

WESTERN ILLINOIS UNIVERSITY A Component Unit of the State of Illinois

STATE COMPLIANCE EXAMINATION For the Year Ended June 30, 2021

Performed as Special Assistant Auditors for the Auditor General, State of Illinois

A Component Unit of the State of Illinois

STATE COMPLIANCE EXAMINATION

For the Year Ended June 30, 2021

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University Officials

President Dr. Guiyou Huang (01/01/21 – President	esent)
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Dr. Martin Abraham, Interim (07/01/20 – 12/31/20)

Provost and Academic Vice President Mr. William Clow, Interim (07/01/21 – Present)

Dr. Martin Abraham (01/01/21 – 06/30/21)

Mr. William Clow, Interim (07/01/20 - 12/31/20)

Vice President for Student Services Dr. David Braverman (07/01/21 to Present)

Mr. John Smith, Interim (07/01/20 - 06/30/21)

Vice President for Finance

and Administration

Ms. Shannon Sutton, Interim (07/01/21 – Present)

Associate Vice President for Budget

and Finance*

Dr. Teresa Smith, Interim (09/08/20 – 06/30/21) Ms. Shannon Sutton, Acting (08/01/20 – 09/07/20)

Ms. Letisha Trepac (07/01/20 - 07/31/20)

Vice President of Enrollment Management Dr. Amber Schultz (08/01/21 – Present)

Associate Vice President of Enrollment

Management**

Mr. Gary Swegan (07/01/20 - 08/06/21)

Interim Administrator in Charge,

Quad Cities Campus

Dr. Kristi Mindrup (07/01/20 – Present)

Executive Director of Financial Affairs Ms. Ketra Roselieb (07/01/21 – Present)

Executive Director of Personnel

Financial Affairs***

Ms. Ketra Roselieb (01/20/20 – 06/30/21)

Director of Internal Auditing Mr. Michael Sowinski (01/01/21 – Present)

Vacant (07/01/20 – 12/31/20)

General Counsel Ms. Elizabeth Duvall (07/01/20 – Present)

^{*}Position renamed Vice President for Finance and Administration on 07/01/21

^{**}Position renamed Vice President of Enrollment Management on 08/01/2021

^{***}New position as of 01/01/20 and renamed Executive Director of Financial Affairs on 07/01/21

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STATE COMPLIANCE EXAMINATION

For the Year Ended June 30, 2021

Board of Trustees (as of June 30, 2021)

Chair Doug Shaw, Peoria

Vice Chair Erik Dolieslager, Quincy

Secretary Kisha M.J. Lang, Maywood

Member Polly Radosh, Good Hope

Member Greg Aguilar, East Moline

Member Carin Stutz, Chicago

Member Patrick M. Twomey, Macomb

Student Member Kinsey Tiemann, LaGrange

University offices are located at:

Macomb Campus Quad Cities Campus 1 University Circle 3300 River Drive

Macomb, Illinois 61455-1390 Moline, Illinois 61265-588



MANAGEMENT ASSERTION LETTER

June 1, 2022

Adelfia LLC 400 E. Randolph Street, Suite 700 Chicago, IL 60601

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, regulations, contracts, or grant agreements that could have a material effect on the operations of the Western Illinois University (University). We are responsible for and we have established and maintained an effective system of internal controls over compliance requirements. We have performed an evaluation of the University's compliance with the following specified requirements during the one-year period ended June 30, 2021. Based on this evaluation, we assert that during the year ended June 30, 2021, the University has materially complied with the specified requirements listed below.

- A. The University has obligated, expended, received, and used public funds of the State in accordance with the purpose for which such funds have been appropriated or otherwise authorized by law.
- B. The University has obligated, expended, received, and used public funds of the State in accordance with any limitations, restrictions, conditions, or mandatory directions imposed by law upon such obligation, expenditure, receipt, or use.
- C. The University has complied, in all material respects, with applicable laws and regulations, including the State uniform accounting system, in its financial and fiscal operations.
- D. State revenues and receipts collected by the University are in accordance with applicable laws and regulations and the accounting and recordkeeping of such revenues and receipts is fair, accurate, and in accordance with law.
- E. Money or negotiable securities or similar assets handled by the University on behalf of the State or held in trust by the University have been properly and legally administered, and the accounting and recordkeeping relating thereto is proper, accurate, and in accordance with law.

Yours truly,

SIGNED ORIGINAL ON FILE

Guiyou Huang, Ph.D President

SIGNED ORIGINAL ON FILE

Shannon Sutton

Interim Vice President for Finance and Administration

SIGNED ORIGINAL ON FILE

Elizabidi Duvall General Counsel

WESTERN ILLINOIS UNIVERSITY A Component Unit of the State of Illinois STATE COMPLIANCE EXAMINATION

For the Year Ended June 30, 2021

STATE COMPLIANCE REPORT

SUMMARY

The State compliance testing performed during this examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in Government Auditing Standards issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the Audit Guide.

ACCOUNTANT'S REPORT

The Independent Accountant's Report on State Compliance and on Internal Control Over Compliance does not contain scope limitations or disclaimers, but does contain a modified opinion on compliance and identifies material weaknesses over internal control over compliance.

SUMMARY OF FINDINGS

	Current	Prior
Number of	Report	Report
Findings	9	11
Repeated findings	7	6
Prior recommendations implemented		
or not repeated	4	2

SCHEDULE OF FINDINGS

Item No.	<u>Page</u>	Last/First Reported	<u>Description</u>	Finding Type
Current Findings				
2021-001	10	2020/2020	Inadequate Internal Controls over Census Data	Material Weakness and Noncompliance
2021-002	15	New	Failure to Apply Appropriate Generally Accepted Accounting Principles	Material Weakness and Noncompliance

WESTERN ILLINOIS UNIVERSITY A Component Unit of the State of Illinois STATE COMPLIANCE EXAMINATION For the Year Ended June 30, 2021

SCHEDULE OF FINDINGS

Item No.	<u>Page</u>	Last/First Reported	Description	Finding Type
			Current Findings	
2021-003	18	2020/2020	Information Technology Risk Assessment Not Performed	Significant Deficiency and Noncompliance
2021-004	21	2020/2016	Noncompliance with the <i>University Guidelines</i> on Excess Funds	Significant Deficiency and Noncompliance
2021-005	23	2020/2012	Noncompliance with the <i>University Guidelines</i> on Subsidies	Significant Deficiency and Noncompliance
2021-006	25	2020/2020	Inadequate Internal Audit Function	Significant Deficiency and Noncompliance
2021-007	27	2020/2016	Weaknesses in Computer Inventory Controls	Significant Deficiency and Noncompliance
2021-008	29	2020/2018	Lack of Adequate Controls over the Review of Internal Controls over Service Providers	Significant Deficiency and Noncompliance
2021-009	32	New	Weakness in Cybersecurity Programs and Practices	Significant Deficiency and Noncompliance
Prior Findings Not Repeated				
A	35	2020/2020	Inaccurate calculation and disbursement of Higher Education Emergency Relief Fund	
В	35	2020/2019	Noncompliance with the College Student Immunization Act	
С	35	2020/2020	Noncompliance with the Illinois Articulation Initiative Act	
D	35	2020/2019	Inadequate Segregation of Duties and Programmer Access to Production	

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STATE COMPLIANCE EXAMINATION

For the Year Ended June 30, 2021

EXIT CONFERENCE

Findings 2021-001 through 2021-009 and their associated recommendations appearing in this report were discussed with University personnel at an exit conference on May 25, 2022.

Attending were:

Western Illinois University

Doug Shaw Board of Trustees, Chair

William Clow Provost and Academic Vice President
Amber Schultz Vice President for Enrollment Management

Shannon Sutton Interim Vice President for Finance and Administration Ketra Roselieb Executive Director of Personnel and Financial Affairs

Brittany Johnson Financial Reporting Manager

Jessica Dunn Assistant Comptroller

Bruce Western Chief Human Resources Officer

Joe Roselieb Executive Director of Auxiliary Services and Risk Management

Jeremy Merritt Interim Chief Information Officer

Robert Emmert Director of Business Applications and User Support Services

Michael Sowinski Director of Internal Auditing

Office of the Auditor General

Stacie Sherman Audit Manager
Joseph Gudgel IT Audit Manager

Adelfia LLC

Stella Marie Santos Partner
Ana Liza Ausan Partner
Annabelle Abueg Principal
Allan Salumbides Senior Auditor

The responses to the recommendations were provided by Dr. Guiyou Huang, President, in a correspondence dated May 27, 2022.



INDEPENDENT ACCOUNTANT'S REPORT ON STATE COMPLIANCE AND ON INTERNAL CONTROL OVER COMPLIANCE

Honorable Frank J. Mautino Auditor General State of Illinois

and

The Board of Trustees Western Illinois University

Report on State Compliance

As Special Assistant Auditors for the Auditor General, we have examined compliance by the State of Illinois, Western Illinois University (University) with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies* (*Audit Guide*) as adopted by the Auditor General, during the year ended June 30, 2021. Management of the University is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the University's compliance with the specified requirements based on our examination.

The specified requirements are:

- A. The University has obligated, expended, received, and used public funds of the State in accordance with the purpose for which such funds have been appropriated or otherwise authorized by law.
- B. The University has obligated, expended, received, and used public funds of the State in accordance with any limitations, restrictions, conditions, or mandatory directions imposed by law upon such obligation, expenditure, receipt, or use.
- C. The University has complied, in all material respects, with applicable laws and regulations, including the State uniform accounting system, in its financial and fiscal operations.

- D. State revenues and receipts collected by the University are in accordance with applicable laws and regulations and the accounting and recordkeeping of such revenues and receipts is fair, accurate, and in accordance with law.
- E. Money or negotiable securities or similar assets handled by the University on behalf of the State or held in trust by the University have been properly and legally administered and the accounting and recordkeeping relating thereto is proper, accurate, and in accordance with law.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the University complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the University complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the University's compliance with the specified requirements.

In our opinion, the University complied with the specified requirements during the year ended June 30, 2021, in all material respects. However, the results of our procedures disclosed instances of noncompliance with the specified requirements, which are required to be reported in accordance with criteria established by the *Audit Guide* and are described in the accompanying Schedule of Findings as items 2021-001 through 2021-009.

The University's responses to the compliance findings identified in our examination are described in the accompanying Schedule of Findings. The University's responses were not subjected to the procedures applied in the examination and, accordingly, we express no opinion on the responses.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

Report on Internal Control Over Compliance

Management of the University is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control). In planning and performing our examination, we considered the University's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our

opinion on the University's compliance with the specified requirements and to test and report on the University's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. A material weakness in internal control is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items 2021-001 and 2021-002 to be material weaknesses.

A significant deficiency in internal control is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items 2021-003 through 2021-009 to be significant deficiencies.

As required by the *Audit Guide*, immaterial findings excluded from this report have been reported in a separate letter.

The University's responses to the internal control findings identified in our examination are described in the accompanying Schedule of Findings. The University's responses were not subjected to the procedures applied in the examination and, accordingly, we express no opinion on the responses.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

SIGNED ORIGINAL ON FILE

Chicago, Illinois June 1, 2022

A Component Unit of the State of Illinois

SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

2021-001 FINDING (Inadequate Internal Controls over Census Data)

The Western Illinois University (University) did not have adequate internal control over reporting its census data and did not have a reconciliation process to provide assurance census data submitted to its pension and other postemployment benefits (OPEB) plans was complete and accurate.

Census data is demographic data (date of birth, gender, years of service, etc.) of the active, inactive, or retired members of a pension or OPEB plan. The accumulation of inactive or retired members' census data occurs before the current accumulation period of census data used in the plan's actuarial valuation (which eventually flows into each employer's financial statements), meaning the plan is solely responsible for establishing internal controls over these records and transmitting this data to the plan's actuary. In contrast, responsibility for active members' census data during the current accumulation period is split among the plan and each member's current employer(s). Initially, employers must accurately transmit census data elements of their employees to the plan. Then, the plan must record and retain these records for active employees and then transmit this census data to the plan's actuary.

We noted the University's employees are members of both the State Universities Retirement System (SURS) for their pensions and the State Employees Group Insurance Program sponsored by the State of Illinois, Department of Central Management Services (CMS) for their OPEB. In addition, we noted these plans have characteristics of different types of pension and OPEB plans, including single employer plans and cost-sharing multiple-employer plans. Finally, CMS' actuaries use census data for employees of the State's public universities provided by SURS along with census data for the other participating members which is provided by the State's four other pension plans to prepare the projection of the OPEB plan's liabilities.

During testing, we noted the following:

- The University had not performed an initial complete reconciliation of its census data recorded by SURS to its internal records to establish a base year of complete and accurate census data.
- After establishing a base year, the University had not developed a process to annually obtain from SURS the incremental changes recorded by SURS in their census data records and reconcile these changes back to the University's internal supporting records.

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SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

Based on information we obtained while performing our audit, we learned these deficiencies are pervasive across the public universities participating in SURS and across the State's agencies participating in one of the other four State pension plans, the State Employees' Retirement System of Illinois. These conditions significantly increase the risk there could be errors at one or more employers within the plans, and these errors could have a significant impact on SURS' and CMS' measurement of pension and OPEB liabilities, respectively.

In addition, we noted errors within CMS' allocation of OPEB-related balances across the State's funds, public universities, and the Illinois State Toll Highway Authority related to a failure by CMS to account for a separately financed specific OPEB liability for certain groups of employees at one component unit of the State. The impact of these errors resulted in the University restating its beginning net position by \$2,538,761 as of July 1, 2020.

Based upon the significance of these issues alone, we concluded a material weakness exists within the University's internal controls related to ensuring both SURS and CMS can provide their respective actuaries with complete and accurate census data related to the University's active employees. Even given these exceptions, we performed detail testing of a sample of employees and certain data analysis tests of the total population of the University's census data transactions reported to SURS and noted the following:

• Two of 60 (3.33%) employees tested had status changes that were not reported to SURS at the occurrence of the event. One employee went on a leave of absence and another employee changed status from leave of absence to active status.

For employers where their employees participate in plans with multiple-employer and cost-sharing features, the American Institute of Certified Public Accountants' Audit and Accounting Guide: State and Local Governments (AAG-SLG) (§ 13.177 for pensions and § 14.184 for OPEB) notes the determination of net pension/OPEB liability, pension/OPEB expense, and the associated deferred inflows and deferred outflows of resources depends on employer-provided census data reported to the plan being complete and accurate along with the accumulation and maintenance of this data by the plan being complete and accurate. To help mitigate against the risk of a plan's actuary using incomplete or inaccurate census data within similar agent multiple-employer plans, the AAG-SLG (§ 13.181 (A-27) for pensions and § 14.141 for OPEB) recommends an employer annually reconcile its active members' census data to a report from the plan of census data submitted to the plan's actuary, by comparing the current

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SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

year's census data file to both the prior year's census data file and its underlying records for changes occurring during the current year.

