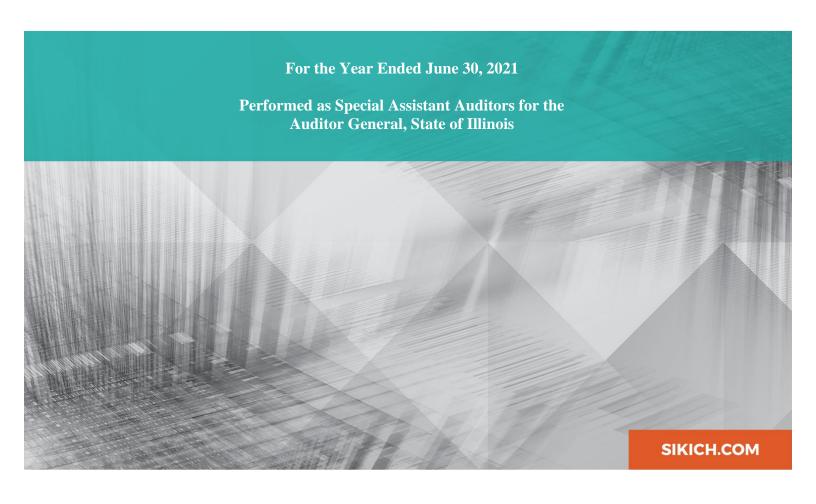


STATE OF ILLINOIS OFFICE OF THE SECRETARY OF STATE

FINANCIAL AUDIT



STATE OF ILLINOIS OFFICE OF THE SECRETARY OF STATE FINANCIAL AUDIT

For the Year Ended June 30, 2021

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STATE OF ILLINOIS OFFICE OF THE SECRETARY OF STATE

FINANCIAL AUDIT

For the Year Ended June 30, 2021

AGENCY OFFICIALS

Secretary of State The Honorable Jesse White

Deputy Secretary of State/ Chief of Staff Mr. Thomas N. Benigno

Director of Internal Audit Ms. Stell Mallios

General Counsel Ms. Irene Lyons

Inspector General Mr. James Burns

(7/1/19 - 12/11/20)

Inspector General (interim) Mr. Paul Thompson

(1/21/21 - 6/30/21)

Director of Budget and Fiscal Ms. Jacqueline Price

Management/Chief Fiscal Officer

Director of Accounting Revenue Mr. John Grzymski

AGENCY OFFICES

The Agency's primary administrative offices are located at:

Howlett Building Capitol Building

501 S 2nd St. 401 S. 2nd St., Room 213 Springfield, Illinois 62756 Springfield, Illinois 62701

100 W. Randolph St., Suite 5-400

Chicago, Illinois 60601

STATE OF ILLINOIS OFFICE OF THE SECRETARY OF STATE

FINANCIAL AUDIT

For the Year Ended June 30, 2021

FINANCIAL STATEMENT REPORT

SUMMARY

The audit of the accompanying financial statements of the Office of the Secretary of State was performed by Sikich LLP.

Based on their audit, the auditors expressed an unmodified opinion on the Office of the Secretary of State's basic financial statements.

SUMMARY OF FINDINGS

	Current	Prior
Number of	Report	Report
Finding	3	3
Repeated Findings	2	1
Prior Recommendations Implemented or Not Repeated	1	0

SCHEDULE OF FINDINGS

Item No.	Page	Last/First Reported		Finding Type			
Current Findings							
2021-001	66	2020/ 2016	Weaknesses in Determination of Cash On Hand and Cash In Transit Amounts Reported in the Financial Statements	Material Weakness and Noncompliance			
2021-002	68	2020/ 2020	Inadequate Internal Controls over Census Data	Material Weakness and Noncompliance			
2021-003	71	NEW	Inadequate Controls over Change Management	Noncompliance and Significant Deficiency			
	Prior Findings Not Repeated						
A	73	2020/ 2020	Failure to Adjust License and Fee Revenu	ies			

STATE OF ILLINOIS OFFICE OF THE SECRETARY OF STATE

FINANCIAL AUDIT For the Year Ended June 30, 2021

EXIT CONFERENCE

The Office waived an exit conference in a correspondence from David Addis, Internal Audit, on March 24, 2022. The responses to the recommendations were provided by Amanda Trimmer, Chief Deputy Director, on April 7, 2022.



3201 W. White Oaks Dr., Suite 102 Springfield, IL 62704 217.793.3363

SIKICH.COM

INDEPENDENT AUDITOR'S REPORT

Honorable Frank J. Mautino Auditor General State of Illinois

Report on the Financial Statements

As Special Assistant Auditors for the Auditor General, we have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the State of Illinois, Office of the Secretary of State (Office), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Office's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the State of Illinois, Office of the Secretary of State, as of June 30, 2021, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 2 to the financial statements, the financial statements of the State of Illinois, Office of the Secretary of State are intended to present the financial position and the changes in financial position of only that portion of the governmental activities, each major fund, and the aggregate remaining fund information of the State of Illinois that is attributable to the transactions of the State of Illinois, Office of the Secretary of State. These financial statements do not purport to, and do not, present fairly the financial position of the State of Illinois as of June 30, 2021, and the respective changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Further, as discussed in Note 2 to the financial statements, in Fiscal Year 2021, the Office adopted new accounting guidance from GASB Statement No. 84, *Fiduciary Activities*, which is intended to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The requirements of this statement resulted in the restatement of beginning net position for custodial funds as discussed in Note 13. Previously reported agency funds are no longer reported as fiduciary activities. Our opinions are not modified with respect to this matter.

Lastly, as discussed in Note 13 to the financial statements, prior to Fiscal Year 2021, the Illinois State Toll Highway Authority (Tollway) and the Office did not separately state OPEB balances for Tollway employees who only partake in the State Employees Group Insurance Program (SEGIP) upon their retirement from the Tollway from other employees accounted for within SEGIP's cost-sharing proportionate share allocation of OPEB balances. This error impacted SEGIP's cost-sharing proportionate share allocation, which is used by the State of Illinois' agencies and public universities to record their OPEB activity. The Office's financial statements have been restated to correct a material misstatement. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Management has omitted a management's discussion and analysis, budgetary comparison information, pension and other postemployment benefits (OPEB) related supplementary information that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Office's basic financial statements.

The accompanying supplementary information, such as the combining and individual fund financial statements, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 25, 2022, on our consideration of the Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Office's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Office's internal control over financial reporting and compliance.

Restricted Use of this Auditor's Report

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, the Comptroller, and Office management, and is not intended to be and should not be used by anyone other than these specified parties.

SIGNED ORIGINAL ON FILE

Springfield, Illinois April 25, 2022



Statement of Net Position and Governmental Funds Balance Sheet

June 30, 2021 (Expressed in Thousands)

	,	General Fund	N	Other Ionmajor Funds	Go	Total vernmental Funds	Adjustments		atement of t Position
ASSETS									
Unexpended appropriations	\$	27,602	\$	535	\$	28,137	\$ -	\$	28,137
Cash equity with State Treasurer	Ψ	52,727	Ψ	323,863	Ψ	376,590	Ψ -	Ψ	376,590
Cash and cash equivalents		6		12		18	-		18
·		0					-		
Securities lending collateral of State Treasurer		-		11,324		11,324	-		11,324
Intergovernmental receivables, net		-		837		837	-		837
Other receivables, net		306		3,320		3,626	-		3,626
Due from other State funds				192		222	-		222
Due from other Office funds		14,602		21,249		35,851	(35,851)		-
Inventories		-		4,341		4,341	-		4,341
Prepaid expenses		-		-		-	5,767		5,767
Capital assets not being depreciated		-		-		-	17,550		17,550
Capital assets being depreciated, net		-		-		-	148,182		148,182
Total assets		95,273		365,673		460,946	135,648		596,594
DEFERRED OUTFLOWS OF RESOURCES									
Pensions		-		-		-	266,427		266,427
OPEB		-		-		-	211,491		211,491
Total deferred outflows of resources		_		-		-	477,918		477,918
Total assets and deferred outflows of resources		95,273		365,673		460,946	613,566		1,074,512
				,					
LIABILITIES									
Accounts payable and accrued liabilities	\$	11,905	\$	3,743	\$	15,648	-		15,648
Intergovernmental payables		22,549		665		23,214	-		23,214
Due to other State fiduciary funds		213		258		471	-		471
Due to other Office funds		9,219		26,632		35,851	(35,851)		-
Due to other State funds		286		584		870	-		870
Due to State of Illinois component units		8		147		155	_		155
Unearned revenue		4,186		27.269		31,455	_		31,455
Obligations under securities lending of State Treasurer		4,100		11,324		11,324			11,324
Long-term obligations:		-		11,324		11,324	-		11,324
							4 504 740		4 504 740
Net Pension Liability		-		-		-	1,531,718		1,531,718
Total OPEB Liability, current portion							26,244		26,244
Total OPEB Liability, long-term portion		-		-		-	1,378,908		1,378,908
Compensated absences, current portion		-		-		-	1,700		1,700
Compensated absences, long-term portion		-		-		-	17,373		17,373
Capital lease obligations, current portion		-		-		-	602		602
Capital lease obligations, long-term portion		-		-		-	281		281
Total liabilities		48,366		70,622		118,988	2,920,975		3,039,963
DEFENDED INFLOWE OF DECOURCES									
DEFERRED INFLOWS OF RESOURCES				00		00	(00)		
Unavailable revenue		-		68		68	(68)		-
Pensions		-		-		-	99,443		99,443
OPEB				-			234,459		234,459
Total deferred inflows of resources				68		68	333,834		333,902
Total liabilities and deferred inflows of resources		48,366		70,690		119,056	3,254,809		3,373,865
FUND BALANCES/NET POSITION									
Nonspendable:									
Inventories				4 244		1 2 1 1	(4.241)		
		-		4,341		4,341	(4,341)		-
Restricted for:		0.5		40.400		10.501	(40.504)		
General government		35		13,496		13,531	(13,531)		-
Committed to:									
General government		3,209		202,902		206,111	(206,111)		-
Capital projects		-		73,705		73,705	(73,705)		-
Assigned to:									
General government		-		539		539	(539)		-
Unassigned		43,663		-		43,663	(43,663)		-
Net investment in capital assets		· -		-		-	164,849		164,849
Restricted assets		-		-		_	13,531		13,531
Unrestricted net position		_		-		_	(2,477,733)		(2,477,733)
Total fund balances/net position		46,907		294,983		341,890	\$ (2,641,243)	\$	(2,299,353)
. com raine water.com position				,		0.1,000	-,011,210)	Ψ	,_,_000)
Total liabilities, deferred inflows of resources and fund balances	\$	95,273	\$	365,673	\$	460,946			
. o.a. nabilities, deletied illions of resources and fulld balances	Ψ	00,210	Ψ	000,010	Ψ	100,040			

State of Illinois Office of the Secretary of State Reconciliation of Governmental Funds Balance Sheet

to Statement of Net Position June 30, 2021

(Expressed in Thousands)

Total fund balances-governmental funds	\$	341,890
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		165,732
Prepaid expenses for governmental activities are current uses of financial resources for funds.		5,767
Deferred Outflows of Resources for Pensions that do not use current financial resources are deferred in the funds.		266,427
Deferred Outflows of Resources for OPEB that do not use current financial resources are deferred in the funds.		211,491
Revenues in the Statement of Activities that do not provide current financial resources are deferred in the funds.		68
Deferred Inflows of Resources for Pensions do not require the use of current financial resources in the funds.		(99,443)
Deferred Inflows of Resources for OPEB do not require the use of current financial resources in the funds.		(234,459)
Some liabilities reported in the Statement of Net Position do not require the use of current financial resources and therefore are not reported as liabilities in governmental funds. These liabilities consist of:		
Net Pension Liability	,	1,531,718)
Total OPEB Liability	(*	1,405,152)
Compensated absences Capital lease obligations		(19,073) (883)
Net assets of governmental activities	\$ (2	2,299,353)

Statement of Activities and Governmental Revenues, **Expenditures and Changes in Fund Balances** For the Year Ended June 30, 2021 (Expressed in Thousands)

		General Fund	N	Other lonmajor Funds	G	Total overnmental Funds	Adj	ustments	_	atement of Activities
Expenditures/expenses:										
General government	\$	405,997	\$	99,976	\$	505,973	\$	69,218	\$	575,191
Debt service - principal		42		533		575		(575)		-
Debt service - interest		5		50		55		-		55
Capital outlays		1,632		1,621		3,253				3,253
Total expenditures/expenses	_	407,676		102,180		509,856		68,643		578,499
Program revenues:										
Charges for services:										
Licenses and fees, net		455,558		2,301,222		2,756,780		-		2,756,780
Other		11		2		13				13
Total charges for services		455,569				2,756,793				2,756,793
Operating grant revenue:										
Federal, net		30		7,062		7,092		44		7,136
Other				3		3				3
Total operating grant revenue		30		7,065		7,095		44		7,139
Net program revenues		47,923		2,206,109		2,254,032		(68,599)		2,185,433
General revenues:										
Interest and investment income		-		105		105		-		105
Other taxes, net		284,917		-		284,917		-		284,917
Other, net		127		1,653		1,780				1,780
Total general revenues		285,044		1,758		286,802		-		286,802
Other sources (uses):										
Appropriations from State resources		402,107		67,266		469,373		-		469,373
Lapsed appropriations		(14,343)		(61,617)		(75,960)		-		(75,960)
Receipts collected and transmitted to State Treasury		(783,224)		(2,237,632)		(3,020,856)		-		(3,020,856)
Capital asset transfers		-		-		-		7,759		7,759
Amount of SAMS transfers-in		(3,900)		-		(3,900)		-		(3,900)
Amount of SAMS transfers-out		33,098		-		33,098		-		33,098
Transfers-in		10,901		16,329		27,230		(25,188)		2,042
Transfers-out		(3,000)		(22,188)		(25,188)		25,188		
Total other sources (uses)		(358,361)		(2,237,842)		(2,596,203)		7,759		(2,588,444)
Change in fund balance/net position		(25,394)		(29,975)		(55,369)		(60,840)		(116,209)
Fund balance/net position, July 1, 2020, restated		72,770		324,396		397,166	(2,580,310)		(2,183,144)
Increase (decrease) for changes in inventories		(469)		562		93		(93)		<u>-</u>
Fund balance/net position, June 30, 2021	\$	46,907	\$	294,983	\$	341,890	\$ (2,641,243)	\$	(2,299,353)

State of Illinois

Office of the Secretary of State

Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to Statement of Activities For the Year Ended June 30, 2021 (Expressed in Thousands)

Net change in fund balances Change in inventories	\$	(55,369) 93
	\$	(55,276)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. This is the amount by which depreciation in the current period exceeded capital outlays.		(11,184)
Some capital assets were transferred in from other State agencies and therefore, were received at no cost and some were transferred out to other State agencies and therefore, no proceeds were received.		7,759
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. This amount represents the increase in unavailable revenue over the prior year.		44
Repayment of capital leases is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position		575
Prepaid expenses in the Statement of Activities are not reported as expenses in governmental funds. This amount represents the increase in prepaid expenses over the prior year.		26
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
long-term liabilities reported on the Statement of Net Position and are therefore not reported as expenses in the Statement of Activities.		
Increase in Net Pension Liability (174,0 Increase in deferred outflows of resources - pensions 81,7		
Decrease in deferred inflows of resources - pensions 57,0		
Increase in Total OPEB Liability (92,4	413)	
Increase in deferred outflows of resources - OPEB 114,		
Increase in deferred inflows of resources - OPEB (43,4	,	
Increase in compensated absences obligation (1,7 Net decrease in expenses for net changes in long-term liabilities not reported in	110)	
governmental funds		(58,153)
Change in net position of governmental activities	\$	(116,209)

Statement of Fiduciary Net Position

June 30, 2021 (Expressed in Thousands)

	Custodia	al Funds
ASSETS		
Cash equity with State Treasurer	\$	2,457
Cash and cash equivalents		174
Investments		50
Total assets	\$	2,681
LIABILITIES		
Accounts payable and accrued liabilities	\$	3
Other liabilities		5
Total liabilities	\$	8
NET POSITION		
Restricted net position		2,673
Total net position	\$	2,673

Statement of Changes in Fiduciary Net Position For the Year Ended June 30, 2021 (Expressed in Thousands)

	Custo	dial Funds
Additions Collateral deposits received License and fee collections for other governments Other additions Total additions	\$	52 115,881 793 116,726
Collateral deposits returned Payments of licences and fees to other governments Other deductions Total deductions		101 115,881 30 116,012
Net increase (decrease) in fiduciary net position		714
Net position, July 1, 2020, as restated		1,959
Net position, June 30, 2021	\$	2,673

(1) Organization

The Office of the Secretary of State (the Office) is a part of the executive branch of government of the State of Illinois (State) and operates under the authority of and review by the Illinois General Assembly. The Office operates under a budget approved by the General Assembly in which resources primarily from the General Fund are appropriated for the use of the Office. Activities of the Office are subject to the authority of the Office of the Governor, the State's chief executive officer, and other departments of the executive and legislative branches of government (such as the Department of Central Management Services, the Governor's Office of Management and Budget, the State Treasurer's Office, and the State Comptroller's Office) as defined by the Illinois General Assembly. All funds appropriated to the Office and all other cash received are under the custody and control of the State Treasurer, with the exception of the Secretary of State Antique Vehicle Show fund, a nonmajor special governmental fund, the Go-Back Fund and the Safekeeping Fund, fiduciary funds, and the General Revenue Fund and Special Advance Fund, both subaccount of the General Fund, which are all locally held funds, and various petty cash funds, which are under the direct control of the Office.

