligations:	
Portion due or payable within one year	978
Portion due or payable after one year	1,904,480
Total liabilities	7,408,701
Deferred inflow of resources - pension	229,209
Deferred inflow of resources - OPEB	216,661
Total liabilities and deferred inflows of resources	7,854,571
NET POSITION (DEFICIT)	
Invested in capital assets	31,711
Restricted - other	5
Unrestricted	(2,552,103)
Total net position (deficit)	\$ (2,520,387)

The accompanying notes to the financial statements are an integral part of this statement.

State of Illinois
Department of Revenue

Statement of Activities

For the Year Ended June 30, 2021 (Expressed in Thousands)

Functions/Programs	Expenses	Program Revenues Charges for Services	Net (Expense) Revenues and Changes in Net Position Governmental Activities
Governmental activities			
General government	\$ 779,042	\$ 91,567	\$ (687,475)
Health and social services	15,340	-	(15,340)
Education	1,513	-	(1,513)
Employment and economic development	5,000	-	(5,000)
Public protection and justice	2,200	-	(2,200)
Intergovernmental-revenue sharing	7,035,912	-	(7,035,912)
Total governmental activities	\$ 7,839,007	\$ 91,567	(7,747,440)
 General revenues			
Taxes			
Income taxes			28,307,231
Sales taxes			13,208,331
Motor fuel taxes			1,231,465
Public utility taxes			1,151,807
Other taxes			1,409,718
Federal operating grants			1,468
Interest and investment income			4,035
Other revenues (expenses)			19,447
Appropriations from State resources			744,967
Lapsed appropriations			(170,062)
Receipts collected and transmitted to State Treasury			(37,105,924)
Amount of SAMS transfers in			(2,913,319)
Amount of SAMS transfers out			427,689
Transfers out			(280,618)
 Total general revenues and transfers			 6,036,235
 Change in net position			 (1,711,205)
Net position (deficit), July 1, 2020 (restated)			(809,182)
Net position (deficit), June 30, 2021			\$ (2,520,387)

The accompanying notes to the financial statements are an integral part of this statement.

State of Illinois
Department of Revenue

Balance Sheet -
Governmental Funds

June 30, 2021 (Expressed in Thousands)

	<u>General Fund</u>	<u>Nonmajor funds</u>	<u>Eliminations</u>	<u>Total Governmental Funds</u>
ASSETS				
Unexpended appropriations	\$ 1,963	\$ 4,226	\$ -	\$ 6,189
Cash equity in State Treasury	677,802	1,493,178	-	2,170,980
Cash and cash equivalents	-	5	-	5
Securities lending collateral equity with State Treasurer	-	93,718	-	93,718
Taxes receivables, net	1,583,045	535,510	-	2,118,555
Intergovernmental receivables	-	72	-	72
Other receivables, net of allowance of \$304	-	26,449	-	26,449
Due from other Department funds	110,751	153,090	(263,841)	-
Due from other State funds	6,926	14,088	-	21,014
Loans and notes receivable, long-term	-	35,833	-	35,833
Due from State of Illinois component units	-	411,295	-	411,295
Total assets	<u>\$ 2,380,487</u>	<u>\$ 2,767,464</u>	<u>\$ (263,841)</u>	<u>\$ 4,884,110</u>
LIABILITIES				
Accounts payable and accrued liabilities	\$ 394,096	\$ 64,633	\$ -	\$ 458,729
Income tax refunds payable	1,839,078	-	-	1,839,078
Intergovernmental payables	11,253	1,380,587	-	1,391,840
Obligations under securities lending of State Treasurer	-	93,718	-	93,718
Due to other Department fiduciary funds	-	44,637	-	44,637
Due to other State fiduciary funds	-	2,007	-	2,007
Due to other Department funds	153,090	110,751	(263,841)	-
Due to other State funds	326,178	59,022	-	385,200
Due to State of Illinois component units	-	45,204	-	45,204
Unearned revenue	917,346	325,484	-	1,242,830
Total liabilities	<u>3,641,041</u>	<u>2,126,043</u>	<u>(263,841)</u>	<u>5,503,243</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue	263,510	31,397	-	294,907
Total deferred inflows of resources	<u>263,510</u>	<u>31,397</u>	<u>-</u>	<u>294,907</u>
Total liabilities and deferred inflows of resources	<u>3,904,551</u>	<u>2,157,440</u>	<u>(263,841)</u>	<u>5,798,150</u>
FUND BALANCES (DEFICITS)				
Restricted	-	5	-	5
Committed	164,034	690,498	-	854,532
Unassigned	(1,688,098)	(80,479)	-	(1,768,577)
Total fund balances (deficits)	<u>(1,524,064)</u>	<u>610,024</u>	<u>-</u>	<u>(914,040)</u>
Total liabilities, deferred inflows of resources and fund balances (deficits)	<u>\$ 2,380,487</u>	<u>\$ 2,767,464</u>	<u>\$ (263,841)</u>	<u>\$ 4,884,110</u>

The accompanying notes to the financial statements are an integral part of this statement.

State of Illinois
Department of Revenue
Reconciliation of Governmental Funds Balance Sheet
to Statement of Net Position
June 30, 2021
(Expressed in Thousands)

Total fund balances-governmental funds	\$	(914,040)
<p>Amounts reported for governmental activities in the Statement of Net Position are different because:</p>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		31,711
Prepaid expenses for governmental activities are current uses of financial resources for funds.		6,352
Revenues in the Statement of Activities that do not provide current financial resources are deferred in the funds.		294,907
Deferred outflows (inflows) of resources related to pensions and OPEB are not reported in the governmental funds because they do not provide or require the use of current financial resources. These activities consist of:		
Deferred outflows of resources related to pensions		322,974
Deferred outflows of resources related to OPEB		89,037
Deferred inflows of resources related to pensions		(229,209)
Deferred inflows of resources related to OPEB		(216,661)
Some liabilities reported in the Statement of Net Position do not require the use of current financial resources and therefore are not reported as liabilities in governmental funds. These activities consist of:		
Compensated absences		(10,042)
Net pension liability		(1,170,059)
Net OPEB liability		(725,357)
		(2,520,387)
Net position (deficit) of governmental activities	\$	(2,520,387)

The accompanying notes to the financial statements are an integral part of this statement.

State of Illinois
Department of Revenue

Statement of Revenues, Expenditures
and Changes in Fund Balances - Governmental Funds

For the Year Ended June 30, 2021 (Expressed in Thousands)

	General Fund	Nonmajor funds	Eliminations	Total Governmental Funds
REVENUES				
Federal operating grants	\$ 1,389	\$ 79	\$ -	\$ 1,468
Income taxes	24,491,253	3,759,076	-	28,250,329
Sales taxes	9,442,225	3,766,106	-	13,208,331
Motor fuel taxes	-	1,231,465	-	1,231,465
Public utility taxes	804,319	347,487	-	1,151,806
Other taxes	957,239	452,484	-	1,409,723
Licenses and fees	229	91,003	-	91,232
Other charges for services	-	334	-	334
Interest and other investment income	-	3,468	-	3,468
Other	-	19,447	-	19,447
Total revenues	<u>35,696,654</u>	<u>9,670,949</u>	<u>-</u>	<u>45,367,603</u>
EXPENDITURES				
General government	78,126	713,929	-	792,055
Health and social services	-	15,340	-	15,340
Education	-	1,513	-	1,513
Employment and economic development	5,000	-	-	5,000
Public protection and justice	-	2,200	-	2,200
Intergovernmental	-	7,035,912	-	7,035,912
Capital outlay	-	9,001	-	9,001
Total expenditures	<u>83,126</u>	<u>7,777,895</u>	<u>-</u>	<u>7,861,021</u>
Excess of revenues over expenditures	<u>35,613,528</u>	<u>1,893,054</u>	<u>-</u>	<u>37,506,582</u>
OTHER SOURCES (USES) OF FINANCIAL RESOURCES				
Appropriations from State resources	80,900	664,067	-	744,967
Lapsed appropriations	(2,781)	(167,281)	-	(170,062)
Receipts collected and transmitted to State Treasury	(34,840,828)	(2,265,096)	-	(37,105,924)
Amount of SAMS transfers in	(2,875,511)	(37,808)	-	(2,913,319)
Amount of SAMS transfers out	111,044	316,645	-	427,689
Transfers in	158,764	153,090	(311,854)	-
Transfers out	(167,677)	(424,795)	311,854	(280,618)
Net other sources (uses) of financial resources	<u>(37,536,089)</u>	<u>(1,761,178)</u>	<u>-</u>	<u>(39,297,267)</u>
Net change in fund balances	<u>(1,922,561)</u>	<u>131,876</u>	<u>-</u>	<u>(1,790,685)</u>
Fund balances (deficits), July 1, 2020	<u>398,497</u>	<u>478,148</u>	<u>-</u>	<u>876,645</u>
FUND BALANCES, JUNE 30, 2021	<u>\$ (1,524,064)</u>	<u>\$ 610,024</u>	<u>\$ -</u>	<u>\$ (914,040)</u>

The accompanying notes to the financial statements are an integral part of this statement.

State of Illinois
Department of Revenue
Reconciliation of Statement of Revenues, Expenditures and Changes in
Fund Balances of Governmental Funds to Statement of Activities
For the Year Ended June 30, 2021
(Expressed in Thousands)

Net change in fund balances \$ (1,790,685)

Amounts reported for governmental activities in the Statement of Activities
are different because:

Governmental funds report capital outlays as expenditures while governmental activities report
depreciation/amortization expense to allocate those expenditures over the life of the assets.
This is the amount by which capital outlays in the current period exceeded depreciation. 2,636

Revenues in the Statement of Activities that do not provide current financial resources are not
reported as revenues in the funds. This amount represents the increase in unavailable
revenue over the prior year. 57,466

Prepaid expenses in the Statement of Activities are reported as expenditures in
governmental funds. Prepaid expenses increased by this amount during the year. 5,477

Some expenses reported in the Statement of Activities do not require the use of current
financial resources and therefore are not reported as expenditures in governmental funds.

Increase in compensated absences obligation	(614)
Decrease in net pension liability	18,935
Decrease in OPEB liability	168,224
Change in deferred outflows of resources related to pensions	(54,359)
Change in deferred outflows of resources related to OPEB	(23,901)
Change in deferred inflows of resources related to pensions	20,125
Change in deferred inflows of resources related to OPEB	(114,509)
	<u>(114,509)</u>

Change in net position of governmental activities \$ (1,711,205)

The accompanying notes to the financial statements are an integral part of this statement.

State of Illinois
Department of Revenue

Statement of Fiduciary Net Position

June 30, 2021 (Expressed in Thousands)

	<u>Custodial Funds</u>
ASSETS	
Cash equity in State Treasury	\$ 693,391
Cash and cash equivalents	175
Securities lending collateral equity with State Treasurer	137,078
Taxes receivable, net	279,225
Other receivables, net	650
Due from other Department funds	44,637
Total assets	<u>1,155,156</u>
LIABILITIES	
Intergovernmental payables	1,017,799
Obligations under securities lending of State Treasurer	137,078
Other liabilities	104
Total liabilities	<u>1,154,981</u>
NET POSITION	
Net position restricted for expendable purposes	<u>\$ 175</u>

The accompanying notes to the financial statements are an integral part of this statement.

State of Illinois
Department of Revenue

Statement of Changes in Fiduciary Net Position

For the Year Ended June 30, 2021 (Expressed in Thousands)

	<u>Custodial Funds</u>
ADDITIONS	
Sales tax collections for other governments	\$ 2,473,521
Motor fuel tax collections for other governments	49,268
Public utility tax collections for other governments	137,677
Other tax collections for other governments	1,490,622
Fees collected for other governments	7,167
Investment income	1,233
Collateral deposits received	190
Other	482
Total additions	<u>4,160,160</u>
DEDUCTIONS	
Payment of sales tax to other governments	2,474,299
Payment of motor fuel tax to other governments	49,285
Payment of public utility tax to other governments	137,677
Payment of other tax to other governments	1,491,058
Payment of fees to other governments	7,169
Collateral deposits returned	15
Other	482
Total deductions	<u>4,159,985</u>
Change in net position	175
Net position, July 1, 2020	<u>-</u>
NET POSITION, June 30, 2021	<u>\$ 175</u>

The accompanying notes to the financial statements are an integral part of this statement.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

(1) Organization

The Department of Revenue (Department) is a part of the executive branch of government of the State of Illinois (State) and operates under the authority of and review by the Illinois General Assembly. The Department operates under a budget approved by the General Assembly in which resources primarily from the General Revenue Fund are appropriated for the use of the Department. Activities of the Department are subject to the authority of the Office of the Governor, the State's chief executive officer, and other departments of the executive and legislative branches of government (such as the Department of Central Management Services, the Governor's Office of Management and Budget, the State Treasurer's Office, and the Office of Comptroller) as defined by the Illinois General Assembly. All funds appropriated to the Department and all other cash received are under the custody and control of the State Treasurer, with the exception of the Surety Bond Fund and the Evidence Fund.

The Department is organized to provide for administering, collecting, enforcing and determining distribution of the taxes imposed by the State's major tax acts.

(2) Summary of Significant Accounting Policies

The financial statements of the Department have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB). To facilitate the understanding of data included in the financial statements, summarized below are the more significant accounting policies.

(a) Financial Reporting Entity

As defined by GAAP, the financial reporting entity consists of a primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as:

- 1) Appointment of a voting majority of the component unit's board and either (a) the primary government's ability to impose its will, or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or
- 2) Fiscal dependency and financial benefit or burden on the primary government.

Based upon the required criteria, the Department has no component units and is not a component unit of any other entity. However, because the Department is not legally separate from the State of Illinois, the financial statements of the Department are incorporated into the financial statements of the State of Illinois. The State of Illinois' Annual Comprehensive Financial Report may be obtained directly at the Office of Comptroller's website (illinoiscomptroller.gov).

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

(b) Basis of Presentation

The financial statements of the State of Illinois, Department of Revenue, are intended to present the financial position and changes in financial position of only that portion of the governmental activities, each major governmental fund of the State of Illinois, and the aggregate remaining fund information of the State of Illinois that is attributable to the transactions of the Department. They do not purport to, and do not, present fairly the financial position of the State of Illinois as of June 30, 2021 and the changes in financial position for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

Government-wide Statements. The government-wide statement of net position and statement of activities report the overall financial activity of the Department, excluding fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities of the Department. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of net position presents the assets and deferred outflows of resources and liabilities and deferred inflows of resources of the Department's governmental activities with the difference being reported as net position. The assets and liabilities are presented in order of their relative liquidity by class of asset or liability with liabilities whose average maturities are greater than one year reported in two components - the amount due within one year and the amount due in more than one year.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the Department's governmental activities. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include charges paid by the recipients of goods or services offered by the programs and operating and capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements. The fund financial statements provide information about the Department's funds, including fiduciary funds. Separate statements for each fund category – governmental and fiduciary – are presented. The emphasis on fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The Department administers the following major governmental fund (or portions thereof in the case of shared funds – see note 2(d)):

General – This is the State's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund. The Department's portion of the General Fund is composed of a primary sub-account (General Revenue) and nine secondary sub-accounts (Common School Special, Education Assistance, Illinois Sports Facility, Income Tax Refund, Common School, School Infrastructure, Advancement of Education, Commitment to Human Services, and Capital Projects). The services which are administered by the Department and accounted for in the General Fund include, among others, general government services.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

In addition to the General Fund, the Department administers the following fund types:

Governmental Fund Types:

Special Revenue – These funds account for resources obtained from specific revenue sources that are restricted or committed to expenditures for specific purposes other than debt service or capital assets. Special revenue funds account for, among other things, taxes levied with statutorily defined distributions, federal grant programs and other resources restricted or committed as to purpose.