Additionally, eligibility criteria for participation in SURS under the Illinois Pension Code (Code) (40 ILCS 5/15-134(a)) states any person who is an employee of the University becomes a participant in SURS. Under the Code (40 ILCS 5/15-107), an employee is a person who works for the University in a secretarial, mechanical, labor, clerical, educational, administrative, or other staff position which is either (a) permanent and continuous or (b) for a period of four months or an academic term, whichever is less, who is:

- 1) not a student employed on a less than full-time temporary basis;
- 2) not receiving a retirement or disability annuity from SURS;
- 3) not on military leave;
- 4) not eligible to participate in the Federal Civil Service Retirement System,
- 5) not currently on a leave of absence without pay more than 60 days after the termination of SURS' disability benefits;
- 6) not paid from funds received under the Federal Comprehensive Employment and Training Act as a public service employment program participant hired on or after July 1, 1979;
- 7) not a patient in a hospital or home;
- 8) not an employee compensated solely on a fee basis where such income would net earnings from self-employment;
- 9) not providing military courses pursuant to a federally-funded contract where the University has filed a written notice with SURS electing to exclude these persons from the definition of an employee;
- 10) currently on lay-off status of not more than 120 days after the lay-off date;
- 11) not on an absence without pay of more than 30 days; and,
- 12) a nonresident alien on a visa defined under subparagraphs (F), (J), (M), or (Q) of Section 1101(a)(15) of Title 8 of the United States Code who (1) has met the Internal Revenue Service's substantial presence test and (2) became an employee on and after July 1, 1991.

Further, for CMS' OPEB plan, we noted participation in OPEB is derivative of an employee's eligibility to participate in SURS, as members of SURS participate in OPEB as annuitants under the State Employees Group Insurance Act of 1971 (Act) (5 ILCS 375/3(b)).

In addition, the Illinois Pension Code (40 ILCS 5/15-157) requires the University to, at a minimum, withhold contributions of each employee's total compensation of 8% (9.5% for firefighters or police officers) for their participation in SURS, unless further

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SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

contributions by the employee would either exceed the maximum retirement annuity in the Code (40 ILCS 5/15-136(c)) or the Tier 2 earnings limitation within the Code (40 ILCS 5/15-111(b)), and remit these amounts to SURS. Further, the Code (40 ILCS 5/15-155(b)) requires the University remit employer contributions to SURS reflecting the accruing normal costs of an employee paid from federal or trust funds. Additionally, the Act (5 ILCS 375/10) requires active employees to make contributions as set by CMS and the Act (5 ILCS 375/11) requires employer contributions by the University for all employees not totally compensated from its Income Fund, local auxiliary funds, and the Agricultural Premium Fund.

Finally, the Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires the University establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance funds applicable to operations are properly recorded and accounted for to permit the preparation of reliable financial and statistical reports.

University officials indicated that a full reconciliation process is underway with SURS and CMS; however, data to reconcile was not provided well into the 2022 fiscal year. In addition, the current period's condition resulted from competing priorities and not being able to reconcile timely.

Failure to ensure complete and accurate census data was reported to SURS could result in a material misstatement of the University's financial statements and reduced the overall accuracy of pension/OPEB-related liabilities, deferred inflows and outflows of resources, and expense recorded by the State, the State's agencies, and other public universities and community colleges across the State. In addition, failure to reconcile active members' census data reported to and held by SURS to the University's internal records could result in each plan's actuary relying on incomplete or inaccurate census data in the calculation of the pension and OPEB balances, which could result in a material misstatement of these amounts.

Finally, the allocation error involving one component unit in the OPEB plan resulted in misstatements within each employer's allocation, which resulted in a restatement at the University. (Finding Code No. 2021-001, 2020-001)

RECOMMENDATION

We recommend the University implement controls to ensure census data events are timely and accurately reported to SURS.

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SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

Further, we recommend the University work with SURS to annually reconcile its active members' census data from its underlying records to a report of census data submitted to SURS' actuary and CMS' actuary. After completing an initial full reconciliation, the University may limit the annual reconciliations to focus on the incremental changes to the census data file from the prior actuarial valuation, provided no risks are identified that incomplete or inaccurate reporting of census data may have occurred during prior periods. Any errors identified during this process should be promptly corrected by either the University or SURS, with the impact of these errors communicated to both SURS' actuary and CMS' actuary.

Finally, we recommend the University work with SURS and CMS to identify and address any unremitted or erroneously remitted employee and, if applicable, employer contributions related to these events.

UNIVERSITY RESPONSE

The University agrees with the finding and has submitted all data to SURS as part of a baseline reconciliation process. Once this baseline is established and complete, an annual reconciliation process will be created and enacted moving forward.

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SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

2021-002 FINDING (Failure to Apply Appropriate Generally Accepted Accounting Principles)

The University did not properly record several transactions and, as a result, did not properly apply the appropriate generally accepted accounting principles (GAAP) to their financial statement reporting process.

We noted the following in our review of the financial statements submitted by the University with the GAAP Package to the Office of Comptroller:

- The University acquired an ERP system from a third-party vendor and was involved in some development activities related to the ERP system for implementation. The University did not capitalize \$283,367 of application development costs incurred.
- The University did not properly conduct an evaluation of all the agency funds in relation to the implementation of GASB Statement No. 84, *Fiduciary Activities*. We noted the University initially did not report any fiduciary funds financial statements and did not have related disclosures on fiduciary funds in the notes to financial statements. We requested the University provide their documentation on their determination of which funds are to be reported as fiduciary funds. The University reperformed their evaluation and identified thirty-two (32) agency funds previously accounted for in governmental activities that should be reported as custodial funds. These custodial funds have assets totaling \$394,245, liabilities totaling \$75,213 and net position totaling \$319,032 that were not properly reported in a Statement of Fiduciary Net Position. In addition, total beginning net position of \$286,885, additions totaling \$166,730 and deductions totaling \$134,583 were not properly reported in a Statement of Changes in Fiduciary Net Position.
- The University did not properly calculate and report the institutional portion revenue on Higher Education Emergency Relief Fund (HEERF) II grants. The University met the eligibility requirements for student financial aid expenditures, institutional expenditures and lost revenues but did not recognize an additional \$2,056,678 of institutional portion to the total HEERF II award amount it is entitled to in accordance with the HEERF II grant provisions. A revision was made to the Schedule of Expenditures and Federal Awards to reflect the changes.

The University subsequently adjusted the financial statements to correct these errors, including the required disclosures in the notes to the financial statements.

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SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

The Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires all State agencies to establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance that expenditures, resources, or funds applicable to operations are properly recorded and accounted for to permit the preparation of accounts and reliable financial reports. Good internal control procedures require adequately trained personnel with the knowledge, skills and experience to prepare GAAP-based financial statements, management oversight and review of accounting policies and procedures, as well as an overall review of financial reporting for accuracy and compliance with GAAP.

Governmental Accounting Standards Board (GASB) Statement No. 35 – Basic Financial Statements – and Management's Discussion and Analysis – for Public Colleges and Universities requires government-wide financial statements to be prepared using the economic resources measurement focus and the accrual basis of accounting and also requires acquired but unused goods and services be reported as assets until they are used.

GASB Statement No. 51 – Accounting and Financial Reporting for Intangible Assets requires specified-conditions to be met for the development cycle of computer software before the outlays can be capitalized. This Statement specifies outlays can be grouped into the preliminary project stage, application development stage or the post implementation/operation state, but only outlays incurred for activities during the application development stage of internally generated software should be capitalized. GASB Statement No. 51 requires the capitalization of development cost if it requires more than minimal incremental effort on the part of the University to begin to achieve the expected level of service capacity.

GASB Statement No. 84, *Fiduciary Activities* establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position.

GASB Statement No. 33, Accounting and Financial Reporting for Nonexchange Transactions requires the recognition of revenues and expenses when all eligibility requirements are met.

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SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

University officials indicated that due to personnel changes and competing priorities, the impact of the standards was not properly evaluated and applied. In addition, the COVID-19 situation and continual change in guidance and interpretation around regulations affected their ability to address these weaknesses timely.

This material weakness in the University's internal control over financial and fiscal operations poses a reasonable possibility that a material misstatement of the University's financial statements or material noncompliance will occur and not be prevented or detected and corrected on a timely basis. Accurate preparation of the University's financial information for GAAP and financial reporting purposes is important due to the impact adjustments may have on the Statewide financial statements. (Finding Code No. 2021-002)

RECOMMENDATION

We recommend the University establish procedures to ensure that transactions which include special terms and reporting be carefully reviewed for proper accounting and recognition of related transactions. If necessary, accounting and reporting guidance should be obtained from technical resources to be in conformity with generally accepted accounting principles.

UNIVERSITY RESPONSE

The University agrees with the finding and confirms that all adjustments are reflected in the financial statements.

A Component Unit of the State of Illinois

SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

2021-003 FINDING (Information Technology Risk Assessment Not Performed)

Federal Agency: U.S Department of Education

Cluster Name: Student Financial Assistance Cluster

Program Expenditures: \$49,753,841

Program Name / Federal Award Year:	CFDA#	Pass-Through/ Contract Number
Federal Supplemental Education		
Opportunity Grants	84.007	P007A211313
Federal Work-Study Program	84.033	P033A181313
Federal Perkins Loan Program Federal	04.020	D020 4 071212
Capital Contributions	84.038	P038A071313
Federal Pell Grant Program		
Federal Pell - 2019-2020	84.063	P063P191391
Federal Pell - 2020-2021	84.063	P063P201391
Federal Pell - 2021-2022	84.063	P063P211391
Federal Direct Student Loans		
Federal Direct Student Loans - FY20	84.268	P268K201391
	0 11200	
Federal Direct Student Loans - FY21	84.268	P268K211391
Teacher Education Assistance for		
College and Higher Education Grants		
(TEACH Grants)		
Teach Grant - 2020-2021	84.379	P379T211391

Questioned Costs: None

A Component Unit of the State of Illinois

SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

Western Illinois University (University) did not document the Gramm-Leach-Bliley Act (GLBA) required risk assessments related to student information security.

As a requirement under the University's Program Participation Agreement with the Department of Education, the University must protect student financial aid information. During our testing, we noted they had not conducted a risk assessment identifying internal and external risks to the security, confidentiality, and integrity of the students' information.

The Standards for Safeguarding Customer Information, required by the GLBA (16 CFR §314.4) requires the University to:

- Identify reasonably foreseeable internal and external risks to the security, confidentiality, and integrity of customer information that could result in the unauthorized disclosure, misuse, alteration, destruction or other compromise of such information, and assess the sufficiency of any safeguards in place to control these risks. At a minimum, such a risk assessment should include consideration of risks in each relevant area of your operations, including:
 - (1) Employee training and management;
 - (2) Information systems, including network and software design, as well as information processing, storage, transmission and disposal; and
 - (3) Detecting, preventing and responding to attacks, intrusions, or other systems failures.
- Design and implement information safeguards to control the risks you identify through risk assessment, and regularly test or otherwise monitor the effectiveness of the safeguards' key controls, systems, and procedures.
- Evaluate and adjust your information security program in light of the results of the testing and monitoring required by paragraph (c) of this section; any material changes to your operations or business arrangements; or any other circumstances that you know or have reason to know may have a material impact on your information security program.

Additionally, the Uniform Guidance (2 CFR 200.303(a)) requires nonfederal entities receiving federal awards establish and maintain effective internal controls designed to reasonably ensure compliance with Federal laws, statutes, regulations, and the terms and conditions of the Federal award.

A Component Unit of the State of Illinois

SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

The Security and Privacy Controls for Information Systems and Organizations (Special Publication 800-53, Fifth Revision) published by the National Institute of Standards and Technology, Risk Assessment section, requires entities to conduct risk assessments to identify threats and vulnerabilities and determine the likelihood and magnitude of harm to the organization's operations and assets.

According to University officials, while the University has the safeguards in place to ensure the security and confidentiality of records covered under GLBA, the risk assessment had not yet been completed due to competing priorities and delays associated with the COVID-19 pandemic.

Without the formal written documentation, the University is at risk of noncompliance with GLBA. In addition, there is a risk the University systems and information could be vulnerable to attacks or intrusions, and these attacks may not be detected in a timely manner. (Finding Code No. 2021-003, 2020-002)

RECOMMENDATION

We recommend the University perform and document a comprehensive risk assessment that specifically addresses the requirements of GLBA related to the security, confidentiality, and integrity of student information.

UNIVERSITY RESPONSE

The University agrees with the finding and will perform and document a comprehensive risk assessment that specifically addresses the requirements of GLBA related to the security, confidentiality, and integrity of student information.

A Component Unit of the State of Illinois

SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

2021-004 FINDING (Noncompliance with the *University Guidelines* on Excess Funds)

Western Illinois University (University) did not adequately comply with the *University Guidelines* on remittance of excess funds.

During our testing of the University's compliance with the *University Guidelines*, we noted the University complied with the requirement to calculate excess funds on indirect cost, auxiliary enterprises and accounting entities but failed to remit amounts due to the Income Fund for the following funds:

Indirect Cost	\$ 2,327,784
Public Service	1,376,775
Instructional Resources	732,195
University Publication	7,014
Sponsored Credit Programs	21,584
Parking Operations	 659,796
Total	\$ 5,125,148

This condition was first noted during the compliance examination for the year ended June 30, 2016. Sufficient corrective action has not been implemented by the University to ensure compliance with the *University Guidelines* on remittance of excess funds.

The *University Guidelines* (Chapter I, Section H and Chapter IV, Section D, Part 1) states the University shall remit any excess funds for deposit in the Income Fund no later than 45 days after the close of the lapse period.

University officials stated, as they did in the prior year, due to continuing a conservative fiscal approach, the University deferred necessary expenses that resulted in excess funds in the respective indirect cost and entity funds. The University did not remit these excess funds as part of their strategy of managing resources.

Failure to remit the excess funds resulted in noncompliance with the *University Guidelines*. (Finding Code No. 2021-004, 2020-006, 2019-003, 2018-003, 2017-003, 2016-004)

RECOMMENDATION

We recommend the University continue to monitor the activities of each accounting entity and ensure compliance with all requirements of the *University Guidelines*.

WESTERN ILLINOIS UNIVERSITY A Component Unit of the State of Illinois

SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

UNIVERSITY RESPONSE

The University agrees with the finding. The University will continue to monitor the activities of each accounting entity and make a decision on remitting excess funds based on the University's current resources.

A Component Unit of the State of Illinois

SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

2021-005 FINDING (Noncompliance with the *University Guidelines* on Subsidies)

Western Illinois University (University) subsidized operations of University activities between accounting entities during Fiscal Year 2021. Activities are functions which are self-supporting in whole or in part, which are directly related to instructional, research or service units.