The Office has a broad range of responsibilities for the maintenance of official records of the acts of the General Assembly and of the Executive Branch as provided by law as well as to perform other duties as may be prescribed by law, including administration of the Illinois Vehicle Code. The Office is organized into twenty-five departments under three broad operating divisions to carry out its responsibilities. The operating divisions of the Office are the Executive, General and Administrative, and Motor Vehicle divisions.

(2) Summary of Significant Accounting Policies

The financial statements of the Office have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB). To facilitate the understanding of data included in the financial statements, summarized below are the more significant accounting policies.

(a) Financial Reporting Entity

As defined by GAAP, the financial reporting entity consists of a primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as:

- 1) Appointment of a voting majority of the component unit's board and either (a) the primary government's ability to impose its will, or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or
- 2) Fiscal dependency on the primary government.

Based upon the required criteria, the Office has no component units and is not a component unit of any other entity. However, because the Office is not legally separate from the State of Illinois, the financial statements of the Office are included in the financial statements of the State of Illinois. The State of Illinois' Annual Comprehensive Financial Report may be obtained by writing to the State Comptroller's Office, Division of Financial Reporting, 325 West Adams Street, Springfield, Illinois, 62704-1871.

(b) Basis of Presentation

The financial statements of the State of Illinois, Office of the Secretary of State, are intended to present the financial position and the changes in financial position of only that portion of the governmental activities, each major fund of the State of Illinois, and the aggregate remaining fund information of the State of Illinois that is attributable to the transactions of the Office.

They do not purport to, and do not, present fairly the financial position of the State of Illinois as of June 30, 2021 and the changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The financial activities of the Office, which consist only of governmental activities, are reported under the general government function in the State of Illinois' Annual Comprehensive Financial Report. For reporting purposes, the Office has combined the fund and government-wide financial statements using a columnar format that reconciles individual line items of fund financial data to government-wide data in a separate column. A brief description of the Office's government-wide and fund financial statements is as follows:

Government-wide Statements. The government-wide statement of net position and statement of activities report the overall financial activity of the Office, excluding fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities of the Office. The financial activities of the Office consist only of governmental activities, which are primarily supported by taxes, charges for services, and other nonexchange transactions.

The statement of net position presents the assets and liabilities of the Office's governmental activities with the difference being reported as net position. The assets and liabilities are presented in order of their relative liquidity by class of asset or liability with liabilities whose average maturities are greater than one year reported in two components - the amount due within one year and the amount due in more than one year.

The statement of activities presents a comparison between direct expenses and program revenues for the general government function of the Office's governmental activities. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements. The fund financial statements provide information about the Office's funds, including fiduciary funds. Separate statements for each fund category governmental and fiduciary - are presented. The emphasis on fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The Office administers the following major governmental funds (or portions thereof in the case of shared funds – see the State of Illinois Annual Comprehensive Financial Report:

General – This is the State's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund. The services which are administered by the Office and accounted for in the general fund include, among others, the operations of various Executive, General and Administrative and Motor Vehicle departments throughout the Office. Certain resources obtained from federal grants and used to support general governmental activities are accounted for in the General Fund consistent with applicable legal requirements. The Office's portion of the General Fund is composed of two primary sub-accounts (General Revenue and Common School) and five secondary sub-accounts (Live and Learn, Corporate Franchise Tax Refund, Capital Projects, Vehicle Inspection and Special Advance).

Additionally, the Office administers the following fund types:

Governmental Funds:

Special Revenue – These funds account for resources obtained from specific revenue sources that are legally restricted to expenditures for specified purposes. Special revenue funds account for, among other things, federal grant programs, taxes levied with statutorily defined distributions and other resources restricted as to purpose.

Capital Projects – These funds account for resources obtained and used for the acquisition or construction of major capital facilities. Such resources are derived principally from proceeds of general and special obligation bond issues and certificates of participation.

Fiduciary Funds:

Custodial – These funds account for the following activities in which the Office acts in a custodial capacity and distributes any revenue collected to other governmental units or designated beneficiaries: collection of registration fees from truckers of other states and disbursement of funds to other states under reciprocity agreements; collection of deposits from uninsured motorists as proof of financial responsibility and reimbursement of those funds in the absence of a court judgment; and the repayment of fees collected by the Office in excess of the required fees.

(c) Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues and additions are recorded when earned and expenses and deductions are recorded at the time liabilities are incurred, regardless of when the related cash flow takes place. Nonexchange transactions, in which the Office gives (or receives) value without directly receiving (or giving) equal value in exchange, include corporate taxes and intergovernmental grants. Revenue from grants, entitlements, and similar items are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been met.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the State considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures generally are recorded when the liability is incurred, as under accrual accounting. However, principal and interest on formal debt issues, claims and judgments, and compensated absences are recorded only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Significant revenue sources which are susceptible to accrual include corporate taxes and certain fees. All other revenue sources including licenses, fines, and certain fees, are considered to be measurable and available only when cash is received.

(d) Shared Fund Presentation

The financial statement presentation for the General Revenue Account, Common School Account, Capital Projects Account and Vehicle Inspection Account of the General Fund and the Road Fund, Motor Fuel Tax Fund, Drivers Education Fund, Capital Development Fund, State College and University Trust Fund, Alternative Fuels Fund, Off Highway Vehicle Trails Fund, State Parking Facility Maintenance Fund, Cycle Rider Safety Training Fund, State Construction Account Fund, and Build Illinois Bond Fund represents only the portion of the shared fund that can be directly attributed to the operations of the Office. Financial statements for total fund operations of the shared State funds are presented in the State of Illinois' Annual Comprehensive Financial Report.

In presenting these financial statements, certain unique accounts are used for the presentation of shared funds. The following accounts are used in these financial statements to present the Office's portion of shared funds:

Unexpended Appropriations

This "asset" account represents lapse period warrants issued between July and September for fiscal year 2021 in accordance with the Statewide Accounting Management System (SAMS) records plus any liabilities relating to obligations re-appropriated to the subsequent fiscal year.

Appropriations from State Resources

This "other financing source" account represents the final legally adopted appropriation according to SAMS records.

Lapsed Appropriations

Lapsed appropriations are the legally adopted appropriations less net warrants issued during the 15 month period from July to September of the following year and reappropriations to subsequent years according to SAMS records.

Receipts Collected and Transmitted to State Treasury

This "other financing use" account represents all cash receipts received during the fiscal year from SAMS records.

Amount of SAMS Transfers-In

This "other financing use" account represents cash transfers made by the Office of the Comptroller in accordance with statutory provisions to the corresponding fund during the fiscal year per SAMS records in which the Office did not make a deposit into the State Treasury.

Amount of SAMS Transfers-Out

This "other financing source" account represents cash transfers made by the Office of the Comptroller in accordance with statutory provision from the corresponding fund during the fiscal year per SAMS records in which a legally adopted appropriation was not charged.

(e) Eliminations

Eliminations have been made in the government-wide statement of net position to minimize the "grossing-up" effect on assets and liabilities within the governmental activities column of the Office. As a result, amounts reported in the governmental funds balance sheet as interdepartmental interfund receivables and payables have been eliminated in the government-wide statement of net assets. Amounts reported in the governmental funds balance sheet as receivable from or payable to fiduciary funds have been included in the government-wide statement of net assets as receivable from and payable to external parties, rather than as internal balances.

(f) Cash and Cash Equivalents

Cash equivalents are defined as short-term, highly liquid investments readily convertible to cash with maturities of less than 90 days at the time of purchase. Cash and cash equivalents consist of cash on hand and cash in banks for locally held funds.

(g) Inventories

Inventories, consisting primarily of license plates, are valued at cost, principally on the first-in, first-out (FIFO) method. The cost of inventories is recognized as expenditures when purchased. Significant inventories balances in governmental funds are reported on the balance sheet.

(h) Interfund Transactions

The Office has the following types of interfund transactions between Office funds and funds of other State agencies:

Services provided and used—sales and purchases of goods and services between funds for a price approximating their external exchange value. Interfund services provided and used are reported as revenues in seller funds and expenditures or expenses in purchaser funds. Unpaid amounts are reported as interfund receivables and payables in the governmental fund balance sheets or the government-wide statements of net assets.

Reimbursements—repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them. Reimbursements are reported as expenditures in the reimbursing fund and as a reduction of expenditures in the reimbursed fund.

Transfers—flows of assets (such as cash or goods) without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers.

The Office also has activity with various component units of the State of Illinois for professional services received and payments of State and Federal programs.

(i) Capital Assets

Capital assets, which include property, plant, equipment and software are reported at cost or estimated historical cost based on appraisals. Contributed assets are reported at acquisition value at the time received. Capital assets are depreciated or amortized using the straight-line method.

Capitalization thresholds and the estimated useful lives are as follows:

Capital Asset Category	Capitalization Threshold	Estimated Useful Life (in Years)
Land Land Improvements Site Improvements Buildings Building Improvements Equipment	\$ 100,000 25,000 25,000 100,000 25,000 5,000	N/A N/A 5-20 30-75 10-25 3-10
Software Works of Art, Historical Treasures	25,000 5,000	3-10 N/A

(j) Compensated Absences

The liability for compensated absences reported in the government-wide statement of net position consists of unpaid, accumulated vacation and sick leave balances for Office employees. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. The liability has been calculated based on the employees' current salary level and includes salary related costs (e.g., Social Security and Medicare taxes).

Legislation that became effective January 1, 1998 capped the paid sick leave for all State Employees' Retirement System members at December 31, 1997. Employees continue to accrue twelve sick days per year, but will not receive monetary compensation for any additional time earned after December 31, 1997. Sick days earned between 1984 and December 31, 1997 (with a 50% cash value) would only be used after all days with no cash value are depleted. Any sick days earned and unused after December 31, 1997 will be converted to service time for purposes of calculating employee pension benefits.

(k) Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which the Office is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in a spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

<u>Restricted</u> – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action of the State legislature and signed into law by the governor. Those committed amounts cannot be used for any other purpose unless the State legislature and governor removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process.

<u>Assigned</u> – Amounts in the assigned fund balance classification are intended to be used by the Office for specific purposes but do not meet the criteria to be classified as restricted or committed. In the General Fund, assigned amounts represent intended uses established by the State legislature.

<u>Unassigned</u> – The unassigned fund balance classification is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications and deficit fund balances of other governmental funds.

The Office applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

(l) Net Position

In the government-wide statement of net position, equity is displayed in three components as follows:

Net Investment in Capital Assets – This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted – This consists of net position that is legally restricted by outside parties or by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, generally it is the State's policy to use restricted resources first, then unrestricted resources when they are needed. As of June 30, 2021, \$13.531 million is restricted by enabling legislation.

Unrestricted – This consists of net position that do not meet the definition of "restricted" or "net investment in capital assets."

(m) Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

(n) Pensions

In accordance with the Office's adoption of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, the net pension liability, deferred outflows of resources, deferred inflows of resources and pension expense have been recognized in the government-wide financial statements.

The net pension liability is calculated as the difference between the actuarially calculated value of the projected benefit payments attributed to past periods of service and the plans' fiduciary net position. The total pension expense is comprised of the service cost or actuarial present value of projected benefit payments attributed to the valuation year, interest on the total pension liability, plan administrative expenses, current year benefit changes, and other changes in plan fiduciary net position less employee contributions and projected earnings on plan investments. Additionally, the total pension expense includes the annual recognition of outflows and inflows of resources due to pension assets and liabilities.

For purposes of measuring the net pension liability, deferred outflows of resources, deferred inflows of resources, pension expense and expenditures associated with the Office's contribution requirements, information about the fiduciary net position of the plans and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported within the separately issued plan financial statements. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with terms of the plan. Investments are reported at fair value.

(o) Post-Employment Benefits Other Than Pensions (OPEB)

The State provides health, dental, vision and life insurance benefits for certain retirees and their dependents through the State Employees Group Insurance Program ("SEGIP"). The total OPEB liability, deferred outflows of resources, deferred inflows of resources, expense, and expenditures associated with the program have been determined through an actuarial valuation using certain actuarial assumptions as applicable to the current measurement period. (See Note 10).

The OPEB liabilities, deferred outflows of resources, deferred inflows of resources, and OPEB expense have been recognized in the government-wide financial statements.

(p) Adoption of New Accounting Pronouncements

Effective for the year ending June 30, 2021, the Office adopted the following GASB statements:

Statement No. 84, Fiduciary Activities, which is intended to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. In addition, this statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The requirements of this statement resulted in the restatement of beginning net position for fiduciary funds as discussed in Note 13.

Statement No. 90, *Majority Equity Interests* – *An Amendment of GASB Statements No. 14 and No. 61*, is intended to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The implementation of this statement had no financial impact on the Office's net position or results of operations.

The portion of Statement No. 93, *Replacement of Interbank Offered Rates*, which is intended to address accounting and financial reporting implications that result from the replacement of an interbank offered rate as an appropriate benchmark interest rate. The implementation of this statement had no financial impact on the Office's net position or results of operations.

(q) Future Adoption of GASB Statements

Effective for the year ending June 30, 2022, the Office will adopt the following GASB statements:

Statement No. 87, *Leases*, which is intended to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources and or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset.

Statement No. 89, Accounting for Interest Cost Incurred Before the End of a Construction Period, which is intended to (1) enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) simplify accounting for interest cost incurred before the end of a construction period.

The portion of Statement No. 92, *Omnibus 2020*, which is intended to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements related to (a) intra-entity transfers of assets, (b) reporting assets accumulated for defined benefit postemployment benefits provided through plans that are not administered through trusts that meet specified criteria, (c) applicability of certain requirements of Statement No. 84 to postemployment benefit arrangements, (d) exception to acquisition value in a government acquisition and (e) nonrecurring fair value measurements.

The portion of Statement No. 93, *Replacement of Interbank Offered Rates*, which is intended to remove the London Interbank Offered Rate (LIBOR) as an appropriate benchmark interest rate.

The portion of Statement 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – An Amendment of GASB Statements No. 14 and No. 84, and a Supersession of GASB Statement No. 32, which is intended to enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans.