Fiduciary Fund Types:

Custodial – These funds account for assets held by the Department, acting in the capacity of an agent, for distribution to other governmental units or designated beneficiaries.

(c) Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flow takes place. Nonexchange transactions, in which the Department gives (or receives) value without directly receiving (or giving) equal value in exchange, include income and replacement, sales, motor fuel, and excise taxes. On an accrual basis, revenues from these taxes are recognized in the fiscal year in which the underlying exchange transaction occurs. Revenue from grants, entitlements, and similar items are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been met.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the State considers revenues to be available if they are collected within 60 days of the end of the current fiscal year.

In accordance with GASB Codification N50: *Nonexchange Transactions*, recognition of nonexchange transactions in the financial statements is required unless the transactions are not measurable (reasonably estimable) or are not probable of collection. In this regard, the Department annually has an inventory of returns (primarily income tax and sales tax), that are in various stages of processing, dispute or review at year-end and through the date of issuing the financial statements (“unperfected returns”). Receivables and/or refunds that may result upon perfecting these returns have been estimated and recorded in the financial statements. Upon perfecting the returns, cash allocations to other governmental and fiduciary funds will be required and may be material.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

Expenditures generally are recorded when the liability is incurred, as under accrual accounting. However, principal and interest on formal debt issues, claims and judgments, pension and OPEB benefits, and compensated absences are recorded only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Significant revenue sources which are susceptible to accrual include income and replacement taxes, sales taxes, public utility taxes, motor fuel taxes, other taxes, tax penalties, and interest. The tax revenues are recorded by the State as taxpayers earn income (personal income tax, corporate income tax, and other taxes), as sales are made (sales taxes, public utility taxes, motor fuel taxes, and other taxes), or as the taxable event occurs (other taxes) net of estimated overpayments and amounts not expected to be collected. Amounts not expected to be collected are based on an analysis of the historical collection experience for accounts receivable (or additional information relating to the allowance percentage calculations).

Taxpayers can elect to receive a refund of tax overpayments (refunds payable) or carry-forward those overpayments to be applied to tax liabilities of the next year (unearned revenue). All liabilities pertaining to tax overpayments (refunds payable and unearned revenue) are estimated based on a combination of actual data and historical trends.

All other revenue sources including fines, licenses, and other miscellaneous revenues are considered to be measurable and available only when cash is received. Estimates are used to assign estimated tax payments received or refunds applied to future tax periods for individual and corporate income taxes to the proper fiscal year.

(d) Shared Fund Presentation

The financial statement presentation for the General Revenue Fund, Education Assistance Fund, Road Fund, Motor Fuel Tax Fund, Public Utility Fund, Underground Storage Tank Fund, Compassionate Use of Medical Cannabis Fund, Illinois Gaming Law Enforcement Fund, Emergency Public Health Fund, Used Tire Management Fund, Natural Areas Acquisition Fund, Open Space Lands Acquisition and Development Fund, State Coronavirus Urgent Remediation Emergency Fund, Common School Fund, Drycleaner Environmental Response Trust Fund, Supplemental Low Income Energy Assistance Fund, Renewable Energy Resources Trust Fund, School Infrastructure Fund, International Tourism Fund, Fund for the Advancement of Education, Commitment to Human Services Fund, Capital Projects Fund, Cannabis Regulation Fund, Build Illinois Fund, Local Tourism Fund and Build Illinois Bond Fund represent only the portion of the shared fund that can be directly attributed to the operations of the Department. Financial statements for total fund operations of the shared State funds are presented in the State of Illinois' Annual Comprehensive Financial Report. In presenting these financial statements, certain unique accounts are used for the presentation of shared funds. The following accounts are used in these financial statements to present the Department's portion of shared funds:

Unexpended Appropriations

This "asset" account represents lapse period warrants issued between July and August annually in accordance with the Statewide Accounting Management System (SAMS) records plus any liabilities relating to obligations re-appropriated to the subsequent fiscal year.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

Appropriations from State Resources

This “other financing source” account represents the final legally adopted appropriation according to SAMS records.

Lapsed Appropriations

Lapsed appropriations are the legally adopted appropriations less net warrants issued for the 14-month period from July to August of the following year and re-appropriations to subsequent years according to SAMS records. For fiscal year 2021, the lapse period was extended through September.

Receipts Collected and Transmitted to State Treasury

This “other financing use” account represents all cash receipts received during the fiscal year from SAMS records.

Amount of SAMS Transfers In

This “other financing use” account represents cash transfers made by the Office of Comptroller in accordance with statutory provisions to the corresponding fund during the fiscal year per SAMS records in which the Department did not make a deposit into the State Treasury.

Amount of SAMS Transfers Out

This “other financing source” account represents cash transfers made by the Office of Comptroller in accordance with statutory provisions from the corresponding fund during the fiscal year per SAMS records in which a legally adopted appropriation was not charged.

(e) Eliminations

Eliminations have been made in the government-wide statement of net position to minimize the “grossing-up” effect on assets and liabilities within the governmental activities column of the Department. As a result, amounts reported in the governmental funds balance sheet as interdepartmental interfund receivables and payables have been eliminated in the government-wide statement of net position. Amounts reported in the governmental funds balance sheet as receivable from or payable to fiduciary funds have been included in the government-wide statement of net position as receivable from and payable to external parties, rather than as internal balances.

(f) Cash and Cash Equivalents

Cash equivalents are defined as short-term, highly liquid investments readily convertible to cash with maturities of less than 90 days at time of purchase. Cash and cash equivalents include cash on hand and cash in banks for locally held funds.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

(g) *Inventories and Prepaid Expenses*

Inventories, consisting primarily of postage and printing supplies, are valued at cost, principally on the first-in, first-out (FIFO) method. Significant inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as expenditures in the governmental funds and as prepaid expenses in the government-wide statement of net position.

(h) *Interfund Transactions*

The Department has the following types of interfund transactions between Department funds and funds of other State agencies:

Services provided and used—sales and purchases of goods and services between funds for a price approximating their external exchange value. Interfund services provided and used are reported as revenues in seller funds and expenditures or expenses in purchaser funds. Unpaid amounts are reported as interfund receivables and payables in the governmental funds balance sheet or the government-wide statements of net position.

Reimbursements—repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them. Reimbursements are reported as expenditures in the reimbursing fund and as a reduction of expenditures in the reimbursed fund.

Transfers—flows of assets (such as cash or goods) without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers.

(i) *Capital and Intangible Assets*

Capital assets, which consist of equipment, automobiles and internally developed computer software, are reported at cost. Contributed assets are reported at acquisition value at the time received. Capital assets are depreciated/amortized using the straight-line method. The capitalization threshold for internally generated intangible assets is \$1 million, and the threshold for all other intangible assets is \$25,000 and the estimated useful life is 3-25 years. The capitalization threshold for capital assets is \$5,000 and the estimated useful life is 3-15 years.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

(j) *Compensated Absences*

The liability for compensated absences reported in the government-wide statement of net position consists of unpaid, accumulated vacation and sick leave balances for Department employees. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. The liability has been calculated based on the employees' current salary level and includes salary related costs (e.g., social security and Medicare tax).

Legislation that became effective January 1, 1998 capped the paid sick leave for all State Employees' Retirement System members at December 31, 1997. Employees continue to accrue twelve sick days per year but will not receive monetary compensation for any additional time earned after December 31, 1997.

Sick days earned between January 1, 1984 and December 31, 1997 (with a 50% cash value) would only be used after all days with no cash value are depleted. Any sick days earned and unused after December 31, 1997 will be converted to service time for purposes of calculating employee pension benefits.

(k) *Fund Balances*

It is the Department's policy to consider restricted resources to have been spent first when an expenditure is incurred for which both restricted and unrestricted (i.e. committed, assigned or unassigned) fund balances are available, followed by committed and then assigned fund balances. Unassigned amounts are used only after the other resources have been used.

Within the governmental fund types, the Department's fund balances are reported in one of the following classifications:

Nonspendable – includes amounts that cannot be spent because they are either: a) not in spendable form; or b) legally or contractually required to be maintained intact.

Restricted – includes amounts that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

Committed – includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Department's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the Department removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. The uses of these funds are established by bills passed by the legislature and approved by the Governor of the State of Illinois.

Unassigned – includes the residual fund balance that has not been restricted, committed, or assigned within the general fund and deficit fund balances of other governmental funds.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

(l) Net Position

In the government-wide statement of net position, equity is displayed in three components as follows:

Invested in Capital Assets – This consists of capital assets, net of accumulated depreciation and amortization.

Restricted – This consists of amounts that are legally restricted by outside parties or by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, generally it is the State’s policy to use restricted resources first, then unrestricted resources when they are needed. Restricted net position and restricted fund balance resulting from enabling legislation consists of \$5 to be used for general government at June 30, 2021.

Unrestricted – This consists of amounts that do not meet the definition of “restricted” or “invested in capital assets”.

(m) Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

(n) Pensions and Other Postemployment Benefits

In accordance with the Department’s adoption of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, and GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pension Plans*, the net pension liability, the other postemployment benefit (OPEB) liability, deferred outflows of resources, deferred inflows of resources, appropriations from State resources, pension and OPEB expenses have been recognized in the government-wide financial statements.

The total pension liability and total OPEB liability are the actuarially calculated value of the projected benefit payments attributed to past periods of service as of the measurement date. The total pension and total OPEB expenses are comprised of the service cost or actuarial present value of projected benefit payments attributed to the valuation year, interest on the total pension and OPEB liabilities, plan administrative expenses, and current year benefit changes. Additionally, the total pension and OPEB expenses include the annual recognition of outflows and inflows of resources due to pension and OPEB assets and liabilities.

The net pension liability is the difference between the total pension liability and the plan’s fiduciary net position as of the measurement date. For purposes of measuring the net pension liability, deferred outflows of resources, deferred inflows of resources, pension expense and expenditures associated with the Department’s contribution requirements, information about the fiduciary net position of the plan and additions to/deductions from the plan’s fiduciary net position have been determined on the same basis as they are reported within the separately issued

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

plan financial statements. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with terms of the plan. Investments are reported at fair value.

(o) *New Accounting Pronouncements*

Effective for the year ending June 30, 2021, the Department adopted GASB Statement No. 84, *Fiduciary Activities*, which improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement enhances consistency and comparability by establishing specific criteria for identifying activities that should be reported as fiduciary activities and clarifying whether and how business-type activities should report their fiduciary activities. The implementation of this Statement impacted the Department's financial statements with the recognition of net position in the Statement of Fiduciary Net Position as well as presentation of a new Statement of Changes in Fiduciary Net Position.

Effective for the year ending June 30, 2021, the Department adopted GASB Statement No. 90, *Majority Equity Interests—an amendment of GASB Statements No. 14 and No. 61*, which improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. For all other holdings of a majority equity interest in a legally separate organization, a government should report the legally separate organization as a component unit, and the government or fund that holds the equity interest should report an asset related to the majority equity interest using the equity method. This Statement establishes that ownership of a majority equity interest in a legally separate organization results in the government being financially accountable for the legally separate organization and, therefore, the government should report that organization as a component unit. The implementation of this Statement had no impact on the Department's financial statements.

(p) *Future Adoption of GASB Statements*

Effective for the year ending June 30, 2022, the Department will adopt GASB Statement No. 87, *Leases*, which establishes standards to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. Management has not yet determined the impact this pronouncement will have on the Department's financial statements; however, it may be material.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

Effective for the year ending June 30, 2022, the Department will adopt GASB Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, which enhances the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and simplifies accounting for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. This Statement also reiterates that in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles. Management has not yet determined the impact this pronouncement will have on the Department's financial statements; however, it is not expected to be material.

Effective for the period ending June 30, 2023, the Department will adopt GASB Statement No. 91, *Conduit Debt Obligations*, which provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. Management has not yet determined the impact this pronouncement will have on the Department's financial statements; however, it is not expected to be material.

Effective for the period ending June 30, 2022, the Department will adopt GASB Statement No. 92, *Omnibus 2020*, which will enhance comparability in the application of accounting and financial reporting requirements and will improve the consistency of authoritative literature. Management has not yet determined the impact this pronouncement will have on the Department's financial statements; however, it is not expected to be material.

Effective for the period ending June 30, 2023, the Department will adopt GASB Statement No. 93, *Replacement of Interbank Offered Rates*, which addresses those and other accounting and financial reporting implications that result from the replacement of an Interbank Offered Rate. Management has not yet determined the impact this pronouncement will have on the Department's financial statements; however, it is not expected to be material.

Effective for the period ending June 30, 2023, the Department will adopt GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, which improves financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). Management has not yet determined the impact this pronouncement will have on the Department's financial statements; however, it is not expected to be material.

Effective for the period ending June 30, 2023, the Department will adopt GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*, which (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. Management has not yet determined the impact this pronouncement will have on the Department's financial statements; however, it may be material.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

Effective for the period ending June 30, 2022, the Department will adopt GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*, which results in more consistent financial reporting of defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans, while mitigating the costs associated with reporting those plans. Management has not yet determined the impact this pronouncement will have on the Department's financial statements; however, it is not expected to be material.

(3) Deposits and Investments

The State Treasurer is the custodian of the Department's deposits and investments for funds maintained in the State Treasury. These amounts are classified as "Cash equity in State Treasury" and "Securities lending collateral equity with State Treasurer" on the Statement of Net Position and Balance Sheets. The Department independently manages deposits and investments maintained outside the State Treasury.

(a) Deposits

Deposits in the custody of the State Treasurer are pooled and invested with other State funds in accordance with the Deposit of State Moneys Act of the Illinois Compiled Statutes (15 ILCS 520/11). Funds held by the State Treasurer have not been categorized as to credit risk because the Department does not own individual securities. Detail on the nature of these deposits and investments is available within the State of Illinois' Annual Comprehensive Financial Report.