During our testing of compliance with the *University Guidelines*, we noted the following University accounting entities had negative cash balances at the end of the fiscal year:

Accounting Entity	Beginning Balance	Ending Balance	
Student Programs and Services	\$ (2,481,769)	\$ (5,262,280)	
University Stores and Services	(727,301)	(432,508)	
Unique Charge Programs	(10,281)	(3,137)	

A negative cash balance is, in effect, an unrecorded interfund payable/receivable, thereby causing a subsidy between funds to occur. The Student Programs and Services administer receipts and disburse funds for student activities, organizations and services; the University Stores and Service Centers operate stores and maintenance service centers for all units of the University; and Unique Charge Programs operate and administer travel credit programs and field trips. As of June 30, 2021, these accounting entities had accounts receivable and inventories totaling \$445,192 for the Student Programs and Services; \$992,140 for the University Stores and Services and \$0 for Unique Charge Programs.

This condition was first noted during the compliance examination for the year ended June 30, 2012. Sufficient corrective action has not been implemented by the University to ensure subsidies between accounting entities did not occur during the current year.

The *University Guidelines* (Chapter III, Section D, Part 1) states, "There shall be no subsidies between accounting entities. Subsidies include cash advances and interfund payables/receivables outstanding for more than one year."

University officials stated, as they did in the prior year, current year revenues generated by the entity exceeded operational costs. However, the prior year deficit continues to exist, leading to the subsidy between accounting entities.

Subsidies between accounting entities result in other accounting entities incurring unrelated costs to fund operations of entities with negative cash balances. (Finding Code No. 2021-005, 2020-007, 2019-004, 2018-004, 2017-004, 2016-006, 2015-007, 2014-006, 2013-006, 12-9)

A Component Unit of the State of Illinois SCHEDULE OF FINDINGS – CURRENT FINDINGS For the Year Ended June 30, 2021

RECOMMENDATION

We recommend the University continue to annually review the activities of each accounting entity, ensure fees charged for services are sufficient to cover expenditures, and take appropriate corrective actions to ensure subsidies between accounting entities do not continue.

UNIVERSITY RESPONSE

The University agrees with the finding. The University will continue to monitor all accounting entities for negative trends and take corrective actions as necessary.

A Component Unit of the State of Illinois

SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

2021-006 FINDING (Inadequate Internal Audit Function)

Western Illinois University (University) failed to adhere to provisions in the Fiscal Control and Internal Auditing Act (FCIAA) and International Standards for the Professional Practice of Internal Auditing (IPPIA Standards).

The following issues were noted during our testing of the internal audit function:

- The Director of Internal Audit (DIA) position remained vacant from May 18, 2020 through December 31, 2020.
- An approved amendment to support non-performance of the scheduled audits in the FY20-FY21 audit plan was not formally documented.
- The FY20 audit report due on September 30, 2020 was not prepared and submitted to the President and Audit Committee

The FCIAA (30 ILCS 10/2001(a)) and (30 ILCS 10/2002(a)) requires each designated State Agency to maintain a full-time program of internal auditing and appoint a chief internal auditor.

IPPIA Standards state the DIA must establish a risk-based plan to determine the priorities of the internal audit activity, consistent with the organization's goals. It also requires the DIA to communicate the internal audit activity's plans and resource requirements, including significant interim changes, to senior management and the board for review and approval. The DIA must also communicate the impact of resource limitations.

Section 30 ILCS 10/2003(a)(1) requires the University to ensure that by September 30 of each year, the Chief Internal Auditor shall submit to the Chief Executive Officer or President a written report detailing how the audit plan for that year was carried out, the significant findings, and the extent to which recommended changes were implemented.

University officials indicated the exceptions noted above were due to the vacancy of the Director of Internal Audit Position that was only filled last January 1, 2021.

Failure to perform regular audits of major systems of internal and administrative controls and timely submit required reports to the President and Audit Committee may result in weaknesses in internal control not being detected timely and represents noncompliance with FCIAA. (Finding Code No. 2021-006, 2020-008)

A Component Unit of the State of Illinois SCHEDULE OF FINDINGS – CURRENT FINDINGS For the Year Ended June 30, 2021

RECOMMENDATION

We recommend the University ensure a full-time program of internal auditing is in place and functioning at the University, and compliance to FCIAA and IPPIA Standards.

UNIVERSITY RESPONSE

The University agrees with the finding. The Director of Internal Audit position was hired January 1, 2021 and the University is expected to be in full compliance for fiscal year 2022.

A Component Unit of the State of Illinois

SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

2021-007 FINDING (Weaknesses in Computer Inventory Controls)

Western Illinois University (University) had weaknesses in computer inventory controls.

The University was unable to locate 18 computers and other related computer equipment during their annual inventory. The original cost of the missing items totaled \$21,600. The computers did not have encryption installed and the University could not determine if they contained confidential information at the time they were reported missing.

Although the University had installed encryption software on computers during fiscal year 2021, users were granted the ability to disable the encryption software.

The State Property Control Act (30 ILCS 605/4) requires every responsible officer of the State government to be accountable to the administrator for the supervision, control and inventory of all property under his jurisdiction. In addition, the University has the responsibility to ensure that confidential information is protected from disclosure and that provisions in the Personal Information Protection Act (815 ILCS 530/45) are followed.

University management indicated limited resources in conjunction with the COVID-19 pandemic contributed to slowing down the process of locating the missing computers.

The finding was first noted during the examination of the year ended June 30, 2016. In the subsequent years, the University has been unsuccessful in implementing a corrective action plan.

Failure to implement adequate controls over computer inventory and security of information has resulted in lost and stolen computers and the potential for confidential information being exposed. (Finding Code No. 2021-007, 2020-009, 2019-005, 2018-005, 2017-005, 2016-007)

A Component Unit of the State of Illinois SCHEDULE OF FINDINGS – CURRENT FINDINGS For the Year Ended June 30, 2021

RECOMMENDATION

We recommend the University implement adequate controls to ensure confidential data is adequately protected with methods such as encryption. In addition, we recommend the University review their practices of allowing users the ability to disable the encryption software.

UNIVERSITY RESPONSE

The University agrees with this finding. The University will continue to review control measures and practices as it relates to the protection of confidential data on University computers.

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SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

2021-008 FINDING (Lack of Adequate Controls over the Review of Internal Controls over Service Providers)

Western Illinois University (University) had weaknesses regarding the review of independent internal control reviews over its service providers.

We requested the University provide a listing of its service providers utilized, System and Organization Control (SOC) Reports reviewed, and review of Complementary User Entity Controls (CUECs) as documented. However, the University was not able to provide a complete listing of service providers.

Due to these conditions, we were unable to conclude the University's population records were sufficiently precise and detailed under the Professional Standards promulgated by the American Institute of Certified Public Accountants (AT-C § 205.35)

Even given the population limitations noted above, we performed testing of the service providers identified by the University.

The University utilized various service providers to provide:

- Credit card processing,
- Online classes,
- Emergency alert system,
- Email.
- Office Suite, and
- Work order system.

Our testing of the 18 service providers noted the University had not:

- Obtained 17 (94%) service providers' SOC reports.
- Reviewed the one SOC report received to determine the impact of noted deviations or opinion modifications.
- Analyzed the CUECs documented in the SOC report.
- Analyzed the subservice organizations or performed alternative procedures to determine the impact on its internal control environment.

The Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires all State agencies to establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance that revenues, expenditures, and transfers of assets, resources, or funds applicable to operations are properly recorded and accounted for to permit the preparation of accounts and reliable financial and statistical reports and to maintain accountability over the State's resources.

A Component Unit of the State of Illinois

SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

The National Institute of Standards and Technology (NIST), Security and Privacy Controls for Information Systems and Organizations, Maintenance and System and Service Acquisition sections, requires entities outsourcing their IT environment or operations to obtain assurance over the entities internal controls related to the services provided. Such assurance may be obtained via System and Organization Control reports or independent reviews.

University management indicated staff turnover and other priorities including the impact of COVID-19 affected the update of the process in place for identifying service providers, obtaining and reviewing SOC Reports, CUECs and subservice organizations.

The finding was first noted during the examination of the year ended June 30, 2018. In the subsequent years, the University has been unsuccessful in implementing a corrective action plan.

Without having obtained and reviewed SOC reports or another form of independent internal controls review, the University does not have assurance the service providers' internal controls are adequate. (Finding Code No. 2021-008, 2020-010, 2019-006, 2018-006)

RECOMMENDATION

We recommend the University strengthen its controls in identifying and documenting all service providers utilized. Further, we recommend the University obtain SOC reports or conduct independent internal control reviews at least annually.

In addition, we recommend the University:

- Document the review of SOC reports and the impact of modified opinions and noted deviations.
- Monitor and document the operation of the CUECs relevant to the University's operations.
- Either obtain and review SOC reports for subservice organizations or perform alternative procedures to satisfy itself that the existence of the subservice organization would not impact its internal control environment.
- Document its review of the SOC reports and review all significant issues with subservice organizations to ascertain if a corrective action plan exists and when

A Component Unit of the State of Illinois SCHEDULE OF FINDINGS – CURRENT FINDINGS For the Year Ended June 30, 2021

it will be implemented, any impacts to the University, and any compensating controls.

UNIVERSITY RESPONSE

The University agrees with this finding. The University understands the importance of strengthening controls over service providers, and will continue to review policies and procedures related to SOC reports.

A Component Unit of the State of Illinois

SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

2021-009 FINDING (Weaknesses in Cybersecurity Programs and Practices)

The Western Illinois University (University) had not implemented adequate internal controls related to cybersecurity programs, practices, and control of confidential information.

The University maintains computer systems that contain confidential or personal information such as names, addresses, social security numbers, and bank account numbers.

The Illinois State Auditing Act (30 ILCS 5/3-2.4) requires the Auditor General to review State agencies and their cybersecurity programs and practices. During the examination of the University's cybersecurity program, practices, and control of confidential information, we noted the University had not:

- Developed a cybersecurity plan.
- Required employees and contractors to acknowledge receipt of obtaining and understanding of the security policies during onboarding and thereafter on an annual basis.
- Developed a risk management methodology or implemented risk reducing internal controls.
- Developed a data classification methodology, classified its data to identify, and ensure adequate protection of information.
- Updated its policies and procedures governing the maintenance and destruction of their data to reflect their current practice.
- Performed periodic vulnerability scanning to ensure vulnerabilities were remediated timely and information assets were protected.
- Documented evidence of their annual review of policies and procedures.

In addition, the University only required employees and contractors to complete security awareness training as part of onboarding process. Employees and contractors were not provided security awareness training on an annual basis. Additionally, 1,373 of 1,502 (91.4%) employees and contractors did not complete security awareness training during the examination period.

The Framework for Improving Critical Infrastructure Cybersecurity and the Security and Privacy Controls for Information Systems and Organizations (Special Publication 800-53, Fifth Revision) published by the National Institute of Standards and Technology requires entities to consider risk management practices, threat environments, legal and regulatory requirements, mission objectives and constraints in order to ensure the security of their applications, data, and continued business mission.

A Component Unit of the State of Illinois

SCHEDULE OF FINDINGS – CURRENT FINDINGS

For the Year Ended June 30, 2021

The Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires all State agencies to establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance funds, property, and other assets and resources are safeguarded against waste, loss, unauthorized use and misappropriation and maintain accountability over the State's resources.

University management indicated limited resources contributed to the weaknesses noted.

The lack of adequate cybersecurity programs and practices could result in unidentified risk and vulnerabilities, which could ultimately lead to the University's confidential and personal information being susceptible to cyber-attacks and unauthorized disclosure. (Finding Code No. 2021-009)

RECOMMENDATION

We recommend the University:

- Develop a cybersecurity plan.
- Require employees and contractors to acknowledge receipt of obtaining and understanding of the security policies on an annual basis.
- Develop a risk management methodology and implement risk reducing internal controls.
- Develop a data classification methodology and classify its data to identify and ensure adequate protection of information.
- Update its policies and procedures governing the maintenance and destruction of its data to reflect the current practice.
- Perform periodic vulnerability scanning to identify vulnerabilities and ensure vulnerabilities are remediated timely and information assets are protected.
- Document evidence of the annual review of policies and procedures.
- Ensure all employees and contractors complete annual security awareness training as part of onboarding and at least annually thereafter.

WESTERN ILLINOIS UNIVERSITY A Component Unit of the State of Illinois SCHEDULE OF FINDINGS – CURRENT FINDINGS For the Year Ended June 30, 2021

UNIVERSITY RESPONSE

The University agrees with this finding. The University has reviewed all technology policies during the fiscal year 2022 and is in the process of developing cybersecurity training for new and existing employees. In general, the University continue to make significant improvement towards compliance.

A Component Unit of the State of Illinois

SCHEDULE OF FINDINGS – PRIOR FINDINGS NOT REPEATED

For the Year Ended June 30, 2021

A. FINDING (Inaccurate calculation and disbursement of Higher Education Emergency Relief Fund – HEERF)

During the prior examination, the University disbursed the HEERF to non-eligible students and inconsistently applied the University's approved method of determining and distribution of funds to students.

During the current audit, we noted the University properly disbursed the HEERF to eligible students and consistently applied the University's approved method of determining eligibility and distribution of funds to students. (Finding Code No. 2020-003)

B. FINDING (Noncompliance with the College Student Immunization Act)

During the prior examination, the University had weaknesses in its internal controls over compliance with the College Student Immunization Act (Act).

During the current examination, we noted no exceptions related to the compliance of this Act. The Illinois Department of Public Health did not require the University to file and submit an annual report for fall 2020 stating the number of persons attending the institution who had presented: proof of immunization; certification of medical exemption; statement of religious objection; and no proof of immunization. (Finding Code No. 2020-004, 2019-002)

C. **FINDING** (Noncompliance with the Illinois Articulation Initiative Act)

During the prior examination, the University did not submit a minimum of one course per major under the Illinois Articulation Initiative (IAI) for some majors offered by the University.

During the current examination, we noted the University has submitted courses to the IAI related to the Initiative major for consideration in the Spring 2021 panel meetings. (Finding Code No. 2020-005)

D. FINDING (Inadequate Segregation of Duties and Programmer Access to Production)

During the prior examination, the University made procedural changes to require approvals and documentation when programmers are moving changes into production. However, we noted programmers were not prohibited from accessing the production environment, creating a segregation of duties issue.

During our current examination, we noted the University's programmer access to the production environment had been restricted. (Finding Code No. 2020-011, 2019-008)

A Component Unit of the State of Illinois

DISCLOSURES ACCOMPANYING A STATE COMPLIANCE

EXAMINATION REPORT

For the Year Ended June 30, 2021

DISCLOSURES REPORT

SUMMARY

A reading of the accompanying report components of the Western Illinois University (University) was performed by Adelfia LLC.

ACCOUNTANT'S REPORT

The accountants did not conclude an omission or uncorrected material misstatement of the other information exists in the Independent Accountant's Report on Disclosures Accompanying a State Compliance Examination Report.