Effective for the year ending June 30, 2023, the Office will adopt the following GASB statements:

Statement No. 91, *Conduit Debt Obligations*, which is intended to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures.

Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, which is intended to improve financial reporting by addressing issues related to public-private and public-public partnerships (PPPs). This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs).

Statement No. 96, *Subscription-Based Information Technology Arrangements*, which is intended to provide guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments).

The Office has not yet determined the impact of adopting these statements on its financial statements.

(r) Reliance on Outside Information

Due to the nature of relationships between the Office and various other State agencies, information related to Pensions and Securities Lending Transactions in these financial statements is provided through the Illinois Office of the Comptroller by the State Employees Retirement System, State Employees Group Insurance Program of the Department of Central Management Services and the State Treasurer, respectively. The Office received information included in the fund financial statements for Securities Lending Transactions and the government wide financial statements for Pension and OPEB related transactions. Other details included in note 3c (Security Lending Transactions) and note 2o, note 9 (Pensions), and note 10 (OPEB) were also received from these sources.

The Office must rely on the internal controls of these other State agencies to ensure the information presented is accurate. Audits of these other State agencies can be found on the website of the Illinois Office of the Auditor General at the following website links:

State Treasurer - http://www.auditor.illinois.gov/Audit-Reports/TREASURER-SLS.asp

 $State\ Employees\ Retirement\ System-\underline{http://www.auditor.illinois.gov/Audit-Reports/STATE-\underline{EMPLOYEES-RETIREMENT-SYSTEM.asp}$

State Employees Group Insurance Program of the Department of Central Management Services – http://www.auditor.illinois.gov/Audit-Reports/CMS-SEGIP.asp

(3) Deposits and Investments

(a) Deposits

The State Treasurer is the custodian of the State's deposits and investments for funds maintained in the State Treasury. The Office independently manages deposits and investments maintained outside the State Treasury.

Deposits in the custody of the State Treasurer are pooled and invested with other State funds in accordance with the Deposit of State Moneys Act of the Illinois Compiled Statutes (15 ILCS 520/11). Funds held by the State Treasurer have not been categorized as to credit risk because the Office does not own individual securities. Detail on the nature of these deposits and investments is available within the State of Illinois' Annual Comprehensive Financial Report.

Deposits for locally-held funds of governmental activities had a carrying amount and a bank balance of \$17 thousand at June 30, 2021, respectively. Deposits of locally-held funds of fiduciary funds had a carrying amount and a bank balance of \$174 thousand at June 30, 2021.

Cash on hand totaled \$1 thousand at June 30, 2021.

(b) Investments

As of June 30, 2021 the Office had the following investments outside of the State Treasury which were valued using quoted market prices (Level 1 inputs):

			Weighted
	F	air	Average
		alue	Maturity
	(Thou	<u>is ands)</u>	(Years)
Fiduciary Funds			
Municipal debt	\$	50	3

Interest Rate Risk: The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

The Office does not a have a formal investment policy that limits investment choices. The investments held by the Office are made by customers and held by the Office as collateral/security per the Vehicle Code (625 ILCS 5/3-109, 625 ILCS 5/3-816 and 625 ILCS 5/7-323) and the Illinois Security Law of 1953 (815 ILCS 5/6). The Vehicle Code and Illinois Securities Law of 1953 set the limits of acceptable investments.

Custodial Credit Risk: The Office does not have a formal investment policy that restricts investments to address custodial credit risk. Custodial credit risk is the risk that, in the event of failure of the counterparty to a transaction, the Office would not be able to recover the value of investment or collateral securities in the possession of an outside party. The Office's municipal debt is held by the Illinois Office of the State Treasurer in the name of the Office.

(c) Securities Lending Collateral

The State Treasurer lends securities to broker-dealers and other entities for collateral that will be returned for the same securities in the future. The State Treasurer has, through a Securities Lending Agreement, authorized Deutsche Bank AG to lend the State Treasurer's securities to broker-dealers and banks pursuant to a form of loan agreement.

During Fiscal Year 2021, Deutsche Bank AG lent U.S. Agency securities and U.S. Treasury securities and received as collateral U.S. dollar denominated cash. Borrowers were required to deliver collateral for each loan equal to at least 100% of the aggregate fair value of the loaned securities. Loans are marked to market daily. If the fair value of collateral falls below 100%, the borrower must provide additional collateral to raise the fair value to 100%.

The State Treasurer did not impose any restrictions during Fiscal Year 2021 on the amount of loans of available, eligible securities. In the event of borrower default, Deutsche Bank AG provides the State Treasurer with counterparty default indemnification. In addition, Deutsche Bank AG is obligated to indemnify the State Treasurer if Deutsche Bank AG loses any securities, collateral or investments of the State Treasurer in Deutsche Bank AG's custody. There were no losses during Fiscal Year 2021 resulting from a default of the borrowers or Deutsche Bank AG.

During Fiscal Year 2021, the State Treasurer and the borrowers maintained the right to terminate all securities lending transactions on demand. The cash collateral received on each loan was invested in repurchase agreements with approved counterparties collateralized with securities approved by Deutsche Bank AG and marked to market daily at no less than 102%. Because the loans are terminable at will, their duration did not generally match the duration of the investments made with cash collateral. The State Treasurer had no credit risk as a result of its securities lending program as the collateral held exceeded the fair value of the securities lent.

In accordance with GASB Statement No. 28, Accounting and Financial Reporting for Securities Lending Transactions, paragraph 9, the Office of the State Treasurer has allocated the assets and obligations at June 30, 2021 arising from securities lending agreements to the various funds of the State. The total allocated to the Office at June 30, 2021 was \$11.324 million.

(4) Other Receivable

Other receivables (amounts expressed in thousands) at June 30, 2021 are as follows:

	Governmental Activities						
			No	nmajor			
	G	eneral	Gove	ernmental			
	Fund Funds			Total			
Other receivables: Licenses and fees receivable Less: allowance for uncollectible	\$	1,367	\$	8,110	\$	9,477	
amounts		(1,061)		(4,790)		(5,851)	
Total other receivables, net	\$	306	\$	3,320	\$	3,626	

(5) Interfund Balances and Activity

(a) Balances Due to/from Other Funds

The following balances (amounts expressed in thousands) at June 30, 2021 represent amounts due from other Office and State funds.

	 Due	from		<u> </u>
Fund	 r State ınds		er Office Funds	Description/Purpose
General	\$ 30	\$	14,602	Due from other Office funds for transfers of excess balances, statutorily required transfers, repayment from various grant activity and accrual of undistributed IRP fees.
Nonmajor governmental funds	192		21,249	Due from other States Funds from various fund and grant activity, due from other Office funds for the accrual of undistributed IRP fees.
	\$ 222	\$	35,851	

The following balances (amounts expressed in thousands) at June 30, 2021 represent amounts owing to other Office and State of Illinois funds.

		Due to		
Fund	Other Office Funds	Other State Funds	Other State Fiduciary Funds	Description/Purpose
General	\$ 9,219	\$ 286	\$ 213	Due to other State funds for purchases of services and Court of Claims awards and to other State fiduciary funds for payment of retirement and health insurance costs.
Nonmajor governmental funds	26,632	584	258	Due to other Office Funds for transfers of excess balances, statutorily required transfers, accrual of undistributed IRP fees, and repayment of grant activity; to other State funds for Court of Claims awards, repayment of grant activity and purchases of services; and to other State fiduciary funds for payment of retirement and health insurance costs.
	\$ 35,851	\$ 870	\$ 471	

(b) Transfers to/from Other Funds

Interfund transfers in (amounts expressed in thousands) for the year ended June 30, 2021 were as follows:

	 Transfe	ers in fr	om	-
Fund	 Other Office Funds		her State Funds	Description/Purpose
General	\$ 10,901	\$	-	Transfer from other Office funds of excess balances and statutory transfers.
Nonmajor governmental funds	 14,287		2,042	Transfer from other State funds pursuant to State statute.
	\$ 25,188	\$	2,042	

Interfund transfers out (amounts expressed in thousands) for the year ended June 30, 2021 were as follows:

Fund	Oth	sfers out to er Office Funds	Description/Purpose
General	\$	3,000	Transfer resulting from refunds from other Office funds and other State funds pursuant to State statute.
Nonmajor governmental funds		22,188	Transfer to other Office and other State funds and pursuant to State statute.
	\$	25,188	

(c) Balances due from/to State of Illinois Component Units

The following balances (amounts expressed in thousands) at June 30, 2021 represent amounts due to State of Illinois Component Units for reimbursement of expenses incurred.

Due to Component Units	Gener	al Fund	Gover	nmajor rnmental unds
Illinois Toll Highway Authority Illinois State University	\$	8	\$	-
University of Illinois		- 		143
	\$	8	\$	147

(6) Capital Assets

Capital asset activity (amounts expressed in thousands) for the year ended June 30, 2021 was as follows:

	Balance June 30, 2020 Additions		Deletions		Net Transfers		alance 2 30, 2021	
Governmental activities:								
Capital assets not being depreciated:								
Land and land improvements	\$	6,637	\$ -	\$	-	\$	-	\$ 6,637
Historical treasures & works								
of art		100	-		-		-	100
Construction in progress		5,147			2,148		7,814	10,813
Total capital assets not								
being depreciated		11,884			2,148		7,814	 17,550
Capital assets being depreciated:								
Site Improvements		449	-		-		-	449
Buildings and building								
improvements		510,024	1,410		(769)		2,093	514,296
Equipment		52,088	1,843		1,587		-	52,344
Capital Leases-Equipment		2,793	-		-		-	2,793
Software	•	29			-			29
Total capital assets								
being depreciated		565,383	3,253		818		2,093	569,911
Less accumulated depreciation/amortization:								
Site Improvements		439	3		_		_	442
Buildings and building								
improvements		359,820	11,226		(769)		-	371,815
Equipment		46,409	2,646		1,587		-	47,468
Capital Lease-Equipment		1,413	562		-		-	1,975
Software		29					_	 29
Total accumulated								
depreciation/amortization		408,110	14,437		818			 421,729
Total capital assets being								
depreciated/amortized, net		157,273	(11,184)		_		2,093	148,182
Governmental activity								
capital assets, net	\$	169,157	\$ (11,184)	\$	2,148	\$	9,907	\$ 165,732

Depreciation and amortization expense for governmental activities (amounts expressed in thousands) for the year ended June 30, 2021 was charged as follows:

General government

\$ 14,437

(7) Capital Lease Obligations

The Office leases office equipment with a historical cost and accumulated depreciation (amounts expressed in thousands) of \$2,793 and \$1,975. Although lease terms vary, certain leases are renewable subject to appropriation by the General Assembly. If renewal is reasonably assured, leases requiring appropriation by the General Assembly are considered non-cancelable leases for financial reporting. Future minimum lease payments (amounts expressed in thousands) at June 30, 2021 were as follows:

Year ending June 30	Pri	ncipal	Int	erest	 Total
2022	\$	602	\$	28	\$ 630
2023		281		4	 285
	\$	883	\$	32	\$ 915

(8) Changes in Long-Term Obligations

Changes in long-term obligations (amounts expressed in thousands) for the year ended June 30, 2021 were as follows:

		July 1, 2020, restated	_A	dditions	De	eletions	_	Balance June 30, 2021	Due	mounts Within ne Year
Governmental activities:										
Compensated absences	\$	17,963	\$	15,119	\$	14,009	\$	19,073	\$	1,700
Net pension liability		1,357,651		174,067		-		1,531,718		-
Total OPEB liability		1,312,739		92,413		-		1,405,152		26,244
Capital Lease Obligations		1,458		_		575		883		602
	- <u>-</u>			_						
	\$	2,689,811	\$	281,599	\$	14,584	\$	2,956,826	\$	28,546

Compensated absences will be liquidated by the applicable governmental funds that account for the salaries and wages of the related employees.

(9) Defined Benefit Pension Plan

Plan description. Substantially all of the Office's full-time employees who are not eligible for participation in another state-sponsored retirement plan participate in the State Employees' Retirement System (SERS), which is a single-employer defined benefit pension trust fund in the State of Illinois reporting entity. SERS is governed by article 14 of the Illinois Pension Code (40 ILCS 5/1, et al.). The plan consists of two tiers of contribution requirements and benefit levels based on when an employee was hired. Members who first become an employee and participate under any of the State's retirement plans on or after January 1, 2011 are members of Tier 2, while Tier 1 consists of employees hired before January 1, 2011 or those who have service credit prior to January 1, 2011.

The provisions below apply to both Tier 1 and 2 members, except where noted. The SERS issues a separate Annual Comprehensive Financial Report available at www.srs.illinois.gov or that may be obtained by writing to the SERS, 2101 South Veterans Parkway, PO Box 19255, Springfield, Illinois, 62794-9255.

Benefit provisions. SERS provides retirement benefits based on the member's final average compensation and the number of years of service credit that have been established. The retirement benefit formula available to general State employees that are covered under the Federal Social Security Act is 1.67% for each year of service and for noncovered employees it is 2.2% for each year of service. The maximum retirement annuity payable is 75% of final average compensation for regular employees and 80% for alternative formula employees. The minimum monthly retirement annuity payable is \$15 for each year of covered service and \$25 for each year of noncovered service.

Members in SERS under the Tier 1 and Tier 2 receive the following levels of benefits based on the respective age and years of service credits.

Regular Formula Tier 1

A member must have a minimum of eight years of service credit and may retire at:

- Age 60, with 8 years of service credit.
- Any age, when the member's age (years & whole months) plus years of service credit (years & whole months) equal 85 years (1,020 months) (Rule of 85) with 8 years of credited service.
- Between ages 55-60 with 25-30 years of service credit (reduced 1/2 of 1% for each month under age 60).

The retirement benefit is based on final average compensation and credited service. Final average compensation is the 48 highest consecutive months of service within the last 120 months of service.

Under the Rule of 85, a member is eligible for the first 3% increase on January 1 following the first full year of retirement, even if the member is not age 60. If the member retires at age 60 or older, he/she will receive a 3% pension increase every year on January 1, following the first full year of retirement.

If the member retires before age 60 with a reduced retirement benefit, he/she will receive a 3% pension increase every January 1 after the member turns age 60 and has been retired at least one full year. These pension increases are not limited by the 75% maximum.

Regular Formula Tier 2

A member must have a minimum of 10 years of credited service and may retire at:

- Age 67, with 10 years of credited service.
- Between ages 62-67 with 10 years of credited service (reduced 1/2 of 1% for each month under age 67).

The retirement benefit is based on final average compensation and credited service. For regular formula employees, final average compensation is the average of the 96 highest consecutive months of service within the last 120 months of service. The retirement benefit is calculated on a maximum salary of \$106,800. This amount increases annually by 3% or one-half of the Consumer Price Index, whichever is less.

If the member retires at age 67 or older, he/she will receive a pension increase of 3% or one-half of the Consumer Price Index for the preceding calendar year, whichever is less, every year on January 1, following the first full year of retirement. The calendar year 2020 rate is \$115,929.

If the member retires before age 67 with a reduced retirement benefit, he/she will receive a pension increase of 3% or one-half of the Consumer Price Index for the preceding calendar year, whichever is less, every January 1 after the member turns age 67 and has been retired at least one full year. These pension increases are not limited by the 75% maximum.

Additionally, the Plan provides an alternative retirement formula for State employees in high-risk jobs, such as State policemen, fire fighters, and security employees. Employees qualifying for benefits under the alternative formula may retire at an earlier age depending on membership in Tier 1 or Tier 2. The retirement formula is 2.5% for each year of covered service and 3.0% for each year of non-covered service. The maximum retirement annuity payable is 80% of final average compensation as calculated under the alternative formula.