(b) Securities Lending Transactions

Under the authority of the Treasurer's published investment policy that was developed in accordance with the State statute, the State Treasurer lends securities to broker-dealers and other entities for collateral that will be returned for the same securities in the future. The State Treasurer has, through a Securities Lending Agreement, authorized Deutsche Bank AG to lend the State Treasurer's securities to broker-dealers and banks pursuant to a form of loan agreement.

During fiscal year 2021, Deutsche Bank AG lent U.S. Agency securities and U.S. Treasury securities and received as collateral U.S. dollar denominated cash. Borrowers were required to deliver collateral for each loan equal to at least 100% of the aggregate fair value of the loaned securities. Loans are marked to market daily. If the fair value of collateral falls below 100%, the borrower must provide additional collateral to raise the fair value to 100%.

The State Treasurer did not impose any restrictions during fiscal year 2021 on the amount of the loans of available, eligible securities. In the event of borrower default, Deutsche Bank AG provides the State Treasurer with counterparty default indemnification. In addition, Deutsche Bank AG is obligated to indemnify the State Treasurer if Deutsche Bank AG loses any securities, collateral or investments of the State Treasurer in Deutsche Bank AG's custody. There were no losses during fiscal year 2021 resulting from a default of the borrowers or Deutsche Bank AG.

During fiscal year 2021, the State Treasurer and the borrowers maintained the right to terminate all securities lending transactions on demand. The cash collateral received on each loan was invested in repurchase agreements with approved counterparties collateralized with securities

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

approved by Deutsche Bank AG and marked to market daily at no less than 102%. Because the loans are terminable at will, their duration did not generally match the duration of the investments made with cash collateral. The State Treasurer had no credit risk as a result of its securities lending program as the collateral held exceeded the fair value of the securities lent.

In accordance with GASB Codification I60: *Investments – Security Lending*, the Office of the State Treasurer has allocated the assets and obligations at June 30, 2021, arising from securities lending agreements to the various funds of the State. The total allocated to the Department was \$230.796 million at June 30, 2021, including \$137.078 million allocated to custodial funds administered by the Department.

(4) Taxes Receivable

Taxes receivable (amounts expressed in thousands) at June 30, 2021, are as follows:

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds	Fiduciary Funds
Taxes receivable:				
Income	\$ 1,465,269	\$ 174,656	\$ 1,639,925	\$ -
Sales	531,192	264,038	795,230	217,775
Motor fuel	-	114,660	114,660	5,264
Public utility	7,293	9,239	16,532	169
Other	56,178	41,327	97,505	84,645
Total taxes receivable	<u>2,059,932</u>	<u>603,920</u>	<u>2,663,852</u>	<u>307,853</u>
Less: allowance for uncollectible taxes	<u>476,887</u>	<u>68,410</u>	<u>545,297</u>	<u>28,628</u>
Taxes receivable, net	<u>\$ 1,583,045</u>	<u>\$ 535,510</u>	<u>\$ 2,118,555</u>	<u>\$ 279,225</u>

(5) Loans and Notes Receivable

The Senior Citizen Real Estate Tax Deferral program is a tax-relief loan program. It allows qualified seniors to defer all or part of their taxes and special assessments on their primary home. The loan, which comes from the State of Illinois, is repaid when the property is sold, or upon the death of the participant.

Loans receivable (amounts expressed in thousands) at June 30, 2021, are as follows:

	Governmental Activities
Senior Citizens Real Estate Deferred Tax	<u>\$ 35,833</u>

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

(6) Interfund Balances and Activity

(a) Balances Due from/to Other Funds

The following balances (amounts expressed in thousands) at June 30, 2021, represent amounts due from other funds for statutory tax allocations, administrative cost reimbursements, and interfund borrowing.

Fund	Due From	
	Other Department Funds	Other State Funds
General fund	\$ 110,751	\$ 6,926
Nonmajor governmental funds	153,090	14,088
Fiduciary funds	44,637	-
	<u>\$ 308,478</u>	<u>\$ 21,014</u>

The following (amounts expressed in thousands) at June 30, 2021, represent amounts due to other funds for statutory tax and fee allocations, administrative expenses, and fringe benefits.

Fund	Due To			
	Other Department Funds	Other State Funds	Other Department Fiduciary Funds	Other State Fiduciary Funds
General fund	\$ 153,090	\$ 326,178	\$ -	\$ -
Nonmajor governmental funds	110,751	59,022	44,637	2,007
	<u>\$ 263,841</u>	<u>\$ 385,200</u>	<u>\$ 44,637</u>	<u>\$ 2,007</u>

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

(b) Transfers from/to Other Funds

Interfund transfers in (amounts expressed in thousands) for the year ended June 30, 2021, consisted of the following for statutory tax allocations and administrative cost reimbursements:

Fund	Transfers in from Other Department Funds
General fund	\$ 158,764
Nonmajor governmental funds	153,090
	\$ 311,854

Interfund transfers out (amounts expressed in thousands) for the year ended June 30, 2021, consisted of the following for statutory tax allocations and administrative cost reimbursements.

Fund	Transfers Out		Total
	Other Department Funds	Other State Funds	
General fund	\$ 153,090	\$ 14,587	\$ 167,677
Nonmajor governmental funds	158,764	266,031	424,795
	\$ 311,854	\$ 280,618	\$ 592,472

(c) Balances Due from/to State of Illinois Component Units

The Illinois Housing Development Authority owed the Department's nonmajor governmental funds \$411.295 million at June 30, 2021, for advances on loan programs. The Department's Nonmajor Funds owe \$45.204 million at June 30, 2021, to State of Illinois Component Units for reimbursements for expenses incurred.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

(7) Capital Assets

Capital asset activity (amounts expressed in thousands) for the year ended June 30, 2021, was as follows:

	Beginning Balance	Additions	Deletions	Net Transfers	Ending Balance
Governmental activities:					
Capital assets being depreciated/amortized:					
Equipment	\$ 2,755	\$ 787	\$ (189)	\$ -	3,353
Internally generated software	65,215	8,214	-	-	73,429
	<u>67,970</u>	<u>9,001</u>	<u>(189)</u>	<u>-</u>	<u>76,782</u>
Less accumulated depreciation/amortization:					
Equipment	2,615	111	(189)	-	2,537
Internally generated software	36,280	6,254	-	-	42,534
	<u>38,895</u>	<u>6,365</u>	<u>(189)</u>	<u>-</u>	<u>45,071</u>
Governmental activities capital assets, net	<u>\$ 29,075</u>	<u>\$ 2,636</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 31,711</u>

Depreciation/amortization expense for governmental activities of \$6,365 (amounts expressed in thousands) for the year ended June 30, 2021, was charged to the general government function.

(8) Long-Term Obligations

Changes in long-term obligations (amounts expressed in thousands) for the year ended June 30, 2021, were as follows:

	Beginning Balance	Additions	Deletions	Ending Balance	Amounts Due Within One Year
Governmental activities:					
Net pension liability	\$ 1,188,994	\$ -	\$ (18,935)	\$ 1,170,059	\$ -
OPEB liability*	893,581	-	(168,224)	725,357	-
Compensated absences	9,428	13,136	(12,522)	10,042	978
Total governmental activities	<u>\$ 2,092,003</u>	<u>\$ 13,136</u>	<u>\$ (199,681)</u>	<u>\$ 1,905,458</u>	<u>\$ 978</u>

*The beginning OPEB liability balance was restated, please refer to Note 15 for details.

Compensated absences, the net pension liability, and the net OPEB liability will be liquidated by the applicable governmental funds that account for the salaries and wages of the related employees.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

(9) Defined Benefit Pension Plan

Plan Description. Substantially all of the Department's full-time employees who are not eligible for participation in another state-sponsored retirement plan participate in the State Employees' Retirement System (SERS), which is a single-employer defined benefit pension trust fund in the State of Illinois reporting entity and is treated as a cost sharing plan by the Department. SERS is governed by article 14 of the Illinois Pension Code (40 ILCS 5/1, et al.). The plan consists of two tiers of contribution requirements and benefit levels based on when an employee was hired. Members who first become an employee and participate under any of the State's retirement plans on or after January 1, 2011, are members of Tier 2, while Tier 1 consists of employees hired before January 1, 2011, or those who have service credit prior to January 1, 2011. The provisions below apply to both Tier 1 and 2 members, except where noted. The SERS issues a separate Annual Comprehensive Financial Report available at www.srs.illinois.gov or that may be obtained by writing to the SERS, 2101 South Veterans Parkway, PO Box 19255, Springfield, Illinois, 62794-9255.

Benefit Provisions. SERS provides retirement benefits based on the member's final average compensation and the number of years of service credit that have been established. The retirement benefit formula available to general State employees that are covered under the Federal Social Security Act is 1.67% for each year of service and for noncovered employees it is 2.2% for each year of service. The maximum retirement annuity payable is 75% of final average compensation for regular employees and 80% for alternative formula employees. The minimum monthly retirement annuity payable is \$15 for each year of covered service and \$25 for each year of noncovered service.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

Members in SERS under the Tier 1 and Tier 2 receive the following levels of benefits based on the respective age and years of service credits.

Regular Formula Tier 1	Regular Formula Tier 2
<p>A member must have a minimum of 8 years of service credit and may retire at:</p> <ul style="list-style-type: none"> • Age 60, with 8 years of service credit. • Any age, when the member's age (years & whole months) plus years of service credit (years & whole months) equal 85 years (1,020 months) (Rule of 85) with eight years of credited service. • Between ages 55-60 with 25-30 years of service credit (reduced 1/2 of 1% for each month under age 60). <p>The retirement benefit is based on final average compensation and credited service. Final average compensation is the 48 highest consecutive months of service within the last 120 months of service.</p> <p>Under the Rule of 85, a member is eligible for the first 3% increase on January 1 following the first full year of retirement, even if the member is not age 60. If the member retires at age 60 or older, he/she will receive a 3% pension increase every year on January 1, following the first full year of retirement.</p> <p>If the member retires before age 60 with a reduced retirement benefit, he/she will receive a 3% pension increase every January 1 after the member turns age 60 and has been retired at least one full year. These pension increases are not limited by the 75% maximum.</p>	<p>A member must have a minimum of 10 years of credited service and may retire at:</p> <ul style="list-style-type: none"> • Age 67, with 10 years of credited service. • Between ages 62-67 with 10 years of credited service (reduced 1/2 of 1% for each month under age 67). <p>The retirement benefit is based on final average compensation and credited service. For regular formula employees, final average compensation is the average of the 96 highest consecutive months of service within the last 120 months of service. The retirement benefit is calculated on a maximum salary of \$106,800. This amount increases annually by 3% or one-half of the Consumer Price Index, whichever is less. The calendar year 2020 rate is \$115,929.</p> <p>If the member retires at age 67 or older, he/she will receive a pension increase of 3% or one-half of the Consumer Price Index for the preceding calendar year, whichever is less, every year on January 1, following the first full year of retirement.</p> <p>If the member retires before age 67 with a reduced retirement benefit, he/she will receive a pension increase of 3% or one-half of the Consumer Price Index for the preceding calendar year, whichever is less, every January 1 after the member turns age 67 and has been retired at least one full year. These pension increases are not limited by the 75% maximum.</p>

Additionally, the Plan provides an alternative retirement formula for State employees in high-risk jobs, such as State policemen, fire fighters, and security employees. Employees qualifying for benefits under the alternative formula may retire at an earlier age depending on membership in Tier 1 or Tier 2. The retirement formula is 2.5% for each year of covered service and 3.0% for each year of non-covered service. The maximum retirement annuity payable is 80% of final average compensation as calculated under the alternative formula.

SERS also provides occupational and nonoccupational (including temporary) disability benefits. To be eligible for nonoccupational (including temporary) disability benefits, an employee must have at least eighteen months of credited service to the System. The nonoccupational (including temporary) disability benefit is equal to 50% of the monthly rate of compensation of the employee on the date of removal from the payroll. Occupational disability benefits are provided when the member becomes disabled as a direct result of injuries or diseases arising out of and in the course of State employment. The monthly benefit is equal to 75% of the monthly rate of compensation on the date of removal from the payroll. This benefit amount is reduced by Workers' Compensation or payments under the Occupational Diseases Act.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

Occupational and nonoccupational death benefits are also available through the System. Certain nonoccupational death benefits vest after eighteen months of credited service. Occupational death benefits are provided from the date of employment.

Contributions. Contribution requirements of active employees and the State are established in accordance with Chapter 40, section 5/14-133 of the Illinois Compiled Statutes. Member contributions are based on fixed percentages of covered payroll ranging between 4.00% and 12.50%. Employee contributions are fully refundable, without interest, upon withdrawal from State employment. Tier 1 members contribute based on total annual compensation. Tier 2 members contribute based on an annual compensation rate not to exceed \$106,800 with limitations for future years increased by the lesser of 3% or one-half of the annual percentage increase in the Consumer Price Index. For 2021, this amount was \$116,740.

The State is required to make payment for the required departmental employer contributions, all allowances, annuities, any benefits granted under Chapter 40, Article 5/14 of the ILCS and all administrative expenses of the System to the extent specified in the ILCS. State law provides that the employer contribution rate be determined based upon the results of each annual actuarial valuation.

For fiscal year 2021, the required employer contributions were computed in accordance with the State's funding plan. This funding legislation provides for a systematic 50-year funding plan with an ultimate goal to achieve 90% funding of the plan's liabilities. In addition, the funding plan provided for a 15-year phase-in period to allow the State to adapt to the increased financial commitment. Since the 15-year phase-in period ended June 30, 2010, the State's contribution will remain at a level percentage of payroll for the next 35 years until the 90% funded level is achieved. For fiscal year 2021, the employer contribution rate was 54.831%. The Department's contribution amount for fiscal year 2021 was \$57.529 million. In addition, the Department recorded \$23.622 million of revenue and expenditures in the General Revenue account of the General Fund to account for payments to SERS for Department employees that were paid from statewide General Revenue Fund appropriations.

Pension liability, deferred outflows of resources, deferred inflows of resources and expense related to pensions. At June 30, 2021, the Department reported a liability of \$1,170.059 million for its proportionate share of the State's net pension liability for SERS on the statement of net position. The net pension liability was measured as of June 30, 2020 (current year measurement date), and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Department's portion of the net pension liability was based on the Department's proportion of employer contributions relative to all employer contributions made to the plan during the year ended June 30, 2020. As of the current year measurement date of June 30, 2020, the Department's proportion was 3.3556%, which was a decrease of 0.2049% from its proportion measured as of the prior year measurement date (3.5605%).