EXIT CONFERENCE

This report was discussed with University personnel at an exit conference on May 25, 2022.

Attending were:

Western Illinois University

Doug Shaw Board of Trustees, Chair

William Clow Provost and Academic Vice President Amber Schultz

Vice President for Enrollment Management

Interim Vice President for Finance and Administration **Shannon Sutton** Ketra Roselieb Executive Director of Personnel and Financial Affairs

Brittany Johnson Financial Reporting Manager

Assistant Comptroller Jessica Dunn

Bruce Western Chief Human Resources Officer

Executive Director of Auxiliary Services and Risk Management Joe Roselieb

Jeremy Merritt **Interim Chief Information Officer**

Robert Emmert Director of Business Applications and User Support Services

Michael Sowinski Director of Internal Auditing

Office of the Auditor General

Stacie Sherman Audit Manager Joseph Gudgel IS Audit Manager

A Component Unit of the State of Illinois
DISCLOSURES ACCOMPANYING A STATE COMPLIANCE
EXAMINATION REPORT
For the Year Ended June 30, 2021

EXIT CONFERENCE

Adelfia LLC

Stella Marie Santos Partner
Ana Liza Ausan Partner
Annabelle Abueg Principal

Allan Salumbides Senior Auditor



INDEPENDENT ACCOUNTANT'S REPORT ON DISCLOSURES ACCOMPANYING A STATE COMPLIANCE EXAMINATION REPORT

Honorable Frank J. Mautino Auditor General State of Illinois

and

The Board of Trustees Western Illinois University

Disclosures Accompanying a State Compliance Examination Report

Management of the State of Illinois, Western Illinois University (University) is responsible for the *Disclosures Accompanying a State Compliance Examination Report* (other information), which consists of the Fiscal Schedules and Analysis and Analysis of Operations report components as listed in the Table of Contents. The other information comprises disclosures which must be presented by management in accordance with *Report Components* memorandum published by the Auditor General of the State of Illinois, but does not include our *Independent Accountant's Report on State Compliance and on Internal Control over Compliance* found in the separate *State Compliance Examination Report* included within this document. Our opinion on the University's State compliance and internal control over compliance does not cover this other information, and we do not express an opinion or any form of assurance thereon.

In connection with our examination of the University, our responsibility is to read the other information and consider whether:

- 1) a material inconsistency exists between the other information and our knowledge and facts of the University we obtained as part of the University's State compliance examination;
- 2) the other information appears to have been omitted; or,
- 3) the other information appears to be materially misstated.

If, based on the work performed, we concluded an omission or uncorrected material misstatement of the other information exists, we are required to describe it in this report.

SIGNED ORIGINAL ON FILE

Chicago, Illinois June 1, 2022

A Component Unit of the State of Illinois

SCHEDULE OF APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES

Expenditure Authority for Fiscal Year 2021

For the Fifteen Months Ended September 30, 2021

					L	apse Period					
	E	xpenditure		Expenditures	Expenditures July 1 to		Tota	al Expenditures	Balances Lapsed		
		Authority		Through			15	Months Ended			
Public Act No. 101-0637	(Net of Transfers)		June 30, 2021		September 31, 2021		September 30, 2021		September 30, 2021		
APPROPRIATED FUNDS											
Education Assistance Fund - 007											
Personal services	\$	44,870,314	\$	44,870,314	\$	-	\$	44,870,314	\$	-	
Contractual services		1,974,725		1,974,725		-		1,974,725		-	
Commodities		59,207		59,207		-		59,207		-	
Telecommunications		128,995		128,995		-		128,995		-	
FICA/Medicare		2,554,759		2,554,759		-		2,554,759		-	
Subtotal - Fund 007	\$	49,588,000	\$	49,588,000	\$	-	\$	49,588,000	\$	-	
State College and University Trust Fund - 417											
Scholarships - License Plates	\$	10,000	\$	-	\$	10,000	\$	10,000	\$	-	
Subtotal - Fund 417	\$	10,000	\$	-	\$	10,000	\$	10,000	\$	-	
Total - Appropriated Funds	\$		\$	-	\$	-	\$	-	\$		
GRAND TOTAL - ALL FUNDS	\$	49,598,000	\$	49,588,000	\$	10,000	\$	49,598,000	\$	_	

Note 1: Expenditure authority, appropriations, expenditures, and lapsed balances were obtained from the University's records and have been reconciled to the State Comptroller's records as of September 30, 2021.

Note 2: Expenditure amounts are vouchers approved for payment by the University and submitted to the State Comptroller for payment to the vendor.

A Component Unit of the State of Illinois

COMPARATIVE SCHEDULE OF NET APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES For the Years Ended June 30,

APPROPRIATED FUNDS		 2020	
Education Assistance Fund - 007			
Expenditure Authority	\$	49,588,000	\$ 49,588,000
Expenditures:			
Personal services	\$	44,870,314	\$ 44,564,271
Contractual services		1,974,725	2,199,444
Commodities		59,207	92,179
Printing		-	_
Operation of automotive equipment		_	16,643
Telecommunications		128,995	167,038
Social Security/Medicare		2,554,759	2,548,425
Total expenditures	\$	49,588,000	\$ 49,588,000
Balances Lapsed	\$	-	\$ -
State College and University Trust Fund - 417			
Expenditure Authority	\$	10,000	\$ 10,000
Expenditures			
Scholarships	\$	10,000	\$ 10,000
Total expenditures	\$	10,000	\$ 10,000
Balances Lapsed	\$	-	\$ -
TOTAL APPROPRIATED FUNDS			
Expenditure Authority	\$	49,598,000	\$ 49,598,000
Expenditures	\$	49,598,000	\$ 49,598,000
Balances Lapsed	\$		\$
GRAND TOTAL - ALL FUNDS			
Expenditures	\$	49,598,000	\$ 49,598,000

Note 1: Expenditure authority, appropriations, expenditures, and lapsed balances were obtained from the University's records and have been reconciled to the State Comptroller's records as of September 30, 2021 and 2020.

Note 2: Expenditure amounts are vouchers approved for payment by the University and submitted to the State Comptroller for payment to the vendor.

Note 3: The Agency received appropriations during Fiscal Year 2021 from Public Act 101-0637.

A Component Unit of the State of Illinois

COMPARATIVE SCHEDULE OF NET EXPENDITURES BY MAJOR ACTIVITY For the Years Ended June 30,

EXPENDITURE STATISTICS	2021	2020
All State Treasury Funds		
Total Operations Expenditures:	\$49,588,000	\$49,588,000
Percentage of Total Expenditures:	99.98%	99.98%
Personal Services	\$44,870,314	\$44,564,271
Other Payroll Costs	2,554,759	2,548,425
All Other Operating Expenditures	2,162,927	2,475,304
Total Awards and Grants Expenditures:	\$ 10,000	\$ 10,000
Percentage of Total Expenditures:	0.02%	0.02%
GRAND TOTAL - ALL EXPENDITURES:	\$49,598,000	\$49,598,000

Note 1: Expenditures were obtained from the University's records and have been reconciled to the State Comptroller's records as of September 30, 2021 and 2020.

Note 2: Expenditure amounts are vouchers approved for payment by the University and submitted to the State Comptroller for payment to the vendor.

A Component Unit of the State of Illinois ANALYSIS OF SIGNIFICANT VARIATIONS IN EXPENDITURES For the Year Ended June 30, 2021

Fiscal Year 2021 Compared to Fiscal Year 2020

The University did not have any significant variations in expenditures.

A Component Unit of the State of Illinois ANALYSIS OF SIGNIFICANT LAPSE PERIOD SPENDING For the Year Ended June 30, 2021

The University did not have any significant Lapse Period spending.

A Component Unit of the State of Illinois

COMPARATIVE SCHEDULE OF CASH AND CASH EQUIVALENTS June 30, 2021 and 2020

		2021		2020
Cash and cash equivalents				
Cash on hand	\$	57,387	\$	57,240
Checking accounts:				
Morton Community Bank (non-interest bearing)		164,114		38,216
Illinois Funds (2021, 0.965%; 2020, 1.574%; 2019, 2.274%)		593,359		229,976
Morton Community Bank (2021,0.187%; 2020, 1.824%; 2019, 2.466%)	3	38,279,763		40,412,314
Total cash and cash equivalents	\$ 3	39,094,623	\$ 4	40,737,746

A Component Unit of the State of Illinois

SCHEDULE OF CHANGES IN STATE PROPERTY

For the Year Ended June 30, 2021

	Balance								Balance
	June 30, 2020		Additions		 Deletions	Transfers		J	une 30, 2021
Property									
Land and Land Improvements	\$	50,864,415	\$	8,765	\$ -	\$	-	\$	50,873,180
Buildings and Building Improvements		367,271,604		54,490	-		93,768		367,419,862
Equipment		105,163,329		3,660,298	(1,414,942)		(111,662)		107,297,023
Total	\$	523,299,348	\$	3,723,553	\$ (1,414,942)	\$	(17,894)	\$	525,590,065
Capital leases									
Equipment	\$	174,457	\$	-	\$ -	\$	-	\$	174,457
Total	\$	174,457	\$	-	\$ -	\$		\$	174,457
Construction in progress									
Construction in progress	\$	5,915,273	\$	443,953	\$ -	\$	1,332,482	\$	7,691,708
Total	\$	5,915,273	\$	443,953	\$ -	\$	1,332,482	\$	7,691,708

Note: These balances were obtained from the University's records and have been reconciled to the University's quarterly *Agency Report of State Property* reports submitted to the Office of State Comptroller for the year ended June 30, 2021.

A Component Unit of the State of Illinois

ANALYSIS OF SIGNIFICANT VARIATIONS IN ACCOUNT BALANCES

Fiscal Year Ended June 30, 2021

Fiscal Year 2021 Compared to Fiscal Year 2020

The University's Fiscal Year 2021 Statement of Net Position and Statement of Revenue, Expenses, and Changes in Net Position can be found on pages 17 and 18, respectively, within its separately released Fiscal Year 2021 financial audit report. Additionally, the University's Fiscal Year 2020 Statement of Net Position and Statement of Revenue, Expenses, and Changes in Net Position can be found on pages 15 and 16, respectively, within its previously released Fiscal Year 2020 financial audit report.

Statement of Net Position

Accounts Receivable, Net

The increase is due to the recognition of Coronavirus Aid, Relief, and Economic Security (CARES) Act lost revenue for tuition and fees in the current fiscal year.

Accounts Receivable, Net Restricted

The increase is due to the recognition of CARES Act lost revenue for room and board in the current fiscal year.

Due from Primary Government

The decrease is due to the fact the State owed the University over \$8.6 million in state appropriations in previous fiscal year but paid the University in full prior to the end of the current fiscal year.

Prepaid Expenses and Other Assets

The increase is due to equipment received after the current fiscal year, that had to be moved to prepaid expenses.

Accounts Payable and Accrued Liabilities

The increase is primarily due to the timing of payments made at year end. There were no other significant changes.

Unearned Revenue

The increase is due to a larger percentage of tuition, fees, room, and board deferred due to the summer session starting later this year.

A Component Unit of the State of Illinois

ANALYSIS OF SIGNIFICANT VARIATIONS IN ACCOUNT BALANCES (Continued) Fiscal Year Ended June 30, 2021

Other Liabilities

The decrease is due to the implementation of GASB 84, *Fiduciary Activities*, which required custodial fund liabilities to be removed from the University financial statements.

OPEB – Deferred Inflow

The decrease is due to the State's correction in the State Employees Group Insurance Program's cost-sharing proportionate share allocation calculation that the University uses to record OPEB activity.

Statement of Revenue, Expenses, and Changes in Net Position

Grants and Contracts

The increase is due to the additional CARES Act aid received in addition to increased funding from multiple granting agencies.

Sales and Services of Educational Departments

The decrease is due to decreased on campus enrollment due to COVID-19.

Other Operating Revenues

The decrease in on campus enrollment and fewer on campus events in the current fiscal year contributed to the decrease in other operating revenues.

Operating Expenses

The increase is due to an increase in salaries and benefits as a result of the increase in special funding situation for pension and OPEB.

On-Behalf Payments for Group Insurance

The amount the State paid on behalf of the University was greater in the current fiscal year due to an increased amount of active employees.

Special Funding Situation for Pension and OPEB

The University's OPEB expense increased due to an increase in allocation of the positive OPEB expense allocated to the Illinois Public Universities compared to the prior year's negative OPEB expense.

A Component Unit of the State of Illinois

ANALYSIS OF SIGNIFICANT VARIATIONS IN ACCOUNT BALANCES (Continued) Fiscal Year Ended June 30, 2021

<u>Gifts</u>

The University received more gifts from the Foundation in FY21 compared to FY20.

Investment Income

Interest rates were lower in FY21 compared to FY20.

Interest on Capital Asset Related Debt

The decrease is due to a decrease in interest on Revenue Bonds and Certificates of Participation.

Capital State Appropriations

The increase is due to an increase in Capital Development Board projects as a result of the State passing a Capital Projects bill that took effect on July 1, 2019. This action provides annual appropriation authority for capital projects spending to proceed.

A Component Unit of the State of Illinois

SCHEDULE OF SOURCES AND APPLICATIONS - INDIRECT COSTS For the Years Ended June 30,

	2021	2020
SOURCES		
Federal	\$ 536,775	\$ 653,586
State	268,718	280,233
Private	24,700	20,866
Other	69,913	95,380
Total sources	900,106	1,050,065
APPLICATIONS		
Research	94,727	108,232
Academic support	73,924	117,502
Institutional support	197,523	606,199
Total applications	366,174	831,933
EXCESS OF SOURCES OVER APPLICATIONS	533,932	218,132
TRANSFERS AND OTHER DEDUCTIONS Transfers to other funds	(105,371)	(133,687)
EXCESS OF SOURCES OVER APPLICATIONS AFTER TRANSFERS AND OTHER DEDUCTIONS	428,561	84,445
FUND BALANCE, BEGINNING OF YEAR	2,327,632	2,243,187
FUND BALANCE, END OF YEAR	\$ 2,756,193	\$ 2,327,632

A Component Unit of the State of Illinois

AUXILIARY FACILITIES, ACTIVITIES, AND ACCOUNTING ENTITIES For the Year Ended June 30, 2021

Indirect Cost

Source: Facilities and administrative costs paid on grants and contracts from outside

agencies

Purpose: To pay for costs of grants and contract operations, overhead expenses and cost

sharing and matching requirements of grants and contracts.

Public Service

Source: Registration and related fees that are charged for non-credit programs and services

Purpose: To facilitate the development, promotion and presentation of various non-credit

programs for the regional area.

Student Programs and Services

Source: Student fees, income generated by student organization, athletic ticket sales and

other charges for student services

Purpose: To administer receipts and disburse funds for student activities, organizations and

services.