SERS also provides occupational and nonoccupational (including temporary) disability benefits. To be eligible for nonoccupational (including temporary) disability benefits, an employee must have at least 18 months of credited service with the System. The nonoccupational (including temporary) disability benefit is equal to 50% of the monthly rate of compensation of the employee on the date of removal from the payroll. Occupational disability benefits are provided when the member becomes disabled as a direct result of injuries or diseases arising out of and in the course of State employment. The monthly benefit is equal to 75% of the monthly rate of compensation on the date of removal from the payroll. This benefit amount is reduced by Workers' Compensation or payments under the Occupational Diseases Act.

Occupational and nonoccupational death benefits are also available through the System. Certain nonoccupational death benefits vest after 18 months of credited service. Occupational death benefits are provided from the date of employment.

Contributions. Contribution requirements of active employees and the State are established in accordance with Chapter 40, section 5/14-133 of the Illinois Compiled Statutes. Member contributions are based on fixed percentages of covered payroll ranging between 4.00% and 12.50%. Employee contributions are fully refundable, without interest, upon withdrawal from State employment. Tier 1 members contribute based on total annual compensation. Tier 2 members contribute based on an annual compensation rate not to exceed \$106,800 with limitations for future years increased by the lesser of 3% or one-half of the annual percentage increase in the Consumer Price Index. For 2021, this amount was \$116.740.

The State is required to make payment for the required departmental employer contributions, all allowances, annuities, any benefits granted under Chapter 40, Article 5/14 of the ILCS and all administrative expenses of the System to the extent specified in the ILCS. State law provides that the employer contribution rate be determined based upon the results of each annual actuarial valuation.

For fiscal year 2021, the required employer contributions were computed in accordance with the State's funding plan. This funding legislation provides for a systematic 50-year funding plan with an ultimate goal to achieve 90% funding of the plan's liabilities. In addition, the funding plan provided for a 15-year phase-in period to allow the State to adapt to the increased financial commitment. Since the 15-year phase-in period ended June 30, 2010, the State's contribution will remain at a level percentage of payroll for the next 35 years until the 90% funded level is achieved. For fiscal year 2021, the employer contribution rate was 54.831%. The Office's contribution amount for fiscal year 2021 was \$10.876 million. In addition, the Office recorded \$93.372 million of revenue and expenditures in the General Revenue account of the General Fund to account for payments to SERS for Office employees that were paid from statewide General Revenue Fund appropriations.

Pension liability, deferred outflows of resources, deferred inflows of resources and expense related to pensions. At June 30, 2021, the Office reported a liability of \$1.532 billion for its proportionate share of the State's net pension liability for SERS on the statement of net position. The net pension liability was measured as of June 30, 2020 (current year measurement date), and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Office's portion of the net pension liability was based on the Office's proportion of employer contributions relative to all employer contributions made to the plan during the year ended June 30, 2020. As of the current year measurement date of June 30, 2020, the Office's proportion was 4.3928%, which was an increase of 0.3273% from its proportion measured as of the prior year measurement date of June 30, 2019.

For the year ended June 30, 2021, the Office recognized pension expense of \$130.459 million. At June 30, 2021, the Office reported deferred outflows and deferred inflows of resources related to the pension liability, as of the measurement date of June 30, 2020, from the following sources (amounts expressed in thousands):

	Ou	eferred atflows of esources	Inf	Deferred nflows of esources	
Differences between expected and actual experience	\$	3,915	\$	6,012	
Changes of assumptions		32,311		9,034	
Net difference between projected and actual investment					
earnings on pension plan investments		8,508		-	
Changes in proportion		117,445		84,397	
Office contributions subsequent to the measurement date		104,248		-	
Total	\$	266,427	\$	99,443	

\$104.248 million reported as deferred outflows of resources related to pensions resulting from Office contributions subsequent to the measurement date will be recognized as a reduction to the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows (amounts expressed in thousands):

Year ended June 30,	
2022	\$ 2,295
2023	16,970
2024	24,324
2025	 19,147
Total	\$ 62,736

Actuarial methods and assumptions. The total pension liability was determined by an actuarial valuation as of June 30, 2019, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation: 2.25%

Investment Rate of Return: 6.75%, net of pension plan investment expense, including inflation.

Projected salary increases: 2.75% - 7.17%, salary increase rates based on age related productivity and merit rates plus inflation.

Post-retirement benefit increases of 3.00%, compounded, for Tier 1 and the lesser of 3.00% or one-half of the annual increase in the Consumer Price Index for Tier 2.

Retirement Age: Experience-based table of rates specific to the type of eligibility condition. Table was last updated for the June 30, 2019 valuation pursuant to an experience study of the period July 1, 2015 – June 2018.

Mortality: Pub-2010 General and Public Safety Healthy Retiree mortality tables, sex distinct, with rates projected to 2018 generational mortality improvement factors were updated to projection scale MP-2018.

The actuarial assumptions used to calculate the total pension liability as of the current year measurement date are consistent with the actuarial assumptions used to calculate the total pension liability as of the prior year measurement date.

The long-term expected real rate of return on pension plan investments is determined using the best estimates of geometric real rates of return for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. For each major asset class that is included in the pension plan's target asset allocation, calculated as of the measurement date of June 30, 2020, the best estimates of geometric real rates of return are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
U.S. Equity	23.0%	5.5%
Developed Foreign Equity	13.0%	5.9%
Emerging Market Equity	8.0%	7.8%
Private Equity	7.0%	7.5%
Intermediate Investment Grade Bonds	14.0%	1.1%
Long-term Government Bonds	4.0%	1.1%
TIPS	4.0%	1.0%
High Yield and Bank Loans	5.0%	3.7%
Opportunistic Debt	8.0%	4.7%
Emerging Market Debt	2.0%	2.7%
Real Estate	10.0%	3.2%
Infrastructure	2.0%	3.9%
Total	100%	_

Discount rate. A discount rate of 6.35% was used to measure the total pension liability as of the measurement date of June 30, 2020 as compared to a discount rate of 6.47% used to measure the total pension liability as of the prior year measurement date. The June 30, 2020 single blended discount rate was based on the expected rate of return on pension plan investments of 6.75% and a municipal bond rate of 2.45%, based on an index of 20 year general obligation bonds with an average AA credit rating as published by the Federal Reserve. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that contributions will be made based on the statutorily required rates under Illinois law. Based on these assumptions, the pension plan's fiduciary net position and future contributions will be sufficient to finance the benefit payments through the year 2075. As a result, the long-term expected rate of return on pension plan investments was applied to projected benefit payments through the year 2075, and the municipal bond rate was applied to all benefit payments after that date.

Sensitivity of the net pension liability to changes in the discount rate. The net pension liability for the plan was calculated using the stated discount rate, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate as shown below (amounts expressed in thousands):

	1% Decrease 5.35%	Discount Rate 6.35%	1% Increase 7.35%
Office's Proportionate Share of the Net Pension Liability	\$ 1,851,565	\$ 1,531,718	\$ 1,268,819

Payables to the pension plan. At June 30, 2021, the Office reported a payable of \$0.273 million to SERS for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2021.

(10) **OPEB**

Plan description. The State Employees Group Insurance Act of 1971 ("Act"), as amended, authorizes the Illinois State Employees Group Insurance Program (SEGIP) to provide health, dental, vision, and life insurance benefits for certain retirees and their dependents. Substantially all of the Office's full-time employees are members of SEGIP. Members receiving monthly benefits from the General Assembly Retirement System (GARS), Judges Retirement System (JRS), State Employees' Retirement System of Illinois ("SERS"), Teachers' Retirement System (TRS), and State Universities Retirement System of Illinois ("SURS") are eligible for these other post-employment benefits (OPEB). The eligibility provisions for each of the retirement systems are defined within Note 9. Certain TRS members eligible for coverage under SEGIP include: certified teachers employed by certain State agencies, executives employed by the Board of Education, regional superintendents, regional assistant superintendents, TRS employees, and members with certain reciprocal service.

The Department of Central Management Services administers these benefits for annuitants with the assistance of the public retirement systems sponsored by the State (GARS, JRS, SERS, TRS and SURS). The State recognizes SEGIP OPEB benefits as a single-employer defined benefit plan. The plan does not issue a stand-alone financial report.

Benefits provided. The health, dental, and vision benefits provided to and contribution amounts required from annuitants are the result of collective bargaining between the State and the various unions representing the State's and the university component units' employees in accordance with limitations established in the Act. Therefore, the benefits provided and contribution amounts are subject to periodic change. Coverage through SEGIP becomes secondary to Medicare after Medicare eligibility has been reached. Members must enroll in Medicare Parts A and B to receive the subsidized SEGIP premium available to Medicare eligible participants. The Act requires the State to provide life insurance benefits for annuitants equal to their annual salary as of the last day of employment until age 60, at which time, the benefit amount becomes \$5,000.

Funding policy and annual other postemployment benefit cost. OPEB offered through SEGIP are financed through a combination of retiree premiums, State contributions and Federal government subsidies from the Medicare Part D program. Contributions are deposited in the Health Insurance Reserve Fund, which covers both active State employees and retirement members. Annuitants may be required to contribute towards health and vision benefits with the amount based on factors such as date of retirement, years of credited service with the State, whether the annuitant is covered by Medicare, and whether the annuitant has chosen a managed health care plan. Annuitants who retired prior to January 1, 1998, and who are vested in the State Employee's Retirement System do not contribute toward health and vision benefits. For annuitants who retired on or after January 1, 1998, the annuitant's contribution amount is reduced five percent for each year of credited service with the State allowing those annuitants with twenty or more years of credited service to not have to contribute towards health and vision benefits. All annuitants are required to pay for dental benefits regardless of retirement date. The Director of Central Management Services shall, on an annual basis, determine the amount the State shall contribute toward the basic program of group health benefits. State contributions are made primarily from the General Revenue Fund on a pay-as-yougo basis. No assets are accumulated or dedicated to funding the retiree health insurance benefit and a separate trust has not been established for the funding of OPEB.

For fiscal year 2021, the annual cost of the basic program of group health, dental, and vision benefits before the State's contribution was \$12,260.64 (\$6,910.32 if Medicare eligible) if the annuitant chose benefits provided by a health maintenance organization and \$15,224.16 (\$6,449.28 if Medicare eligible) if the annuitant chose other benefits. The State is not required to fund the plan other than the pay-as-you-go amount necessary to provide the current benefits to retirees.

Total OPEB liability, deferred outflows of resources, deferred inflows of resources and expense related to OPEB. The total OPEB liability, as reported at June 30, 2021, was measured as of June 30, 2020, with an actuarial valuation as of June 30, 2019. At June 30, 2021, the Office recorded a liability of \$1.405 billion for its proportionate share of the State's total OPEB liability. The Office's portion of the OPEB liability was based on the Office's proportion of employer contributions relative to all employer contributions made to the plan during the year ended June 30, 2020. As of the current year measurement date of June 30, 2020, the Office's proportion was 3.3584%, which was an increase of 0.3293% from its proportion measured as of the prior year measurement date of June 30, 2019.

The Office recognized OPEB expense for the year ended June 30, 2021, of \$34.072 million. In addition, the Office recorded \$23.919 million of revenue and expenditures in the General Revenue account of the General Fund to account for contributions to SEGIP for Office employees that were paid from statewide General Fund appropriations. At June 30, 2021, the Office reported deferred outflows and deferred inflows of resources, as of the measurement date of June 30, 2020, from the following sources (amounts expressed in thousands):

Deferred outflows of resources	
Differences between expected	
and actual experience	\$ 7,952
Changes of assumptions	38,400
Changes in proportion and	,
differences between employer	
contributions and proportionate	
share of contributions	138,895
Department contributions subsequent	,
to the measurement date	26,244
Total deferred outflows of	·
resources	\$211,491
Deferred inflows of resources	
Differences between expected	
and actual experience	\$ 15,131
Changes of assumptions	141,112
Changes in proportion and	
differences between employer	
contributions and proportionate	
share of contributions	78,216
Total deferred inflows of	
resources	\$234,459

The amounts reported as deferred outflows of resources related to OPEB resulting from Office contributions subsequent to the measurement date will be recognized as a reduction to the OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (amounts expressed in thousands):

Year ended June 30,	
2022	\$ (38,511)
2023	(22,432)
2024	1,731
2025	8,749
2026	 1,250
Total	\$ 49,213

Actuarial methods and assumptions. The total OPEB liability was determined by an actuarial valuation using the following actuarial assumptions, applied to all periods included in the measurement unless otherwise specified. The actuarial valuation for the SEGIP was based on GARS, JRS, SERS, TRS, and SURS active, inactive, and retiree data as of June 30, 2019, for eligible SEGIP employees, and SEGIP retiree data as of June 30, 2019.

Valuation Date June 30, 2019

Measurement Date June 30, 2020

Actuarial Cost Method Entry Age Normal

Actuarial assumptions:

Inflation Rate 2.25%

Projected Salary Increases* 2.50% - 12.25%

Healthcare Cost Trend Rate:

Medical & Rx 8.25% grading down 0.25% per year over 16 years to 4.25% in (Pre-Medicare & Post-year 2037. There is no additional trend rate adjustment due to

Medicare) the repeal of the Excise Tax.

Dental and Vision 4.00% grading up 0.25% in the first year to 4.25% through

2037.

Retirees' share of benefit-related costs

Healthcare premium rates for members depend on the date of retirement and the years of service earned at retirement. Members who retired before January 1, 1998, are eligible for single coverage at no cost to the member. Members who retire after January 1, 1998, are eligible for single coverage provided they pay a portion of the premium equal to 5 percent for each year of service under 20 years. Eligible dependents receive coverage provided they pay 100 percent of the required dependent premium. Premiums for plan year 2020 and 2021 are based on actual premiums. Premiums after 2021 were projected based on the same healthcare cost trend rates applied to per capita claim costs.

Note: the above actuarial assumptions were used to calculate the OPEB liability as of the current year measurement date and are consistent with the actuarial assumptions used to calculate the OPEB liability as of the prior year measurement date except for the following:

 Inflation Rate
 2.50%

 Projected Salary Increases*
 2.75% - 12.25%

Healthcare Cost Trend Rate:

Medical and Rx 8.00% grading down 0.50% in the first year to 7.50%, then (Pre-Medicare) grading down 0.11% in the second year to 7.39%, followed by

grading down of 0.50% per year over 5 years to 4.89% in year

7

Medical and Rx

(Post-Medicare)9.00% grading down 0.50% per year over 9 years to 4.50%Dental and Vision6.00% grading down 0.50% per year over 3 years to 4.50%

^{*} Dependent upon service and participation in the respective retirement systems. Includes inflation rate listed.

Additionally, the demographic assumptions used in the OPEB valuation are identical to those used in the June 30, 2019 valuations for GARS, JRS, SERS, TRS, and SURS as follows:

	Retirement Age Experience Study^	Mortality^^
GARS	July 2015 - June 2018	Pub-2010 Above-Median Income General Health Retiree Mortality tables, sex distinct, scaling factors of 99% for males and females and generational mortality improvements using MP-2018 two-dimensional mortality improvement scales.
JRS	July 2015 - June 2018	Pub-2010 Above-Median Income General Health Retiree Mortality tables, sex distinct, scaling factors of 102% for males and 98% for females and generational mortality improvements using MP-2018 two-dimensional mortality improvement scales.
SERS	July 2015 - June 2018	Pub-2010 General and Public Safety Healthy Retiree Mortality tables, sex distinct, with rates projected to 2018 generational mortality improvement factors were updated to projetion scale MP-2018.
TRS	July 2014 - June 2017	RP-2014 with future mortality improvements on a fully generational basis using projection table MP-2017.
SURS	July 2014 - June 2017	RP-2014 White Collar, gender distinct, projected using MP-2014 two dimensional mortality improvement scale, set forward one year for male and female annuitants.
^ The ac	tuarial assumptions used ir	n the respective actuarial valuations are based on the results

Plans Experience Committee.

Discount rate. Retirees contribute a percentage of the premium rate based on service at retirement.