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

For the year ended June 30, 2021, the Department recognized pension expense of \$113.674 million which is reported in the General government function of the Statement of Activities. The Department recognized revenue for a portion of this amount (\$23.622 million) which is reported in appropriations from State resources in the General Revenue Fund as well as the general revenues section of the Statement of Activities. At June 30, 2021, the Department reported deferred outflows and deferred inflows of resources related to the pension liability from the following sources (amounts expressed in thousands):

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,991	\$ 4,592
Changes of assumptions	24,682	6,901
Net difference between projected and actual investment earnings on pension plan investments	6,500	-
Changes in proportion	207,650	217,716
Department contributions subsequent to the measurement date	81,151	-
Total	\$ 322,974	\$ 229,209

\$81.151 million reported as deferred outflows of resources related to pensions resulting from Department contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized as pension expense as follows (amounts expressed in thousands):

Year ended June 30,	Amount
2022	\$ 11,463
2023	7,064
2024	(6,205)
2025	292
Total	\$ 12,614

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

Actuarial Methods and Assumptions. The total pension liability was determined by an actuarial valuation as of June 30, 2020, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation: 2.25%

Investment Rate of Return: 6.75%, net of pension plan investment expense, including inflation.

Projected salary increases: 2.75% - 7.17% salary increase rates based on age related productivity and merit rates inflation.

Post-retirement benefit increases of 3.00%, compounded, for Tier 1 and the lesser of 3.00% or one-half of the annual increase in the Consumer Price Index for Tier 2.

Retirement Age: Experience-based table of rates specific to the type of eligibility condition. Last updated for the June 30, 2019 actuarial valuation pursuant to and experience study of the period July 1, 2015, to June 30, 2018.

Mortality: Pub-2010 General and Public Safety Healthy Retiree mortality tables, sex distinct, with rates projected to 2018 generational mortality improvement factors were updated to projection scale MP-2018.

The actuarial assumptions used to calculate the total pension liability as of the current year measurement date are consistent with the actuarial assumptions used to calculate the total pension liability as of the prior year measurement date.

The long-term expected real rate of return on pension plan investments was determined using the best estimates of geometric real rates of return for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. For each major asset class that is included in the pension plan's target asset allocation, calculated as of the measurement date of June 30, 2021, the best estimates of the geometric real rates of return are summarized in the following table:

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return</u>
U.S. Equity	23%	5.50%
Developed Foreign Equity	13%	5.90%
Emerging Market Equity	8%	7.80%
Private Equity	7%	7.50%
Intermediate Investment Grade Bonds	14%	1.10%
Long-term Government Bonds	4%	1.10%
TIPS	4%	1.00%
High Yield and Bank Loans	5%	3.70%
Opportunistic Debt	8%	4.70%
Emerging Market Debt	2%	2.70%
Real Estate	10%	3.20%
Infrastructure	2%	3.90%
Total	100%	

Discount Rate. A discount rate of 6.35% was used to measure the total pension liability as of the measurement date of June 30, 2020, as compared to a discount rate of 6.47% used to measure the total liability as of the prior year measurement date. The June 30, 2020, single blended discount rate was based on the expected rate of return on pension plan investments of 6.75 % and a municipal bond rate of 2.45%, based on an index of 20-year general obligation bonds with an average AA credit rating as published by the Fidelity Index’s “20-Year Municipal GO AA Index”. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that contributions will be made based on the statutorily required rates under Illinois law. Based on these assumptions, the pension plan’s fiduciary net position and future contributions will be sufficient to finance the benefit payments through the year 2075. As a result, the long-term expected rate of return on pension plan investments was applied to projected benefit payments through the year 2075, and the municipal bond rate was applied to all benefit payments after that date.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate. The net pension liability for the plan was calculated using the stated discount rate, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate as shown below (amounts expressed in thousands):

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

	1% Decrease (5.35%)	Discount Rate (6.35%)	1% Increase (7.35%)
Department's proportionate share of the net pension liability	\$ 1,414,386	\$ 1,170,059	\$ 969,234

Payables to the pension plan. At June 30, 2021, the Department reported a payable of \$2.014 million to SERS for the outstanding amount of contributions to the pension plans required for the year ended June 30, 2021.

(10) Other Postemployment Benefit Plan

Plan description. The State Employees Group Insurance Act of 1971 (Act), as amended, authorizes the Illinois State Employees Group Insurance Program (SEGIP) to provide health, dental, vision, and life insurance benefits for certain retirees and their dependents. Substantially all of the Department's full-time employees are members of SEGIP. Members receiving monthly benefits from the General Assembly Retirement System (GARS), Judges Retirement System (JRS), State Employees' Retirement System of Illinois (SERS), Teachers' Retirement System (TRS), and State Universities Retirement System of Illinois (SURS) are eligible for these other post-employment benefits (OPEB). Certain TRS members eligible for coverage under SEGIP include: certified teachers employed by certain State agencies, executives employed by the Board of Education, regional superintendents, regional assistant superintendents, TRS employees and members with certain reciprocal service. No assets are accumulated or dedicated to funding the retiree health insurance benefit and a separate trust has not been established for the funding of OPEB.

The Department of Central Management Services administers these benefits for annuitants with the assistance of the public retirement systems sponsored by the State (GARS, JRS, SERS, TRS and SURS). The State recognizes SEGIP OPEB benefits as a single-employer defined benefit plan. The plan does not issue a stand-alone financial report.

Benefits provided. The health, dental, and vision benefits provided to and contribution amounts required from annuitants are the result of collective bargaining between the State and the various unions representing the State's and the university component units' employees in accordance with limitations established in the Act. Therefore, the benefits provided and contribution amounts are subject to periodic change. Coverage through SEGIP becomes secondary to Medicare after Medicare eligibility has been reached. Members must enroll in Medicare Parts A and B to receive the subsidized SEGIP premium available to Medicare eligible participants. The Act requires the State to provide life insurance benefits for annuitants equal to their annual salary as of the last day of employment until age 60, at which time, the benefit amount becomes \$5,000.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

Funding policy and annual other postemployment benefit cost. OPEB offered through SEGIP are financed through a combination of retiree premiums, State contributions and Federal government subsidies from the Medicare Part D program. Contributions are deposited in the Health Insurance Reserve Fund, which covers both active State employees and retirement members. Annuitants may be required to contribute towards health and vision benefits with the amount based on factors such as date of retirement, years of credited service with the State, whether the annuitant is covered by Medicare, and whether the annuitant has chosen a managed health care plan. Annuitants who retired prior to January 1, 1998, and who are vested in the State Employee's Retirement System do not contribute toward health and vision benefits. For annuitants who retired on or after January 1, 1998, the annuitant's contribution amount is reduced five percent for each year of credited service with the State allowing those annuitants with twenty or more years of credited service to not have to contribute towards health and vision benefits. All annuitants are required to pay for dental benefits regardless of retirement date. The Director of Central Management Services shall, on an annual basis, determine the amount the State shall contribute toward the basic program of group health benefits. State contributions are made primarily from the General Revenue Fund on a pay-as-you-go basis. For fiscal year 2021, the annual cost of the basic program of group health, dental, and vision benefits before the State's contribution was \$12,260.64 (\$6,910.32 if Medicare eligible) if the annuitant chose benefits provided by a health maintenance organization and \$15,224.16 (\$6,449.28 if Medicare eligible) if the annuitant chose other benefits. The State is not required to fund the plan other than the pay-as-you-go amount necessary to provide the current benefits to retirees.

Total OPEB liability, deferred outflows of resources, deferred inflows of resources and expense related to OPEB. The total OPEB liability, as reported at June 30, 2021, was measured as of June 30, 2020 (measurement date), based on an actuarial valuation as of June 30, 2019. Update procedures were used to roll forward the total OPEB liability to the measurement date. At June 30, 2021, the Department recorded a liability of \$725.357 million for its proportionate share of the State's total OPEB liability. The Department's portion of the OPEB liability was based on the Department's proportion of employer contributions relative to all employer contributions made to the plan during the year ended June 30, 2020. As of the current year measurement date, the Department's proportion was 1.7337%, which was a decrease of 0.3023% from its proportion measured as of the prior year measurement date (2.0360%), as restated.

The Department recognized OPEB expense for the year ended June 30, 2021, of \$0.078 million. In addition, the Department recorded \$8.239 million of revenue and expenditures in the General Revenue account of the General Fund to account for contributions to SEGIP for Department employees who were paid from the statewide General Revenue Fund appropriations. At June 30, 2021, the Department reported deferred outflows and deferred inflows of resources, as of the measurement date of June 30, 2020, from the following sources (amounts expressed in thousands):

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 4,105	\$ 7,811
Changes of assumptions	19,822	72,844
Changes in proportion and differences between employer contributions and proportionate share of contributions	47,024	136,006
Department contributions subsequent to the measurement date	18,086	-
Total	\$ 89,037	\$ 216,661

The amounts reported as deferred outflows of resources related to OPEB resulting from Department contributions subsequent to the measurement date will be recognized as a reduction to the OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (amounts expressed in thousands):

Year ended June 30,	Amount
2022	\$ (45,148)
2023	(36,848)
2024	(24,374)
2025	(34,606)
2026	(4,734)
Total	\$ (145,710)

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

Actuarial methods and assumptions. The total OPEB liability was determined by an actuarial valuation using the following actuarial assumptions, applied to all periods included in the measurement unless otherwise specified. The actuarial valuation for the SEGIP was based on GARS, JRS, SERS, TRS, and SURS active, inactive, and retiree data as of June 30, 2019, for eligible SEGIP employees, and SEGIP retiree data as of June 30, 2019.

Valuation Date	June 30, 2019
Measurement Date	June 30, 2020
Actuarial Cost Method	Entry Age Normal
Inflation Rate	2.25%
Projected Salary Increases*	2.50% - 12.25%
Discount Rate	2.45%
Healthcare Cost Trend Rate:	
Medical (Pre-Medicare)	8.25% grading down 0.25% per year over 16 years to 4.25% in year 2037. The Excise Tax has been repealed and no longer affects the trend rates.
Medical (Post-Medicare)	8.25% grading down 0.25% per year over 16 years to 4.25% in year 2037.
Dental and Vision	4.0% grading up 0.25% in the first year 4.25%.
Retirees' Share of Benefit-Related Costs	Healthcare premium rates for members depend on the date of retirement and the years of service earned at retirement. Members who retired before January 1, 1998, are eligible for single coverage at no cost to the member. Members who retire after January 1, 1998, are eligible for single coverage provided they pay a portion of the premium equal to 5 percent for each year of service under 20 years. Eligible dependents receive coverage provided they pay 100 percent of the required dependent premium. Premiums for plan year 2020 and 2021 are based on actual premiums. Premiums after 2021 were projected based on the healthcare cost trend rates applied to per capital claim costs.
<p>Note: the above actuarial assumptions were used to calculate the OPEB liability as of the current year measurement date and are consistent with the actuarial assumptions used to calculate the OPEB liability as of the prior year measurement date except for the following:</p>	

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

Inflation Rate	2.50%
Projected Salary Increases*	2.75% - 12.25%
Healthcare Cost Trend Rate:	
Medical and Rx (Pre-Medicare)	8.00% grading down 0.50% in the first year to 7.50%, then grading down 0.11% in the second year to 7.39%, followed by grading down of 0.50% per year over 5 years to 4.89% in year 7
Medical and Rx (Post-Medicare)	9.00% grading down 0.50% per year over 9 years to 4.50%
Dental and Vision	6.00% grading down 0.50% per year over 3 years to 4.50%

* Dependent upon service and participation in the respective retirement systems. Includes inflation rate listed.

Additionally, the demographic assumptions used in this OPEB valuation are identical to those used in the June 30, 2019 valuations for GARS, JRS, SERS, TRS, and SURS as follows:

	<u>Retirement age experience study[^]</u>	<u>Mortality^{^^}</u>
GARS	July 2015 – June 2018	Pub-2010 Above-Median Income General Healthy Retiree Mortality tables, sex distinct, scaling factors of 99% for males and females and generational mortality improvements using MP-2018 two-dimensional improvement scales
JRS	July 2015 – June 2018	Pub-2010 Above-Median Income General Healthy Retiree Mortality tables, sex distinct, scaling factors of 102% for males and 98% for females and generational mortality improvements using MP-2018 two-dimensional improvement scales
SERS	July 2015 – June 2018	Pub-2010 Above-Median Income general Healthy Retiree Mortality tables, sex distinct, with rates projected to 2018 generational mortality improvement factors were updated to projection scale MP-2018
TRS	July 2014 – June 2017	RP-2014 with future mortality improvements on a fully generational basis using projection table MP-2017
SURS	July 2014 – June 2017	RP-2014 White Collar, gender distinct, projected using MP-2014 two-dimensional mortality improvement scale, set forward one year for male and female annuitants

[^] The actuarial assumptions used in the respective actuarial valuations are based on the results of actuarial experience studies for the periods defined. A modified experience review was completed for SERS for the 3-year period ending June 30, 2015. Changes were made to the assumptions regarding investment rate of return, projected salary increases, inflation rate, and mortality based on this review. All other assumptions remained unchanged.

^{^^} Mortality rates are based on mortality tables published by the Society of Actuaries' Retirement Plans Experience Committee.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

Demographic assumptions used in OPEB valuation are identical to those used in the June 30, 2019 valuations for pensions. Thus, for GARS, JRS and SERS, the 2019 valuation information for pensions is presented in the FY 2020 Annual Comprehensive Financial Report in FN 16. For TRS and SERS, the 2019 valuation information is presented in the FY 2021 Annual Comprehensive Financial Report in FN 16.

Discount rate. Because plan benefits are financed on a pay-as-you-go basis, the single discount rate is based on a tax-exempt municipal bond rate index of 20-year general obligation bonds with an average AA credit rating as published by the Fidelity Index “20-year Municipal GO AA Index” as of the measurement date. A single discount rate of 3.13% at June 30, 2019, and 2.45% at June 30, 2020, was used to measure the total OPEB liability (a decrease of 0.68).

Sensitivity of total OPEB liability to changes in the single discount rate. The following presents the plan’s total OPEB liability, calculated using a Single Discount Rate of 2.45%, as well as what the plan’s total OPEB liability would be if it were calculated using a Single Discount rate that is one percentage point higher (3.45%) or lower (1.45%) than the current rate (amounts expressed in thousands):

	1% Decrease (1.45%)	Current Single Discount Rate Assumption (2.45%)	1% Increase (3.45%)
Department's proportionate share of total OPEB liability	\$ 853,811	\$ 725,357	\$ 622,911

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate. The following presents the plans total OPEB liability, calculated using the healthcare cost trend rate, as well as what the plan’s total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point higher or lower, than the current healthcare cost trend rates (amounts in table expressed in thousands). The key trend rates are 8.25% decreasing to an ultimate trend of 4.25% in 2037.