Instructional Resources and Services

Source: Charges for services, programs and special instructional materials in connection

with instruction

Purpose: To enhance and expand instruction through related programs and activities.

University Stores and Service Centers

Source: Charges for materials and services supplied primarily to units of the University

Purpose: To operate stores and maintenance service centers for all units of the University.

A Component Unit of the State of Illinois

AUXILIARY FACILITIES, ACTIVITIES, AND ACCOUNTING ENTITIES

(Continued)

For the Year Ended June 30, 2021

University Publications

Source: Subscriptions and charges for university-sponsored publications

Purpose: Preparation, promotion and distribution of University publications.

Unique Charge Programs

Source: Charges for special costs associated with field trips and other travel credit programs

Purpose: To operate and administer travel credit programs and field trips.

Sponsored Credit Programs

Source: Fees charged for credit programs sponsored fully by outside agencies

Purpose: To facilitate the development, promotion and presentation of various credit

programs for sponsoring agencies.

Unrestricted Gifts

Source: Unrestricted gifts received by the University

Purpose: To support University programs at the discretion of the University President.

Compensated Absences

Source: None

Purpose: To reflect the University's accrued liability for employee compensated absences,

including earned vacation and accumulated sick leave benefits.

A Component Unit of the State of Illinois

AUXILIARY FACILITIES, ACTIVITIES, AND ACCOUNTING ENTITIES (Continued)

For the Year Ended June 30, 2021

Auxiliary Enterprises – Revenue Bond Fund

The Auxiliary Enterprises – Revenue Bond Fund consists of the University Union, Campus Recreation, and University Housing and Dining Services.

Source: Funds generated from operation of Residence Halls, Graduate and Family

Housing, University Union and Recreation Facility; also bond revenue fee income

from students

Purpose: Revenues are used to support the operational costs of the revenue bond buildings,

provide services to occupants or those using the facility, fund required services and

pay financial requirements.

Auxiliary Enterprises – Other

The Auxiliary Enterprises – Other consists of the transit system, parking operations and the Quad Cities Bookstore.

Source: Student fees and purchases are the primary sources of income for the transit system

and Quad Cities Bookstore. Parking permits and fines are the primary sources of

income for parking operations

Purpose: To operate the transit system, parking operations and Quad Cities Bookstore.

University Services

Source: A percentage of gross revenue assessed to local and revenue bond fund accounts

Purpose: To recover costs associated with general University support services such as

Business Services, Human Resources, University Technology, Public Safety, etc.,

provided to locally funded operations.

A Component Unit of the State of Illinois

COMPARATIVE SCHEDULE OF INCOME FUND REVENUES AND EXPENDITURES For the Years Ended June 30,

	2020	
INCOME FUND		
REVENUES		
Tuition	\$ 52,668,411	\$ 54,516,183
Other student charges	1,875,283	1,918,219
Fines	-	985
Finance charges	295,208	245,862
Interest	13,896	92,955
Other	4,802,379	528,164
Total revenues	59,655,177	57,302,368
EXPENDITURES		
Personal services	29,174,943	30,887,238
Contractual services	8,053,240	6,146,338
Travel	22,202	134,571
Commodities	1,119,227	551,173
Library books and equipment	1,884,308	1,333,649
Operation of automotive equipment	109,417	93,581
Telecommunications	86,563	55,506
Awards, grants, and matching funds	12,081,137	8,217,228
FICA/Medicare contributions	406,254	423,225
Permanent improvements	38,952	28,526
Tuition and fees waived	6,287,257	6,914,706
Employment security	15,322	25,034
Total expenditures	59,278,822	54,810,775
EXCESS OF REVENUES OVER EXPENDITURES	\$ 376,355	\$ 2,491,593

WESTERN ILLINOIS UNIVERSITY
A Component Unit of the State of Illinois
CURRENT FUNDS, UNRESTRICTED, OTHER
BALANCE SHEET BY ENTITY
June 30, 2021

	Indirect Cost	Public Service	Student Programs and Services	Instructional Resources and Services	University Stores and Service Centers	University Publications	Unique Charge Programs	Sponsored Credit Programs	Unrestricted Gifts	Compensated Absences for All Entities	University Services	Total
ASSETS												
Cash and temporary cash investments	\$ 2,792,009	\$ 1,833,333	\$ (5,266,324)	\$ 1,462,635	\$ (443,053)	\$ 7,798	\$ (3,137)	\$ 34,537	\$ 43,341	\$ 1,733,065	\$ 209,138	\$ 2,403,342
Cash, change funds	-	479	4,045	100	10,545	-	-	-	-	-	-	15,169
Accounts receivable, net	-	115,699	418,337	41,765	75,714	-	-	-	-	-	-	651,515
Inventories	-	11,939	26,855	82,203	916,426	-	-	-	-	-	-	1,037,423
Other	-	24,947	145,893	-	-	-	-	-	-	-	-	170,840
Investment in plant:												
Equipment	-	186,762	105,200	77,049	173,049	-	-	-	-	-	36,157	578,217
Building _			175,939		174,166						41,134	391,239
TOTAL ASSETS	2,792,009	2,173,159	(4,390,055)	1,663,752	906,847	7,798	(3,137)	34,537	43,341	1,733,065	286,429	5,247,745
DEFERRED OUTFLOWS OF RESOURCES Deferred outflows of resources - pension	2,591											2,591
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	2,794,600	2,173,159	(4,390,055)	1,663,752	906,847	7,798	(3,137)	34,537	43,341	1,733,065	286,429	5,250,336
LIABILITIES AND FUND BALANCES												
LIABILITIES												
Accrued salaries and wages	29,194	109,977	167,157	13,787	19,129	_	_	2,425	3,598	_	40,832	386,099
Accounts payable	6,623	17,808	9,722	58,658	28,799	_	1,474	_	166	_	-	123,250
Accrued compensated absences	-	-	-	-	-	-	-	-	-	788,259	-	788,259
Deferred revenue	-	42,572	136,181	26,037	-	-	-	-	20,676	-	=	225,466
Lease obligations payable	-	-			42,839				·		-	42,839
Total liabilities	35,817	170,357	313,060	98,482	90,767		1,474	2,425	24,440	788,259	40,832	1,565,913
FUND BALANCES (DEFICIT)												
Current unrestricted	2,758,783	1,762,161	(5,444,335)	1,252,696	504,584	7,798	(4,611)	32,112	18,901	944,806	168,306	2,001,201
Renewals and replacements	· · · · · -	53,879	314,188	235,525	7,120	, , , , , , , , , , , , , , , , , , ,	-		,	· -	_	610,712
Net investment in plant		186,762	427,032	77,049	304,376						77,291	1,072,510
Total fund balances (deficit)	2,758,783	2,002,802	(4,703,115)	1,565,270	816,080	7,798	(4,611)	32,112	18,901	944,806	245,597	3,684,423
TOTAL LIABILITIES AND FUND BALANCES (DEFICIT)	\$ 2,794,600	\$ 2,173,159	\$ (4,390,055)	\$ 1,663,752	\$ 906,847	\$ 7,798	\$ (3,137)	\$ 34,537	\$ 43,341	\$ 1,733,065	\$ 286,429	\$ 5,250,336

WESTERN ILLINOIS UNIVERSITY

A Component Unit of the State of Illinois

CURRENT FUNDS, UNRESTRICTED, OTHER

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BY ENTITY

For the Year Ended June 30, 2021

For the Teal Ended June 30, 2021	Indirect Cost	Public Service	Student Programs and Services	Instructional Resources and Services	University Stores and Service Centers	University Publications	Charge			Compensated Absences for All Entities	University Services	Total
REVENUES AND OTHER ADDITIONS Fees and dues	s -	s -	\$ 6,449,712	\$ 1,089,369	\$ 1,379	\$ -	s -	¢	s -	s -	e	\$ 7.540.460
Indirect cost recovery	891,535	5 -	\$ 0,449,712	\$ 1,069,309	\$ 1,379	5 -	3 -	5 -	5 -	5 -	5 -	891,535
Investment income	2,570	1,271	4,240	1,690	450	3		6	18	2,091	470	12,809
Sales and subscriptions	2,370	117,499	117,775	159,262	1,321,185	380		-	-	2,071	470	1,716,101
Charges for services	_	2,116,220	372,054	19,046	1,195,903	-	(13,916)	28,592	_	_	_	3,717,899
Athletic guarantees	_		198,603			_	(15,710)	-	_	_	_	198,603
Other	_	9,387	725,030	75,768	66,493	1,856	_	_	_	_	4,613	883,147
Gifts	6,000	402,803	2,445	47,736	-	-	_	_	79,570	_	-	538,554
Expended for plant facilities	-	22,220	12,014	13,421	52,148	-	-	-	-	_	38,465	138,268
Other fixed asset additions	-	-	1,000	-	53,426	-	-	-	-	-	-	54,426
Total revenues and other additions	900,105	2,669,400	7,882,873	1,406,292	2,690,984	2,239	(13,916)	28,598	79,588	2,091	43,548	15,691,802
EXPENDITURES AND OTHER DEDUCTIONS												
Cost of sales	-	50,755	9,626	(247)	1,211,541	-	-	-	_	-	-	1,271,675
Personal services	56,074	1,769,298	2,771,080	372,931	430,835	-	-	28,500	78,581	67,671	966,746	6,541,716
Contractual services	281,745	210,522	4,403,119	337,141	235,738	666	(12,045)	-	1,730	-	410,715	5,869,331
Telecommunications	1,622	14,423	179,743	3,008	118,918	-	-	-	-	-	4,504	322,218
Travel	563	2,693	22,292	11,802	128,092	-	-	-	1,189	-	2,085	168,716
Retirement	1,010	-	-	-	-	-	-	859	-	-	-	1,869
Commodities	9,002	56,316	585,541	289,088	124,150	524	-	-	1,268	-	3,766	1,069,655
Equipment	14,126	140,011	77,868	291,768	(1,065)	390	-	-	-	-	40,765	563,863
Scholarships	-	-	2,207,715	7,000	-	-	-	-	-	-	-	2,214,715
Compensated absences adjustment	-	160 201	402.562	102.045	177 100	-	- 45	100	- 001	(47,851)	(1.255.540)	(47,851)
Other	451	160,291	403,563	102,945	177,100	112	45	100	991	901	(1,355,549)	(509,050)
Other fixed asset deductions		81,380	81,332	40,939	123,741						12,217	339,609
Total expenditures and other deductions	364,593	2,485,689	10,741,879	1,456,375	2,549,050	1,692	(12,000)	29,459	83,759	20,721	85,249	17,806,466
NET INCREASE (DECREASE) IN FUND BALANCES BEFORE TRANSFERS	535,512	183,711	(2,859,006)	(50,083)	141,934	547	(1,916)	(861)	(4,171)	(18,630)	(41,701)	(2,114,664)
TD A MCEEDO												
TRANSFERS	(105.251)											(105.251)
Transfers to other funds, current funds	(105,371)	-	(1,000)	5 400	(1.550)	-	-	-	-	-	-	(105,371)
Transfers to other funds, plant funds	-	-	(1,000)	5,480	(1,558)	-	-	-	-	-	-	2,922
Transfers for lease obligation payments					(42,049)							(42,049)
Total transfers	(105,371)		(1,000)	5,480	(43,607)							(144,498)
NET INCREASE (DECREASE) FOR THE YEAR	430,141	183,711	(2,860,006)	(44,603)	98,327	547	(1,916)	(861)	(4,171)	(18,630)	(41,701)	(2,259,162)
FUND BALANCES, BEGINNING OF YEAR	2,328,642	1,819,091	(1,843,109)	1,609,872	717,753	7,251	(2,695)	32,973	23,072	963,436	287,298	5,943,584
FUND BALANCES (DEFICIT), END OF YEAR	\$ 2,758,783	\$ 2,002,802	\$ (4,703,115)	\$ 1,565,269	\$ 816,080	\$ 7,798	\$ (4,611)	\$ 32,112	\$ 18,901	\$ 944,806	\$ 245,597	\$ 3,684,422

WESTERN ILLINOIS UNIVERSITY A COMPONENT UNIT OF THE STATE OF ILLINOIS AUXILIARY ENTERPRISE FUNDS - REVENUE BONDS BALANCE SHEET BY ENTITY June 30, 2021

vances, 2021	University Union	Recreation Facility	University Housing and Dining	Total
ASSETS				
Current funds:				
Cash and investments	\$ 3,311,402	\$ 3,230,503	\$ 5,848,768	\$ 12,390,673
Accounts and interest receivable, less allowance				
for doubtful accounts of \$2,397,800	297,712	62,078	2,269,763	2,629,553
Inventories	787,600	21,768	-	809,368
Total assets, current funds	4,396,714	3,314,349	8,118,531	15,829,594
Plant funds:				
Cash - retirement of indebtedness	28,415	14,590	347,793	390,798
Cash and investments - renewals and replacements	670,945	460,034	7,317,276	8,448,255
Investment in plant, net:				
Land, buildings, and improvements	7,251,328	10,731,223	52,139,595	70,122,146
Equipment	58,640	39,495	43,147	141,282
Construction in progress	-	-	338,222	338,222
Bond issuance costs	57,217	13,572	658,097	728,886
Unamortized losses on debt refunding		15,154	80,823	95,977
Total assets, plant funds	8,066,545	11,274,068	60,924,953	80,265,566
TOTAL ASSETS	12,463,259	14,588,417	69,043,484	96,095,160
LIABILITIES AND FUND BALANCES				
LIABILITIES				
Current funds:				
Accrued payroll	59,522	37,992	243,692	341,206
Accounts payable	101,151	22,065	790,866	914,082
Deferred revenue	44,978	79,072	142,835	266,885
Accrued compensated absences	158,552	79,475	427,634	665,661
Total liabilities, current funds	364,203	218,604	1,605,027	2,187,834
FUND BALANCES				
Fund balances, reserve for operations	4,032,511	3,095,745	6,513,504	13,641,760
Total liabilities and fund balances, current funds	4,396,714	3,314,349	8,118,531	15,829,594
LIABILITIES				
Plant funds:				
Accounts payable and accrued payroll	13,480	-	189,643	203,123
Accrued interest	28,415	14,798	347,585	390,798
Revenue bonds payable	3,205,760	1,524,870	37,385,528	42,116,158
Certificates of participation payable			663,232	663,232
Total liabilities, plant funds	3,247,655	1,539,668	38,585,988	43,373,311
FUND BALANCES				
Retirement of indebtedness	57,217	13,364	658,305	728,886
Renewals, replacements reserve	657,465	460,034	7,127,633	8,245,132
Investment in plant, net	4,104,208	9,261,002	14,553,027	27,918,237
Total fund balances, plant funds	4,818,890	9,734,400	22,338,965	36,892,255
Total liabilities and fund balances, plant funds	8,066,545	11,274,068	60,924,953	80,265,566
TOTAL LIABILITIES AND FUND BALANCES	\$ 12,463,259	\$ 14,588,417	\$ 69,043,484	\$ 96,095,160
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A Component Unit of the State of Illinois