The State contributes additional amounts to cover claims and expenses in excess of retiree

Discount rate. Retirees contribute a percentage of the premium rate based on service at retirement. The State contributes additional amounts to cover claims and expenses in excess of retiree contributions. Because plan benefits are financed on a pay-as-you-go basis, the single discount rate is based on a tax-exempt municipal bond rate index of 20-year general obligation bonds with an average AA credit rating as of the measurement date. A single discount rate of 3.13% at June 30, 2019, and 2.45% at June 30, 2020, was used to measure the total OPEB liability.

Sensitivity of total OPEB liability to changes in the single discount rate. The following presents the plan's total OPEB liability, calculated using a Single Discount Rate of 2.45%, as well as what the plan's total OPEB liability would be if it were calculated using a Single Discount rate that is one percentage point higher (3.45%) or lower (1.45%) than the current rate (amounts expressed in thousands):

		Current Single	
	1% Decrease	Discount Rate Assumption	1% Increase
_	(1.45%)	(2.45%)	(3.45%)
Total OPEB liability	\$ 1,653,990	\$ 1,405,152	\$ 1,206,695

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate. The following presents the plans total OPEB liability, calculated using the healthcare cost trend rates as well as what the plan's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point higher or lower, than the current healthcare cost trend rates (amounts in table expressed in thousands). The key trend rates are 8.25% in 2021 decreasing to an ultimate trend rate of 4.25% in 2037.

_	1% Decrease	Current Healthcare Cost Trend Rates Assumption	1% Increase
Total OPEB liability	\$ 1,176,321	\$ 1,405,152	\$ 1,705,212

(11) Risk Management

The Office is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; workers compensation and natural disasters. The State retains the risk of loss (i.e. self-insured) for these risks.

The Office's risk management activities for workers' compensation, self-insurance and unemployment insurance are financed through appropriations to the Illinois Department of Central Management Services and are accounted for in the General Fund of the State. The claims are not considered to be a liability of the Office; and accordingly, have not been reported in the Office's financial statements for the year ended June 30, 2021.

(12) Commitments and Contingencies

(a) Operating leases

The Office leases certain office facilities and equipment under the terms of noncancelable operating lease agreements that require the Office to make minimum lease payments plus pay a pro rata share of certain operating costs. Rent expense under operating leases was \$14.512 million for the year ended June 30, 2021.

The following is a schedule of future minimum lease payments under the operating lease (amounts expressed in thousands):

Year ending June 30,	A	mount
2022	\$	8,708
2023		6,901
2024		4,479
2025		3,642
2026		1,852
2027-Thereafter		4,949
	\$	30,531

(b) Federal Funding

The Office receives federal grants which are subject to review and audit by federal grantor agencies. Certain costs could be questioned as not being an eligible expenditure under the terms of the grants. At June 30, 2021, there were no material questioned costs that have not been resolved with the federal awarding agencies. However, questioned costs could still be identified during audits to be conducted in the future. Management of the Office believes there will be no material adjustments to the federal grants and, accordingly, has not recorded a provision for possible repayment.

(c) Litigation

The Office is routinely involved in a number of legal proceedings and claims that cover a wide range of matters. In the opinion of management, the outcome of these other matters is not expected to have any material adverse effect on the financial position or operations of the Office.

(13) Restatement

The Agency's financial statements have been restated as of June 30, 2020. The Governmental Activities beginning net position and Fiduciary Funds beginning net position were restated as a result of the following:

(a) Implementation of GASB Statement No. 84, Fiduciary Activities

The Agency's financial statements have been restated as of June 30, 2020 as a result of implementation of GASB Statement No. 84, Fiduciary Activities, (GASB 84) which requires fiduciary activity to be evaluated based on improved guidance. Under GASB 84, the Agency funds previously reported as agency fund types under pre-GASB 84 guidance are now reported as custodial funds. The Agency determined beginning net position as a result of implementation of GASB 84 for custodial funds.

(b) Error correction

This error correction occurred due to the Illinois State Toll Highway Authority (Tollway) and the Department not separately stating OPEB balances for Tollway employees who only partake in the State Employees Group Insurance Program (SEGIP) upon their retirement from the Tollway from other employees accounted for within SEGIP's cost-sharing proportionate share allocation of OPEB balances. This error impacted SEGIP's cost-sharing proportionate share allocation, which is used by the State of Illinois' agencies and public universities to record their OPEB activity. At the Department, this correction also impacted the beginning OPEB liability and the related deferred inflows of resources and deferred outflows of resources.

	Dep	artment-Wide		
	~ .	atement of Activities	Changes	ement of in Fiduciary Position
		vernmental Activities	Custo	dial Funds
July 1, 2020, as previously reported	\$	(1,936,543)	\$	-
Implementation of GASB 84 (a)		-		1,959
Error correction (b)		(246,601)		-
			-	
July 1, 2020, as restated	\$	(2,183,144)	\$	1,959



Office of the Secretary of State Combining Schedule of Accounts General Fund

June 30, 2021 (Expressed in Thousands)

				Corporate	ø							
	~ <u>~</u>	General Revenue 0001	Live and Learn 0026	Franchise Tax Refund 0380		Common School 0412	Capital Projects 0694	Vehicle Inspection 0963	Special Advance 1198	Eliminations		Total
ASSETS												
Unexpended appropriations	↔	27,528	· \$	S	⇔ '	↔ '		\$ 74	ج	s	↔ '	27,602
Cash equity with State Treasurer		17,817	1,925	3,690	0	42	29,253	•	•			52,727
Cash and cash equivalents		~	1				•	1	5			9
Other receivables, net		306	•				•	•	•			306
Due from other state funds		30	•				ı	1	•		,	30
Due from other Office funds		14,117	10,452			996	•	•	•	(10	(10,933)	14,602
Total assets	↔	59,799	\$ 12,377	\$ 3,690	\$ 0	1,008 \$	29,253	\$ 74	\$	\$ (10	(10,933) \$	95,273
LIABILITIES												
Accounts payable and accrued liabilities	↔	11,150	\$ 718	&	\$	٠		\$ 37	⇔	↔	⊕ '	11,905
Due to other government-federal		654	2				•	3	'			629
Due to other government-local		14,481	7,409				•	1	•		ı	21,890
Due to other state funds		270	က				•	13	'			286
Due to other state fiduciary funds		188	4				•	21	•			213
Due to other Office funds		19,671	•	481	-		•	1	•	(10	(10,933)	9,219
Due to component units		80	•				•	1	•			∞
Unearned revenue-liability		99	-		-		4,120	-	-		-	4,186
Total liabilities		46,488	8,136	481	_		4,120	74	•	(10	(10,933)	48,366
FUND BALANCES (DEFICITS)												
Restricted for:												
General government		30	•			•	•	•	2			32
				c	•							c
		' '	' ;	3,203	מ	' (1	•	•			3,209
Unassigned		13,281	4,241			1,008	25,133	•				43,663
Total fund balances (deficits)		13,311	4,241	3,209	6	1,008	25,133	•	5			46,907
Total liabilities and fund balances (deficits)	s	59,799	\$ 12,377	\$ 3,690	\$ 0	1,008 \$, 29,253	\$ 74	\$	\$ (10	(10,933) \$	95,273

Expenditures and Changes in Fund Balance -Office of the Secretary of State Combining Schedule of Revenues,

General Fund

General Fund For the Year Ended June 30, 2021 (Expressed in Thousands)	(sput								
	General Revenue 0001	Live and Learn 0026	Corporate Franchise Tax Refund 0380	Common School 0412	Capital Projects 0694	Vehicle Inspection 0963	Special Advance 1198	Eliminations	Total
Licenses and fees Licenses and fees Federal government Other charges for services Other taxes, net Other revenue, net Total revenues	\$ 146,403 30 11 281,417 427,988	φ	3,500	8 53 153 153 153 153 153 153 153 153 153	\$ 308,624		φ	φ ''''''''''''''''''''''''''''''''''''	455,558 30 11 284,917 127 740,643
EXPENDITURES General government Debt service - interest Debt service - principal Capital outlays Total expenditures	382,835 5 42 1,632 384,514	20,372	E E			2,789			405,997 5 42 1,632 407,676
Excess (deficiency) of revenues over (under) expenditures	43,474	(20,372)	3,499	531	308,624	(2,789)	1	•	332,967
OTHER SOURCES (USES) OF FINANCIAL RESOURCES Appropriations from State resources Lapsed appropriations Receipts collected and transmitted to State Treasury Amount of SAMS Transfers-in Amount of SAMS Transfers-out Transfers-in Transfers-out	398,298 (13,323) (470,989) (2,162) 33,098 9,453 (20,904)	20,904	(3,481)	(525) (1,738) - 1,929	(311,710)	3,809 (1,020) - -		(21,385) 21,385	402,107 (14,343) (783,224) (3,900) 33,098 10,901 (3,000)
financial resources	(66,529)	20,904	(3,481)	(334)	(311,710)	2,789	1		(358,361)
Net change in fund balances Fund balances (deficits), July 1, 2020 Increase (decrease) for changes in inventories	36,835 (469)	3,709	3,191	811	(3,086)		י טי		(25,394) 72,770 (469)
FUND BALANCES (DEFICITS), JUNE 30, 2021	\$ 13,311	\$ 4,241	\$ 3,209	\$ 1,008	\$ 25,133	\$	\$ 5	\$ -	46,907

Office of the Secretary of State

Combining Balance Sheet -

Non-major Governmental Funds June 30, 2021 (Expressed in Thousands) Special Revenue

Accessible Information Electronic Services 0106 S 2 8 2,906 2,972 2,972 29 99 2,906 2,972 99 Administration Registration Lobbyist 0044 S 213 State Police 213 213 211 Memorial Illinois Park 0034 တ Scholarship & Training Sheriffs' **Illinois** 0032 S S 1,194 1,188 1.194 1,194 194 Education Drivers 0031 S 16 9 17 Foundation Illinois Nurses 0028 S S Alzheimer's Awareness 36 45 34 35 46 46 8 8 0020 တ S Fuel Tax Motor 0012 529 1,756 20,612 16,694 37,763 65,208 100,686 \$ 102,971 457 65,208 \$ 102,971 37,763 Road 0011 တ Total liabilities and deferred inflows of resources Total fund balances
Total liabilities, deferred inflows of resources and fund Obligations under securities lending of State Treasurer Securities lending collateral of State Treasurer Accounts payable and accrued liabilities **DEFERRED INFLOWS OF RESOURCES** Due to State of Illinois component units Due from other government-federal Due to other State Fiduciary funds Due to other government-Federal Due from other government-local Cash equity with State Treasurer Due to other government-Local FUND BALANCES (DEFICITS) Unexpended appropriations Due from other Office funds Due from other State funds Cash and cash equivalents Due to other Office funds Due to other State funds Total liabilities Other receivables, net Unavailable revenue General government General government General government Unearned revenue Capital projects Nonspendable Committed to: Restricted for: Assigned to: Inventories Inventories **Fotal assets** LIABILITIES balances

										İ
	CDLIS/	Motor Vehicle Theft Prevention &	Registered Limited	Secretary of State	Driver	Secretary of State Special	Securities	Interagency	Family	
	Net Trust 0109	Verification 0156	Partnership 0167	Projects 0176	Administration 0182	Plate 0185	Education 0292	Grant 0295	Responsibility 0322	Ę.
ASSETS										
Unexpended appropriations	· (σ	· ;	٠ ب	' i	٠ «	• •	• •	٠ ; د	€	۰ ,
Cash equity with State Treasurer Cash and cash equivalents	266,c	. 23,611	1,151	7 '	908,90	3,228	3,089	215	363	
Securities lending collateral of State Treasurer	•	8.320	•	•	•	•	•	•		
Other receivables, net	,	9	,	•	•	•	•	1		
Due from other government-federal	'	•	•	1	•	•	1	'		
Due from other government-local	i	•	1	1	1	•	ı	1		
Due from other State funds	1	•	1	1	1	12	ı	1		
Due from other Office funds	. 0	•	1	•	1	' '	•	1		1
Inventories Total assets	1,280	31 937	. 1151	- 22	9089	3 681	3 089	215	- Ses	ر ا
	-									<u>.</u>
Accounts navable and accrited liabilities	# 8	0	ψ	е е	٧٢	с С	¥	4	¥	Ľ
Due to other agreement Enderel						•))	,
Due to other government-Local	' '	ο '		- '	o '					
Due to other State funds	8	41	_	•	10	74	•	1		
Due to other State Fiduciary funds		18	-	Ī	14	1	į	1		
Due to other Office funds	•	•	229	ı	ı	•	ı	•		
Due to State of Illinois component units	1	•	1	1	1	1	1	ı		
Unearned revenue	1	' 00	1	•	1	82	•	1		1
Obligations under securities lenging of state Treasurer	' 6	8,320	' 000	'	' 8	, ,	•	, (۰ ر
l otal liabilities	89	8,424	233	4	69	158	1	13		2
DEFERRED INFLOWS OF RESOURCES Unavailable revenue	,	'	,	'	•	1	1	1		
Total liabilities and deferred inflows of resources	89	8,424	233	4	69	158	•	13		2
FUND BALANCES (DEFICITS) Nonspendable										
Inventories	1,286	•	•	•	•	441	•	•		
Restricted for:										
General government Committed to:	•	1	1	•	6,237	•	•	•		
General government	5,930	23,513	918	•	1	3,082	3,089	,	358	82
Capital projects	•	•	•	i	•	1	•	•		
Assigned to: General government	٠	'	•	89	٠	•	•	202		
Total fund balances	7,216	23,513	918	88	6,237	3,523	3,089	202	358	82
Total liabilities, deferred inflows of resources and fund		•	•							9
Dalances	\$ 7,284	\$ 31,937	\$ 1,151	\$ 72	\$ 6,306	3,681	\$ 3,089	\$ 215	\$ 363	2