	1% Decrease	Current Healthcare Cost Trend Rates Assumption	1% Increase
Department's proportionate share of total OPEB liability	\$ 607,232	\$ 725,357	\$ 880,252

(11) Tax Abatements

The State provides tax abatements through two programs—the Economic Development for a Growing Economy (EDGE) Program and the Angel Investment Credit Program:

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

Under the Economic Development for a Growing Economy Tax Credit Act (35 ILCS 10/), special tax incentives are provided to encourage businesses to locate or expand operations in Illinois when there is active consideration of a competing location in another state. EDGE Program can provide tax credits to qualifying businesses equal to the amount of state income taxes withheld from the salaries of employees in the newly created jobs. Non-refundable credits can be used against corporate income taxes paid or individual income taxes paid if the business is organized as a pass-through entity. Abatements are obtained through application by a business to the Department of Commerce and Economic Opportunity and claimed on tax returns filed with the Department of Revenue. Applicants must show that if not for the credit, the project would not occur in Illinois by demonstrating that at least one other State is being considered for the project and receipt of tax credits is essential to the applicant's decision to create and/or retain jobs in the State. An applicant must agree to make an investment of at least \$5 million in capital improvements and create a minimum of 25 new full time jobs in Illinois. For a company with 100 or fewer employees, a business must agree to make a capital investment of \$1 million and create at least 5 new full time jobs in Illinois. Credits awarded may be carried forward for 10 taxable years. The Act provides for the recapture of abated taxes in the event a taxpayer does not fulfill the commitment it makes in return for the tax abatement. A taxpayer claiming the credit must hold the investment in the State for the full term of the agreement. If, during the term of the agreement, the project is moved from the State or otherwise ceased, the State can recapture the abated tax requiring the taxpayer to repay the full value of the credit previously claimed.

The Angel Investment Credit Program is authorized under Section 220 of the Illinois Income Tax Act (35 ILCS 5/). The program was created to promote job growth and expand capital investment in Illinois by offering credits to interested businesses or individuals who make an investment in qualified innovative and new business ventures. Tax credits for qualified investors are equal to 25% of their investment made in the qualified business ventures and can be applied against corporate and individual income taxes. Abatements are obtained through application to the Department of Commerce and Economic Opportunity and claimed on tax returns filed with the Department of Revenue. In addition to investing in qualified new ventures, applicants must meet various requirements including supplying information demonstrating the venture provides the potential to increase jobs and capital investment in Illinois. Credits awarded may be carried forward for 5 taxable years. The Act provides for the recapture of abated taxes in the event a taxpayer does not fulfill the commitment it makes in return for the tax abatement. A taxpayer claiming the credit must hold the investment in the State for no less than 3 years. If, during the 3-year period, the qualified new business venture is moved from the State or otherwise ceased, the State can recapture the abated tax requiring the taxpayer to repay the full value of the credit previously claimed.

For the fiscal year ended June 30, 2021, the State abated income taxes totaling \$160.063 million and \$5.748 million under the EDGE and Angel Investment Credit Programs, respectively. The State Revenue Sharing Act (30 ILCS 115/) requires specific portions of income tax revenues to be shared with Illinois municipalities and counties. Taxes abated under the EDGE Program reduced the amount shared by \$9.331 million. Taxes abated under the Angel Investment Credit Program reduced the amount shared by \$0.318 million.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

(12) Fund Balance

(a) Fund Balances

At June 30, 2021, the Department's fund balance restrictions (amounts expressed in thousands) were for the following purposes:

	General Fund	Nonmajor Special Revenue Funds	Total
Restricted purpose:			
General Government	\$ -	\$ 5	\$ 5
Committed purpose:			
General Government	-	19,490	19,490
Health and Social Services	20,852	511,418	532,270
Environment and Business Regulation	-	12,861	12,861
Education	118,996	-	118,996
Capital Outlay	24,186	146,729	170,915
Total Committed	164,034	690,498	854,532
Total Unassigned	(1,688,098)	(80,479)	(1,768,577)
Total fund balances (deficit)	\$ (1,524,064)	\$ 610,024	\$ (914,040)

(b) Fund Deficits

The following subaccounts of the General Fund of the Department had deficit balances; the Income Tax Refund Fund (\$2.011) billion, the Common School Fund (\$1.786) million, the School Infrastructure Fund (\$3.605) million, and the following nonmajor governmental funds had fund deficits at June 30, 2021, as noted: Road Fund (\$31.839) million, Illinois Gaming Law Enforcement Fund (\$116) thousand, Local Government Distributive Fund (\$15.397) million, and Personal Property Tax Replacement Fund (\$33.127) million. The fund deficits will be managed through future revenues earned and other sources of financial resources.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

(13) Risk Management

The Department is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; workers' compensation and natural disasters. The State retains the risk of loss (i.e., self-insured) for these risks.

The Department's risk management activities are financed through appropriations to the Illinois Department of Central Management Services and are accounted for in the general fund of the State. The claims are not considered to be a liability of the Department; and accordingly, have not been reported in the Department's financial statements for the year ended June 30, 2021.

(14) Commitments and Contingencies

(a) Operating leases

The Department leases certain office equipment necessary for operations which require the Department to make monthly lease payments. Rent expense under operating leases was \$366 thousand for the year ended June 30, 2021. The minimum lease payments under these operating leases that have noncancelable lease terms in excess of one year are as follows (amounts expressed in thousands):

<u>Year ended June 30,</u>	<u>Amount</u>
2022	\$ 409
2023	122
2024	<u>18</u>
Total	<u><u>\$ 549</u></u>

(b) Litigation

The Department is routinely involved in a number of legal proceedings and claims that cover a wide range of matters. In the opinion of management, the outcome of these matters is not expected to have any material adverse effect on the financial position or results of operations of the Department.

**STATE OF ILLINOIS
DEPARTMENT OF REVENUE**

Notes to Financial Statements

June 30, 2021

(15) Restatement

During fiscal year 2021, an error correction resulted in a restatement to beginning net position as indicated in the table below. This error correction occurred due to the Illinois State Toll Highway Authority (Tollway) and the State of Illinois, Department of Central Management Services not separately stating OPEB balances for Tollway employees who only partake in the State Employees Group Insurance Program (SEGIP) upon their retirement from the Tollway from other employees accounted for within SEGIP's cost-sharing proportionate share allocation of OPEB balances. This error impacted SEGIP's cost-sharing proportionate share allocation, which is used by the State of Illinois' agencies and public universities to record their OPEB activity. At the Department, this correction also impacted the beginning OPEB liability and the related deferred inflows of resources and deferred outflows of resources.

	<u>Governmental Activities</u>
Net position, June 30, 2020, as previously reported	\$ (749,645)
Error correction	<u>(59,537)</u>
Net position, July 1, 2020, as restated	<u><u>\$ (809,182)</u></u>

State of Illinois
Department of Revenue
Combining Schedule of Accounts
General Fund

June 30, 2021 (Expressed in Thousands)

	General Revenue Account 0001	Common School Special 0005	Education Assistance 0007	Illinois Sports Facility 0225	Income Tax Refund 0278	Common School 0412	School Infrastructure 0568	Fund for the Advancement of Education 0640	Commitment to Human Services 0644	Capital Projects 0694	Eliminations	Total
ASSETS												
Unexpended appropriations	\$ 1,963	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,963
Cash equity in State Treasury	309,065	24,609	17,320	27,222	280,450	1,043	535	7,105	7,105	3,348	-	677,802
Taxes receivable, net	1,173,853	121,821	73,197	8,057	125,049	1,787	455	28,758	28,758	21,310	-	1,583,045
Due from other Department funds	326,538	25,974	-	-	-	-	-	-	-	-	(241,761)	110,751
Due from other State funds	-	-	-	-	6,926	-	-	-	-	-	-	6,926
Total assets	\$ 1,811,419	\$ 172,404	\$ 90,517	\$ 35,279	\$ 412,425	\$ 2,830	\$ 990	\$ 35,863	\$ 35,863	\$ 24,658	\$ (241,761)	\$ 2,380,487
LIABILITIES												
Accounts payable and accrued liabilities	\$ 296,004	\$ 86,670	\$ 525	\$ -	\$ 734	\$ 4,616	\$ 4,595	\$ 240	\$ 240	\$ 472	\$ -	\$ 394,096
Income tax refunds payable	-	-	-	-	1,839,078	-	-	-	-	-	-	1,839,078
Intergovernmental payables	129	-	-	11,124	-	-	-	-	-	-	-	11,253
Due to other Department funds	-	-	-	-	394,851	-	-	-	-	-	(241,761)	153,090
Due to other State funds	300,783	-	-	24,155	1,240	-	-	-	-	-	-	326,178
Unearned revenue	682,449	-	58,888	-	164,565	-	-	5,722	5,722	-	-	917,346
Total liabilities	1,279,365	86,670	59,413	35,279	2,400,468	4,616	4,595	5,962	5,962	472	(241,761)	3,641,041
DEFERRED INFLOWS OF RESOURCES												
Unavailable revenue	203,882	-	18,694	-	22,836	-	-	9,049	9,049	-	-	263,510
Total deferred inflows of resources	203,882	-	18,694	-	22,836	-	-	9,049	9,049	-	-	263,510
Total liabilities and deferred inflows of resources	1,483,247	86,670	78,107	35,279	2,423,304	4,616	4,595	15,011	15,011	472	(241,761)	3,904,551
FUND BALANCES (DEFICITS)												
Committed	-	85,734	12,410	-	-	-	-	20,852	20,852	24,186	-	164,034
Unassigned	328,172	-	-	-	(2,010,879)	(1,786)	(3,605)	-	-	-	-	(1,688,098)
Total fund balances (deficits)	328,172	85,734	12,410	-	(2,010,879)	(1,786)	(3,605)	20,852	20,852	24,186	-	(1,524,064)
Total liabilities, deferred inflows of resources and fund balances (deficits)	\$ 1,811,419	\$ 172,404	\$ 90,517	\$ 35,279	\$ 412,425	\$ 2,830	\$ 990	\$ 35,863	\$ 35,863	\$ 24,658	\$ (241,761)	\$ 2,380,487

State of Illinois
Department of Revenue

**Combining Schedule of Revenues,
Expenditures and Changes in Fund Balance -
General Fund**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	General Revenue Account 0001	Common School Special 0005	Education Assistance 0007	Illinois Sports Facility 0225	Income Tax Refund 0278	Common School 0412	School Infrastructure 0568	Fund for the Advancement of Education 0640	Commitment to Human Services 0644	Capital Projects 0694	Eliminations	Total
REVENUES												
Federal operating grants	\$ 1,389	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,389
Income taxes	21,334,676	-	1,931,615	-	(332,942)	14,902	-	771,501	771,501	-	-	24,491,253
Sales taxes	6,897,987	2,476,450	-	-	-	5,035	-	-	-	62,753	-	9,442,225
Public utility taxes	712,053	-	-	-	-	52,299	39,967	-	-	-	-	804,319
Other taxes	441,021	-	-	12,846	-	63,179	-	-	-	440,193	-	957,239
Licenses and fees	84	-	-	-	-	145	-	-	-	-	-	229
Total revenues	29,387,210	2,476,450	1,931,615	12,846	(332,942)	135,560	39,967	771,501	771,501	502,946	-	35,696,654
EXPENDITURES												
General government	77,974	-	-	-	152	-	-	-	-	-	-	78,126
Employment and economic development	-	-	-	5,000	-	-	-	-	-	-	-	5,000
Total expenditures	77,974	-	-	5,000	152	-	-	-	-	-	-	83,126
Excess of revenues over expenditures	29,309,236	2,476,450	1,931,615	7,846	(333,094)	135,560	39,967	771,501	771,501	502,946	-	35,613,528
OTHER SOURCES (USES) OF FINANCIAL RESOURCES												
Appropriations from State resources	80,900	-	-	-	-	-	-	-	-	-	-	80,900
Lapsed appropriations	(2,781)	-	-	-	-	-	-	-	-	-	-	(2,781)
Receipts collected and transmitted to State Treasury	(30,513,917)	-	(2,030,065)	-	-	(135,514)	(39,152)	(808,698)	(808,698)	(504,784)	-	(34,840,828)
Amount of SAMS transfers in	(343,790)	-	-	-	-	(2,531,721)	-	-	-	-	-	(2,875,511)
Amount of SAMS transfers out	111,044	-	-	-	-	-	-	-	-	-	-	111,044
Transfers in	306,635	-	-	5,000	88,890	2,531,721	-	-	-	-	(2,773,482)	158,764
Transfers out	-	(2,531,721)	-	(12,846)	(396,592)	-	-	-	-	-	2,773,482	(167,677)
Net other sources (uses) of financial resources	(30,361,909)	(2,531,721)	(2,030,065)	(7,846)	(307,702)	(135,514)	(39,152)	(808,698)	(808,698)	(504,784)	-	(37,536,089)
Net change in fund balances	(1,052,673)	(55,271)	(98,450)	-	(640,796)	46	815	(37,197)	(37,197)	(1,838)	-	(1,922,561)
Fund balances (deficits), July 1, 2020	1,380,845	141,005	110,860	-	(1,370,083)	(1,832)	(4,420)	58,049	58,049	26,024	-	398,497
FUND BALANCES (DEFICITS), JUNE 30, 2021	\$ 328,172	\$ 85,734	\$ 12,410	\$ -	\$ (2,010,879)	\$ (1,786)	\$ (3,605)	\$ 20,852	\$ 20,852	\$ 24,186	\$ -	\$ (1,524,064)

State of Illinois
Department of Revenue
Combining Balance Sheet -
Nonmajor Governmental Funds
June 30, 2021 (Expressed in Thousands)

	Special Revenue								
	Road 0011	Motor Fuel Tax 0012	Public Utility 0059	Underground Storage Tank 0072	Compassionate Use of Medical Cannabis 0075	Illinois Gaming Law Enforcement 0085	Rental Housing Support Program 0150	State & Local Sales Tax Reform 0186	RTA Occupation and Use Tax Replacement 0187
ASSETS									
Unexpended appropriations	\$ -	\$ 4,080	\$ -	\$ 74	\$ -	\$ -	\$ -	\$ -	\$ -
Cash equity in State Treasury	-	470	69	30	299	35	16,608	224,011	-
Cash and cash equivalents	-	-	-	-	-	-	-	-	-
Securities lending collateral equity with State Treasurer	-	-	-	-	-	-	-	-	-
Taxes receivable, net	7,517	106,716	-	5,714	1,625	263	-	28,300	-
Intergovernmental receivables	-	-	-	-	-	-	-	-	-
Other receivables, net	-	-	-	-	-	1	-	-	-
Due from other Department funds	-	-	-	-	-	-	-	-	9,760
Due from other State funds	-	-	-	-	-	-	1,000	-	-
Loans and notes receivable, long-term	-	-	-	-	-	-	-	-	-
Due from State of Illinois component units	-	-	-	-	-	-	-	-	-
Total assets	\$ 7,517	\$ 111,266	\$ 69	\$ 5,818	\$ 1,924	\$ 299	\$ 17,608	\$ 252,311	\$ 9,760
LIABILITIES									
Accounts payable and accrued liabilities	\$ -	\$ 2,226	\$ 28	\$ 319	\$ 1,116	\$ 26	\$ -	\$ -	\$ -
Intergovernmental payables	-	60	-	3	-	388	-	31,780	9,760
Obligations under securities lending of State Treasurer	-	-	-	-	-	-	-	-	-
Due to other Department fiduciary funds	-	-	-	-	-	-	-	-	-
Due to other State fiduciary funds	-	478	-	22	-	-	-	-	-
Due to other Department funds	-	-	-	-	-	-	-	220,531	-
Due to other State funds	39,356	2,591	-	9	-	-	-	-	-
Due to State of Illinois component units	-	-	-	-	-	-	14,624	-	-
Unearned revenue	-	-	-	-	-	-	-	-	-
Total liabilities	39,356	5,355	28	353	1,116	414	14,624	252,311	9,760
DEFERRED INFLOWS OF RESOURCES									
Unavailable revenue	-	-	-	-	-	1	-	-	-
Total deferred inflows of resources	-	-	-	-	-	1	-	-	-
Total liabilities and deferred inflows of resources	39,356	5,355	28	353	1,116	415	14,624	252,311	9,760
FUND BALANCES (DEFICITS)									
Restricted	-	-	-	-	-	-	-	-	-
Committed	-	105,911	41	5,465	808	-	2,984	-	-
Unassigned	(31,839)	-	-	-	-	(116)	-	-	-
Total fund balances (deficits)	(31,839)	105,911	41	5,465	808	(116)	2,984	-	-
Total liabilities, deferred inflows of resources and fund balances (deficits)	\$ 7,517	\$ 111,266	\$ 69	\$ 5,818	\$ 1,924	\$ 299	\$ 17,608	\$ 252,311	\$ 9,760