AUXILIARY ENTERPRISE FUNDS - REVENUE BONDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BY ENTITY For the Year Ended June 30, 2021

	τ	University Union	I	Recreation Facility		University sing & Dining		Total
REVENUES								_
Room and board	\$	_	\$	_	\$	17,552,583	\$	17,552,583
Graduate and family housing	_	_	•	_	-	225,360	•	225,360
Sales and services		2,234,997		488,022		490,367		3,213,386
Student fees		1,597,268		1,561,206		466,846		3,625,320
Investment income		8,472		3,960		42,868		55,300
Other		70,336		18,246		2,318,984		2,407,566
Total revenues		3,911,073		2,071,434		21,097,008		27,079,515
OPERATING EXPENDITURES								
Cost of merchandise sold		1,549,512		40,953		_		1,590,465
Personal services:		-, ,		,				-,-,-,
Student		83,400		192,090		882,141		1,157,631
Regular		1,327,453		645,010		4,613,427		6,585,890
Compensated absences		(19,260)		(9,358)		(66,933)		(95,551)
Fringe benefits		18,587		10,386		65,968		94,941
Food service and catering		814		´ -		6,163,648		6,164,462
Contractual services		171,939		41,264		572,896		786,099
Supplies		35,270		52,365		135,540		223,175
Utilities		199,074		136,969		2,046,300		2,382,343
Telephone		13,251		3,461		32,104		48,816
Repairs and maintenance		90,200		56,076		665,209		811,485
Insurance		38,173		24,497		388,358		451,028
Other financial		22,502		4,023		8,758		35,283
Equipment		3,384		4,808		42,495		50,687
Bad debts		38,390		30,314		810,939		879,643
Administrative support		136,156		72,381		682,696		891,233
Miscellaneous		106,560		26,959		1,385,692		1,519,211
Total operating expenditures		3,815,405		1,332,198		18,429,238		23,576,841
EXCESS OF REVENUES OVER OPERATING EXPENDITURES		95,668		739,236		2,667,770		3,502,674
TD ANGEEDS								
TRANSFERS		(2.42.457)		(222 (47)		(5.050.101)		(5.710.225)
Transfers for principal and interest Transfers for renewals, replacements,		(342,457)		(323,647)		(5,052,121)		(5,718,225)
deferred maintenance and equipment reserve		(39,682)		(25,486)		(411,205)		(476,373)
Other transfers-2020 bond issuance costs		6		-		-		6
Total transfers		(382,133)		(349,133)		(5,463,326)		(6,194,592)
NET INCREASE (DECREASE) FOR THE YEAR		(286,465)		390,103		(2,795,556)		(2,691,918)
FUND BALANCES, BEGINNING OF YEAR		4,318,976		2,705,642		9,309,060		16,333,678
FUND BALANCES, END OF YEAR	\$	4,032,511	\$	3,095,745	\$	6,513,504	\$	13,641,760

A Component Unit of the State of Illinois

AUXILIARY ENTERPRISE FUNDS - REVENUE BONDS

PLANT FUNDS STATEMENT OF CHANGES IN FUND BALANCES BY ENTITY

For the Year Ended June 30, 2021

	University Union		Recreation Facility		University Housing & Dining			Total
Retirement of indebtedness								
Fund balances, July 1, 2020	\$	62,086	\$	15,726	\$	717,425	\$	795,237
Bond issuance expenditures		(4,870)		(2,360)		(59,120)		(66,350)
Retirement of bonds		(216,313)		(246,049)		(3,562,638)		(4,025,000)
Interest paid, bonds		(126,328)		(77,803)		(1,489,093)		(1,693,224)
Mandatory debt retirement transfer		342,642		323,850		5,051,732		5,718,224
Fund balances, June 30, 2021	\$	57,217	\$	13,364	\$	658,306	\$	728,887
Renewals, replacements, def. maint. and equipment	reser	ve						
Fund balances, July 1, 2020	\$	705,142	\$	583,773	\$	8,100,461	\$	9,389,376
Transfers from current funds		39,682		25,486		411,205		476,373
Expenditures for renewals and replacements		(87,359)		(149,226)		(1,384,033)		(1,620,618)
Fund balances, June 30, 2021	\$	657,465	\$	460,033	\$	7,127,633	\$	8,245,131
Investment in plant (net)								
Fund balances, July 1, 2020	\$	4,390,243	\$	9,381,238	\$	14,886,663	\$	28,658,144
Retirement of bonds		216,313		246,049		3,622,528		4,084,890
Additions to plant		421		6,146		411,924		418,491
Depreciation		(660,584)		(397,575)		(5,072,650)		(6,130,809)
Discount amortization		64,902		28,857		749,178		842,937
Refund amortization		-		(3,443)		(40,256)		(43,699)
Transfers (net)		92,913		(270)		(4,360)		88,283
Fund balances, June 30, 2021	\$	4,104,208	\$	9,261,002	\$	14,553,027	\$	27,918,237

WESTERN ILLINOIS UNIVERSITY A Component Unit of the State of Illinois AUXILIARY ENTERPRISE FUNDS - OTHER BALANCE SHEET BY ENTITY

For the Year Ended June 30, 2021

	Parking Operations	Transit Fee	Quad Cities Bookstore	Total
ASSETS				
Cash and temporary cash investments	\$ 827,376	\$ 89,021	\$ (17,648)	\$ 898,749
Change funds	300	-	200	500
Accounts receivable, net	20,680	17,091	-	37,771
Inventory	-	-	17,465	17,465
Investment in plant:				
Buildings	6,494	-	-	6,494
Site improvements	1,175,528	68,347	<u>-</u>	1,243,875
TOTAL ASSETS	2,030,378	174,459	17	2,204,854
LIABILITIES AND FUND BALANCES				
LIABILITIES	12.002			12.002
Accrued salaries and wages	13,083	97.500	-	13,083
Accounts payable Deferred revenue	2,145	87,500	-	89,645
Deferred revenue		10,265	. ————	10,265
Total liabilities	15,228	97,765		112,993
FUND BALANCES				
Current unrestricted	721,251	8,347	17	729,615
Renewals and replacements	111,877	-	-	111,877
Net investment in plant	1,182,022	68,347		1,250,369
Total fund balances	2,015,150	76,694	17	2,091,861
TOTAL LIABILITIES AND FUND BALANCES	\$ 2,030,378	\$ 174,459	\$ 17	\$ 2,204,854

A Component Unit of the State of Illinois

AUXILIARY ENTERPRISE FUNDS - OTHER

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BY ENTITY For the Year Ended June 30, 2021

		arking erations	-	Transit Fee	_	d Cities okstore		Total
REVENUES AND OTHER ADDITIONS	<u> </u>	ci ations		rec		OKSTOLE		Total
Sales and services	\$	290,104	\$	_	\$	3,631	\$	293,735
Fees	*		•	382,537	-	-	-	382,537
Investment income		995		185		_		1,180
Fines		83,455		_		_		83,455
Other revenues		1,512		33,802				35,314
Total revenues and other additions		376,066		416,524		3,631		796,221
EXPENDITURES AND OTHER DEDUCTIONS								
Personal services		253,499		43,999		-		297,498
Contractual services		23,569		378,285		147		402,001
Cost of goods sold		-		-		3,577		3,577
Commodities		4,744		-		-		4,744
Telecommunications		1,171		-		-		1,171
Other expenditures		34,353		30,519		182		65,054
Other fixed asset deductions		103,033		4,782		-		107,815
Total expenditures and other deductions		420,369		457,585		3,906		881,860
NET DECREASE FOR THE YEAR		(44,303)		(41,061)		(275)		(85,639)
FUND BALANCES, BEGINNING OF YEAR	2	2,059,453		117,755		292		2,177,500
FUND BALANCES, END OF YEAR	\$ 2	2,015,150	\$	76,694	\$	17	\$	2,091,861

A Component Unit of the State of Illinois

FUNCTIONS AND PLANNING

For the Year Ended June 30, 2021

Functions

The primary focus of Western Illinois University (University), a component unit of the State of Illinois (State), is on instruction and an additional commitment to research and public service. The University offers degree programs at the undergraduate and graduate levels across both the Macomb and Moline, Illinois campuses as well as in the online format.

	2021			
_	Macomb	Quad Cities		
_	Campus	Campus	Extension	
Total Headcount Enrollment				
Full-time	2,691	282	3,327	
Part-time	325	191	1,557	
<u>-</u>	3,016	473	4,884	
Percentage of Full-Time Students	89%	60%	68%	
Average Full-Time Equivalents (FTEs)**	2,694	311	3,685	
Degrees Conferred				
Undergraduate students	553	82	516	
Graduate students	142	40	247	
_		2020		
	Macomb	Quad Cities		
		-		
_	Campus	Campus	Extension	
Total Headcount Enrollment		-	Extension	
Total Headcount Enrollment Full-time		-	Extension 771	
	Campus	Campus		
Full-time	Campus 5,160	Campus 484	771	
Full-time	5,160 388	Campus 484 321	771 1,183	
Full-time Part-time	5,160 388 5,548	484 321 805	771 1,183 1,954	
Full-time Part-time Percentage of Full-Time Students Average Full-Time Equivalents (FTEs)**	5,160 388 5,548 93%	484 321 805	771 1,183 1,954 39%	
Full-time Part-time Percentage of Full-Time Students	5,160 388 5,548 93%	484 321 805	771 1,183 1,954 39%	

^{*} Headcount enrollment is being reported using Fall and Spring term unduplicated data for the fiscal years presented.

^{**}Average FTEs are being reported using the average of the Fall and Spring term data for the fiscal years presented.

WESTERN ILLINOIS UNIVERSITY A Component Unit of the State of Illinois FUNCTIONS AND PLANNING For the Year Ended June 30, 2021

Planning

The University developed various institutional planning programs to guide implementation of the University's vision, mission, values, goals and priorities. These programs include the University's *Higher Values in Higher Education (HVHE) 2017-2027* Strategic Plan, Campus Master Plans, Institutional Strategic Plan for Technology, and institutional accreditation reporting to the Higher Learning Commission (Commission). The following shows a brief description of the institutional plans:

- The University developed a strategic plan that guides its daily operations, planning and resource allocation in support of the academic mission and service operations. The Strategic Plan is a ten-year, long-term vision for the University which was endorsed by all campus governance groups and approved for implementation by the Board. The University holds itself accountable to advancing the priorities and goals of the University's Strategic Plan by means of monthly, quarterly, and annual updates. Each spring, the Vice Presidents and areas that report to the President present an overview of their areas accomplishments and plans in an open two-day forum and provide a consolidated annual report of their accomplishments, plans and budget requests. In the new HVHE edition, goals were aligned directly with the University's core values, to recognize the emphasis the University places in demonstrating these values.
- Campus Master Plans for Macomb and Quad Cities identify a 20-year plan for new and remodeled facilities, infrastructure and grounds at the University. These plans were endorsed by all campus governance groups for implementation by the Board. The *Macomb Campus Master Plan 2012-2032* balances the need for facility and site improvements with fiscal realities of the present day. The plan is a collection of powerful ideas which established the framework for coordinating physical change on the Macomb campus. The plan presents a twenty-year vision to guide the future of the institution. The fundamental used in the 2007 Campus Master Plan remains relevant and served as the starting point for the 2012 master planning effort. *Vision 2020 for Quad Cities Campus Master Plan* reflects the institution's values and creates a campus environment where lifelong relationships are established, ideas are tested, and learning is inspired. The *Campus Master Plan Updates* document institutional master plan accomplishments annually.

WESTERN ILLINOIS UNIVERSITY A Component Unit of the State of Illinois FUNCTIONS AND PLANNING For the Year Ended June 30, 2021

- The Board unanimously approved in October 2013, the 2013-2018 Information Technology Strategic Plan at the University. The technology plan aims to provide state-of-the-art technology and service to support the academic mission and service operations of the University. University Technology supports comprehensive voice, video, and data networks, and provides institutional support to end users, who are supported by the Center for Application of Information Technologies, Center for Innovation Teaching and Research, departmental and college representatives, Electronic Student Services, and Administrative Information Management Systems. The Institutional Strategic Plan for Technology website contains the University's plan for technology, as well as annual accountability reports. The Board receives progress reports on the status of the technology plan.
- The University is fully accredited by the Higher Learning Commission (Commission). Receiving institutional accreditation by the Commission is designed to provide assurance to the public, and particularly to prospective students, that the University meets clearly stated criteria and that there are reasonable grounds for believing that it will continue to meet them. Institutional accreditation is also required for the University to receive and disburse federal Title IV financial aid and assures that University credit hours and degrees are transferable to other accredited institutions of higher education. The University was first accredited in 1913 and accreditation has been continuous since that time. After the March 2021 on-site visit, the Review Team re-affirmed Western Illinois University's accreditation and the next comprehensive visit was scheduled for 2031.

University Planning is implemented via a shared governance structure under the leadership of President Guiyou Huang and through the office of Assessment, Accreditation, and Strategic Planning (AASP). This office was established in August 2020, and provides planning, policy and accountability reporting for the University's Strategic Plan (Higher Values in Higher Education) and Campus Master Plans. Dr. Mark Mossman serves as the Accreditation Liaison Officer to the Higher Learning Commission, works closely with the various University committees involved in planning initiatives, and oversees the AASP office.

Institutional Research and Planning (IRP) analyzes a variety of university and related data to assist in measuring performance and planning for the future of Western Illinois University. Institutional Research and Planning annually produces the WIU Fact Book, which is a commonly used source of current and historical information about the University, and is significantly affiliated with strategic planning.

A Component Unit of the State of Illinois

FUNCTIONS AND PLANNING

For the Year Ended June 30, 2021

The Budget Office is responsible for developing and preparing the University's annual operating and capital budget requests; administering and monitoring departmental operating and personal services budgets; and preparing reports and special studies regarding budgets, expenditures, and staffing patterns. It is responsible for the preparation of the Resource Allocation and Management Program (RAMP).

The Resource Allocation and Management Program (RAMP) is prepared based on the excel documents provided by Illinois Board of Higher Education (IBHE) early August and is coordinated with the various departments for completion. This is printed and filed in a binder for Budget Office monitoring.

The home website of University Planning provides the University's Long-Term Strategic Plans, Annual Strategic Plans, and various Performance Reports. The Budget Office home website provides the Approved Annual Budgets.