Special Revenue

	Motor Vehicle Review Board	ocie sew ew	Sec Auc Enfo	Securities Audit and Enforcement	Department of Business Services Special Operations	Secretary of State Evidence	State College and University Trust		Alternative Fuels	Indi BAIID	Indigent BAIID Fund	Monitoring Device Driving Permit Administration	ring Priving nit tration
ASSETS	70	,	,	707	3	1	5		1	5	<u>-</u>	Ś	,
Unexpended appropriations	↔	'	↔		· \$	₩	\$	\$ '	•	↔	٠	\$	
Cash equity with State Treasurer		89		8,182	14,958	43	2	26	477		116		4,684
Cash and cash equivalents		•		•	•	•			•		•		•
Securities lending collateral of State Treasurer		•		3,004	•	•			İ		٠		•
Other receivables, net		•		205	•	•			•		15		
Due from other government-federal		•		•	•	•			İ		٠		•
Due from other government-local		•		•	•	•			•		•		•
Due from other State funds		•		•	•	•			•		•		•
Due from other Office funds		•		9,083	•	•			•		•		•
Inventories	e	' 0	6			e			- 11	6		€	' 700
lotal assets	Ð	8	Ð	70,771	4 14,958	43	A A	97	//4	Ð	131	Ð	4,084
LIABILITIES													
Accounts payable and accrued liabilities	ક્ક	9	s	153	\$ 224	· &	₩	⇔ '	•	s	32	€	7
Due to other government-Federal		_		10	15	•			•		•		•
Due to other government-Local		•		•	•	•			•		•		
Due to other State funds		•		36	80	•			ı		•		_
Due to other State Fiduciary funds		က		84	126	•			1				•
Due to other Office funds		•		٠	8,743	•			•		•		•
Due to State of Illinois component units		•			1	1			•		1		į
Unearned revenue		•			•	•	τ-	_	22		•		•
Ubligations under securities lending of State Treasurer تعددا التفطيرا		, 5		3,004	, 0010		' -	٠.	. 73		٠ ,		۰ ،
lotal liabilities		2		3,230	9,100	•	-	_	6		35		ာ
DEFERRED INFLOWS OF RESOURCES											•		
Unavailable revenue		' '		' 0	' (•	•	. ,	٠ !		' (١ (
lotal liabilities and deferred inflows of resources		10		3,290	9,188		τ-	Ξ	/9		35		n
FUND BALANCES (DEFICITS)													
Nonspendable													
Inventories		•		•	•	•			•		•		
Restricted for:													
General government		•		•	•	43			1		66		4,681
Confinited to:		Q.		17 404	270		*	7	000				
Centeral government		۲ د		- 04,	07.0		<u>-</u>	י כ	024				
Assigned to:													
General government		1		•	•	•			•		٠		٠
Total fund balances		28		17,481	5,770	43	_	15	420		66		4,681
lotal liabilities, deferred inflows of resources and fund	•		•			•				•		•	
balances	₽	89	€	20,771	\$ 14,958	\$ 43	N S	2e &	477	S	131	₽	4,684

ouile ou, zozi (Expresseu III illousalius)					Special Revenue	nue				
	Rotary Club	Ovarian Cancer Awareness 0459	Illinois Professional Golfers Association Junior Golf	Boy Scout and Girl Scout 0464	Agriculture in the Classroom 0466	Sheet Metal Workers Int'I Assoc. of Illinois 0468	Library Services 0470	State Library 0471	Secretary of State Identification and Theft Prevention 0480	Secretary of State dentification and Theft Prevention 0480
ASSETS			3			3				
Unexpended appropriations	€9	€	٠ ج	٠ ج	· •	٠ ج	· •	٠ ج	s	•
Cash equity with State Treasurer	12		4	22	63	17	35	18		31,168
Cash and cash equivalents			. 1	'	1	1	, '	. '		'
Securities lending collateral of State Treasurer			•	•	•	•	•	•		٠
Other receivables, net			•	•	1	1	1	_		٠
Due from other government-federal			•	•	1	•	741	1		88
Due from other government-local			•	1	•	ı	•	1		
Due from other State funds		1	•	•	ı	ı	ı	1		24
Due from other Office funds			•	1	'	•	•	•		•
Inventories Total assets	\$ 12		. 4	\$ 22	\$ 63	- 17	\$ 776	- 19	8	31,280
LIABILITIES										
Accounts payable and accrued liabilities	49	· •	€9	€	€	·	\$ 27	· •	S	846
Due to other government-Federal									-	
Due to other government-Local			•	•	•	•	611	•		
Due to other State funds		1	1	1	1	Į	1	i		1
Due to other State Fiduciary funds			•	1	•	1	•	•		•
Due to other Office funds			1	1	1	1	1	1		
Due to State of Illinois component units			' (٠,	' '	1	129	1		Ī
Unearned revenue			m	-	2	ı	ı	1		ı
Obligations under securities lending of State Treasurer Total liabilities			' m	' -	. 5		- 2776			846
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenue			1	1	1	1	1	•		89
Total liabilities and deferred inflows of resources	4	_	3	_	5	1	2776	•		914
FUND BALANCES (DEFICITS)										
Involtable										
Restricted for:			1	1	•	•	•			Ī
General government	w	8	_	21	28	17	•	•		24
Committed to:										
General government			1	•	1	1	1	19	.,	30,342
Assigned to:				ı						ı
General government			•	1	•	•	•	•		٠
Total fund balances	8	-	1	21	58	17	•	19		30,366
lotal liabilities, deferred inflows of resources and fund halances	4	4	4	\$	83	4	\$ 776	40	¥	31 280
	9)	21,400

Special Revenue

	State State	Secretary of State Special Services 0483	Support Our Troops 0496	Master Mason 0508	Off Highway Vehicle Trails 0574		Pan Hellenic Trust 0584	Park District Youth Program 0585	•	Professional Sports Team Education 0587	Illinois Route 66 Heritage Project 0594
ASSETS Unexpended appropriations	¥		¥	¥	¥			¥	<i>₩</i>		¥
Cash equity with State Treasurer)	20,751	. 17)	÷ —	÷ ' ££	172))	1,021	98
Cash and cash equivalents		•	•				•				
Securities lending collateral of State Treasurer		•	•				•			•	
Other receivables, net Due from other government-federal							' '				
Due from other government-local							' '				
Due from other State funds		•	•				1			•	
Due from other Office funds		က [']	1 1		1 1						
Total assets	8	20,754	\$ 17	\$	\$	33 \$	172	\$	1	1,021	\$ 36
LIABILITIES											
Accounts payable and accrued liabilities	↔	287	ج	↔	\$	\$	75	\$	⇔	•	\$
Due to other government-Federal		က	•				1				
Due to other State funds		353									
Due to other State Fiduciary funds		•	Ĭ			ı	ı		ı	' (
Due to State of Illinois component units							' '			996	
Unearned revenue		207	_		_		2		_	22	
Obligations under securities lending of State Treasurer							1		' '	, 20	
Total liabilities		1,150					11		_	1,021	
DEFERRED INFLOWS OF RESOURCES Unavailable revenue		1	1			1	'			•	
Total liabilities and deferred inflows of resources		1,150	1		1	1	77		1	1,021	
FUND BALANCES (DEFICITS) Nonspendable											
Inventories Postricted for		1	1				•			•	
General government		1	16			i	95		1	•	29
Committed to: General government		19 604	•			33	'			•	
Capital projects)	•			3 '	•			٠	
Assigned to:		1	ı		ı	1	ı			1	
Total fund balances		19,604	16			33	95				29
Total liabilities, deferred inflows of resources and fund	€	77.00	1	E	€			e	•	700	
balances	÷	20,754	\$ 17	÷	.	33	172		- S	1,021	\$ 36

					Special	Special Revenue				
	Police	ø			Chicago Police	Illinois	Octave Chanute		Secretary of	o ,
	Memorial Committee	ial tee	Mammogram 0599	Motor Vehicle License Plate	≥ ₽	Police Association	Aero Heritage 0662	Organ Donor Awareness	ď	Ulation
ASSETS				7700			1000	5	5	
Unexpended appropriations	↔	1	· \$. ↔	· &	•	. ↔	₩.	\$	٠
Cash equity with State Treasurer		195	31	18,308	224	65	35	187		5,730
Cash and cash equivalents			•	•	•	•	•			
Securities lending collateral of State Treasurer			•	•	•	•				
Other receivables, net			•	•	•	•		•		٠
Due from other government-federal		•	•	•	•	•	•	•		•
Due from other government-local		•	1	•	•	1	•			
Due from other State funds		1	•	111	•	İ	•			1
Due from other Office funds		1	1	136	•	1	•			
Inventories		•	1		•	1		•		•
Total assets	\$	195	\$ 31	\$ 21,169	\$ 224	\$ 65	\$ 35	\$ 187	\$	5,730
LIABILITIES										
Accounts payable and accrued liabilities	₩	1	\$ 24	\$ 944	\$	\$	€	€	₩	88
Due to other government-Federal		•	•	9	•	•				
Due to other government-Local			•	_	•	1	•	•		
Due to other State funds			•	1	•	ı		•		4
Due to other State Fiduciary funds		1	•	1	•	İ	•			
Due to other Office funds		•	1	•	•	i	•			
Due to State of Illinois component units		٠	•	•	•	1		•		٠
Unearned revenue		2	4	1	2	4	_	4		
Obligations under securities lending of State Treasurer		•		•	•	•				•
Total liabilities		2	28	951	2	4	1	4		93
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenue		-	-	-	-	-		-		-
Total liabilities and deferred inflows of resources		2	28	951	2	4	1	4		93
FUND BALANCES (DEFICITS)										
Nonspendable										
Inventories			•	2,614	•	•				
Restricted for:		:	•	:						
General government Committed to:		190	m	111	222	61	34 8			
General government		1	•	17,493	'	'		183		5,637
Capital projects		٠	•		•	•				
Assigned to:										
General government		•	•	•	•	•				٠
Total fund balances Total liabilities deferred inflows of recourses and fund		190	3	20,218	222	61	34	183		5,637
halances	¥	105	9	21 160	¥	9	98	197	e	F 730
	₹	Ш				•		•		0,10

				Special Revenue	Revenue			
	Secretary of State DUI 0758	Secretary of State Police Services 0759	Marine Corps Scholarship 0760	State Parking Facility Maintenance 0782	Illinois EMS Memorial Scholarship and Training 0800	International Brotherhood of Teamsters 0803	Share the Road 0854	Cycle Rider Safety Training 0863
ASSETS								
Unexpended appropriations	↔	. ↔	↔	8	•	· \$	· \$	' \$
Cash equity with State Treasurer		376	69	1	12	9	7	475
Cash and cash equivalents			•	•	•	•	•	•
Securities lending collateral of State Treasurer			•	•	•	•	•	
Other receivables, net			•	•	•	•	•	•
Due from other government-federal			•	•	•		•	•
Due from other government-local			•	•	•	1	•	•
Due from other State funds			•	•	•	1	•	•
Due from other Office funds			1	1	•	1	1	ı
Inventories Total assets	€.	- 384	- 69	· (*.	- 71	· (C	- 2	- 475
)	+			,)	
LIABILITIES	•			•	•	•	•	•
Accounts payable and accrued liabilities	₽	e ₽	· •	ო	· •	· •	· \$	' S
Due to other government-Federal			•	•	•	•	•	
Due to other government-Local			•	•	•		•	
Due to other State funds			•	•	•	1	•	
Due to other State Fiduciary funds			•	•	•	1	•	
Due to other Office funds			•	•		•		
Due to state of Illinois component units			' -	•	•	1	' (' 6
Obligations under sociarities londing of State Transmiss			4	•	•	•	7	80
Obligations under securities lenging of State Treasurer				' (•		'	' 8
lotal liabilities		- 3	4	χ.		ī	7.	80
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue								•
Total liabilities and deferred inflows of resources		- 3	4	3		1	2	80
FUND BALANCES (DEFICITS)								
Inventories		,	,	1	'	•	•	,
Restricted for:								
General government			•	•	12	9	2	
Committed to:								
General government		- 381	92	•	•	•	•	395
Capital projects			•	•	•	•	•	
Assigned (0.								
General government				•	' 0	' (' ι	' 00
lotal tund balances Total liabilities deferred inflows of resources and fund		13 381	69	•	12	٥	သ	395
balances	€7.	13 \$ 384	69 \$	ю •	\$	9	\$	\$ 475
		÷	+					

June 30, 2021 (Expressed in Tnousands)		Specia	Special Revenue			Capital Projects		
	Fraternal Order of Police	Ducks Unlimited	Secretary of State Grant	Secretary of State Antique Vehicle Show	Capital Development	State Construction Account	Build Illinois Bond 0971	Total
ASSETS		2	2	265	2	2000	3	90
Unexpended appropriations	υ 45	<i>€</i>	υ •	·	€.	€.	€	535
Cash equity with State Treasurer	· u	÷ ~~		· '		66 757	· '	303
Cash and cash equivalents	' י	י ב		12	•	70.00		12
Securities lending collateral of State Treasurer	•	•	•	! '	•	•	•	11.324
Other receivables, net	•	•	1	•	•	1,034	•	3,320
Due from other government-federal	•	•	•	•	•		•	829
Due from other government-local	1	1	1	1	1	•		∞
Due from other State funds	ı	1	ı		1		•	192
Due from other Office funds	1	•	•	1	•	12,027	•	21,249
Inventories			E					
lotal assets	2	18	\$ 269	\$ 1.2	en P	\$ 79,818	-	\$ 365,673
LIABILITIES								
Accounts payable and accrued liabilities	· \$	· \$	· \$	· \$	8	· &	' У	\$ 3,743
Due to other government-Federal	•	•	•	1	•	•	•	23
Due to other government-Local	1	•		•	•	•	•	612
Due to other State funds	Ī	1	1	1		1	•	584
Due to other State Fiduciary funds	1	•	•	i	•	•	i	258
Due to other Office funds	1	•	1	1	•	•	•	26,632
Due to State of Illinois component units	1	' -	1	ı	1	' (•	147
Onearned revenue	•	-	•	•	•	6,113	•	27,709
Conganoris under securities lending of state Treasurer		' ₹			' "	- 6 113		70,622
						, ,		70,02
DEFERRED INFLOWS OF RESOURCES Unavailable revenue	1	•	•	1	1	ı	1	89
Total liabilities and deferred inflows of resources	1	1	1	1	3	6,113		70,690
FUND BALANCES (DEFICITS)								
								770 7
Restricted for:	•	•	•	•	•	•	•	4,041
General government	5	17	•	12	•	1	1	13,496
Committed to:								
General government	1	•		1	•	' L	•	202,902
Capital projects Assigned to:	1	•	•	•	•	73,705	•	73,705
General government	,	•	269	1	•	•	•	539
Total liabilities defended inflowe of recourses and fund	5	17	269	12		73,705		294,983
botal liabilities, deferred irribows of resources and furid	\$	\$	\$ 269	\$	8	\$ 79,818	₩	\$ 365,673
							Ш	Ш

Office of the Secretary of State

Expenditures and Changes in Fund Balance -Combining Statement of Revenues, Non-major Governmental Funds

For the Year Ended June 30, 2021 (Expressed in Thousands)

Road 0011							
		Motor Fuel Tax 0012	Alzheimer's Awareness 0020	Illinois Nurses Foundation 0028	Drivers Education 0031	Sheriffs' Scholarship & Training	Illinois State Police Memorial Park 0034
1,629,			. 7	. se	. 11.665	€ - 4	\$. £
1,629,	,	•	. '	, '			, '
1,629,							
	-		- 17	32	11,665	. 4	31
				1			
		1,216	945	7, 7		٠ ۍ	00/
	•		•	1	•	Ī	
		1	-	•	•	•	
		1,216	945	25		2	200
1,629,925	925	(1,216)	(928)	7	11,665	(1)	(699)
2,5	2,500	1,300	•	•	•	•	
	614)	(84)	•	•	1	•	1
(1,675,054)	054)	1	•	•	(11,515)	•	•
		ı	962	•	1	1	360
		ı	1		1	1	
(1,673,168)	168)	1,216	962		(11,515)	1	360
(43);	(43,243)		34	7	150	(1)	(308)
108,451	451	ı		6	1,044	6	520
		1	•	•	•	•	•
\$ 65,	65,208	· \$	\$ 46	\$ 16	\$ 1,194	\$	\$ 211

Receipts collected and transmitted to State Treasury

FINANCIAL RESOURCES
Appropriations from State resources

Lapsed appropriations

OTHER SOURCES (USES) OF

Excess (deficiency) of revenues over (under) expenditures

Total expenditures

FUND BALANCES (DEFICITS), JUNE 30, 2021

Increase (decrease) for changes in inventories

Fund balances (deficits), July 1, 2020

Net change in fund balances

Net other sources (uses) of

Transfers-out Transfers-in

financial resources

Debt service - principal

EXPENDITURES

Debt service - interest General government

Capital outlays

Interest and other investment income Other charges for services

Other operating grants

Total revenues

Other revenues

Federal government, net

REVENUES

Licenses and fees, net

Office of the Secretary of State

Expenditures and Changes in Fund Balance -Combining Statement of Revenues, Non-major Governmental Funds

For the Year Ended June 30, 2021 (Expressed in Thousands)

			Š	Special Revenue		
	Lobbyist Registration Administration	yist ation tration	Accessible Electronic Information Services 0106	CDLIS/ AAMVA Net Trust 0109	Motor Vehicle Theft Prevention & Insurance Verification 0156	Registered Limited Liability Partnership
REVENUES Federal government, net	↔	.	,	У	· •	6
Licenses and fees, net Interest and other investment income		1,188		4,479	7,710	598
Other revenues		- 157				
Other operating grants		2 '	•			
Total revenues		1,345		4,479	7,775	298
EXPENDITURES General government		1,126	•	4,288	6,586	74
Debt service - principal Debt service - interest						
Capital outlays		٠	•	i	•	
Total expenditures		1,126		4,288	6,586	74
Excess (deficiency) of revenues over (under) expenditures		219	•	191	1,189	524
OTHER SOURCES (USES) OF FINANCIAL RESOURCES						
Appropriations from State resources		•	•	•	•	
Lapsed appropriations Receipts collected and transmitted to State Treasury						
Transfers-in Transfers-out				1 1	1 1	- (516)
Net other sources (uses) of financial resources		1	1		1	(516)
Net change in fund balances		219		191	1,189	
-und balances (deficits), July 1, 2020 ncrease (decrease) for changes in inventories		2,687	. 2	7,570 (545)	22,324	910
FUND BALANCES (DEFICITS), JUNE 30, 2021	↔	2,906 \$	2	\$ 7,216	\$ 23,513	\$ 918