(Continued)

State of Illinois
Department of Revenue

Combining Balance Sheet -
Nonmajor Governmental Funds

June 30, 2021 (Expressed in Thousands)

	Special Revenue								
	County & Mass Transit 0188	Local Govt Tax 0189	Emergency Public Health 0240	Illinois Affordable Housing Trust 0286	Used Tire Management 0294	Natural Areas Acquisition 0298	Open Space Lands Acquisition & Development 0299	State Coronavirus Urgent Remediation Emergency 0324	Tax Compliance and Administration 0384
ASSETS									
Unexpended appropriations	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 72	\$ -
Cash equity in State Treasury	94,687	397,318	5	43,163	18	56	130	-	19,906
Cash and cash equivalents	-	-	-	-	-	-	-	-	-
Securities lending collateral equity with State Treasurer	-	-	-	14,121	-	-	-	-	5,772
Taxes receivable, net	25,695	143,898	-	14	-	5	10	-	964
Intergovernmental receivables	-	-	-	-	-	-	-	-	-
Other receivables, net	-	-	928	10	3,527	-	-	-	5,459
Due from other Department funds	-	-	-	-	-	-	-	-	-
Due from other State funds	-	-	-	10,000	-	-	-	-	3,088
Loans and notes receivable, long-term	-	-	-	-	-	-	-	-	-
Due from State of Illinois component units	-	-	-	411,295	-	-	-	-	-
Total assets	\$ 120,382	\$ 541,216	\$ 933	\$ 478,603	\$ 3,545	\$ 61	\$ 140	\$ 72	\$ 35,189
LIABILITIES									
Accounts payable and accrued liabilities	\$ -	\$ -	\$ 57	\$ 138	\$ 215	\$ 26	\$ 60	\$ -	\$ 4,298
Intergovernmental payables	75,745	541,216	-	-	-	-	-	-	60
Obligations under securities lending of State Treasurer	-	-	-	14,121	-	-	-	-	5,772
Due to other Department fiduciary funds	44,637	-	-	-	-	-	-	-	-
Due to other State fiduciary funds	-	-	-	-	-	-	-	-	471
Due to other Department funds	-	-	-	-	253	-	-	-	-
Due to other State funds	-	-	-	-	-	-	-	-	5,041
Due to State of Illinois component units	-	-	-	23,028	-	-	-	72	57
Unearned revenue	-	-	-	-	-	-	-	-	-
Total liabilities	120,382	541,216	57	37,287	468	26	60	72	15,699
DEFERRED INFLOWS OF RESOURCES									
Unavailable revenue	-	-	-	-	-	-	-	-	-
Total deferred inflows of resources	-	-	-	-	-	-	-	-	-
Total liabilities and deferred inflows of resources	120,382	541,216	57	37,287	468	26	60	72	15,699
FUND BALANCES (DEFICITS)									
Restricted	-	-	-	-	-	-	-	-	-
Committed	-	-	876	441,316	3,077	35	80	-	19,490
Unassigned	-	-	-	-	-	-	-	-	-
Total fund balances (deficits)	-	-	876	441,316	3,077	35	80	-	19,490
Total liabilities, deferred inflows of resources and fund balances (deficits)	\$ 120,382	\$ 541,216	\$ 933	\$ 478,603	\$ 3,545	\$ 61	\$ 140	\$ 72	\$ 35,189

(Continued)

State of Illinois
Department of Revenue
Combining Balance Sheet -
Nonmajor Governmental Funds
June 30, 2021 (Expressed in Thousands)

	Special Revenue									
	Local Government Distributive 0515	Drycleaner Environmental Response 0548	Supplemental Low Income Energy Assistance 0550	Renewable Energy Resource 0564	International Tourism 0621	Rental Purchase Agreement Tax Refund 0671	Personal Property Tax Replacement 0802	Local Government Video Gaming 0842	Foreclosure Prevention 0891	
ASSETS										
Unexpended appropriations	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Cash equity in State Treasury	185,676	3	1	-	-	1	458,083	11,441	217	
Cash and cash equivalents	-	-	-	-	-	-	-	-	-	
Securities lending collateral equity with State Treasurer	-	-	-	-	-	-	73,825	-	-	
Taxes receivable, net	61,925	26	8,099	-	-	-	76,090	10,659	-	
Intergovernmental receivables	-	-	-	-	-	-	-	-	10	
Other receivables, net	-	-	-	475	-	-	51	-	-	
Due from other Department funds	92,830	-	-	-	-	-	153,090	-	-	
Due from other State funds	-	-	-	-	-	-	-	-	-	
Loans and notes receivable, long-term	-	-	-	-	-	-	-	-	-	
Due from State of Illinois component units	-	-	-	-	-	-	-	-	-	
Total assets	\$ 340,431	\$ 29	\$ 8,100	\$ 475	\$ -	\$ 1	\$ 761,139	\$ 22,100	\$ 227	
LIABILITIES										
Accounts payable and accrued liabilities	\$ 436	\$ 2	\$ 41	\$ 2	\$ -	\$ -	\$ 33,420	\$ -	\$ -	
Intergovernmental payables	286,093	-	-	-	-	-	413,382	22,100	-	
Obligations under securities lending of State Treasurer	-	-	-	-	-	-	73,825	-	-	
Due to other Department fiduciary funds	-	-	-	-	-	-	-	-	-	
Due to other State fiduciary funds	-	-	-	-	-	-	1,036	-	-	
Due to other Department funds	-	-	-	-	-	1	-	-	-	
Due to other State funds	-	-	-	-	-	-	1,021	-	-	
Due to State of Illinois component units	-	-	-	-	-	-	-	-	-	
Unearned revenue	53,902	-	-	-	-	-	271,582	-	-	
Total liabilities	340,431	2	41	2	-	1	794,266	22,100	-	
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenue	15,397	-	1	-	-	-	-	-	-	
Total deferred inflows of resources	15,397	-	1	-	-	-	-	-	-	
Total liabilities and deferred inflows of resources	355,828	2	42	2	-	1	794,266	22,100	-	
FUND BALANCES (DEFICITS)										
Restricted	-	-	-	-	-	-	-	-	-	
Committed	-	27	8,058	473	-	-	-	-	227	
Unassigned	(15,397)	-	-	-	-	-	(33,127)	-	-	
Total fund balances (deficits)	(15,397)	27	8,058	473	-	-	(33,127)	-	227	
Total liabilities, deferred inflows of resources and fund balances (deficits)	\$ 340,431	\$ 29	\$ 8,100	\$ 475	\$ -	\$ 1	\$ 761,139	\$ 22,100	\$ 227	

(Continued)

State of Illinois
Department of Revenue
Combining Balance Sheet -
Nonmajor Governmental Funds
June 30, 2021 (Expressed in Thousands)

	Special Revenue								Total
	Abandoned Residential Property Municipality Relief 0892	Cannabis Regulation 0912	Senior Citizen Real Estate Deferred Tax 0930	Build Illinois 0960	Local Tourism 0969	Build Illinois Bond 0971	Evidence 1369	Eliminations	
ASSETS									
Unexpended appropriations	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,226
Cash equity in State Treasury	9,135	845	22,124	8,847	-	-	-	-	1,493,178
Cash and cash equivalents	-	-	-	-	-	-	5	-	5
Securities lending collateral equity with State Treasurer	-	-	-	-	-	-	-	-	93,718
Taxes receivable, net	-	19,893	-	38,097	-	-	-	-	535,510
Intergovernmental receivables	62	-	-	-	-	-	-	-	72
Other receivables, net	-	-	15,998	-	-	-	-	-	26,449
Due from other Department funds	-	-	-	15,555	-	-	-	(118,145)	153,090
Due from other State funds	-	-	-	-	-	-	-	-	14,088
Loans and notes receivable, long-term	-	-	35,833	-	-	-	-	-	35,833
Due from State of Illinois component units	-	-	-	-	-	-	-	-	411,295
Total assets	\$ 9,197	\$ 20,738	\$ 73,955	\$ 62,499	\$ -	\$ -	\$ 5	\$ (118,145)	\$ 2,767,464
LIABILITIES									
Accounts payable and accrued liabilities	\$ -	\$ 542	\$ -	\$ 21,681	\$ -	\$ -	\$ -	\$ -	\$ 64,633
Intergovernmental payables	-	-	-	-	-	-	-	-	1,380,587
Obligations under securities lending of State Treasurer	-	-	-	-	-	-	-	-	93,718
Due to other Department fiduciary funds	-	-	-	-	-	-	-	-	44,637
Due to other State fiduciary funds	-	-	-	-	-	-	-	-	2,007
Due to other Department funds	-	8,111	-	-	-	-	-	(118,145)	110,751
Due to other State funds	-	11,004	-	-	-	-	-	-	59,022
Due to State of Illinois component units	7,423	-	-	-	-	-	-	-	45,204
Unearned revenue	-	-	-	-	-	-	-	-	325,484
Total liabilities	7,423	19,657	-	21,681	-	-	-	(118,145)	2,126,043
DEFERRED INFLOWS OF RESOURCES									
Unavailable revenue	-	-	15,998	-	-	-	-	-	31,397
Total deferred inflows of resources	-	-	15,998	-	-	-	-	-	31,397
Total liabilities and deferred inflows of resources	7,423	19,657	15,998	21,681	-	-	-	(118,145)	2,157,440
FUND BALANCES (DEFICITS)									
Restricted	-	-	-	-	-	-	5	-	5
Committed	1,774	1,081	57,957	40,818	-	-	-	-	690,498
Unassigned	-	-	-	-	-	-	-	-	(80,479)
Total fund balances (deficits)	1,774	1,081	57,957	40,818	-	-	5	-	610,024
Total liabilities, deferred inflows of resources and fund balances (deficits)	\$ 9,197	\$ 20,738	\$ 73,955	\$ 62,499	\$ -	\$ -	\$ 5	\$ (118,145)	\$ 2,767,464

(Concluded)

State of Illinois
Department of Revenue

**Combining Statement of Revenues,
Expenditures and Changes in Fund Balance -
Nonmajor Governmental Funds**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	Special Revenue									
	Road 0011	Motor Fuel Tax 0012	Public Utility 0059	Underground Storage Tank 0072	Compassionate Use of Medical Cannabis 0075	Illinois Gaming Law Enforcement 0085	Rental Housing Support Program 0150	State & Local Sales Tax Reform 0186	RTA Occupation and Use Tax Replacement 0187	County & Mass Transit 0188
REVENUES										
Federal operating grants	\$ -	\$ -	\$ -	\$ 8	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Income taxes	-	-	-	-	-	-	-	-	-	-
Sales taxes	7,517	-	-	-	22,967	-	-	181,222	70,293	401,429
Motor fuel taxes	-	1,166,175	-	65,290	-	-	-	-	-	-
Public utility taxes	-	-	6,201	-	-	-	-	-	-	-
Other taxes	-	-	-	-	-	1,155	18,768	-	-	-
Licenses and fees	-	1,143	3	-	-	204	-	-	-	-
Other charges for services	-	-	-	-	-	-	-	-	-	-
Interest and other investment income	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Total revenues	7,517	1,167,318	6,204	65,298	22,967	1,359	18,768	181,222	70,293	401,429
EXPENDITURES										
General government	-	46,997	-	2,107	-	-	21,185	-	-	-
Health and social services	-	-	-	-	-	-	-	-	-	-
Education	-	-	-	-	-	-	-	-	-	-
Public protection and justice	-	-	-	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	388	-	143,422	70,293	401,429
Capital outlay	-	724	-	-	-	-	-	-	-	-
Total expenditures	-	47,721	-	2,107	-	388	21,185	143,422	70,293	401,429
Excess (deficiency) of revenues over (under) expenditures	7,517	1,119,597	6,204	63,191	22,967	971	(2,417)	37,800	-	-
OTHER SOURCES (USES) OF FINANCIAL RESOURCES										
Appropriations from State resources	-	127,037	-	2,202	-	1,328	-	-	-	-
Lapsed appropriations	-	(41,162)	-	(91)	-	(807)	-	-	-	-
Receipts collected and transmitted to State Treasury	-	(1,196,774)	(6,179)	(64,872)	(23,639)	(1,160)	-	-	-	-
Amount of SAMS transfers in	-	-	-	(8)	-	-	-	-	-	-
Amount of SAMS transfers out	150,000	-	-	-	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-	-	-	-	-
Transfers out	(166,708)	-	-	-	-	-	-	(37,800)	-	-
Net other sources (uses) of financial resources	(16,708)	(1,110,899)	(6,179)	(62,769)	(23,639)	(639)	-	(37,800)	-	-
Net change in fund balances	(9,191)	8,698	25	422	(672)	332	(2,417)	-	-	-
Fund balances (deficits), July 1, 2020	(22,648)	97,213	16	5,043	1,480	(448)	5,401	-	-	-
FUND BALANCES (DEFICITS), JUNE 30, 2021	\$(31,839)	\$ 105,911	\$ 41	\$ 5,465	\$ 808	\$ (116)	\$ 2,984	\$ -	\$ -	\$ -

(Continued)

State of Illinois
Department of Revenue

Combining Statement of Revenues,
Expenditures and Changes in Fund Balance -
Nonmajor Governmental Funds

For the Year Ended June 30, 2021 (Expressed in Thousands)