A Component Unit of the State of Illinois

NUMBER OF EMPLOYEES

For the Years Ended June 30,

	2021	2020
AVERAGE FULL-TIME EMPLOYEES		
By Type		
Macomb Campus		
Civil Service	561	596
Faculty	416	447
Administrators	100	105
Other	315	356
Sub-Total, Macomb Campus	1,392	1,504
Quad Cities Campus		
Civil Service	26	27
Faculty	45	45
Administrators	14	15
Other	25	20
Sub-Total, Quad Cities Campus	110	107
Total Full-Time Equivalent Employee	1,502	1,611

- Note 1: This schedule presents the average number of employees, by function, at the University for the Fall term.
- Note 2: The other category includes executive assistants, faculty assistants, and graduate assistants.
- Note 3: Full-time equivalents were prepared in accordance with the State of Illinois, Board of Higher Education's methodology where (1) each employee with a full-time contract is counted as a full-time equivalent and (2) each part-time employee is multiplied by the number of months worked and then divided by 12 to derive their full-time equivalency.

A Component Unit of the State of Illinois

COST STATISTICS

For the Years Ended June 30,

	2021	2020
Appropriations Method		
Total Costs*	\$ 53,255,703	\$ 55,102,800
Full-Time Equivalent Enrollment***	6,424	6,661
Cost per Full-Time Equivalent Headcount	\$ 8,290	\$ 8,272
Instructional Expense Method		
Total Costs**	\$ 88,114,328	\$ 76,466,024
Full-Time Equivalent Enrollment***	6,424	6,661
Cost per Full-Time Equivalent Headcount	\$ 13,716	\$ 11,480

NOTES:

- * Total cost data submitted to IBHE via the historical RAMP report of university revenue and expenditures.
- ** Total cost for the instructional expense method is the total operating expenses related to instruction from the University's Statement of Revenues, Expenses, and Changes in Net Position.
- *** Annual full-time equivalent enrollments are calculated in accordance with the guidelines established by the Illinois Board of Higher Education (IBHE), which is determined by dividing the total credit hours generated in the fiscal year by 30 hours for undergraduate students and 24 hours for graduate students.

WESTERN ILLINOIS UNIVERSITY A Component Unit of the State of Illinois DISCLOSURE OF EMERGENCY PURCHASE For the Year Ended June 30, 2021

The University did not have any emergency purchases during Fiscal Year 2021.

WESTERN ILLINOIS UNIVERSITY
A Component Unit of the State of Illinois
HOUSING BENEFITS
For the Year Ended June 30, 2021

Qualified Campus Lodging

The University provides a residence for the President during the employment period. Catering costs and any other reasonable expenses related to official entertainment at the University residence is paid for by the University. The costs associated with repairs, remodeling, and furnishing of the residence are paid for by the University upon approval by the Board of Trustees. The University has deemed this residence as a fringe benefit excluded from taxable income.

Lodging Provided for the Convenience of the Employer

The University provides small apartments within resident halls to complex directors and graduate students who are required to live in the resident halls as part of their job responsibilities. These individuals are on call, required to respond to emergencies, and responsible for the day to day physical aspects of the building. All maintenance and repairs to the apartment, except for intentional damage or gross negligence, is paid for by the University, along with all utility costs. The University has deemed these apartments for complex directors and graduate students as a fringe benefit excluded from taxable income.

The University provides a residence on the Horn Field Campus to an employee who resides on the property in order to monitor the Horn Field Campus property and equipment. All maintenance and repairs to the residence, except for intentional damage or gross negligence, is paid for by the University, along with all utility costs. The University has deemed this residence as a fringe benefit excluded from taxable income.

A Component Unit of the State of Illinois

ANALYSIS OF OVERTIME AND COMPENSATORY TIME

For the Years Ended June 30,

partment	2021	2020		
Alumni				
Overtime Hours Paid	-	7		
Compensatory Hours Granted	15	28		
Total	15	35		
Value of Overtime Hours Paid	\$ -	\$ 515		
Value of Compensatory Hours Granted	334	678		
Total Costs	\$ 334	\$ 1,193		
Athletics				
Overtime Hours Paid	768	1,485		
Compensatory Hours Granted	32	56		
Total	800	1,541		
Value of Overtime Hours Paid	\$ 23,734	\$ 47,066		
Value of Compensatory Hours Granted	660	1,139		
Total Costs	\$ 24,394	\$ 48,205		
Beu Health Center				
Overtime Hours Paid	833	25		
Compensatory Hours Granted	116	106		
Total	949	131		
Value of Overtime Hours Paid	\$ 32,237	\$ 1,049		
Value of Compensatory Hours Granted	3,054	3,859		
Total Costs	\$ 35,291	\$ 4,908		
College of Arts and Sciences				
Overtime Hours Paid	2	-		
Compensatory Hours Granted	-	1		
Total	2	1		
Value of Overtime Hours Paid	\$ 63	\$ -		
Value of Compensatory Hours Granted	-	8		
Total Costs	\$ 63	\$ 8		

Department (Continued)	2021	2020
College of Business and Technology		
Overtime Hours Paid	73	76
Compensatory Hours Granted	128	155
Total	201	231
Value of Overtime Hours Paid	\$ 2,156	\$ 1,990
Value of Compensatory Hours Granted	3,763	4,216
Total Costs	\$ 5,919	\$ 6,206
College of Education and Human Services		
Overtime Hours Paid	424	71
Compensatory Hours Granted	192	193
Total	616	264
Value of Overtime Hours Paid	\$ 8,051	\$ 1,659
Value of Compensatory Hours Granted	3,755	3,985
Total Costs	\$ 11,806	\$ 5,644
College of Fine Arts and Communication		
Overtime Hours Paid	2	13
Compensatory Hours Granted	4	43
Total	6	56
Value of Overtime Hours Paid	\$ 68	\$ 420
Value of Compensatory Hours Granted	97	1,100
Total Costs	\$ 165	\$ 1,520
Enrollment Management		
Overtime Hours Paid	-	7
Compensatory Hours Granted	11	75
Total	11	82
Value of Overtime Hours Paid	\$ -	\$ 392
Value of Compensatory Hours Granted	267	1,842
Total Costs	\$ 267	\$ 2,234
2000	Ψ 201	÷ 2,231

partment (Continued)	2021	2020
Facilities Management		
Overtime Hours Paid	13,774	6,51
Compensatory Hours Granted	588	43
Total	14,362	6,95
Value of Overtime Hours Paid	\$ 605,840	\$ 346,32
Value of Compensatory Hours Granted	21,907	16,63
Total Costs	\$ 627,747	\$ 362,95
Global Studies		
Overtime Hours Paid	-	_
Compensatory Hours Granted	-	
Total	-	
Value of Overtime Hours Paid	\$ -	\$ -
Value of Compensatory Hours Granted	·	19
Total Costs	\$ -	\$ 19
Graduate/Undergraduate Studies		
Overtime Hours Paid	377	-
Compensatory Hours Granted	131	9
Total	508	9
Value of Overtime Hours Paid	\$ 11,058	\$ -
Value of Compensatory Hours Granted	3,583	2,89
Total Costs	\$ 14,641	\$ 2,89
Illinois Institute of Rural Affairs		
Overtime Hours Paid	-	
Compensatory Hours Granted	-	-
Total	-	
Value of Overtime Hours Paid	\$ -	\$ 19
Value of Compensatory Hours Granted	-	-
Total Costs	\$ -	\$ 19

partment (Continued)	2021	20	020
Legal Services			
Overtime Hours Paid	-		-
Compensatory Hours Granted	_		-
Total	-		-
Value of Overtime Hours Paid	\$ -	\$	-
Value of Compensatory Hours Granted			-
Total Costs	\$ -	\$	-
Multicultural Center			
Overtime Hours Paid	-		2
Compensatory Hours Granted	-		5
Total	-		7
Value of Overtime Hours Paid	\$ -	\$	99
Value of Compensatory Hours Granted	-		123
Total Costs	\$ -	\$	222
Personnel Services and Finance			
Overtime Hours Paid	41		31
Compensatory Hours Granted	81		82
Total	122		113
Value of Overtime Hours Paid	\$ 1,034	\$	980
Value of Compensatory Hours Granted	2,042		2,195
Total Costs	\$ 3,076	\$	3,175
President's Office			
Overtime Hours Paid	2		_
Compensatory Hours Granted	-		4
Total	2		4
Value of Overtime Hours Paid	\$ 35	\$	_
Value of Compensatory Hours Granted	-		96
Total Costs	\$ 35	\$	96

partment (Continued)	2021	2020
Provost and Academic Vice President		
Overtime Hours Paid	-	2
Compensatory Hours Granted	2	
Total	2	2
Value of Overtime Hours Paid	\$ -	\$ 81
Value of Compensatory Hours Granted	67	-
Total Costs	\$ 67	\$ 8
Public Safety		
Overtime Hours Paid	2,060	2,10
Compensatory Hours Granted	483	1,0:
Total	2,543	3,22
Value of Overtime Hours Paid	\$ 108,325	\$ 107,14
Value of Compensatory Hours Granted	25,019	50,9
Total Costs	\$ 133,344	\$ 158,03
Quad Cities Campus		
Overtime Hours Paid	20	,
Compensatory Hours Granted	32	4
Total	52	12
Value of Overtime Hours Paid	\$ 707	\$ 2,83
Value of Compensatory Hours Granted	835	1,0
Total Costs	\$ 1,542	\$ 3,90
Registrar		
Overtime Hours Paid	171	14
Compensatory Hours Granted	12	4
Total	183	13
Value of Overtime Hours Paid	\$ 4,769	\$ 3,73
Value of Compensatory Hours Granted	316	1,2:
Total Costs	\$ 5,085	\$ 4,98

partment (Continued)	2021	2020
Risk Management and Auxiliary Services		
Overtime Hours Paid	241	46
Compensatory Hours Granted	95	23
Total	336	70
Value of Overtime Hours Paid	\$ 5,762	\$ 13,79
Value of Compensatory Hours Granted	2,566	6,04
Total Costs	\$ 8,328	\$ 19,83
Sponsored Projects		
Overtime Hours Paid	654	56
Compensatory Hours Granted	2	-
Total	656	56
Value of Overtime Hours Paid	\$ 19,312	\$ 16,03
Value of Compensatory Hours Granted	53	-
Total Costs	\$ 19,365	\$ 16,03
Student Services		
Overtime Hours Paid	67	7
Compensatory Hours Granted	2	
Total	69	
Value of Overtime Hours Paid	\$ 1,707	\$ 2,22
Value of Compensatory Hours Granted	52	-
Total Costs	\$ 1,759	\$ 2,22
University Advancement		
Overtime Hours Paid	33	6
Compensatory Hours Granted	11	1
Total	44	7
Value of Overtime Hours Paid	\$ 1,175	\$ 1,76
Value of Compensatory Hours Granted	303	47
Total Costs	\$ 1,478	\$ 2,23

	2021	2020
Department (Continued)		
University Libraries		
Overtime Hours Paid	33	92
Compensatory Hours Granted	_	21
Total	33	113
Value of Overtime Hours Paid	\$ 653	\$ 1,758
Value of Compensatory Hours Granted		621
Total Costs	\$ 653	\$ 2,379
University Relations		
Overtime Hours Paid	19	-
Compensatory Hours Granted	73	107
Total	92	107
Value of Overtime Hours Paid	\$ 502	\$ -
Value of Compensatory Hours Granted	2,172	3,039
Total Costs	\$ 2,674	\$ 3,039
University Technology		
Overtime Hours Paid	57	17
Compensatory Hours Granted	24	47
Total	81	64
Value of Overtime Hours Paid	\$ 1,827	\$ 409
Value of Compensatory Hours Granted	958	1,779
Total Costs	\$ 2,785	\$ 2,188
GRAND TOTAL		
Overtime Hours Paid	19,651	11,938
Compensatory Hours Granted	2,034	2,857
Total	21,685	14,795
Value of Overtime Hours Paid	\$ 829,015	\$ 551,197
Value of Compensatory Hours Granted	71,803	104,162
Total Costs	\$ 900,818	\$ 655,359
		

A Component Unit of the State of Illinois ASSAULTS ON STAFF For the Years Ended June 30,

	2021	2020
Assaults on Staff	2	_

A Component Unit of the State of Illinois

SPECIAL DATA REQUIREMENTS FOR UNIVERSITY ENGAGEMENTS

For the Year Ended June 30, 2021

Purpose

In accordance with a July 25, 2000, memorandum from the Office of the Auditor General entitled *Matters Regarding University Audits*, certain supplemental data is required to be reported for University engagements. The table below cross references the requirements (indicated by number and letter paragraph references) to the University's financial audit and compliance examination reports for the year ended June 30, 2021, where such special data is found.

Compliance Findings

13(a) There were violations of the compliance requirements of the *University Guidelines* identified during the financial audit and compliance examination of the University for the year ended June 30, 2021. These violations are described in the Schedule of Findings within this report as items 2021-004 and 2021-005.

Indirect Cost Reimbursements

- 13(b) A statement of the sources and application of indirect cost recoveries is presented on page 49 within this report.
- 13(c) The University's calculation sheet for indirect cost carryforward and any required remittance to the University's Income Fund is presented within this report on page 89.

Tuition Diversions

13(d) There were no diversions of tuition revenues to auxiliary enterprise operations identified during the financial audit and compliance examination of the University for the year ended June 30, 2021

Auxiliary Facilities, Activities, and Accounting Entities

13(e) An identification of each specific accounting entity and a description of each entity's sources of revenues and purpose are presented within this report on pages 50 to 52.

A Component Unit of the State of Illinois

SPECIAL DATA REQUIREMENTS FOR UNIVERSITY ENGAGEMENTS (Continued) For the Year Ended June 30, 2021

- 13(f) The present financial statements for each accounting entity are presented on pages 54 to 60 within this report. These financial statements should be read in conjunction with the University's audited financial statements for the year ended June 30, 2021.
- 13(g) The University's calculation sheets for current excess funds within each accounting entity and any required remittance to the University's Income Fund are presented within this report on pages 84-89.
- 13(h) Support received by auxiliary enterprises from State appropriated funds for retirement and group insurance benefits is disclosed in the University's financial audit report in the Table of Operating Expenses on page 68.
- 13(i) The present financial statements for the University Union, Recreation Facility and University Housing & Dining entities which are covered by a bond indenture are presented on pages 56 to 58 within this report. A description of the University Union, Recreation Facility and University Housing & Dining entities' sources of revenues and purpose are presented within this report on page 52.
- 13(j) There were no violations of the University's bond covenants identified during the financial audit and compliance examination for the year ended June 30, 2021.
- 13(k) The University does not currently have any non-instructional facilities reserves established by the University's Board of Trustees.

University Related Organizations (UROs)

- 13(l) The University has one URO, the Western Illinois University Foundation (the "Foundation"). The University does not have any "Independent Organizations" under Section VII of the *University Guidelines*.
- 13(m) A summary of the Foundation payments to the University for services provided by the University is presented within this report on page 81.

A Component Unit of the State of Illinois

SPECIAL DATA REQUIREMENTS FOR UNIVERSITY ENGAGEMENTS (Continued) For the Year Ended June 30, 2021

- 13(n) A summary of University payments to the Foundation for services provided by the Foundation is presented within this report on page 81.
- 13(o) There were no unreimbursed subsidies from the University to the Foundation for the year ended June 30, 2021.
- 13(p) There was no debt financed by the Foundation in Fiscal Year 2021.