Office of the Secretary of State

Expenditures and Changes in Fund Balance -Combining Statement of Revenues, Non-major Governmental Funds

For the Year Ended June 30, 2021 (Expressed in Thousands)

			Speci	Special Revenue			
Secretary of State Federal Projects 0176	y of eral s	Driver Services Administration 0182	Secretary of s State Special n License Plate 0185	of Securities al Investors te Education 0292	rities tors ation 32	Interagency Grant 0295	Family Financial Responsibility 0322
↔	۲ '	\$ -3.140	- \$ - 3.437	\$ - \$	- 407	 ↔	↔
		5			. ' '		
				1 1		, ,	
	1	3,140	3,437	37	407		
	89	1,609	9 3,467	7:	188	37	
			1 1			1 1	
	- 89	1,609	9 3,467	- 28	188	37	
	6	1,531		(30)	219	(37)	
				,	•	,	
					- (1,500)	1 1	
					(1,500)	٠	
	0	1,531		(30)	(1,281)	(37)	
	59	4,706	6 3,722 - (169)	22 (9)	4,370	239	
\$	89	\$ 6,237	7 \$ 3,523	\$ 8	3,089	\$ 202	\$ 358

REVENUES

Federal government, net

Interest and other investment income Other charges for services Licenses and fees, net

Other revenues

Other operating grants Total revenues

EXPENDITURES

Debt service - principal General government

Debt service - interest

Total expenditures Capital outlays

Excess (deficiency) of revenues over (under) expenditures

FINANCIAL RESOURCES Appropriations from State resources OTHER SOURCES (USES) OF

Lapsed appropriations

Receipts collected and transmitted to State Treasury

Transfers-in

Net other sources (uses) of Transfers-out

financial resources

Net change in fund balances

Increase (decrease) for changes in inventories Fund balances (deficits), July 1, 2020

FUND BALANCES (DEFICITS), JUNE 30, 2021

Office of the Secretary of State

Expenditures and Changes in Fund Balance -Combining Statement of Revenues, Non-major Governmental Funds

For the Year Ended June 30, 2021 (Expressed in Thousands)

Special Revenue

REVENUES	Federal government, net	Licenses and fees, net	Interest and other investment income	Other charges for services	Other revenues

Other revenues Other operating grants Total revenues

EXPENDITURES

Debt service - principal General government

Debt service - interest Capital outlays

Total expenditures

Excess (deficiency) of revenues over (under) expenditures

OTHER SOURCES (USES) OF FINANCIAL RESOURCES Appropriations from State resources

Lapsed appropriations

Receipts collected and transmitted to State Treasury

Transfers-out Transfers-in

Net other sources (uses) of financial resources

Net change in fund balances

Fund balances (deficits), July 1, 2020 Increase (decrease) for changes in inventories

FUND BALANCES (DEFICITS), JUNE 30, 2021

			inipodo,	2 CACHEGO		
			Department of		č	
	Motor	:	Business		State	
	Vehicle	Securities	Services		College and	
	Review	Audit and	Special	Secretary of	University	Alternative
	Board 0323	Enforcement 0362	Operations 0363	State Evidence 0374	Trust 0417	Fuels 0422
S	1	۰ ج	· •	٠ د	· •	· •
	230	9,519	24,432		262	2,234
	1	40	•	1	•	•
	•	•	•	•	•	•
	ı	1	1	2	•	1
	1 00		- 00	1 (' 00	
	230	9,559	24,432	2	262	2,234
	248	7,151	11,150	1	1	225
	•	1	•	1	•	•
	1	1	1	1	1	1
	•	27	•	•	•	
	248	7,178	11,150	1		225
	(18)	2,381	13,282	2	262	2,009
						C
		•	•		•	C77
	ı	1	1	ı	(268)	(2,081)
	•	1	•	•	•	•
	i	(5,000)	(13,243)	1	1	•
	1	(5,000)	(13,243)	1	(268)	(1,856)
	(18)	(2,619)	39	2	(9)	153
			1			
	76	20,100	5,731	41	21	267
↔	58	\$ 17,481	\$ 5,770	\$ 43	\$ 15	\$ 420

Office of the Secretary of State

Expenditures and Changes in Fund Balance -Combining Statement of Revenues, Non-major Governmental Funds

For the Year Ended June 30, 2021 (Expressed in Thousands)

l	Indigent BAIID 0451	Monitoring Device Driving Permit Administration 0453	ng on Rotary Club 0454	Ovarian Cancer Awareness 0459	Illinois Professional Golfers Association Junior Golf	Boy Scout and Girl Scout 0464	Agriculture in the Classroom 0466
↔	, 0	\$	∨	÷	⊗	. 6	\$
	0 '				ה '	י פ	9 '
			1		1		
						•	•
	189	1,244		3 13	51	19	138
	121	1,555	·	13	55	19	140
	•	•			1	•	•
					•	i	•
	121	1,555		4 13	55	19	140
	89		(311)	5	(4)		(6)
	•				•	•	•
	•				1	•	'
	•				•	•	•
	'				ı	1	'
	89	(3,	(311)	(1)	(4)	•	(2)
	31	4,992		e . L .	י ט	21	9
₩	66	\$ 4,681	8	8 \$	\$	\$ 21	\$ 58

Debt service - principal

General government

EXPENDITURES

Debt service - interest

Capital outlays

Interest and other investment income Other charges for services

Other operating grants

Total revenues

Other revenues

Federal government, net

REVENUES

Licenses and fees, net

Receipts collected and transmitted to State Treasury

FINANCIAL RESOURCES
Appropriations from State resources

Lapsed appropriations

OTHER SOURCES (USES) OF

Excess (deficiency) of revenues over (under) expenditures

Total expenditures

FUND BALANCES (DEFICITS), JUNE 30, 2021

Increase (decrease) for changes in inventories

Fund balances (deficits), July 1, 2020

Net change in fund balances

Net other sources (uses) of

Transfers-out Transfers-in

financial resources

Office of the Secretary of State

Expenditures and Changes in Fund Balance -Combining Statement of Revenues, Non-major Governmental Funds

For the Year Ended June 30, 2021 (Expressed in Thousands)

				State Identification		Secretary of		
Assoc. of Illinois 0468	- ω	Library Services 0470	State Library 0471	and Theft Prevention 0480		State Special Services 0483	Support Our Troops 0496	
€	€.	6.598	€	€5	\$ \$2	ı	€5	€.
•) '	· •			26,753	4)
•		•	•			•	•	
' '			' ~			- 22		
•		•	- ო				1	
3		6,598	4		276	26,831	45	
•		1	I		ļ		į	
' O		6,540	ດ '		11,335	19,841 526	<u>ဂ</u> ္ဂ	
					ı ı	50		
1		28	•			3 '	1	
9		6,598	5		11,335	20,417	65	
(3)	_	'	(5)	(11,059)	(620)	6,414	(20)	
•		1	•			•	•	
1		ı	•	14,287	287	•	•	
'		•	•			•	1	
		1	'	14,287	287	1	1	
(3)	(•	(1)		3,228	6,414	(20)	
20			20	27,138	138	13,190	36	
\$ 17	\$	•	\$ 19	\$ 30,366	\$ 998	19,604	\$ 16	\$

38

38

(3)

Debt service - principal

General government

EXPENDITURES

Debt service - interest

Capital outlays

Interest and other investment income Other charges for services

Other operating grants Total revenues

Other revenues

Federal government, net

REVENUES

Licenses and fees, net

Receipts collected and transmitted to State Treasury

FINANCIAL RESOURCES
Appropriations from State resources

Lapsed appropriations

OTHER SOURCES (USES) OF

Excess (deficiency) of revenues over (under) expenditures

Total expenditures

FUND BALANCES (DEFICITS), JUNE 30, 2021

Increase (decrease) for changes in inventories

Fund balances (deficits), July 1, 2020

Net change in fund balances

Net other sources (uses) of

Transfers-out Transfers-in

financial resources

Office of the Secretary of State

Expenditures and Changes in Fund Balance -Combining Statement of Revenues, Non-major Governmental Funds

For the Year Ended June 30, 2021 (Expressed in Thousands)

Off Highway Vehicle Trails 0574	/ Pan Hellenic Trust 0584	n st st	Park District Youth Program 0585	Professional Sports Team Education 0587	Illinois Route 66 Heritage Project 0594	Police Memorial Committee 0598	Mammogram 0599
\$ 404	. 4 &	- 72	- 5	. 1,929	\$ 207	. 182	- 107
-		•	1		•	•	
404	. 4	72	29	1,929	207	182	107
·		97	29	1	225	850	411
-			•	1	1	ı	
				, ,		1 1	
		26	29		225	850	114
404	4	(25)	'	1,929	(18)	(899)	
			1				
		•	•	•	•	ı	
	ı í	•	•	1	•	ı	
(425)	(° -					360	
	ı		•	(1,929)	1	1	
(425)	2)	- 1	1	(1,929)	•	360	
(21)	1)	(25)	1	•	(18)		
54	4 '	120			47	498	
\$ 33	\$	95	٠ د	· \$	\$ 29	\$ 190	s

REVENUES

Federal government, net

Licenses and fees, net

Interest and other investment income Other charges for services

Other revenues

Other operating grants Total revenues

EXPENDITURES

General government

Debt service - principal Debt service - interest

Capital outlays

Total expenditures

Excess (deficiency) of revenues over (under) expenditures

FINANCIAL RESOURCES Appropriations from State resources OTHER SOURCES (USES) OF

Receipts collected and transmitted to State Treasury

Lapsed appropriations

Transfers-in

Transfers-out

Net other sources (uses) of financial resources

Net change in fund balances

Increase (decrease) for changes in inventories Fund balances (deficits), July 1, 2020

FUND BALANCES (DEFICITS), JUNE 30, 2021

Office of the Secretary of State

Expenditures and Changes in Fund Balance -Combining Statement of Revenues, Non-major Governmental Funds

For the Year Ended June 30, 2021 (Expressed in Thousands)

			Specia	Special Revenue		
ב ב	Motor Vehicle License Plate 0622	Chicago Police Memorial Foundation 0639	Illinois Police Association 0655	Octave Chanute Aero Heritage 0662	Organ Donor Awareness 0716	Secretary of State DUI Administration 0732
₩	111 12,941	. 44 .	. 116	' E '	. 131	3,046
	1,332			1 1	1 1	
	14,384	44	116	33	131	3,046
	14,460	002	120	30		2,581
	38 3	1 1	1 1	1 1	1 1	
	14,505	200	120	30		2,581
	(121)	(656)	(4)	8	131	465
	'	,		•	1	
	1 1		1 1			
		360				
	1	360	•	1	1	
ļ	(121)	(296)	(4)	8	131	465
	19,063 1,276	518	- 65	31	52	5,172
↔	20,218	\$ 222	\$ 61	\$ 34	\$ 183	\$ 5,637

Debt service - principal

EXPENDITURES

Debt service - interest General government

Capital outlays

Interest and other investment income Other charges for services

Other operating grants

Total revenues

Other revenues

Federal government, net

REVENUES

Licenses and fees, net

Receipts collected and transmitted to State Treasury

FINANCIAL RESOURCES
Appropriations from State resources

Lapsed appropriations

OTHER SOURCES (USES) OF

Excess (deficiency) of revenues over (under) expenditures

Total expenditures

FUND BALANCES (DEFICITS), JUNE 30, 2021 Increase (decrease) for changes in inventories

Fund balances (deficits), July 1, 2020

Net change in fund balances

Net other sources (uses) of

Transfers-out Transfers-in

financial resources

Office of the Secretary of State

Expenditures and Changes in Fund Balance -Combining Statement of Revenues, Non-major Governmental Funds

For the Year Ended June 30, 2021 (Expressed in Thousands)

		Specia	Special Revenue		
Secretary of State DUI 0758	Secretary of State Police Services 0759	Marine Corps Scholarship 0760	State Parking Facility Maintenance 0782	Illinois EMS Memorial Scholarship and Training 0800	International Brotherhood of Teamsters 0803
•	\$	· &	•	•	· •
•	553	153	7	•	6
•	•	1	1	•	•
2		i	•	•	•
1	73	•	1	•	1
•			•	•	•
2	626	153	7		6
•	572	155	36	•	∞
1	•	•	•	•	1
1	•	•	•	•	1
•		•	30	•	•
1	635	155	99	•	8
c					`
7	(8)	(7)	(6C)		
1	1	1	300	1	1
1	1	•	(235)	•	•
1	•		(7)	•	•
1	•	•	•	•	•
•	•	i			•
•	•	•	58	•	•
2	(6)	(2)	(1)	•	_
Ε'	390	-	← '	12	י פ
\$ 13	\$ 381	\$ 65	₩	\$ 12	9

REVENUES

Federal government, net

Interest and other investment income Other charges for services Licenses and fees, net

Other revenues

Other operating grants Total revenues

EXPENDITURES

General government

Debt service - principal

Debt service - interest Capital outlays

Total expenditures

Excess (deficiency) of revenues over (under) expenditures

OTHER SOURCES (USES) OF

FINANCIAL RESOURCES
Appropriations from State resources

Lapsed appropriations

Receipts collected and transmitted to State Treasury Transfers-in

Transfers-out

Net other sources (uses) of financial resources

Net change in fund balances

Increase (decrease) for changes in inventories Fund balances (deficits), July 1, 2020

FUND BALANCES (DEFICITS), JUNE 30, 2021

Office of the Secretary of State

Expenditures and Changes in Fund Balance -Combining Statement of Revenues, Non-major Governmental Funds

For the Year Ended June 30, 2021 (Expressed in Thousands)

<u>io</u>	Share the Road 0854	÷ ″خ	Cycle Rider Safety Training 0863	Fraternal Order of Police 0867	Ducks Unlimited 0918	Secretary of State Grant 0948	Secretary of State Antique Vehicle Show 1390	0 - 0
69	•	s	1	9	· •	· \$	ь	
-	39		4,015	_	22		-	17
	•		•	ı	1	•		
	•		•	•	•	•		
				•		10		
	39		4.015	17	22	10		17
ļ	3		2		77	2		-
	45		•	17	20	22		7
	•		1	İ	•	•		
	•		•	ı	•	1		
	•		•	•	•	25		•
	45			17	20	47		11
	(9)		4,015	'	2	(37)		9
	•		٠	ı	1	•		
	•		•	•	•	•		
	i		(4,174)	ı	1	Ī		
	•		•	Ì	1	1		
	•		•	1	1	1		
	1		(4,174)	1	ī	1		J
	(9)		(159)	•	2	(37)		9
	1		554	5	15	306		9
	•		•	ı	1	1		
↔	2	S	395	\$	\$ 17	\$ 269	₽	12

Federal government, net Licenses and fees, net

REVENUES

Interest and other investment income Other charges for services

Other revenues

Other operating grants

Total revenues

EXPENDITURES

General government

Debt service - principal Debt service - interest

Capital outlays

Total expenditures

Excess (deficiency) of revenues over (under) expenditures

OTHER SOURCES (USES) OF

FINANCIAL RESOURCES
Appropriations from State resources

Lapsed appropriations

Receipts collected and transmitted to State Treasury Transfers-in

Transfers-out

Net other sources (uses) of financial resources

Net change in fund balances

Increase (decrease) for changes in inventories Fund balances (deficits), July 1, 2020