	Special Revenue								
	Local Govt Tax 0189	Emergency Public Health 0240	Illinois Affordable Housing Trust 0286	Used Tire Management 0294	Natural Areas Acquisition 0298	Open Space Lands Acquisition & Development 0299	State Coronavirus Urgent Remediation Emergency 0324	Tax Compliance and Administration 0384	Local Government Distributive 0515
REVENUES									
Federal operating grants	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 54	\$ -
Income taxes	-	-	-	-	-	-	-	8,804	1,629,180
Sales taxes	2,052,512	-	-	-	-	-	-	4,828	439,063
Motor fuel taxes	-	-	-	-	-	-	-	-	-
Public utility taxes	-	-	-	-	-	-	-	199	-
Other taxes	-	-	44,317	-	13,297	31,023	-	835	-
Licenses and fees	-	3,907	-	14,939	-	-	-	62,721	-
Other charges for services	-	-	-	-	-	-	-	108	-
Interest and other investment income	-	-	1,554	-	-	-	-	34	-
Other	-	-	19,447	-	-	-	-	-	-
Total revenues	2,052,512	3,907	65,318	14,939	13,297	31,023	-	77,583	2,068,243
EXPENDITURES									
General government	-	-	36,724	-	-	-	336,779	64,798	-
Health and social services	-	-	15,340	-	-	-	-	-	-
Education	-	-	-	-	-	-	-	-	-
Public protection and justice	-	-	-	-	-	-	-	-	-
Intergovernmental	2,052,512	-	-	-	-	-	-	-	2,080,296
Capital outlay	-	-	-	-	-	-	-	8,277	-
Total expenditures	2,052,512	-	52,064	-	-	-	336,779	73,075	2,080,296
Excess (deficiency) of revenues over (under) expenditures	-	3,907	13,254	14,939	13,297	31,023	(336,779)	4,508	(12,053)
OTHER SOURCES (USES) OF FINANCIAL RESOURCES									
Appropriations from State resources	-	-	-	-	-	-	396,000	-	-
Lapsed appropriations	-	-	-	-	-	-	(59,221)	-	-
Receipts collected and transmitted to State Treasury	-	(3,552)	-	(13,588)	(13,256)	(30,931)	-	-	-
Amount of SAMS transfers in	-	-	-	-	-	-	-	-	-
Amount of SAMS transfers out	-	-	-	5,648	-	-	-	-	-
Transfers in	-	-	-	-	-	-	-	-	13,516
Transfers out	-	-	-	(5,743)	-	-	-	-	(5,000)
Net other sources (uses) of financial resources	-	(3,552)	-	(13,683)	(13,256)	(30,931)	336,779	-	8,516
Net change in fund balances	-	355	13,254	1,256	41	92	-	4,508	(3,537)
Fund balances (deficits), July 1, 2020	-	521	428,062	1,821	(6)	(12)	-	14,982	(11,860)
FUND BALANCES (DEFICITS), JUNE 30, 2021	\$ -	\$ 876	\$ 441,316	\$ 3,077	\$ 35	\$ 80	\$ -	\$ 19,490	\$ (15,397)

(Continued)

State of Illinois
Department of Revenue

Combining Statement of Revenues,
Expenditures and Changes in Fund Balance -
Nonmajor Governmental Funds

For the Year Ended June 30, 2021 (Expressed in Thousands)

	Special Revenue								
	Drycleaner Environmental Response 0548	Supplemental Low Income Energy Assistance 0550	Renewable Energy Resource 0564	International Tourism 0621	Rental Purchase Agreement Tax Refund 0671	Personal Property Tax Replacement 0802	Local Government Video Gaming 0842	Foreclosure Prevention 0891	Abandoned Residential Property Municipality Relief 0892
REVENUES									
Federal operating grants	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 17	\$ -	\$ -	
Income taxes	-	-	-	-	-	2,121,092	-	-	
Sales taxes	-	-	-	-	-	-	-	-	
Motor fuel taxes	-	-	-	-	-	-	-	-	
Public utility taxes	-	98,587	-	-	-	242,500	-	-	
Other taxes	110	-	-	(130)	-	-	96,703	-	
Licenses and fees	869	-	5,269	-	-	-	-	1,948	
Other charges for services	-	-	-	-	-	-	-	226	
Interest and other investment income	-	-	-	-	-	434	-	-	
Other	-	-	-	-	-	-	-	-	
Total revenues	979	98,587	5,269	(130)	-	2,364,043	96,703	226	1,948
EXPENDITURES									
General government	-	-	-	-	-	126,091	-	175	7,573
Health and social services	-	-	-	-	-	-	-	-	-
Education	-	-	-	-	-	1,513	-	-	-
Public protection and justice	-	-	-	-	-	2,200	-	-	-
Intergovernmental	-	-	-	-	-	2,190,869	96,703	-	-
Capital outlay	-	-	-	-	-	-	-	-	-
Total expenditures	-	-	-	-	-	2,320,673	96,703	175	7,573
Excess (deficiency) of revenues over (under) expenditures	979	98,587	5,269	(130)	-	43,370	-	51	(5,625)
OTHER SOURCES (USES) OF FINANCIAL RESOURCES									
Appropriations from State resources	-	-	-	-	-	-	-	-	-
Lapsed appropriations	-	-	-	-	-	-	-	-	-
Receipts collected and transmitted to State Treasury	(964)	(98,747)	(5,279)	-	-	-	-	-	-
Amount of SAMS transfers in	-	-	-	-	-	-	-	-	-
Amount of SAMS transfers out	-	-	-	-	-	-	-	-	-
Transfers in	-	-	-	-	-	153,090	-	-	-
Transfers out	-	-	-	-	-	(88,890)	-	-	-
Net other sources (uses) of financial resources	(964)	(98,747)	(5,279)	-	-	64,200	-	-	-
Net change in fund balances	15	(160)	(10)	(130)	-	107,570	-	51	(5,625)
Fund balances (deficits), July 1, 2020	12	8,218	483	130	-	(140,697)	-	176	7,399
FUND BALANCES (DEFICITS), JUNE 30, 2021	\$ 27	\$ 8,058	\$ 473	\$ -	\$ -	\$ (33,127)	\$ -	\$ 227	\$ 1,774

(Continued)

State of Illinois
Department of Revenue

**Combining Statement of Revenues,
Expenditures and Changes in Fund Balance -
Nonmajor Governmental Funds**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	Special Revenue							Total
	Cannabis Regulation 0912	Senior Citizen Real Estate Deferred Tax 0930	Build Illinois 0960	Local Tourism 0969	Build Illinois Bond 0971	Evidence 1369	Eliminations	
REVENUES								
Federal operating grants	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 79
Income taxes	-	-	-	-	-	-	-	3,759,076
Sales taxes	-	-	586,275	-	-	-	-	3,766,106
Motor fuel taxes	-	-	-	-	-	-	-	1,231,465
Public utility taxes	-	-	-	-	-	-	-	347,487
Other taxes	188,039	-	58,788	(421)	-	-	-	452,484
Licenses and fees	-	-	-	-	-	-	-	91,003
Other charges for services	-	-	-	-	-	-	-	334
Interest and other investment income	-	1,446	-	-	-	-	-	3,468
Other	-	-	-	-	-	-	-	19,447
Total revenues	188,039	1,446	645,063	(421)	-	-	-	9,670,949
EXPENDITURES								
General government	1,500	-	-	-	70,000	-	-	713,929
Health and social services	-	-	-	-	-	-	-	15,340
Education	-	-	-	-	-	-	-	1,513
Public protection and justice	-	-	-	-	-	-	-	2,200
Intergovernmental	-	-	-	-	-	-	-	7,035,912
Capital outlay	-	-	-	-	-	-	-	9,001
Total expenditures	1,500	-	-	-	70,000	-	-	7,777,895
Excess (deficiency) of revenues over (under) expenditures	186,539	1,446	645,063	(421)	(70,000)	-	-	1,893,054
OTHER SOURCES (USES) OF FINANCIAL RESOURCES								
Appropriations from State resources	1,500	-	-	-	136,000	-	-	664,067
Lapsed appropriations	-	-	-	-	(66,000)	-	-	(167,281)
Receipts collected and transmitted to State Treasury	(176,865)	-	(629,290)	-	-	-	-	(2,265,096)
Amount of SAMS transfers in	-	-	(37,800)	-	-	-	-	(37,808)
Amount of SAMS transfers out	160,997	-	-	-	-	-	-	316,645
Transfers in	-	-	37,800	-	-	-	(51,316)	153,090
Transfers out	(171,970)	-	-	-	-	-	51,316	(424,795)
Net other sources (uses) of financial resources	(186,338)	-	(629,290)	-	70,000	-	-	(1,761,178)
Net change in fund balances	201	1,446	15,773	(421)	-	-	-	131,876
Fund balances (deficits), July 1, 2020	880	56,511	25,045	421	-	5	-	478,148
FUND BALANCES (DEFICITS), JUNE 30, 2021	\$ 1,081	\$ 57,957	\$ 40,818	\$ -	\$ -	\$ 5	\$ -	\$ 610,024

(Concluded)

State of Illinois
Department of Revenue

**Combining Statement of Fiduciary Net Position -
Custodial Funds**

June 30, 2021 (Expressed in Thousands)

	County Water Commission Tax 0084	Non-Home Rule Municipal ROT 0088	Home Rule Municipal Soft Drink ROT 0097	Municipal Wireless Service Emergency 0125	Home Rule Municipal ROT 0138	Home Rule County ROT 0139	Business District ROT 0160
ASSETS							
Cash equity in State Treasury	\$ 1	\$ 40,393	\$ 1,854	\$ 1,398	\$ 174,357	\$ 106,623	\$ 10,057
Cash and cash equivalents	-	-	-	-	-	-	-
Securities lending collateral equity with State Treasurer	-	10,915	-	-	39,206	21,123	-
Taxes receivable, net	-	11,289	947	-	94,003	74,600	922
Other receivables, net	-	8	-	556	27	15	-
Due from other Department funds	-	-	-	-	-	-	-
Total assets	1	62,605	2,801	1,954	307,593	202,361	10,979
LIABILITIES							
Intergovernmental payables	1	51,690	2,801	1,954	268,387	181,238	10,979
Obligations under securities lending of State Treasurer	-	10,915	-	-	39,206	21,123	-
Other liabilities	-	-	-	-	-	-	-
Total liabilities	1	62,605	2,801	1,954	307,593	202,361	10,979
NET POSITION							
Net position restricted for expendable purposes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

(Continued)

State of Illinois
Department of Revenue

**Combining Statement of Fiduciary Net Position -
Custodial Funds**

June 30, 2021 (Expressed in Thousands)

	County Option Motor Fuel Tax 0190	County Public Safety ROT 0219	Sports Facility Tax Trust 0229	Private Vehicle Use Home Rule 0263	Metropolitan Pier & Expo. Auth. Trust 0337	Illinois Tourism Tax 0452	School Facility Occupation Tax 0498
ASSETS							
Cash equity in State Treasury	\$ 8,438	\$ 32,935	\$ -	\$ 5,740	\$ 870	\$ 1,645	\$ 45,397
Cash and cash equivalents	-	-	-	-	-	-	-
Securities lending collateral equity with State Treasurer	2,093	-	-	-	2,176	-	-
Taxes receivable, net	4,070	3,877	-	480	8,532	705	7,841
Other receivables, net	1	-	-	-	1	-	-
Due from other Department funds	-	-	-	-	-	-	-
Total assets	14,602	36,812	-	6,220	11,579	2,350	53,238
LIABILITIES							
Intergovernmental payables	12,509	36,812	-	6,220	9,403	2,350	53,238
Obligations under securities lending of State Treasurer	2,093	-	-	-	2,176	-	-
Other liabilities	-	-	-	-	-	-	-
Total liabilities	14,602	36,812	-	6,220	11,579	2,350	53,238
NET POSITION							
Net position restricted for expendable purposes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

(Continued)

State of Illinois
Department of Revenue

**Combining Statement of Fiduciary Net Position -
Custodial Funds**

June 30, 2021 (Expressed in Thousands)

	Flood Prevention Occupation Tax 0558	Tax Suspense Trust 0583	Metro East Park & Recreation 0717	Municipal Telecom 0719	RTA Sales Tax Trust 0812	Metro East Mass Transit District Tax 0841	Tennessee Valley Authority Local Trust 0861
ASSETS							
Cash equity in State Treasury	\$ 3,569	\$ 104	\$ 1,464	\$ 35,292	\$ 197,967	\$ 9,413	\$ -
Cash and cash equivalents	-	-	-	-	-	-	-
Securities lending collateral equity with State Treasurer	-	-	-	-	58,467	2,621	-
Taxes receivable, net	485	-	89	38	64,222	935	-
Other receivables, net	-	-	-	-	40	2	-
Due from other Department funds	-	-	-	-	44,637	-	-
Total assets	4,054	104	1,553	35,330	365,333	12,971	-
LIABILITIES							
Intergovernmental payables	4,054	-	1,553	35,330	306,866	10,350	-
Obligations under securities lending of State Treasurer	-	-	-	-	58,467	2,621	-
Other liabilities	-	104	-	-	-	-	-
Total liabilities	4,054	104	1,553	35,330	365,333	12,971	-
NET POSITION							
Net position restricted for expendable purposes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

(Continued)

State of Illinois
Department of Revenue

**Combining Statement of Fiduciary Net Position -
Custodial Funds**

June 30, 2021 (Expressed in Thousands)

	Municipal Automobile Renting Tax 0868	County Automobile Renting Tax 0869	Local Cannabis Consumer Excise Tax Trust 0919	Local Government Aviation Trust 0939	Municipal Motor Fuel Tax 0967	Surety Bond 1151	Total
ASSETS							
Cash equity in State Treasury	\$ 1,691	\$ 37	\$ 12,804	\$ 574	\$ 768	\$ -	\$ 693,391
Cash and cash equivalents	-	-	-	-	-	175	175
Securities lending collateral equity with State Treasurer	466	11	-	-	-	-	137,078
Taxes receivable, net	60	4	5,435	294	397	-	279,225
Other receivables, net	-	-	-	-	-	-	650
Due from other Department funds	-	-	-	-	-	-	44,637
Total assets	2,217	52	18,239	868	1,165	175	1,155,156
LIABILITIES							
Intergovernmental payables	1,751	41	18,239	868	1,165	-	1,017,799
Obligations under securities lending of State Treasurer	466	11	-	-	-	-	137,078
Other liabilities	-	-	-	-	-	-	104
Total liabilities	2,217	52	18,239	868	1,165	-	1,154,981
NET POSITION							
Net position restricted for expendable purposes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 175	\$ 175

(Concluded)