Other Topics

- 13(q) The University's cash and cash equivalents are disclosed within the financial audit report in Note 2 on pages 32 to 33. The University's investments are disclosed within the financial audit report in Note 3 on pages 33 to 39.
- 13(r) The University's income from investments of pooled funds has been allocated and credited to the original sources of the funds, to the extent practical. There was no unallocated investment income required to be paid into the University's Income Fund.
- 13(s) The cost per full-time equivalent student, prepared in accordance with the requirements of the State of Illinois, Board of Higher Education, is presented within this report on page 66.
- 13(t) The University did not purchase any real estate with an acquisition cost in excess of \$250,000 that was not funded by a separate, specific appropriation from the General Assembly.
- 13(u) The University's Certificate of Participation issuances, along with other University long-term liabilities, are disclosed within the financial audit report in Note 9 on pages 44 to 45.

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SPECIAL DATA REQUIREMENTS FOR UNIVERSITY ENGAGEMENTS (Continued) For the Year Ended June 30, 2021

Other Schedules

- 13(1) An analysis of State appropriations to the University is presented on pages 39-41 within this report. In addition, the University's analysis of significant variations in expenditures and significant spending during the Lapse Period is presented within this report on pages 42 and 43, respectively.
- 13(2) A Comparative Schedule of Revenues and Expenditures for the University's Income Fund is presented on page 53 within this report.
- 13(3) Separate schedules of tuition and fee waivers for undergraduate and graduate students, respectively, are presented within this report on pages 82 to 83.

A Component Unit of the State of Illinois

SUMMARY OF WESTERN ILLINOIS UNIVERSITY FOUNDATION TRANSACTIONS WITH THE UNIVERSITY

For the Year Ended June 30, 2021

During the year ended June 30, 2021, Western Illinois University (University) had a contract with the Western Illinois University Foundation (Foundation) to provide fund-raising services. The University advanced funds to the Foundation for personal service costs, facility use and other costs amounting to \$1,057,573 for the year ended June 30, 2021. As required by the contract, the Foundation fully repaid the University using funds considered unrestricted for purposes of the University Guidelines computations. In addition, the Foundation gave the University nonqualifying restricted funds. Presented below is a summary of all funds that the Foundation gave to the University for the year ended June 30, 2021.

Funds considered unrestricted for purpose of the	
Total unrestricted	\$ 556,288
Restricted only as to campus, college or department and	
generally available for ongoing University operations	2,129,616
Total funds considered unrestricted	2,685,904
Funds considered restricted for purpose of the University Guidelines computations: Total funds provided for scholarship, grants and awards Other restricted funds	2,610,552 1,694,787
Total funds considered restricted	4,305,339
Total funds provided to the University by the Foundation	\$ 6,991,243

During the year ended June 30, 2021, the Foundation did not purchase or receive a donation or gift of real estate in excess of \$250,000.

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UNDERGRADUATE TUITION AND FEE WAIVERS

For the Year Ended June 30, 2021

	Unduplicated *		on Waived uplicated)	Fees Waived (duplicated)			
	Number of Recipients	Number of Recipients	Value of Waivers (In Thousands)	Number of Recipients		of Waivers ousands)	
MANDATORY WAIVERS		теограния	(III Theusanus)	receptonic	(111 111	- usurus)	
Teacher Special Education	13	13	\$ 104	22	\$	26	
ROTC	45	45	313	45		19	
DCFS	21	23	69	12		5	
Children of Employees	97	97	381			-	
Senior Citizens	1	1	3	1		1	
Veterans Grants & Scholarships **	275	368	1,682			-	
Other (please specify) ***						-	
(SUBTOTAL)	452	547	\$ 2,552	80	\$	51	
DISCRETIONARY WAIVERS							
Faculty/Administrators	3	3	\$ 8	4	\$	1	
Civil Service	30	30	77	40		16	
Academic/Other Talent	200	214	323	-		-	
Athletic	154	171	997	-		-	
Gender Equity in							
Intercollegiate Athletics	99	110	688			-	
Teaching Assistants	1	1	1			-	
Other Assistants	1	1	1	-		-	
Children of Deceased Employees	2	2	17	3		5	
Children of Retired Employees	4	4	15				
All Other (please specify) ***							
(SUBTOTAL)	494	536	\$ 2,127	47	\$	22	
TOTAL	946	1,083	\$ 4,679	127	\$	73	

^{*} Unduplicated. Recipients are only counted once in the unduplicated count total even if they benefited from multiple waivers during the academic year. Therefore, the sum of mandatory waiver and discretionary waiver recipients may not equal the total waivers reported. The total waiver value of waivers is cumulative.

^{**} Illinois Veterans Grants (ISAC), Illinois National Guard Grants (ISAC), and POW/MIA Scholarships (Department of Veterans Affairs). Include only the waived (unfunded) portion of these grants.

^{***} Other waiver categories must be approved by the Board of Higher Education prior to reporting.

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GRADUATE TUITION AND FEE WAIVERS

For the Year Ended June 30, 2021

	Unduplicated *		on Waived plicated)	Fees Waived (duplicated)				
•	Number of Recipients	Number of Recipients	Value of Waivers (In Thousands)	Number of Recipients		of Waivers ousands)		
MANDATORY WAIVERS								
Teacher Special Education	4	4	\$ 40	9	\$	13		
DCFS	1	3	9			-		
Veterans Grants & Scholarships **	54	91	231					
Other (please specify) ***			-			-		
(SUBTOTAL)	59	98.0	280	9	\$	13		
DISCRETIONARY WAIVERS								
Faculty/Administrators	20	20	\$ 48	26	\$	9		
Civil Service	37	39	105	48		16		
Academic/Other Talent	10	8	14	2		1		
Athletic	7	7	14			-		
Gender Equity in								
Intercollegiate Athletics	2	2	2			-		
Foreign Students	6	6	35			<u> </u>		
Cooperating Professionals	108	93	131	55		11		
Research Assistants	25	26	148	-		-		
Teaching Assistants	226	246	1,372			-		
Other Assistants	208	217	1,303	-		-		
Retired University Employees	16	16	22	36		7		
All Other (please specify) ***			-					
(SUBTOTAL)	665	680	\$ 3,194	167	\$	44		
TOTAL	724	778	\$ 3,474	176	\$	57		

^{*} Unduplicated. Recipients are only counted once in the unduplicated count total even if they benefited from multiple waivers during the academic year. Therefore, the sum of mandatory waiver and discretionary waiver recipients may not equal the total waivers reported. The total waiver value of waivers is cumulative.

^{**} Illinois Veterans Grants (ISAC), Illinois National Guard Grants (ISAC), and POW/MIA Scholarships (Department of Veterans Affairs). Include only the waived (unfunded) portion of these grants.

^{***} Other waiver categories must be approved by the Board of Higher Education prior to reporting.

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CALCULATION OF CURRENT EXCESS FUNDS - AUXILIARY ENTERPRISES - REVENUE BOND June 30, 2021

	Ţ	University Union	F	Recreation Facility	University Housing and Dining			Total
CURRENT AVAILABLE FUNDS:								
Cash and cash equivalents (A)	\$	3,311,402	\$	3,230,503	\$	5,848,768	\$	12,390,673
WORKING CAPITAL ALLOWANCES:								
Highest month's expenditures		883,531		211,396		4,960,806		6,055,732
Encumbrances and current liabilities paid in lapse period		208,873		60,941		1,048,772		1,318,586
Refundable deposits/unearned revenue		44,978		79,072		142,835		266,885
Allowance for sick leave/vacation payouts		29,459		14,767		79,454		123,680
Total working capital allowances (B)		1,166,841		366,176		6,231,867		7,764,884
CURRENT EXCESS FUNDS:								
Deduct B from A (C)		2,144,561		2,864,327		(383,099)		4,625,789
CALCULATION OF INCOME FUND REMITTANCE: An entity may offset excess capital or current funds within the entity: Enter the amount to be offset (D)		<u>-</u>		<u>-</u>				<u>-</u>
Enter the sum of C and D and move the amount due, if any, for deposit in the Income Fund	\$	2,144,561	\$	2,864,327	\$	(383,099)	\$	4,625,789

WESTERN ILLINOIS UNIVERSITY

A Component Unit of the State of Illinois

CALCULATION OF CURRENT EXCESS FUNDS - ACCOUNTING ENTITIES June 30, 2021

		Public Service 02	Student Programs and Services 03		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		Programs and Services		I	structional Resources and Services 04		University Stores and Service Centers 05	University C		oonsored Credit rograms 08	University Services 12
CURRENT AVAILABLE FUNDS:																																																										
Cash and cash equivalents (equip reserve)	\$	1,833,813	\$	(5,262,280)	\$	1,462,735	\$	(432,508)	\$	7,798	\$	34,537	\$ 209,138																																													
Interfund receivables		101,000						6,643																																																		
Total current available funds (A)	ī	1,934,813		(5,262,280)		1,462,735		(425,865)		7,798	ī	34,537	209,138																																													
WORKING CAPITAL ALLOWANCES:																																																										
Highest month's expenditures		332,983		3,659,162		356,932		451,031		784		10,528	293,182																																													
Encumbrances and current liabilities paid in lapse period		128,604		176,799		112,046		50,479		-		2,425	40,832																																													
Refundable deposits/deferred income		42,572		136,181		26,037	_																																																			
Total working capital allowances (B)		504,159	-	3,972,142		495,015		501,510		784		12,953	334,014																																													
CURRENT EXCESS FUNDS:																																																										
Deduct B from A (C)		1,430,654		(9,234,422)		967,720		(927,375)		7,014		21,584	(124,876)																																													
CALCULATION OF INCOME FUND REMITTANCE: An entity may offset excess capital or current funds within the entity:																																																										
Enter the amount to be offset (D)		(53,879)		(314,188)		(235,525)		(7,120)																																																		
Enter the sum of C and D and move the amount due, if any, for deposit in the Income Fund	\$	1,376,775	\$	(9,548,610)	\$	732,195	\$	(934,495)	\$	7,014	\$	21,584	\$ (124,876)																																													

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CALCULATION OF CURRENT EXCESS FUNDS - UNIQUE CHARGE PROGRAMS

June 30, 2021

		RPTA Travel & Activities 07		con Study Abroad 07	RPTA 485 Fly Fisheries 07	History Study Abroad 07		Art Study Abroad 07	World of H Potter 17 07	
CURRENT AVAILABLE FUNDS:										
Cash and cash equivalents	\$	600	\$	(5,627)	\$ 570	\$	(2,102)	\$ (8)	\$ (1,129)	
Total current available funds (A)		600		(5,627)	570		(2,102)	(8)	(1,129)	
WORKING CAPITAL ALLOWANCES:										
Encumbrances and current liabilities paid in lapse period		-								
Total working capital allowances (B)		-								
CURRENT EXCESS FUNDS:										
Deduct B from A (C)		600		(5,627)	570		(2,102)	(8)	(1,129)	
CALCULATION OF INCOME FUND REMITTANCE: An entity may offset excess capital or current funds within the entity: Enter the amount to be offset (D)										
Enter the sum of C and D and move the amount due, if any, for deposit in the Income Fund	\$	600	\$	(5,627)	\$ 570	\$	(2,102)	\$ (8)	\$ (1,129)	

WESTERN ILLINOIS UNIVERSITY

A Component Unit of the State of Illinois

CALCULATION OF CURRENT EXCESS FUNDS - UNIQUE CHARGE PROGRAMS (Continued) June 30, 2021

	Business- Ireland 07		EOCEE Fall 2019 07		Honors ELMA AL 07		RPTA Consortium 07		Total 07	
CURRENT AVAILABLE FUNDS:										
Cash and cash equivalents	\$	34	\$	4,238	\$	5	\$	282	\$	(3,137)
Total current available funds (A)		34		4,238		5		282		(3,137)
WORKING CAPITAL ALLOWANCES:										
Encumbrances and current liabilities paid in lapse period				1,473						1,473
Total working capital allowances (B)				1,473						1,473
CURRENT EXCESS FUNDS:										
Deduct B from A (C)		34		2,765		5		282		(4,610)
CALCULATION OF INCOME FUND REMITTANCE: An entity may offset excess capital or current funds within the entity: Enter the amount to be offset (D)										
Enter the sum of C and D and move the amount due, if										
any, for deposit in the Income Fund	\$	34	\$	2,765	\$	5	\$	282	\$	(4,610)

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CALCULATION OF CURRENT EXCESS FUNDS - AUXILIARY ENTERPRISES - OTHER June 30, 2021

		Parking perations	ransit Fee/ Bookstore		
	11		 13		Total
CURRENT AVAILABLE FUNDS:					
Cash and cash equivalents (equip reserve)	\$	827,676	\$ 71,574	\$	899,250
Total current available funds (A)		827,676	 71,574		899,250
WORKING CAPITAL ALLOWANCES:					
Highest month's expenditures		40,775	124,321		165,096
Encumbrances and current liabilities paid in lapse period		15,228	101,563		116,791
Refundable deposits/unearned revenue	-		 10,265	-	10,265
Total working capital allowances (B)		56,003	 236,149		292,152
CURRENT EXCESS FUNDS:					
Deduct B from A (C)		771,673	 (164,575)		607,098
CALCULATION OF INCOME FUND REMITTANCE: An entity may offset excess capital or current funds within the entity:					
Enter the amount to be offset (D)		(111,877)	 		(111,877)
Enter the sum of C and D and move the amount due, if any, for deposit in the Income Fund	\$	659,796	\$ (164,575)	\$	495,221

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CALCULATION SHEET FOR INDIRECT COST CARRYFORWARD

For the Year Ended June 30, 2021

1. Cash and cash equivalents balance

Add:		
Cash	\$ 2,792,009	
Cash equivalents	\$ -	
Bank deposits	\$ -	
Marketable securities	\$ -	
Certificates of deposit	\$ -	
Repurchase agreements	\$ -	
Other cash equivalent items	\$ -	
Interfund receivables	\$ -	\$ 2,792,00
Allocated reimbursements		
Enter the total indirect cost reimbursements allocated for expenditure for the fiscal year completed: 1,428,026 enter 30% of this amount	\$ 428,408	
Unallocated reimbursements		
Enter the lesser of the actual unallocated indirect cost reimbursements for the year completed OR 10% of total indirect cost allocations for the year completed	\$ -	
Encumbrances and current liabilities paid in lapse period		
Enter the amount of: Current liabilities	\$ 35,817	
Encumbrances	\$ -	
Total	\$ 35,817	
Indirect cost carry-forward		
a. Enter the total of items 2, 3 and 4		\$ 464,22
b. Subtract from item 1		\$ 2,327,78
If a positive number results, enter here and remit for deposit in the Income Fund		\$ 2,327,78