FUND BALANCES (DEFICITS), JUNE 30, 2021

Office of the Secretary of State

Expenditures and Changes in Fund Balance -Combining Statement of Revenues,

For the Year Ended June 30, 2021 (Expressed in Thousands) Non-major Governmental Funds

		Capital Projects		
	Capital Development 0141	State Construction Account 0902	Build Illinois Bond 0971	Total
Federal government, net Licenses and fees, net Interest and other investment income Other charges for services Other revenues Other perating grants Total revenues	φ	\$ 549,170 	ь	\$ 7,062 2,301,222 105 1,653 3 2,310,047
General government General government Debt service - principal Debt service - interest Capital outlays Total expenditures	877 - 1,380 2,257			99,976 533 50 1,621 102,180
Excess (deficiency) of revenues over (under) expenditures	(2,257)	549,170	·	2,207,867
OTHER SOURCES (USES) OF FINANCIAL RESOURCES Appropriations from State resources Lapsed appropriations Receipts collected and transmitted to State Treasury Transfers-in Transfers-out Transfers-out financial resources	62,857 (60,600)	(544,108)	84 (84)	67,266 (61,617) (2,237,632) 16,329 (22,188)
Net change in fund balances		5,062		(29,975)
Fund balances (deficits), July 1, 2020 Increase (decrease) for changes in inventories FUND BALANCES (DEFICITS), JUNE 30, 2021		68,643	₩	324,396 562 \$ 294,983

Combining Statement of Fiduciary Net Position - Custodial Funds

June 30, 2021 (Expressed in Thousands)

	Resp	Safety onsibility 0436		ternational egistration Plan 0890	(Go-Back 1110	Sa	afekeeping 1344		Total
ASSETS										
Cash equity with State Treasurer	\$	2,454	\$	3	\$	-	\$	-	\$	2,457
Cash and cash equivalents		-		-		5		169		174
Investments		-		-		-		50		
Total assets	\$	2,454	\$	3	\$	5	\$	219	\$	2,681
LIABILITIES										
Accounts Payable	\$	_	\$	3	\$	_	\$	_	\$	3
Other liabilities	•	_	*	-	•	5	•	_	*	5
Total liabilities	\$	-	\$	3	\$	5	\$	-	\$	8
NET POSITION										
Restricted net position		2,454		_		_		219		2,673
Total net position	\$	2,454	\$	-	\$	-	\$	219	\$	2,673

Office of the Secretary of State

Combining Statement of Changes in Fiduciary Net Position -**Custodial Funds**For the Year Ended June 30, 2021 (Expressed in Thousands)

	Res	Safety sponsibility 0436	ternational egistration Plan 0890	Go-Back 1110	Sa	afekeeping 1344	Total
Additions							
Collateral deposits received	\$	-	\$ -	\$ -	\$	52	\$ 52
License and fee collections for other governments			115,881	-		-	
Other additions		763		30		=	793
Total additions		763	115,881	30		52	116,726
Deductions Collateral deposits returned Payments of licences and fees to other governments Other deductions Total deductions		- - -	- 115,881 - 115,881	- - 30 30		101 - - 101	101 115,881 30 116,012
Net increase (decrease) in fiduciary net position		763	-	-		(49)	714
Net position, July 1, 2020, as restated		1,691	-	-		268	1,959
Net position, June 30, 2021	\$	2,454	\$ =	\$ -	\$	219	\$ 2,673



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Frank J. Mautino Auditor General State of Illinois

As Special Assistant Auditors for the Auditor General, we have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the State of Illinois, Office of the Secretary of State (Office), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Office's basic financial statements, and we have issued our report thereon dated April 25, 2022.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Office's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings as items 2021-001 through 2021-003.

Internal Control Over Financial Reporting

Management of the Office is responsible for establishing and maintaining effective internal control over financial reporting (internal control).

In planning and performing our audit of the financial statements, we considered the Office's internal control to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings, we did identify certain deficiencies in internal control that we consider to be material weaknesses and a significant deficiency.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items 2021-001 and 2021-002 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as item 2021-003 to be a significant deficiency.

Office's Responses to the Findings

The Office's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. The Office's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

SIGNED ORIGINAL ON FILE

Springfield, Illinois April 25, 2022

SCHEDULE OF FINDINGS – *GOVERNMENT AUDITING STANDARDS* FINDINGS For the Year Ended June 30, 2021

2021-001 **FINDING** (Weaknesses in Determination of Cash On Hand and Cash In Transit Amounts Reported in the Financial Statements)

The Office of the Secretary of State (Office) used incorrect queries to determine the adjustment to record cash on hand and cash in transit at fiscal year-end. The Office also mistakenly included receipts from July 2021 in receipts deposited in the Illinois State Treasurer's clearing accounts at the end of June 2021.

During the testing over the cash on hand and cash in transit balances reported in the General Revenue Fund (Fund 0001) and the Road Fund (Fund 0011), auditors noted the following errors in the calculation:

- The spreadsheet used to calculate total cash on hand and cash in transit for the General Revenue Fund and Road Fund excluded deposits from June 28-30, 2021 and improperly included July 2021 receipts from the queries used to determine June receipts not yet deposited into the Treasurer's Clearing Accounts at June 30, 2021. This resulted in a \$3.5 million understatement in the General Revenue Fund and a \$47.2 million understatement in the Road Fund.
- The June deposits included in the cash on hand and cash in transit calculations that were held in the Illinois State Treasurer clearing accounts but not yet remitted to the Illinois Office of the Comptroller excluded deposits from June 28-30, 2021 and improperly included July 2021 receipts from the queries used to determine June receipts not yet deposited into the Treasurer's Clearing Accounts at June 30, 2021. This resulted in a \$1.6 million overstatement in the General Revenue Fund, and a \$41.0 million overstatement in the Road Fund.

Total misstatements noted for the fiscal year ending June 30, 2021 related to the above errors were as follows:

- Understatement of cash of \$1.9 million, understatement of licenses and fee revenue of \$400 thousand, and understatement of other tax revenue of \$1.5 million in the General Revenue Fund.
- Understatement of cash of \$6.2 million and understatement of licenses and fee revenue of \$6.2 million in the Road Fund.

These misstatements were not considered material by the Office and no adjustments were made to the financial statements.

In the previous audit, the Office had errors in the Capital Projects Fund and State Construction Account Fund that required an adjustment due to incorrect cash on hand and cash in transit calculations. We did not note errors in these funds during the current audit.

SCHEDULE OF FINDINGS – GOVERNMENT AUDITING STANDARDS FINDINGS For the Year Ended June 30, 2021

2021-001 **FINDING** (Weaknesses in Determination of Cash On Hand and Cash In Transit Amounts Reported in the Financial Statements) (Continued)

This weakness was originally noted during the audit of the year ended June 30, 2016. In the subsequent audits, the Office has not successfully implemented the necessary corrective action to fully rectify this weakness.

In accordance with generally accepted accounting principles (GAAP), all assets, liabilities, revenues, and expenses should be accurately measured and recorded. Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, requires fund financial statements to be prepared using the current financial resources measurement focus and the modified accrual basis of accounting whereby revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires State agencies to establish and maintain a system, or systems, of internal fiscal and administrative controls to ensure State's resources are used efficiently and effectively.

Office management indicated human error and the reliance on tedious and manually intensive processes resulted in the errors noted.

Failure to properly review and update calculations used for year-end adjustments could result in inaccurate reporting on the Office's financial statements. (Finding Code No. 2021-001, 2020-001, 2019-001, 2018-001, 2017-001, 2016-001)

RECOMMENDATION

We recommend the Office implement a process to review the calculation over the cash on hand and cash in transit process to determine that the calculation includes the correct fiscal year information and considers all in transit activity as of June 30th.

OFFICE RESPONSE

The Office agrees with the recommendation. The Office is strengthening its preparation and review process over the year-end cash on hand and cash in transit calculations and queries as it is committed to correcting this issue.

SCHEDULE OF FINDINGS – *GOVERNMENT AUDITING STANDARDS* FINDINGS For the Year Ended June 30, 2021

2021-002 **FINDING** (Inadequate Internal Controls over Census Data)

The Office of the Secretary of State (Office) did not develop or retain adequate supporting documentation for its personnel transactions and did not have a reconciliation process to provide assurance census data submitted to its pension and other postemployment benefits (OPEB) plans was complete and accurate.

Census data is demographic data (date of birth, gender, years of service, etc.) of the active, inactive, or retired members of a pension or OPEB plan. The accumulation of inactive or retired members' census data occurs before the current accumulation period of census data used in the plan 's actuarial valuation (which eventually flows into each employer s financial statements), meaning the plan is solely responsible for establishing internal controls over these records and transmitting this data to the plan's actuary. In contrast, responsibility for active members' census data during the current accumulation period is split among the plan and each member's current employer(s). Initially, employers must accurately transmit census data elements of their employees to the plan. Then, the plan must record and retain these records for active employees and then transmit this census data to the plan's actuary.

We noted the Office's employees are members of both the State Employees' Retirement System of Illinois (SERS) for their pensions and the State Employees Group Insurance Program sponsored by the State of Illinois, Department of Central Management Services (CMS) for their OPEB. In addition, we noted these plans have characteristics of different types of pension and OPEB plans, including single employer plans and cost-sharing multiple-employer plans. Finally, we noted CMS' actuaries use SERS' census data records to prepare the OPEB actuarial valuation.

During testing, we noted the following:

- 1) The Office had not performed an initial complete reconciliation of its census data recorded by SERS to its internal records to establish a base year of complete and accurate census data.
- 2) After establishing a base year, the Office had not developed a process to annually obtain from SERS the incremental changes recorded by SERS in their census data records and reconcile these changes back to the Office's internal supporting records.
- 3) For one of 120 (1%) employees tested, their gender listed per the supporting documentation in their payroll file did not match the gender listed in their data on the SERS payroll transaction report for Fiscal Year 2019. When made aware of the error, the Office corrected it and notified SERS of the change that needed to be made.

SCHEDULE OF FINDINGS – GOVERNMENT AUDITING STANDARDS FINDINGS
For the Year Ended June 30, 2021

2021-002 **FINDING** (Inadequate Internal Controls over Census Data) (Continued)

For employers participating in plans with multiple-employer and cost-sharing characteristics, the American Institute of Certified Public Accountants' *Audit and Accounting Guide: State and Local Governments* (AAG-SLG) (§ 13.177 for pensions and § 14.184 for OPEB) notes the determination of net pension/OPEB liability, pension/OPEB expense, and the associated deferred inflows and deferred outflows of resources depends on employer-provided census data reported to the plan being complete and accurate along with the accumulation and maintenance of this data by the plan being complete and accurate. To help mitigate against the risk of a plan's actuary using incomplete or inaccurate census data within similar agent multiple-employer plans, the AAG-SLG (§ 13.181 (A-27) for pensions and § 14.141 for OPEB) recommends an employer annually reconcile its active members' census data to a report from the plan of census data submitted to the plan's actuary, by comparing the current year's census data file to both the prior year's census data file and its underlying records for changes occurring during the current year.

Further, the State Records Act (5 ILCS 160/8) requires the Office make and preserve records containing adequate and proper documentation of its essential transactions to protect the legal and financial rights of the State and of persons directly affected by the Office's activities.

Finally, the Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires the Office establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance funds applicable to operations are properly recorded and accounted for to permit the preparation of reliable financial and statistical reports.

Office officials indicated the issues noted were a result of oversight, human error, and an inability to implement corrective action before the end of the engagement year.

Failure to ensure census data reported to SERS was complete and accurate could have resulted in a material misstatement of the Office's financial statements and reduced the overall accuracy of SERS-related pension liabilities, deferred inflows and outflows of resources, and expense recorded by the State and its agencies. In addition, failure to reconcile active members' census data reported to and held by SERS to the Office's records could result in each plan's actuary relying on incomplete or inaccurate census data in the calculation of the Office's pension and OPEB balances, which may result in a misstatement of these amounts. (Finding Code No. 2021-002, 2020-002)

RECOMMENDATION

We recommend the Office implement controls to ensure employee contributions to SERS are complete, accurate, and in accordance with the Illinois Pension Code.

SCHEDULE OF FINDINGS – *GOVERNMENT AUDITING STANDARDS* FINDINGS For the Year Ended June 30, 2021

2021-002 **FINDING** (Inadequate Internal Controls over Census Data) (Continued)

Further, we recommend the Office work with SERS and CMS to develop an annual reconciliation process of its active members' census data from its underlying records to a report from each plan of census data submitted to the plan's actuary. After completing an initial full reconciliation, the Office may limit the annual reconciliations to focus on the incremental changes to the census data file from the prior actuarial valuation, provided no risks are identified that incomplete or inaccurate reporting of census data may have occurred during prior periods.

OFFICE RESPONSE

The Office accepts this recommendation. The Office was unaware of the reconciliation requirement of our census data until the finding was received last year. SERS contacted our Office in August 2021 to begin their newly established reconciliation process. We had no access to SERS data until that began. The Office complied with the request and will continue to work with SERS annually on this process.

SCHEDULE OF FINDINGS – GOVERNMENT AUDITING STANDARDS FINDINGS For the Year Ended June 30, 2021

2021-003 **FINDING** (Inadequate Controls over Change Management)

The Office of the Secretary of State (Office) lacked controls over changes to its applications.

The Office had established a myriad of applications in order to meet its mission and mandates. The Office processed and maintained critical and confidential information within these applications.

During our testing of internal controls over changes to applications, we noted the Office had not developed change management policies and procedures to control changes.

Although the Office lacked controls, we tested a sample of changes to determine if the changes were approved and tested. Our testing noted:

- Twenty-one of 60 (35%) changes did not obtain approvals upon the change initiation,
- Twenty-four of 60 (40%) changes did not obtain approvals prior to implementation, and
- Forty-four of 55 (88%) changes did not have testing completed.

Further, we tested a sample of eight developers to determine if their access was restricted, noting the eight (100%) developers had access to the production environment.

The Security and Privacy Controls for Information Systems and Organizations (Special Publication 800-53, Fifth Revision) published by the National Institute of Standards and Technology, Configuration Management and System and Communication Protection sections, requires entities to develop and document control over changes, for changes to follow the documented controls and developers' access be properly restricted.

The Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires State agencies to establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance funds, property, and other assets and resources are safeguarded against waste, loss, unauthorized use and misappropriation and maintain accountability over the State's resources.

Office management indicated they did not maintain documentation of the changes and the lack of resources resulted in the weaknesses.

Failure to implement and maintain adequate internal controls over the changes to the Office's applications increases the risk of not having the required accuracy, integrity, and availability. (Finding Code No. 2021-003)

SCHEDULE OF FINDINGS – *GOVERNMENT AUDITING STANDARDS* FINDINGS For the Year Ended June 30, 2021

2021-003 **FINDING** (Inadequate Controls over Change Management) (Continued)

RECOMMENDATION

We recommend the Office develop change management policies and procedures and ensure changes follow the required controls.

We also recommend the Office ensure developers' access is restricted.

OFFICE RESPONSE

The Office accepts this finding. The Office is further developing change management policies and procedures and will ensure changes follow the required controls. The Office also will review developers' access.

SCHEDULE OF FINDINGS – PRIOR FINDINGS NOT REPEATED

For the Year Ended June 30, 2021

A. **FINDING** (Failure to Adjust License and Fee Revenues)

During the financial audit of the Office of the Secretary of State (Office) for the year ended June 30, 2020, the Office failed to adjust license and fee revenues that were originally funded using unadjusted weekly fee imposition reports on a monthly basis throughout fiscal year 2020. The Office also lacked internal control processes to identify this error.

During the current engagement, our testing indicated the Office had implemented internal control processes to ensure license and fee revenues were adjusted throughout fiscal year 2021. (Finding Code 2020-003)