State of Illinois
Department of Revenue

**Combining Statement of Changes in
Fiduciary Net Position - Custodial Funds**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	County Water Commission Tax 0084	Non-Home Rule Municipal ROT 0088	Home Rule Municipal Soft Drink ROT 0097	Municipal Wireless Service Emergency 0125	Home Rule Municipal ROT 0138	Home Rule County ROT 0139	Business District ROT 0160
ADDITIONS							
Sales tax collections for other governments	\$ -	\$ 176,998	\$ 8,141	\$ -	\$ 1,095,325	\$ 762,493	\$ 38,110
Motor fuel tax collections for other governments	-	-	-	-	-	-	-
Public utility tax collections for other governments	-	-	-	-	-	-	-
Other tax collections for other governments	-	-	-	-	-	-	-
Fees collected for other governments	-	-	-	7,167	-	-	-
Investment income	-	88	-	2	379	255	-
Collateral deposits received	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-
Total additions	-	177,086	8,141	7,169	1,095,704	762,748	38,110
DEDUCTIONS							
Payment of sales tax to other governments	-	177,086	8,141	-	1,095,704	762,748	38,110
Payment of motor fuel tax to other governments	-	-	-	-	-	-	-
Payment of public utility tax to other governments	-	-	-	-	-	-	-
Payment of other tax to other governments	-	-	-	-	-	-	-
Payment of fees to other governments	-	-	-	7,169	-	-	-
Collateral deposits returned	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-
Total deductions	-	177,086	8,141	7,169	1,095,704	762,748	38,110
Change in net position	-	-	-	-	-	-	-
NET POSITION, July 1, 2020	-	-	-	-	-	-	-
NET POSITION, JUNE 30, 2021	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

(Continued)

State of Illinois
Department of Revenue

**Combining Statement of Changes in
Fiduciary Net Position - Custodial Funds**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	County Option Motor Fuel Tax 0190	County Public Safety ROT 0219	Sports Facility Tax Trust 0229	Private Vehicle Use Home Rule 0263	Metroplitan Pier & Expo. Auth. Trust 0337	Illinois Tourism Tax 0452	School Facility Occupation Tax 0498
ADDITIONS							
Sales tax collections for other governments	\$ -	\$ 137,618	\$ -	\$ -	\$ 47,008	\$ -	\$ 180,489
Motor fuel tax collections for other governments	45,017	-	-	-	-	-	-
Public utility tax collections for other governments	-	-	-	-	-	-	-
Other tax collections for other governments	-	-	49	19,763	10,118	3,703	-
Fees collected for other governments	-	-	-	-	-	-	-
Investment income	17	-	-	-	16	-	-
Collateral deposits received	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-
Total additions	45,034	137,618	49	19,763	57,142	3,703	180,489
DEDUCTIONS							
Payment of sales tax to other governments	-	137,618	-	-	47,057	-	180,489
Payment of motor fuel tax to other governments	45,034	-	-	-	-	-	-
Payment of public utility tax to other governments	-	-	-	-	-	-	-
Payment of other tax to other governments	-	-	49	19,763	10,085	3,703	-
Payment of fees to other governments	-	-	-	-	-	-	-
Collateral deposits returned	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-
Total deductions	45,034	137,618	49	19,763	57,142	3,703	180,489
Change in net position	-	-	-	-	-	-	-
NET POSITION, July 1, 2020	-	-	-	-	-	-	-
NET POSITION, JUNE 30, 2021	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

(Continued)

State of Illinois
Department of Revenue

**Combining Statement of Changes in
Fiduciary Net Position - Custodial Funds**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	Flood Prevention Occupation Tax 0558	Tax Suspense Trust 0583	Metro East Park & Recreation 0717	Municipal Telecom 0719	RTA Sales Tax Trust 0812	Metro East Mass Transit District Tax 0841	Tennessee Valley Authority Local Trust 0861
ADDITIONS							
Sales tax collections for other governments	\$ 14,132	\$ -	\$ 5,368	\$ -	\$ -	\$ -	\$ -
Motor fuel tax collections for other governments	-	-	-	-	-	-	-
Public utility tax collections for other governments	-	-	-	137,677	-	-	-
Other tax collections for other governments	-	-	-	-	1,368,067	36,603	-
Fees collected for other governments	-	-	-	-	-	-	-
Investment income	-	-	2	-	446	21	-
Collateral deposits received	-	-	-	-	-	-	-
Other	-	262	-	-	-	-	220
Total additions	14,132	262	5,370	137,677	1,368,513	36,624	220
DEDUCTIONS							
Payment of sales tax to other governments	14,132	-	5,370	-	-	-	-
Payment of motor fuel tax to other governments	-	-	-	-	-	-	-
Payment of public utility tax to other governments	-	-	-	137,677	-	-	-
Payment of other tax to other governments	-	-	-	-	1,368,513	36,624	-
Payment of fees to other governments	-	-	-	-	-	-	-
Collateral deposits returned	-	-	-	-	-	-	-
Other	-	262	-	-	-	-	220
Total deductions	14,132	262	5,370	137,677	1,368,513	36,624	220
Change in net position	-	-	-	-	-	-	-
NET POSITION, July 1, 2020	-	-	-	-	-	-	-
NET POSITION, JUNE 30, 2021	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

(Continued)

State of Illinois
Department of Revenue

**Combining Statement of Changes in
Fiduciary Net Position - Custodial Funds**

For the Year Ended June 30, 2021 (Expressed in Thousands)

	Municipal Automobile Renting Tax 0868	County Automobile Renting Tax 0869	Local Cannabis Consumer Excise Tax Trust 0919	Local Government Aviation Trust 0939	Municipal Motor Fuel Tax 0967	Surety Bond 1151	Total
ADDITIONS							
Sales tax collections for other governments	\$ 4,836	\$ 89	\$ -	\$ 2,914	\$ -	\$ -	\$ 2,473,521
Motor fuel tax collections for other governments	-	-	-	-	4,251	-	49,268
Public utility tax collections for other governments	-	-	-	-	-	-	137,677
Other tax collections for other governments	-	-	52,319	-	-	-	1,490,622
Fees collected for other governments	-	-	-	-	-	-	7,167
Investment income	3	-	2	2	-	-	1,233
Collateral deposits received	-	-	-	-	-	190	190
Other	-	-	-	-	-	-	482
Total additions	4,839	89	52,321	2,916	4,251	190	4,160,160
DEDUCTIONS							
Payment of sales tax to other governments	4,839	89	-	2,916	-	-	2,474,299
Payment of motor fuel tax to other governments	-	-	-	-	4,251	-	49,285
Payment of public utility tax to other governments	-	-	-	-	-	-	137,677
Payment of other tax to other governments	-	-	52,321	-	-	-	1,491,058
Payment of fees to other governments	-	-	-	-	-	-	7,169
Collateral deposits returned	-	-	-	-	-	15	15
Other	-	-	-	-	-	-	482
Total deductions	4,839	89	52,321	2,916	4,251	15	4,159,985
Change in net position	-	-	-	-	-	175	175
NET POSITION, July 1, 2020	-	-	-	-	-	-	-
NET POSITION, JUNE 30, 2021	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 175	\$ 175

(Concluded)

**Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed
in Accordance with *Government Auditing Standards***

Honorable Frank J. Mautino
Auditor General
State of Illinois

As Special Assistant Auditors for the Auditor General, we have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the State of Illinois, Department of Revenue (Department), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements and have issued our report thereon dated May 23, 2022. Our report included the following Emphasis of Matters "As discussed in Note 2, the financial statements of the Department are intended to present the financial position and the changes in financial position of only that portion of the governmental activities, the major fund, and the aggregate remaining fund information of the State that is attributable to the transactions of the Department. They do not purport to, and do not, present fairly the financial position of the State of Illinois as of June 30, 2021, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America. Additionally, as discussed in Note 2, the Department adopted GASB Statement No. 84, *Fiduciary Activities*, which impacted the Department's financial statements with the recognition of net position in the Statement of Fiduciary Net Position as well as presentation of a new Statement of Changes in Fiduciary Net Position. As discussed in Note 15, the Department corrected an error in accounting for the total OPEB liability and related deferred outflows and inflows of resources, resulting in a \$59.5 million decrease in opening net position for governmental activities. Our opinions are not modified with respect to these matters."

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Department's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Department's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings as item 2021-001 that we consider to be a material weakness.

State of Illinois, Department of Revenue's Response to the Finding

The Department's response to the finding identified in our audit is described in the accompanying Schedule of Findings. The Department's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Department's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Department's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

SIGNED ORIGINAL ON FILE

Schaumburg, Illinois
May 23, 2022

**State of Illinois
Department of Revenue
Schedule of Findings**

Current Finding

Finding 2021-001 Weaknesses in Internal Controls over Census Data

The Department of Revenue (Department) had weaknesses in internal control over reporting its census data and did not have a reconciliation process to provide assurance census data submitted to its pension and other postemployment benefits (OPEB) plans was complete and accurate.

Census data is demographic data (date of birth, gender, years of service, etc.) of the active, inactive, or retired members of a pension or OPEB plan. The accumulation of inactive or retired members' census data occurs before the current accumulation period of census data used in the plan's actuarial valuation (which eventually flows into each employer's financial statements), meaning the plan is solely responsible for establishing internal controls over these records and transmitting this data to the plan's actuary. In contrast, responsibility for active members' census data during the current accumulation period is split among the plan and each member's current employer(s). Initially, employers must accurately transmit census data elements of their employees to the plan. Then, the plan must record and retain these records for active employees and then transmit this census data to the plan's actuary.

We noted the Department's employees are members of both the State Employees' Retirement System of Illinois (SERS) for their pensions and the State Employees Group Insurance Program sponsored by the State of Illinois, Department of Central Management Services (CMS) for their OPEB. In addition, we noted these plans have characteristics of different types of pension and OPEB plans, including single employer plans and cost-sharing multiple-employer plans. Finally, we noted CMS' actuaries use SERS' census data records to prepare the OPEB actuarial valuation.

During testing, we noted the following:

- The Department had not performed an initial complete reconciliation of its census data recorded by SERS to its internal records to establish a base year of complete and accurate census data.
- After establishing a base year, the Department had not developed a process to annually obtain from SERS the incremental changes recorded by SERS in its census data records and reconcile these changes back to the Department's internal supporting records.

Based on information we obtained while performing our audit, we learned these deficiencies are pervasive across the State's agencies participating in the SERS. These conditions significantly increase the risk there could be errors at one or more employers within the plans, and these errors could have a significant impact on SERS' and CMS' measurement of pension and OPEB liabilities, respectively.

In addition, we noted errors within CMS' allocation of OPEB-related balances across the State's funds, public universities, and the Illinois State Toll Highway Authority related to a failure by CMS to account for a separately financed specific OPEB liability for certain groups of employees at one component unit of the State. The impact of these errors resulted in the Department restating its beginning net position to decrease by \$59,537,000 as of July 1, 2020.

State of Illinois
Department of Revenue
Schedule of Findings (Continued)

Current Finding

Finding 2021-001 Weaknesses in Internal Controls over Census Data (continued)

Based upon the significance of these issues alone, we concluded a material weakness exists within the Department's internal controls related to ensuring both SERS and CMS can provide their respective actuaries with complete and accurate census data related to the Department's active employees. Even given these exceptions, we performed detail testing of a sample of employees and certain data analysis tests of the total population of the Department's census data transactions reported to SERS.

Based on our analysis of transactions reported by the Department to SERS during the census data accumulation period throughout Fiscal Years 2019 and 2020, we noted the following:

- 1) One of 60 (2%) employees subjected to census data testing had an incorrect deduction code being applied each pay period.

For employers where their employees participate in plans with multiple-employer and cost-sharing features, the American Institute of Certified Public Accountants' *Audit and Accounting Guide: State and Local Governments* (AAG-SLG) (§ 13.177 for pensions and § 14.184 for OPEB) notes the determination of net pension/OPEB liability, pension/OPEB expense, and the associated deferred inflows and deferred outflows of resources depends on employer-provided census data reported to the plan being complete and accurate along with the accumulation and maintenance of this data by the plan being complete and accurate. To help mitigate against the risk of a plan's actuary using incomplete or inaccurate census data within similar agent multiple-employer plans, the AAG-SLG (§ 13.181 (A-27) for pensions and § 14.141 for OPEB) recommends an employer annually reconcile its active members' census data to a report from the plan of census data submitted to the plan's actuary, by comparing the current year's census data file to both the prior year's census data file and its underlying records for changes occurring during the current year.

Further, the State Records Act (5 ILCS 160/8) requires the Department make and preserve records containing adequate and proper documentation of its essential transactions to protect the legal and financial rights of the State and of persons directly affected by the Department's activities.

Finally, the Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires the Department establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance funds applicable to operations are properly recorded and accounted for to permit the preparation of reliable financial and statistical reports.

Department officials indicated the Department was not aware of the reconciliation requirement until recently and is working with the SERS to rectify. The Department believes there are compensating controls in place to verify certain census data submitted by new hires upon initial entry.

State of Illinois
Department of Revenue
Schedule of Findings (Continued)

Current Finding

Finding 2021-001 Weaknesses in Internal Controls over Census Data (continued)

Failure to ensure complete and accurate census data was reported to SERS could result in a material misstatement of the Department's financial statements and reduce the overall accuracy of pension/OPEB-related liabilities, deferred inflows and outflows of resources, and expense recorded by the State, the State's agencies, and other public universities and community colleges across the State. In addition, failure to reconcile active members' census data reported to and held by SERS to the Department's internal records could result in each plan's actuary relying on incomplete or inaccurate census data in the calculation of the pension and OPEB balances, which could result in a material misstatement of these amounts. Finally, the allocation error involving one component unit in the OPEB plan resulted in misstatements within each employer's allocation, which resulted in a restatement at the Department. (Finding Code No. 2021-001, 2020-002)

Recommendation

We recommend the Department work with SERS to annually reconcile its active members' census data from its underlying records to a report of census data submitted to SERS' actuary and CMS' actuary. After completing an initial full reconciliation, the Department may limit the annual reconciliations to focus on the incremental changes to the census data file from the prior actuarial valuation, provided no risks are identified that incomplete or inaccurate reporting of census data may have occurred during prior periods. Any errors identified during this process should be promptly corrected by either the Department or SERS, with the impact of these errors communicated to both SERS' actuary and CMS' actuary.

Further, we recommend the Department implement controls to ensure census data events are timely and accurately reported to SERS.

Department Response

The Department worked with SERS to complete an initial full reconciliation. We will work with SERS annually to complete reconciliations focusing on the incremental changes to the census data file from the prior actuarial valuation. Lastly, we have evaluated internal controls over this process and revised our written procedures to ensure census data reporting to SERS will be completed timely, accurately, and in a consistent manner.

**State of Illinois
Department of Revenue**

Schedule of Findings (Continued)

Prior Finding Not Repeated

A. Finding - Inadequate Internal Controls over Access to GenTax

During the prior audit, the Department of Revenue (Department) did not have adequate internal control over documenting newly hired and/or terminated employees and thus could not demonstrate access to the enterprise tax system (GenTax) was limited to only appropriate personnel.

During the current audit, the Department provided the populations of individuals hired and terminated and documentation demonstrating the populations were sufficient for our testing. Additionally, our sample testing noted no inappropriate access to GenTax. (Finding Code No. 2020-001, 2019-001, 2018-002)